SAFETY EVALUATION REPORT PROPOSED CHANGE OF CONTROL FOR BYPRODUCT MATERIALS LICENSE NUMBER 21-11457-02, OAKWOOD HOSPITAL – ANNAPOLIS CENTER

DATE:

October 22, 2014

DOCKET NO.:

030-02099

LICENSE NO.:

21-11457-02

LICENSEE:

Oakwood Hospital - Annapolis Center

33155 Annapolis Avenue Wayne, Michigan 48184

TECHNICAL REVIEWER:

Bryan A. Parker, Health Physicist

SUMMARY AND CONCLUSIONS

Oakwood Hospital - Annapolis Center is authorized by NRC License 21-11457-02 for the possession and use of byproduct material for medical use. The U. S. Nuclear Regulatory Commission (NRC) staff reviewed a request for consent to a direct license transfer submitted by Oakwood Hospital - Annapolis Center (a part of Oakwood Healthcare, Inc.) that resulted from an affiliation between Oakwood Healthcare, Inc., Beaumont Health System and Zeiger Health Care Corporation (a.k.a. Botsford Health Care). This affiliation resulted in the creation of a new parent corporation, Beaumont Health, Inc. When the transaction was completed on September 1, 2014, Oakwood Hospital - Annapolis Center remained a subsidiary of Oakwood Healthcare, Inc., and Oakwood Healthcare, Inc., in turn, became a membership corporation of Beaumont Health, Inc. The direct transfer of control is described in Agency Documents Access and Management System (ADAMS) accession number ML14203A322.

The request for consent was reviewed by NRC staff for a direct change in control of a 10 CFR Part 30 license using the guidance in NUREG 1556, Volume 15, "Consolidated Guidance About Materials Licenses - Guidance About Changes of Control and About Bankruptcy Involving Byproduct, Source, or Special Nuclear Materials Licenses," dated November 2000. The NRC staff finds that the information submitted by Oakwood Hospital - Annapolis Center sufficiently describes and documents the transaction and commitments made by Beaumont Health, Inc. and Oakwood Healthcare, Inc.

As required by 10 CFR 30.34 and Section 184 of the Atomic Energy Act of 1954, as amended (the Act), NRC staff has reviewed the application and finds that the change in control is in accordance with the Act. The staff finds that, with the change of control, Oakwood Hospital - Annapolis Center remains qualified to use byproduct material for the purpose requested, and will continue to have the equipment, facilities, and procedures needed to protect public health and safety, and promotes the security of licensed material.

SAFETY AND SECURITY REVIEW

According to data obtained from the NRC's Web-Based Licensing system (WBL), Oakwood Hospital - Annapolis Center has been an NRC licensee since June 20, 1969. The NRC conducted a main office inspection of Oakwood Hospital - Annapolis Center on December 14,

2010 and identified two violations associated with a medical event that resulted in escalated enforcement. No violations were identified in other areas of the licensed program. The commitments made by Beaumont Health Inc. and Oakwood Healthcare, Inc. state that Oakwood Hospital – Annapolis Center (License No. 21-11457-02):

- A. will not change the Radiation Safety Officer listed in the NRC license;
- B. will not change the personnel involved in licensed activities;
- C. will not change the locations, facilities, and equipment authorized in the NRC license;
- D. will not change the radiation safety program authorized in the NRC license;
- E. will not change the organization's name listed in the NRC license; and
- F. will keep regulatory required surveillance records and decommissioning records.

Each of the parties associated with the affiliation (Oakwood Healthcare, Inc., Beaumont Health System and Zeiger Health Care Corporation (a.k.a. Botsford Health Care), is a known entity with one or more current NRC licenses under their respective auspices. Therefore, for security purposes, Beaumont Health, Inc. is considered a known entity following the guidance provided by the NRC's Office of Federal and State Materials and Environmental Management Programs (FSME) 'Checklist to provide a basis for confidence that radioactive materials will be used as specified on the license", September 3, 2008 revision. The purpose of this checklist is for the NRC to obtain reasonable assurance from new license applicants or NRC licensees transferring control of licensed activities that the licensed material will be used for its intended purpose and not for malevolent use.

Oakwood Hospital - Annapolis Center is not required to have decommissioning financial assurance based on the types and amount of material authorized in License No. 21-11457-02.

REGULATORY FRAMEWORK

Oakwood Hospital - Annapolis Center's License No. 21-11457-02, was issued under 10 CFR Part 30, Rules of General Applicability to Domestic Licensing of Byproduct Material. The Commission is required by 10 CFR 30.34 to determine if the change of control is in accordance with the provisions of the Act and give its consent in writing.

10 CFR 30.34(b) states: "No license issued or granted pursuant to the regulations in this part and parts 31 through 36, and 39 nor any right under a license shall be transferred, assigned or in any manner disposed of, either voluntarily or involuntarily, directly or indirectly, through transfer of control of any license to any person, unless the Commission shall, after securing full information, find that the transfer is in accordance with the provisions of the Act and shall give its consent in writing."

As previously indicated, the staff evaluation is based on guidance in NUREG-1556, Volume 15. As discussed in NUREG-1556, Volume 15, NRC is generally using the term "change of control" rather than the statutory term "transfer" to describe the variety of events that could require prior notification and written consent of the NRC. The central issue is whether the

authority over the license has changed. Oakwood Hospital - Annapolis Center's request for consent describes a direct change of control resulting from an affiliation between Oakwood Healthcare, Inc., Beaumont Health System and Zeiger Health Care Corporation (a.k.a. Botsford Health Care), that created a new parent corporation, Beaumont Health, Inc., and, as such, the transfer requires NRC consent.

DESCRIPTION OF TRANSACTION

The transaction is described in ADAMS accession number ML14203A322. When the transaction was completed on September 1, 2014, Oakwood Hospital - Annapolis Center continued as the licensee and remains in control of all licensed activities under Materials License No. 21-11457-02. The NRC staff finds that the request for consent adequately provides a complete and clear description of the transaction, and is consistent with the guidance provided in Appendix F of NUREG-1556, Volume 15.

TRANSFEREE'S COMMITMENT TO ABIDE BY THE TRANSFEROR'S COMMITMENTS

The NRC staff finds that the information submitted by Oakwood Hospital - Annapolis Center sufficiently describes and documents the commitments made by Beaumont Health, Inc. and Oakwood Healthcare, Inc. and is consistent with the guidance in NUREG-1556, Volume 15.

ENVIRONMENTAL REVIEW

An environmental assessment for this action is not required since this action is categorically excluded under 10 CFR 51.22(c)(21).

CONCLUSION

The staff has reviewed the request for consent submitted by both parties with regard to a direct change of control of Byproduct Materials License No. 21-11457-02 and approves the application pursuant to 10 CFR 30.34(b).

The submitted information sufficiently describes the transaction; documents the understanding of the license and commitments; demonstrates that personnel have the experience and training to properly implement and maintain the license and that they will maintain the existing records; And, in the future, will abide by all existing commitments to the license, consistent with the guidance in NUREG-1556, Volume 15.

Therefore, the staff concludes that the change in control does not alter the previous findings, made under 10 CFR Part 30, that licensed operations will not be inimical to the common defense and security, or to the health and safety of the public.