

NRR-PMDAPEm Resource

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Sent: Thursday, August 27, 2015 4:39 PM
To: Shams, Mohamed
Cc: DiFrancesco, Nicholas; Wyman, Stephen; Spence, Jane; Devlin-Gill, Stephanie; Roche, Kevin; Yee, On; Candelario, LUISSETTE; Nakanishi, Tony; Lehman, Bryce; Tsirigotis, Alexander; 50.54f_Seismic Resource; RidsNroDsea Resource
Subject: RESEND: PERRY NUCLEAR POWER PLANT, UNIT 1 - TECHNICAL REVIEW CHECKLIST RELATED TO INTERIM ESEP SUPPORTING IMPLEMENTATION OF NTTF R2.1, SEISMIC (TAC NO. MF5261)
Attachments: Perry R2. 1 Seismic ESEP NRC review(1).docx

August 27, 2015

MEMORANDUM TO: Mohamed K. Shams, Chief
Hazards Management Branch (JHMB)
Japan Lessons-Learned Division
Office of Nuclear Reactor Regulation

FROM: Diane T. Jackson, Chief
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Division of Site Safety and Environmental Analysis
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SUBJECT: PERRY NUCLEAR POWER PLANT - TECHNICAL REVIEW CHECKLIST RELATED TO INTERIM EXPEDITED SEISMIC EVALUATION PROCESS SUPPORTING IMPLEMENTATION OF NTTF RECOMMENDATION 2.1, SEISMIC, RELATED TO THE FUKUSHIMA DAI-ICHI NUCLEAR POWER PLANT ACCIDENT (TAC NO. MF5261)

The NRC technical staff working through the Geosciences and Geotechnical Engineering Branches 1 and 2 (RGS1 and RGS2) completed the Technical Review Checklist of the PERRY NUCLEAR POWER PLANT, UNIT 1 response to Enclosure 1, Item (6) of the March 12, 2012, request for information letter issued per Title 10 of the Code of Federal Regulations, Subpart 50.54(f), to power reactor licensees and holders of construction permits requesting addressees to provide further information to support the NRC staff's evaluation of regulatory actions to be taken in response to Fukushima Near-Term Task Force (NTTF) Recommendation 2.1: Seismic which implements lessons learned from Japan's March 11, 2011, Great Tōhoku Earthquake and subsequent tsunami. This addresses the staff review of the interim Expedited Seismic Evaluation Process (ESEP) report in response to Requested Item (6) of Enclosure 1, "Recommendation 2.1: Seismic," of the 50.54(f) letter. Attached is a file containing the technical review checklist to prepare a response letter to the licensee.

The NRC staff reviewed the information provided and, as documented in the enclosed staff checklist, determined that sufficient information was provided to be responsive to this portion of the Enclosure 1 of the 50.54(f) letter. The application of this staff review is limited to the interim ESEP as part of NTTF R2.1: Seismic activities.

This electronic memo constitutes the DSEA concurrence provided that only editorial changes are made to the staff assessment that would not affect the technical conclusions or technical context of the assessment.

This memo replaces the memo dated August 25, 2015. This concludes the NRC's efforts associated with TAC NO. MF5261 for the review of the interim ESEP report for the PERRY NUCLEAR POWER PLANT, UNIT 1.

Docket No: 50-440

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TECHNICAL REVIEW CHECKLIST
BY THE OFFICE OF NUCLEAR REACTOR REGULATION
RELATED TO EXPEDITED SEISMIC EVALUATION PROCESS/INTERIM EVALUATION
IMPLEMENTING NTTF RECOMMENDATION 2.1 SEISMIC
PERRY NUCLEAR POWER PLANT
DOCKET NO. 50-440

By letter dated March 12, 2012 (USNRC, 2012a), the U.S. Nuclear Regulatory Commission (NRC) issued a request for information to all power reactor licensees and holders of construction permits in active or deferred status, pursuant to Title 10 of the *Code of Federal Regulations* (10 CFR), Section 50.54(f) "Conditions of License" (hereafter referred to as the "50.54(f) letter"). Enclosure 1 of the 50.54(f) letter requests addressees to reevaluate the seismic hazard at their site using present-day methods and guidance for licensing new nuclear power plants, and identify actions to address or modify, as necessary, plant components affected with the reevaluated seismic hazards. Requested Information Item (6) in Enclosure 1 to the 50.54(f) letter requests addressees to provide an interim evaluation and actions taken or planned to address a higher seismic hazard relative to the design basis, as appropriate, prior to completion and submission of the seismic risk evaluation.

Additionally, by letter dated April 12, 2013¹, the Electric Power Research Institute (EPRI) staff submitted EPRI TR 3002000704 "Seismic Evaluation Guidance: Augmented Approach for the Resolution of Fukushima Near-Term Task Force (NTTF) Recommendation 2.1: Seismic" (hereafter referred to as the guidance). The Augmented Approach proposed that licensees would use an Expedited Seismic Evaluation Process (ESEP) to address the interim actions as requested by Information Item (6) in the 50.54(f) letter. The ESEP is a simplified seismic capacity evaluation with a focused scope of certain key installed Mitigating Strategies equipment that is used for core cooling and containment functions to cope with scenarios that involve a loss of all AC power and loss of access to the ultimate heat sink to withstand the Review Level Ground Motion, which is up to two times the safe shutdown earthquake (SSE). Due to the expedited and interim nature of the ESEP, the assessment does not include many considerations that are part of a normal risk evaluation. These deferred items, include but are not limited to, structures, piping, non-seismic failures, and operator actions, as well scenarios such as addressing loss of coolant accidents. By letter dated May 7, 2013², the NRC staff endorsed the guidance. Central and eastern United States licensees with a reevaluated seismic hazard exceeding the SSE submitted an ESEP interim evaluation in December 2014.

Consistent with the interim nature of this activity, the staff performed the review of the licensee's submittal to assess whether the intent of the guidance was implemented. A multi-disciplined team checked whether the identified methods were consistent with the guidance. A senior expert panel reviewed the team's questions, if any, and checklist for consistency and scope. New or updated parameters (e.g., In-Structure Response Spectra, High Confidence of Low Probability of Failure calculations) presented by the licensees were assessed only based on licensee statements for acceptability for the Item (6) response. The application of this staff review is limited to the ESEP interim evaluation as part of NTTF R2.1: Seismic activities.

1 ADAMS Accession No. ML13102A142

2 ADAMS Accession No. ML13106A331

NTTF Recommendation 2.1 Expedited Seismic Evaluation Process

Technical Review Checklist for Perry Nuclear Power Plant

By letter dated November 3, 2014³, First Energy Nuclear Operating Company provided an Expedited Seismic Evaluation Process (ESEP) report in a response to Enclosure 1, Requested Information Item (6) of the 50.54(f) letter, for the Perry Nuclear Power Plant (Perry).

I. Review Level Ground Motion

The licensee:	
<ul style="list-style-type: none"> • described the determination of the review level ground motion (RLGM) using one of the means acceptable by the guidance 	Yes
<ul style="list-style-type: none"> • identified location of the control point and is consistent with March 2014 Seismic Hazard and Screening Report submittal 	Yes
<ul style="list-style-type: none"> • compared the site ground motion response spectra used to select the ESEP RLGM to the safe shutdown earthquake (SSE). 	Yes
Perry used a used a new Seismic Probabilistic Risk Analysis (SPRA) Ground Motion Response Spectra(GMRS). ⁽¹⁾	
Notes from the Reviewer: 1. The licensee used a new GMRS rather than its seismic hazard reevaluation GMRS documented in its March 2014 Seismic Hazard and Screening Report (SHSR) ⁴ , which was found acceptable for use in Recommendation 2.1 seismic activities by the staff. Because the new GMRS is similar to and bounds the SHSR GMRS, the staff judged that this GMRS is acceptable for the purposes of this interim evaluation.	
Deviation(s) or Deficiency(ies), and Resolution: No deviation or deficiencies were found in the review of this particular section.	
The NRC staff concludes:	
<ul style="list-style-type: none"> • the licensee's RLGM meets the intent of the guidance 	Yes
<ul style="list-style-type: none"> • the RLGM is reasonable for use in the interim evaluation. 	Yes

II. Selection of the Success Path

The licensee:	
<ul style="list-style-type: none"> • described the success path 	Yes
<ul style="list-style-type: none"> • described normal and desired state of the equipment for the success path 	Yes
<ul style="list-style-type: none"> • ensured that the success path is consistent with the plant's overall mitigating strategies approach or provided a justification for an alternate path 	Yes
<ul style="list-style-type: none"> • stated that the selection process was in accordance with the guidance or meets the intent of the guidance 	Yes
<ul style="list-style-type: none"> • used installed FLEX Phase 1 equipment as part of the success path 	Yes
<ul style="list-style-type: none"> • included FLEX Phase 2 and/or 3 <u>connections</u> 	Yes
<ul style="list-style-type: none"> • considered installed FLEX Phase 2 and/or 3 <u>equipment</u> 	Yes

³ ADAMS Accession No. ML14353A058

⁴ ADAMS Accession No. ML14092A203

NTTF Recommendation 2.1 Expedited Seismic Evaluation Process

Technical Review Checklist for Perry Nuclear Power Plant

Notes from the Reviewer: None	
Deviation(s) or Deficiency(ies), and Resolution: No deviation or deficiencies were found in the review of this particular section.	
The NRC staff concludes that:	Yes
<ul style="list-style-type: none"> • the selected success path is reasonable for use in the interim evaluation • the licensee considered installed Phase 2 and 3 connections or equipment in the interim evaluation. 	Yes

III. Selection of the Expedited Seismic Equipment List (ESEL)

The licensee:	Yes
<ul style="list-style-type: none"> • developed and provided the ESEL by applying the ESEP • identified equipment considering the following functions: <ul style="list-style-type: none"> ○ Core cooling (with focus on Mode 1) function ○ Available, sustainable water source ○ Containment function and integrity 	Yes Yes Yes
Notes from the reviewer: None	
Deviation(s) or Deficiency(ies), and Resolution: No deviation or deficiencies were found in the review of this particular section.	
<u>For PWR Plants ONLY</u>	
The licensee included indicators / instrumentation for the following functions: level, pressure, temperature, that would be indicative of (but not explicitly identified to specific instruments): water level of a steam generator (SG), pressure of SG, containment, and reactor coolant system (RCS); and temperature of the RCS.	N/A
<u>For BWR Plants ONLY</u>	
The licensee considered indicators for the following functions: level, pressure, temperature that would be indicative of (but not explicitly identified to specific instruments): Temperature of suppression pool, RCS, containment; Pressure of suppression pool, RCS, and drywell; water level of the suppression pool.	Yes
Notes from the Reviewer: None	
Deviation(s) or Deficiency(ies), and Resolution: No deviation or deficiencies were found in the review of this particular section.	

NTTF Recommendation 2.1 Expedited Seismic Evaluation Process

Technical Review Checklist for Perry Nuclear Power Plant

Through a sampling of the ESEP key components, the NRC staff concludes that:	
<ul style="list-style-type: none"> • the licensee’s process to develop the ESEL meets the intent of the guidance for the interim evaluation 	Yes
<ul style="list-style-type: none"> • the desired equipment state for the success path were identified 	Yes
<ul style="list-style-type: none"> • the licensee considered the support equipment for the ESEL 	Yes
<ul style="list-style-type: none"> • both front-line and support systems appeared to be included in the ESEL as evidenced by inclusion of SSCs on the success path and of support systems (e.g., batteries, motor control center, inverters). 	Yes

IV. Walkdown Approach

The licensee:	
<ul style="list-style-type: none"> • described the walkdown screening approach, including walkbys and walkdowns performed exclusively for the ESEP, in accordance with the guidance 	Yes
<ul style="list-style-type: none"> • credited previous walkdown results, including a description of current action(s) to verify the present equipment condition and/or configuration (e.g., walk-bys), in accordance with the guidance 	Yes
<ul style="list-style-type: none"> • stated seismic walkdown training of walkdown personnel⁽¹⁾ 	Yes
Notes from the Reviewer: 1. In response to a staff question (ML15212A955), the licensee provided the training credentials for personnel involved in the walkdown. The staff finds that the response adequately addresses the question and therefore, it is acceptable.	
Deviation(s) or Deficiency(ies), and Resolution: No deviation or deficiencies were found in the review of this particular section.	
The licensee:	
<ul style="list-style-type: none"> • described, if needed, adverse material condition of the equipment (e.g., material degradation) 	N/A
<ul style="list-style-type: none"> • credited previous walkdown results, included a description of current action(s) to verify the present equipment condition (e.g., walk-bys), meeting the intent of the guidance 	Yes
The licensee:	
<ul style="list-style-type: none"> • described the conditions of structural items considered for the interim evaluation, including: <ul style="list-style-type: none"> ○ spatial interactions (i.e. interaction between block walls and other items/components) ○ anchorage ○ piping connected to tanks (i.e. differential movement between pipes and tanks at connections) 	Yes
	Yes
	Yes
Notes from the Reviewer: None	
Deviation(s) or Deficiency(ies), and Resolution: No deviation or deficiencies were found in the review of this particular section.	

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Technical Review Checklist for Perry Nuclear Power Plant

The licensee reported deviations for Perry.	No
If deviations were identified, there is a discussion of how the deficiencies were or will be addressed in the ESEP submittal report.	N/A
The NRC staff concludes that: <ul style="list-style-type: none"> • the licensee described the performed walkdown approach, including any credited previous efforts (e.g., Individual Plant Examination of External Events(IPEEE)) consistent with the guidance • the licensee addressed identified deviations consistent with the guidance, if any 	Yes N/A

V. Capacity Screening Approach and High Confidence/Low Probability of Failure (HCLPF) Calculation Results

The licensee: <ul style="list-style-type: none"> • described the capacity screening process for the ESEL items, consistent with the guidance (e.g., use of EPRI NP-6041 screening table). • presented the results of the screened-out ESEL items in the ESEP report • described the development of in-structure response spectra(ISRS)based on scaling • described the development of ISRS based on new analysis consistent with the guidance ⁽¹⁾ • described the method for estimating HCLPF capacity of screened-in ESEL items, including both structural and functional failure modes consistent with the guidance: ^{(2) (3)} <ul style="list-style-type: none"> ○ use of Conservative Deterministic Failure Margin (CDFM) ○ use of fragility analysis (FA) ○ use of experience data or generic information • credited IPEEE spectral shape for HCLPF capacity estimates is similar to or envelopes the RLGGM, and anchored at the same control point • presented the results of HCLPF capacities including associated failure modes for screened-in ESEL items ⁽⁴⁾ • reviewed the ESEL items with the lowest HCLPF values to ensure that their capacities are equal or greater than the RLGGM 	N/A N/A N/A Yes Yes N/A Yes N/A Yes Yes
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Notes from the Reviewer:

1. The licensee did not use a scaled ISRS. As allowed by guidance, the licensee calculated a new GMRS-based ISRS. The new GMRS was developed to be used in an upcoming SPRA, which at the time of the Perry ESEP submittal was underway (see Perry ESEP Submittal page 40 of 42). The staff ESEP review for the GMRS is in Section I of this checklist. Based on the above, the Perry ESEP new GMRS-based ISRS is judged by the staff to be acceptable for this interim evaluation only.
2. The staff asked several questions to the licensee regarding the HCLPF calculations methodology to include: the functional evaluation of relays and treatment of valves that did not meet the valve operator caveats necessary to use a generic approach for estimating

NTTF Recommendation 2.1 Expedited Seismic Evaluation Process

Technical Review Checklist for Perry Nuclear Power Plant

HCLPF capacity. The licensee stated that CDFM methodology has been used for all calculations, including the relay capacity evaluations. The licensee provided detailed information, consistent with the ESEP guidance, about the treatment of valves that do not meet the valve operator caveats necessary to use a generic approach for estimating HCLPF capacity. The staff finds that the licensee responses (ML15212A955) adequately addressed the concerns and met the intent of the guidance for this interim evaluation.

3. The staff asked the licensee about the implementation of the “rule-of-the-box”, as discussed in Sections 3.1.5 and 6.1 of the ESEP submittal. In its response (ML15212A955), the licensee clarified its implementation of the “rule-of-the-box” and stated that when an ESEL item is identified to be mounted on a parent component, the HCLPF of the parent component is assigned to the item. The staff finds that the method used is consistent with the ESEP guidance and therefore, is acceptable.

4. As a result of a question from the staff, the licensee provided a roadmap between the entries in the ESEL (Attachment A) and the entries in HCLPF Capacity Table (Attachment B). The staff finds the licensee response (ML15212A955) adequately addressed the question.

Deviation(s) or Deficiency(ies), and Resolution:

- No deviation or deficiencies were found in the review of this particular section.

The NRC staff concludes that:	
• the licensee described the implementation of the capacity screening process consistent with the intent of the guidance	N/A
• the licensee presented capacity screening and calculation results, as appropriate, in the ESEP report	Yes
• the method used to develop the ISRS is consistent with guidance for use in the ESEP	Yes
• for HCLPF calculations, the licensee used HCLPF calculation methods as endorsed in the guidance	Yes
• no anomalies were noted in the reported HCLPF	Yes

VI. Inaccessible Items

The licensee:	
• provided a list of inaccessible items ⁽¹⁾	Yes
• provided a schedule of the planned walkdown and evaluation for all inaccessible items	N/A
• provided Regulatory Commitment to complete walkdowns.	N/A
Perry will provide results or complete walkdown by: N/A	N/A

Notes from the Reviewer:

1. The licensee identified twelve components as inaccessible due to their location in confined spaces and high radiation areas. The licensee used plant drawings to assess design parameters and similarity with an evaluated representative component of the same class. The reviewer finds this acceptable for the purpose of this interim evaluation.

Deviation(s) or Deficiency(ies), and Resolution:

No deviation or deficiencies were found in the review of this particular section.

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Technical Review Checklist for Perry Nuclear Power Plant

The NRC staff concludes that the licensee: <ul style="list-style-type: none"> • listed inaccessible items • committed to provide the results (e.g. walkdowns, walkbys, etc.) of the remaining inaccessible items consistent with the guidance • substitutions, if needed, were appropriately justified 	Yes N/A Yes
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VII. Modifications

The licensee: <ul style="list-style-type: none"> • identified modifications for ESEL items necessary to achieve HCLPF values that bound the RLGM, as specified in the guidance • provided a schedule to implement such modifications (if any), consistent with the intent of the guidance • provided Regulatory Commitment to complete modifications • provided Regulatory Commitment to report completion of modifications. 	N/A N/A N/A N/A
Perrywill: <ul style="list-style-type: none"> • complete modifications by: <u>N/A</u> • report completion of modifications by: <u>N/A</u> 	
Notes from the Reviewer: None	
Deviation(s) or Deficiency(ies), and Resolution: No deviation or deficiencies were found in the review of this particular section.	
The NRC staff concludes that the licensee: <ul style="list-style-type: none"> • identified plant modifications necessary to achieve the target seismic capacity • provided a schedule to implement the modifications (if any) consistent with the guidance 	N/A N/A

VII. Conclusions

The NRC staff assessed the licensee's implementation of the ESEP guidance. Due to the interim applicability of the ESEP evaluations, use of the information for another application would require a separate NRC review and approval. Based on its review, the NRC staff concludes that the licensee's implementation of the interim evaluation meets the intent of the guidance. The staff concludes that, through the implementation of the ESEP guidance, the licensee identified and evaluated the seismic capacity of certain key installed Mitigating Strategies equipment that is used for core cooling and containment functions to cope with scenarios that involve a loss of all AC power and loss of access to the ultimate heat sink to withstand a seismic event up to the Review Level Ground Motion (RLGM) and thus, provides additional assurance while the plant seismic risk evaluation is being conducted. In the case of Perry, the RLGM used the SPRA GMRS. The application of this staff review is limited to the ESEP interim evaluation as part of the NTTF R2.1: Seismic activities. The staff did not identify deviations or exceptions from the guidance for the purposes of this interim evaluation. The licensee found all equipment evaluated for the ESEP to have adequate capacity for the required demand. Therefore, no modification of equipment was required.

NTTF Recommendation 2.1 Expedited Seismic Evaluation Process

Technical Review Checklist for Perry Nuclear Power Plant

In summary, by implementing the ESEP interim evaluation, the licensee demonstrated that additional assurance exists which supports continued plant safety and confirms that sufficient time exists to allow the completion of longer-term seismic evaluations to support regulatory decision making. The NRC staff concludes that the licensee responded appropriately to Enclosure 1, Item (6) of the 50.54(f) letter, dated March 12, 2012, for Perry Nuclear Power Plant.

Principle Contributors:

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