UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

ATOMIC SAFETY AND LICENSING BOARD

Before Administrative Judges:

Lawrence G. McDade, Chairman Dr. Michael F. Kennedy Dr. Richard E. Wardwell

In the Matter of

ENTERGY NUCLEAR OPERATIONS, INC.

(Indian Point Nuclear Generating Units 2 and 3)

Docket Nos. 50-247-LR and 50-286-LR

ASLBP No. 07-858-03-LR-BD01

June 25, 2014

ORDER

(Scheduling Telephonic Conference)

On April 23, 2007, Entergy Nuclear Operations, Inc. (Entergy) timely submitted an application to renew its 10 C.F.R. Part 50 operating licenses for Indian Point Nuclear Generating Units 2 and 3.¹ After the Commission published a notice of opportunity for hearing in the *Federal Register*,² sixteen parties filed requests for hearing and petitions to intervene.³ The following year, on July 31, 2008, the Board issued a memorandum and order that granted the requests for hearing and petitions to intervene of the State of New York (New York), Riverkeeper, Inc. (Riverkeeper), and Hudson River Sloop Clearwater (Clearwater).⁴ In addition

¹ 72 Fed. Reg. 26,850 (May 11, 2007).

² 72 Fed. Reg. 42,134, 42,134 (Aug. 1, 2007).

³ <u>See</u> LBP-13-13, 78 NRC ___, __ (slip op. at 4–5) (Nov. 27, 2013) (detailing requests for hearing and petitions to intervene).

⁴ LBP-08-13, 68 NRC 43, 59 (2008). <u>See also Licensing Board Order (Authorizing Interested Governmental Entities to Participate in this Proceeding) (Granting in Part Riverkeeper's Motion for Clarification and Reconsideration of the Board's Ruling in LBP-08-13 Related to the Admissibility of Riverkeeper Contention EC-2) (Denying Riverkeeper's Request to Admit</u>

to the contentions admitted in the July 31, 2008 order, over the next three years, the Board admitted additional contentions based on new information that arose during the course of this proceeding.⁵

In 2012, in an effort to expedite this proceeding, the Board determined that, despite the NRC Staff's ongoing safety and environmental reviews, it was efficient to proceed to the evidentiary hearing on certain contentions on which the NRC Staff had completed its review prior to issuing its additional environmental and safety review documents.⁶ The Board held an evidentiary hearing on "Track 1"⁷ contentions beginning in October 2012.⁸ In November 2013, the Board issued LBP-13-13, resolving all Track 1 contentions.⁹

The evidentiary hearing on the Track 2 contentions was deferred at request of the parties pending the publication of a still forthcoming Safety Evaluation Report (SER)

Supplement and the since-released Final Supplemental Environmental Impact Statement Supplement. Regarding the forthcoming SER Supplement, which affects contentions NYS-25 and NYS-38/RK-TC-5, the NRC Staff has not yet provided a specific date for its issuance and

Amended Contention EC-2 and New Contentions EC-4 and EC-5) (Denying Entergy's Motion for Reconsideration of the Board's Decision to Admit Riverkeeper EC-3 and Clearwater Contention EC-1) (Dec. 18, 2008) at 2 (unpublished).

⁵ <u>See, e.g.</u>, LBP-10-13, 71 NRC 673, 676 (2010); Licensing Board Memorandum and Order (Ruling on Pending Motions for Leave to File New and Amended Contentions) (July 6, 2011) at 61, 71 (unpublished); Licensing Board Memorandum and Order (Admitting New Contention NYS-38/RK-TC-5) (Nov. 10, 2011) at 2, 12 (unpublished). Appendix A to LBP-13-13 is a list of all admitted contentions. <u>See</u> LBP-13-13, 78 NRC at ___ (slip op. at App. A).

⁶ 77 Fed. Reg. 36,015, 36,016 (June 15, 2012).

⁷ There were nine Track 1 contentions that went to hearing in October, November, and December 2012. As will be explained below, additional contentions (the "Track 2" contentions) cannot be heard until the NRC Staff completes its safety and environmental review.

⁸ 77 Fed. Reg. at 36,016.

⁹ <u>See</u> LBP-13-13, 78 NRC ___.

¹⁰ <u>See</u> NRC Staff's 16th Status Report in Response to the Atomic Safety and Licensing Board's Order of February 16, 2012 (June 3, 2013) at 3.

states that it "expects" to issue the SER Supplement in "mid-2014."¹¹ Additionally, the NRC Staff has not yet "decided," "determined," or "reviewed" several additional issues related to Track 2 contentions.¹²

The NRC Staff's review of Entergy's license renewal application began more than seven years ago and continues to linger. Although Entergy's operating license for Unit 2 expired on September 28, 2013, Entergy continues to operate in the period of extended operation despite unresolved issues of fact. Accordingly, it is the concern of the Board that given the lengthy delay, the Intervenors are being denied a meaningful right to a hearing. In an effort to expedite this proceeding, the Board will conduct a status conference via telephone during the week of July 7 or July 14, 2014, regarding scheduling issues related to Track 2 contentions. During the teleconference, we will:

- (1) seek confirmation of the target date for the publication of Supplement 2 to the SER and inquire how a target publication date is to be determined;
- (2) seek information regarding the status of consultations between the NRC Staff and the New York State Department of State regarding Coastal Zone Management Act (CZMA) issues;
- (3) seek information regarding the status of the NRC Staff's review of information regarding aquatic impacts of plant operation;

¹¹ NRC Staff's 28th Status Report in Response to the Atomic Safety and Licensing Board's Order of February 16, 2012 (June 2, 2014) at 2.

¹² See id. at 5, 7.

¹³ <u>See</u> 72 Fed. Reg. 26,850 (May 11, 2007). If granted renewed licenses, Entergy would be permitted to operate Unit 2 and Unit 3 for an additional twenty-year period beyond the period specified in the current operating licenses, which expired on September 28, 2013, for Unit 2, and will expire on December 12, 2015, for Unit 3.

¹⁴ Currently, Track 2 of the Indian Point evidentiary hearing includes Contentions NYS-25, NYS-26/RK-TC-1B, and NYS-38/RK-TC-5.

- (4) solicit the views of the participants regarding the CZMA issues and the impact on relicensing if the NRC Staff does not issue a CZMA-related supplement to the Final Environmental Impact Statement;
- (5) seek information regarding the status of all non-NRC state, local, and federal litigation related to Indian Point that may have an effect on the continual operation of the plant;
- (6) solicit the views of the participants regarding the ability of Entergy to continue to operate under the existing licenses if the Commission upholds the Board's rulings currently on appeal;
- (7) solicit the views of the participants regarding any procedures or scheduling modifications that will promote the fair and expeditious resolution of Track 2 contentions, including scheduling NYS-25 and Track 2 contentions related to Supplement 2 to the SER separately from any remaining issues:
- (8) solicit the views of the participants regarding whether it is practical for the Board to set a deadline for the publication of additional review documents that would be considered within this pending proceeding, and to set a date for a hearing and resolution of the Track 2 contentions based on the existing license application and NRC Staff reviews.

No later than Monday, June 30 at 5:00 p.m., the Board requests that each party contact Kathleen Schroeder, the Board's Judicial Law Clerk, at Kathleen.Schroeder@nrc.gov, with times that it is <u>not</u> available for a teleconference on these issues during the weeks of July 7 and July 14, 2014. If a party indicates that it is not available at a particular date and time, that party must provide an explanation as to why it is not available. Prior to the scheduling conference, the Board will issue an order providing the telephone number and passcode to join the teleconference.

Lastly, the Board requests that each participant notify the Board by <u>Thursday</u>, <u>July 3 at 5:00 p.m.</u>, with any additional issues that should be addressed during the upcoming status conference.

FOR THE ATOMIC SAFETY AND LICENSING BOARD

/RA/

Lawrence G. McDade, Chairman ADMINISTRATIVE JUDGE

Rockville, Maryland June 25, 2014

UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

In the Matter of)	
ENTERGY NUCLEAR OPERATIONS, INC.)))	Docket Nos. 50-247-LR and 50-286-LR
(Indian Point Nuclear Generating,)	S 00 200 2
Units 2 and 3))	

CERTIFICATE OF SERVICE

I hereby certify that copies of the foregoing **ORDER** (**Scheduling Telephonic Conference**) have been served upon the following persons by Electronic Information Exchange.

U.S. Nuclear Regulatory Commission
Office of Commission Appellate Adjudication
Mail Stop O-7H4M
Washington, DC 20555-0001
ocaamail@nrc.gov

U.S. Nuclear Regulatory Commission
Office of the Secretary of the Commission
Mail Stop O-16C1
Washington, DC 20555-0001
hearingdocket@nrc.gov

U.S. Nuclear Regulatory Commission Atomic Safety and Licensing Board Panel Mail Stop T-3F23 Washington, DC 20555-0001

Lawrence G. McDade, Chair Administrative Judge lawrence.mcdade@nrc.gov

Richard E. Wardwell Administrative Judge richard.wardwell@nrc.gov

Michael F. Kennedy Administrative Judge michael.kennedy@nrc.gov

Carter Thurman, Law Clerk carter.thurman@nrc.gov

Kathleen E. Oprea, Law Clerk Kathleen.Oprea@nrc.gov

Edward L. Williamson, Esq. Beth N. Mizuno, Esq. David E. Roth, Esq. Sherwin E. Turk, Esq. Brian Harris, Esq. Mary B. Spencer, Esq. Anita Ghosh, Esq. Christina England, Esq. Catherine E. Kanatas, Esq. John Tibbetts, Paralegal U.S. Nuclear Regulatory Commission Office of the General Counsel Mail Stop O-15D21 Washington, DC 20555-0001 sherwin.turk@nrc.gov; edward.williamson@nrc.gov beth.mizuno@nrc.gov; brian.harris.@nrc.gov david.roth@nrc.gov; mary.spencer@nrc.gov anita.ghosh@nrc.gov: christina.england@nrc.gov; catherine.kanatas@nrc.gov; john.tibbetts@nrc.gov

OGC Mail Center OGCMailCenter@nrc.gov

William C. Dennis, Esq.
Assistant General Counsel
Entergy Nuclear Operations, Inc.
440 Hamilton Avenue
White Plains, NY 10601
wdennis@entergy.com

William B. Glew, Jr.
Organization: Entergy
440 Hamilton Avenue, White Plains, NY 10601
wglew@entergy.com

Docket Nos. 50-247-LR and 50-286-LR

ORDER (Scheduling Telephonic Conference)

Elise N. Zoli, Esq.
Goodwin Proctor, LLP
Exchange Place, 53 State Street
Boston, MA 02109
ezoli@goodwinprocter.com

Daniel Riesel, Esq.
Victoria Shiah Treanor, Esq.
Adam Stolorow, Esq.
Jwala Gandhi, Paralegal
Natoya Duncan, Paralegal
Counsel for Town of Cortlandt
Sive, Paget & Riesel, P.C.
460 Park Avenue
New York, NY 10022
driesel@sprlaw.com; vtreanor@sprlaw.com
astolorow@sprlaw.com; jgandhi@sprlaw.com;
nduncan@sprlaw.com

Kathryn M. Sutton, Esq. Paul M. Bessette, Esq. Martin J. O'Neill, Esq. Raphael Kuyler, Esq. Lance Escher, Esq. Brooke McGlinn, Esq. Susan Raimo, Esq. Lesa G. Williams-Richardson, Legal Secretary Doris Calhoun, Legal Secretary Morgan, Lewis & Bockius, LLP 1111 Pennsylvania Avenue, NW Washington, DC 20004 ksutton@morganlewis.com martin.oneill@morganlewis.com rkuyler@morganlewis.com; lescher@morganlewis.com bmcglinn@morganlewis.com sraimo@morganlewis.com Irichardson@morganlewis.com dcalhoun@morganlewis.com

Phillip Musegaas, Esq.
Deborah Brancato, Esq.
Ramona Cearley, Secretary
Riverkeeper, Inc.
20 Secor Road
Ossining, NY 10562
phillip@riverkeeper.org;
dbrancato@riverkeeper.org
rcearley@riverkeeper.org

Melissa-Jean Rotini, Esq. Assistant County Attorney Office of Robert F. Meehan, Westchester County Attorney 148 Martine Avenue, 6th Floor White Plains, NY 10601 mir1@westchestergov.com

Clint Carpenter, Esq.
Bobby Burchfield, Esq.
Matthew Leland, Esq.
McDermott, Will and Emergy LLP
600 13th Street, NW
Washington, DC 20005
ccarpenter@mwe.com; bburchfield@mwe.com
mleland@mwe.com

Matthew W. Swinehart, Esq. Covington & Burling LLP 1201 Pennsylvania Avenue, NW Washington, DC 20004 mswinehart@cov.com

Edward F. McTiernan, Esq.
New York State Department
of Environmental Conservation
Office of General Counsel
625 Broadway
14th Floor
Albany, NY 12233-1500
efmctier@gw.dec.state.ny.us

Docket Nos. 50-247-LR and 50-286-LR

ORDER (Scheduling Telephonic Conference)

Manna Jo Greene, Environmental Director Steven C. Filler Hudson River Sloop Clearwater, Inc. 724 Wolcott Ave. Beacon, NY 12508 mannajo@clearwater.org; stephenfiller@gmail.com

Andrew Reid, Esq.
Organization: Hudson River Sloop
Clearwater, Inc.
Springer & Steinberg, P.C.
1600 Broadway, Suite 1200
Denver, CO 80202
areid@springersteinberg.com

Richard Webster, Esq.
Public Justice, P.C.
For Hudson River Sloop Clearwater, Inc.
1825 K Street, NW, Suite 200
Washington, D.C. 20006
rwebster@publicjustice.net

Michael J. Delaney, Esq.
Director, Energy Regulatory Affairs
NYC Department of Environmental Protection
59-17 Junction Boulevard
Flushing, NY 11373
mdelaney@dep.nyc.gov

John J. Sipos, Esq.
Charles Donaldson, Esq.
Kathryn Deluca, Esq.
Elyse Houle, Legal Support
Assistant Attorneys General
Office of the Attorney General
of the State of New York
The Capitol, State Street
Albany, New York 12224
john.sipos@ag.ny.gov
charlie.donaldson@ag.ny.gov
kathryn.deluca@ag.ny.gov
elyse.houle@ag.ny.gov

Robert D. Snook, Esq.
Assistant Attorney General
Office of the Attorney General
State of Connecticut
55 Elm Street
P.O. Box 120
Hartford, CT 06141-0120
robert.snook@po.state.ct.us

Janice A. Dean, Esq.
Kathryn DeLuca, Esq.
Assistant Attorney General
Office of the Attorney General
of the State of New York
120 Broadway, 26th Floor
New York, New York 10271
janice.dean@ag.ny.gov
kathryn.deluca@ag.ny.gov

Sean Murray, Mayor
Kevin Hay, Village Administrator
Village of Buchanan
Municipal Building
236 Tate Avenue
Buchanan, NY 10511-1298
smurray@villageofbuchanan.com
administrator@villageofbuchanan.com

[Original signed by Brian Newell]
Office of the Secretary of the Commission

Dated at Rockville, Maryland this 25th day of June, 2014