## **PUBLIC SUBMISSION**

As of: December 09, 2014 Received: December 08, 2014 Status: Pending\_Post Tracking No. 1jy-8fxx-e551 Comments Due: December 08, 2014 Submission Type: Web

**Docket:** NRC-2014-0165 Protection of Digital Computer and Communication Systems and Networks

**Comment On:** NRC-2014-0165-0002 Protection of Digital Computer and Communication Systems and Networks

**Document:** NRC-2014-0165-DRAFT-0013 Comment on FR Doc # 2014-22523

## **Submitter Information**

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## **General Comment**

See attached file(s)

## Attachments

NL-14-1841

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NL-14-1841

December 08, 2014

Ms. Annette L. Vietti-Cook Secretary Attn: Rulemaking and Adjudications Staff U.S. Nuclear Regulatory Commission Washington, DC 20555-0001

Petition to Amend Cyber Security Requirements: Request for Comments (*Federal Register Vol.* 79, 56525, dated September 22, 2014 - Docket ID NRC-2014-0165)

Dear Ms. Vietti-Cook:

The September 22, 2014 Federal Register Notice (*79 Fed. Reg. 56525*) docketed (Docket ID NRC-2014-0165) a petition for rulemaking (PRM-73-18) to amend the Nuclear Regulatory Commission (NRC) cyber security requirements in 10 CFR 73.54, "Protection of Digital Computer and Communication Systems and Networks." Comments were requested by December 8, 2014.

Southern Nuclear Operating Company (SNC) endorses the petition and recommends the NRC promptly initiate rulemaking to implement the changes proposed. The ongoing cyber security event notification rulemaking provides a ready vehicle.

SNC recognizes the cyber threat and broadly implements cyber security measures for digital systems and equipment consistent with prudent safety and business practices. Additionally, SNC was directed by the Interim Compensatory Measures Order (EA–02–026) to consider and address cyber safety and security vulnerabilities. NRC Orders (EA–03–086) and (EA–03–087) supplemented the Design Basis Threat and contained language concerning the cyber threat. Southern Nuclear Operating Company was subsequently provided with a cyber security self-assessment methodology, the results of pilot studies, and a guidance document issued by the NEI to facilitate development of site cyber security programs.

SNC has spent many years implementing cyber security measures, including the requirements ordered by the NRC. SNC has implemented key protective measures with a specific emphasis on the protection of the most risk significant digital assets. SNC continues to implement the balance of the program, and is concerned with the ongoing and unnecessary burden associated with maintaining over 8,500 components for the operating units as "Critical Digital Assets" within the cyber security program – most of which would not have the potential to impede safe shutdown of the plant if compromised.

Examples of these include: non-safety related digital indicators, recorders, smoke detectors, cameras, transmitters, and media converters. While these devices are important to the efficient operation of the plant, they are adequately protected by the existing plant controls such as physical protection, network isolation, configuration

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management, maintenance and testing. NRC inspectors have interpreted critical digital assets to include such things as backup valve position indicators to which an operator may refer during an abnormal plant condition. If such indicators were affected by a cyber security event, this could potentially delay an action in response to the event, but without affecting plant safety. Such an interpretation adds hundreds of components to the critical digital asset program that make no contribution to plant safety and goes well beyond any reasonable definition of "critical."

The changes proposed in the petition would facilitate a reduction in unnecessary burden while accomplishing the objective of 10CFR73.54 to provide high assurance of adequate protection from a cyber-attack. Specifically, the changes proposed in the petition would:

- Prevent radiological sabotage, consistent with the original NRC intent and longstanding physical protection program requirements;
- Continue to provide defense-in-depth protection for digital assets that have a tie to radiological safety and security;
- Eliminate the unnecessary diversion of attention and resources from the protection of those assets that have an impact on radiological safety and security; and
- Enhance regulatory clarity and implementation efficiency.

If you have any questions or comments, please contact Doug McKinney at (205) 992-5982.

Respectfully submitted,

C. R. Pierce

C. R. Pierce Regulatory Affairs Director

CRP/dn/lac

 Cc: Southern Nuclear Operating Company Mr. S. E. Kuczynski, Chairman, President & CEO Mr. D. G. Bost, Executive Vice President & Chief Nuclear Officer Mr. M. D. Meier, Vice President – Regulatory Affairs Mr. D. R. Madison, Vice President – Fleet Operations Mr. B. J. Adams, Vice President – Engineering SNC Document Services - RType: Generic CGA02.003

> U.S. Nuclear Regulatory Commission The Honorable Allison M. Macfarlane, Chairman, NRC The Honorable Kristine L. Svinicki, Commissioner, NRC The Honorable William C. Ostendorff, Commissioner, NRC The Honorable Jeff Baran, Commissioner, NRC The Honorable Stephen G. Burns, Commissioner, NRC Mr. Mark A. Satorius, EDO, NRC Mr. James T. Wiggins, NSIR, NRC Mr. Barry C. Westreich, NSIR/CSD, NRC