

PMFermiCOLPEm Resource

From: Govan, Tekia
Sent: Monday, September 08, 2014 3:49 PM
To: 'Michael K Brandon' (brandonm@dteenergy.com)
Cc: FermiCOL Resource
Subject: FW: Fermi ACRS letter
Attachments: 00-Fermi-Ltr draft final.docx

Mike:

The attached is not final but the context has been voted on by the ACRS Committee. When send you the final as soon as its complete.

Tekia

From: Brown, Christopher
Sent: Monday, September 08, 2014 9:05 AM
To: Govan, Tekia
Subject: RE: Fermi ACRS letter

Tekia,

I have attached the voted out version. I am currently editing (grammar only) and will be sending the official version through the concurrence process this week. Expect the signed version at the end of next week.

Chris

From: Govan, Tekia
Sent: Monday, September 08, 2014 8:52 AM
To: Brown, Christopher
Subject: Fermi ACRS letter

Good morning Christopher:

Could you let me know the status of the Fermi ACRS letter and when we can expect a copy?

Thanks
Tekia

Hearing Identifier: Fermi_COL_Public
Email Number: 1501

Mail Envelope Properties (F5A4366DF596BF458646C9D433EA37D70184CF322A24)

Subject: FW: Fermi ACRS letter
Sent Date: 9/8/2014 3:49:27 PM
Received Date: 9/8/2014 3:49:28 PM
From: Govan, Tekia

Created By: Tekia.Govan@nrc.gov

Recipients:

"FermiCOL Resource" <FermiCOL.Resource@nrc.gov>
Tracking Status: None
"Michael K Brandon" (brandonm@dteenergy.com) <brandonm@dteenergy.com>
Tracking Status: None

Post Office: HQCLSTR01.nrc.gov

Files	Size	Date & Time
MESSAGE	815	9/8/2014 3:49:28 PM
00-Fermi-Ltr draft final.docx	66715	

Options

Priority: Standard
Return Notification: No
Reply Requested: No
Sensitivity: Normal
Expiration Date:
Recipients Received:

G:\ACRS LTRS\Draft Letter Fermi Rev7.docx
09/5/2014
MC/CLB
DRAFT FINAL

1
2
3
4
5
6
7 The Honorable Allison M. Macfarlane
8 Chairman
9 U.S. Nuclear Regulatory Commission
10 Washington, DC 20555-0001
11
12
13

14 Subject: REPORT ON THE SAFETY ASPECTS OF THE DTE
15 ELECTRIC COMPANY COMBINED LICENSE
16 APPLICATION FOR FERMI UNIT 3
17
18

19 Dear Chairman Macfarlane:
20

21 During the 617th meeting of the Advisory Committee on Reactor
22 Safeguards (ACRS), September 4-6, 2014, we reviewed the NRC
23 staff's Advanced Safety Evaluation Report (ASER) for the DTE
24 Electric Company (DTE) Combined License Application (COLA) for
25 Fermi Unit 3. This application conforms to the design-centered review
26 approach (DCRA).¹ DCRA, which is Commission policy, allows the
27 staff to perform one technical review and reach a decision for a

¹ The DCRA is described in Regulatory Issue Summary (RIS) 2006-06, "New Reactor Standardization Needed to Support the Design-Centered Licensing Review Approach," as endorsed by the Commission's Staff Requirements Memorandum in response to SECY-06-0187, "Semiannual Update of the Status of New Reactor Licensing Activities and Future Planning for New Reactors," dated November 16, 2006.

28 reference COLA addressing issues outside the scope of the design
29 certification and to use this review and decision as a reference to
30 support decisions on other subsequent COLAs. The reactor design
31 selected for Fermi Unit 3 is the 1,520 MWe passive Economic
32 Simplified Boiling Water Reactor (ESBWR). Fermi Unit 3 is the
33 reference COLA for that design.

34

35 Our ESBWR Subcommittee held six meetings (May 26, 2011, October
36 21, 2011, November 30, 2011, August 16, 2012, July 7, 2014, and
37 August 20, 2014), to review the COLA and the staff's ASER. During
38 these meetings, we met with representatives of the NRC staff, DTE
39 and its vendors, and the public. We also had the benefit of the
40 documents referenced. This letter fulfills the requirement of 10 CFR
41 52.87 that the ACRS report on those portions of the application that
42 concern safety.

43 **CONCLUSION AND RECOMMENDATION**

44

45 1. There is reasonable assurance that Fermi Unit 3 can be built and
46 operated without undue risk to the health and safety of the
47 public. The COLA for Fermi Unit 3 should be approved following
48 its final revision.

49

50 2. There is reasonable assurance that the ESBWR design and the
51 Fermi Unit 3 site satisfy the requirements resulting from the
52 Fukushima Near-Term Task Force recommendations. However,
53 this review has identified generic issues related to seismic
54 reevaluations, mitigating strategies, and spent fuel pool
55 instrumentation. Further action by the staff is needed to resolve
56 these issues not only for Fermi 3 but also for currently operating
57 plants and COL applicants.

58

59 **BACKGROUND**

60 On September 18, 2008, DTE submitted an application to the NRC for
61 a COL to construct and operate Fermi Unit 3 in accordance with the

62 requirements of 10 CFR Part 52, “Licenses, Certifications, and
63 Approvals for Nuclear Power Plants.” In the application, DTE stated
64 that the Fermi Unit 3 reactor will be an ESBWR located at the existing
65 site. The Fermi application is based on Revision 10 of the ESBWR
66 design control document (DCD).

67

68 **DISCUSSION**

69 The Fermi site is located in Monroe County Michigan, 30 miles
70 southwest of Detroit. Fermi Unit 1 is decommissioned and is in a safe
71 store status. Fermi Unit 2 is an operating boiling water reactor. Fermi
72 Unit 3 is proposed to be located on the same site southwest of Fermi
73 Unit 2.

74

75 DEPARTURES FROM THE ESBWR DCD

76 The Fermi Unit 3 COLA identified only one departure from the
77 ESBWR design. The ESBWR DCD states that on-site storage space
78 for a six-month volume of packaged waste is provided in the
79 Radwaste Building design. The Fermi Unit 3 Radwaste Building is
80 configured to accommodate a minimum of ten years volume of

81 packaged Class B and C waste, while maintaining space for at least
82 three months of packaged Class A waste. This departure involves a
83 redesign of the Radwaste Building that affects the arrangement of
84 systems and components within the building volume. The systems,
85 structures, and components requiring modifications are associated
86 with the Liquid Waste Management System and Solid Waste
87 Management System. The applicant stated that the existing Radwaste
88 Building Fire Protection and HVAC Systems have sufficient capacity to
89 accommodate the extra volume of Class B and C wastes, and require
90 no modification. The staff has approved this departure and we concur.

91

92 SITE CHARACTERISTICS

93 Site characteristics include potential hazards in proximity of the plant,
94 meteorology, hydrology, geology, seismology, and geotechnical
95 parameters. An applicant must show that the actual site
96 characteristics are bounded by the site parameters for the certified
97 design.

98

99 There are two categories of surface-water use: withdrawal ² (non-
100 consumptive) and consumption ³. Groundwater is not used at Fermi.
101 Lake Erie is the principal source of water for the operation of Fermi
102 Unit 3. The most important Lake Erie parameter with respect to water
103 use is the lake water level. Fermi Unit 3 has been designed to operate
104 at full capacity assuming the lowest historical water level at the plant
105 intake basin. In addition, the safety-related Ultimate Heat Sink does
106 not require makeup for at least 72 hours and the onsite fire protection
107 system contains sufficient supplemental water to maintain core and
108 spent fuel pool cooling for at least 7 days.

109

110 The applicant followed current regulatory guidance to determine the
111 Probable Maximum Flood, the Probable Maximum Precipitation, and
112 flood design considerations for the site and showed that the maximum
113 flood level for Fermi Unit 3 satisfies the enveloping site parameters in
114 the DCD. The Fermi site is located outside the realm of significant
115 impact due to flooding from local streams and rivers. The most severe

2 “Withdrawal” refers to water drawn from surface or groundwater sources that is eventually returned to the area from where it came.

3 “Consumption” refers to water that is withdrawn but not returned to the region.

116 potential flooding condition at the Fermi Unit 3 site involves a storm-
117 related high surge from Lake Erie.

118

119 According to ANS/ANSI-2.8-1992, the probable maximum water surge
120 and seiche is calculated based on a probable maximum wind storm
121 (PMWS). This standard indicates that analysis parameters for the
122 PMWS should be determined by a meteorological study. In lieu of a
123 study, the following standard values may be used for the area of the
124 Great Lakes in the vicinity of the site: 1) Set maximum over-water
125 wind speed to ~ 160 km/hr (100 mph), 2) Set lowest pressure within
126 the PMWS to ~950 mbar, 3) Apply a most critical, constant
127 translational speed during the life of the PMWS, 4) Assume that wind
128 speeds over water vary diurnally from 1.3 (day) to 1.6 (night) times the
129 overland speed and 5) Assume that winds blow 10 degrees across the
130 isobars over the water body.

131

132 In order to determine the maximum postulated flood level at the site,
133 the predicted storm surge is combined with the Lake Erie 100-year
134 high water level. Storm simulation and coastal engineering models

135 were used to calculate the run-up that occurs when waves encounter
136 a shoreline or embankment. The analysis shows that the maximum
137 flood level for Fermi Unit 3 satisfies the enveloping site parameter in
138 the DCD. Historically, southwest-to-northeast winds have created
139 seiches with large waves on Lake Erie, sometimes causing flooding
140 on eastern shores. The staff examined the historical events and
141 determined that such large waves do not affect southwestern areas of
142 the coast. The staff reviewed the flooding analysis submitted by DTE
143 and found it to be acceptable.

144

145 Fermi Unit 3 is connected to the offsite power grid by three 345kV
146 transmission lines. Fermi Unit 2 is connected to the grid by two 345kV
147 transmission lines and three 120kV transmission lines. All of these
148 transmission lines are routed through a common corridor for
149 approximately four miles before the lines diverge and are routed to
150 separate offsite power substations. The Unit 2 transmission lines also
151 pass through the Unit 3 switchyard, but do not have any connections
152 in that switchyard. The transmission line allocations to specific towers
153 and the spacing of the 345kV towers and 120kV towers in the

154 common corridor ensure that at least one 345kV supply will remain
155 available to each unit following structural damage to any tower line.
156 This configuration satisfies current regulations for physical and
157 electrical separation of redundant offsite power connections for each
158 unit.

159

160 The offsite power transmission lines are vulnerable to damage by high
161 winds or other storm-related conditions that may affect the common
162 corridor. Damage to the offsite power supplies for Unit 3 is mitigated
163 by the ESBWR design features that include two non-safety-related
164 standby diesel generators and two non-safety-related ancillary diesel
165 generators. The availability and reliability of these diesel generators
166 are managed by Regulatory Treatment of Non-Safety Systems
167 (RTNSS) controls. Furthermore, the ESBWR design can maintain
168 passive core cooling, containment functions, and spent fuel cooling for
169 at least 72 hours without any AC power. Considering these design
170 features, we conclude that there is reasonable assurance that plant
171 safety can be maintained with this offsite power transmission line
172 configuration.

173
174
175
176
177
178
179
180
181
182
183
184
185
186
187
188
189
190
191

FUKUSHIMA REQUIREMENTS

Seismic Reevaluation

In 2011, the NRC Near-Term Task Force (NTTF) issued a series of recommendations for improving nuclear power plant safety in the U.S. following the Fukushima earthquake and tsunami. Recommendation 2.1 stated that plants should reevaluate the seismic hazards at their sites against current NRC requirements and guidance. The NRC issued a letter dated March 12, 2012, requesting that all operating nuclear power plants in the U.S. re-evaluate seismic hazards using the most recent information and methodologies available. The letter stated that nuclear power plant sites in the Central and Eastern U.S. (CEUS) should use the seismic source model in NUREG–2115, “Central and Eastern United States Seismic Source Characterization for Nuclear Facilities,” to characterize their seismic hazards. Following the issuance of this letter to the operating nuclear power plants, the staff also requested all COL and Early Site Permit (ESP) applicants to address this issue.

192 To address NTTF Recommendation 2.1, the staff requested additional
193 information from DTE pertaining to the seismic hazard evaluation. The
194 NRC staff asked DTE to reassess the calculated seismic hazard for
195 the Fermi Unit 3 site using the NUREG-2115 seismic source model
196 and to modify its ground motion response spectra (GMRS) and
197 foundation input response spectra (FIRS) as needed.

198

199 To supplement the seismic sources that are evaluated in NUREG-
200 2115, DTE compiled records of additional earthquakes that occurred
201 within 320 km of the Fermi site between 2009 and 2012. In
202 accordance with the methods in NUREG-2115, they then screened
203 out earthquakes with moment magnitudes below 2.9. The compilation
204 and screening assessments considered all possible causes for the
205 earthquakes (e.g., natural ground motion, injection wells, hydraulic
206 fracking). All earthquakes with moment magnitudes of 2.9 or above
207 were included in the updated seismic catalog. DTE appropriately
208 accounted for additional earthquake experience during this interval.

209

210 In February 2013, the applicant submitted Revision 5 of the Fermi
211 Unit 3 FSAR that describes the updated seismic hazard analyses.
212 The staff concluded that the applicant has adequately addressed
213 the required information and has evaluated the seismic hazards at
214 the Fermi Unit 3 site against the current state-of-knowledge and
215 the NRC requirements.

216

217 We agree that the ESBWR seismic design requirements provide
218 adequate margins above the Fermi Unit 3 site specific hazard.
219 However, we have observed anomalies in the calculated
220 variations of uncertainty with ground motion frequency at Fermi
221 and other sites. We will work with the staff to better understand
222 the analysis methods and computations, since they can affect the
223 seismic hazard assessments for currently operating plants and
224 other COL applicants.

225

226 Despite the ongoing discussions with the staff about the variation
227 of uncertainty with ground motion frequency, the ESBWR seismic

228 design requirements provide adequate margins above the Fermi
229 Unit 3 site-specific seismic hazard. Therefore, we have
230 reasonable assurance of the Fermi Unit 3 safety against design
231 basis seismic events.

232

233

234 Seismic Design and Category 1 Structures

235 Safety-related systems, structures, and components (SSCs) are
236 designed to withstand safe-shutdown earthquake (SSE) loads and
237 other dynamic loads, including wind loads, missiles and those due to
238 reactor building vibration caused by suppression pool dynamics. The
239 ESBWR standard plant design parameters envelope the RG 1.60
240 Revision 1 ground spectra anchored to 0.3 g and a high-frequency
241 hard rock spectra anchored to 0.5g peak ground acceleration (PGA).
242 Based on the updated seismic hazard and Fermi Unit 3 site-specific
243 soil-structure interaction analyses, the applicant developed site-
244 specific seismic inputs consisting of performance- based surface
245 response spectra, foundation input response spectra, site-specific
246 ground motion time histories, and subsurface material profiles with

247 corresponding dynamic properties used in the site-specific soil
248 structure interaction analyses.

249

250 The site-specific foundation input response spectra are enveloped by
251 the ESBWR certified seismic design response spectra in both
252 horizontal and vertical directions. The applicant also performed
253 analyses to address the following two Fermi Unit 3 site-specific
254 conditions: (1) to confirm that the ESBWR standard plant design is
255 applicable to the Fermi Unit 3 site-specific conditions, where some
256 structures are partially embedded in the rock base, with an engineered
257 granular backfill surrounding the structures from the top of the rock to
258 the grade level of the plant; (2) to confirm that the standard plant
259 design is applicable even though the DCD requirements for the
260 engineered granular backfill that surrounds the seismic Category I
261 structures are not being met in all cases.

262

263 The site-specific structural models for the reactor and fuel buildings
264 used accepted analytical practices; e.g., plate finite elements arranged
265 in a uniform mesh that was used to represent the exterior walls below

266 grade and basemats. The staff reviewed the seismic design and
267 accepted the adequacy of the structural response to the revised
268 seismic source term. All nuclear safety issues relating to the seismic
269 design and the seismic Category I structural response have been
270 resolved.

271
272 One topic of discussion was the approach that the applicant used to
273 justify the low probability of potential dissolution voids (karst) in the
274 bedrock at the Fermi Unit 3 site. The applicant first noted that karst
275 formation is less likely in areas that have been formerly covered by ice
276 sheets and are now covered by glacial deposits, because glaciers
277 typically eroded away carbonate material or filled in existing karst
278 features. Second, the applicant noted the absence of large voids or
279 cavities due to dissolution in the subsurface investigations at the
280 Fermi 3 site. Finally, the applicant noted the absence of any large
281 voids and cavities in bedrock exposures at the nearby Denniston
282 Quarry. The staff determined that the applicant has adequately
283 justified the conclusion that the evidence supports a low probability of
284 karst formation at the site. To further substantiate that there are no

285 subsurface faults or deformation features that could cause a hazard,
286 the staff developed a generic license condition that has been applied
287 to all new plant COLA's requiring the applicant to map and evaluate
288 the bedrock surface exposed during site excavation. For Fermi Unit 3
289 this would involve all safety-related structures including the nuclear
290 island excavations and should identify solutioned bedrock. The relief
291 of the mapped bedrock surfaces will provide important evidence on
292 the presence of hidden voids in these rocks. Any identification of
293 potential solutioned bedrock will necessarily lead to further study by
294 both direct sampling as well as remote sensing.

295

296 DTE performed an assessment of the tornado and hurricane wind
297 speeds that may occur at the Fermi site. That assessment
298 demonstrated that site-specific wind speeds are bounded by the wind
299 loads that are applied for the ESBWR design. According to ESBWR
300 DCD Table 2.0-1, hurricane-generated missiles must be evaluated for
301 Seismic Category NS and Seismic Category II structures that house
302 Regulatory Treatment of Non-Safety Systems (RTNSS) equipment.

303 The DTE analyses confirmed that the impacts from site-specific
304 hurricane missiles are bounded by the ESBWR design parameters.

305

306 ESBWR DCD Table 2.0-1 also specifically notes that tornado missiles
307 do not apply to Seismic Category NS and Seismic Category II
308 buildings. Therefore, tornado-generated missiles that may impact
309 structures that contain RTNSS equipment are not evaluated for the
310 ESBWR design, and they are not evaluated as part of the site-specific
311 analyses. ESBWR DCD Table 19A-4 notes that the Ancillary Diesel
312 Generator Building and the Turbine Building structures are designed
313 for tornado wind loads. The Electrical Building, Service Water
314 Building, and Plant Service Water Structures are designed for
315 hurricane wind loads. However, for wind-driven missiles, all of these
316 buildings are designed only to withstand the design-basis hurricane
317 missiles.

318

319 Because the ESBWR design can maintain passive core cooling,
320 containment functions, and spent fuel cooling for at least 72 hours
321 without any AC power, operation of RTNSS equipment is not required

322 until approximately 72 hours after the plant is shut down. However,
323 because of this inconsistency in the wind-driven missile analyses, it is
324 unclear that structures which house RTNSS equipment that is credited
325 for mitigation of beyond-design-basis external events will survive site-
326 specific tornado-generated missiles. We note that the FLEX **regional**
327 **response centers** are intended to provide support for defense in depth
328 mitigating strategies if onsite RTNSS equipment is not available after
329 72 hours.

330

331 Mitigation Strategies for Beyond Design Basis External Events

332 To address NTF Recommendation 4.2 regarding mitigation
333 strategies for beyond-design-basis external events, NRC Order EA-
334 12-049 outlines a three-phase approach. The initial phase requires the
335 use of installed equipment and resources to maintain or restore core
336 cooling, containment, and spent fuel pool cooling without AC power.
337 The transition phase requires providing sufficient, portable, onsite
338 equipment and consumables to maintain or restore these functions
339 until they can be accomplished with resources brought from offsite.
340 The final phase requires obtaining sufficient offsite resources to

341 sustain those functions indefinitely. The staff endorsed the
342 methodologies described in the industry guidance document Nuclear
343 Energy Institute (NEI) 12–06, Revision 0, “Diverse and Flexible
344 Coping Strategies (FLEX) Implementation Guide,” to provide an
345 acceptable approach for satisfying the applicable requirements.

346

347 Fermi Unit 3 references the ESBWR passive design features that
348 provide core cooling, containment, and spent fuel pool cooling for 3
349 days without relying on AC power. The ESBWR design also includes
350 available onsite equipment to maintain required safety functions in the
351 longer term (from 3 to 7 days), which is controlled by Regulatory
352 Treatment of Non-Safety Systems (RTNSS) requirements. In order to
353 ensure that there is an integrated approach for the mitigation
354 strategies, the staff proposed the following license condition:

355 **At least one (1) year before the latest date set forth in the**
356 **schedule for completing the inspections, tests, and analyses**
357 **in the ITAAC submitted in accordance with 10 CFR §**
358 **52.99(a), DTE Electric Company shall use the guidance**
359 **contained in JLD-ISG-2012-01, “Compliance with Order EA-**

360 12-049, Order Modifying Licenses with Regard to
361 Requirements for Mitigation Strategies for Beyond-Design-
362 Basis External Events,” Revision 0 and the information
363 presented in Fermi FSAR Section 01.05 to complete the
364 development of strategies and guidance for maintaining and,
365 if necessary, restoring core cooling, containment, and spent
366 fuel pool cooling capabilities beginning 72 hours after loss of
367 all normal and emergency ac power sources, including any
368 alternate ac source under 10 CFR 50.63. These strategies
369 must be capable of:

- 370 • Mitigating a simultaneous loss of all ac power sources,
371 both from the onsite and offsite power systems, and
372 loss of normal access to the normal heat sink,
- 373 • Maintaining core cooling, containment, and spent fuel
374 pool cooling capabilities for Fermi Unit 3 during and
375 after such an event affecting both Fermi Units 2 and 3,
376 and
- 377 • Being implemented in all plant modes.

378
379 Before initial fuel load, DTE Electric Company shall fully
380 implement the strategies and guidance required in this
381 license condition, including procedures, training, and
382 acquisition, staging or installing of equipment and

383 consumables relied upon in the strategies.

384 The staff concluded that the proposed license condition for Fermi Unit
385 3, as set forth in the schedule for completing the inspections, tests,
386 and analyses in the ITAAC submitted in accordance with 10 CFR
387 52.99(a), was acceptable and meets applicable guidance in JLD-ISG-
388 2012-01 Revision 0 and NEI 12–06, Revision 0.

389

390 We concur with this approach. However, we note that the staff is
391 silent about how RTNSS equipment survivability and operability can
392 be assured in the transition phase following an external event that
393 involves beyond-design-basis conditions. This lack of guidance is a
394 generic issue that needs to be clarified not only for this applicant but
395 also for all currently operating plants and future COL applicants.

396

397 Reliable Spent Fuel Pool Instrumentation

398 The staff evaluated Fermi Unit 3 proposed spent fuel pool (SFP) level
399 instrumentation with respect to NRC Order EA-12-051. The SFP level
400 instrumentation meets the requirements of NRC Order EA-12-051.

401 DTE will develop operating procedures, testing, and calibration
402 requirements for the installed instrument channels. A proposed
403 License Condition ensures that personnel will be trained on how to
404 establish alternate power connections to the level instruments.

405

406 Order EA-12-051 also requires that the primary and backup SFP
407 water level instrument channels be reliable at temperature, humidity,
408 and radiation levels consistent with the SFP water at beyond design
409 basis accident conditions for an extended period of time. However,
410 while it is clear that saturation temperature and humidity conditions
411 would exist for the SFP, we note that the staff is silent about the actual
412 radiation levels that are required for equipment qualification in beyond-
413 design-basis conditions. This lack of guidance is another generic issue
414 that needs to be clarified not only for this applicant but also for
415 operating plants and future COL applicants.

416

417 Emergency Preparedness

418 The Fukushima accident highlighted the need to better determine the
419 levels of plant and offsite staffing needed to respond to a multi-unit
420 event. Additionally, there is a need to ensure that the communication
421 equipment that is relied on has adequate power to coordinate the
422 response to an event during an extended loss of AC power. The
423 applicant proposed and the staff accepted a license condition related
424 to communications and staffing for emergency planning actions.

425 “Communications:

426 At least two (2) years prior to scheduled initial fuel load, the
427 licensee shall have performed an assessment of on-site and off-
428 site communications systems and equipment required during an
429 emergency event to ensure communications capabilities can be
430 maintained during prolonged station blackout conditions. The
431 communications capability assessment will be performed in
432 accordance with NEI 12–01, “Guideline for Assessing Beyond
433 Design Basis Accident Response Staffing and Communications
434 Capabilities”, Revision 0.

435 At least one hundred eighty (180) days prior to scheduled initial
436 fuel load, DTE shall complete implementation of corrective
437 actions identified in the communications capability assessment
438 described above, including any related emergency plan and

439 implementing procedure changes and associated training.

440 Staffing:

441 At least two (2) years prior to scheduled initial fuel load, the
442 licensee shall have performed assessments of the on-site and
443 augmented staffing capability to satisfy the regulatory
444 requirements for response to a multi-unit event. The staffing
445 assessments will be performed in accordance with NEI 12–01,
446 “Guideline for Assessing Beyond Design Basis Accident
447 Response Staffing and Communications Capabilities”, Rev 0.

448 At least two (2) years prior to scheduled initial fuel load, the
449 licensee shall revise the Fermi 3 Emergency Plan to include the
450 following:

451 Incorporation of corrective actions identified in the staffing
452 assessments described above.

453 Identification of how the augmented staff will be notified
454 given degraded communications capabilities. “

455 The proposed License Condition ensures that communications and
456 staffing will be adequate for emergency planning operations. We
457 concur with this approach.

458

459

460 **SUMMARY**

461 There is reasonable assurance that Fermi Unit 3 can be built and
462 operated without undue risk to the health and safety of the public. The
463 Fermi Unit 3 COLA should be approved following its final revision.

464

Sincerely,

465

John W. Stetkar, Chairman

466

467

468
469
470
471**REFERENCES**Detroit Edison Fermi Unit 3 COLA (Final Safety Analysis Report), Rev. 6
(ML14055A128)

Chapter	Chapter Title	Transmittal Memo (Accessions Numbers)	ASER (Accession Numbers)
1	Introduction and Interfaces	ML14141A115	ML14080A144
2	Site Characteristics	ML12170A540	ML121020116
	Section 2.5 (Geology, Seismology, and Geotechnical Engineering)	ML14134A128	ML14101A417
3	Design of Structures, Components, Equipment and Systems	ML12160A508	ML121020121
	Sections 3.7 and 3.8, Seismic Design and seismic Category 1 Structures	ML14167A206	ML14162A375
	Section 3.9, Mechanical Systems and Components	ML14149A269	ML14140A161
4	Reactor	ML111090943	ML111090945
5	Reactor Coolant system and Connected Systems	ML112351087	ML112351095
6	Engineered safety Features	ML112280314	ML112280318
7	Instrumentation and Control Systems	ML111100094	ML111100100
8	Electric Power	ML111110427	ML110960626
	Section 8.2, Offsite Power System	ML14051A444	ML14051A415
9	Auxiliary Systems	ML112990155	ML113000122
10	Steam and Power Conversion System	ML121090162	ML121909187
11	Radioactive Waste Management	ML112971484	ML113000081
12	Radiation Protection	ML112971501	ML113000087
13	Conduct of Operations	ML112580477	ML112971304
	Section 13.3, Emergency Planning	ML14049A162	ML14036A294
14	Initial Test Program	ML121730494	ML12151A291
15	Safety Analyses	ML111120179	ML111120193
16	Technical Specifications	ML112231346	ML11203843
17	Quality Assurance	ML112560380	ML112630120
18	Human Factors Engineering	ML111101035	ML111101066
19	Probabilistic Risk Assessment and Severe Accidents and Loss of Large Areas of the Plant due to Explosions or Fires	ML112580541	ML112580548

472

473
474
475

476

477 While it was clear that the applicant has included all the known
478 seismic activity in the region around the Fermi site, whether natural or
479 induced with moment magnitudes greater than 2.9, certain specific
480 information could be clarified:

481 • For completeness, the FSAR and the SER could reference
482 the updated seismicity catalogs, including the period from
483 2009 to 2012, that include induced earthquakes in northeast
484 Ohio originating from disposal of fluids by injection into the
485 subsurface. This is in contrast to the earthquake catalog used
486 by the USGS in preparing the 2014 National Seismic Hazard
487 Maps and they are not tectonic earthquakes that provide clues
488 to the occurrence of future earthquakes.

489 • The updated seismicity catalog prepared by the NRC staff
490 shows seven earthquakes within a 320-km radius of the
491 Fermi Unit 3 site that exceed a magnitude of 3 and have
492 occurred between 2009 and 2012. In contrast the applicant
493 has only identified two earthquakes that have occurred
494 over this same period in the Fermi Unit 3 region. The

495 difference is caused by applicant identifying events of
496 moment magnitude greater than 2.9, while the NRC staff's
497 identified events are based on magnitudes greater than 3,
498 not moment magnitudes. The NRC staff for purposes of
499 clarity should identify their updated events as magnitude 3
500 and not moment magnitude. Pre-2009 earthquake catalog
501 data derived from the CEUS-SSC study is based on
502 moment magnitudes and the staff has used this catalog for
503 the pre-2009 period.

504
505
506 Order EA-12-051 requires that the primary and backup SFP water level instrument channels be
507 reliable at temperature, humidity, and radiation levels consistent with the SFP water at
508 saturation conditions for an extended period. The licensee identified that the radiation levels for
509 qualification of the Fermi SFP would be based on a water level at one foot above the top of the
510 fuel assemblies. This is not consistent with a beyond design basis external event where
511 radiation levels at the location of SFP level sensors and the processing electronics could be
512 considerably higher based on the contribution of radiation levels from BDBEE reactor core
513 damage of a nature similar to the damage that occurred at Fukushima. Thus we recommend
514 that the qualification radiation levels be determined based on an analysis that determines
515 estimated radiation levels based on the scenario noted above.
516