

14 October 2015

Dear Chairman Burns,

Enclosed is the Executive Summary of the Naval Nuclear Propulsion Program's latest reports on environmental monitoring and radioactive waste disposal, radiation exposure, and occupational safety and health. The Executive Summary also contains a link for accessing the full reports online, as well as contact information for my office if you would like to receive paper copies.

The enclosed summary highlights the Program's continued commitment to maintaining the highest standards for protecting the public, the environment, and the workforce while employing an unforgiving and complex technology. These annual reports have long been a matter of public record and continue to show that:

- In over 60 years of operation, naval nuclear-powered ships and their support facilities have had no discernible effect on public health or the quality of the environment.
- Average occupational radiation exposure was much less than the yearly exposure received by the average U.S. citizen due to natural background radiation.
- All Program personnel received less than 40% of Federal radiation exposure limits.
- The recordable injury and illness incidence rate at Program Department of Energy facilities was significantly lower than the rate for general industry.

Our strict control of the Naval Nuclear Propulsion Program, our commitment to critical self-assessment and continual improvement, and our strong, centralized oversight continue to ensure the safe and effective operation of our nuclear-powered warships.

Very respectfully,

Agmiral, U.S. Nav

The Honorable Stephen G. Burns Chairman U.S. Nuclear Regulatory Commission Mail Stop O-16G4 Washington DC 20555-0001

Enclosure

Naval Nuclear Propulsion Program Annual Reports on Environmental Monitoring and Radioactive Waste Disposal, Occupational Radiation Protection, and Occupational Safety and Health - 2015 Executive Summary

Introduction

The U.S. Naval Nuclear Propulsion Program (NNPP) is responsible for all aspects of Naval nuclear propulsion, including research, design, development, testing, operation, training of personnel, as well as decommissioning and disposal of propulsion plants. There has never been a nuclear accident in the more than 60 years that the NNPP has been operating reactors. The Program currently covers 82 active nuclear-powered warships and 96 operating reactors. Since 1955, U.S. Navy nuclear-powered ships have steamed over 155 million miles and amassed over 6,700 reactor-years of operating experience. These ships have visited more than 150 ports in over 50 foreign countries and dependencies. In addition to naval nuclear-powered ships and Navy support facilities, the NNPP includes four Department of Energy (DOE) sites in New York, Pennsylvania, and Idaho.

The NNPP is thoroughly committed to the protection of the environment and the health and safety of personnel. Each year, the NNPP issues the following reports on the topics of environmental monitoring and radioactive waste disposal, occupational radiation protection, and occupational safety and health:

- NT-15-1, Environmental Monitoring and Disposal of Radioactive Wastes from U.S. Naval Nuclear-Powered Ships and Their Support Facilities.
- NT-15-2, Occupational Radiation Exposure from U.S. Naval Nuclear Power Plants and Their Support Facilities.
- NT-15-3, Occupational Radiation Exposure from Naval Reactors' Department of Energy Facilities.
- NT-15-4, Occupational Safety, Health, and Occupational Medicine Report.

This Executive Summary provides the highlights of the four reports as well as directions for obtaining the complete reports in either electronic or paper formats. The key information from each of these reports is summarized below.

Highlights from the 2015 Reports

- In over 60 years of operation, naval nuclear-powered ships and their support facilities have had no discernible effect on public health or the quality of the environment.
- Average occupational radiation exposure was much less than the yearly exposure received by the average U.S. citizen due to natural background radiation.
- All NNPP personnel received less than 40% of the Federal radiation exposure limits.
- The recordable injury and illness incidence rate at NNPP DOE facilities was significantly lower than the rate for general industry.

Obtaining the Complete Reports

There are two methods for easily obtaining either electronic or paper copies of the complete NNPP Annual Reports.

<u>Electronic copies</u>: PDF copies of the latest annual reports are available at the following web page:

http://nnsa.energy.gov/ourmission/poweringnavy/annualreports

This web page can also be accessed by typing "Naval Reactors Annual Reports" into a search engine such as Google. The above web page will be one of the top links that is found. Additional information on the history and operation of the program can also be found on this web page.

<u>Paper Copies</u>: Paper copies of any or all of the annual reports may be requested by email to the following address: <u>jeffrey.m.steele@navy.mil</u>. If your office received this Executive Summary and your office prefers to receive paper copies of the reports every year, please email the address above and request paper copies of the reports. If requested, the reports will be mailed to your office every year at the same time the Executive Summary is mailed.

Report NT-15-1, May 2015

Environmental Monitoring and Disposal of Radioactive Wastes from U.S. Naval Nuclear-Powered Ships and their Support Facilities

This report assesses the environmental effect of disposal of radioactive wastes originating from U.S. naval nuclear propulsion plants and their support facilities. As of the end of 2014, the U.S. Navy had 72 nuclear-powered submarines, 10 nuclear-powered aircraft carriers, and two moored training ships in operation. Support facilities include six shipyards, two tenders, and six naval bases.

This report describes disposal of radioactive liquid, transportation and disposal of solid wastes, and monitoring of the environment to determine the effect of radioactive releases, and updates previous reports on this subject issued by the Navy. Radioactivity associated

ENVIRONMENTAL MONITORING
AND DISPOSAL OF RADIOACTIVE WASTES
FROM U.S. NAVAL NUCLEAR-POWERED SHIPS
AND THEIR SUPPORT FACILITIES

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WASHINGTON, D.C. 20350

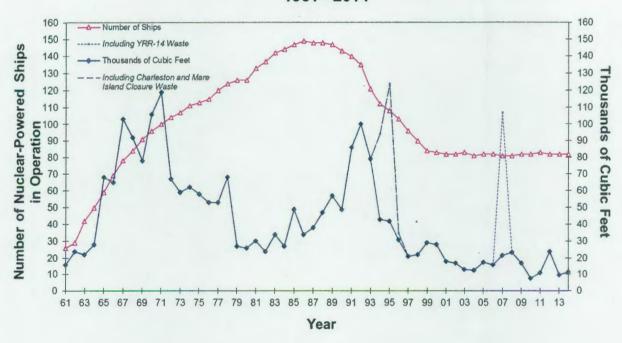
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with U.S. naval nuclear-powered ships has had no discernible effect on the quality of the environment. A summary of the radiological information supporting this conclusion follows:

- From the start of the NNPP, the policy of the U.S. Navy has been to reduce to the
 minimum practicable the amounts of radioactivity released into harbors. Since 1971,
 the total long-lived gamma radioactivity released each year within 12 miles of shore
 from all U.S. naval nuclear-powered ships and their support facilities has been less than
 0.002 curie; this includes all harbors, both U.S. and foreign, entered by these ships.
- The total quantity of long-lived radioactivity released within 12 miles of shore in any of the last 44 years is less than the quantity of naturally occurring radioactivity in the volume of saline harbor water occupied by a single nuclear-powered submarine, or the quantity of naturally occurring radioactivity in the top inch of soil on a half-acre lot. If one person were able to drink the entire amount of radioactivity discharged into any harbor in any of the last 44 years, that person would not exceed the annual radiation exposure permitted by the Nuclear Regulatory Commission for an individual nuclear worker.
- Environmental monitoring is conducted by the U.S. Navy in U.S. and foreign harbors frequented by U.S. naval nuclear-powered ships. This monitoring consists of analyzing harbor sediment, water, and marine life samples for radioactivity associated with naval nuclear propulsion plants; radiation monitoring around the perimeter of support facilities; and effluent monitoring. Environmental samples from each of these harbors are also

- checked at least annually by a DOE laboratory to ensure analytical procedures are correct and standardized.
- The annual volume of solid low-level radioactive waste disposed of at commercial disposal sites in 2014 by the entire NNPP could be contained in a cube measuring less than 10 yards on a side. The total annual volume disposed of by the NNPP is less than 1 percent of the total volume of solid low-level radioactive waste buried at these sites in the States of Washington, South Carolina, Utah, and Texas each year. The volume of radioactive waste generated by the NNPP is shown in the figure below for the past 55 years, along with the number of nuclear-powered ships in operation during each year. The volume of solid low-level radioactive waste was substantially reduced in the 1970s, despite increasing numbers of nuclear-powered ships.

RADIOACTIVE SOLID WASTE DISPOSAL IN THE NAVAL NUCLEAR PROPULSION PROGRAM 1961 - 2014



Report NT-15-2, May 2015

Occupational Radiation Exposure from U.S. Naval Nuclear Plants and their Support Facilties

Radiation exposures to Navy and civilian personnel monitored for radiation associated with U.S. naval nuclear propulsion plants are summarized in this report. A summary of the conclusions of this report follows:

Total shipyard radiation exposure decreased by about 16 percent from 531 Rem in 2013 to 446 Rem in 2014 (shipyard average annual radiation exposure per person decreased from 0.022 Rem in 2013 to .018 Rem in 2014), while the number of ships in approximately overhaul remained constant from 2013 to 2014. In 2014, radiation total Fleet exposure increased from 192 Rem in 2013 to 199 Rem in 2014 (Fleet average annual radiation exposure per person OCCUPATIONAL RADIATION
EXPOSURE FROM
U.S. NAVAL NUCLEAR PLANTS
AND THEIR
SUPPORT FACILITIES

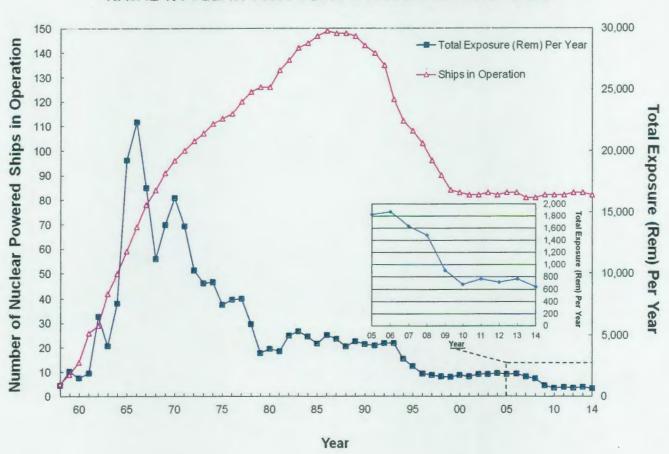
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has been 0.012 Rem since 2011). The average radiation exposure to Fleet and shipyard personnel in 2014 is about one-fourth of the average annual collective dose received by a comparable number of commercial nuclear power plant personnel.

- No NNPP personnel have exceeded the current Federal annual occupational radiation exposure limit of 5 Rem (established in 1994) since 1967. In fact, no NNPP personnel have exceeded 40 percent of the annual limit from 1980 to 2014 (i.e., no personnel have exceeded 2 Rem in any year in the last 35 years). No civilian or military NNPP personnel have ever, in 60 years of operation, exceeded a Federal lifetime exposure limit.
- Personnel operating the Navy's nuclear-powered ships receive much less radiation exposure in a year than the average U.S. citizen does from natural background and medical radiation exposure. For example, the occupational exposure received by the average nuclear-trained sailor living onboard one of the Navy's nuclear-powered ships in 2014 was approximately one-fifth of the average annual radiation exposure received by commercial nuclear power plant personnel and less than a twentieth of the average annual radiation exposure received by the average U.S. citizen from natural background sources. This achievement is possible because of very conservative shielding designs on these ships (a tenet of the NNPP since it was founded in 1948).

- According to the standard methods for estimating risk, the cancer risk to the group of
 personnel occupationally exposed to radiation associated with naval nuclear propulsion
 plants is less than the risk these same personnel have from exposure to natural
 background radiation. This risk is small in comparison to both the risks accepted in
 normal industrial activities and the risks regularly accepted in daily life outside of work.
- The figure below shows that the total radiation exposure in 2014 is about 3 percent of the amount in the peak year of 1966, even though today there are about 18 percent more nuclear-powered ships in operation than in 1966.

TOTAL RADIATION EXPOSURE RECEIVED BY MILITARY AND CIVILIAN PERSONNEL IN THE NAVAL NUCLEAR PROPULSION PROGRAM 1958 - 2014



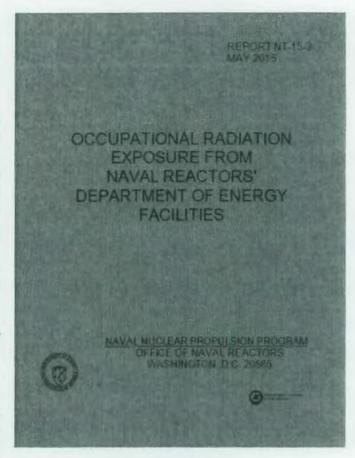
Report NT-15-3, May 2015

Occupational Radiation Exposure from Naval Reactors' Department of Energy Facilities

The NNPP operates two DOE laboratories; one DOE site with two operating and one inactive prototype naval nuclear propulsion plants; one DOE site that operates the Expended Core Facility and has three inactive prototype naval nuclear propulsion plants; and a nuclear component engineering and procurement organization. Naval Reactors' DOE facilities provide research and development, engineering, training, and supply support for the Navy's 72 nuclear-powered submarines and 10 nuclear-powered aircraft carriers (as of the end of 2014).

The NNPP's radiation protection program and occupational radiation exposures to personnel monitored for radiation associated with Naval Reactors' DOE facilities are

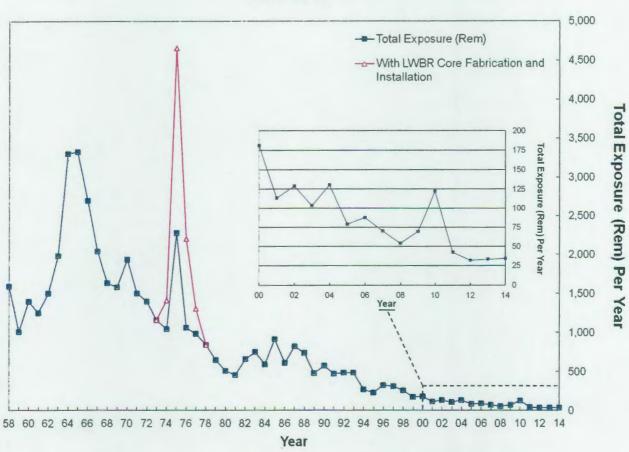
summarized in this report. A summary of the conclusions of this report follows:



- The figure on the following page shows the total radiation exposure in 2014 at Naval Reactors' DOE facilities of 34 Rem, while slightly higher than the total exposure of 33 Rem in 2013, continued the historical trend of decreasing the NNPP's total radiation exposure since the peak year of 1975. The small increase in radiation exposure from 2013 to 2014 was expected because of additional prototype plant maintenance involving higher radiation exposures during this period.
- Naval Reactors' DOE facilities average annual exposure in 2014 was 0.006 Rem per person, which is approximately equivalent to the radiation exposure received during a single roundtrip cross country airline flight. For perspective, the average radiation exposure received from NNPP sources by personnel at Naval Reactors' DOE facilities in 2014 was approximately one-tenth the average annual exposure received by commercial nuclear power plant personnel and less than one-fiftieth of the average annual radiation exposure of individuals in the U.S. population due to natural background radiation.
- No NNPP personnel have exceeded the current Federal annual occupational radiation exposure limit of 5 Rem (established in 1994) since 1967. In fact, no NNPP personnel have exceeded 40 percent of the annual limit from 1980 to 2014 (i.e., no personnel have exceeded 2 Rem in any year in the last 35 years). No civilian or military NNPP personnel have ever, in almost 60 years of operation, exceeded a Federal lifetime limit.

- According to the standard methods for estimating risk, the lifetime risk to the group of
 personnel occupationally exposed to radiation associated with the NNPP is less than
 the risk these same personnel have from exposure to natural background radiation.
 This risk is small compared to the risks accepted in normal industrial activities and to
 the risks regularly accepted in daily life outside of work.
- The figure below shows the Program's continued trend of decreasing radiation exposure to personnel at Naval Reactors' DOE facilities over the past 40 years.

TOTAL RADIATION EXPOSURE RECEIVED BY PERSONNEL AT NAVAL REACTORS' DEPARTMENT OF ENERGY FACILITIES 1958 - 2014



Report NT-15-4, May 2015

Occupational Safety, Health, and Occupational Medicine Report

The NNPP is responsible for occupational safety, health, and occupational medicine at two DOE laboratories; one DOE facility with two prototype naval nuclear propulsion plants: one DOE facility which operates the Expended Core Facility; and one naval training facility with two nuclear-powered moored training ships. The NNPP is founded on the principle of risk reduction through the identification, assessment, and mitigation of hazards when planning for site operations. procedures, and designing developing systems and facilities. The following summarizes the NNPP's performance in worker protection:

 Robust Safety Culture: The NNPP maintains a robust safety culture through the implementation of several OCCUPATIONAL SAFETY, HEALTH, AND OCCUPATIONAL MEDICINE REPORT

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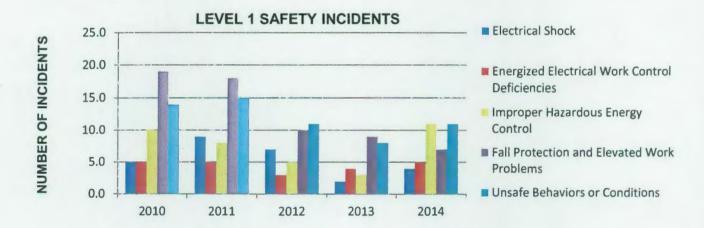
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key principles, including a proactive management stance towards safety, peer-to-peer ownership of safety, engineering efforts to eliminate high-risk work, and commitment to continuous improvement. Primary responsibility for employee safety and health resides with line management and the workers themselves, with assistance and oversight from industrial hygiene, safety, and medical professionals. Inspection, oversight, and feedback systems are designed to provide continuous improvement. The NNPP also focuses on eliminating hazards that put workers in high-risk environments through detailed engineering, worker involvement in planning, and by requiring management approval to do high-risk work, when necessary.

RECORDABLE INJURY AND ILLNESS INCIDENCE RATE 3.80 3.80 3.70 3.50 5.00 INJURIES PER 200,000 HOURS 4.00 **Bureau of Labor Statistics** 3.00 1.16 1.11 (U.S. general industry)* 0.99 0.95 0.94 2.00 DOE 0.91 0.68 0.62 0.61 0.44 1.00 **NAVAL REACTORS** 0.00 * 2014 BLS data 2010 2011 2012 2013 2014 unavailable

- Correcting Small Problems to Prevent More Significant Problems: The NNPP maintains
 an impeccable reactor safety record due to the identification and correction of small
 problems in and around the plant. Similarly, for worker safety, focusing on near-miss
 incidents that do not result in personnel injury prevents the occurrence of more serious
 injuries or fatalities. The key to a safer workforce is identifying and addressing
 underlying causes of the near-miss incidents and applying lessons learned before they
 grow into larger problems. Over the past five years, there has been an overall
 downward trend in the number of near-miss incidents, indicating that the NNPP's efforts
 to identify and fix small problems are reducing the frequency and severity of safety
 issues.
- Healthy and Productive Workforce: The number of occupational injuries experienced continues to decline as a result of ongoing efforts to further strengthen the safety culture. In 2014, the NNPP's recordable injury and illness rate (as defined by the Occupational Safety and Health Administration) was 0.61 injuries per 200,000 hours worked. This rate is consistent with the NNPP's five year average injury rate of 0.65 and more than five times lower than the injury rate U.S. general industry experienced in 2013. The NNPP has experienced no occupationally related fatalities at its DOE or moored training ship facilities in over 25 years.



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