

## UNITED STATES NUCLEAR REGULATORY COMMISSION

REGION IV 1600 E. LAMAR BLVD. ARLINGTON, TX 76011-4511

March 4, 2014

Mr. Oscar A. Limpias, Vice President-Nuclear and Chief Nuclear Officer Nebraska Public Power District Cooper Nuclear Station 72676 648A Avenue Brownville, NE 68321

SUBJECT:

ANNUAL ASSESSMENT LETTER FOR THE COOPER NUCLEAR STATION

(REPORT 05000298/2013001)

Dear Mr. Limpias:

On February 11, 2014, the NRC completed its end-of-cycle performance review of the Cooper Nuclear Station. The NRC reviewed the most recent quarterly performance indicators (PIs) in addition to inspection results and enforcement actions from January 1, 2013, through December 31, 2013. This letter informs you of the NRC's assessment of your facility during this period and its plans for future inspections at your facility.

The NRC determined that overall, the Cooper Nuclear Station operated in a manner that preserved public health and safety and met all cornerstone objectives. The NRC determined the performance at the Cooper Nuclear Station during the most recent quarter was within the Licensee Response Column of the NRC's Reactor Oversight Process (ROP) Action Matrix because all inspection findings had very low (i.e., green) safety significance, and all PIs indicated that your performance was within the nominal, expected range (i.e., green). Therefore, the NRC plans to conduct ROP baseline inspections at your facility.

The NRC identified a cross-cutting theme in the human performance area associated with the work practices component. Specifically, the theme consists of four inspection findings in the mitigating systems cornerstone related to licensee defining and effectively communicating expectations regarding procedural compliance and personnel following procedures [H.4(b)]. The NRC determined that a substantive cross-cutting issue (SCCI) associated with [H.4(b)] does not exist because the NRC does not have a concern with your staff's scope of effort and progress in addressing the cross-cutting theme. While there were more than three inspection findings with this theme, we understand this represents a recent performance trend. Once identified, you placed this issue into your corrective action program and are currently developing plans to address this issue. The NRC will continue to monitor your staff's effort and progress in addressing the theme until the theme criteria are no longer met.

The Cooper Nuclear Station had three SCCIs that were open during this assessment period. In our annual assessment letter dated March 5, 2012 (ML120650243), the NRC opened an SCCI associated the aspect of thoroughness of problem evaluation such that the resolutions address causes and extent of conditions [P.1(c)]. In our mid-cycle assessment letter dated

September 4, 2012 (ML12243A437), the NRC opened an SCCI associated with the aspect of use of conservative assumptions in decision making and adopting a requirement to demonstrate that the proposed action is safe in order to proceed rather than a requirement to demonstrate that it is unsafe in order to disapprove the action [H.1(b)]. In our annual assessment letter dated March 4, 2013 (ML13063A076), the NRC opened an SCCI associated with the aspect of complete, accurate, and up-to-date design documentation, procedures, and work packages [H.2(c)]. Your corrective actions to address the three SCCIs included; 1) assigning mentors to review key engineering analysis products, 2) revising your corrective action program for evaluating violations and SCCIs, 3) conducting operability training with the operations department, and 4) conducting training on your design and licensing basis with engineering and operations departments. In our assessment letters, the NRC stated that each SCCI would remain open until your staff demonstrated sustainable performance improvements as evidenced by effective implementation of an appropriate corrective action plan that resulted in no safety significant inspection finding and a notable reduction in the overall number of inspection findings with the same common theme.

The NRC's review of your progress with regard to these SCCIs is documented in NRC Inspection Report 05000298/2013005. The NRC identified no safety-significant inspection findings and a notable reduction in the overall number of inspection findings within each crosscutting theme. Therefore, the NRC determined that the SCCIs are closed. The NRC will continue to review the effectiveness of your corrective actions implemented to address these SCCIs.

The enclosed inspection plan lists the inspections scheduled through June 30, 2015. Routine inspections performed by resident inspectors are not included in the inspection plan. The inspections listed during the last nine months of the inspection plan are tentative and may be revised at the mid-cycle performance review. The NRC provides the inspection plan to allow for the resolution of any scheduling conflicts and personnel availability issues. The NRC will contact you as soon as possible to discuss changes to the inspection plan should circumstances warrant any changes. This inspection plan does not include security related inspections, which will be sent via separate, non-publicly available correspondence.

In our end-of-cycle assessment letter dated March 4, 2013 (ML13063A076), the NRC stated our intent to review the results of an independent assessment of the Safety Culture at the Cooper Nuclear Station. In your letter dated May 28, 2013 (ML13155A141), you informed the NRC that your staff had performed such an independent assessment of the site safety culture. As a result, the NRC plans to perform Inspection Procedure 40100, "Independent Safety Culture Assessment Follow up." The purpose of this inspection is to confirm that your staff is appropriately addressing any issues identified by the safety culture assessment.

As a result of the Safety Culture Common Language Initiative, the terminology and coding of cross-cutting aspects were revised effective January 1, 2014. New cross-cutting aspects will be coded in accordance with the latest revision to NRC Inspection Manual Chapter (IMC) 0310, dated December 19, 2013. Cross-cutting aspects identified in the last six months of 2013 using the previous terminology will be converted to the revised language in accordance with the cross-reference in IMC 0310. The revised cross-cutting aspects will be evaluated for cross-cutting themes and potential substantive cross-cutting issues in accordance with IMC 0305 starting with the calendar year 2014 mid-cycle assessment.

In accordance with 10 CFR 2.390 of the NRC's "Rules of Practice," a copy of this letter will be available electronically for public inspection in the NRC Public Document Room or from the

Publicly Available Records (PARS) component of NRC's document system (ADAMS). ADAMS is accessible from the NRC Web site at <a href="http://www.nrc.gov/reading-rm/adams.html">http://www.nrc.gov/reading-rm/adams.html</a> (the Public Electronic Reading Room).

Please contact me at 817 200-1144 with any questions you have regarding this letter.

Sincerely,

Donald B. Allen, Chief

Donald B. allen

Project Branch C Division of Reactor Projects

Docket No. 50-298 License No. DPR-46

Enclosure: Cooper Nuclear Station Inspection/Activity Plan

cc w/enclosure: Electronic Distribution

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Cooper

Inspection / Activity Plan 03/01/2014 - 06/30/2015 No. of Staff 2 on Site Radioactive Solid Waste Processing and Radioactive Material Handling, Storage, and Transportation Operation of an Independent Spent Fuel Storage Installation at Operating Plants Title Radiological Hazard Assessment and Exposure Controls Emergency Action Level and Emergency Plan Changes In-Plant Airborne Radioactivity Control and Mitigation Radioactive Gaseous and Liquid Effluent Treatment - CNS COMPONENT DESIGN BASIS INSPECTION Radiological Environmental Monitoring Program Exercise Evaluation - Hostile Action (HA) Event - CNS TRIENNIAL HEAT SINK PERFORMANCE Occupational Exposure Control Effectiveness Occupational ALARA Planning and Controls Exercise Evaluation - Scenario Review - BIENNIAL EXERCISE INSPECTION HAB Problem Identification and Resolution Component Design Bases Inspection Radiation Monitoring Instrumentation INITIAL EXAM- COOPER (12/1/14) INITIAL EXAM- COOPER (12/1/14) RETS/ODCM Radiological Effluent Occupational Dose Assessment - EP PERFORMANCE INDICATORS - EXERCISE SCENARIO REVIEW Alert & Notification System Drill/Exercise Performance - BIENNIAL PI&R INSPECTION - RADIATION SAFETY - TEAM Heat Sink Performance **ERO Drill Participation** - INITIAL OPERATOR EXAM - INSERVICE INSPECTION - RADIATION SAFETY - RADIATION SAFETY Inspection Activity IP 71151-EP03 IP 71151-OR01 IP 71151-EP01 IP 71151-EP02 IP 71151-PR01 IP 71124.03 IP 71124.01 IP 71124.06 IP 71124.07 IP 71124.08 IP 71124.02 IP 71124.04 IP 7111107T IP 71124.05 IP 7111408 IP 7111404 IP 60855.1 X02529 IP 7111407 IP 7111121 X02529 IP 71152B 71111.08 **ISB 52B** EB1-07T **4S 5678 13 PI** EB1-21T **RS 24** EXAM EP-2 EP-1 EP-3 05/08/2015 05/15/2015 06/12/2015 06/20/2014 06/20/2014 08/08/2014 08/08/2014 08/08/2014 08/08/2014 08/08/2014 10/03/2014 10/10/2014 0/10/2014 0/10/2014 10/10/2014 02/27/2015 05/15/2015 05/15/2015 05/15/2015 06/27/2014 08/02/2014 07/10/2014 End Planned Dates 02/23/2015 04/06/2015 05/11/2015 06/08/2015 06/23/2014 07/28/2014 06/02/2014 06/16/2014 38/04/2014 08/04/2014 08/04/2014 08/04/2014 10/06/2014 10/06/2014 0/06/2014 0/06/2014 05/11/2015 05/11/2015 Start 06/16/2014 38/04/2014 09/22/2014 05/11/2015 Number Unit

This report does not include INPO and OUTAGE activities. This report shows only on-site and announced inspection procedures.

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Inspection / Activity Plan 03/01/2014 - 06/30/2015

Cooper

Inspection Activity Planned Dates Start End Unit Number

- BIENNIAL PI&R INSPECTION

Problem Identification and Resolution

IP 71152B

06/26/2015

06/22/2015

Title

No. of Staff on Site

This report does not include INPO and OUTAGE activities.
This report shows only on-site and announced inspection procedures.