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NUCLEAR REGULATORY COMMISSION

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 VESSELS IN COMMERCIAL NUCLEAR POWER
 PLANTS - PUBLIC MEETING**

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UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION

BRIEFING ON STATUS OF REACTOR PRESSURE
VESSELS IN COMMERCIAL NUCLEAR POWER PLANTS

PUBLIC MEETING

United State Nuclear Regulatory
Commission
One White Flint North
Rockville, Maryland

Wednesday, December 7, 1994

The Commission met in open session, pursuant to
notice, at 2:00 p.m., Kenneth C. Rogers, Commissioner,
presiding.

COMMISSIONERS PRESENT:

KENNETH C. ROGERS, Commissioner
E. GAIL de PLANQUE, Commissioner

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1 STAFF SEATED AT THE COMMISSION TABLE:

2 KAREN D. CYR, General Counsel

3 JOHN C. HOYLE, Acting Secretary

4 JAMES TAYLOR, Executive Director for Operations

5 WILLIAM RUSSELL, Director, NRR

6 BRIAN SHERON, Director, Division of Engineering,

7 NRR

8 ASHOK THADANI, Associate Director for Inspection

9 and Technical Assessment, NRR

10 JACK STROSNIDER, Chief, Materials and Chemical

11 Engineering Branch, NRR

12 MICHAEL MAYFIELD, Chief, Materials Engineering

13 Branch, RES

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P R O C E E D I N G S

[2:00 p.m.]

COMMISSIONER ROGERS: Good afternoon, ladies and gentlemen. Chairman Selin was called away this morning and has asked me to chair the meeting. Unfortunately, he won't be able to be here.

We're pleased to welcome members of the staff to brief the Commission on the status of reactor pressure vessels in commercial nuclear power plants. The NRC requirements for reactor pressure vessel integrity are set forth in part in Appendix G, fracture toughness requirements, of Part 50 in Title X of the Code of Federal Regulations. In addition, 10 CFR Part 50.61 sets forth the requirements for fracture toughness requirements for protection against pressurized thermal shock events.

On March 6th, 1992, the staff issued Generic Letter 92-01, Revision 1, Reactor Vessel Structural Integrity, requesting licensees to submit information demonstrating compliance with these requirements at their plants. As part of the review of licensee's responses to this generic letter, the staff has assessed the upper shelf energies, transition temperatures and reference temperatures for pressurized thermal shock. The staff has also developed a computerized reactor vessel integrity database. This database will be made available for public access early

1 1995.

2 In today's briefing, the staff will discuss the
3 findings from this assessment. In particular, the staff
4 will discuss in detail its assessment of the Palisades
5 Nuclear Plant.

6 Commissioner de Planque, do you have any --
7 Mr. Taylor?

8 MR. TAYLOR: Good afternoon. With me at the table
9 are Brian Sheron, Ashok Thadani, Bill Russell, Jack
10 Strosnider from NRR, all from NRR, and Mike Mayfield from
11 the Office of Research.

12 As you mentioned, Commissioner Rogers, there will
13 be an update of Palisades. The paper on this subject, which
14 was dated October 28th, there have been later developments
15 with regard to Palisades and the staff will try to bring you
16 up to date at the very close of the presentation with a
17 number of slides talking about Palisades.

18 With that, I'll ask Jack Strosnider to continue
19 the formal briefing.

20 MR. STROSNIDER: Thank you and good afternoon.

21 If I could have the first viewgraph.

22 [Slide.]

23 MR. STROSNIDER: As indicated, the purpose of this
24 afternoon's presentation is to provide you a report on the
25 status of reactor pressure vessels in the United States.

1 During the past two years, the staff has assessed,
2 as you stated, the addition of all the commercial nuclear
3 power plants in the United States, in particular with regard
4 to the upper shelf energy requirements in Appendix G and
5 with regard to the pressurized thermal shock criteria in the
6 regulations.

7 We had two primary objectives in our program. The
8 first was to establish a baseline condition of all the
9 reactor pressure vessels with regard to upper shelf and
10 pressurized thermal shock. The second part of the program
11 was put that baseline into a form where we could use it for
12 a continuous assessment of reactor pressure vessels. I
13 think one of the important concepts that we want to get
14 across in today's presentation is that this is a continual
15 effort. We cannot assess the condition of the reactor
16 vessels and put it on the shelf and forget about it because
17 there are new data and changes that need to be monitored and
18 assessed with time.

19 Before I got into the actual results, scope and
20 results of the program, I'd like to review some basic
21 concepts with regard to reactor pressure vessel instruction
22 and material properties which I think will help in
23 understanding some of the material that follows.

24 [Slide.]

25 MR. STROSNIDER: In the next viewgraph, we have

1 figures which show the two typical configurations of reactor
2 pressure vessels in U.S. plants. In the upper left
3 configuration, the beltline area is fabricated from plates
4 which were rolled and then welded together into rings. The
5 rings are then welded one on top of the other to form the
6 beltline region. So, in that configuration, there are
7 vertical welds in each of the courses in the beltline, plus
8 the circumferential welds. These are typical of some of the
9 earlier vessels that were fabricated and there's about 90 of
10 the plants in the United States that have that
11 configuration.

12 In the lower right-hand corner of this figure you
13 see the configuration of some more recently fabricated
14 vessels in which the rings were forged in one piece. So,
15 there's no vertical seams. Eliminating those vertical seam
16 welds has an advantage because the vertical welds see a
17 higher stress in the reactor vessel than the circumferential
18 welds.

19 On the next viewgraph, the property of most
20 interest or the characteristic of most interest in the
21 reactor vessel steels is the fracture toughness or
22 resistance of the material through propagation of a
23 preexisting defect. This property increases with
24 temperature. That is the material typically has greater
25 resistance to fracture at higher temperatures and it

1 decreases with the radiation.

2 There are several types of tests, material tests,
3 that can be conducted to assess the fracture resistance of
4 material. We have some specimens here today, some test
5 specimens which were provided through the courtesy of the
6 Research Office, which I think might be of interest. The
7 most simple sort of test that's run is referred to as a drop
8 weight test. This specimen in the front is a drop weight
9 specimen. The way it's tested is to support it with the --
10 there's a weld across the face of it with a notch in it.
11 Then it is supported on two supports like this and a weight
12 is dropped on top of it. The idea is to test specimens like
13 this beginning at a low temperature and then increasing to
14 higher temperatures to determine what kind of failure you
15 get.

16 This specimen was tested at a low temperature
17 and -- I'm sorry, I've got the wrong one. This was tested
18 at a low temperature. The darkened area is the amount that
19 the starter notch crack propagated when the weight was
20 dropped on it. If the crack propagates all the way across
21 the face of the specimen, it's considered a failure. As you
22 go to higher temperatures, the crack will propagate a
23 shorter distance and if you look at this specimen you can
24 see the tinted area. The crack did not propagate all the
25 way across the face. This would be considered a non-

1 failure.

2 So, the way the test is used then is to begin at a
3 low temperature, increase the temperature ten degrees at a
4 time typically until you find two no failures. You subtract
5 ten degrees from that and that's referred to as the nil
6 ductility transition temperature. It's some indication of
7 where the material goes from a brittle behavior to a more
8 ductile behavior.

9 Another test that's used to characterize the
10 fracture resistance is a charpy test. It's a smaller
11 specimen. This is the charpy specimen here. It has a notch
12 in it and it is mounted on an anvil and hit with a pendulum
13 to break it. What's done then is you measure the amount of
14 energy that's required to fail the specimen. If you start
15 at a low temperature and then move to higher temperatures,
16 it will require more and more energy to fail the specimen as
17 its behavior becomes more ductile.

18 On this display which we put together, you can see
19 starting a low temperature and if I can move that. Sorry.
20 If you start at the lower left-hand side of that, in what we
21 refer to as the lower shelf, you can see a very shiny
22 granular sort of surface which reflects a brittle behavior.
23 As you move to higher temperatures, as indicated on the
24 ordinate, the amount of energy required to fail the specimen
25 increases. You can also look at the failure face there and

1 you can see that there are greater shear lips on the sides
2 and that the specimen looks less granular or shiny until you
3 finally reach a plateau or upper shelf area where there are
4 some very large shear lips and the material behaved in a
5 very ductile manner.

6 Those are some of the specimens that are used.
7 The charpy specimens, as I'll indicate later, are the
8 specimens that are included in the surveillance capsules in
9 the reactor vessel.

10 [Slide.]

11 MR. STROSNIDER: The next viewgraph is a figure
12 similar to what you were just looking at. It shows the
13 energy associated with breaking a charpy specimen as a
14 function of temperature. As I've indicated, as you go to
15 higher temperatures, it requires greater energy. There's
16 three regions of the curve. If we start at the lower left,
17 we refer to as the lower shelf. Then you go through a
18 transition region as the material becomes more and more
19 ductile or as it demonstrates more resistance to fracture,
20 until finally you reach this plateau or upper shelf value.
21 The upper shelf value can typically range on the order of 75
22 to 125 foot pounds for a material that's not radiated. This
23 is when the vessel is first put into service.

24 The interest in that upper shelf energy is that it
25 determines what sort of margins you have during normal

1 operating conditions. In fact, we've indicated on the
2 temperature scale 550 degrees. When the vessel is first put
3 into service at normal operating temperature, you're
4 typically several hundreds onto the upper shelf. So,
5 there's a large margin for transience in the reactors such
6 that as the temperature drops you remain on the upper shelf
7 and you have a high toughness. The idea in limiting the
8 shift, which I'll talk about later with radiation, is to
9 make sure you have enough margin from normal operating
10 conditions and to account for transients that might occur.

11 COMMISSIONER ROGERS: A little error in the
12 labeling, I notice.

13 DOCTOR THADANI: Yes. Yes, there is. You're
14 right.

15 COMMISSIONER ROGERS: That has to be redone, I
16 guess.

17 MR. STROSNIDER: I'm sorry, I didn't see it.
18 Which --

19 COMMISSIONER ROGERS: Well, you've either got one
20 irradiated and one unirradiated curve --

21 DOCTOR THADANI: Yes.

22 COMMISSIONER ROGERS: -- or you've got one curve
23 with half of each.

24 DOCTOR THADANI: You're correct. That is
25 incorrect.

1 MR. STROSNIDER: Yes. And, in fact, it's --

2 COMMISSIONER ROGERS: The first one should be
3 unirradiated and the second --

4 MR. STROSNIDER: The first one should be
5 unirradiated. I apologize. Okay. And that actually is
6 what I wanted to point out next. The curve on the left is
7 the unirradiated curve and you can see -- we discussed how
8 it changes with temperature, but you can also see that it
9 changes with irradiation. It changes in two ways. First,
10 the upper shelf energy decreases and it can drop as much as
11 40 percent depending upon the level effluence and the
12 copper. It's also sensitive to the copper content of the
13 material. The curve also shifts to the right, meaning that
14 you have to go to a higher and higher temperature to achieve
15 the same resistance to fracture as you irradiate the
16 material. This shift in temperature could be as much as
17 several hundred degrees, depending again upon the effluence,
18 the copper and also the nickel. So, the chemistry does
19 influence how sensitive this change is.

20 One other thing I wanted to point out on this
21 drawing is the reference temperature. The reference
22 temperature is determined using these specimens that we just
23 discussed. With the drop weight test, you determine where
24 you get the transition from brittle to ductile behavior.
25 Then you have to, in accordance with code procedures, you

1 have to show that you have 50 foot pounds of energy on the
2 charpy curve at 60 degrees above that transition
3 temperature. That's a little complicated, but the idea is
4 that you're coming up with a reference temperature that
5 marks the transition between brittle and ductile behavior.
6 That's an index that we use to reference to the resistance
7 to fracture and we want to maintain that reference
8 temperature at low enough a value so that we have margins
9 again to account for pressurized thermal shock type
10 transients.

11 COMMISSIONER ROGERS: Could you say just a little
12 bit more about that? I've never been entirely clear on how
13 you use these curves in terms of actual operation of the
14 reactor. Normal operation would be at about 550 degrees
15 fahrenheit.

16 MR. STROSNIDER: That's right.

17 COMMISSIONER ROGERS: And so you'd like this --
18 you want this big upper shelf plateau to extend as far to
19 the left to as low a temperature as you can so you can
20 accommodate a wider swing as a result of transients. Now,
21 what's the relevance of the reference temperature though
22 because you're not operating down near there? So, what is
23 the significance of that in terms of a regulatory approach
24 here?

25 MR. STROSNIDER: The reference temperature is a

1 temperature that's fairly easily measured using these types
2 of specimens.

3 COMMISSIONER ROGERS: Yes.

4 MR. STROSNIDER: And you can measure the change in
5 it.' In fact, the assumption here is that this charpy curve,
6 the full curve is going to shift to higher temperatures in
7 basically the same shape. So, by using --

8 COMMISSIONER ROGERS: So you're saying that the
9 lower portion gets preserved under irradiation, but it's the
10 upper portion which is more affected? Is that what you're
11 saying?

12 MR. RUSSELL: The whole curve shifts.

13 COMMISSIONER ROGERS: No, no, no. But the shape
14 of it. In other words, that it shifts, but as you can see
15 here you're beginning to lose a sharp knee as a result of
16 irradiation. I imagine that's a fairly generic
17 characterization and that you start off with a fairly sharp
18 break and then you come up to the knee and you get the upper
19 shelf defined. As you irradiate the material, that knee
20 begins to get less and less sharply defined and then begins
21 to bend over. But the significance of the reference
22 temperature you're saying is that somehow that lower portion
23 of the curve, its general shape seems to be preserved more
24 than the upper part and just shifts as a result of
25 irradiation? Is that what you're saying?

1 MR. STROSNIDER: The general shape of the curve,
2 and it's going to vary from material to material. Some of
3 them, the knee will be less sharp than in others, depending
4 basically on the materials. It's a statistical sort of
5 phenomena, but the general shape of the curve remains the
6 same and it shifts to higher temperatures. The reference
7 temperature basically just uses an index to get to a
8 fracture toughness value to see how much it's changing.

9 COMMISSIONER ROGERS: Just the toughness.

10 MR. STROSNIDER: Yes. And, in fact, what you do
11 is after establishing the reference temperature, you measure
12 the shift in these charpy curves at the 30 foot pound level
13 and that's the change in reference temperature. The
14 reference temperature for pressurized thermal shock is the
15 conservative estimate of this reference temperature and
16 that's what's limited. So that you know that if you don't
17 allow this curve to shift too far to the right, that as you
18 pointed out you have margin on the upper shelf to account
19 for transients.

20 The value that actually goes into a pressurized
21 thermal shock analysis is a more sophisticated test. I
22 didn't have one of those specimens here. This reference
23 temperature basically indexes you to do that more
24 sophisticated fracture mechanics test, the stress intensity
25 factor test.

1 COMMISSIONER ROGERS: Okay.

2 MR. STROSNIDER: Did that clarify it somewhat, I
3 hope?

4 COMMISSIONER ROGERS: Yes. Somewhat, yes.

5 MR. STROSNIDER: All right. So, the nice thing
6 about the charpy specimens though and indexing the fracture
7 toughness to the charpy specimen is that these are
8 convenient to put in a surveillance capsule. The drop
9 weight specimens, as you can see, are quite large and the
10 room in the surveillance capsules is at a premium. So, the
11 idea was to have an analysis that could be indexed to these
12 small specimens.

13 [Slide.]

14 MR. STROSNIDER: That leads onto the next
15 viewgraph with regard to the surveillance program. Appendix
16 H of the regulations require that each plant have a
17 surveillance program. There are surveillance capsules
18 located between the reactor core and the wall of the reactor
19 vessel that include these type of specimens, also some
20 tensile specimens and materials for measuring dosimetry.
21 These specimens are withdrawn periodically in the life of
22 the plant and they're tested and a new charpy curve is
23 developed and the shift is measured as a function of
24 radiation.

25 COMMISSIONER ROGERS: That period, is that

1 determined by the integrated fluence or is that by the
2 calendar? How often --

3 MR. STROSNIDER: It varies from plant to plant and
4 I think it's more dependent on the fluence and the different
5 types of reactors have different lead factors. The
6 specimens, because they're closer to the core than the
7 reactor vessel wall, they see effluence value earlier than
8 the wall does. The lead factors in some plants can be as
9 high as seven or eight, meaning that the specimens see seven
10 or eight times the fluence of the reactor, that the reactor
11 vessel walls actually see. In some cases, it's two or even
12 between one and two. So, depending upon -- and there
13 wouldn't be a whole lot of point if you had a lead factor of
14 eight of leaving that in to close to end of life. So, those
15 specimens would be withdrawn earlier in the life of the
16 plant. For those plants that have lower lead factors, the
17 withdrawal schedule would be spread out more through the
18 life of the plant. So, it is plant-specific, depending upon
19 the actual configuration of the reactor and the core.

20 COMMISSIONER de PLANQUE: What kind of supply of
21 these samples are we talking about in the plants and are we
22 in danger of using up too many of them?

23 MR. STROSNIDER: Well, I was going to comment on
24 this later when we look at the responses to Generic Letter
25 92-01. The regulations refer to an ASTM standard that talks

1 about the number and types of specimens in the withdrawal
2 schedule. All the plants satisfied those requirements.
3 That is, they satisfied the requirements of this standard at
4 the time they were put into service. At the time, however,
5 that these vessels were manufactured and the surveillance
6 programs were put together, people didn't really understand
7 the influence of chemistry, in particular copper. So, they
8 didn't necessarily pick the most limiting material to put in
9 the surveillance program. So, on that hand it would be nice
10 --

11 COMMISSIONER ROGERS: They didn't pick the weld
12 materials.

13 MR. STROSNIDER: Right. I mean there are some
14 weld materials in there, but as I indicated some reactor
15 beltlines may have seven welds in them. Depending upon
16 which wire was used to make that weld, it could have a
17 different copper content.

18 So, to get back to your question, it might be nice
19 to have some -- it would have been nice to have some
20 materials in these surveillance programs that aren't in the
21 programs unfortunately. But what's done is when the
22 specimens are removed and tested, this is all put into a
23 database and there's a regulatory guide which has been put
24 together, regulatory guide 199, to predict the shift. It's
25 a function of the fluence value, but also the copper and the

1 nickel. There's quite a bit of data in that database now.
2 We're on the second revision of the regulatory guide has
3 been issued and I think probably -- well, the vast majority
4 of the data that's going to come out surveillance programs
5 is in that. There will be more data as some of the later in
6 life capsules are pulled.

7 So, we have a fairly good sized database now and I
8 think it will be settling down in terms of the statistical
9 evaluations because there's a lot more data in it now than
10 there was before. But there will still be some more added.

11 With regard to are we worried about running out of
12 it, we have what's in the program and that's what we'll use
13 and I think by putting this into this sort of statistical
14 evaluation and using the right margins, we can use it to
15 predict the shifts for even the materials that aren't in the
16 surveillance program.

17 There's a penalty that goes along with that though
18 because you typically are going to have to use some
19 conservative estimates to bound the statistical scale.

20 MR. RUSSELL: I might point out that there are
21 some facilities that are looking at potentially installing
22 specimens now and putting them in locations where they would
23 have higher irradiation and that this may become more common
24 as people look to extend the life of the plants for another
25 20 years of operation. So, that's one issue.

1 The other is whether the database that we have is
2 representative of all the types of materials. There may be
3 some where there is a limited set for some particular weld
4 types.

5 MR. STROSNIDER: This discussion leads to the last
6 bullet on the viewgraph, which mentions the integrated
7 surveillance programs. This is basically a pooling of data.
8 As I indicated, a particular plant may not have the weld of
9 greatest interest in its surveillance program, but that weld
10 may be included in someone else's surveillance program, at
11 least the weld that was made with the same weld wire and the
12 same weld flux by the same process. So, the data are pooled
13 and people are, in some cases, relying on surveillance data
14 from other people's plants. This is allowed by the
15 regulations so long as you demonstrate that it's being
16 irradiated in a similar manner and temperature and that the
17 data are really similar.

18 COMMISSIONER ROGERS: Just on that question of
19 being irradiated in a similar manner, to what extent does a
20 knowledge of the energy spectrum, neutron energy spectrum
21 play a role here? I know you've got to be above about an
22 meV to begin to get important structural effects, I guess,
23 coming in here. But what about the spectrum, the energy
24 spectrum above an meV? How important is that?

25 MR. STROSNIDER: It is an issue. I can't tell you

1 exactly the sensitivity to it, but it is an issue that we
2 address when we look at these integrated programs to make
3 sure that the energy spectrums are comparable. Depending
4 upon again the type of reactor and the core configuration,
5 how close it is to all those, they can be different and they
6 have to demonstrate that the fluence flux, the energy
7 spectrums are comparable and that you wouldn't be seeing big
8 differences because of that. So, it is sensitive to that.
9 It is part of our review.

10 COMMISSIONER ROGERS: Okay.

11 MR. STROSNIDER: The other message you might get
12 looking at this surveillance program is that it's a major
13 bookkeeping effort. If you consider over 100 reactor
14 pressure vessels, many of them having seven beltline welds
15 and you have to keep track of chemical composition, fluence,
16 the initial material properties, the shift of each one of
17 these welds and in some cases those data are inferred from
18 surveillance programs in other reactors, it is a very
19 massive bookkeeping effort and to try to assess all this
20 information. It did take quite a bit of resources by the
21 industry and the staff in the last two years to perform the
22 assessment that was performed.

23 COMMISSIONER ROGERS: How much international
24 exchange of information is this in this area?

25 MR. STROSNIDER: There is exchange. People are

1 aware, of course, of what we have in our regulatory guide.
2 We are aware of the information they have with regard to
3 irradiation embrittlement. There's some complications in
4 merging the data because some of the foreign steels are
5 different. They have different chemistries and it's not
6 clear that you can put them in the same database and treat
7 them as the same population. But we do track what's going
8 on, particularly through the research office, looking at
9 what information is available.

10 Would you add anything to that?

11 MR. MAYFIELD: No, not really.

12 MR. RUSSELL: There is one issue that you ought to
13 be aware of that I'm proposing to make an issue with NEI and
14 with some individual utilities. That is that some of this
15 data is treated as proprietary and not all the utilities
16 that have the same type of welds have access to all of the
17 data that's representative of those welds. We'll talk about
18 this later. When you're doing best estimates of what the
19 copper or the nickel content is in a particular weld, it's
20 important from a safety standpoint to know what is the total
21 population, that is the N value, what is the mean and what
22 is the sigma associated with those and that's the type of
23 information that because these are irradiated specimens
24 they're expensive to develop, to break, collect, that there
25 has been not much sharing of data in that context. There

1 are a few that have integrated programs. There are others
2 that do not have integrated programs where each utility is
3 basically fending for itself with whatever data they can
4 get. We've found cases where the staff has had more
5 information about welds in a particular utility's vessel
6 than that utility had. That, in my view, is not a
7 satisfactory situation and we're looking at trying to get to
8 the point where the database itself has the actual results
9 of the weld specimen information, what were the shifts, et
10 cetera, so that it's not just point estimates but actually
11 includes the number and the statistics associated with it so
12 that this can be aggregated and treated in a more reasonable
13 manner. That has been an issue that's been under discussion
14 with NEI, with the owners, and there is one owner's group
15 that is currently holding out.

16 COMMISSIONER ROGERS: You mean they don't want to
17 participate?

18 MR. RUSSELL: They don't want to release the
19 proprietary data.

20 COMMISSIONER de PLANQUE: To what extent have we
21 been able to or could we make use of materials in
22 decommissioned plants?

23 MR. RUSSELL: Jim and I talked about that just
24 before lunch.

25 MR. TAYLOR: I didn't plant that question, but go

1 ahead.

2 COMMISSIONER de PLANQUE: You didn't tell me to
3 ask it.

4 MR. RUSSELL: It would be expensive to gather the
5 information. It would involve taking boat samples and then
6 machining those samples such that you could do some testing
7 and you could certainly address the issues of chemistry.
8 That would be much easier. It would be difficult to get a
9 sample out of a vessel for a vessel that's going to continue
10 to be used that will be large enough for charpy specimens.
11 You could sample to get the actual chemistry data in a
12 vessel. But I think that the cost would be quite high and
13 you would get only a few data points. A much more efficient
14 way of doing it would be to put specimens in which are
15 representative or more representative of weld materials and
16 do irradiation, whether it's in a test reactor or in another
17 like reactor. You're much better off, I think, if you use a
18 commercial reactor so that the neutron spectra, et cetera,
19 are similar so that the dosimetry, the spectra and
20 everything, so that you're minimizing the potential for
21 error. If you use a harsher spectrum in a test reactor with
22 an accelerated irradiation, you may be actually having some
23 effects that you can't identify.

24 So, I personally believe that we'd be better off
25 getting more samples out of surveillance programs with the

1 option of putting more in, recognizing you're going
2 potentially longer in vessel life for some of these plants
3 with extensions than to go to the high costs of taking them
4 out of existing vessels.

5 MR. TAYLOR: We're looking at it.

6 MR. RUSSELL: But we are looking at it. Thus far
7 when it's come up to industry, industry has not been
8 interested in doing that. There are big costs.

9 COMMISSIONER de PLANQUE: I know the issue came up
10 when I was visiting Fort St. Vrain and you have all these
11 materials going to the waste facility and you say, "Isn't
12 there some useful life for these materials, for at least
13 looking at materials properties?" I realize that reactor is
14 a totally different can of worms, but there are others.

15 MR. TAYLOR: There are others and we're looking at
16 that subject.

17 COMMISSIONER de PLANQUE: Is the one thing you
18 lose with contemporary plants in putting in new samples is
19 the aging effect that you might be able to recover somehow
20 with the others?

21 MR. TAYLOR: Yes. We're not ready to tell you
22 what we want to do.

23 COMMISSIONER de PLANQUE: Okay.

24 MR. TAYLOR: But we've been talking about that
25 subject.

1 DOCTOR THADANI: Yes.

2 MR. TAYLOR: We'll come back and tell you what we
3 think we might do.

4 [Slide.]

5 MR. STROSNIDER: The next viewgraph deals with the
6 upper shelf energy issue again. The main purpose of this
7 viewgraph is to point out what it is in the regulations with
8 regard to upper shelf energy criteria.

9 10 CFR 50, Appendix G establishes a criteria that
10 you should have no less than 50 foot pounds upper shelf
11 energy unless you've performed an equivalent margin
12 analyses. The upper shelf energy can, in fact, be allowed
13 to fall below 50 foot pounds if you do this sort of
14 analysis. This is a more sophisticated fracture mechanics
15 analysis. The methodology or the technology was developed
16 in the late '70s and early '80s. There's been some
17 experimental work to demonstrate it and it is now codified.
18 That is it's in the ASME code, there's a code case, and we
19 also have a draft regulatory guide which indicates how to do
20 that analysis. As I get into the overall program, I'll be
21 pointing out that there are a number of licensees now that
22 have performed this sort of analysis to demonstrate that
23 they will have adequate upper shelf energy through the end
24 of the current license.

25 COMMISSIONER ROGERS: Well now, in satisfying 10

1 CFR Part 50 using an equivalent margins analysis, do our
2 regulations actually refer to specific sections of the ASME
3 code in carrying out those marginal analyses?

4 MR. STROSNIDER: I don't know if the revised one
5 does, but the --

6 MR. MAYFIELD: No. The regulation sends you back
7 to Section 3 of the ASME code to determine what the margins
8 are in Section 3, but then it's silent on any kind of code
9 analysis to determine equivalency. That's what the current
10 ASME code is addressing and that's what our draft reg.
11 guides --

12 COMMISSIONER ROGERS: Are they still working on
13 that or is that --

14 MR. MAYFIELD: No, sir. There is a code appendix
15 to Section 11, Appendix K, that addresses most of the
16 analysis you need to do that. The draft guide we have out
17 that we're nearly ready to put in final finishes the job by
18 picking up what's in Appendix K and adding to it guidance on
19 how to select transients for consideration and material
20 properties that should be used in the analysis.

21 MR. STROSNIDER: The one additional thing that the
22 regulation does require though is that the equivalent margin
23 analysis be reviewed and approved by the NRC, by the
24 director of NRR. We have, in fact, reviewed and written
25 safety evaluation reports for those plants that are

1 utilizing this approach.

2 COMMISSIONER ROGERS: Well, it just occurred to me
3 that if we could refer to a specific ASME code that is
4 appropriate for this, not just one that we pick off the
5 shelf as we did in a couple cases in the past, it might be a
6 good thing for us to try to do so that it gives additional
7 stature to our own requirements. Not that they don't have
8 stature, but there is -- when there's an ASME code on
9 something, it's gone through a very rigorous process, peer
10 review process of its own, to get established and it would
11 be comforting, I think, to be able to refer to that when the
12 50 foot pound criteria is not met. It seemed to me that
13 when we were thrashing around a year or so ago with this
14 business with the Yankee-Rowe pressure vessel and we were
15 talking about other ways in which a licensee might
16 demonstrate compliance, it sounded to a layman perhaps as if
17 we were kind of picking things out of the air, that they
18 could do some kind of an analysis of some type that might
19 satisfy us. But if we had a specific reference to an ASME
20 code and said, "That's an acceptable alternative to the 50
21 foot pounds if the 50 foot pounds is not satisfied," it
22 would seem to me that gives a little bit better comfort
23 level of the general public that we're not adjusting our
24 requirements to allow somebody to get through a screen of 50
25 foot pounds just because we would like them to continue

1 operating when they don't meet the 50 foot pounds test.

2 I'd like to see us be able to, wherever we can,
3 include in our regulations references to established ASME or
4 other professional society codes.

5 MR. STROSNIDER: I understand and that is a
6 reference which could be made easily at this point. There
7 has been, as I indicated, a lot of work that went into
8 experimentally demonstrating fracture mechanics methods and
9 materials data that are used in this analysis. It went
10 through peer review and has been accepted by the code. Our
11 Research Office performed independent work in this area too.
12 So, it is a reference that we could provide in the next
13 revision.

14 COMMISSIONER ROGERS: Well, I would like to
15 suggest that you try to do that as much as you can.

16 MR. MAYFIELD: The tie will perhaps not be as a
17 direct as you're suggesting, but there will be a tie through
18 -- we'll endorse the -- it's called Appendix K in Section
19 11. We will endorse that through 50.55(a), through the
20 normal updating process. And the reg. guide, when it's put
21 out in final, explicitly states that the Appendix K method
22 is acceptable. It unfortunately doesn't go on to address --
23 the code doesn't address how to pick transients and they
24 deliberately did not include methods for determining
25 material properties, leaving that to the individual

1 licensee.

2 MR. RUSSELL: It's almost like you've got a
3 process for concluding that the left-hand side of the
4 equation is equivalent, but you've not defined all of the
5 stuff that has to go into the right-hand side from the
6 transients, et cetera. So, it's not going to be a complete
7 closure, but it's clearly improved over what it was when we
8 last talked, which at that time we had a draft that we had a
9 letter from the code on saying that it was working its way
10 through the process. We did follow that on those plants and
11 that's basically what has been used.

12 COMMISSIONER ROGERS: Good.

13 [Slide.]

14 MR. STROSNIDER: On the next viewgraph I'd like to
15 review the criteria that are in the regulations with regard
16 to the reference temperature for pressurized thermal shock.
17 As we discussed earlier, the idea here is that you want to
18 limit the temperature shift in the fracture toughness curve.
19 In practice, you have to first have the initial reference
20 temperature, add to that a shift in the reference
21 temperature, and then there is a margin term which is added
22 which is to account for statistical variability and material
23 properties, measurements of chemistry, fluence calculations
24 and those variables that go into the equation.

25 COMMISSIONER ROGERS: But is there a prescription

1 for determining that margin term?

2 MR. STROSNIDER: Yes.

3 COMMISSIONER ROGERS: There is?

4 MR. STROSNIDER: Yes, and it's dependent upon --
5 if you're using generic data, the margin term is somewhat
6 larger than if you have plant-specific data. It's basically
7 looking at the standard deviations. It's a two sigma value
8 on the deviations associated with the initial reference
9 temperature in the shift.

10 So, when you've done that calculation, you then
11 have criteria in the regulations, in 10 CFR 50.61 which
12 indicate that this criteria of 270 degrees fahrenheit for
13 axial welds or plates. Again, the axial welds have a higher
14 stress on them. So, the temperature criteria is set
15 somewhat lower. For circumferential welds, the criteria is
16 set at 300.

17 When a plant is projected to reach that criteria,
18 they're supposed to then perform additional analyses to
19 determine whether the plant could continue to operate beyond
20 that temperature. Actually, the regulations would require
21 that you start that analysis three years or submit that
22 evaluation three years before you're projected to reach the
23 criteria.

24 As we mentioned earlier, after Yankee-Rowe
25 actually, the staff issued Generic Letter 92-01. That was

1 in March of 1992. The questions that the industry was asked
2 to respond to, two principal questions in that letter were,
3 one, do they have a surveillance program for their reactor
4 which satisfies Appendix H. As I indicated earlier, all the
5 plants do, in fact, have a program that satisfies the
6 regulations.

7 The second question was what are the status of
8 their reactors with regard to upper shelf energy. We
9 have -- actually, in February of 1993, we sent up a
10 preliminary assessment of our review of the responses. We
11 completed the responses now. That's what I'm going to go
12 into. We have assessed now the upper shelf energy for all
13 the commercial nuclear power plants in the U.S. We also
14 included in our evaluation the reference temperature for
15 pressurized thermal shock. It was not a specific question
16 in 92-01, but we had enough data in response to the generic
17 letter that we went ahead and performed those assessments.

18 With regard to the upper shelf energy evaluations,
19 if you recall SECY-93-048 which was sent up in 1993 with our
20 preliminary assessment, we indicated that in response to the
21 letter all the licensees indicated that they had greater
22 than 50 foot pounds upper shelf energy. However, based on
23 the staff's evaluation, we said that actually there were
24 some plants which could be below 50 foot pounds, 15 plants
25 that could be below 50 foot pounds at this time and another

1 three that could be below 50 foot pounds before end of life.
2 So, there was some discrepancy there.

3 The reason for that is that the staff's evaluation
4 was based on Regulatory Guide 199 which is, as I indicated,
5 looks at basically a two sigma upper bound on what the drop
6 in upper shelf energy could be. Licensees, on the other
7 hand, might have had plant-specific data that they wanted to
8 rely on to demonstrate that they still had greater than 50
9 foot pounds. So, it's basically the difference between a
10 conservative generic analysis and a plant-specific analysis.
11 So, that was one of the things we had to deal with. What we
12 concluded was that although some of the plant-specific data
13 could indicate greater than 50 foot pounds, that it was in
14 some cases a very small amount of data and we didn't feel
15 that you could have a lot of confidence based on that few
16 data points.

17 So, rather than debate that issue, we suggested to
18 the industry that they might want to consider performing
19 equivalent margin analyses in those cases. In fact, that's
20 what happened. We had good cooperation through NUMARC at
21 the time, NEI now in coordinating the owners' groups and
22 they did perform the equivalent margin analyses such that
23 for plants where we had some debate about whether they above
24 or below 50 foot pounds, we could refer to the equivalent
25 margin analysis to say it's really not an issue. In fact,

1 when you go through these analyses, again it depends on the
2 type of plant because that dictates what type of transients
3 you have to analyze. But you can demonstrate that for some
4 plants you can go down to 40 foot pounds or below and still
5 demonstrate the margins of safety that are required by the
6 ASME code.

7 So, the industry performed those analyses. We
8 reviewed those. We wrote safety evaluation reports, as I
9 indicated earlier. In addition, we requested the Office of
10 Research to take an independent look at this and they did
11 perform some generic analyses looking at a generic reactor
12 pressure vessel for several different types, again to look
13 at different transients representing different vendors. So,
14 that was documented in NUREG/CR-6023 and it confirmed that,
15 in fact, you can demonstrate that you can go below 50 foot
16 pounds and still have the sort of margins that it requires.
17 So, we have independent confirmation.

18 The conclusion of all that work is that all plants
19 should have adequate upper shelf energy through the end of
20 their current operating license.

21 As I indicated, we also assessed the reference
22 temperature for pressurized thermal shock. We looked at all
23 the domestic commercial PWRs. We identified two plants that
24 could potentially exceed the RT-PTS screening criteria
25 before end of life. Those were Palisades and I'm going to

1 talk a little bit more about Palisades later in the
2 presentation.

3 The paper which we sent up to you in October
4 indicated that Palisades could reach the screening criteria
5 in the year 2004. Their current end of license is 2007. We
6 also indicated in that letter that the date could change.
7 As I've been trying to point out throughout the
8 presentation, depending upon new surveillance data, new test
9 results, depending upon what licensees do with regard to
10 their flux management, how they manage their fuel or putting
11 in poison assemblies, for example, these numbers can change.
12 We expect that they will.

13 We did get some new information from Palisades.
14 They went to their retired steam generators to get some
15 additional data because they had similar welds and we'll
16 talk about that later.

17 The other plant was Beaver Valley Unit 1, which
18 was predicated to reach the criteria in the year 2012 versus
19 their end of license in 2016. They are currently assessing
20 various forms of flux reduction. So, those numbers could
21 change.

22 The distribution of the remaining plants is shown
23 in the table. We indicate here there are four plants which
24 would be within ten degrees of the screening criteria at end
25 of life. This is based on projecting their end of life

1 fluence values and another seven plants within 11 to 30
2 degrees. Again, this is all based on currently docketed
3 information and the current calculations for projecting
4 fluence. As I said several times, it could change depending
5 upon what people do with the fluence or on additional
6 surveillance data.

7 COMMISSIONER de PLANQUE: You've looked at all of
8 these with respect to end of life, but what about the
9 license renewal question? How much of a --

10 MR. STROSNIDER: The question -- a lot of people
11 expressed interest in that. We chose to assess at this
12 point the end of life because that's the data that we had
13 available. Projecting beyond that is really going to depend
14 a great deal on how the licensees operate their plant,
15 particularly with regard to flux reduction. So, it would be
16 difficult for us to say how far beyond end of life they
17 could go.

18 COMMISSIONER ROGERS: License.

19 MR. STROSNIDER: End of license, excuse me. Yes,
20 right, how far beyond end of license they could go. We just
21 felt that was too difficult or too uncertain a thing for us
22 to assess at this time. So, we looked at the end of
23 license.

24 COMMISSIONER de PLANQUE: But in some cases the
25 end of license is much closer in time than in other cases.

1 MR. STROSNIDER: Yes. Well, I think --

2 COMMISSIONER de PLANQUE: So, we're talking about
3 the ability to project to a delta T. I understand you're
4 saying it depends a lot on the plant conditions.

5 MR. STROSNIDER: Right. One thing you can do is
6 we have -- and I'll discuss this later, we have all the
7 information, all the data that goes into the calculations in
8 a database. A lot of it was summarized in the NUREG report
9 that we sent up. You actually can look through that and get
10 a fairly good idea of which plants are going to be close to
11 the screening criteria at end of life and which plants have
12 a lot of margin. So, you can, at least qualitatively, look
13 at which plants are probably going to be in better shape as
14 far as looking at license extension.

15 MR. RUSSELL: There's one other phenomena, Jack,
16 that you probably ought to explain and that is the shift in
17 RT-PTS as a function of irradiation. It's not uniform with
18 time. As you get to higher levels of neutron fluence,
19 incrementally the amount of shift is smaller. So, the
20 issues, I think, are going to be ones more of weld chemistry
21 and knowledge of what is existing in the welds even for the
22 longer lived ones. That is you don't stay on the steeply
23 increasing portion of the curve very long. If that were the
24 case, you would want to do things very early on to manage
25 it, but it does change as a function of irradiation. I

1 think we showed you some of those curves when we were
2 talking about Yankee-Rowe.

3 COMMISSIONER ROGERS: Yes.

4 MR. RUSSELL: But for vessels that have already
5 incurred a lot of irradiation damage, the shift is already
6 fairly well established. So, then the issue becomes one of
7 any uncertainty associated with chemistry of the weld.

8 DOCTOR THADANI: I think surveillance data, as you
9 get more information, becomes a pretty important factor too.
10 So, that would be a consideration, it seems to me.

11 MR. STROSNIDER: It is an important point that
12 most of the radiation damage is done early in life and
13 action to reduce the fluence early in life is the most
14 effective. Once the fluence is accumulated, then it is very
15 sensitive to looking at the chemistry. You'll see that, I
16 think, when we talk about Palisades.

17 [Slide.]

18 MR. STROSNIDER: I wanted to put this on a
19 separate viewgraph, this comment on the next viewgraph, that
20 the RT-PTS values will change. I started off the
21 presentation by indicating that this is a continuous
22 process. One of our major efforts was to try to put
23 together a system so that we could continue to monitor the
24 condition of the reactor vessels.

25 [Slide.]

1 MR. STROSNIDER: On the next viewgraph it
2 discusses some of the characteristics of the reactor vessel
3 integrity database that we are putting together. This is a
4 computerized database. It has more data in it than was
5 transferred to you in the NUREG report. In fact, it has for
6 every material in a reactor pressure vessel, that is if it
7 has six or seven welds, we have the data that's available
8 for those six or seven welds and the plates or forgings.
9 So, what came up in the NUREG report was basically a summary
10 of the limiting material, but in fact we are tracking in
11 this database all the material that's in the reactor vessel.

12 The database also includes all the chemistry
13 values, initial RT-NDT values, upper shelf values, et
14 cetera, that go into the calculations of RT-PTS or upper
15 shelf. It also indicates whether people are relying on an
16 equivalent margin analysis or whether, in fact, there are
17 sufficient data to demonstrate that they have greater than
18 50 foot pounds.

19 Again, this database, it's intended to be a
20 licensing database. It's not really meant for the purpose
21 of research. There are other databases with surveillance
22 data for that purpose, but this is a licensing database
23 which indicates what data went into the various
24 calculations. So, it's based on docketed information.

25 One of the issues that Mr. Russell brought up is

1 the proprietary. It is our intent that the database will
2 have the information in it, the licensing basis information
3 and that that will not be proprietary because we want to
4 make this available to the public and, in fact, our goal is
5 to do that by the first quarter of next year. The database
6 is actually up and running now. There's data being entered
7 and we're going through the quality assurance checks to make
8 sure the data are correct.

9 One of the things we emphasized in putting this
10 together was that we wanted it to be auditable. By that I
11 mean we wanted five or ten years from now when somebody else
12 wants to understand the condition of a vessel, that they'd
13 be able to go into this database, see what the values are
14 that were projected for upper shelf, for example, and then
15 find out where all the numbers that went into those
16 calculations came from. So, when you look at this database
17 and you see, for example, copper value, there's a reference
18 as to where that copper value came from. We have that
19 documentation. So, the idea again was that somebody five
20 years from now could come and look at this and understand
21 how the evaluations were performed, but also to make it much
22 easier for the staff to continue our assessment of reactor
23 vessels. As new data become available, we can put it into
24 the system and we can see what influence it has, not only
25 for the specific plant but with a database like this we can

1 do what we referred to as cross cuts so that we can look at
2 a particular weld, weld wire heat number and flux, and we
3 can go across the industry and find out what reactor vessels
4 it is in, what surveillance programs it's in and we can get
5 all the data and we can compare those data to make sure that
6 they make sense, that there's no discrepancies and if there
7 are that we understand why.

8 So, we're very far along in putting this together
9 and, like I say, we hope to have it up and running and
10 available in the first quarter of next year.

11 COMMISSIONER ROGERS: So, is this in hyper text
12 format then?

13 MR. STROSNIDER: Hyper text format?

14 Is Carolyn here?

15 AUDIENCE: I'm not sure what means by hyper text.

16 COMMISSIONER ROGERS: Okay. Well, we won't get
17 into it here. If that's the level at which the discussion
18 is, let's talk about it later.

19 MR. STROSNIDER: I'm sorry.

20 COMMISSIONER ROGERS: All right. But if you want
21 to do all this cross referencing, that's the way it ought to
22 be constructed, but in a very easy way.

23 MR. STROSNIDER: We actually had a contractor help
24 put together the database.

25 COMMISSIONER ROGERS: Maybe the contractor would

1 answer yes, I don't know.

2 AUDIENCE: We used a commercial piece of software.
3 It's called Fox Pro. It's a relational database from
4 MicroSoft. That's what we're using.

5 COMMISSIONER ROGERS: Okay. I know a little bit
6 about it. All right. Okay.

7 MR. STROSNIDER: Okay?

8 So, with regard to future actions, again the point
9 that this is a continuing effort. We plan to use the
10 computerized database that I just described to assist us in
11 continuing our evaluations. I expect there will be further
12 interaction with the industry as we look at the database and
13 see what it's telling us.

14 The NUREG report that was transmitted to you in
15 October will be published before the end of the year. In
16 fact, it's already gone to the printer and I understand it
17 will be out within another three weeks in blue cover. It's
18 our intent to update the database and the NUREG on
19 approximately an annual basis. We think that's about the
20 right time frame. It will depend upon what data come in and
21 how it might influence the database and current status.

22 So that basically concludes the portion of the
23 presentation with regard to our generic assessment. Do you
24 have any questions on that?

25 COMMISSIONER ROGERS: I just would like to be kept

1 informed of how your discussions are going with the industry
2 group that is reluctant to participate fully. I think
3 that's something that the Commissioners would be very
4 interested in knowing about because this sounds like a very
5 important database and I think that we'd like to know what
6 the problems are that the industry sees that give them some
7 difficulty in participating, just exactly what are the
8 proprietary aspects here that they're concerned about for
9 their own interests because I think we have to know where
10 these things are coming from, just what the difficulties
11 are. But I would hope we could get over that hurdle and get
12 as complete a database as it possible for the U.S.

13 MR. RUSSELL: We agree and we're working it on a
14 basis. We expect to make a decision on denying a request
15 for withholding of information where the basis for the
16 request was that it would reveal information about how welds
17 were fabricated which would cause a loss of competitive
18 situations for vessels that were manufactured 20, 30 years
19 ago with the techniques that are no longer being used. So,
20 at this point in time we're looking at the process. There
21 is one other option and that is even though it may be
22 proprietary or otherwise protected information, we can
23 conclude that it's in the public interest for safety and
24 choose to reveal it at any event. We're still working
25 through that process at this point in time and have not

1 reached closure. I'm hopeful that we will have voluntary
2 agreement to share the information.

3 MR. TAYLOR: We'll keep you advised.

4 MR. STROSNIDER: Yes, are working that issue. I
5 would like, before I move onto the plant-specific discussion
6 though, to acknowledge the cooperation that we've had from
7 the industry in performing the work that I just described
8 and also to the Research Office which helped us a lot. This
9 was a fairly extensive effort, to assess all the reactor
10 vessels and there's a lot of resources on the part of the
11 industry and the staff.

12 The next subject then is the Palisades pressurized
13 thermal shock assessment. I think I may have mentioned
14 earlier, in SECY-94-267 which we sent to you on October 28th
15 of this year, we indicated that Palisades was one of two
16 plants that could exceed the screening criteria before end
17 of life. In fact, we indicated that that would be in the
18 year 2004 versus their end of license in 2007. Again, we
19 indicated that could change and, in fact, we knew at that
20 time that the licensee was planning to acquire additional
21 data from their retired steam generators. The retired steam
22 generators have welds in them which were made by the same
23 process and the same weld wire and the same flux as the
24 welds of interest in the reactor vessel.

25 The intent here is to present some additional

1 information that we've received since we sent that report up
2 to you because they have acquired that material and they've
3 done some testing.

4 COMMISSIONER ROGERS: How do they determine the
5 radiation effects?

6 MR. STROSNIDER: Well, the real intent here was --

7 COMMISSIONER ROGERS: That's not part of the --

8 MR. RUSSELL: It's not critical. They've achieved
9 so much irradiation damage. The issue is determining what
10 is the chemistry. At this point in time, that's the
11 fundamental issue of concern. Early in life they had fairly
12 high fluence and it's still high. It's in the 10 to the 19
13 range and --

14 COMMISSIONER ROGERS: I see. So, it's high enough
15 so that -- the integrated is high enough that it isn't
16 important anymore.

17 MR. STROSNIDER: The intent was to acquire some
18 additional unirradiated material properties, initial RT-
19 NDT, reference temperature values, and also to look at the
20 chemistry. This was to add to the database that was
21 available on this particular material.

22 [Slide.]

23 MR. STROSNIDER: On the next viewgraph, in the way
24 of background, I indicated earlier that all the plants,
25 including Palisades, do have surveillance programs which

1 satisfy the regulations, but they didn't necessarily have
2 the material of greatest interest in them and that is the
3 case in Palisades. Delimiting weld material is not in their
4 surveillance program. So, the evaluations that had been
5 performed were relying on welds that were in other people's,
6 other plants surveillance programs. So, they decided that
7 they would go get some additional data from the retired
8 steam generators.

9 We had issued an interim safety evaluation to
10 Palisades back in July of 1994 which indicated the summary I
11 just gave earlier, that they would reach the criteria in
12 2004, that there could be changes. That's what was
13 reflected in the SECY paper that got to you in October.
14 Since we sent that paper up, they have acquired data from
15 the steam generators, they have performed testing. In
16 particular, they did some drop weight and some charpy
17 testing to determine the initial reference temperature and
18 it turned out to be high. It was one of the higher values
19 measured for this type of weld. They also did some
20 chemistry measurements and they found that copper values
21 were high also.

22 So, they had to include those data in the
23 assessment of their pressurized thermal shock evaluation and
24 these data were developed in the first few weeks of
25 November. November 18th they submitted their revised RT-

1 PTS evaluation to us and their evaluation indicates now that
2 they would reach the screening criteria in 1999. The upper
3 shelf energy, it would be affected, but they still satisfied
4 the criteria of Appendix G with regard to upper shelf.

5 The staff is currently reviewing the licensee's
6 evaluation. There are some technical issues that need to be
7 discussed or resolved.

8 [Slide.]

9 MR. STROSNIDER: The important areas of the review
10 include -- and on the next viewgraph these are listed
11 actually -- the thermal aging, heat treatment, and changes
12 in testing methods. This refers primarily to determination
13 of the initial RT-NDT. The value that was measured from the
14 steam generator welds, it's within the scatter of the
15 population for Combustion Engineering welds, but it's on the
16 high end. So, there's some work being done to determine if
17 it was possibly affected by thermal aging or if the heat
18 treatment of the steam generators was different than that of
19 the reactor vessel.

20 There were also some changes in the way these drop
21 weight specimens were prepared over the years. So, there's
22 some -- we're taking a look at that to see if any of those
23 things could affect the value that was measured. We're also
24 looking at it to see if it's just within the statistical
25 scatter of material properties.

1 So, the other issue which I think appears to be
2 more critical to us at this point in time is the best
3 estimate of the copper content. The rule, PTS rule,
4 indicates that you should get a best estimate of the copper
5 value for the material in the vessel. Of course, we don't
6 have a sample from the reactor vessel weld itself. We have
7 chemistry measurements that are taken from surrogate welds
8 that were made up using the same sort of weld wire, same
9 heat of weld wire, et cetera.

10 What the rule indicates is that you would
11 typically take a mean value of the population of data that
12 are available. That's probably not quite as easy as it
13 sounds because what you find when you start looking at this
14 is that the welds, first of all, they could have been made
15 either with a single wire or a tandem wire process. The
16 copper is introduced from the weld wire. If you had all the
17 welds out there were made with a single wire process and one
18 wire to a weld, you could just take the numbers and average
19 them. That would be pretty easy. But some of them are made
20 with a single wire. Some of them are made with two wires
21 being fed in. So, what you have is actually an average of
22 two wires. Then the welds may have more than -- they may
23 have changed coils during the process of making the welds.

24 For example, if you look at the three seams
25 that -- there were three seam welds in the steam generators

1 at Palisades. There were actually six different coils that
2 went into making those three different weld seams. They'd
3 start one weld and then move to the next and move to the
4 next in order to minimize distortion. So, you had some of
5 the same coils going into each one of those welds, but maybe
6 halfway through you had to change weld wires. So, it's not
7 just a simple let's take the numbers and average them. We
8 have some statisticians working with us and we're also
9 getting as much information as we can on the actual
10 fabrication of those welds so that we can determine what
11 really is the best estimate copper.

12 As we indicated earlier, it's very sensitive to
13 this copper measurement. Depending upon how you treat these
14 data, the date at which the criteria would be reached can
15 change. If you treat it in the worst case, what we're
16 looking at now, it could be as early as 1995. So, that's
17 why it's very important that we get the statistical
18 evaluation done correctly and we have people through the
19 research office and some of the best people helping us with
20 that. The industry is also, of course, evaluating this.

21 We plan to complete our evaluation of the November
22 18th submittal and some additional information we've
23 requested in January, by the end of January. So, that's the
24 status. We're reviewing it now.

25 MR. RUSSELL: There are some generic implications

1 of this as well. That is the total number of welds that
2 have been evaluated for copper and the conditions under
3 which they are fabricated is not a large set. So, as you
4 add data to it, depending upon how much of that set you use
5 to determine the best estimate for your plant, this could
6 change some other plants. The staff has looked at other
7 facilities which could be of concern. At this point in time
8 it appears that they all have either a site-specific
9 surveillance program where they have capsules where they are
10 monitoring, or they have lower fluence at this point in
11 time. So, it appears, at least preliminarily, that the
12 principal focus is on the Palisades facility and not other
13 facilities with respect to this new information about this
14 particular CE weld type.

15 [Slide.]

16 MR. STROSNIDER: Actually, if you put up the last
17 viewgraph, the only other thing I wanted to add with regard
18 to the generic implications is that, as we've indicated, the
19 date at which a reactor vessel is projected to reach the
20 screening criteria can be very sensitive to the chemistry if
21 they have a very high fluence value. So, there was a table
22 earlier in the presentation where we indicated that there
23 are some plants which would be within ten degrees or 30
24 degrees. We are going back to look at the sensitivities of
25 those plants to small changes in chemistry. In some cases,

1 as Bill indicated, they may be relying on actual
2 surveillance data. That is, they have the material of
3 interest in their program and they can actually make
4 measurements, so they're not relying on the chemistry. In
5 some other cases, we want to understand if they're relying
6 on chemistry or do they have a high value or low value and
7 how sensitive might it be when additional data are added to
8 that. So, we're in the process of doing that now.

9 That concludes the prepared part of the
10 presentation.

11 COMMISSIONER de PLANQUE: A technical question
12 because I really don't know how you do this. How big a
13 sample of the weld do you need to determine the copper
14 content? How uniform is it? What constitutes a
15 representative sample?

16 MR. STROSNIDER: Well, there's --

17 COMMISSIONER de PLANQUE: Do we know the answer?

18 MR. STROSNIDER: Yes. There were discussions, I
19 guess, during Yankee-Rowe discussions about sampling
20 material from a vessel. That's basically what you could
21 look at as a small ice cream scoop, maybe an inch deep
22 including the cladding in order to get away from the
23 cladding to heat affected zone and to get -- you don't need
24 a whole lot of material to do the actual chemistry. Of
25 course, that's one measurement. If you look within a weld,

1 there is going to be some variability in the copper. That's
2 what the margin term in the RT-PTS evaluation is intended to
3 cover. But you would have more than one measurement
4 probably to come up with an accurate mean. Point estimate
5 is just that.

6 COMMISSIONER de PLANQUE: Yes. Well, if you do
7 real sophisticated analysis, accelerator mass spectrometer
8 or something like that, you don't need much of a sample.
9 But then it's the representativeness of that sample that's
10 the problem.

11 MR. STROSNIDER: Right. There have been studies
12 done through the Research Office where welds have been taken
13 and sliced and looked at through the thickness and through
14 the length. We have some understanding, you know, the sort
15 of variability that you would expect to see within a volume
16 of weld that's made with a single coil of wire. Some of the
17 work shows standard deviations on the order of about .025
18 copper as you go.

19 Now, the variability in mean values from coil to
20 coil could be much larger. So, we do have some information
21 on that. We understand if we can get a good mean value
22 estimate for a weld, I think we have sufficient data to
23 account for the fact that there is variability within the
24 weld. But you need first to get that mean value.

25 COMMISSIONER ROGERS: Just on this question, the

1 weld properties, the mechanical property's dependence on the
2 chemistry, particularly copper content, as I recall from the
3 Yankee-Rowe discussions there was a high degree of
4 sensitivity there. Just very small differences in
5 percentage gave rise to very big differences in physical
6 properties. Do those data come from actual weld materials
7 or do they come from alloys? In other words, is there --
8 the sensitivity on the chemistry, was that determined by
9 analyzing actual weld materials or was it by looking at the
10 properties of, let's say, laboratory samples of alloys of
11 the same percentage, composition.

12 MR. STROSNIDER: The correlations that are used to
13 predict shift in temperature are in Regulatory Guide 199, as
14 I indicated.

15 COMMISSIONER ROGERS: Yes.

16 MR. STROSNIDER: And they are based on actual
17 surveillance data. The weld population separate from the
18 base metal and it's an empirically derived relationship
19 doing regression analyses to get the best fit and --

20 COMMISSIONER ROGERS: But actual weld material,
21 not alloys of the same composition.

22 MR. STROSNIDER: The sort of welds that are in the
23 surveillance programs, I think probably the most common are
24 what you'd refer to as a surrogate weld where when they made
25 the vessel they took the same type of wire and went and made

1 a weld. Some cases there may actually be some samples take
2 from dropouts or prolongations of plates. But they are
3 actual weld material specimens that are in the surveillance
4 program and that are reflected in the reg. guide. So, it's
5 an empirical evaluation that indicates this sensitivity.

6 COMMISSIONER ROGERS: Do you have anything?

7 COMMISSIONER de PLANQUE: No, I have nothing.

8 COMMISSIONER ROGERS: Beaver Valley was also
9 mentioned as one of the plants that may be coming up early
10 with a problem here. You didn't mention Beaver Valley at
11 all. Is there anything to be said about it?

12 MR. STROSNIDER: Only that they've indicated to us
13 that they are considering additional flux reduction actions
14 in terms of inserting poison materials or neutron-absorbing
15 materials in the core. We'd not seen that assessment. I
16 don't believe that's been submitted yet, but I expect that
17 we will see something with regard to their claims in that
18 area.

19 MR. TAYLOR: Thank you.

20 COMMISSIONER ROGERS: Well, thank you very much.
21 I think this was a very informative briefing and I think
22 we've learned a good deal about the status. I hope that
23 we'll be successful ultimately in filling out that database.

24 MR. STROSNIDER: Thank you.

25 [Whereupon, at 3:15 p.m., the above-entitled

1 meeting was concluded.]

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CERTIFICATE

This is to certify that the attached description of a meeting of the U.S. Nuclear Regulatory Commission entitled:

TITLE OF MEETING: BRIEFING ON STATUS OF REACTOR PRESSURE
VESSELS IN COMMERCIAL NUCLEAR POWER
PLANTS - PUBLIC MEETING

PLACE OF MEETING: Rockville, Maryland

DATE OF MEETING: Wednesday, December 7, 1994

was held as herein appears, is a true and accurate record of the meeting, and that this is the original transcript thereof taken stenographically by me, thereafter reduced to typewriting by me or under the direction of the court reporting company

Transcriber: Carol Lynch

Reporter: Peter Lynch

REACTOR PRESSURE VESSEL STATUS REPORT

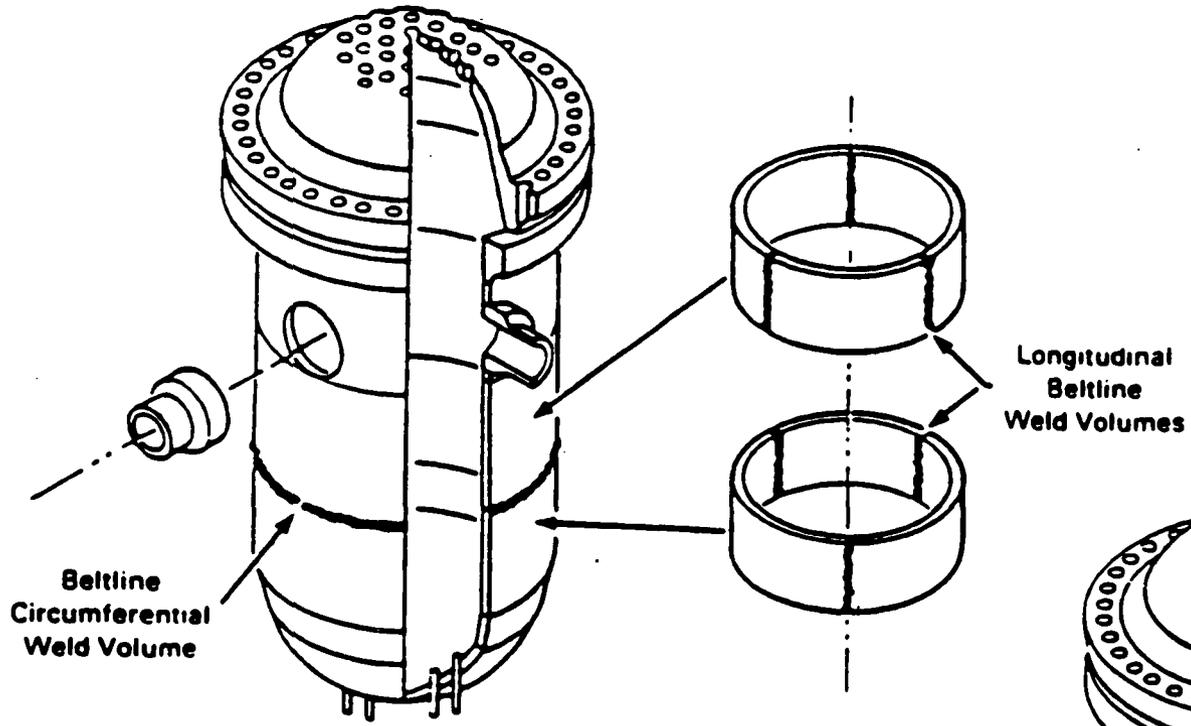
DECEMBER 7, 1994

**JACK R. STROSNIDER, JR.
DIVISION OF ENGINEERING, NRR
(301)-504-2795**

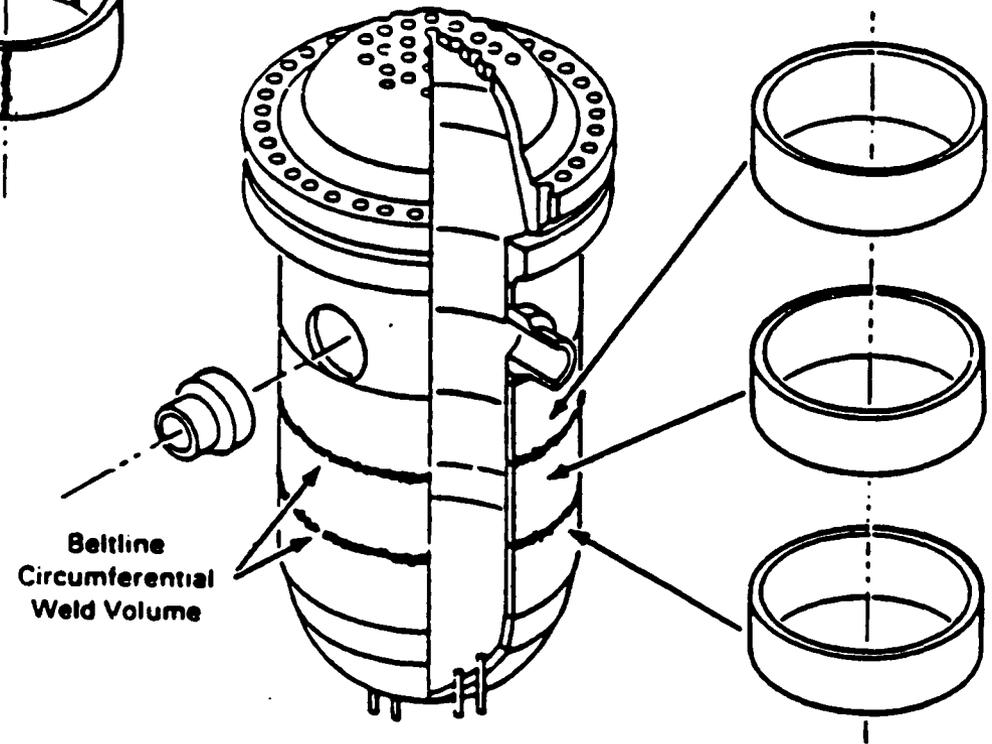
o OBJECTIVES OF REACTOR PRESSURE VESSEL PROGRAM

- Establish baseline condition of all reactor vessels**
- Establish a system for proactive evaluation of changing material properties**

REACTOR PRESSURE VESSEL CONFIGURATIONS



(a) Rolled and Welded Beltline Shell



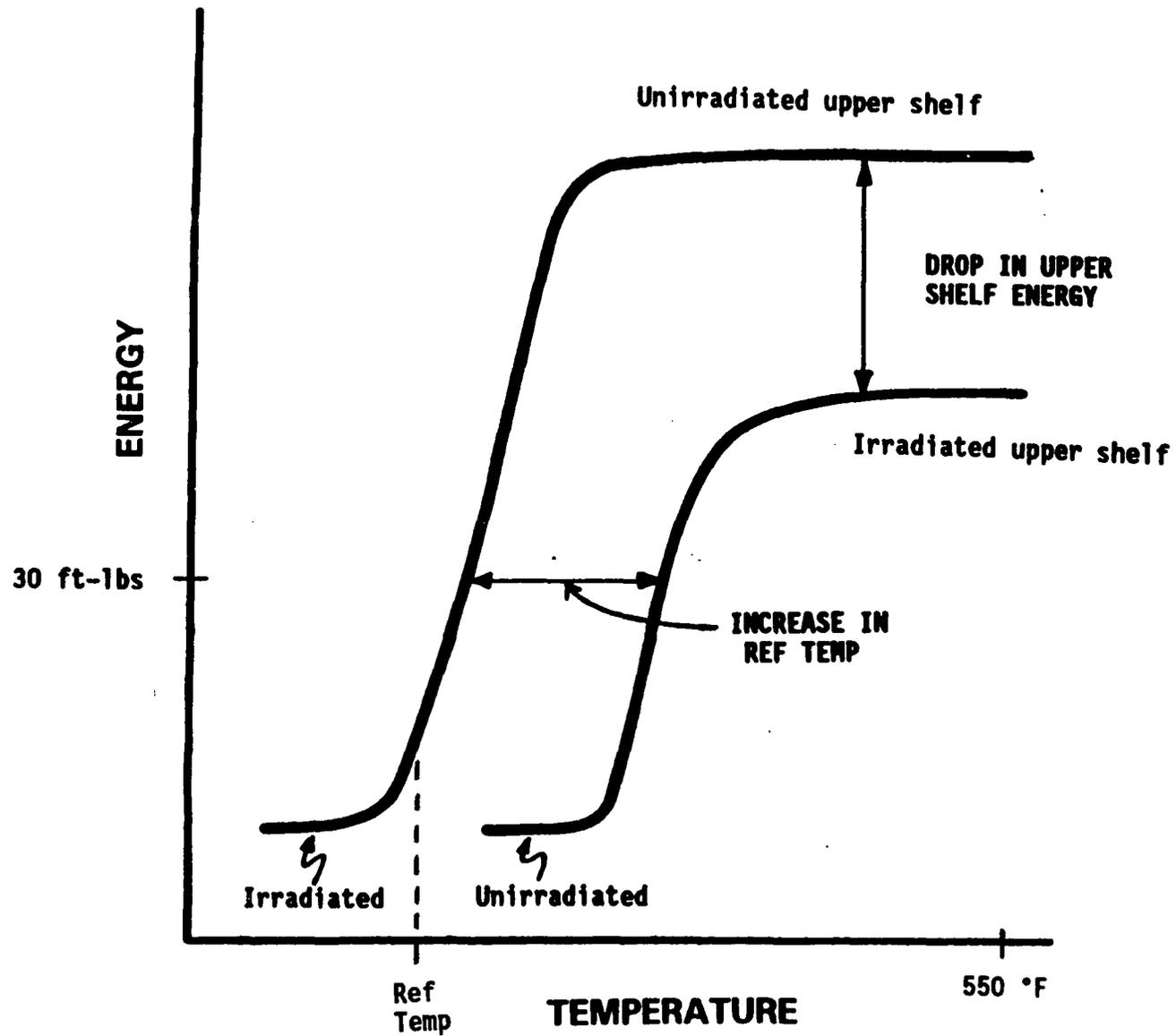
(b) Welded-Ring-Forging Beltline Shell

o **FRACTURE TOUGHNESS \equiv RESISTANCE TO PROPAGATION
OF A PRE-EXISTING CRACK**

- **Increases with temperature**

- **Decreases with irradiation**

CHANGE IN MATERIAL PROPERTIES WITH TEMPERATURE AND IRRADIATION



o APPENDIX H SURVEILLANCE PROGRAM

- Specimens irradiated in RPV surveillance capsules**
- Specimens withdrawn periodically and tested**
- Test results used to predict radiation effects**
- RPV's limiting material may not be in its surveillance program**
- Integrated surveillance programs are utilized**

o UPPER SHELF ENERGY (U.S.E.)

- DECREASES WITH IRRADIATION

- U.S.E. = Initial U.S.E. - Δ U.S.E.

o PER 10 CFR 50 APP G

- U.S.E. \geq 50 ft-lbs

or

- Equivalent margins analyses

o **REFERENCE TEMPERATURE FOR PRESSURIZED THERMAL SHOCK, RT_{PTS}**

- **Measures shift in toughness curve**

- **$RT_{PTS} = \text{Initial Ref Temp} + \text{Shift in Ref Temp} + \text{Margin Term}$**

o **RT_{PTS} SCREENING CRITERIA PER 10 CFR 50.61**

- **270 °F for axial welds**

- **300 °F for circ welds**

o GENERIC LETTER 92-01

- Issued March 6, 1992

- SECY 93-48 (Feb 25, 1993) summarized preliminary review

- Review of 92-01 responses is complete

- Upper shelf energy and RT_{PTS} evaluated for all plants

o UPPER SHELF ENERGY EVALUATIONS

- Upper shelf energies could not be reliably determined in all cases

o EQUIVALENT MARGINS ANALYSES

- Demonstrate margins of safety equivalent to ASME Code
- Performed in accordance with ASME Code Case N-512 and draft R.G. 1023

o RES PERFORMED INDEPENDENT GENERIC EQUIVALENT MARGINS ANALYSES

o ALL PLANTS SHOULD HAVE ADEQUATE UPPER SHELF ENERGY THROUGH END OF CURRENT OPERATING LICENSE

o RT_{PTS} EVALUATIONS

- All domestic, commercial PWRs were evaluated
- Two plants could potentially exceed RT_{PTS} screening criteria before end-of-license
- Distribution of remaining plants relative RT_{PTS} screening criteria at end-of-license

<u>°F Below RT_{PTS} Criteria at EOL</u>	<u>No. of Plants</u>
≤ 10	4
11 to 30	7
31 to 50	8
> 50	55

o RT_{PTS} VALUES WILL CHANGE

- New surveillance data

- Fuel management

o REACTOR VESSEL INTEGRITY DATA BASE (RVID)

- Computerized data base**
- Summarizes properties of RPV materials for all plants**
- Based on docketed information**
- Can be audited**
- Allows integrated review of surveillance data**
- Scheduled public availability: 1st Qtr 1995**

o FUTURE ACTIONS

- **RPV assessment is a continuing process**
- **Use RVID for continued monitoring and assessment**
- **Publish NUREG report this year**
- **Approximately annual updates of RVID and NUREG**

PALISADES RT_{PTS} ASSESSMENT

o PALISADES LIMITING WELD MATERIAL NOT IN PLANT'S SURVEILLANCE PROGRAM

- Properties determined from similar welds in other plant's programs**
- Initial Ref Temp and copper content are important parameters**

o INTERIM SAFETY EVALUATION ISSUED ON JULY 12, 1994

- Screening criteria would be reached in 2004**
- Based on data available at that time**
- Indicated date could change based on additional information**

o EVALUATION OF RETIRED STEAM GENERATOR WELD MATERIAL

- High initial Ref Temp
- High copper content

o LICENSEE'S REVISED RT_{PTS} EVALUATION

- Submitted November 18, 1994
- Indicates Palisades will reach the screening criteria in 1999

o UPPER SHELF ENERGY CRITERIA STILL SATISFIED

- o **LICENSEE'S EVALUATION IS UNDER REVIEW**

- o **IMPORTANT AREAS OF REVIEW INCLUDE**
 - **THERMAL AGING, HEAT TREATMENT, CHANGES IN TESTING**
 - **BEST ESTIMATE COPPER CONTENT**

- o **RES AND ORNL ASSISTING IN REVIEW**

- o **STAFF EVALUATION BY JAN 31, 1995**

- o **PTS SCREENING CRITERIA COULD BE REACHED BEFORE 1999**

o GENERIC IMPLICATIONS

o REVIEW OF OTHER RPVs WITH PALISADES WELD MATERIAL

- Other plants still satisfy RT_{PTS} and upper shelf energy criteria
- Lower fluence or use of actual surveillance data

o OTHER PLANTS CLOSE TO SCREENING CRITERIA BEFORE END-OF-LICENSE

- Sensitivities being studied
- Proactive measures may be appropriate