



**UNITED STATES**  
**NUCLEAR REGULATORY COMMISSION**  
WASHINGTON, D.C. 20555-0001

**OFFICE OF THE  
INSPECTOR GENERAL**

November 17, 2015

MEMORANDUM TO:       Chairman Burns

FROM:                   Hubert T. Bell **/RA/**  
                             Inspector General

SUBJECT:               INDEPENDENT AUDITORS' REPORT ON THE U.S.  
                             NUCLEAR REGULATORY COMMISSION'S CLOSING  
                             PACKAGE FINANCIAL STATEMENTS AS OF  
                             SEPTEMBER 30, 2015 AND 2014, AND FOR THE YEARS  
                             THEN ENDED (OIG-16-A-05)

This memorandum transmits the CliftonLarsonAllen, LLP (CLA) Independent Auditors' Report on the U.S. Nuclear Regulatory Commission's (NRC) Closing Package Financial Statements, as of September 30, 2015 and 2014, and for the years then ended (Attachment 1). This audit was performed for the purpose of providing financial information to the U.S. Department of the Treasury and the U.S. Government Accountability Office for use in preparing and auditing the *Financial Report of the U.S. Government*. The Office of the Inspector General retained the services of CLA to conduct this audit.

**Audit Results**

CLA issued an unmodified opinion, dated November 16, 2015, on the closing package balance sheets of the NRC as of September 30, 2015 and 2014, and the related closing package statements of net cost and changes in net position for the years then ended. NRC's closing package financial statements include comparative financial statements for FYs 2015 and 2014 (Attachment 2).

If you have any questions, please call me at 415-5930 or Stephen Dingbaum, Assistant Inspector General for Audits, at 415-5915.

Attachments: As stated

cc: Commissioner Svinicki  
Commissioner Ostendorff  
Commissioner Baran  
M. Wylie, CFO  
F. Brown, OEDO  
B. Pham, OEDO  
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**INDEPENDENT AUDITORS' REPORT  
ON CLOSING PACKAGE FINANCIAL STATEMENTS**

Inspector General  
United States Nuclear Regulatory Commission

Chairman  
United States Nuclear Regulatory Commission

**Report on the Closing Package Financial Statements**

We have audited the accompanying Closing Package Financial Statement Report (herein referred to as the closing package financial statements) of the United States Nuclear Regulatory Commission (NRC), which comprise:

- the Closing Package Financial Statement Report – Balance Sheet as of September 30, 2015 and 2014;
- the related Closing Package Financial Statement Reports - Statement of Net Cost and Statement of Changes in Net Position for the years then ended;
- the accompanying Financial Report (FR) Notes Report (except for the information in the FR Notes Report entitled "Threshold");
- the accompanying Additional Notes A and B;
- the accompanying Trading Partner Summary Note Report – Balance Sheet as of September 30, 2015 and 2014; and
- the related Trading Partner Summary Note Report – Statement of Net Cost and Statement of Changes in Net Position for the years then ended.

***Management's Responsibility for the Closing Package Financial Statements***

Management is responsible for the preparation and fair presentation of these closing package financial statements in accordance with United States (U.S.) generally accepted accounting principles. This includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the closing package financial statements that are free from material misstatement, whether due to fraud or error.

***Auditors' Responsibility***

Our responsibility is to express an opinion on these closing package financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the U.S., the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the Office of Management and Budget (OMB) Bulletin 15-02, *Audit Requirements for Federal Financial Statements*. Those standards and OMB Bulletin 15-02 require that we plan and perform the audit to obtain reasonable assurance about whether the closing package financial statements are free from material misstatement.

## **INDEPENDENT AUDITORS' REPORT ON CLOSING PACKAGE FINANCIAL STATEMENTS (Continued)**

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the closing package financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the closing package financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the agency's preparation and fair presentation of the closing package financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the agency's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant estimates made by management, as well as evaluating the overall presentation of the closing package financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

### ***Opinion on the Closing Package Financial Statements***

In our opinion, the closing package financial statements referred to above present fairly, in all material respects, the financial position of the United States Nuclear Regulatory Commission as of September 30, 2015 and 2014 and its net costs and changes in net position for the years then ended in accordance with accounting principles generally accepted in the U.S.

### **Emphasis of Matter**

As discussed in Additional Note A to the closing package financial statements, the accompanying closing package financial statements were prepared to comply with the requirements of the U.S. Department of the Treasury's *Treasury Financial Manual* (TFM) Volume I, Part 2, Chapter 4700 for the purpose of providing financial information to the U.S. Department of the Treasury and the U.S. Government Accountability Office to use in preparing and auditing the *Financial Report of the U.S. Government*, and are not intended to be a complete presentation of the balance sheets of NRC as of September 30, 2015 and 2014, and the related statements of net costs, changes in net position, and budgetary resources (hereinafter referred to as "general-purpose financial statements") for the years then ended. Our opinion is not modified with respect to this matter.

### ***Other Matters***

#### **General Purpose Financial Statements**

We have audited, in accordance with auditing standards generally accepted in the U.S., the standards applicable to financial audits contained in *Government Auditing Standards*, and OMB Bulletin 15-02, the general-purpose financial statements of NRC as of September 30, 2015 and 2014, and our report thereon, dated November 6, 2015, expressed an unmodified opinion on those financial statements.

#### **Required Supplementary Information**

Management has omitted the Schedule of Budgetary Resources and Management's Discussion and Analysis that U.S. generally accepted accounting principles require to be presented to supplement the closing package financial statements. Such missing information, although not a part of the closing package financial statements, is required by the FASAB which considers it to be an essential part of financial reporting for placing the closing package financial statements in

## **INDEPENDENT AUDITORS' REPORT ON CLOSING PACKAGE FINANCIAL STATEMENTS (Continued)**

an appropriate operational, economic, or historical context. Our opinion on the closing package financial statements is not affected by this missing information.

### **Other Information**

Our audit was conducted for the purpose of forming an opinion on the basic closing package financial statements as a whole. The information included in the sections entitled "Threshold" in FR Notes Report Nos. 6, 11, 15, and 19; the information in the Closing Package Line Reclassification Summary Report – Balance Sheet; and the information in the Closing Package Line Reclassification Summary Reports – Statement of Net Cost and Statement of Changes in Net Position are presented for purposes of additional analysis in accordance with TFM Chapter 4700 and are not a required part of the closing package financial statements. We read the other information included with the closing package financial statements in order to identify material inconsistencies, if any, with the audited closing package financial statements. Such information has not been subjected to the auditing procedures applied in the audits of the closing package financial statements and, accordingly, we do not express an opinion or provide any assurances on it.

### ***Restriction on the Use of the Report on the Closing Package Financial Statements***

This report is intended solely for the information and use of NRC's management, the NRC Office of Inspector General, the U.S. Department of the Treasury, OMB, and the U.S. Government Accountability Office in connection with the preparation and audit of the *Financial Report of the U.S. Government* and is not intended to be and should not be used by anyone other than these specified parties.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards* and OMB Bulletin 15-02, we have also issued a report dated November 6, 2015 that presents our opinion on the effectiveness of NRC's internal control over financial reporting and the results of our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters that are required to be reported under *Government Auditing Standards*. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and OMB Bulletin 15-02 in considering NRC's internal control and compliance, and should be read in conjunction with this report in considering the results of our audits of the closing package financial statements.

In our fiscal year 2015 audit of the general-purpose financial statements of NRC, we noted no material weaknesses and no instances of reportable noncompliance.

### ***Report on Internal Control over Financial Reporting Specific to the Closing Package Financial Statements***

In planning and performing our audit of the closing package financial statements as of and for the year ended September 30, 2015, we also considered NRC's internal control over the financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the closing package financial statements, but not for the purpose of expressing an opinion of the effectiveness of NRC's internal control over financial reporting related specifically to the closing package financial

## **INDEPENDENT AUDITORS' REPORT ON CLOSING PACKAGE FINANCIAL STATEMENTS (Continued)**

statements. Accordingly, we do not express an opinion on the effectiveness of NRC's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in their normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit the attention by those charged with governance.

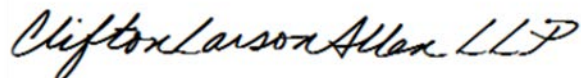
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### ***Report on Compliance and Other Matters Specific to the Closing Package Financial Statements***

As part of obtaining reasonable assurance about whether NRC's closing package financial statements are free from material misstatement, we also performed tests of its compliance with certain provisions of *TFM Chapter 4700*, noncompliance with which could have a material effect on the closing package financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit of the closing package financial statements, and accordingly, we do not express such an opinion. The results of our tests of compliance with *TFM Chapter 4700* disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### ***Purpose of the Other Reporting Required by Government Auditing Standards***

The purpose of the Other Reporting Required by *Government Auditing Standards* section is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of NRC's internal control or on compliance. This communication is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering internal control and compliance with provisions of laws and regulations, contracts, and grant agreements that have a material effect on the closing package financial statements. Accordingly, this communication is not suitable for any other purpose.



**CliftonLarsonAllen LLP**

Arlington, Virginia  
November 16, 2015

U.S.Department of the Treasury  
Bureau of the Fiscal Service  
Governmentwide Financial Report System

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Attachment 2

GF002A - Audited FS Report

Statement: BALANCE SHEET

Fiscal Year: 2015

Period: SEPTEMBER

Entity: 3100-U. S. Nuclear Regulatory Commission

Reported in: DOLLARS

Decimal: ZERO

Agency Line Description	FY 2015-SEPTEMBER	FY 2014-SEPTEMBER
<b>Assets</b>		
<b>Intragovernmental</b>		
Fund balances with Treasury (Note 2)	353,837,882	377,391,000
Accounts receivable (Note 3)	11,094,818	26,395,000
Other-Advances and Prepayments	11,268,915	8,056,000
Total Intragovernmental	376,201,615	411,842,000
Accounts receivable, net (Note 3)	84,943,764	85,172,000
Property and equipment, net (Note 4)	79,056,144	90,280,000
Other	18,902	20,000
Total Assets	540,220,425	587,314,000
<b>Liabilities</b>		
<b>Intragovernmental</b>		
Accounts payable	13,644,724	12,472,000
Other (Notes 5)	5,215,339	4,687,000
Total Intragovernmental	18,860,063	17,159,000
Accounts payable	23,365,472	25,713,000
Federal employees benefits (Note 6)	6,040,100	6,669,000
Other (Note 5)	79,699,682	74,729,000
Total Liabilities	127,965,317	124,270,000
<b>Net Position</b>		
Unexpended appropriations	283,150,847	306,226,000
Cumulative results of operations (Note 8)	129,104,261	156,818,000
Total Net Position	412,255,108	463,044,000
Total Liabilities and Net Position	540,220,425	587,314,000

**U.S.Department of the Treasury  
Bureau of the Fiscal Service  
Governmentwide Financial Report System**

**GF002A - Audited FS Report**

**Statement:** STATEMENT OF NET COST

**Fiscal Year:** 2015

**Period:** SEPTEMBER

**Entity:** 3100-U. S. Nuclear Regulatory Commission

**Reported in:** DOLLARS

**Decimal:** ZERO

Agency Line Description	FY 2015-SEPTEMBER	FY 2014-SEPTEMBER
<b>Nuclear Reactor Safety and Security</b>		
Gross costs	838,681,993	817,279,000
Less: Earned revenue	(814,280,423)	(815,037,000)
Total Net Cost of Nuclear Reactor Safety and Security (Note 9)	24,401,570	2,242,000
<b>Nuclear Materials and Waste Safety and Security</b>		
Gross costs	244,777,376	239,305,000
Less: Earned revenue	(86,553,596)	(81,515,000)
Total Net Cost of Nuclear Materials and Waste Safety and Security (Note 9)	158,223,780	157,790,000
Total Gross Costs	1,083,459,369	1,056,584,000
Total Earned Revenue	(900,834,019)	(896,552,000)
Net Cost of Operations	182,625,350	160,032,000



**U.S.Department of the Treasury  
Bureau of the Fiscal Service  
Governmentwide Financial Report System**

**GF002A - Audited FS Report**

<b>Statement:</b> STATEMENT OF CHANGES IN NET POSITION	<b>Fiscal Year:</b> 2015	<b>Period:</b> SEPTEMBER
<b>Entity:</b> 3100-U. S. Nuclear Regulatory Commission	<b>Reported in:</b> DOLLARS	<b>Decimal:</b> ZERO

Agency Line Description	FY 2015-SEPTEMBER	FY 2014-SEPTEMBER
<b>Cumulative Results of Operations</b>		
Beginning Balances	156,818,298	160,637,000
<b>Budgetary Financing Sources</b>		
Appropriations used	126,878,792	121,099,000
Non-Exchange revenue	373,296	165,000
Transfers-in/out without reimbursement	0	0
<b>Other Financing Sources</b>		
Imputed financing from costs absorbed by others	28,032,522	35,114,000
Other - Revenue from excess collections	(373,296)	(165,000)
Total Financing Sources	154,911,314	156,213,000
Net Cost of Operations	(182,625,350)	(160,032,000)
Net Change	27,714,036	3,819,000
Cumulative Results of Operations	129,104,262	156,818,000
<b>Unexpended Appropriations</b>		
Beginning Balances	306,226,102	242,640,000
Change in accounting principle	0	0
Beginning Balance, as Adjusted	306,226,102	242,640,000
<b>Budgetary Financing Sources</b>		
Appropriations Received	103,803,536	184,685,000
Other Adjustments(Recission)	0	0
Appropriations used	(126,878,792)	(121,099,000)
Total Budgetary Financing Sources	(23,075,256)	(63,586,000)
Total Unexpended Appropriations	283,150,846	306,226,000
Net Position	412,255,108	463,044,000