

UNITED STATES NUCLEAR REGULATORY COMMISSION

WASHINGTON, D.C. 20555-0001

October 17, 2014

Mr. David M. Howe, Director Radiation Protection Services Oregon Public Health Division 800 N.E. Oregon Street, Suite 640 Portland, OR 97232-2162

Dear Mr. Howe:

We have reviewed the proposed changes to the Oregon regulations in OAR Divisions 102 & 120, received by our office on August 14, 2014. These regulations were reviewed by comparison to the equivalent U.S. Nuclear Regulatory Commission (NRC) rules and the requirements of the one amendment identified in the enclosed State Regulation Status (SRS) Data Sheet. We discussed our review of the regulations with Todd Carpenter on October 17, 2014.

As a result of our review, we have five comments that have been identified in the enclosure. Please note that we have limited our review to regulations required for compatibility and/or health and safety. Under our current procedure, a finding that the Oregon regulations meet the compatibility and health and safety categories of the equivalent NRC regulation may only be made based on a review of the final Oregon regulations. However, we have determined that if your proposed regulations were adopted, incorporating our comments and without other significant change, they would meet the compatibility and health and safety categories established in the Office of Federal and State Materials and Environmental Management Programs (FSME) Procedure SA-200, "Compatibility Categories and Health and Safety Identification for NRC Regulations and Other Program Elements."

We request that when the proposed regulations are adopted and published as final regulations, a copy of the "as published" regulations be provided to us for review. As requested in FSME Procedure SA-201, "Review of State Regulatory Requirements," please highlight the final changes, and provide a copy to Division of Material Safety, States, Tribal and Rulemaking Programs.

The SRS Data Sheet summarizes our knowledge of the status of other Oregon regulations, as indicated. Please let us know if you note any inaccuracies, or have any comments on the information contained in the SRS Data Sheet. This letter, including the SRS Data Sheet, is posted on the NMSS Web site: http://nrc-stp.ornl.gov/rulemaking.html.

D. Howe -2-

If you have any questions regarding the comments, the compatibility and health and safety categories, or any of the NRC regulations used in the review, please contact Dr. Janine Katanic, State Regulation Review Coordinator, at (817) 200-1151 (<u>Janine.Katanic@nrc.gov</u>) or David Spackman at (301) 415-6389 (<u>David.Spackman@nrc.gov</u>).

Sincerely,

/RA Duncan White for/

Susan Abraham, Acting Deputy Director Division of Material Safety, State, Tribal and Rulemaking Programs Office of Nuclear Material Safety and Safeguards

Enclosures:

- 1. Compatibility Comments
- 2. Oregon SRS Data Sheet

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Susan Abraham, Acting Deputy Director Division of Material Safety, State, Tribal and Rulemaking Programs Office of Nuclear Material Safety and Safeguards

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- 1. Compatibility Comments
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DISTRIBUTION: SP08 DIR RF 14-45 Randy Erickson, RSAO Binesh Tharakan, RSAO Oregon File

OFFICE	NMSS/ASPB	NMSS/ASPB	OGC	NMSS/MSTR	NMSS/MSTR
NAME	DSpackman	KSchneider	LLondon	DWhite	SAbraham
DATE	10/6/14	10/6/14	10/15/14	10/17/14	10/17/14

COMPATIBILITY COMMENTS ON OREGON PROPOSED REGULATIONS

STA	TE SECTION	NRC SECTION	RATS ID	CATEGORY	SUBJECT and COMMENTS
1	333-102- 0310(11)(c)(A) and (B)	20.1403(c) 20.1404(a) 20.1406(c)	2011-1	С	Criteria for license termination under restricted conditions, Alternate criteria for license termination, Minimization of contamination. Oregon rules 333-102-0310(11)(c)(A) and (B) do not meet the essential objectives of 20.1403(c), 20.1404(a), and 20.1406(c). Oregon needs to make their references to 10 CFR Part 20, Subpart E contained in 333-102-0310 stronger and more specific to the essential objectives of 20.1403(c), 20.1404(a), and 20.1406(c) to meet the compatibility designation for these Category C regulations.
2	333-120- 0200(2)	20.1501(b)	2011-1	H&S	General. Oregon submitted two separate and different version of 333-120-0200(2) for review. The two versions contain conflicting references to NRC regulations. Oregon needs to consolidate the two version of 333-120-0200(2) and correct the references to NRC regulations to read "in accordance with 10 CFR parts 30.35(g), 40.36(f), and 70.25(g)." Oregon needs to make the above change to meet the Category H&S essential objectives of 20.1501(b).

STA	TE SECTION	NRC SECTION	RATS ID	CATEGORY	SUBJECT and COMMENTS
3	333-102- 0200(6)	30.35(e) 40.36(d) 70.25(e)	2011-1	H&S	Financial assurance and recordkeeping for decommissioning. Oregon needs to remove the word "must" from 333-102-0200(6). Oregon needs to make the above change to meet the Category H&S essential objectives of 30.35(e), 40.36(d), and 70.25(e).
4	333-102- 0305(3)(a) and (b)	30.34(b) 40.46 70.36	2011-1	H&S	Terms and Conditions of Licenses, Inalienability of Licenses. In 333-102-0305(b), Oregon references 333-102-0200(6) which in turn references NRC requirements. Oregon needs to remove the reference to 333-102-0200(6) from 333-102-0305(b) and replace it with references directly to the applicable regulations in 10 CFR Parts 30, 40 and 70 as appropriate. Oregon needs to make the above change to meet the Category H&S essential objectives of 30.34(b), 40.46, and 70.36.
5	333-102- 0310(1)(c)(C) and (D)	20.1401(b)	N/A	С	General provisions and scope. Oregon needs to delete 333-102-0310(1)(c)(C). The exemption for those sites decommissioned under NRC's SDMP Action Plan is a unique program for NRC's licensees only and should not be part of Oregon's regulations. Oregon needs to delete the reference to Subpart A of Part 51 in 333-102-0310(1)(c)(D) which implements the

STA	TE SECTION	NRC SECTION	RATS ID	CATEGORY	SUBJECT and COMMENTS
					requirements of the National Environmental Policy Act governing federal actions and not State actions. Oregon needs to make the above change in order to meet the Compatibility Category C designation assigned to 10 CFR 20.1401.

STATE REGULATION STATUS

State: Oregon

[1 amendment(s) reviewed is identified by a * at the beginning of the equivalent NRC requirement.]

Tracking Ticket Number: 14-47 Date: October 17, 2014

RATS ID	NRC Chronology Identification	Date Due for State Adoption	Incoming Package	Outgoing Package	Notes
1991-1	Safety Requirements for Radiographic Equipment Part 34 55 FR 843 (Superceded by 1997-5)	01/10/1994	Final ML023450397	No Comments 01/23/2003 ML030240463	Oregon has adopted Final Regulations equivalent to RATS ID: 1997-5.
1991-2	ASNT Certification of Radiographers Part 34 56 FR 11504 (Superceded by 1997-5)	none	Not Required	Not Required	Oregon has adopted Final Regulations equivalent to RATS ID: 1997-5.
1991-3	Standards for Protection Against Radiation Part 20 56 FR 23360; 56 FR 61352; 57 FR 38588; 57 FR 57877; 58 FR 67657; 59 FR 41641; 60 FR 20183	01/01/1994	Final	No Comments 11/13/1997	
1991-4	Notification of Incidents Parts 20, 30, 31, 34, 39, 40, 70 56 FR 64980	10/15/1994	Final ML023450397	No Comments 01/23/03 ML030240463	
1992-1	Quality Management Program and Misadministrations Part 35 56 FR 34104 (Superceded by 2002-2)	01/27/1995	Final ML023450397	No Comments 01/23/2003 ML030240463	Oregon has adopted Final Regulations equivalent to RATS ID: 2002-2.
1992-2	Eliminating the Recordkeeping Requirements for Departures from Manufacturer's Instructions	none	Not Required	Not Required	These regulation changes are not required to be adopted for purposes

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	Parts 30, 35 57 FR 45566				of Compatibility.
1993-1	Decommissioning Recordkeeping and License Termination: Documentation Additions [Restricted areas and spill sites] Parts 30, 40 58 FR 39628	10/25/1996	Final ML023450397	No Comments 01/23/2003 ML030240463	
1993-2	Licensing and Radiation Safety Requirements for Irradiators Part 36 58 FR 7715	07/01/1996	Final ML023450397	No Comments 01/23/2003 ML030240463	
1993-3	Definition of Land Disposal and Waste Site QA Program Part 61 58 FR 33886	07/22/1996	Final ML100600750	No Comments 04/15/2010 ML100850065	
1994-1	Self-Guarantee as an Additional Financial Mechanism Parts 30, 40, 70 58 FR 68726; 59 FR 1618	none	Not Required	Not Required	These regulation changes are not required to be adopted for purposes of Compatibility.
1994-2	Uranium Mill Tailings Regulations: Conforming NRC Requirements to EPA Standards Part 40 59 FR 28220	07/01/1997	Not Applicable	Not Applicable	Oregon does not have authority to regulate this material under its Agreement.
1994-3	Timeliness in Decommissioning Material Facilities Parts 30, 40, 70 59 FR 36026	08/15/1997	Final ML023450397	No Comments 01/23/2003 ML030240463	
1995-1	Preparation, Transfer for Commercial Distribution,	01/01/1998	Final	No Comments	

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	and Use of Byproduct Material for Medical Use Parts 30, 32, 35 59 FR 61767; 59 FR 65243; 60 FR 322		ML023450397	01/23/2003 ML030240463	
1995-2	Frequency of Medical Examinations for Use of Respiratory Protection Equipment Part 20 60 FR 7900	03/13/1998	Not Applicable ¹	Not Applicable	Oregon does not have any licensees subject to these regulations. (See SECY-95-112)
1995-3	Low-Level Waste Shipment Manifest Information and Reporting Parts 20, 61 60 FR 15649; 60 FR 25983	03/01/1998	Final ML023450397	No Comments 01/23/2003 ML030240463	
1995-4	Performance Requirements for Radiography Equipment Part 34 60 FR 28323 (Superceded by 1997-5)	06/30/1998	Final ML023450397	No Comments 01/23/2003 ML030240463	Oregon has adopted Final Regulations equivalent to RATS ID: 1997-5.
1995-5	Radiation Protection Requirements: Amended Definitions and Criteria Parts 19, 20 60 FR 36038	08/14/1998	Final ML071870477	No Comments 09/04/2007 ML072470108	
1995-6	Clarification of Decommissioning Funding Requirements Parts 30, 40, 70 60 FR 38235	11/24/1998	Final ML063110122	No Comments 12/21/2006 ML070030381	
1995-7	Medical Administration of Radiation and Radioactive Materials Parts 20, 35 60 FR 48623	10/20/1998	Final ML063110122	No Comments 12/21/2006 ML070030381	Oregon has adopted Final Regulations equivalent to RATS IDs: 2002-2 and 2005-2.

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Superceded by 2002-2 and 2005-2)				
Compatibility with the International Atomic Energy Agency Part 71 60 FR 50248; 61 FR 28724 Superceded by 2004-1)	04/01/1999	Final ML071870477	No Comments 09/04/2007 ML072470108	Oregon has not yet adopted Final Regulations equivalent to RATS ID: 2004-1.
One Time Extension of Certain Byproduct, Source and Special Nuclear Materials Licenses Parts 30, 40, 70 61 FR 1109	02/15/1999	Not Required	Not Required	These regulation changes are not required to be adopted for purposes of Compatibility.
Termination or Transfer of Licensed Activities: Record keeping Requirements Parts 20, 30, 40, 61, 70 61 FR 24669	06/17/1999	Final ML023450397	No Comments 01/23/2003 ML030240463	
Resolution of Dual Regulation of Airborne Effluents of Radioactive Materials; Clean Air Act Part 20 61 FR 65120	01/9/2000	Final ML071870477	No Comments 09/04/2007 ML072470108	
Recognition of Agreement State Licenses in Areas Under Exclusive Federal Jurisdiction Within an Agreement State Part 150 62 FR 1662	02/27/2000	Final ML023450397	No Comments 01/23/2003 ML030240463	
Criteria for the Release of Individuals Administered Radioactive Material Parts 20, 35 62 FR 4120	05/29/2000	Final ML023450397	No Comments 01/23/2003 ML030240463	
	ne Time Extension of Certain Byproduct, Source and Special Nuclear Materials Licenses arts 30, 40, 70 1 FR 1109 ermination or Transfer of Licensed Activities: ecord keeping Requirements arts 20, 30, 40, 61, 70 1 FR 24669 esolution of Dual Regulation of Airborne Effluents f Radioactive Materials; Clean Air Act art 20 1 FR 65120 ecognition of Agreement State Licenses in Areas ander Exclusive Federal Jurisdiction Within an greement State art 150 2 FR 1662 riteria for the Release of Individuals Administered adioactive Material arts 20, 35	ne Time Extension of Certain Byproduct, Source arts 30, 40, 70 1 FR 1109 ermination or Transfer of Licensed Activities: ecord keeping Requirements arts 20, 30, 40, 61, 70 1 FR 24669 esolution of Dual Regulation of Airborne Effluents f Radioactive Materials; Clean Air Act art 20 1 FR 65120 ecognition of Agreement State Licenses in Areas nder Exclusive Federal Jurisdiction Within an greement State art 150 2 FR 1662 riteria for the Release of Individuals Administered adioactive Material arts 20, 35	ne Time Extension of Certain Byproduct, Source arts 30, 40, 70 1 FR 1109 ermination or Transfer of Licensed Activities: ecord keeping Requirements arts 20, 30, 40, 61, 70 1 FR 24669 esolution of Dual Regulation of Airborne Effluents f Radioactive Materials; Clean Air Act art 20 1 FR 65120 ecognition of Agreement State Licenses in Areas nder Exclusive Federal Jurisdiction Within an greement State art 150 2 FR 1662 riteria for the Release of Individuals Administered adioactive Material arts 20, 35	ne Time Extension of Certain Byproduct, Source and Special Nuclear Materials Licenses arts 30, 40, 70 1 FR 1109 ermination or Transfer of Licensed Activities: ecord keeping Requirements arts 20, 30, 40, 61, 70 1 FR 24669 esolution of Dual Regulation of Airborne Effluents f Radioactive Materials; Clean Air Act art 20 1 FR 65120 ecognition of Agreement State Licenses in Areas nder Exclusive Federal Jurisdiction Within an greement State art 150 2 FR 1662 riteria for the Release of Individuals Administered adioactive Material arts 20, 35 Not Required Not Required Not Required No Comments 01/23/2003 ML023450397 Final No Comments 01/27/2000 Final ML023450397 No Comments 01/23/2003 ML030240463

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1997-4	Fissile Material Shipments and Exemptions Part 71 62 FR 5907 (Superceded by 2004-1)	02/10/2000	Not Required	Not Required	These regulation changes are not required to be adopted for purposes of Compatibility. (See STP-97-078)
1997-5	Licenses for Industrial Radiography and Radiation Safety Requirements for Industrial Radiography Operations Parts 30, 34, 71, 150 62 FR 28947	06/27/2000	Final ML073390164	No Comments 12/20/2007 ML073540058	
1997-6	Radiological Criteria for License Termination Parts 20, 30, 40, 70 62 FR 39057	08/20/2000	Final ML023450397	No Comments 01/23/2003 ML030240463	
1997-7	Exempt Distribution of a Radioactive Drug Containing One Micro curie of Carbon-14 Urea Part 30 62 FR 63634	01/02/2001	Final ML063110122	No Comments 12/21/2006 ML070030381	
1998-1	Deliberate Misconduct by Unlicensed Persons Parts 30, 40, 61, 70, 71, 150 63 FR 1890; 63 FR 13773	02/12/2001	Final ML023450397	No Comments 01/23/2003 ML030240463	
1998-2	Self-Guarantee of Decommissioning Funding by Nonprofit and Non-Bond-Issuing Licensees Parts 30, 40, 70 63 FR 29535	07/01/2001	Not Required	Not Required	These regulation changes are not required to be adopted for purposes of Compatibility.

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1998-3	License Term for Medical Use Licenses Part 35 63 FR 31604 (Superceded by 2002-2)	07/10/2001	Not Required	Not Required	These regulation changes are not required to be adopted for purposes of Compatibility. (See STP-98-074) Oregon has adopted Final Regulations equivalent to RATS ID: 2002-2.
1998-4	Licenses for Industrial Radiography and Radiation Safety Requirements for Industrial Radiographic Operations Part 34 63 FR 37059	07/09/2001	Final ML023450397	No Comments 01/23/2003 ML030240463	
1998-5	Minor Corrections, Clarifying Changes, and a Minor Policy Change Parts 20, 32, 35, 36, 39 63 FR 39477; 63 FR 45393	10/26/2001	Final ML073390164	No Comments 12/20/2007 ML073540058	
1998-6	Transfer for Disposal and Manifests: Minor Technical Conforming Amendment Part 20 63 FR 50127	11/20/2001	Final ML063110122	No Comments 12/21/2006 ML070030381	
1999-1	Radiological Criteria for License Termination of Uranium Recovery Facilities Part 40 64 FR 17506	06/11/2002	Not Applicable	Not Applicable	Oregon does not have authority to regulate this material under its Agreement.
1999-2	Requirements for Those Who Possess Certain Industrial Devices Containing Byproduct Material to Provide Requested Information Part 31	10/04/2002	Not Required	Not Required	These regulation changes are not required to be adopted for purposes of Compatibility.

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	64 FR 42269				
1999-3	Respiratory Protection and Controls to Restrict Internal Exposure Part 20 64 FR 54543; 64 FR 55524	02/02/2003	Final ML102780374	No Comments 10/20/2010 ML102780421	
2000-1	Energy Compensation Sources for Well Logging and Other Regulatory Clarifications Part 39 65 FR 20337	05/17/2003	Final ML071870477	No Comments 09/04/2007 ML072470108	
2000-2	New Dosimetry Technology Parts 34, 36, 39 65 FR 63750	01/08/2004	Final ML063110122	No Comments 12/21/2006 ML070030381	
2001-1	Requirements for Certain Generally Licensed Industrial Devices Containing Byproduct Material Parts 30, 31, 32 65 FR 79162	02/16/2004	Final ML14184B057	No Comments 07/30/2014 ML14183B696	
2002-1	Revision of the Skin Dose Limit Part 20 67 FR 16298	04/05/2005	Final ML063110122	No Comments 12/21/2006 ML070030381	
2002-2	Medical Use of Byproduct Material Parts 20, 32, 35 67 FR 20249	10/24/2005	Final ML063110122	No Comments 12/21/2006 ML070030381	
2003-1	Financial Assurance for Materials Licensees Parts 30, 40, 70 68 FR 57327	12/03/2006	Final ML063110122	No Comments 12/21/2006 ML070030381	
2004-1	Compatibility With IAEA Transportation Safety	10/01/2007	Final	No Comments	

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	Standards and Other Transportation Safety Amendments Part 71 69 FR 3697		ML13042A212	03/12/2013 ML13052A447	
2005-1	Security Requirements for Portable Gauges Containing Byproduct Material Part 30 70 FR 2001	07/11/2008	Final ML063110122	No Comments 12/21/2006 ML070030381	
2005-2	Medical Use of Byproduct Material - Recognition of Specialty Boards Part 35 70 FR 16336; 71 FR 1926	04/29/2008	Final ML063110122	No Comments 12/21/2006 ML070030381	
2005-3	Increased Controls for Risk-Significant Radioactive Sources (NRC Order EA-05-090) 70 FR 72128	12/01/2005	License Condition ML052870028	No Comments 10/18/2005 ML052930002	
2006-1	Minor Amendments Parts 20, 30, 32, 35, 40 and 70 71 FR 15005	03/27/2009	Final ML100600750	No Comments 04/15/2010 ML100850065	
2006-2	National Source Tracking System - Serialization Requirements Part 32 with reference to Part 20 Appendix E 71 FR 65685	02/06/2007	R ² ML083570002	No Comments 01/13/2009 ML083570028	
2006-3	National Source Tracking System Part 20 71 FR 65685, 72 FR 59162	01/31/2009	R ² ML083570002	No Comments 01/13/2009 ML083570028	
			License Condition	No Comments	

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			ML083660132	01/22/2009 ML090120206	
2007-1	Medical Use of Byproduct Material - Minor Corrections and Clarifications Parts 32 and 35 72 FR 45147, 54207	10/29/2010	Final ML14266A010	No Comments 10/08/2014 ML14258B144	
2007-2	Exemptions From Licensing, General Licenses, and Distribution of Byproduct Material: Licensing and Reporting Requirements Parts 30, 31, 32, 150 72 FR 58473	12/17/2010	Final ML100600750	No Comments 04/15/2010 ML100850065	
2007-3	Requirements for Expanded Definition of Byproduct Material Parts 20, 30, 31, 32, 33, 35, 61, 150 72 FR 55864	11/30/2010	Final ML112920054	No Comments 12/14/2011 ML113111389	
2007-4	Order Imposing Fingerprinting Requirements and Criminal History Records Check Requirements for Unescorted Access to Certain Radioactive Material NRC Order EA-07-305 72 FR 70901	06/05/2008	License Condition ML080790556	No Comments 03/27/2008 ML080870332	
2008-1	Occupational Dose Records, Labeling Containers, and Total Effective Dose Equivalent Parts 19, 20 72 FR 68043	02/15/2011	Final ML112920056	No Comments 12/14/2011 ML113111389	
2009-1	Medical Use of Byproduct Material – Authorized User Clarification	09/28/2012	Final ML14266A010	No Comments 10/08/2014	

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	Part 35 74 FR 33901			ML14258B144	
*2011-1	Decommissioning Planning Parts 20, 30, 40, 70 76 FR 35512	12/17/2015	Proposed ML14226A139	Comments 10/17/2014 ML14225A662	
2011-2	Licenses, Certifications, and Approvals for Materials Licensees Parts 30, 36, 39, 40, 70, and 150 76 FR 56951	11/14/2014	Proposed ML14191A222	No Comments 08/13/2014 ML14189A008	
2012-1	Change of Compatibility of 10 CFR 31.5 and 31.6 (See RATS ID: 2001-1 for Rule text) 77 FR 3640	01/25/2015	Final ML14184B057	No Comments 07/30/2014 ML14183B696	
2012-2	Advance Notification to Native American Tribes of Transportation of Certain Types of Nuclear Waste Part 71 77 FR 34194	08/10/2015	Proposed ML13364A278	No Comments 03/07/2014 ML13364A270	
2012-3	Technical Corrections Part 30, 34, 40 and 71 77 FR 39899	08/06/2015			
2012-4	Requirements for Distribution of Byproduct Material Parts 30, 31, 32, 40 and 70 77 FR 43666	10/23/2015			
2013-1	Physical Protection of Byproduct Material, 10 CFR Parts 20, 30, 32, 33, 34, 35, 36, 37, 39, and 71	03/19/2016			

RATS ID	NRC Chronology Identification		Incoming Package	Outgoing Package	Notes
	78 FR 16922				
2013-2	Distribution of Source Material to Exempt Persons and to General Licensees and Revision of General License and Exemptions, 10 CFR Parts 30, 40, and 70 78 FR 32310	08/27/2016			