

December 21, 2015

Mr. Joshua Toben, Security Manager  
Arkansas Nuclear One, Units 1 & 2  
Entergy Operations, Inc.  
1448 S.R. 333  
Russellville, AR 72802

SUBJECT: REVISION TO THE NOTIFICATION PROCESS AND PREPARATION FOR  
FORCE-ON-FORCE INSPECTIONS

Dear Mr. Toben:

I am writing to inform you of two adjustments to the Force-on-Force (FOF) Inspection Program that the Division of Security Operations is making in the coming 2016 inspection year. The first adjustment pertains to the notification schedule for the FOF inspections. The Commission approved a change in the inspection notification process in a Staff Requirements Memorandum for COMSECY-15-0025, "Proposed Revision to the Notification Process for Force-on-Force Inspections." The Commission agreed with the staff's proposal to modify the notification process associated with U.S. Nuclear Regulatory Commission (NRC)-evaluated FOF exercises from the current notification window of 8 to 12 weeks, to 9 to 15 months.

Since 2004, the NRC has completed three triennial FOF inspection cycles. In that time, the NRC and many power reactor licensees identified challenges with the short time frame for inspection notification. Primarily, the short time frame for notification created scheduling challenges with other important site activities such as, outages, delivery schedules, training, and assistance visits. The NRC staff recommended changing the inspection notification time frame to address these scheduling challenges for both power reactor and Category I fuel facility licensees.

The new notification schedule aligns the FOF inspection notifications with the current Reactor Oversight Process (ROP). Under this revised approach, the planned inspection dates will be included in the 15-month inspection plans provided to licensees, consistent with Inspection Manual Chapter 0305, "Operating Reactor Assessment Program." While the Category I fuel facility licensees are not included in the ROP, the NRC will separately notify those licensees along a similar time frame to that for the power reactors.

The NRC staff believes that a longer notification window will minimize disruption to both NRC and licensee activities without impacting the integrity of the inspection program. The Reactor Program System (RPS) inspection planning application will integrate all site and inspection activities, including the Institute of Nuclear Power Operations' activities and outages. Inclusion of FOF inspections in the application will increase the efficiency of the NRC inspection program.

It will also allow licensees to budget more accurately and better coordinate support for personnel involved in exercise activities. Finally, a notification window that is consistent with licensee notifications of other NRC activities will provide the NRC staff with greater flexibility to coordinate and prepare more effectively for FOF inspections within the broader NRC inspection program.

As of January 2016, licensees will no longer receive an individual written notification letter from the NRC informing them of their scheduled FOF inspection. From January to March 2016, licensees will be informed via telephone and by e-mail of their upcoming FOF inspections. The e-mail coordination will contain all information requests consistent with the previous notification letter. After March 2016, the FOF inspection activities will be included as part of the mid-cycle and end-of-cycle assessment letters and will be entered into RPS. In each case, the telephonic communication from the NRC FOF team leader will now occur at the 15-week mark prior to the exercise week of the inspection, rather than the 8-week mark. As a result of the earlier notification, the inspection team will now be able to conduct a more effective inspection preparation activity.

The second adjustment pertains to the NRC's FOF inspection preparation activities. The inspection preparation activities should largely occur at NRC Headquarters. The NRC inspection team will review the information submitted by the licensee as part of the inspection preparation and will develop a short briefing for the Office of Nuclear Security and Incident Response management to include: (1) an overview of the techniques, tactics, and procedures it preliminarily intends to focus on during the inspection; (2) any potential vulnerabilities identified that may warrant further inspection once the NRC inspection team is on site; (3) the potential for new or additional control measures; and (4) what previous target sets or locations will be used in the scenarios, and why these target sets were chosen. The revised preparation process may also include communications with the United States Special Operations Command (SOCOM) advisors and the assigned composite adversary force (CAF) director to discuss the validity and scope of techniques and tactics tentatively selected for use in the inspection. It is expected that the CAF director and SOCOM advisors will only participate for 1 day of inspection preparation at NRC Headquarters. Overall, the total amount of inspection preparation will remain the same as that designated in the 71130.03 and the 96001 Inspection Procedures. This adjusted inspection preparation should eliminate the need for licensees to identify a dedicated "insider" to support the exercise. An individual on the licensee staff with "trusted agent" status should be able to facilitate collection of any additional information needed by the CAF. Eliminating the need for an "insider" is viewed as a potential burden relief for the site without adversely affecting the inspection activities.

Additionally, we expect that the focused preparation will allow the inspection team to have draft mission plans available as the team arrives on-site for planning, subject to on-site review of the site's protective strategy. We expect that this adjustment will reduce the level of effort during on-site planning for the licensee staff and the FOF inspection team. While there will be no change in preparation hours for the FOF exercises, we expect that the more structured approach will result in greater efficiency, with fewer exercise implementation issues and escalations due to concerns with scenarios.

These two adjustments do not change the level of effort for the inspections or the inspection hours assigned to the 71130.03 and the 96001 Inspection Procedures. We will continue to

monitor the FOF inspection program to ensure it accurately assesses licensee security force readiness and performance. As with all of the recent adjustments to NRC's FOF security inspection program, I am very interested in your feedback on how these adjustment are working and any additional insights from you on improving these two adjustments, or any other suggestions for improving the inspection program. We expect to gain some insights as we implement these adjustments and receive your feedback. The NRC staff is in the process of evaluating additional program improvements, as directed by the Commission in SRM-SECY-14-0088, "Proposed Options to Address Lessons Learned Review of the NRC's Force-on-Force Inspection Program in Response to Staff Requirements – COMGEA/COMWCO-14-0001." My staff and I will continue to keep the licensee community informed of any program changes affecting their facilities.

In accordance with Title 10 of the *Code of Federal Regulations* 2.390, "Public Inspections, Exemptions, Requests for Withholding," of the NRC's "Rules of Practice," a copy of this letter, and your response (if any) will be available electronically for public inspection in the NRC's Public Document Room or from the Publicly Available Records component of the NRC's Agencywide Documents Access and Management System (ADAMS). ADAMS is accessible from the NRC Web site at <http://www.nrc.gov/reading-rm/adams.html> (the Public Electronic Reading Room).

Sincerely,

*/RA/*

Michael C. Layton, Director  
Division of Security Operations  
Office of Nuclear Security and Incident Response

cc: D. Walters, NEI  
J. Pollack, NEI

Enclosure: List of Addressees

monitor the FOF inspection program to ensure it accurately assesses licensee security force readiness and performance. As with all of the recent adjustments to NRC's FOF security inspection program, I am very interested in your feedback on how these adjustment are working and any additional insights from you on improving these two adjustments, or any other suggestions for improving the inspection program. We expect to gain some insights as we implement these adjustments and receive your feedback. The NRC staff is in the process of evaluating additional program improvements, as directed by the Commission in SRM-SECY-14-0088, "Proposed Options to Address Lessons Learned Review of the NRC's Force-on-Force Inspection Program in Response to Staff Requirements – COMGEA/COMWCO-14-0001." My staff and I will continue to keep the licensee community informed of any program changes affecting their facilities.

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Sincerely,

/RA/

Michael C. Layton, Director  
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Enclosure: List of Addresses

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J. Pollack, NEI

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