

# **Official Transcript of Proceedings**

## **NUCLEAR REGULATORY COMMISSION**

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Medical Uses of Isotopes: Open Session

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## 1 UNITED STATES OF AMERICA

## 2 NUCLEAR REGULATORY COMMISSION

3 + + + + +

## 4 ADVISORY COMMITTEE ON THE MEDICAL USES OF ISOTOPES

5 (ACMUI)

6 + + + + +

## 7 OPEN SESSION

8 + + + + +

9 TUESDAY

10 SEPTEMBER 10, 2013

11 + + + + +

12 ROCKVILLE, MARYLAND

13 + + + + +

14 The meeting was convened in Room T2-B3 of  
15 Two White Flint North, 11545 Rockville Pike,  
16 Rockville, Maryland, at 10:30 a.m., Bruce Thomadsen,  
17 Ph.D., ACMUI Chairman, presiding.

18 MEMBERS PRESENT:

19 BRUCE THOMADSEN, Ph.D., Chairman

20 MILTON GUIBERTEAU, M.D., Vice Chairman

21 SUSAN M. LANGHORST, Ph.D., Radiation Safety

22 Officer

23 STEVEN R. MATTMULLER, Nuclear Pharmacist

24 CHRISTOPHER PALESTRO, M.D., Nuclear Medicine

25 Physician

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MEMBERS Cont'd:

JOHN H. SUH, M.D., Radiation Oncologist

ORHAN H. SULEIMAN, Ph.D., FDA Representative

WILLIAM A. VAN DECKER, M.D., Nuclear

Cardiologist

LAURA M. WEIL, Patients' Rights Advocate

JAMES S. WELSH, M.D., Radiation Oncologist

PAT B. ZANZONICO, Ph.D., Nuclear Medicine

Physicist

NRC STAFF PRESENT:

BRIAN McDERMOTT, Director, Division of

Materials Safety and State Agreements

PAMELA HENDERSON, Deputy Director, Division

of Materials Safety and State Agreements

CHRIS EINBERG, Chief, Radioactive Materials

Safety Branch, Designated Federal Officer

MICHAEL FULLER, Medical Radiation Safety Team

Leader, Alternate Designated Federal Officer

SOPHIE HOLIDAY, ACMUI Coordinator

ASHLEY COCKERHAM, Alternate Designated

Federal Officer

SUSAN CHIDAKEL, OGC/GCLR/RMR

DONALD COOL, Ph.D., FSME/DILR

SAID DAIBES, Ph.D., FSME/DMSSA/RMSB

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2 CASSANDRA FRAZIER, R-III/DNMS/MLB

3 LATISCHA HANSON, R-IV/DNMS/NMSB-A

4 MICHELLE HAMMOND, R-IV/DNMS/NMSB-B

5 VINCE HOLAHAN, FSME/DMSSA

6 DONNA-BETH HOWE, Ph.D., FSME/DMSSA/RMSB

7 ANGELA McINTOSH, FSME/DMSSA/RMSB

8 GRETCHEN RIVERA-CAPELLA, FSME/DMSSA/RMSB

9 RONALD ZELAC, Ph.D., FSME/DMSSA/RMSB

10  
11 MEMBERS OF THE PUBLIC PRESENT:

12 SUE BUNNING, Society of Nuclear Medicine and  
13 Molecular Imaging

14 ROBERT DANSEREAU, New York State Department  
15 of Health

16 WILLIAM DAVISON, University of Pennsylvania

17 LYNNE FAIROBENT, American Association for  
18 Physicists in Medicine

19 DEBBIE GILLEY, American Association for  
20 Physicists in Medicine

21 ANDREW McKINLEY, American Society of Nuclear  
22 Cardiology

23 MICHAEL PETERS, American College of Radiology

24 JOE RODGERS, Theragenics

25 MEGAN SHOBER, Wisconsin Radiation Protection

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Section

MIKE STEPHENS, Florida Bureau of Radiation  
Control

CINDY TOMLINSON, American Society for  
Radiation Oncology

GARY E. WILLIAMS, Veterans Health  
Administration

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P-R-O-C-E-E-D-I-N-G-S

(10:30 a.m.)

CHAIR THOMADSEN: Welcome to the second day of the ACMUI meeting for the fall and starting with Ms. Holiday discussing the ACMUI reporting structure.

15. ACMUI REPORTING STRUCTURE

MS. HOLIDAY: Good morning, everyone. I will be the first speaker for the open session for today's meeting, our final day of the meeting. And the first talk will be about the annual presentation for the ACMUI reporting structure. Today I will speak about our current reporting structure; give what we consider to be the annual review, which essentially is this presentation; go over our meetings; and allow for discussion.

So, as was presented during Ashley's presentation yesterday on what is ACMUI, this is our current reporting structure. ACMUI directly reports to the Director of the Division of Materials Safety and State Agreements, as does the medical team or the Radioactive Materials Safety Branch. And then, of course, our division follows under the purview of the Office of Federal and State Materials and Environmental Management programs, FSME. And then

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1 we, of course, follow the EDO. And then the  
2 Commission is the higher governing body of the NRC.

3 So our current reporting structure, we  
4 had a teleconference in January of 2011 to make a  
5 recommendation as to whether the ACMUI wanted to  
6 continue to report to the Director of MSSA or to the  
7 Commission or to ACRS. This stemmed from the SRM  
8 that we got from the Commission to bring forth the  
9 discussion about the pros and cons of having the  
10 ACMUI restructured to, instead of reporting to the  
11 Director of MSSA, report to the Commission. So  
12 Ashley Cockerham drafted that paper. And it was  
13 during the teleconference that we brought forth these  
14 pros and cons and the ACMUI made the recommendation  
15 to maintain their current reporting structure, again,  
16 which is to report to the Director of MSSA.

17 Then we had a subsequent teleconference  
18 the following week. This was so that the ACMUI had  
19 enough time to review Ashley's paper. And from that  
20 teleconference, the ACMUI made a recommendation to  
21 have this annual review of the reporting structure.  
22 And I gave that presentation at last fall's meeting.  
23 So here again we're having our second annual review  
24 of the reporting structure.

25 Currently ACMUI meets here at

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1 headquarters twice a year: once in the spring, which  
2 is usually in April or May; and then once in the  
3 fall, which is usually September or October.  
4 Approximately there are two to three teleconferences  
5 a year but only as needed or as directed.

6 A few members have voiced their opinions  
7 or their concerns that they would like to have more  
8 than two meetings face to face at headquarters a  
9 year. These are one of the items that we would like  
10 to bring forth for discussion and also to pose to the  
11 Committee as to whether or not you would like to  
12 continue to review this, the reporting structure, on  
13 an annual basis.

14 So now I would like to open that up for  
15 discussion.

16 CHAIR THOMADSEN: Thank you very much.  
17 Are you going to be coming back to any other  
18 presentations?

19 MS. HOLIDAY: Presentations?

20 CHAIR THOMADSEN: No?

21 MS. HOLIDAY: Just for the administrative  
22 closing.

23 CHAIR THOMADSEN: Okay. Fine. So the  
24 first question I think we should answer is whether we  
25 should be meeting more than the twice a year. Is

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1 there discussion? People who feel that we should be  
2 increasing the number of meetings we have per year?  
3 Dr. Zanzonico?

4 MEMBER ZANZONICO: Pat Zanzonico. I  
5 don't see a need for a standing appointment, so to  
6 speak, for more than two meetings per year. There  
7 may be instances where there were some pressing  
8 matters that might require an additional meeting, but  
9 my impression is that two face-to-face meetings per  
10 year plus teleconferences as needed seem to address  
11 all of the matters brought before the ACMUI. So I  
12 would recommend maintaining the current frequency of  
13 meetings and teleconferences.

14 CHAIR THOMADSEN: Thank you. Dr.  
15 Zanzonico.

16 Other opinions? Dr. Langhorst?

17 MEMBER LANGHORST: I think maybe in light  
18 of the revision of Part 35, that additional ACMUI  
19 face-to-face meetings may be very helpful in going  
20 through that process of updating regulation and  
21 providing another public forum for discussion with  
22 the ACMUI in attendance. So I would make that point.

23 CHAIR THOMADSEN: Would you be just  
24 talking about additional meetings during a certain  
25 period of time or making a standing third meeting? I

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1 think --

2 MEMBER LANGHORST: My point was

3 CHAIR THOMADSEN: -- what you're talking  
4 about right now is the standard.

5 MEMBER LANGHORST: Yes, a standing third  
6 meeting. I don't know for sure, but in the next year  
7 or two, I think we probably could use a third  
8 meeting.

9 CHAIR THOMADSEN: Thank you, Dr.  
10 Langhorst.

11 Other opinions? Dr. Welsh?

12 MEMBER WELSH: I might agree with what  
13 Dr. Langhorst just said. And perhaps the structuring  
14 is such that we have our standing two meetings and a  
15 third meeting that is on the books but perhaps  
16 optional or as needed.

17 I can say, for example, during those  
18 years where we were in the midst of the heat of all  
19 of the discussion regarding the medical events in  
20 permanent implant brachytherapy, there were many,  
21 many discussions, teleconferences, telephone calls,  
22 stakeholder meetings that certainly were longer than  
23 the traditional meeting we have here. So perhaps  
24 that could have been implemented during that slot.

25 So I am not opposed to having three

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1 meetings a year. I just don't think that we would  
2 routinely use the three meetings per year.

3 CHAIR THOMADSEN: Ashley -- I'm sorry.  
4 Ms. Cockerham, can I ask, is it possible to set up ad  
5 hoc meetings of the ACMUI other than the --

6 MR. EINBERG: Should be directed to  
7 Sophie.

8 CHAIR THOMADSEN: Oh, yes. You're right  
9 there. I have to apologize. I was looking over  
10 there. So you weren't there. Ms. Holiday, is it  
11 possible to set up the additional meetings as needed  
12 of the ACMUI?

13 MS. HOLIDAY: Correct. There's always an  
14 opinion to set up as-needed meetings, such as we do  
15 for the teleconferences. The only distinction would  
16 be to say that it's meetings here at headquarters  
17 versus a teleconference.

18 CHAIR THOMADSEN: Mr. Einberg?

19 MR. EINBERG: Yes. Chris Einberg. The  
20 practical implications of that, though, are that we  
21 need to budget to bring all of the staff or the ACMUI  
22 members here. And so that is a large expense that we  
23 would have to budget for. So we would want to have  
24 some level of certainty that we would be utilizing  
25 that third meeting.

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1           The other option is to have standing  
2 funding for a subcommittee to come in once a year to  
3 work on various items that may be of interest to the  
4 Committee and then report out to the full Committee  
5 during the two standing meetings.

6           And Ms. Cockerham has something she would  
7 like to add.

8           MS. COCKERHAM: In addition to the travel  
9 budget being, reserving this room, in particular,  
10 can be problematic. There are other advisory  
11 committees that use this room. And so the space that  
12 we have to choose from to accommodate a large  
13 committee and the public, that could be an issue on  
14 our end.

15           MS. HOLIDAY: Correct. We would have to  
16 work that schedule out with the other advisory  
17 committee.

18           CHAIR THOMADSEN: One more question is,  
19 how easy is it to do something on the order of  
20 GoToMeeting, a web-based meeting?

21           MS. HOLIDAY: It is very easy to do  
22 things on GoToMeeting or GoToWebinar.

23           CHAIR THOMADSEN: Now, I could ask, Dr.  
24 Welsh, do you think that a meeting on the web would  
25 be a useful substitute for a physical face-to-face

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1 meeting?

2 MEMBER WELSH: Thinking back to the  
3 numerous subcommittee meetings for the medical event,  
4 the prostate implant medical event, discussions, I  
5 don't know. I suppose that the answer is yes.

6 MS. HOLIDAY: Dr. Thomadsen, this is  
7 Sophie. To follow that up, I will point out the full  
8 Committee was not in attendance for the June 18th  
9 teleconference, but we did utilize the function for  
10 GoToMeeting during that teleconference. So I guess I  
11 would ask those members who did participate if that  
12 was an agreeable option that we used or how useful  
13 that was for everyone.

14 CHAIR THOMADSEN: Anybody who was on that  
15 conference wish to give an opinion? Mr. Mattmuller?

16 MEMBER MATTMULLER: Steve Mattmuller.  
17 It's a substitute, but it's not nearly in my opinion  
18 as effective as everyone physically being here today.  
19 There are still some technological issues as far as  
20 everyone being able to participate or getting their  
21 comments in properly or in a timely manner in order  
22 for those comments to be recognized.

23 In a number of not just NRC GoToMeetings,  
24 other GoToMeetings I have attended, there have been  
25 some issues where if you're -- I realize there is a

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1 difference in cost, but the other huge advantage when  
2 we all get together is that oftentimes the meeting  
3 continues across the street and there are some very  
4 productive discussions afterwards. And it also helps  
5 build rapport amongst the Committee members, too,  
6 because a lot of us are, especially when you first  
7 come into the Committee, it helps build your comfort  
8 level with your own fellow Committee members.

9 CHAIR THOMADSEN: When you did the  
10 GoToMeeting, were comments typed in or spoken? You  
11 are indicating with your fingers typing.

12 MEMBER MATTMULLER: Again, typing.

13 CHAIR THOMADSEN: Was there not verbal  
14 discussion?

15 MS. HOLIDAY: There was verbal discussion  
16 because it was a teleconference call.

17 CHAIR THOMADSEN: All the GoToMeetings I  
18 have been on have all, I mean, you had the ability to  
19 type in comments, but most of the discussion was all  
20 verbal like a meeting.

21 MEMBER MATTMULLER: True, but then you  
22 have to, there has been some frustration in getting  
23 the attention of the moderator to say "Steve  
24 Mattmuller," for example, "from Kettering would like  
25 to make a comment."

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1 CHAIR THOMADSEN: Dr. Guiberteau?

2 VICE CHAIR GUIBERTEAU: I agree with  
3 Steve in that some meetings are better face-to-face,  
4 but there are many meetings that don't need to be.  
5 And virtually every organization that I belong to has  
6 WebExs or GoToMeetings. And there is a function on  
7 there where you can raise your hand to the chair of  
8 the committee and they can see who wants to speak so  
9 you don't really have to interrupt on the phone.

10 I think they can be very useful, but it  
11 also, if possible, might be good to see if we could  
12 budget an option if we really needed a face-to-face  
13 meeting. And for a one-day meeting, to come to  
14 Washington and have the meeting and go home is really  
15 a two-day away from our regular duties. And so, I  
16 mean, I think a mix of those would be an excellent,  
17 you know, set of options.

18 It took me a while to get used to the Go  
19 To Meetings myself because I like face-to-face  
20 meetings, but once you get used to it and for certain  
21 topics, it works extremely efficiently and very well.

22 CHAIR THOMADSEN: Thank you, Dr.  
23 Guiberteau.

24 Other comments? Dr. Palestro?

25 MEMBER PALESTRO: Yes. Chris Palestro.

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1 I have to agree with Dr. Guiberteau that it's not 100  
2 percent perfect. It's not ideal face-to-face, I  
3 think certainly a first choice, but given the limits  
4 of time constraints that organizations and  
5 individuals have, it works well.

6 CHAIR THOMADSEN: Thank you, Dr.  
7 Palestro.

8 Dr. Zanzonico?

9 MEMBER ZANZONICO: Well, I tend to favor,  
10 if needed, more frequent either teleconferences or  
11 GoToMeetings, mainly because sometimes when you deal  
12 with these technical issues that require the need for  
13 background material, researching literature, you  
14 really can't do that in real time, so to speak, at a  
15 face-to-face meeting such as this; whereas, if issues  
16 arise in the GoToMeeting, you can say, "Okay. We've  
17 come this far. Perhaps in a week from now, we can  
18 schedule a half-day GoToMeeting." And in the  
19 intervening time, issues that arose in that initial  
20 meeting can be addressed in terms of research in the  
21 literature, so forth and so on. So I think there's  
22 some advantage for certain issues to sort of being at  
23 your home base and having access to all your research  
24 facilities and so forth and so on that you don't have  
25 in a face-to-face meeting away from home without you

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1 know, there are advantages for these are well.

2 CHAIR THOMADSEN: Thank you, Dr.  
3 Zanzonico.

4 It seems to me that in the absence of  
5 some particular items, such as possibly the rollout  
6 of Part 35 in addressing that, that we have been  
7 doing fairly well at covering the topics that we have  
8 to cover in two meetings a year. I would think that  
9 we probably don't need to increase the number of  
10 face-to-face meetings if we could have web meetings  
11 in between as needed.

12 The question that Dr. Langhorst brought  
13 up about having a face-to-face meeting dealing with  
14 the rolling out of Part 35 I think is a good point.  
15 And we may need to do that depending on the timing of  
16 when that actually comes up and what the problems are  
17 going to be. How far ahead, Mr. Einberg, would we  
18 need to know to do that budgeting?

19 MR. EINBERG: Yes. At least a year in  
20 advance. So now is the time to start planning for  
21 that and figuring that the Part 35 rulemaking, at the  
22 earliest, would go final in 2014 or beginning in  
23 2015. And now is the time if we wanted to schedule  
24 an additional meeting in the 2015 time frame.

25 CHAIR THOMADSEN: Okay. Perhaps the

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1 thing to do is to do exactly that, try and budget for  
2 a meeting in 2015, additional face-to-face meeting,  
3 but unless I am hearing any motions for increasing  
4 the number of meetings from 2 to 3 as a routine, I am  
5 not hearing that there is a lot of support for doing  
6 that.

7 Dr. Suleiman?

8 MEMBER SULEIMAN: I think also, not  
9 ignoring the current budgetary situation in the  
10 federal government, I think it would be prudent for  
11 us to I mean, webinars are successful. And I  
12 understand there are some projects that are not being  
13 implemented or put on hold because there is not  
14 enough funding.

15 CHAIR THOMADSEN: Right.

16 MEMBER SULEIMAN: So I think, you know,  
17 even though it is outside our direct purview, I think  
18 we ought to be sensitive to that as well.

19 CHAIR THOMADSEN: I am confident that the  
20 federal government will solve the budgetary problem  
21 before 2015.

22 (Laughter.)

23 CHAIR THOMADSEN: Are there any

24 MEMBER MATTMULLER: Yes.

25 CHAIR THOMADSEN: Mr. Mattmuller?

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1 MEMBER MATTMULLER: I'm sorry. This is  
2 different. I would like to raise a different issue

3 CHAIR THOMADSEN: Yes.

4 MEMBER MATTMULLER: -- than the rest of  
5 the Committee.

6 CHAIR THOMADSEN: Good because we are  
7 going to --

8 MEMBER MATTMULLER: Okay.

9 CHAIR THOMADSEN: Go ahead.

10 MEMBER MATTMULLER: And this touches on  
11 what Sophie discussed yesterday in regards to  
12 membership on the Committee. And typically our terms  
13 are for two terms. But I am thinking of if, for  
14 example, Pat were ready to cycle off, as Dr. Van  
15 Decker is. Because of his great work leading the  
16 subcommittee in Part 35 and Part 35 efforts are still  
17 going forward, it seems like, rather than creating  
18 this void on the Committee, that it would be  
19 worthwhile for individuals in that situation to  
20 continue on ACMUI.

21 So I guess I'd like to propose in certain  
22 circumstances that the term -- it not be a definite  
23 two-term limit for some Committee members because of  
24 their expertise and what issue at the moment is going  
25 on.

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1 I had another conversation this morning  
2 with Dr. Welsh in regards to how beneficial it would  
3 have been for him, for Dr. Nag, to continue on during  
4 the brachytherapy issues. So I think that,  
5 unfortunately, at times the effectiveness of the  
6 Committee takes a hit depending on what time certain  
7 members cycle off.

8 CHAIR THOMADSEN: Thank you, Mr.  
9 Mattmuller.

10 To the NRC, Mr. Einberg, can you address  
11 the possibilities?

12 MR. EINBERG: Yes. It's within the  
13 charter that the ACMUI members can only serve up to  
14 two terms. To have someone serve a third term, it  
15 needs to have a special exception from the Commission  
16 and special Commission approval.

17 As you know, Dr. Malmud served three  
18 terms. And that received Commission approval. So  
19 the precedent is there. And it can be done. But  
20 there have to be extenuating circumstances.

21 Having said that, Dr. Nag also -- for  
22 instance, take Dr. Nag as a case here. Dr. Nag  
23 serves as a medical consultant to the staff. And so  
24 Committee members who rolled off of the Committee can  
25 still provide advice to the staff on an as-needed

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1 basis and serve as medical consultants to us. So  
2 that option is still available as well.

3 CHAIR THOMADSEN: Dr. Welsh?

4 MEMBER WELSH: If I might offer a  
5 counterpoint to that comment, however, there was an  
6 interval where I was the sole radiation oncologist  
7 for what seemed an eternity. We were fortunate to  
8 have Dr. Suh join us. And it was at a very stressful  
9 time where there was an intense debate about the  
10 permanent implant brachytherapy medical event  
11 definitions. Just I know that that was a very, very  
12 busy year for me personally.

13 And although Dr. Nag was available to  
14 you, he was not allowed to participate in the  
15 subcommittee discussions. And there was an awful lot  
16 of conflict, difficulty, and confusion that could  
17 have perhaps been alleviated if, rather than a full  
18 third term, the individual were allowed to sit until  
19 that new representative has been appointed. It's  
20 just an idea I throw out as an alternative to a full  
21 third term for these extenuating circumstances.

22 CHAIR THOMADSEN: Mr. Einberg?

23 MR. EINBERG: Yes. Thank you for that.  
24 We will take that under consideration or look at the  
25 possibilities of that. I'm not sure if that is even

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1 a possibility, to be honest. So we'll look at what  
2 the personnel rules and regulations are in that  
3 regard. I understand what your concerns are.

4 CHAIR THOMADSEN: What you are talking  
5 about, rather than a continued appointment on the  
6 Committee, is there a possibility in HR or something  
7 to look at in the HR regulations of a special  
8 appointment to the Committee without the normal  
9 three-year commitment?

10 MEMBER LANGHORST: Four-year.

11 CHAIR THOMADSEN: Four-year. Sorry.  
12 Yes. Right. Thank you for the correction.

13 MR. EINBERG: That's possible. The other  
14 thing that comes to mind is, you know, we are looking  
15 at the charter right now or the bylaws. This might  
16 be something that we consider, you know, addressing  
17 in the bylaws. And so the subcommittee that was  
18 formed may want to make a recommendation in this  
19 regard to the bylaws.

20 CHAIR THOMADSEN: So the subcommittee has  
21 this idea. Good, good. And thank you for that.

22 We should probably now address the  
23 question of the reporting structure, which we  
24 discussed on several occasions before. Is there a  
25 thought by the Committee that this is a time when we

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1 should try to restructure our reporting organization  
2 in the NRC? Would anybody like to have any  
3 discussion of that? Pat Zanzonico?

4 MEMBER ZANZONICO: Pat Zanzonico. Well,  
5 based on Dr. Langhorst's presentation in closed  
6 session, it would seem there would be some benefit in  
7 since elevating the visibility of the ACMUI and the  
8 entire medical operation to the Commission, to  
9 reporting to the Commission.

10 I recollect when we discussed this issue  
11 some time ago, there were some compelling reasons for  
12 not doing so. Sophie, if you recollect those  
13 offhand, could you review those or someone from NRC  
14 staff review the pros and cons of that?

15 MR. EINBERG: Could we defer that to  
16 Ashley? Are you willing to speak to that? And it's  
17 kind of extemporaneous, but Ashley is the one who  
18 wrote the SECY paper at the time.

19 MS. COCKERHAM: I can't think off the top  
20 of my head exactly what the reasons were, but it was  
21 very clearly outlined in the SECY paper, 2011.

22 CHAIR THOMADSEN: Could we ask, could you  
23 recirculate that paper to the Committee?

24 MS. HOLIDAY: Sure.

25 CHAIR THOMADSEN: And possibly the

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1 Committee that is looking at the charter at the  
2 moment might take a closer look at that and bring  
3 that as well as the recommendations on the charter to  
4 this Committee, a discussion of the reporting  
5 structure since it seems like those might go hand in  
6 hand.

7 Any other -- yes, Dr. Welsh?

8 MEMBER WELSH: While I fully agree that  
9 it would be prudent for the Commission to have  
10 clearer, maybe more frequent medical input, doing it  
11 through the ACMUI, reporting directly to the  
12 Commission, in my opinion is perhaps not warranted at  
13 this time. The reason I say that in response to Dr.  
14 Thomadsen's question is that in the past, perhaps  
15 before I was on the Committee, there were some  
16 questions about whether or not the communication was  
17 freely flowing from the ACMUI to the Commission.

18 I think the flow depends very much on the  
19 staff individuals in place at the time. And I am  
20 pleased with the flow at the moment and, therefore,  
21 see no reason to change to the more onerous system of  
22 ACMUI reporting directly to the Commission because  
23 the staff is effectively communicating our  
24 perspectives.

25 CHAIR THOMADSEN: Thank you, Dr. Welsh.

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1 Mr. Einberg?

2 MR. EINBERG: One of the cons that I  
3 recall from the SECY paper was that if you report  
4 directly to the Commission, then your recommendations  
5 will be on the Committee. However, the staff will  
6 have to respond to your recommendations. But we will  
7 not be able to rely upon the ACMUI for advice anymore  
8 because you're reporting to the Commission. As such,  
9 then we would have to have a separate infrastructure  
10 developed for the staff to get advice. And so that  
11 was one of the cons, as I recall, from the paper. So  
12 it would become much more onerous and burdensome to  
13 the staff. And much more resources would need to be  
14 devoted to this.

15 CHAIR THOMADSEN: Thank you, Mr. Einberg.

16 Mr. Mattmuller, did you have --

17 MEMBER MATTMULLER: I did. Just I'm  
18 sorry. If I could make a request to be added to the  
19 subcommittee on the charter?

20 CHAIR THOMADSEN: Certainly.

21 MEMBER MATTMULLER: Thank you.

22 CHAIR THOMADSEN: Do you have that or --

23 MS. HOLIDAY: I'll have that.

24 MEMBER MATTMULLER: She has my number.

25 CHAIR THOMADSEN: Dr. Langhorst?

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1                   MEMBER LANGHORST: I guess I would also  
2 like to ask a question of who advises the Commission.  
3       And maybe there should be additional advisory  
4 resource directly for the Commission and not remove  
5 that advisory resource from the medical team. I  
6 raise it as a possibility, but I am not clear what  
7 kind of routine advice the Commission gets directly  
8 on medical uses of radionuclides.

9                   CHAIR THOMADSEN: Mr. Einberg, did you  
10 have a comment?

11                  MR. EINBERG: Yes. The way the  
12 Commission is formed, each Commissioner has technical  
13 assistants, whether it be a reactors technical  
14 assistant or a materials technical assistant. And  
15 those technical assistants provide the advice to that  
16 individual Commissioner. And so the medical area,  
17 that would fall under the materials in the technical  
18 assistants.

19                  Those technical assistants reach out to  
20 the staff to get information or make requests for  
21 information to advise their Commissioner.

22                  MEMBER LANGHORST: This is Sue Langhorst.  
23 But not routinely to a medical professional, to NRC  
24 staff and --

25                  MR. EINBERG: To NRC staff, recognizing

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1 that we don't have the complement of medical  
2 expertise that the ACMUI has, correct. However, if  
3 we do not have the answer, we reach out to the ACMUI  
4 for those questions.

5 CHAIR THOMADSEN: Thank you, Mr. Einberg.

6 Dr. Zanzonico?

7 MEMBER ZANZONICO: Pat Zanzonico. I just  
8 have a follow-up question. So is the solicitation  
9 always from the Commission's technical assistant to  
10 the medical staff or does it go the other way? In  
11 other words, is there the option if the NRC medical  
12 staff has a pressing issue that they want to bring to  
13 the attention of the Commission that they can do that  
14 sort of proactively or is it always a matter of we're  
15 waiting for some solicitation from the top?

16 MR. EINBERG: Chris Einberg once again.  
17 Those mechanisms for communicating with the  
18 Commission, the most formal way is with a SECY paper.  
19 If we have an issue that we want the Commission to be  
20 aware of or to provide some policy guidance to us, we  
21 develop a SECY paper, a Commission paper. And we  
22 outline the arguments within that paper in what the  
23 issues are and ask for their guidance. And then they  
24 vote on that SECY paper.

25 For instance, a good example was the

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1 medical event reporting for permanent implant  
2 brachytherapy. There had been numerous Commission  
3 papers we had informed the Commission on. They  
4 provided their guidance in how the staff should  
5 proceed. And so that is one vehicle, and that is the  
6 most formal vehicle. There are also less formal  
7 ways, but it's still relatively formal.

8 We have Commissioner assistants' notes  
9 that we could send up fairly quickly, and that gets  
10 up to their materials TAs, to their technical  
11 assistants. And they share that with their  
12 respective Commissioners to inform them. And then  
13 there are also technical assistants or Commissioner  
14 assistant briefs if there is something that we need  
15 to brief the commissioners on, we could use those.  
16 And we have used that.

17 And then, lastly, if there's something  
18 that the Commissioners or we feel that you know, we  
19 could have one-on-one briefs also. The office  
20 director has a monthly brief with all the  
21 Commissioners. And so we raise issues to our office  
22 director, and he can raise issues to the  
23 Commissioners as well. So those are some of the  
24 vehicles.

25 CHAIR THOMADSEN: Okay. Thank you.

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1 Thank you very much.

2 I think this will be the last comment on  
3 this.

4 MEMBER LANGHORST: Thank you.

5 CHAIR THOMADSEN: Dr. Langhorst?

6 MEMBER LANGHORST: How does the medical  
7 community plug in, then, to the Commission? And if  
8 there were an advisory committee, I mean, I would  
9 think that would be made up of medical community  
10 professionals. And that could be another route to  
11 bring these types of issues more routinely to the  
12 Commission and to support the Commission in their  
13 medical use policy and medical use regulatory  
14 responsibilities.

15 MR. EINBERG: Well, first, the ACMUI here  
16 does represent the medical community --

17 MEMBER LANGHORST: Right.

18 MR. EINBERG: -- to a large extent. And  
19 we would be relying on your advice, your input from  
20 the medical community. And so if the ACMUI has  
21 anything that they would like to raise before the  
22 Commission, we are always available as a venue or  
23 avenue to, you know, have discussions or inform the  
24 Commission. So the staff is here to provide that  
25 avenue to inform the Commission. So we're here to

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1 help out with that. But you learnedly represent the  
2 medical community.

3 You know, how else can the medical  
4 community have input into the Commission? When we go  
5 out with public rules for comment, the medical  
6 community provides their input on those rules. And  
7 that's the formal process for getting input into the  
8 rulemaking process and into the process.

9 And so, for instance, a Part 35 rule that  
10 is in front of the Commission right now, you know, we  
11 have held public workshops on that as well. We  
12 solicited it and put it to the medical community.  
13 When that goes out I guess we are going to have the  
14 Commission briefing in October here. And the medical  
15 community has been asked to weigh in on that. So  
16 those are some of the various ways.

17 MEMBER LANGHORST: Thank you.

18 CHAIR THOMADSEN: Well, we have now an  
19 additional charge for the charter subcommittee. And  
20 this discussion will be resumed when we hear back  
21 from that subcommittee.

22 Thank you very much, Ms. Holiday.

23 MS. HOLIDAY: Thank you.

24 CHAIR THOMADSEN: Now we'll hear about  
25 the ViewRay system licensing guidance, C. Frazier and

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1 M. Shober.

2 MS. SHOBER: Good morning. My name is  
3 Megan Shober. And I am an advanced nuclear engineer  
4 with the State of Wisconsin Department of Health  
5 Services. I am a co-chair of the working group that  
6 developed the licensing guidance for the ViewRay  
7 system for radiation therapy. On this group, I am  
8 representing the Organization of Agreement States.  
9 Sandy Frazier is my NRC co-chair in this effort. And  
10 we thank you for the opportunity to share a little  
11 bit about ViewRay licensing guidance with you this  
12 morning.

13 In my talk today, I first want to give  
14 you an overview of the ViewRay device. And then  
15 we'll describe the tasks of the working group. Then  
16 we'll discuss the decision to license the ViewRay  
17 under 10 CFR 35.1000. And, finally, I want to  
18 highlight a few features of the guidance.

19 There are two novel irradiation therapy  
20 devices: the ViewRay System for Radiation Therapy  
21 and the MASEP Infini device. They both received  
22 510(k) premarket notification clearance from the U.S.  
23 Food and Drug Administration. And the devices have  
24 components and operating characteristics that are a  
25 little bit different from the devices that are

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1 currently regulated under 10 CFR 35.600.

2 Our working group was convened last year,  
3 in October. By that time, the State of Ohio had  
4 issued a sealed source and device registry  
5 certificate for the ViewRay system. And the State of  
6 California was reviewing a sealed source and device  
7 application for the MASEP device.

8 The working group was tasked with  
9 evaluating whether the devices could be appropriately  
10 regulated under 10 CFR 35.600 or whether they should  
11 be licensed under 10 CFR 35.1000. Then if the  
12 working group decided to regulate them under 10 CFR  
13 35.1000, the working group was responsible for  
14 writing the licensing guidance.

15 The balance of my talk is only going to  
16 talk about the ViewRay device, as the State of  
17 California has had lengthy delays in getting the  
18 MASEP device to the United States to complete their  
19 SS&D application. There are three NRC staff and then  
20 three state representatives from the State of Ohio,  
21 State of California, and State of Wisconsin.

22 This is a picture of the ViewRay device.  
23 It features real-time imaging guidance using an  
24 on-board MRI system. There is a rotating gantry that  
25 has three cobalt-60 radiation sources and has each

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1 with a multiple-leaf column meter.

2 This picture is really pretty. And, just  
3 to give you a little sense of how this device is  
4 built. You can see the green there represents the  
5 rotating gantry. And then the orange boxes are the  
6 position where those source heads actually are.

7 The source heads are designed to point  
8 toward an isocenter right at the middle of the  
9 circle. And this device features an integrated  
10 treatment plan delivery software. So it looks  
11 substantially different from what we are accustomed  
12 to seeing for just kind of a teletherapy device with  
13 a single source on an ARM.

14 The working group began by discussing  
15 these two questions on the slide. Can the ViewRay  
16 system meet all of the requirements of a single  
17 section of in 10 CFR 35.600; in this case, the  
18 teletherapy section? And are there safety issues  
19 with the ViewRay device that are not adequately  
20 addressed by the current regulations?

21 As you know, 10 CFR 35.1000 allows NRC  
22 and Agreement States to adapt to emerging medical  
23 technologies without waiting for rulemaking. As the  
24 working group examined these questions, we concluded  
25 that the ViewRay device can meet most but not all of

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1 the teletherapy regulations in 10 CFR 35.1000 and  
2 that there are many safety issues associated with  
3 this device which are not addressed in the  
4 regulations at all.

5 The working group felt that the licensure  
6 under 35.1000 was warranted for the following  
7 reasons. First, there are spot-checks and full  
8 calibration requirements that are in the regulations  
9 for functions that a ViewRay device does not include.

10 Second, the licensee needs to perform source  
11 coincidence testing due to the multiple sources. And  
12 that feature is not a part of the current teletherapy  
13 regulations.

14 There are issues that are raised by the  
15 reliance of this device on real-time MR imaging. And  
16 MR imaging obviously doesn't exist anywhere else in  
17 our teletherapy regulations.

18 This device also includes a number of  
19 daily and weekly testing that are required by the  
20 ViewRay owners' manual. And there are no daily or  
21 weekly testing requirements in the teletherapy  
22 regulations.

23 So, for these reasons, the working group  
24 decided, we unanimously supported the decision to  
25 license this device under 10 CFR 35.1000. And this

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1 decision was endorsed by NRC management.

2 ViewRay was notified of this prior to the  
3 issuance of the license. The guidance was published  
4 in the NRC medical uses toolkit on July 24th. There  
5 was a letter that was distributed to the Agreement  
6 States dated July 26th and an announcement over the  
7 medical server that went out on July 31st. So the  
8 guidance is out there.

9 I want to say just a little bit more  
10 about our decision to license this device under 10  
11 CFR 35.1000. There was significant discussion on the  
12 working group and within NRC about the spot-check and  
13 the full calibration requirements.

14 I am going to list two examples here of  
15 requirements which we felt the ViewRay device could  
16 not meet. The first example is a full calibration  
17 requirement. This is the one that requires  
18 coincidence testing of the radiation field with a  
19 field that is indicated by the light beam localizing  
20 device. And in standard teletherapy units, this was  
21 very simple, very basically a light. And the ViewRay  
22 system does use an integrated laser system for that  
23 coincidence testing. So that's a little bit  
24 different.

25 And the second example there is a spot

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1 check requirement that involves monthly testing of  
2 electrical or mechanical stops to make sure that the  
3 primary beam of radiation can't go beyond a certain  
4 angle. And so this was critical, for example, to  
5 make sure the device wasn't pointing the primary  
6 radiation beam at an area that had reduced shielding,  
7 for example, at the ceiling.

8 This feature isn't part of the ViewRay  
9 device. As you saw before, the sources are on a  
10 rotating gantry. Those sources do have a limited  
11 range of motion, but that limited range is due to the  
12 presence of multiple sources, not to anything that is  
13 in here about how the shielding was designed.

14 There are a few safety issues that are  
15 not addressed in the current regulations. These  
16 include multiple treatment heads and, as I mentioned  
17 before, the need for the coincidence testing with the  
18 sources; the real-time MR imaging during treatment.  
19 There is also a need to ensure that the isocenter for  
20 the MR image is the same as that radiation isocenter.  
21 This device does have three multi-leaf collimators,  
22 one on each head, which allows for gated treatment  
23 delivery. So the shutters open and close on this  
24 device as the target organ moves into and out of the  
25 field of view.

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1           And then, in addition to the monthly and  
2           the annual QA tests that are required by regulation,  
3           the ViewRay operators' manual requires the daily and  
4           the weekly QA tests.

5           So we took in all of this information.  
6           And we based our guidance on three primary  
7           references, the existing regulations in 10 CFR  
8           35.600, the sealed source and device registry sheet  
9           that was issued by the State of Ohio, and the ViewRay  
10          operators' manual.

11          So we determined which of the regulations  
12          applied to the ViewRay device, which ones had to be  
13          supplemented with or replaced by other information,  
14          primarily the operators' manual. And then the  
15          guidance also provides relief from certain  
16          regulations. The ViewRay device, because it is brand  
17          new, there is no body of knowledge that exists to  
18          support it at the moment.

19          I do also want to point out that the  
20          daily QA tests that are required by the ViewRay  
21          operators' manual, they're very, very similar to the  
22          daily QA tests that are currently in 10 CFR 35.600  
23          for a high-dose rate remote after-loader unit and  
24          gamma stereotactic radiosurgery units. There are a  
25          lot of the same issues as far as checking interlocks

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1 and checking radiation monitors and things like that.  
2 So those are definitely very similar to things that  
3 already exist in other areas of 10 CFR 35.600.

4 I want to touch briefly on the issue of  
5 physical presence. I know this was a question for a  
6 lot of people as we were getting underway with the  
7 guidance. The working group initially had a wide  
8 range of opinions about physical presence  
9 requirements. We understood that the ViewRay device  
10 is meant to be a workhorse. It's meant to treat a  
11 lot of patients every day and the patients receive a  
12 large number of fractions. We understood that it's  
13 impractical to require physical presence in the same  
14 way that physical presence is required for high-dose  
15 rate remote after-loader units and Gamma Knife units.

16 We also recognize that the sources are  
17 designed so that the radiation only points inward at  
18 the counterweights in the gantry. And once a patient  
19 is moved out of the device isocenter, the radiation  
20 levels do drop off pretty rapidly.

21 We also knew that the patient is not  
22 physically attached to the device in the same way  
23 that they are attached to a GammaKnife unit and the  
24 source is not inside the patient, as it is with an  
25 HDR unit. However, due to the activity of the

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1 sources, they're in the ViewRay device. If something  
2 were to go wrong, it would go wrong very quickly.  
3 And so the working group came to a consensus  
4 agreement that requiring an authorized user or an  
5 authorized medical physicist to be in the department,  
6 but not at the treatment console, was an appropriate  
7 compromise and constituted an acceptable health and  
8 safety risk.

9 To touch on training requirements just a  
10 little bit, the working group did decide to -- what  
11 you see here is very standard as far as training  
12 requirements for all kinds of radiation therapy  
13 devices.

14 You will notice that a requirement for a  
15 preceptor attestation is missing. We decided to  
16 delay implementation of the preceptor requirement for  
17 five years due to the lack of availability of  
18 preceptors at this point in time. And our working  
19 assumption is that after five years, the preceptor  
20 attestations would be required only for those  
21 individuals who are not board-certified and that by  
22 this time, the Part 35 rulemaking that's making its  
23 way through, will eliminate the requirement for  
24 preceptor attestations for the board-certified  
25 individuals.

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1           Preceptor attestations are also not  
2 required for the radiation safety officer, just for  
3 the ViewRay device. But obviously if you had a brand  
4 new radiation safety officer, they would require that  
5 just with the regular process for adding a radiation  
6 safety officer.

7           As far as where we are going from here,  
8 one of the advantages of 10 CFR 35.1000 is that the  
9 guidance is nimble and it allows the NRC to be  
10 responsive to the concerns of the regulated  
11 community. We fully expect to revise this guidance  
12 as more clinical experience is gained. And just, for  
13 example, the Y-90 microsphere guidance has been  
14 revised 9 times in 11 years. And so this is clearly  
15 a place where we can revise things as we need to  
16 revise them.

17           And if there is a portion of the guidance  
18 that doesn't work in practice, just let your  
19 regulator know. And we can help you find an  
20 alternative way to meet the intent of the provision.  
21 This is something that I hope will encourage some  
22 dialogue with the places that are kind of leading on  
23 the front edge of this because, obviously, we don't  
24 want regulations that are impossible for you to meet.  
25 So just be in communication with us, and we will come

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1 to a mutually agreeable place.

2 That is basically what I had for this  
3 part of the presentation. And we will be happy to  
4 entertain any questions.

5 CHAIR THOMADSEN: Thank you, Ms. Shober  
6 and Ms. Frazier. Does the Committee have questions  
7 or comments? Dr. Zanzonico?

8 MEMBER ZANZONICO: I have a technical  
9 question. Pat Zanzonico. When you were talking  
10 about coincidence testing, I presume you are talking  
11 about the coincidence of the isocenter of the MR and  
12 the cobalt-60 scan heads. Is that correct?

13 MS. SHOBER: There's a few different  
14 coincidence testings that are required with this  
15 device. So the three sources -- there is a  
16 coincidence testing for the three sources. They all  
17 have to meet at the same radiation isocenter. Then  
18 there is also coincidence testing between the MR  
19 isocenter and the radiation isocenter. So there are  
20 two different things that are going on there.

21 MEMBER ZANZONICO: And is that part of  
22 the daily or the pretesting?

23 MR. SHOBER: Daily.

24 MEMBER ZANZONICO: The other question I  
25 have is, when you are talking about an AMP,

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1 presumably that most commonly would be a  
2 board-certified radiation oncology physicist.

3 MR. SHOBER: Not necessarily. There's a  
4 lot of authorized medical physicists that are not,  
5 they're not necessarily board-certified.

6 MEMBER ZANZONICO: Okay. Because  
7 typically, as far as I know, for example, MRI  
8 physicists are often not board-certified.

9 MR. SHOBER: This that I am speaking of  
10 would be a radiation physicist. It wouldn't be  
11 someone that just deals with MRI.

12 MEMBER ZANZONICO: But that's kind of the  
13 issue.

14 MR. SHOBER: They have to meet the  
15 training requirements to be an authorized medical  
16 physicist according to the regulations. And I don't  
17 speak NRC here, in 10 CFR 35.51.

18 MS. FRAZIER: So there would be the AMP  
19 in accordance with the regulations.

20 MEMBER ZANZONICO: Right. That's the

21 MS. FRAZIER: Right.

22 MEMBER ZANZONICO: -- issue I am raising.  
23 I mean, there are two advanced, complex technologies  
24 here. And you are going to have expertise in one of  
25 them, namely the teletherapy, but not necessarily the

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1 same level of expertise in that individual in the MR  
2 component subsystem of this system. And I am just  
3 wondering if that introduces a potential problem.

4 MR. SHOBER: I think that we would expect  
5 there to be some MR expertise involved with this  
6 unit, but I don't know how far we can regulate the MR  
7 portion.

8 MEMBER ZANZONICO: Yes. Again, I'm just  
9 thinking out loud.

10 MR. SHOBER: Sure.

11 MS. FRAZIER: Right.

12 MEMBER ZANZONICO: I mean, should that be  
13 built into the guidance? You know, I don't know how  
14 that would happen or what kind of mechanism, but,  
15 again, it just strikes me that, again, you have two  
16 advanced technologies. This is the first instrument  
17 of its kind. And the traditional AMP that's  
18 typically associated with radiation oncology may not  
19 have the breadth of experience nor really could, I  
20 think, to be expert in both of these technologies.

21 MR. SHOBER: Right.

22 MEMBER ZANZONICO: So it's just an issue  
23 I raise. I don't know what the solution is.

24 MR. SHOBER: Thank you.

25 CHAIR THOMADSEN: Thank you very much.

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1 Dr. Suleiman?

2 MEMBER SULEIMAN: Is there vendor  
3 training? This guidance is not intended to  
4 substitute for that, I guess.

5 MS. FRAZIER: Right, right. There's a  
6 pretty extensive vendor training process that goes  
7 on.

8 MEMBER SULEIMAN: And I would assume they  
9 would get sufficient training with the MR system as  
10 well as the, I mean the entire system.

11 MR. SHOBER: Dr. Langhorst may be able to  
12 speak to that better about what that would involve.

13 MEMBER LANGHORST: Yes. There is vendor  
14 training. And, in fact, there is a lot of  
15 development going on with the vendor.

16 MEMBER SULEIMAN: So how do we know  
17 people will be trained? And will there be a train-  
18 the-trainer thing where they will get away from  
19 formal training and create an opportunity for  
20 deviating from what the manufacturer intends or will  
21 there be any qualification or certification program  
22 to ensure that the training is good and the people  
23 using this technology have been trained properly?

24 MS. FRAZIER: Well, we know right now the  
25 vendor may come out. They do get training on the

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1 ViewRay device. So whenever they install the device,  
2 they will provide that training. They have committed  
3 to doing that.

4 MEMBER SULEIMAN: I mean it is in the  
5 best interest of these companies to provide the best  
6 possible training. Having said that, they don't  
7 always.

8 CHAIR THOMADSEN: Dr. Welsh?

9 MEMBER WELSH: A quick follow-up point to  
10 Dr. Suleiman's comment there is that is there such a  
11 thing as NRC-approved vendor training, as opposed to  
12 just vendor training? I'm thinking about the vendor  
13 training I received for the GammaKnife years back. I  
14 believe it's an NRC requirement. It made me believe  
15 that it was NRC-approved training. But I suppose the  
16 question has to be raised. I don't know the answer  
17 whether or not there is NRC-certified training or if  
18 there is just training for --

19 MS. FRAZIER: No. Well, I'll just answer  
20 for NRC. We do not have certified training, vendor  
21 certified training.

22 MEMBER WELSH: Yes.

23 MS. FRAZIER: But on a case-by-case  
24 basis, we go look at training that you submit to you  
25 know, it's in the review process, but it's not vendor

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1 training. That's certified by NRC.

2 MR. SHOBER: And in this case, the vendor  
3 is a licensee of the State of Ohio. And I would  
4 expect that training program would have been reviewed  
5 by the State of Ohio, but I am not involved with that  
6 and NRC isn't involved with that.

7 CHAIR THOMADSEN: Mr. Mattmuller?

8 MEMBER MATTMULLER: Steve Mattmuller. I  
9 think to build on what Orhan was suggesting because I  
10 think this is somewhat of a lesson-learned from the  
11 rubidium experience is that there was initial very  
12 good vendor training provided, but then if that  
13 original authorized user moves on, can he provide the  
14 training to the next person following him? And would  
15 his training be as adequate or comprehensive as what  
16 the vendor provided? I think initially everyone will  
17 be fine, but it's what happens after people move on  
18 or new people --

19 CHAIR THOMADSEN: Dr. Langhorst?

20 MEMBER LANGHORST: I can speak to what we  
21 do at Washington University in St. Louis and Barnes  
22 Jewish Hospital in that, be it for GammaKnife  
23 Perfexion or the development of the ViewRay system,  
24 our physicians and our physicists go to vendor  
25 training.

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1 In the case of ViewRay because we have  
2 got the ViewRay unit there, the training is happening  
3 on site. And, in fact, we're helping to develop the  
4 training. So it's kind of a special circumstance.  
5 But in our case, we require those potential  
6 authorized users and potential authorized medical  
7 physicists to go off and get training and I would  
8 imagine continue that. It's not necessarily a  
9 requirement by the NRC, but we are allowed to have  
10 our authorized users be trained by other authorized  
11 users.

12 CHAIR THOMADSEN: Dr. Suleiman?

13 MEMBER SULEIMAN: We have had some  
14 situations at FDA, not always, it's sometimes  
15 challenging where the user is required to undergo a  
16 certain amount of training, but it's the vendor's  
17 training. I would hope that something this  
18 technically challenging, something like that, could  
19 be done. In other words, maybe the vendor could say,  
20 "Look, we're not going to allow you to use this  
21 unless your personnel have undergone this level of  
22 training."

23 MEMBER LANGHORST: This is Sue Langhorst.

24 I'll mention that this is about a \$5 billion piece  
25 of equipment. So people aren't going to get one

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1 lightly and just let anybody run off to use it.

2 MEMBER SULEIMAN: Trust me.

3 MEMBER LANGHORST: Yes.

4 CHAIR THOMADSEN: Dr. Van Decker, did you  
5 have your hand up?

6 MEMBER VAN DECKER: No, I did not.

7 CHAIR THOMADSEN: Okay. I'm seeing  
8 things today.

9 Dr. Welsh?

10 MEMBER WELSH: Thank you for that  
11 presentation. I was prepared to come in here today  
12 harshly criticizing the placement of this in 10 CFR  
13 35.1000, but I think your presentation discussion  
14 about spot-checks, full calibration, electrical and  
15 mechanical stop, multiple heads has convinced me that  
16 maybe it can't fit into 600 at the moment and,  
17 therefore, has to go into 1000. My concern is that  
18 1000 tends to be a wasteland that material stays in  
19 for too prolonged a period.

20 Clearly this belongs in 600. From my  
21 perspective, this is just a glorified teletherapy  
22 unit. It's new to NRC. It's new to the world of  
23 teletherapy, but it's compared to what we have been  
24 doing with linear accelerates with image guidance,  
25 intensive modulation, multi-leaf collimators, dynamic

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1 multi-leaf collimators; this is nothing all that  
2 different. My concern is that once in 1000, things  
3 tend to stay in 1000 for too long a period of time.

4 The GammaKnife Perfexion probably belongs  
5 with the other teletherapy. The new Infini device  
6 that we didn't talk about today probably also belongs  
7 in 600.

8 I know it is difficult, but certainly not  
9 impossible to move things into categories that they  
10 really do naturally belong in. And I'm specifically  
11 thinking about how we have had the challenge of  
12 radium-223 dichloride the last year or two. And,  
13 with some effort, we were able to make accommodations  
14 so that it will fit in section 300. I just think  
15 that somehow 600 could be accommodated so that this  
16 device, which clearly is a glorified teletherapy  
17 unit, can fit into that teletherapy section.

18 CHAIR THOMADSEN: Thank you, Dr. Welsh.

19 Ms. Weil?

20 MEMBER WEIL: I'm Laura Weil. Going back  
21 to where you talked about physical presence, it's the  
22 AMP who needs to be in the department, not at the  
23 console. Is that what you said? I'm trying to  
24 remember specifically.

25 MS. SHOBER: The guidance currently

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1 allows for an authorized user or an authorized  
2 medical physicist. It's an "or".

3 MEMBER WEIL: To be in the department,  
4 not at the console. What elements of patient safety  
5 are lost by what you call that acceptable compromise?

6 MR. SHOBER: As far as why we would  
7 require it in the first place?

8 MEMBER WEIL: You called it a compromise.  
9 That means that, you know, there are two points of  
10 view and you reach some sort of an accommodation,  
11 which is problematic in some way on either side. And  
12 I think Dr. Langhorst is able to answer that  
13 question.

14 MEMBER LANGHORST: I would be glad to try  
15 to answer that question.

16 CHAIR THOMADSEN: Dr. Langhorst?

17 MEMBER LANGHORST: I think patient safety  
18 is enhanced by allowing that. You have a team of  
19 people working to run the ViewRay system, just like  
20 you have for the Linac. The physicians and the  
21 physicists are able to look at other patients, to  
22 deal with other patients without just being tied and  
23 doing nothing but twiddling their thumbs because they  
24 have to be there.

25 That is a problem with GammaKnife

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1 Perfexion right now. We are wasting resources, and  
2 it is impacting patient safety because other patients  
3 do not have access to those physicians.

4 MEMBER WEIL: Okay. So what is the flip  
5 side, then, having someone five minutes away, as  
6 opposed to right there at the console?

7 MEMBER LANGHORST: They are there if the  
8 technologist who is running the machine and taking  
9 care of the patient if there is something that  
10 happens that the machine is not working correctly,  
11 that physicist is right there to come help address  
12 that issue or if there is something that needs to be  
13 changed as far as patient plan or whatever, the  
14 physician is also right there and maybe doesn't even  
15 have to be there physically, can be at a remote  
16 console and have that same communication and be able  
17 to provide that direction.

18 MEMBER WEIL: So you feel there is  
19 adequate redundancy and --

20 MEMBER LANGHORST: Absolutely.  
21 Absolutely.

22 MEMBER WEIL: Thank you.

23 CHAIR THOMADSEN: Dr. Welsh?

24 MEMBER WELSH: I might take this  
25 opportunity to say that this discussion is perhaps a

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1 segue to reopening the whole question of whether or  
2 not authorized user physical presence is truly  
3 necessary for the GammaKnife after all of these years  
4 of experience. And perhaps now that the new  
5 Perfexion device, which, as I mentioned, is in 1000,  
6 perhaps as we accommodate 600 to accept the new  
7 GammaKnife and these new teletherapy units, perhaps  
8 the question of authorized user; that is, physician  
9 presence, during these treatments is really in the  
10 best interest of patient safety, flow through in the  
11 clinic, and best use of physician time. I think it  
12 might be such

13 CHAIR THOMADSEN: So would you like to  
14 see that issue on the agenda next meeting?

15 MEMBER WELSH: I think I would, yes.

16 MEMBER LANGHORST: I would second that.

17 CHAIR THOMADSEN: Okay. Well, I think  
18 that can be arranged, then.

19 Any other questions? Yes, Dr. Suleiman?

20 MEMBER SULEIMAN: Since you've taken it  
21 an extra level, I think this also brings to the floor  
22 the issue of are the regulations too prescriptive or  
23 too general. In other words, Dr. Welsh was talking  
24 about this coming under the part 600. Maybe 600 is  
25 too prescriptive where it starts to exclude certain

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1 other therapy-type devices. Maybe 600 needs to be  
2 tweaked to accommodate the other therapy devices, but  
3 then if you're not prescriptive enough to ensure  
4 safety, the default to me would be to ensure that the  
5 manufacturers' training addresses issues, alignment,  
6 [and] collimation. In other words, make these  
7 general safety requirements but not get so  
8 prescriptive that a new technology comes along and it  
9 has to be forced over into 1000.

10 I know the NRC is making these "We'll  
11 recalibrate the 600s and the 300s and whatever later  
12 on," but maybe those very prescriptive requirements  
13 need to be slack and not ignored. You know, if  
14 you're talking about a radiation shielding issue, if  
15 you're talking about alignment of the radiation feed,  
16 if you're talking about contamination anyway. Often  
17 require those as safety requirements, a little less  
18 detailed, but you don't ignore the training that the  
19 vendor should be responsible for, for assuring.

20 And if I were a company, I would say  
21 anybody who uses this device has to go through our  
22 training and there has to be some sort of sign-off  
23 qualification or whatever. Then you can sort of have  
24 it the best of both worlds. You've got the  
25 regulation there that if there is a problem, you come

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1 in on the inspection. You say, "You know, you guys  
2 were ignoring this."

3 And the company says, "Well, they were  
4 trained properly. They followed, they took our  
5 training. They signed off on this" or the company  
6 says, "These guys are not trained. You know, they  
7 didn't undertake our training."

8 So by having a balance, you can sort of  
9 back off a little bit from some of the regulatory  
10 requirements but basically ensure that the safety  
11 component of the regulation is enforced. So I guess  
12 the key is the vendor training.

13 CHAIR THOMADSEN: I have on my notes for  
14 the agenda next time a discussion of Part 1000 and  
15 600 and moving things and an adaptation of those.

16 Mr. Einberg?

17 MR. EINBERG: Yes. If I just may make  
18 one comment? You know, what Dr. Suleiman has talked  
19 about is revising 35.600 or revising Part 35 again.  
20 And that requires rulemaking. And, you know, this is  
21 a very lengthy process, and we haven't even gotten  
22 through this Part 35 rulemaking. So I just wanted to  
23 bring that to everybody's attention.

24 CHAIR THOMADSEN: Thank you. That's  
25 understood.

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1 Member of the public?

2 MS. FAIROBENT: Thank you, Dr. Thomadsen.

3 Lynne Fairobent with AAPM. Two things.

4 One, just to follow up on Mr. Einberg's last comment,  
5 although we're not through the current Part 35, I  
6 don't think that's reason to delay looking at what  
7 other additional changes might need to be made to  
8 Part 35 so that we're ready since NRC has a policy,  
9 at least right now, of only one rulemaking per part  
10 of Title 10 at a time, which personally I think ought  
11 to be reconsidered unto itself, but by the time we  
12 get through this current Part 35 rulemaking, there  
13 are also already other things that are not included  
14 in it. And we should not stop identifying things and  
15 working towards potential resolution just because  
16 there is a current rulemaking underway.

17 Secondly, I have concerns about Part 1000  
18 and how it has been utilized and implemented since  
19 its conception, when Part 35 was revised in its  
20 totality previously. And a quote from the statements  
21 of consideration, "The NRC agrees with these comments  
22 and will take them into consideration in setting up a  
23 process for establishing regulatory requirements and  
24 for approving applications for emerging technologies.  
25 We intend to evaluate each technology on a

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1 case-by-case basis and to work with the ACMUI, the  
2 medical community, the public, and the developers of  
3 the new technology, as appropriate, to determine the  
4 specific risk associated with the technology and any  
5 additional regulatory requirements for the medical  
6 use of the technology."

7 My reason for bringing this up is I don't  
8 believe that in the case of the ViewRay there was  
9 involvement by ACMUI prior to the guidance. There  
10 certainly was not involvement by the medical  
11 community at large. And I'm not aware of any public  
12 meeting that was held or conference call held in  
13 order to discuss this before the determination by the  
14 staff to put this device under Part 1000.

15 I would just like to urge NRC to go back  
16 and look at the statements of consideration from Part  
17 35 on the creation of Part 1000 and to consider  
18 following what was stated during that statement of  
19 consideration.

20 I am also concerned with the same issues  
21 that Dr. Welsh raised. Things go into Part 1000.  
22 Nothing has come out of Part 1000. I have heard a  
23 lot of comments from NRC staff and others at various  
24 meetings that part of this is we have put something  
25 into Part 1000 and then the technology disappears or

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1 it is no longer a viable technology. That may be the  
2 case, but there are other things that have been in  
3 Part 1000 that as the Perfexion GammaKnife unit is a  
4 good example to take a look at, when is it likely to  
5 come out of Part 1000? And how long does something  
6 have to be in there before a determination is made?

7 And just also, Dr. Thomadsen, AAPM did an  
8 extensive training session at CRCDP on ViewRay that  
9 addressed the medical physics and clinical use  
10 applications of the device. If you would like that  
11 done for ACMUI, we would be happy to consider  
12 repeating that.

13 CHAIR THOMADSEN: Thank you very much for  
14 that offer. Thank you for your comments, Ms.  
15 Fairobent.

16 Yes, Mr. Einberg?

17 MR. EINBERG: Yes. If I may respond to  
18 Ms. Fairobent? Thank you for your comments. And  
19 we'll certainly reexamine the statements of  
20 consideration. I wasn't personally aware of those.  
21 You know, there is knowledge transfer here and  
22 knowledge management. That is greatly appreciated.  
23 So we'll take a look at it.

24 CHAIR THOMADSEN: Thank you very much.

25 Last comment, I think.

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1                   MEMBER LANGHORST: Maybe two. Sorry. I  
2 really appreciate all the work that your working  
3 group has gone through and your careful consideration  
4 of all of these issues. The justification of why you  
5 went the way you went and chose the route you went,  
6 is that available in writing? Is it going to be  
7 available in writing? Will that be available for us  
8 to know as we move forward what was the thought  
9 process?

10                  MR. EINBERG: I'm not sure other than the  
11 guidance, you know, whether there is --

12                  MEMBER LANGHORST: I mean, you gave us  
13 some justifications today.

14                  MS. SHOBER: Right.

15                  MEMBER LANGHORST: But there is not a  
16 plan to have anything in writing to say why you came  
17 to the decisions you came to.

18                  MS. FRAZIER: Right. We didn't have a  
19 plan for that. We do have that information, but it's  
20 not part of the guidance that is out on public  
21 domain. And I don't know. We had not thought about  
22 having that information out there.

23                  MEMBER LANGHORST: I think that would be  
24 very helpful for those of us who have to implement  
25 this to understand more of the why. Just like Dr.

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1 Welsh had mentioned, you know, some of the issues you  
2 brought up made a lot of sense as we heard them here  
3 today. The other --

4 MS. FRAZIER: I didn't know if Mike  
5 wanted to comment on that.

6 MR. FULLER: Yes. Mike Fuller. I was  
7 just going to say that you are absolutely right. I  
8 would just echo what others have said. There is  
9 absolutely no reason why we can't go back now and  
10 memorialize and develop a record of the basis of our  
11 decision and then make that publicly available,  
12 absolutely no reason why we couldn't do that.

13 MS. HOLIDAY: Dr. Langhorst, this is  
14 Sophie. I just wanted to follow up with what Mike  
15 just said. During our working group discussions, I  
16 did capture a lot of our discussions through the form  
17 of meeting summaries. So I do have those. It's just  
18 a matter of putting them into the official record  
19 system and making them publicly available. But, as  
20 Ms. Frazier indicated, we had not considered that  
21 prior to --

22 MEMBER LANGHORST: I would encourage you  
23 to.

24 MR. EINBERG: Chris Einberg. I would  
25 caution, Sophie, again. Those meeting summaries are

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1 internal deliberations of staff.

2 MS. HOLIDAY: Absolutely.

3 MR. EINBERG: So those cannot be made  
4 publicly available. However, to echo what Mike said,  
5 you know, we can certainly develop a record or get a  
6 safety basis or get what the basis for that licensing  
7 decision was. We did something comparable for the  
8 radium-223. And so we documented what the evaluation  
9 was there.

10 MEMBER LANGHORST: My second comment is,  
11 just like for Perfexion GammaKnife license guidance,  
12 that that you have posted on the website, please  
13 number the pages and please date the guidance so that  
14 we know when it changes. Thank you.

15 CHAIR THOMADSEN: Thank you very much.

16 MS. FRAZIER: We've actually had a  
17 discussion on that. And I believe it's already been  
18 taken care of.

19 MR. EINBERG: Right.

20 MS. FRAZIER: So on the website, it  
21 should have the numbers and the dates.

22 MS. HOLIDAY: That will be posted  
23 shortly.

24 MEMBER LANGHORST: I encourage that for  
25 Perfexion GammaKnife, too.

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1 MS. HOLIDAY: And staff has taken that  
2 recommendation. I know that you voiced that  
3 recommendation beforehand. And so we have planned to  
4 do that for future guidance and then eventually go  
5 back and correct the guidance documents that  
6 currently exist on the website.

7 MEMBER LANGHORST: Thank you.

8 MS. HOLIDAY: You're welcome.

9 CHAIR THOMADSEN: Thank you very much.

10 And, Ms. Shober -- whoa. You have  
11 another comment? Please?

12 MS. FAIROBENT: Lynne Fairobent, AAPM.  
13 One of the other things I did mean to mention also is  
14 that we need to keep in mind that Part 1000 because  
15 it's licensing under guidance is not subject to  
16 compatibility by the Agreement States. And although  
17 we would like to think that they may follow that,  
18 there is nothing to say that the State of California  
19 when they start licensing ViewRay for UCLA is going  
20 to follow that guidance document. There is nothing  
21 requiring the State to do so.

22 CHAIR THOMADSEN: Thank you, Ms.  
23 Fairobent, for that comment. And, Ms. Shober and Ms.  
24 Frazier, thank you very much for your report. And  
25 thank you very much, Ms. Shober, for coming all the

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1 way from Wisconsin.

2 Dr. Van Decker? We are now going to hear  
3 about iodine-123 mIBG imaging, a new frontier in  
4 nuclear cardiology with cardiac sympathetic  
5 innervation imaging.

6 MEMBER VAN DECKER: Thank you, Dr.  
7 Thomadsen and staff, for allowing me to present. I  
8 realize I stand before lunch. So I'll try to be  
9 north Jersey-sharp.

10 MEMBER VAN DECKER: You know, as my time  
11 grows shorter at the table, I recognize that I had a  
12 five-fold responsibility while here. Number one was  
13 to represent my constituents' viewpoints on the  
14 issues of the time in a collegial and collaborative  
15 manner with the other stakeholders and staff; to hear  
16 from NRC and the people at the table to bring back to  
17 the constituency base, number two; to serve on  
18 subcommittees for the common goal of radiation  
19 safety, which was number three; participate in a  
20 commissioner briefing if that opportunity presented  
21 itself; and then, number five, to do a little update  
22 on the field as a part of the stakeholder community  
23 so that the NRC has some concept of why things are  
24 being done, what kind of activity they are seeing on  
25 their licenses. And so, with this little

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1 presentation, I consider myself personally full and  
2 appreciate it except I have to get the slide to work.

3 Okay. So here's my quick perspective on  
4 nuclear cardiology from 25 years in the practice of  
5 the field. You know, 80 percent of what is going on  
6 in nuclear cardiology in this day and age is  
7 myocardial infusion imaging depending on which flavor  
8 of radiopharmaceutical you like to use. It has  
9 proven to be the most robust, reproducible, and most  
10 studied way to try to sort out restrictions in flow  
11 through coronary arteries to myocardium. And it has  
12 done incredible patient outcome improvements over the  
13 last 30 years, for which the cardiovascular community  
14 I think is quite pleased.

15 You know, the other two pieces of what is  
16 done in nuclear cardiology/myocardial function are  
17 looking at the water pump for squeeze. And while  
18 this is nice, there are a zillion different competing  
19 modalities that do the same thing. And the third  
20 thing has essentially been after heart attacks how  
21 much muscle is still really alive in the myocardium  
22 or the questioned myocardial viability, which is  
23 frequently done by the perfusion agents themselves,  
24 although sometimes done by metabolism through FDG.  
25 But those three kind of represent what has been

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1 traditional nuclear cardiology over the last 25  
2 years.

3 Now, having said that, nuclear  
4 cardiology, just like everyone else's position at the  
5 table, is not stagnant. There have been multiple  
6 research interests as to what other kinds of  
7 radiopharmaceuticals could answers pointed questions  
8 in the clinical care of cardiovascular-ill patients.

9 We have done some infarct avid imaging, hot spot  
10 imaging through a variety of radiopharmaceuticals.  
11 And, even though the current state-of-the-art is  
12 biomarkers, there may still be some realm in this  
13 down the line.

14 We have done a lot of research work in  
15 radiopharmaceuticals for apoptosis imaging, which is  
16 programmed cell death without inflammatory necrosis,  
17 which is something that the myocardium undergoes and  
18 there is still work ongoing in this.

19 There has been a lot of metabolism  
20 imaging to look at how the heart handles substrates.

21 Most of that has been with I-123-labeled compounds  
22 and long chain fatty acids. I would point out that  
23 the heart is a little bit of an unusual organ. It  
24 likes the extra kilocal per mole of fats, rather  
25 than glucose, which is common in the peripheral

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1 muscles.

2 But the last piece of this, which is  
3 going to be the focus of what I like to talk about  
4 for a few minutes, is actually imaging the autonomic  
5 nervous system of the heart, which is a frontier we  
6 really haven't been in. The heart is an organ driven  
7 by autonomic nervous system control. And to have  
8 some better knowledge of that, especially in the  
9 arrangements and certain very severe clinical  
10 conditions, would be incredibly helpful. And the  
11 most common clinical condition of major import is  
12 really congestive heart failure.

13 The bottom two chambers of the heart, the  
14 ventricles, are highly innervated by sympathetic  
15 innervation. And that innervation changes quite  
16 traumatically when the water pump doesn't function  
17 quite so well.

18 So congestive heart failure is the  
19 clinical realm that we're looking forward to the use  
20 of I-123 mIBG in present. It's a situation suffered  
21 by over five million people in the United States of  
22 America. Unfortunately, once you acquire the  
23 diagnosis, you have a 50 percent chance of passing  
24 away at the 5-year mark. So it is quite a severe  
25 illness. It has a lot of costs associated with it, a

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1 lot of therapy options that it would help to be able  
2 to try to get a better sense of what to use when.  
3 You know, clinically it is mostly marked by  
4 congestive fluid backup in the patient, into the  
5 lungs and the legs of water, and then forward output  
6 problems of being unable to deliver enough oxygen to  
7 the forward tissues.

8 Both of these situations, just like the  
9 body is such a miracle, undergo compensatory changes  
10 from other parts of the body in an attempt to try to  
11 get things to work better. And those compensatory  
12 changes are obviously something of major import here.

13 Within the past few months, the FDA has  
14 expanded the indication on the use of I-123 mIBG.  
15 Pat pointed out to me yesterday he is very familiar  
16 with this radiopharmaceutical. It's been around for  
17 a variety of years now for use in neuroblastoma and  
18 pheochromocytoma imaging. And so, you know, it has  
19 been out there. But the use in cardiology will be a  
20 little bit new in its focus.

21 It's currently indicated for nuclear  
22 medicine assessment of the innervation of myocardium  
23 by measurement of the density of the sympathetic  
24 nerves in the heart to the mediastinum, of which  
25 there is very little innervation, so that we have an

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1 objective numerical evaluation.

2 In patients whose pump function is  
3 significantly reduced, the heart usually pumps much  
4 more than 50 percent of the blood in it with any  
5 beat. But when you start getting clinical  
6 decompensations, the amount of blood released is  
7 obviously less with each heartbeat, which leads to  
8 symptoms, the New York Heart Association  
9 classification, where one is no symptoms and  
10 functional limitation and four is essentially being  
11 chair or bed-bound and then two or three being more  
12 mild and moderate limitations due to inappropriate  
13 water pump function essentially.

14 And the radiopharmaceutical through a  
15 variety of trials, including a recent pivotal phase  
16 III trial, has been shown to be possibly useful in  
17 identifying patients with lower one and two-year  
18 mortality rates. And it just becomes one more marker  
19 or one more integrated data point in a clinician's  
20 mindset of where a patient may fit in therapeutic  
21 needs. And we'll have to see how some of this plays  
22 out over the next few years, but having a new  
23 independent marker is actually quite exciting for the  
24 field of cardiovascular care.

25 So from the NRC perspective, obviously,

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1 and for the table, you know, the iodine-123 is a  
2 radionuclide. It is cyclotron-produced. And it does  
3 decay by electron capture. I would point out in that  
4 regard that it's no different than thallium, which  
5 has been a major player in the radiopharmaceutical  
6 component of nuclear cardiology practitioners for  
7 decades and decades, a physical half-life of about  
8 13.2 or 13.3 hours depending on how you want to look  
9 at it.

10 That half-life obviously makes this a  
11 potentially unit dose-deliverable compound from  
12 commercial radiopharmacies. The radiation peak is  
13 159 keV, somewhat similar to technetium at 140,  
14 although the line spread function is a little bit  
15 different and so the safety issues of half value  
16 layers similar for lead.

17 You know, this is a commonly used isotope  
18 in the general nuclear medicine realm in the 35.200  
19 class for imaging and localization. The radiation  
20 safety knowledge is similar to the radiation safety  
21 knowledge that every 35.290-trained user gets in  
22 radiation safety of clinical radioisotope handling.

23 The nice thing about I-123, which it does  
24 well radiochemistry-wise with organification, is that  
25 it can be imaged with SPECT crystals and not

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1 necessarily a PET agent.

2 The biologic excretion is renally  
3 excreted, which has the effective T 1 half-life and  
4 will be off somewhat in renal dysfunction. The  
5 effective dose for a ten-millicurie activity  
6 deliverable is about 5.07 millisieverts, which is in  
7 the realm of general nuclear medicine-type  
8 technologies. Besides the obvious organs I should  
9 have put here, the organs receiving the highest dose  
10 by the ICRP calculation chart is the liver and the  
11 urinary bladder. And most of these people are  
12 hydrated well in that regard.

13 So just to give a feel for clinically why  
14 this interest is here and where we are going with all  
15 of this, I-123 is a meta-iodobenzylguanidine. It's  
16 essentially a fake-out of the neurohumoral system  
17 excuse my north Jersey-isms which is norepinephrine,  
18 which is the major whip to beating the heart to  
19 create activity and is used in the autonomic  
20 innervation of contractility in heart rate. By  
21 having a neurotransmitter that doesn't undergo  
22 metabolism, we can kind of track norepinephrine and,  
23 therefore, indirectly assume norepinephrine neuronal  
24 innervation density essentially.

25 Alright. So this is a little schematic

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1 of autonomic nerves as they sit on top of your  
2 ventricle and some of the fine pathways that are  
3 involved, but norepinephrine coming out of these  
4 nerves essentially tells the heart something about  
5 its performance. Beta one receptors tell you how  
6 fast your heart rate goes. Beta two tells you how  
7 strong your heart muscle squeezes. Alpha one is a  
8 little bit of the vasoconstrictor component of the  
9 coronary tree, but norepinephrine is a major driver  
10 in trying to auto-regulate some of the stuff that is  
11 going on with the heart.

12 And in the field of heart failure, the  
13 fact that the pump is starting to fail, the impetus  
14 of the body to correct is to hit harder with the  
15 whip. And that hitting harder with the whip causes a  
16 variety of different things to occur. And having  
17 some feel for that would certainly be helpful for  
18 understanding where a patient fits in his long-term  
19 prognosis and what is going on.

20 So mIBG gets taken up by the  
21 norepinephrine transport site on the presynaptic  
22 junction. So it helps us mark presynaptics. And  
23 there are going to be changes in both receptors and  
24 presynaptic uptake based on the neurohumoral  
25 dysfunction of the failing heart. And this is going

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1 to allow us to track it essentially.

2 So to talk a little bit about the  
3 catecholamines, of which norepinephrine is one, in  
4 heart failure, you know, I wish I could do this as  
5 good as Doug Mann, an old friend and colleague of  
6 mine at Wash U., who is a Temple boy, by the way,  
7 but, you know, essentially as pump function  
8 decreases, either by ischemic or non-ischemic causes,  
9 the body goes into a neurohumoral overrun to try to  
10 get it to do better. And there is up-regulation of  
11 the renin angiotension aldosterone system and the  
12 sympathetic nervous system, almost kind of in an  
13 adrenal flight symptom, to try to get the heart to be  
14 more efficient. That causes an initial increase in  
15 the release of norepinephrine to the synaptic  
16 junction to get the heart to perform better. But the  
17 chronic stimulation of the sympathetic nervous system  
18 essentially eventually causes depletion of  
19 norepinephrine at the synaptic junction and,  
20 therefore, down-regulation of the norepinephrine  
21 system and the neurohumoral regulation. So that you  
22 essentially eventually get to this down-regulation of  
23 response and down-regulation of receptors and,  
24 therefore, down-regulation of norepinephrine uptake  
25 and down-regulation of mIBG uptake as the false

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1 neurotransmitter essentially.

2 I would point out that, like all good  
3 technologies, if there is scientific data in it, then  
4 there will be multiple ways to try to track it. So  
5 we should point out that, nuclear medicine being a  
6 molecular technology, there are many potential  
7 radiopharmaceuticals in the pipeline to do this.  
8 Several of them, obviously you could tell from this  
9 quick chart, involve PEP-type agents that are  
10 norepinephrine kind of analogs.

11 There is some interest, obviously, in  
12 parasympathetic innervation as well in the EP  
13 community. And we'll have to see how that defines  
14 over time.

15 In any case, meta-iodobenzylguanidine is  
16 an analog of guanethidine. Guanethidine is similar  
17 in structure to norepinephrine. Once uptake into the  
18 presynaptic nerve terminal, it competes for entry  
19 into vesicles and transmittal out to cause activity.

20 And this allows us to track the amount of  
21 innervation in the heart.

22 The attempt over the last couple of years  
23 to quantify this has been an attempt to get some  
24 relationship of density, of nerves to the ventricle,  
25 and on an uptake basis, rather than visually, which

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1 is obviously going to be by radiographic  
2 characteristics normalized. So in this regard, there  
3 are regions of interest drawn over the heart. And  
4 then where there should be lots of innervation and  
5 lots of uptake and then a region of interest drawn  
6 over the upper mediastinum between the lungs, where  
7 obviously there is very little innervation, it should  
8 count essentially as the background mode to give you  
9 a relationship between the innervation of the  
10 ventricle and the background that you see. And a  
11 ratio is derived.

12 So in the normally innervated heart,  
13 there is lots of uptake. And that ratio is usually  
14 well over two. And it tells you that there has been  
15 no down-regulation of the autonomic nervous system  
16 and that the heart believes that there should be no  
17 need for feedback mechanisms from the adrenal system.

18 So if that ratio goes down, then it  
19 reflects a decrease in receptor density, some  
20 problems with the integrity of the presynaptic nerve  
21 terminal, and some ability to take up norepinephrine,  
22 which is usually the case.

23 So this is what this has looked like in  
24 the '90s or early 2000s, I would say, when people  
25 were first playing with this, you know, trying to get

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1 a density of counts within the myocardium to the  
2 mediastinum and give some sense for what is the  
3 density of innervation.

4 I would point out that as this field  
5 develops somewhat further, there may be some findings  
6 in the regional uptake of innervation that may be  
7 helpful in understanding the pathophysiology of the  
8 patient so that eventually SPECT imaging may play a  
9 bigger role while the majority of the current  
10 numerical calculation is essentially planar imaging,  
11 but there are clearly findings of matched and  
12 mismatched perfusion images to innervation of areas  
13 of the heart.

14 There are some people in the EP community  
15 that believe that that may be sites for arrhythmic  
16 reentry. You know, a lot of that will need to be  
17 sorted out down the line as far as what that means  
18 prognostically. This is just an example of that from  
19 a slide from overseas, with the left images being  
20 mIBG uptake and the right images being a perfusion,  
21 where you can see an innervation regional defect  
22 without a perfusion defect.

23 You know, recognize that although these  
24 look like perfusion images with a tech agent, that  
25 the image on the left side is essentially acquired

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1 because the tracer has been taken up by the  
2 presynaptic junction and not really by the myocyte.  
3 This happens to be sitting on top of it. And that is  
4 probably the key piece of molecular imaging.

5 I would just point out, just give a feel  
6 for why the excitement is in the clinical trial realm  
7 of this. The ADMIRE heart failure trial was probably  
8 a phase III pivotal trial that was presented to FDA  
9 and did look at patients with class II and III heart  
10 failure for whether indeed this numerical assessment  
11 of innervation may give us some insights into  
12 prognosis of different patient classifications.

13 The primary endpoint was trying to find a  
14 presumed cut line, although it's not quite as black  
15 and white as everyone would love, and to see whether  
16 a cut line would give us some idea of adverse cardiac  
17 events above or below, once again, you know, the  
18 usual ratio being well above two of heart to  
19 mediastinal ratios, using an endpoint of heart  
20 failure progression, so worsening functional  
21 classifications, potentially life-threatening  
22 arrhythmias, which are common in this patient  
23 population and especially ventricular tachycardia or  
24 cardiac death.

25 You know, there are a variety of ways

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1 that this has been looked at over the past few years.

2 We have tried to come to some consensus on what  
3 information would be most useful in patient care,  
4 whether that would just be plain R imaging, whether  
5 it be initial plain R imaging, after the initial  
6 injection, whether it be late imaging about four  
7 hours after the injection to see if there is washout  
8 because integrity will have less washout, less  
9 integrity of the nervous system will cause a little  
10 bit more washout in addition to less initial uptake,  
11 and you can see the combination of that four-hour  
12 imaging later. And the cut point on this trial at  
13 least was to use the four-hour plain R image as a  
14 quantitative assessment. There was a presumed, you  
15 know, line of what might be a bad or good prognostic  
16 outcome of about 1.6, which is essentially developed  
17 over initial trials that were done overseas to try to  
18 see if we can at least get some sense for whether  
19 this will give us some differentiation and prognosis  
20 between patients.

21 And, you know, just in summary once  
22 again, this was essentially endpoint progression.  
23 There were well over 900 patients involved in the  
24 study. Because this is a very sick patient  
25 population to study, there were a lot of events these

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1 patients, unfortunately, clinically are pretty sick  
2 and don't always do so well and looked at composite  
3 endpoint. At the two-year composite endpoint, the  
4 group with relatively good heart-to-mediastinal  
5 ratios did still have an event rate. It's not zero.

6 But that event rate compared to the event rate of  
7 those people below a certain line was certainly way  
8 less than half and at least gives us some prognostic  
9 data information when we integrate all of the  
10 information about a given patient and where we might  
11 make independent decisions.

12 The demographics are very, very common  
13 for this type of patient population. And that  
14 two-year mortality is pretty consistent.

15 You know, I would just point out that  
16 since all of these people by definition had bad  
17 hearts with EFs less than 35 and were functionally  
18 restricted, that a good majority of these  
19 heart-to-mediastinal ratios were nowhere near over 2,  
20 but there was some differentiation in the patient  
21 population to kind of look for.

22 And this is kind of the clinical outcomes  
23 of this trial through the FDA and its decision  
24 process, showing Kaplan-Meier curves, where looking  
25 at all of the endpoints, there is some degree of

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1 independent differentiation in prognosis from one set  
2 to the other and in all-cause mortality. And this is  
3 what has caused some degree of excitement in the  
4 community looking for independent markers or  
5 something beyond coronary blockages and pump  
6 function, something from the nervous system  
7 perspective that we might be able to image and might  
8 be able to make some decisions on.

9 This is essentially showing three  
10 different patients who have significantly different  
11 heart-to-mediastinal ratios. You can see from the  
12 far right that the heart clearly is taking up some  
13 mIGB, even without a calculated ratio, which could be  
14 there, which was about 1.7, and the far left, where  
15 you can't see any cardiac uptake whatsoever, where  
16 the heart-to-mediastinal ratio here was really .96.  
17 And, as you can imagine, there were more events in  
18 the left group than in the right group essentially.

19 I would point out that, obviously, this  
20 is early FDA approval, a lot of excitement because it  
21 is a new mechanism target. And, obviously, new  
22 mechanism targets are kind of important when you are  
23 trying to do disease assessment and disease  
24 preparation. But, you know, the ability to add  
25 another marker of prognosis to try to see if we can

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1 define intensity of services and targeting of  
2 services in people who are pretty sick is kind of  
3 exciting to the community.

4 The nuclear cardiology community  
5 recognizes that it is part of the educational part  
6 for its practitioners. There is already work  
7 undergoing in trying to make sure that we have  
8 guideline standards out there in acquisition and  
9 reporting and that we have some degree of societal  
10 representation of what would be appropriate use of  
11 the technology as a piece of the puzzle across many  
12 different assessments. But certainly this would be  
13 an assessment that is not gotten by left ventricular  
14 function or by perfusion and certainly holds some  
15 promise in that regard. Certainly we want to make  
16 sure on a lab accreditation basis that we have  
17 everybody doing this in an appropriate manner.

18 And we realize that, you know, in all  
19 life, education, education, education. And, so, you  
20 know, we're making sure that there is discourse among  
21 the community about the clinical use of the  
22 radiopharmaceutical and the clinical isotope handling  
23 of the radiopharmaceutical in a culture-safety manner  
24 that would do good for patients. And hopefully this  
25 will grow the armamentarium of the nuclear cardiology

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1 community in helping all cardiovascular specialists  
2 take better care of a fairly growing percentage of  
3 disease process in the population.

4 And I will just end this with one quick  
5 comment. And hopefully I will be able to say my  
6 thank you's later. I am glad this slide made it past  
7 the cut, actually. This is not an institutional  
8 advertisement but a comment from my colleagues around  
9 the table, whom I have greatly enjoyed over the last  
10 eight years. You know, I wish while our mascot can  
11 sometimes be emotional, I wish both the Committee and  
12 the staff the continuing wisdom of the owl. You  
13 know, the owl is an unemotional bird that we assign  
14 wise wisdom to. It doesn't move quickly at first.  
15 It absorbs data. It thinks about it. It looks like  
16 it's just sitting there. And then it makes motions  
17 that are usually decisive and quickly. And it  
18 usually at that point sits back and tries to decide  
19 what it should do better the next time. And so I  
20 wish for everyone in the room the wisdom of the owl.

21 And I thank you very much for the  
22 opportunity to present.

23 (Applause.)

24 CHAIR THOMADSEN: Thank you, Dr. Van  
25 Decker.

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1 Do we have questions or comments on the  
2 presentation?

3 MEMBER ZANZONICO: I just have

4 CHAIR THOMADSEN: Yes?

5 MEMBER ZANZONICO: -- an academic  
6 question. So would the idea be that this would  
7 identify CHF patients earlier or different patients?  
8 In other words, how would it affect the management  
9 of these patients?

10 MEMBER VAN DECKER: I think the hope is  
11 to try to identify people who need a more rapid  
12 intensification of their therapy, rather than an  
13 intensification of therapy that may not necessarily  
14 be necessary at that moment in their life span, you  
15 know intensification of the diuretics, the beta  
16 blockers, the transplant list, the devices, versus,  
17 you know, sitting tight on some lower-level meds.

18 You know, obviously, you know, with cut  
19 points, this is going to be still a clinical judgment  
20 kind of issue. But the concept of having a newer  
21 independent marker different than some of the  
22 traditional markers we have used as a piece of the  
23 integrated definition of intensity of services and  
24 prognosis I think we're all hopeful for. And  
25 hopefully as the phase IV data starts to come out and

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1 we start to gather some more experience, you know,  
2 hopefully we'll be able to put some more specific  
3 bullet points to that, obviously.

4 CHAIR THOMADSEN: Dr. Suleiman?

5 MEMBER SULEIMAN: Yes. I think this is  
6 exciting. I mean, you are basically looking at a  
7 standard uptake value or a ratio in this case. And  
8 hopefully that correlates with some clinically  
9 valuable indication, you know.

10 The horror that I have experienced over  
11 the years is the complete lack of imaging  
12 standardization, where they don't know what they are  
13 administering and how you choose the regions of  
14 interest is almost arbitrary. Forget equipment  
15 sensitivity and variation and whatever. And then a  
16 lot of these trials fail. And I said, "What sort of  
17 standardization did you use?"

18 And "Oh, we looked at it." You know, so

19 MEMBER VAN DECKER: I think the community  
20 is very keen on sizes of regions of interest and  
21 positioning of regions of interest. And I think part  
22 of our guidelines that we are hoping to get out  
23 relatively quickly and standardized so that the field  
24 works as a unit is to try to standardize those types  
25 of things and bring a numerical piece to it. And

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1 that's the strength of the technology.

2 CHAIR THOMADSEN: Dr. Welsh?

3 MEMBER WELSH: I want to agree with Dr.  
4 Suleiman that this was very exciting. So, Dr. Van  
5 Decker, if I heard this lecture a zillion years ago,  
6 when I was a medical student, I probably would have  
7 been a nuclear cardiologist.

8 (Laughter.)

9 MEMBER WELSH: I had no idea how exciting  
10 this was. But my question to you --

11 MEMBER VAN DECKER: That would be nice if  
12 the owl always knows when to

13 (Laughter.)

14 MEMBER WELSH: But you mentioned that  
15 this is a new mechanism target. And new mechanism  
16 here is catecholamine analog, specifically  
17 norepinephrine. Therefore, I wonder what would be  
18 the impact of mimetic drugs, beta blockers,  
19 inotropic agents, on the uptake. And how does that  
20 uptake alteration in the presence of those drugs that  
21 are used in CFH patients compared to the traditional  
22 agents?

23 MEMBER VAN DECKER: Well, you almost  
24 could have been a cardiologist. That's good.

25 I think that that is great, interesting

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1 stuff. So, you know, we have obviously patients who  
2 are on home inotropic support with milrinone and  
3 dobutamine because we are essentially creating  
4 artificial whips to the heart because we run out of  
5 stuff. You know, can we identify people who need  
6 that extra whip earlier or not? In the early down-  
7 regulation process, is there some way to track  
8 utility of beta blockers to slow the degree of down-  
9 regulation? You know, I think that you ask a variety  
10 of excellent questions that we have to some degree  
11 empirically treated by our gross understanding of the  
12 neurohumoral interaction and heart failure, but the  
13 potentiality of targeting pieces of that in a more  
14 scientific manner I think, you know, shows some hope  
15 and some promise for the field in the care of  
16 cardiovascular patients.

17 CHAIR THOMADSEN: Well, thank you very  
18 much for the moment of glory.

19 MEMBER VAN DECKER: Thank you guys for  
20 the opportunity.

21 CHAIR THOMADSEN: And we are running  
22 almost a half-hour behind schedule at the moment. We  
23 are going to lunch. Maybe we can try to be back here  
24 as close to 1:30 as you can.

25 (Whereupon, a luncheon recess was taken

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A-F-T-E-R-N-O-O-N S-E-S-S-I-O-N

1:34 p.m.

CHAIRMAN THOMADSEN: Welcome back after the break. We'll have a presentation now from Dr. Zanzonico on regulatory aspects of germanium-68/gallium-68 generators.

Dr. Zanzonico?

MEMBER ZANZONICO: Thank you. Welcome back, everyone.

Okay. So as the title indicates, I'll be talking about -- my presentation is germanium-68/gallium-68 generators, and I must first acknowledge our colleague on the ACMUI, Steve Mattmuller, who provided a lot of information and input, and in particular raised some of the key regulatory issues. And to a large extent I'll be parroting what Steve has already presented to us.

I think it's worth noting that there's really been widespread growth in the clinical applications of gallium-68 and of these generators in connection with radionuclide. That would be of somatostatin receptor-overexpressing tumors, the neuroendocrine tumors and so forth.

Largely outside the U.S. these radiopharmaceuticals, which have been used very

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1 productively and very actively outside the U.S.,  
2 really haven't established themselves in the States.  
3 But for example, there have been two recent  
4 international symposia on gallium-68 and on imaging  
5 in therapy of somatostatin receptor-overexpressing  
6 tumors. So in this respect we're a bit behind the  
7 times. We're a bit behind the rest of the world.

8 This is simply the outline of what I'll  
9 be presenting this afternoon, and I'll begin with the  
10 physical properties. So the germanium-68/gallium-68  
11 generator is an example of secular equilibrium  
12 between the long-life parent, germanium-68 with a  
13 287-day half-life, and the short-lived daughter,  
14 gallium-68 with a half-life of just over an hour.  
15 And the germanium-68 decays by electron capture and  
16 really only emits very low energy, very soft  
17 characteristic X-rays. The gallium-68 is a positron  
18 emitter of 90 percent positron emission with a very  
19 small abundance of high-energy protons. So it's  
20 really the gallium-68 daughter which dictates the  
21 shielding and most of the other radiation safety  
22 precautions.

23 Currently generators are available in  
24 activities up to 50 millicuries of germanium-68 and  
25 they have a source of no-carrier-added gallium-68 so

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1 that you can get very specific activity and therefore  
2 low mass dose radiotracers labeled with the gallium-  
3 68, which is an important point since the molecular  
4 targets that these radiotracers are directed to our  
5 saturable targets, our somatostatin receptors. So  
6 it's important to be able to have high-specific  
7 activity.

8 Now you can calculate that based on a  
9 five-millicurie administered activity per patient.  
10 And the fact that you can easily elute the generator  
11 up to twice a day, if you look at the ingrowth curve  
12 of the gallium-68 by four hours, or about four  
13 daughter half-lives, the maximum amount of gallium-68  
14 has grown in. So you can easily elute twice over an  
15 8-hour work day or up to 6 times over 24 hours and  
16 you can easily get a 50 percent radiochemical yield  
17 at the various traces.

18 And based on about a two-year useful  
19 lifetime of these generators, or slightly less, and a  
20 cost about \$1,000 per millicurie of the germanium-68,  
21 you can estimate a cost per patient administration of  
22 the gallium-68 of as low as \$5 to \$10. So it's a  
23 very economical source of a positron emitter.

24 These are examples of the current  
25 commercially-available gallium-68 generators, one

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1 manufactured by Eckert and Ziegler and another by  
2 iThemba.

3 And again, you would need extra shielding  
4 because of the relatively high 511 keV annihilation  
5 photons emitted by gallium-68 and its low abundance  
6 of 1 meV photons. In its structure and operation  
7 it's a fairly conventional looking generator,  
8 analogous in many respects to the molybdenum-99,  
9 technetium-99M generator with the parent germanium-68  
10 absorbed onto a metal dioxide resin and then eluted  
11 with a dilute acid, dilute hydrochloric acid and  
12 collected in shielded evacuated collection vials. So  
13 again, it's a fairly standard design.

14 This shows the profile of germanium-68  
15 where the black bars identify the amount of gallium-  
16 68 activity. And that's on the left ordinate axis.  
17 And those activities are in megabecquerel. And the  
18 white bars represent the breakthrough of the  
19 germanium-68 parent. And that activity is indicated  
20 on the right ordinate scale. And note that that  
21 activity is indicated on the right ordinate scale.  
22 And note that that activity is in kilobecquerel.

23 So you see that about 90 percent of the  
24 activity gallium-68 is eluted in the four to six-ml  
25 of eluent with the germanium-68 breakthrough of about

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1 0.0025 percent. And you can assay the germanium-68  
2 breakthrough either by radioassay of the eluent after  
3 any gallium-68 has decayed away. So you're about a  
4 day or so, even 12 hours, as short as 12 hours after  
5 the elution. So you really couldn't do a  
6 breakthrough assay immediately post-elution for each  
7 eluent, but perhaps at the end of the preceding day  
8 you could elute a generator and then assay the  
9 activity of that eluent the following morning for  
10 that day's work.

11 There is also a method based on a cation  
12 exchange chromatography column for assaying the  
13 germanium-68 breakthrough immediately post-elution,  
14 but that may be more onerous than most sites would  
15 want to get involved with.

16 One of the attractions of gallium is that  
17 it's a trivalent or +3 metal chemically analogous to  
18 indium, which means it can be stably bound by so-  
19 called bifunctional polydentate chelates. And by  
20 "bifunctional" we mean that it has binding sites for  
21 the gallium metal, but also a second site for  
22 covalent binding to proteins or peptides. The  
23 original such chelate that was widely used in  
24 radiochemistry was DTPA, which is a so-called linear  
25 or open chelate. And more recently DOTA,

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1 which is a cyclic or closed chelate is used more  
2 widely because of the greater stability of the metal  
3 binding that sort of forms a closed cage around the  
4 ion and gives you greater stability. And it's been  
5 demonstrated, for example, that there is very little,  
6 if any, trans-chelation of the gallium when gallium  
7 DOTA radiotracers are administered.

8 And the main form that gallium has been  
9 clinically, again, almost exclusively in Europe, has  
10 been to link the gallium-68 via the DOTA chelate to a  
11 somatostatin analog identified as TOC for short.  
12 I'll show you that again a moment. And this  
13 somatostatin analog binds with high-affinity and  
14 specificity to the somatostatin receptor itself,  
15 which is overexpressed on neuroendocrine tumors,  
16 neuroblastomas and so forth and is the basis of  
17 somatostatin analog imaging and radionuclide therapy  
18 of these sorts of tumors.

19 These somatostatin receptors are  
20 expressed, overexpressed on the tumor cell membrane,  
21 so they're readily accessible to systemically-  
22 administered traces of this type.

23 Here is shown the two types of  
24 somatostatin analog traces that have been used.  
25 Indium-111 DTPA octreotide, or OC for short, and

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1 gallium-68 DOTA tyrosine octreotide, or DOTA-TOC, for  
2 short. And shown are the inhibitory concentrations,  
3 50 percent inhibitory concentrations, which are in  
4 the nanomolar range. So these are very high-affinity  
5 binding traces.

6 And on the right is shown the kinetics of  
7 labeling of these traces once they've been covalently  
8 decorated with the chelation agents. And notice that  
9 under mild conditions 80 [inaudible] pH of 4 you get  
10 near complete labeling within about 5 minutes of  
11 incubation. So it's a very straightforward, very  
12 efficient labeling procedure.

13 And so a number of manufacturers have  
14 already market radiochemical synthesis modules  
15 analogous for what's available commercially for  
16 various PET radiotracers, and this allows rapid  
17 automated preparation of gallium-68  
18 radiopharmaceuticals. So the point is although these  
19 generators are not approved for human use in the  
20 States, the technology, the practical technology is  
21 readily available for the efficient clinical  
22 application of this nuclide and these types of  
23 traces.

24 And I'd just like to step through some of  
25 the clinical applications. Here we're looking at a

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1 PET/CT scan of a 16-year-old with a small bowel  
2 neuroendocrine tumor imaged with gallium-68 DOTA-  
3 TOC. And you see in the images on the left column  
4 transverse PET images, and then at the bottom a CT  
5 image, and then in the middle a PET/CT image and a  
6 high uptake focus of activity. And this was also  
7 shown on the sagittal MR image. And this  
8 demonstrates high-contrast specific localization of  
9 this agent in this tumor. And so it specifically  
10 identifies it as a somatostatin receptor-  
11 overexpression lesion.

12 And as shown on the left-hand side of  
13 this slide, DOTA-TOC is able to identify with really  
14 remarkably high sensitivity and specificity these  
15 lesions. And there's a statement from this paper  
16 basically saying that in literal terms, documenting  
17 the high specificity and sensitivity of these traces  
18 for identifying these types of lesions.

19 Another application besides staging and  
20 characterization of lesions with gallium-68  
21 somatostatin receptor analogs is theranostic; that  
22 is, a treatment plan. Here on the left you see a  
23 whole body PET image of gallium-67 DOTA-TATE, which  
24 is just a slightly altered analog coronal view  
25 showing you uptake in lesions throughout the body, as

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1 well as the liver and spleen and kidneys. And on the  
2 right is shown the therapeutic analog lutetium-177  
3 DOTA-TATE following 200 millicurie administration.  
4 And the point is that the gallium agent successfully  
5 identifies all of the lesions and more at therapy, as  
6 well as the normal organ distribution. So it could  
7 be used for not only identifying treatable tumors,  
8 but also for lesion and normal organ dosimetry.

9 It can also be used on treatment  
10 monitoring. On the left-hand side is shown two pre-  
11 therapy PET/CT scans where the arrows are identifying  
12 the uptake in these tumors. And on the right after  
13 lutetium-177 DOTA-TATE therapy and the uptake has  
14 been completely eliminated by the therapy. And given  
15 the quantitative imaging capabilities of PET, one can  
16 also quantitatively follow therapy response. And in  
17 this particular paper a parameter called the  
18 molecular tumor index, which is basically a measure  
19 of the total tumor uptake is shown to decrease with  
20 time post-lutetium-177 DOTA-TOC therapy.

21 So an important advantage obviously of  
22 gallium-68 DOTA-TOC is that it's a positron emitter  
23 and compared with single-photon emitters like indium-  
24 111 DTPA-TOC you have much higher spatial resolution,  
25 much more accurate activity quantitation, its binding

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1 affinity to the target molecule is much higher, the  
2 radiation dose because of the short half-life to  
3 normal tissues is much lower, and it can be done in a  
4 single visit. That is, the patient gets the tracer  
5 administered and within one hour, by necessity, the  
6 imaging is done. So it's logistically simpler, more  
7 cost-effective and so forth.

8 And this is just a table of different  
9 types of radiotracers already labeled and used in man  
10 in investigational context with gallium-68. And I'd  
11 point out in particular that an antibody label trace  
12 of a HER2/neuaffibody has been labeled with gallium-  
13 68. The importance of that is that nowadays  
14 antibodies and antibody fragments can be developed  
15 against almost any molecule overexpressed on tumor  
16 cells. So even though up to now gallium-68 has been  
17 used in connection with neuroendocrine tumors with  
18 the ability to raise antibodies against virtually, as  
19 I said, any overexpressed epitope and label that via  
20 a DOTA chelate with gallium-68, you now have a much,  
21 much wider range of applicability of gallium-68 in  
22 oncology and other disciplines.

23 In terms of radiation safety germanium-  
24 68/gallium-68 is already very widely used in practice  
25 as sealed sources for PET QC and calibration in

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1 amounts of 10 to 20 millicuries. As I said, the  
2 generators are relatively low in activity, but very  
3 practically useful, very cost-effective, 10 to 15  
4 millicuries compared to up to 1,000 millicuries for  
5 widely-used moly generators. The exposure rates are  
6 only about 0.5 mR per hour per millicurie of  
7 germanium-68 at the surface, or 10 mR per hour for 20  
8 millicuries at a 20 millicurie generator surface.  
9 And these are the self-shielded generators.

10 The transport index is no greater than  
11 Yellow II. So you would, as I said, what to  
12 introduce additional shielding at the final site  
13 because of the 511-keVs plus that low abundance of 1  
14 meV photons. Patient doses and the patient dose  
15 symmetry is very favorable. Five millicurie  
16 administered activities, less than 1 rem effective  
17 dose, which are both less than the corresponding FDG  
18 parameters.

19 Contamination issues would be minimal  
20 because of the short half-life of the gallium-68. So  
21 overall the radiation safety of these generators and  
22 of gallium-68 is very manageable in a manner  
23 consistent with current best practices in typical  
24 nuclear medicine and PET facilities.

25 One issue, and Steve alerted all of us to

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1 this, is the disposal/decommissioning issue. Now of  
2 course the ideal scenario would be to return spent  
3 generators to the manufacturer, and that's certainly  
4 what we're doing at Memorial, using these in a pre-  
5 clinical setting. But there are some regulatory  
6 issues. And in particular, in 30.35, Financial  
7 Assurance and Record Keeping for Decommissioning,  
8 this states that each applicant for a specific  
9 license authorizing the possession and use of  
10 unsealed byproduct materials of half-life greater  
11 than 120 days and in quantities exceeding 10 to the  
12 5th times the applicable quantity of Appendix B in  
13 Part 30 shall submit a decommissioning funding plan,  
14 I guess in case the vendor goes out of business, as  
15 described in paragraph E.

16 Now, according to Appendix B to Part 30,  
17 germanium-68 is not listed. So for any radionuclide  
18 other than alpha-emitting is not listed. The amount  
19 is 0.1 microcuries. Ten to the fifth times that  
20 would be 10 millicuries, which would be greater than  
21 even the lowest-activity germanium generator. So  
22 this would necessitate a de-commissioning funding  
23 plan. And there's a number of methods of doing this.

24 One would be a surety method by  
25 prepayment of a CD or bond or line of credit, a self-

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1 guaranty if the institution or site passes certain  
2 financial test criteria. Now these are not  
3 problematic, frankly, for large hospitals or  
4 universities, but are potentially onerous for certain  
5 private practices and non-hospital-based practices.  
6 And it's sort of a catch-22 because part of the  
7 attraction of gallium-68 generators is extending PET  
8 much more widely into the community and into practice  
9 like non-hospital-based practices. So it seems that  
10 in order to promote the use of this very promising  
11 radionuclide that some regulatory relief related to a  
12 decommissioning funding plan is needed.

13           So just to conclude, the combination of  
14 generator-produced gallium-68 and very well-  
15 established chelation chemistry which is applicable  
16 across a wide range of molecular targets could really  
17 extend very cost-effectively the applicability of a  
18 PET. As I indicated, a single generator could  
19 perhaps be used for up to two years and eluted  
20 multiple times each day. It would provide a ready  
21 supply of inexpensive rapidly-produced high-specific  
22 activity PET traces. Certainly the short half-life  
23 of gallium-68 is compatible with the targeted  
24 kinetics of peptide and other small molecule traces  
25 with very favorable patient dosimetry. And it's

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1 already been established in Europe that gallium-68  
2 radiopharmaceuticals are important in diagnosis and  
3 personalized treatment of neuroendocrine tumors, but  
4 potentially through antibody-based radiotracers, many,  
5 many other cancers and other diseases.

6 As I've also pointed out, the radiation  
7 safety issues of these generators and of gallium-68  
8 are easily manageable with current best practices  
9 widely established throughout nuclear medicine and  
10 PET facilities. The licensure would be under Part  
11 300. But again, in order to promote this very  
12 promising radionuclide and the radiopharmaceuticals  
13 it could be used for, some regulatory relief is  
14 really needed for smaller facilities that perhaps  
15 most profitably can use it from the point of view of  
16 clinical efficacy from the potentially onerous  
17 financial requirements associated with the  
18 decommissioning funding plan.

19 So with that, I thank you for your  
20 attention. I'll be happy to take any questions.

21 CHAIRMAN THOMADSEN: Thank you, Dr.  
22 Zanzonico.

23 Comments and questions? Dr. Suleiman?

24 MEMBER SULEIMAN: Very nice presentation.

25 I just want to clarify that this has not --

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1 MEMBER ZANZONICO: Not --

2 MEMBER SULEIMAN: -- been approved --

3 MEMBER ZANZONICO: It's not approved,  
4 correct.

5 MEMBER SULEIMAN: -- in the U.S.

6 MEMBER ZANZONICO: Correct.

7 CHAIRMAN THOMADSEN: Dr. Palestro?

8 MEMBER PALESTRO: Chris Palestro. I have  
9 a couple of questions for you, Pat.

10 On one of the early slides you indicated  
11 that you'd estimate the cost to be somewhere between  
12 2 and 5 or \$10 per patient. And that's based on an  
13 estimate of how many patients per day?

14 MEMBER ZANZONICO: Well, it's --

15 MEMBER PALESTRO: Or total?

16 MEMBER ZANZONICO: We could go back and  
17 look at it, but it's based on a five millicurie  
18 administered activity. It's based on eluting a  
19 generator twice a day. And it's based on a 50  
20 percent radiochemical yield. So in other words based  
21 on those parameters you would get X number of doses  
22 per day. And then over two years, if you divide that  
23 number into the cost of say a 20-millicurie  
24 generator, you would come up with 5 to 10K. So in  
25 other words, it's assumed that every dose you could

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1 produce, every patient dose you could produce was  
2 actually being administered to a patient.

3 MEMBER PALESTRO: So then the concept  
4 would be that this is a commercial generator as  
5 opposed to having one in house, because virtually no  
6 institution does these numbers of studies for  
7 neuroendocrine --

8 MEMBER ZANZONICO: No, I agree. And I  
9 think if you were to base this entirely on  
10 neuroendocrine tumors, this would not be viable. But  
11 I think the longer term -- and I showed that one  
12 slide with non-somatostatin receptor targeting  
13 tracers that have already been produced, but in  
14 particular the ability to generate antibody fragments  
15 -- you couldn't use whole antibodies with this  
16 because their targeting kinetics are much too slow  
17 for the 60-agent at half-life. But there's a lot of  
18 genetic molecular engineering being done with  
19 antibodies and antibody fragments. And I'm  
20 continuously impressed with the specificity and ease  
21 with which these antibody-based molecules can be  
22 produced to target virtually any epitope  
23 overexpressed on tumors.

24 So like HER2/neu would be directed  
25 against breast cancer, which obviously is a very big

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1 cancer. There's A-33 overexpressed on colon cancer.

2 So there are any number of big cancers that  
3 potentially could be targeted with antibody fragments  
4 labeled with gallium-68. And I think that's where  
5 the real payoff lies, not neuroendocrine tumors.

6 MEMBER PALESTRO: I have second question  
7 and really sort of clarification. You were talking  
8 about checking for germanium-68 breakthrough.

9 MEMBER ZANZONICO: Right.

10 MEMBER PALESTRO: If I understood you  
11 correctly, you elute the generator today and then you  
12 test the --

13 MEMBER ZANZONICO: Well, that was one  
14 possible scenario, because the photons emitted by the  
15 gallium-68 are higher energy than those emitted by  
16 the parent. So you couldn't use kind of differential  
17 shielding to assay it. And with only a 68-minute  
18 daughter to half-life, you know, you have to do your  
19 radiochemistry in your administration quickly after  
20 the elution. So one scenario I was suggesting was  
21 that you elute the generator maybe at the end of the  
22 preceding day and then the next morning assay that.  
23 And the only residual activity in that eluent by that  
24 point should be the parent germanium-68, if there was  
25 any present.

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1 MEMBER PALESTRO: But don't you want to  
2 know the breakthrough before you inject the patient -  
3 -

4 MEMBER ZANZONICO: Ideally you would.  
5 It's somewhat analogous to the situation. You know,  
6 you can't do the same exact thing, for example, you  
7 would do with the rubidium generator because the  
8 half-life is too long. So I'm trying to come up with  
9 some compromise.

10 The other option is a cation exchange  
11 chromatography system. It's a little more involved  
12 than most radiopharmacies do, but it's not difficult.  
13 You know, there are any number of traces that have  
14 been developed that rely on set pack columns prior to  
15 administration or some simple chromatography, and I  
16 think this would fall into that category.

17 MEMBER PALESTRO: Just one last question.  
18 It's off the topic of radiation safety and  
19 regulatory, but you're quite enthusiastic about the  
20 radiolabeled antibodies.

21 MEMBER ZANZONICO: Yes.

22 MEMBER PALESTRO: Given the abysmal  
23 performance of single-photon radiolabeled antibodies,  
24 and we have a history of 20 years of all sorts of  
25 different antibodies that have been abject failures,

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1 what is it that you see that's changed? Are they  
2 different types of antibodies?

3 MEMBER ZANZONICO: I think the big  
4 advance is the development of these molecularly-  
5 engineered fragments. I think the big limitation of  
6 not only intact antibody, but the larger fragments  
7 like FAB prime fragments and FAB fragments, the  
8 kinetics were just incompatible. The kinetics of  
9 targeting and clearance from normal tissue were just  
10 incompatible with sufficiently high tumor to  
11 background ratios for imaging and for therapy. But I  
12 think with these very small, which these much smaller  
13 fragments that have much more rapid targeting and  
14 clearance kinetics a lot of those limitations  
15 potentially may be overcome.

16 You know, in our facility we're doing an  
17 enormous amount of work with antibody-derived  
18 radiopharmaceuticals and some of the images obtained  
19 in pre-clinical models, which is not always  
20 predictive of clinical performance -- but some of the  
21 images obtained at early times post-injection  
22 compatible with the half-life of gallium-68 are  
23 really spectacular. And I think that is a bit  
24 advance, not simply the conventional fragments, FAB  
25 and FAB.2, right along the intact antibody, but much,

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1 much smaller molecularly-engineered fragments.

2 CHAIRMAN THOMADSEN: Well, thank you very  
3 -- oh, we do have a comment. Dr. Welsh?

4 MEMBER WELSH: Pat, I think you might  
5 have already answered my question in your answer to  
6 Dr. Palestro. I think this is fascinating.

7 Has the DOTA-TATE been used for diagnosis  
8 of acromegaly or carcinoid? And, you know, if it  
9 has, does that open the therapeutic option with the  
10 lutetium analogous to what you showed --

11 MEMBER ZANZONICO: I'm almost sure it's  
12 been used in carcinoid tumors and I think the  
13 lutetium-177 has been used therapeutically, almost  
14 exclusively in Europe at this point, and the  
15 Europeans are very enthusiastic about it.

16 CHAIRMAN THOMADSEN: Yes, Dr. Suleiman?

17 MEMBER SULEIMAN: Two questions I have in  
18 mind. I know with the animal research you're dealing  
19 with small animals, and so the advantage of PET may  
20 go away, you know, with a human, so some of the non-  
21 PET longer-lived nuclides, you know. I mean that's  
22 always give and take.

23 The other question I've heard people  
24 raise regarding this type of generator is sterility  
25 over a long period of time. Most modern day

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1 generators are gone within a week or two, so I mean I  
2 think it's a surmountable --

3 MEMBER ZANZONICO: Yes, I think it's --

4 MEMBER SULEIMAN: -- concern.

5 MEMBER ZANZONICO: Right. And I mean as  
6 shown in my diagram, I mean the eluent is always  
7 passed through a sterile filter. You know, you still  
8 have issues of pyrogenicity, which would not be taken  
9 care of by that. And that may ultimately be a  
10 limitation, but you know, you're also eluting the  
11 generator with typically four normal HCl, and I think  
12 that may clean up a lot of stuff --

13 MEMBER SULEIMAN: Yes.

14 MEMBER ZANZONICO: -- that obviously  
15 would subsequently have to be brought to physiologic  
16 pH, but that may be a blessing in disguise, the fact  
17 that it's eluted with an acidic mobile phase.

18 CHAIRMAN THOMADSEN: Mr. Mattmuller?

19 MEMBER MATTMULLER: Yes. Great  
20 presentation. In simple terms you might think of  
21 this as FDG production without the cyclotron in that  
22 you've got gallium in a can, but you still run it  
23 through a synthesis module likely used for the  
24 production of FDG and you still have to do your  
25 quality control testing for sterility for

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1 pyrogenicity of your final product before it goes to  
2 the patient. So all those steps are still there.  
3 And I believe your cost estimate is really just for  
4 the gallium.

5 MEMBER ZANZONICO: Just for the gallium,  
6 not the --

7 MEMBER MATTMULLER: Not the --

8 MEMBER ZANZONICO: -- radiochemical,  
9 correct.

10 MEMBER MATTMULLER: -- radiochemical or  
11 the module, and hopefully maybe the pharmacist might  
12 get paid in there, too. But I always have to put  
13 that plug in. It's not a given anymore.

14 So also because of the short half-life of  
15 the product this isn't something that Mallinckrodt or  
16 Lantheus is going to take interest in because there's  
17 no way they could produce this in a single site and  
18 then ship it all over the country. This is going to  
19 be more successful in current PET production centers  
20 or in a large centralized nuclear pharmacy around the  
21 country because they'll be able to have the setup for  
22 production quality control testing and then ship it  
23 to local hospitals because of the relatively short  
24 half-life.

25 Last time we met we talked about getting

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1 some sort of regulatory relief, and I know -- and  
2 that was very timely, Dr. Howe, in that -- I'm sorry  
3 -- was encouraged by the Enforcement Guidance  
4 Memorandum and how that provided regulatory relief  
5 for conditions that can't be met for rubidium  
6 generator, that something along those same lines  
7 could be developed for the germanium/gallium  
8 generator. Something along the lines of what we've  
9 proposed in the past is that once a generator is used  
10 and we're finished with it we ship it back to the  
11 manufacturer as a way to avoid the triggering of the  
12 DFP for a particular site.

13 CHAIRMAN THOMADSEN: Thank you for that  
14 comment. Other comments?

15 MEMBER ZANZONICO: Can I just --

16 CHAIRMAN THOMADSEN: Yes.

17 MEMBER ZANZONICO: -- follow up on  
18 Steve's comment about the -- you know, people might  
19 think, well, F-18 with 110-minute half-life, which is  
20 not that much longer than gallium-68, is shipped  
21 regionally. So wouldn't that be amenable to gallium-  
22 68? The issue of course is that you can make much,  
23 much larger amounts of F-18 in the cyclotron, so even  
24 if a significant amount of it decays during transport  
25 over several hours, there still would be an ample

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1 amount delivered to the final site. That's not the  
2 case with gallium-68. Not only is it a shorter half-  
3 life, but the smaller amount you would start out with  
4 necessarily would be prohibitive. So it really is  
5 not amenable to transport regionally.

6 CHAIRMAN THOMADSEN: Dr. Howe?

7 DR. HOWE: I just wanted to remind ACMUI  
8 that Sophie talked about yesterday the list of  
9 recommendations that the ACMUI made and Mr.  
10 Mattmuller's recommendations on that. Sophie said  
11 that we were going to be sending it to another group  
12 at the NRC because the decommissioning questions are  
13 not part of our group. And so that's part of our  
14 resolution of your comment last time. So just  
15 reminding the ACMUI.

16 CHAIRMAN THOMADSEN: And thank you for  
17 the reminder.

18 Further comments? Suggestions?

19 (No audible response.)

20 CHAIRMAN THOMADSEN: Thank you very much,  
21 Dr. Zanzonico.

22 MEMBER ZANZONICO: Okay.

23 CHAIRMAN THOMADSEN: And is Dr. Cool  
24 here?

25 MR. EINBERG: Yes, he's here.

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1 CHAIRMAN THOMADSEN: And next we have Dr.  
2 Cool, who'll give us a status update on 10 C.F.R.  
3 Part 20.

4 DR. COOL: Good afternoon, ladies and  
5 gentleman, Sophie says I have to be labeled, so I  
6 suppose I'm labeled. I don't know what the half-life  
7 is, however.

8 (Laughter.)

9 DR. COOL: This is about a different a  
10 topic from your previous one as is possible to  
11 obtain, but for the next little while what I wanted  
12 to do is provide the Committee with a necessarily  
13 very brief overview of the current NRC staff  
14 considerations looking at possible revisions to the  
15 Radiation Protection Standards.

16 We've talked about this before, so some  
17 of these topics are not necessarily new, however,  
18 since the time that we have last met together there  
19 have been some developments, so this should be  
20 interesting for you.

21 For those who some have forgotten, and I  
22 don't manage to get that luxury, we've been actually  
23 looking at this for quite a period of time. The  
24 ICRP's revised recommendations, ICRP Publication 103,  
25 noticed in December of 2007. A year later the staff

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1 went to the Commission and said, yea, verily we think  
2 there are some things that probably deserve  
3 possibilities for updating. The Commission came back  
4 and said, yes, you're probably right. Go off and  
5 start exploring those.

6 We did that for several years, including  
7 exploring with you, and went to the Commission now a  
8 year and several months ago with a set of directional  
9 recommendations to determine whether or not we should  
10 proceed with some topics and have some notion,  
11 because in order to get to a final regulatory basis  
12 and proposal, eventually we need to dig into the  
13 specific details. And it's very nice to talk about  
14 generalities, but that doesn't actually a rulemaking  
15 make.

16 So we went to the Commission in April.  
17 They took until December. Gave us a Christmas  
18 present of last year with a Staff Requirements  
19 Memorandum. And that's what I'm going to be  
20 providing you today. The short version of that is  
21 the Commission approved in part and disapproved in  
22 part. We'll sort of go through what those things  
23 were.

24 At this point the staff has actually  
25 divided up the work into sort of four major areas.

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1 I'm principally going to talk about the first two;  
2 that is, methodology and terminology and the  
3 activities related to Part 20. Recognize that there  
4 is a parallel effort looking at Part 50, Appendix I,  
5 which is specific guidance related to the effluents  
6 from the power reactors, in itself a very complicated  
7 topic which has connections to this activity, as well  
8 as a variety of other issues that don't actually  
9 touch the Part 20.

10 And then the Commission in addition in  
11 their wisdom said, yes, staff, not only do we think  
12 it's a good idea to work on that, but we want you to  
13 go off and look at all of the other places that still  
14 use the very old methodology and terminology and work  
15 on bringing them up to date, which if I reflect on it  
16 from a historical perspective is probably a good  
17 idea. We didn't do it last time in 1990. What makes  
18 us think we'd get around to it this time around  
19 sooner or later?

20 So we have yet another set of things.  
21 And again, I won't get into some of those. Some of  
22 those will be handled by separate rulemakings and  
23 considerations because any time you open up a part;  
24 for example, Part 61 on low-level waste, you  
25 introduce a bunch of other issues into the equation.

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1       It's not a simple matter of take this word out and  
2       put that word in, hardly ever.

3               So there are three major categories of  
4       issues from an overarching standpoint that we're  
5       going to have to look at as we develop what will  
6       become a regulatory basis.

7               Cumulative effects of rulemaking.    The  
8       Commission has for many years been specifically  
9       asking the staff to look at cumulative effects as in  
10      the fact that we're doing this year and somebody else  
11      is doing that there and somebody else is doing this  
12      over here.   And they all come together.   I see Susan  
13      shaking her head up and down.   They call come  
14      together on a licensee.   And she goes, oh, my -- you  
15      can fill in the blank.   So we actually try to take a  
16      look at what those implications are in timing and  
17      space and activities, or conflicts of those.

18              The regulatory impact itself.       In  
19      preparing a regulatory document we will have to have  
20      an analysis of regulatory impacts, cost benefits  
21      implications with quantitative and qualitative.

22              And the state implementation.       While  
23      there are 103 reactors, there are 22,000 materials  
24      licensees.   Only about 4,000 of those are NRC's.  
25      There are 33 Agreement States.   So they are a major

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1 partner in this and moving forward. And certainly  
2 Part 20 is a major player in all of those regulatory  
3 areas.

4 So let's start with the first area, the  
5 updated methodology and terminology. The  
6 Commission's direction to us was to go ahead and  
7 develop a regulatory basis to align with the most  
8 recent methodology and terminology for dose  
9 assessment. All very nice. Sort of sounds simple.  
10 Yes, sort of sounds simple. There are a set of  
11 proposals that we're not looking at.

12 The first one perhaps is simple. We  
13 update the terminology to match the current  
14 international terminology that's used. That change  
15 in terminology also happens to align with underlying  
16 changes in some of the calculational details, so a  
17 new term applied with a new calculation approach, new  
18 tissue-weighting rating factors allows you to sort of  
19 figure out who did what to whom when. Well, that  
20 makes sense. The new tissue-weighting factors and  
21 radiation-weighting factors are in place. They were  
22 in Publication 103. That's all very nice. It's  
23 translating those into all those little details of  
24 annual limits of intake, derived air concentrations,  
25 dose coefficients to various organs and tissues from

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1 internal radionuclides and from external  
2 radionuclides. That takes a wee bit of time.

3 There is now something like 1,200  
4 radionuclides in the calculation table. So you have  
5 to look at a variety of external exposure scenarios,  
6 and that's one set of numbers. And then you take  
7 each of those radionuclides and you run it through  
8 new biological models, updates of nuclear decay data.

9 You crank it into what our friends down at Oak Ridge  
10 call the cluster. It processes and processes and  
11 processes; and they've burned out a cluster of two  
12 over time, and eventually generate the Monte Carlo  
13 calculations, which give you new sets of numbers.  
14 All of that can be done and is sort-of  
15 straightforward, but it's taking time. It's going to  
16 continue to take time and effort. Those numbers are  
17 not actually ready that. That's one of the timing  
18 pace issues that we will eventually have to deal  
19 with. In the meantime, there are some other details  
20 which are not necessarily quite so neat. As you  
21 know, the models that are used to model the body  
22 constantly evolve over time. You actually have to  
23 say we're going to do that particular set of models,  
24 pick a point, and they continue to evolve. ICRP is  
25 moving to a set of what they call voxel phantoms,

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1 voxel being a 3-D pixel. So imagine your entire body  
2 pixelated or voxelated to using MRI and CT and other  
3 data. Wonderful specificity, but in fact there are  
4 certain tissues, GI wall and some other things, that  
5 are actually too small to be represented by a voxel.

6 So in fact the models will remain some combination  
7 of mathematical and voxel-types of phantoms and they  
8 continue to evolve.

9 Right now at Oak Ridge there is a very  
10 detailed set of mathematical phantoms. They will be  
11 working to bring in the voxel phantoms. The staff's  
12 understanding at this time is that the differences  
13 when they bring in those over the next several years  
14 will be within a few percent, although it's not  
15 possible ahead of time to predict exactly what the  
16 differences between going from a pure mathematical  
17 set to the voxel mathematical combination will be.

18 Our friends at the Environmental  
19 Protection Agency, in looking to move forward with  
20 the development of guidance which they use in their  
21 Superfund programs and other programs, has determined  
22 that they could wait and they could continue to wait  
23 and they could continue to wait or they could ask Oak  
24 Ridge to go ahead and take the set which is  
25 essentially in place now and move forward. It

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1 incorporates the ICRP 103 tissue-weighting factors,  
2 radiation-weighting factors, the new lung model, GI  
3 model and all of those sorts of things, and, as I  
4 said, is understood to be within several percent.

5 The NRC and the Department of Energy are  
6 working closely with EPA, and one of our goals,  
7 perhaps a bit optimistically, was the thought that  
8 perhaps someday we could have all of the federal  
9 agencies using more or less the same set of models at  
10 the same time, including our friends in FDA who have  
11 their own needs for assessing certain issues in new  
12 drug evaluations and things, the organ-specific  
13 models. And so we are examining going ahead and  
14 leveraging the work that Oak Ridge will be going  
15 ahead and having Oak Ridge do over the next year or  
16 so.

17 That gives us an advantage of consistency  
18 with the federal family. It gives us an advantage of  
19 hopefully having products within another year or so  
20 so that there's actual technical basis, because  
21 everyone wants to know what their favorite  
22 radionuclide's annual limit of intake will be. It  
23 runs the bit of a risk that eventually numbers that  
24 would come out in ICRP Publication 1-something-  
25 something-something might be slightly different, and

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1 therefore there might be slight differences between  
2 the U.S. version and the international version.

3 The staff plans to go to the Commission  
4 sometime early next year with a more detailed look at  
5 this and our recommendation, although at this point  
6 the staff's leaning is that there are advantages to  
7 national consistency and being able to move forward.

8 As I said, we can wait forever. About the time we  
9 have the voxels done, the modelers would be off  
10 having created yet another new set of models.

11 And a second interesting issue is the  
12 calculation of a member of the public. In the  
13 existing Part 20, Appendix B, Table 2, the Effluent  
14 Concentrations, the member of the public numbers were  
15 derived by taking an occupation-exposed individual  
16 and ratioing it for the number of hours of breathing,  
17 breathing rate, time, those sorts of things, because  
18 back in the day there was only an adult model.

19 Now there is a newborn, and a 3-month-  
20 old, and a 1-year-old, and 5-year-old, and a 10-year-  
21 old, and a 15-year-old male and female, and adults  
22 males and females. All of them have their own model.

23 There's a whole family of models now. And there  
24 have in fact been efforts that have already been done  
25 to take that set and to use age and gender-weighted

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1 averaging of the set of dose coefficients to create a  
2 member of the public which would represent the  
3 spectrum of people in the population.

4 So you take the census data, 2001. You  
5 know how many one year olds, three year olds, five  
6 year olds in the population, the males and females.  
7 You can ratio each of those dose coefficients by that  
8 amount and you create a statistical reference  
9 individual, which is certainly a better  
10 representation of a member of the public than simply  
11 taking an adult and ratio-ing them down. In fact,  
12 you will see differences depending on the kind of  
13 radionuclides. So iodines would be different from  
14 uraniums and some of the other things. So it  
15 actually does provide a more realistic  
16 representation.

17 The staff is considering that approach.  
18 It has in fact already done documented and public  
19 using the older ICRP-60 coefficients. It was done by  
20 the Department of Energy several years ago and is  
21 available publicly in DoE Standard 1196, 2011.

22 DoE is quite interested in partnering  
23 with us to updating that to the 103 methodology so  
24 that again there might be consistency in the federal  
25 family between that which gets used in the DoE area

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1 and within the commercial side. So that's another  
2 possibility that we're wanting to look at.

3 Yet another question of course is so  
4 what's the target dose for effluence? Today the dose  
5 limit, we simply divide it in half. We've got half  
6 for air and half for water. Well, okay, that makes  
7 logical sense if that's what you want to do. But  
8 other people will say, well, why do you do that?  
9 Because, well, I've got some air and I've got some  
10 water. What about the stuff coming directly from the  
11 site? So there are some issues that we need to  
12 consider since it could be argued that someone could  
13 be exposed by all three pathways, yet we've only  
14 accounted for two in a particular effluent stream.

15 And then of course as I mentioned, the  
16 time frame for calculations. If the staff moves  
17 forward with a recommendation of using the set of  
18 models Oak Ridge is beginning to work through now, we  
19 would hope we would have technical basis numbers by  
20 sometime in early 2015, which could support  
21 discussion and possible development of a regulatory  
22 basis by the end of 2015.

23 If we decided to wait for ICRP's actual  
24 publications to come out, we could easily be in '17  
25 or '18 before it was all done and published and we'd

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1 still have to crank through. Okay. Nice set of dose  
2 coefficients. Crank it through. So what's an ALI?  
3 What's a derived-air concentration and things? So  
4 there's work to be done.

5 So a number of questions. You've got all  
6 of these on the slide. In the interest of time I'm  
7 not going to try and read all of them, but there are  
8 a number of things that we're going to be asking.

9 This is probably a good time to note that we  
10 are in the process of developing a detailed *Federal*  
11 *Register*, which might look and sound a whole lot like  
12 an advance-notice-proposed-rulemaking-type of thing,  
13 the next step in the series, that we've published  
14 before, which will lay out the issues and lay out  
15 very specific questions that we're trying to get  
16 information and feedback on so that we can go into  
17 the next round of development of the regulatory  
18 basis.

19 So let's go to the next major issue; and  
20 this is the humdinger of the group perhaps,  
21 Individual Protection ALARA. There was great  
22 cheering in certain sectors of the commercial  
23 community when the Commission gave its direction to  
24 leave the total effective limit at 5 rem (50  
25 millisieverts). Having said that, the Commission

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1 said, yes, we don't see a need to just change the  
2 limit, but we understand the rationale upon which the  
3 international recommendations were based, which is  
4 that you don't want cumulative exposures starting to  
5 get up towards perhaps a sievert under rem at which  
6 point you have five percent or more potential  
7 induction.

8 So staff goes off and consider  
9 alternative approaches for dealing with protection at  
10 or near the current limits. That gets to be rather  
11 interesting and complicated. So as the staff looks  
12 at this and starts to engage in this discussion,  
13 starting from the objectives that we've laid out to  
14 try and ensure that the cumulative exposure is  
15 examined, the progressive restrictions can be taken.

16 That's a nice generalized statement of what we'd  
17 want to do. Turning that into regulatory language  
18 is, as I'm sure you realize, perhaps a bit more  
19 complicated.

20 There are several possibilities that  
21 we're going to be asking questions on. The first is  
22 to consider adding a requirement to actually do ALARA  
23 planning. Now that probably sounds like a what?  
24 After all, today the reg says to reduce exposures as  
25 low as reasonably achievable using procedures and

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1 engineering controls. Okay? Doesn't actually say  
2 "plan." We in fact had individuals in our public  
3 meetings on the record say it's impossible to plan.  
4 That got some of us just a wee bit upset.

5 Okay. But one thing that might be a  
6 useful tool to look at those issues is to actually  
7 require planning, to do some documentation and  
8 planning. Another would be to consider requiring the  
9 licensee to establish a mechanism to examine  
10 cumulative exposure and take restrictions. Now, at  
11 the most performance-based level that might be the  
12 requirement, and let licensees sort of figure it out  
13 and improve it on a licensee proposal sort of basis.

14 Or you could be a little more specific  
15 and say we want you to plan and we want you to have  
16 an administrative control level, a planning level,  
17 which you're going to take some actions on so that  
18 that's firmly in place in a license condition so  
19 there's something to inspect and benchmark against  
20 all of that.

21 Also under consideration, whether there  
22 should be some additional requirements associated  
23 with concurrent sources of occupational exposure.  
24 And the medical community is one of those places  
25 where we see the possible potential for that, as in

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1 you might have practice privileges at several  
2 different institutions and you may be receiving  
3 exposures in several places concurrently. It's not  
4 clear the extent to which that may or may not be  
5 occurring, but it's certainly something that we want  
6 to look at and which today we do not have information  
7 on except in the reactor community where we have  
8 really good details because they're required to  
9 report. But we'll put reporting aside. I'll get  
10 back to that in a minute.

11 So the staff thought about what kind of  
12 things -- so if you establish a performance-based  
13 requirement and say go off and establish a mechanism  
14 and maybe go off and establish an administrative  
15 control level -- by the way, if you're wondering  
16 where that phrase came about, that is the existing  
17 language in the Occupational Federal Guidance signed  
18 by President Reagan in 1988 as a very strong  
19 suggestion. It was not picked up in Part 20 itself,  
20 but is something which is already out there. It's in  
21 fact implemented in the DoE system already.

22 So a licensee could decide -- and these  
23 are meant as possible things that the staff could  
24 consider as acceptable. They're not must do all of  
25 the above, but perhaps one of the above might be an

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1 acceptable approach depending on your mechanism.

2 You could simply say I'm going to keep  
3 everybody below 20 millisieverts and everybody would  
4 be happy. Yes, okay.

5 I'm going to keep track of things over a  
6 five-year period. So so long as I'm averaging 20  
7 millisieverts over five-year periods all well and  
8 good. That's the ICRP's recommendation.

9 I'm going to sort of track everybody to a  
10 10-millisievert level with age, which was actually  
11 the NCRP's recommendation for how to deal with this  
12 exact same cumulative issue, looking at the exact  
13 same one-sievert end point to try and avoid.

14 Or perhaps you could say, well, I'm going  
15 to establish an ACL, but I'm not going to worry about  
16 them until they get to some total cumulative  
17 exposure. Means you have to keep track of the  
18 cumulative exposure. So but as long as they're below  
19 500 millisieverts, 750 millisieverts, 50 rem, 75 rem,  
20 then, okay, they're cumulative. It's not something  
21 I'm going to worry about. But if they get up in that  
22 level, then I'm going to have to pay more attention  
23 and do something else to control them.

24 Now that potentially has some interesting  
25 values, at least in the data set we have today

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1 because there's precious few people that actually get  
2 up that far. We do have some in the database, but  
3 not a lot of them. So that perhaps has virtue for  
4 some types of licensees.

5 Of course there is a downside. If you  
6 wanted to do something like that, then you'd also  
7 have to have the records in place to be able to  
8 demonstrate that you are tracking cumulative  
9 exposure. And one of the things that we've heard  
10 over time is, gee, it's really nice to only worry  
11 about this year. So there are pros and cons that  
12 we're asking people to explore.

13 The next two slides actually are  
14 questions that are associated with this that we're  
15 going to be trying to ask in terms of the  
16 implications, how different approaches might or might  
17 not work in different types of settings. We  
18 recognize that industrial radiographers, medical  
19 facilities and reactors are all very different. And  
20 what works very nicely in a reactor does probably not  
21 translate so well to some of your facilities. So  
22 you're looking at a variety of possible options to  
23 consider what might work to help you improve  
24 radiation protection and deal with this issue.

25 Are there other mechanisms? I mean we've

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1 tossed some stuff out on the table that's been in  
2 various international recommendations for guidance,  
3 but I don't claim to have a corner on the knowledge  
4 in this particular set of things. And so there might  
5 be some other possibilities which also might become  
6 acceptable options. And what other sorts of things  
7 should be looked at?

8 And to what extent should the States be  
9 required to be similar to or be allowed to be  
10 different from what the NRC might decide to put in  
11 place? Dose guards, the 5 rem, 50 millisievert is a  
12 compatibility B. Essentially identical. Is there a  
13 reason to require the States to do that, or could  
14 they be more restrictive? They could for example as  
15 I -- we want people to do one or two certain ways  
16 because that's what we would like them to do. Is  
17 that an acceptable approach from a state-to-state  
18 basis, which could introduce some variations?

19 And of course we know that the medical  
20 community also happily crosses jurisdictional lines.

21 It wouldn't surprise me at all for someone to have  
22 practice privileges at Fairfax and NOVA and GW and  
23 somewhere up here in Maryland all simultaneously.  
24 Three different jurisdictions, three different  
25 regulatory agencies, as well as three different

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1 licensees. So there are some pros and cons and we're  
2 looking for discussions on how to do that.

3 So let's talk about the lens of the eye,  
4 another rather interesting issue. The Commission's  
5 direction was to continue the discussions about  
6 possible reductions. At the time we went to the  
7 Commission, we didn't not make a specific  
8 recommendation. The ICRP had only more recently come  
9 out with its findings that there was -- I guess the  
10 simplest way to say it is the threshold for possible  
11 induction of cataracts, the post-subcapsular  
12 cataracts that radiation typically induces, maybe  
13 with a threshold more like 50 rem total cumulative  
14 exposure rather than the several hundred rem upon  
15 which the previous 15-rem high-dose equivalent was  
16 based.

17 So the ICRP changed their dose limit  
18 recommendation, actually numerically the same numbers  
19 as their effective dose. So the ICRP's  
20 recommendation was two rem average/five rem maximum  
21 lens dose equivalent. I'll use the traditional units  
22 here since I'm in the United States at this moment.

23 Given that the Commission said leave the  
24 five rem effective dose number alone, staff doesn't  
25 quite see how we could possibly reduce the lens dose

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1 number to something smaller than that because lens  
2 doses would then automatically be controlling any  
3 time there was a relatively uniform full-body  
4 exposure. Lens dose would be different from whole-  
5 body dose if you had varying asymmetric fields or,  
6 for example, in a number of your areas, not  
7 necessarily of the byproduct material, but all the  
8 interventional work if you're wearing the lead aprons  
9 and things. Some of the lens dose might be  
10 significantly greater if you don't have the leaded  
11 glasses and things. So the staff is asking questions  
12 related to a proposal to reduce the number to the  
13 same number lens dose equivalent to 50 millisieverts  
14 (5 rem) as the effective dose number.

15 Obviously there are a number of  
16 questions. Is this the right kind of proposal? We  
17 still have lots of people who are not entirely fond  
18 of the underlying data set. They also raise a very  
19 interesting question, which I suppose sooner or later  
20 we're actually going to have to deal with, which is,  
21 okay, so this is induced. Most of us will probably  
22 have cataract surgery if we hang around long enough.

23 I know certainly my wife is facing it in another  
24 year or so if her cataracts continue to erupt. She  
25 was never involved in radiation exposure otherwise,

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1 but it's one of the hazards of growing older. It  
2 happens to be outpatient surgery. You go home the  
3 same day. And by the way, your vision's improved.  
4 Maybe you'll need reading glasses after things settle  
5 down after a few days. So do we wish to consider  
6 this sort of effect in the same way that we look at  
7 the induction of cancers?

8 Now if you take that logical  
9 philosophical extension on it, at some point you get  
10 to the question do we worry about cancer induction or  
11 do we worry about cancer fatality, and should our  
12 considerations change over time because we're getting  
13 better at curing things? At the moment I don't  
14 really want us to go all the way out there, but it is  
15 an interesting philosophical discussion. We are  
16 interested in the underlying viewpoints on the health  
17 end point.

18 There are a number of issues associated  
19 with assessment and dose recording if you're wearing  
20 leaded glasses. So what kind of protection factor do  
21 you lack? And it's probably very different if it's  
22 wraparound because some of the significant doses may  
23 be scattered rather than direct in. So it's coming  
24 in from the side. Do you have the side shields in  
25 place or otherwise some of those other associated

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1 things? How you do the measurements. Some people  
2 are getting smarter with little dosimeters which they  
3 might put inside the leaded glasses and a variety of  
4 other things. What are the impacts on the licensees  
5 and state regulatory programs?

6 Moving on to the next one, recognizing  
7 that we don't have a lot of time here, the dose limit  
8 for the embryo/fetus/declared pregnant female.

9 That number in the current regulation,  
10 500 millirem (5 millisieverts), was not changed with  
11 the final rule for Part 20 in 1990, even though the  
12 public dose limit was lowered. I don't know exactly  
13 why at the time it was left there, but that's where  
14 we are. But in fact is a fact where you have what is  
15 ostensibly stated as a level of protection comparable  
16 for that member of the public getting all the legal  
17 debates.

18 So the staff's proposal, as agreed with  
19 the Commission, is to look at a reduction to the one  
20 millisievert. That has some implications, of course.

21 The current regulation applies over the entire  
22 gestation period. The ICRP's recommendation applies  
23 only post-declaration. As we've discussed before,  
24 that makes a whole lot of difference in terms of  
25 possible protection that's afforded. The dose limit

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1 for the embryo/fetus of a declared pregnant woman is  
2 the only dose limit which is in fact variable  
3 depending on an individual's right to choose and  
4 their decision on what they're going to do and when  
5 they're going to do it.

6 So if you have a regulation that is set  
7 up only post-declaration, you have a very protective  
8 rule if she chooses to declare very early. You have  
9 a not very protective rule if she decides to wait  
10 until halfway or more through it.

11 On the other hand, if you apply it across  
12 the entire gestation period, as it does today, you  
13 have to go back, calculate and look and see where you  
14 are. There needs to be a provision if you're already  
15 close to or exceed the current value. Those would  
16 have to be put in place.

17 There are of course issues associated  
18 with how you go about measuring it. If you do  
19 monthly reporting on a lot of the typical detectors  
20 at 10 millirem a month you're squeezing the minimum  
21 detectable levels. So the question becomes mis-dose  
22 and otherwise and how significant that becomes in the  
23 analysis. So again, impacts on activities and  
24 programs.

25 We know that there are some types of

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1 licensees -- I understand for example some of the  
2 nuclear medicine pharmacists, which may run 300 or  
3 400 millirem typical lab exposure in a year, end,  
4 finis, done. They've never been worried about any of  
5 it because they were below the limit. It was never  
6 an issue, but suddenly might become an issue with the  
7 new regulatory requirements.

8 Moving onto the next issue, traditional  
9 versus SI units. You've noticed that I have sort of  
10 waffled back and forth between talking about rads and  
11 rems and curies and talking about millisieverts and  
12 sieverts and becquerels. The Commission disapproved  
13 eliminating the traditional units. So those of you  
14 who are from the Health Physics Society, I'm sorry.  
15 The Commission chose not to agree with the position  
16 which the Society posted, which was just do it, but  
17 instead to continue with both set of units.

18 Now, that continues the sort of who does  
19 what to whom when and the communications issues. The  
20 staff, given that direction, would propose to do  
21 exactly what it was actually thinking about, which is  
22 to implement the current Commission policy statement  
23 on metrication, which is that rules should be written  
24 with the SI units first and traditional units in  
25 parentheses. That's a reverse of what Part 20 is

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1 today. Part 20 was finalized before the whole  
2 metrication thing came into play. So, that's sort of  
3 nice.

4 And question No. 1: So what impact does  
5 that have? If I flip-flop it and everybody continues  
6 to behave the way they are, perhaps there's no  
7 impact. But you might decide to, well, gee, if  
8 you've listed SI first, shouldn't I be allowed to  
9 report in SI, or least keep my records in SI?  
10 Licensees are required today to report in traditional  
11 units. Should we change that? Should we allow there  
12 to be a difference?

13 Should we allow there to be keeping the  
14 record so long as the records are in one place, but  
15 for emergency preparedness or certain other functions  
16 continue to require only one set of units? Because  
17 when we start talking about two sets of units and  
18 emergency preparedness and some of those sorts of  
19 things, really bad things happen in a hurry, as the  
20 Fukushima Daiichi accident very rapidly pointed out  
21 where they were all reporting in SI and the reporters  
22 were talking in SI, and here's the good on U.S. still  
23 mired back in traditional units and everybody's  
24 what's that? How does it relate? So there are  
25 certainly communication issues that we need to try

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1 and look at in order to try and avoid massive  
2 confusion.

3 Of course in the end I suppose the  
4 question is will the U.S. ever just become metric?  
5 That's a question that I luckily don't have to answer  
6 myself.

7 So let's get to reporting of occupational  
8 exposure. This is the other potentially really big  
9 deal lurking in these sets of things.

10 The Commission was actually very explicit  
11 in its direction: Go improve reporting of  
12 occupational exposure by NRC and agreement state  
13 licensees, some of which currently do not submit  
14 reports. Regulation today requires seven categories  
15 of licensees to report. Reactors, industrial  
16 radiography, low-level waste disposal sites, spent  
17 fuel storage facilities, fuel cycle facilities and a  
18 couple others, general processing. Notice that there  
19 were no medical uses in there, or a variety of other  
20 things. Add to the complicating factor that this is  
21 a compatibility D. So for the States it is optional.

22 So in fact is not required by most all of the  
23 States. So when we go about looking to try and find,  
24 so, what are the exposures in industrial radiography?

25 Well, I've got the data from the few licensees that

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1 remain NRC licensees. And due to the good graces of  
2 a few of the States I've got some of the other data,  
3 but we don't have all of that data. And we certainly  
4 don't have any data in the medical area because  
5 nobody is required to report that data. So the  
6 proposal that we are examining is the question of  
7 adding categories of licensees perhaps as broad as  
8 licensed under Part 35, or perhaps more specific  
9 licensed under 35.100, 200, 300, 400, 500, 600. That  
10 gets it all or some subsets if there is a rationale  
11 that is associated with including or excluding some  
12 of those on the basis of possible incurrence of  
13 occupational exposure. We're looking for information  
14 on that.

15 The question of how we look at adequacy  
16 and compatibility with States, perhaps moving from  
17 optional to something which is a little more  
18 restrictive so that we actually gather the  
19 information.

20 Looking at mechanisms for how to try and  
21 get all that information into one place so we can  
22 actually share it with each other. I'll go back to  
23 the same analogy I did a little bit ago: So what  
24 about the physician who has practice privileges in  
25 Maryland, D.C. and Virginia, three different

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1 organizations? If we're not sharing data amongst  
2 each other, we still don't have a good way for  
3 anybody to cross-check what might be going on, unlike  
4 the reactors today where I can go and if I have your  
5 name -- it's a Privacy Act system, there are  
6 safeguards associated with it -- I can pull your  
7 entire dose record. And we have people on the staff  
8 who have worked in the industry who do QA checks by  
9 going in and checking themselves, all the different  
10 places that they've been and times that they've been,  
11 and seeing how it all adds up. And we can do dose  
12 trends.

13 So there are certainly a whole bunch of  
14 questions that are associated with that. Could we  
15 add? Why do we add? How does it look at  
16 occupational exposure? Are there specific reasons  
17 for including or not including certain types of uses  
18 for otherwise? How about other groups besides just  
19 Part 35? There's lots of other things licensed in  
20 the byproduct material world.

21 So what do we do with the other half of  
22 medical, which is only licensed by the States, the  
23 machine-produced radiation and otherwise? Last I  
24 know the dosimeters were not very discriminating with  
25 regards to whether it came from a byproduct material

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1 atom or whether it came from a machine. So it's a  
2 bit tough for many licensees if individuals are  
3 working in both to know what was contributed, one or  
4 the other. But in fact what we understand via  
5 anecdotal information, which is probably a good thing  
6 because otherwise I'd have to regard it as an  
7 allegation, about badges being left behind, exposures  
8 exceeding dose limits and otherwise in some of those  
9 categories and sort of how do we get a handle on that  
10 in a reasonable sort of way working with the States?

11 I will tell you that the States have been quite  
12 interested in working on this. They see the need for  
13 moving in this direction, which was a hopeful sign.  
14 But certainly a whole bunch of issues.

15 So with that incredibly rapid run-  
16 through, what are the next steps? We're trying to  
17 talk to everybody who will listen to us, federal,  
18 States, licensees, advisory committees, public  
19 stakeholders. We do hope to have a *Federal Register*  
20 notice out there eventually. It's taking a bit  
21 longer. But one of the advantages of talking to a  
22 lot of people and every time we come away from a  
23 meeting coming back and saying we heard this  
24 question, this question. Ooh, that's a good  
25 question. Add it to the *Federal Register*. So it's

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1 evolving over time. Issues are being added. That  
2 will get out. There will be formal notice and  
3 comment. The docket, which has been open previously,  
4 is still open.

5 We are seriously thinking about one or  
6 more Webinars to engage people to get people thinking  
7 about it, if not get feedback at that point, provide  
8 further opportunities for discussion and proposals.

9 The staff's proposal is still to try and  
10 do probably a second round actual draft regulatory  
11 basis document for comment maybe late in 2014 or  
12 early 2015, still at that point not having all of the  
13 specific dose coefficient numbers available, but for  
14 another round of discussion.

15 At this point in time the staff is due to  
16 take the regulatory basis as a voting matter to the  
17 Commission in December of 2015.

18 Now, certainly that timeline, while  
19 etched in the Commission's tracking system, may be  
20 impacted by the availability of whether we actually  
21 have all the information and can complete that  
22 process or not, but that's the current timeline.

23 And with that, I've talked long enough.  
24 Questions?

25 CHAIRMAN THOMADSEN: Dr. Zanzonico?

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1                   MEMBER ZANZONICO:       So is there any  
2                   consideration about a stratified dose limit system?  
3                   Because what I'm thinking of is, as you pointed out,  
4                   interventional radiologists, especially with respect  
5                   to a lens dose.   You know, typically you have the  
6                   upper limit of occupational doses in a medical  
7                   setting.   And that's one group where reducing those  
8                   things really impacts the patient care.   Because, you  
9                   know, yes, in a large academic medical center there  
10                  may be any number of interventional radiologists.  
11                  Those smaller centers or rural centers, they may be  
12                  much fewer and far between.   So that those things  
13                  could really impact delivery of care.

14                 So I was just wondering if there's any  
15                 thinking in that respect, that for certain groups or  
16                 subgroups among medically-exposed.   occupationally-  
17                 exposed individuals there might be one dose limit.  
18                 For another group it might be a different dose limit.

19                 I mean, obviously there's many things wrong with  
20                 that, but I'm just curious if that's at all being  
21                 thought about.

22                 DR. COOL:   The answer is yes, but without  
23                 using the word "limit."

24                 MEMBER ZANZONICO:   Yes.

25                 DR. COOL:   As the staff is looking at it,

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1 the limit, the magic bright red line at which we get  
2 our Office of Enforcement to come bang on their head,  
3 remains at the 50-millisievert level.

4 The staff's discussion has been, so, if  
5 we tell licensees to establish a system to look at  
6 these exposures, one of the possible options which we  
7 think could perhaps be acceptable would in fact be to  
8 allow them to have a stratified system and to allow a  
9 licensee to create their own particular system which  
10 would work for them.

11 A rural clinic licensee might be able to  
12 establish a much more simple system which would be in  
13 keeping with the work that they do, the workload, the  
14 kind of exposures, whereas your facility with a huge  
15 number of different things and activity might see an  
16 advantage to requesting a specific license amendment  
17 and set of procedures whereby you have several  
18 different strata for different groups with  
19 justifications and approaches, and that that could be  
20 looked at.

21 So the staff sees that as a possibility.

22 We haven't at this point locked down on yes, or no,  
23 or within certain parameters. That's part of what  
24 we're trying to get feedback on as to the extent to  
25 which that could work, what kind of flexibility might

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1 be necessary and how such a system, which would then  
2 become more licensee-unique, could fit within us  
3 having confidence that the overall system is  
4 generally providing adequate protection with this  
5 flexibility.

6 CHAIRMAN THOMADSEN: Dr. Suleiman?

7 MEMBER SULEIMAN: I have a couple of  
8 points, or you'll hear some of my feedback.

9 I agree with you on the models. I call  
10 them realistic models. The ability to generate  
11 literally patient-specific models, we're going there.

12 It's just a matter of time with the technology. I  
13 mean there's a whole movement in medicine to know  
14 what the patient doses are with other philosophical  
15 issues that they're not really relevant right now.  
16 But I think we're going to be there. And in the  
17 future people will know the doses that they've  
18 received.

19 In terms of what do you do with that, I'm  
20 a firm believer people should know what they get and  
21 at that point they can decide what's appropriate.  
22 And you can't discuss risk unless you know the age,  
23 the gender. And, you know, let us get philosophical  
24 and say, you know, you've got an illness or you don't  
25 have an illness. You know, you're willing to take

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1 more risk.

2 So I think the key thing is to know what  
3 the dose is and worry about what your trend is. If  
4 you're getting high doses all the time as an  
5 occupational worker, you ought to be concerned. I'd  
6 be less concerned about the number as much as the  
7 trend and the consistency and the standardization.

8 A couple of years ago I remember that  
9 reactor workers were basically going around from one  
10 site to another getting their maximum and then going  
11 to another. I thought the NRC addressed that. Was  
12 that ever resolved?

13 DR. COOL: Yes, you certainly have a  
14 cadre of individuals who will work several outages in  
15 a year. The reactor community has a whole series of  
16 call them administrative control level planning  
17 values where a site will not take an individual to  
18 more than a small percentage of the total and they  
19 carry an ongoing call it passport or whatever. They  
20 know exactly where they are. They know exactly how  
21 much they've got left.

22 In fact, I understand that sites will not  
23 let somebody on the site for an outage unless they've  
24 got X amount of buffer for work that might be done  
25 under that outage and that all of that is geared to

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1 keeping all of the folks below 20 millisievert. In  
2 fact, many of them are using a rem-and-a-half (15  
3 millisievert) otherwise. And they're not taking  
4 people over that.

5 It is a very detailed system. The  
6 planning there by outage, by individuals, by  
7 radiation work permit is astounding. They've got the  
8 system. They can do it. And they know exactly what  
9 their people are. They know every single person and  
10 they've got them tracked. We can compare theirs with  
11 ours and we know exactly.

12 MEMBER SULEIMAN: Okay. And the last  
13 thing I wanted -- I sit on a Society of Nuclear  
14 Medicine Molecular Imaging Task Group and an AAPM  
15 Task Group dealing with dosimetry, and the thinking  
16 right now is -- because we're going to require  
17 standardization across. You can't talk about DTDI or  
18 radioactivity. You need to know what the absorbed  
19 doses are. But the thinking is people should use  
20 whatever reference model they want as long as they  
21 reference it. And the thinking is that all else  
22 being equal, you know, if you type in, you know, 67  
23 kilograms and you give some dimensions, it's very,  
24 very likely that whichever model you use, the numbers  
25 you're going to get are going to be with an

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1 experimental uncertainty.

2 So rather than try to -- it probably  
3 would be problematic to come up with one standard,  
4 but I think from an occupational standard, you know,  
5 for federal agencies, it's probably better to maybe  
6 go with something right now that would be a standard.

7 But I think eventually the models will be so similar  
8 and you can change what you want with it in terms of  
9 variables.

10 DR. COOL: In fact what we would be  
11 looking at for prospective radiation protection for  
12 purposes of Part 20 would be a picked model, a picked  
13 reference person, a specified set of parameters.  
14 Does such a person exist? Nope. Because none of us  
15 are hermaphrodites, for example, the average male and  
16 female roles. But for purposes of prospective  
17 protection you pick a reference and you set some  
18 numbers for compliance. If you're going back doing  
19 the retrospective assessment, then you can get in all  
20 the details and information and use all of the  
21 individual models.

22 MEMBER SULEIMAN: And also FDA, the  
23 thinking there as well is that we really want to  
24 minimize error. So I'm an advocate of moving forward  
25 and trying to advocate SI. I've been doing that for

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1 decades. You know, but I think we see all sorts of  
2 confusion when you eliminate one unit, let alone the  
3 prefixes, you know, which vary by profession anyway.

4 So I would encourage using the two systems for now,  
5 but making a little bit more difficult to access, you  
6 know?

7 DR. COOL: The Commission's direction in  
8 that case was actually pretty clear.

9 MEMBER SULEIMAN: Yes.

10 DR. COOL: Keep both sets. So the regs  
11 are going to have both sets. Our proposal is to have  
12 the SI first. And then you get to the interesting  
13 questions of do we allow people a little more  
14 flexibility in what they report?

15 And the one I didn't mention, a  
16 formatting nightmare. So Appendix B, all those pages  
17 and pages of numbers which are all in traditional  
18 units now. Are they SI units? Do I have both and  
19 make the table twice as big? So we have some  
20 interesting little details to work through including  
21 what is even of use to licensees, because there's no  
22 point in me chewing up pages in the *Federal Register*  
23 if nobody wants it, or if they can just have it on  
24 the CD, or a stick.

25 CHAIRMAN THOMADSEN: Dr. Welsh?

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1                   MEMBER WELSH:       Thank you for the  
2 presentation. I have a few comments.

3                   One I won't even pose as a question, but  
4 I'm curious how you know who's a hermaphrodite and  
5 how you know everybody's not one.

6                   (Laughter.)

7                   MEMBER WELSH: But anyway --

8                   DR. COOL: I'm making an assumption so as  
9 to not be gender-biased.

10                  MEMBER WELSH:       Regarding the units,  
11 traditional versus SI units has always been an issue  
12 that we have to wrestle with. Scientifically I think  
13 everybody would agree that SI units are superior.  
14 From a practical perspective when we're talking about  
15 regulation and safety issues in particular, I'm not  
16 so sure. I think everybody agrees that the metric  
17 system is so logical and scientific. Why don't we  
18 adopt it? I say that all the time in spirit. But if  
19 I went home tomorrow and I saw the traffic signs in  
20 kilometers per hour, I'd probably have an accident or  
21 a ticket. So I've of mixed mind on that.

22                  Regarding the point you brought up about  
23 the radiation worker, for example, a physician or a  
24 physicist working in say D.C., Virginia and Maryland,  
25 I thought that this is a very interesting scenario

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1 and it's a very realistic scenario. It presents a  
2 challenge, but obviously it's not an insurmountable  
3 challenge. But it raises some interesting questions.

4 I don't want to contradict myself from my  
5 presentation this morning, but it dawns on me that  
6 the NRC is concerned with all forms of ionizing  
7 radiation exposure here, and maybe I would have  
8 thought that they'd focus on, you know, byproduct-  
9 related exposures. Apparently not the case. Very  
10 interesting.

11 DR. COOL: If I can put a little  
12 parenthetical in that, all to the extent that an  
13 individual who is receiving exposure from licensed  
14 material. The licensee must account for all of their  
15 exposure that's under the licensee's control, both  
16 licensed and unlicensed sources. So if you're in  
17 nuclear medicine and you're also getting exposure  
18 from the CT machine or fluoroscopy or otherwise, the  
19 licensee has an obligation under the regulation today  
20 to account for all of your exposure and demonstrating  
21 compliance.

22 If you are only in the interventional  
23 suite and there is never any byproduct, or you're  
24 only CT, and there's no PET/CT or no other exposure,  
25 then that is a State regulatory issue and is not

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1 involved with the NRC and the Agreement State. So it  
2 depends on whether there is a nexus of where you're  
3 receiving the exposure from in the regulations today.

4 MEMBER SULEIMAN: Appreciate it. I  
5 understood the comment.

6 But nevertheless, the licensees are  
7 keeping tab of their total radiation doses. And I  
8 know I've said this many times before, my personal  
9 opinion, professional opinion is that I urge caution  
10 when tightening the limits because of the  
11 possibility, however remote, that it could limit  
12 patient access to certain medical procedures. And  
13 the example comes from my own past professional  
14 experience in rural parts of the State of Wisconsin  
15 where there are no cardiologists. There were no  
16 interventional radiologists for 50 miles or so. And  
17 if that individual 50 miles from where I was wound up  
18 not being able to practice, patients would have to  
19 drive 100 miles. And it makes me just wonder if that  
20 really is necessary based on the data that we have  
21 that we're debating and analyzing that would suggest  
22 possibly adjusting these limits. So that's just my  
23 comment and reason for reservation.

24 DR. COOL: I would reflect back again.  
25 One, we're not suggesting at this point changing the

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1 limit, but rather consideration of some additional  
2 criteria which at this point we are thinking about in  
3 a very preferment sort of way for each licensee to  
4 look at how the individuals are being exposed and  
5 their cumulative exposure within that limit boundary  
6 on an annual basis. And we're looking very much for  
7 feedback on the sorts of mechanisms that would work  
8 to address the issue without being restrictive within  
9 a limit framework.

10 I quite firmly believe that there are  
11 going to be some reasonable variations in the  
12 approach that we should look at. But that's the  
13 Donald Cool view of the world, not an NRC staff view.

14 CHAIRMAN THOMADSEN: Dr. Van Decker?

15 MEMBER VAN DECKER: Couple of comments,  
16 if I could. Always appreciate this discussion, as it  
17 keeps coming back.

18 Number one, on a pragmatic basis once  
19 again, although the NRC looks at the non-nuclear  
20 component of exposure only because of their piece of  
21 it, recognize obviously that on a pragmatic basis,  
22 you know, institutions use this as their overall  
23 Radiation Protection Program because they have to  
24 have some number to work by and they never know when  
25 there could be, you know, exposure from the byproduct

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1 material side. And so everybody in the fluoroscopy  
2 realm is kind of held to the same global numbers.  
3 And that's how radiation safety committees look at  
4 things and that's how things get reported. And so it  
5 is kind of an overarching kind of outlook on the use  
6 of ionizing radiation.

7 Having said that and having sat on  
8 radiation safety committees for well over two  
9 decades, it's clearly true that on an exposure basis  
10 those people involved in the fluoroscopy units and  
11 the machine-produced are more likely to be our higher  
12 exposed people. And so obviously the stakeholders  
13 for that number, because they're held to it, really  
14 belongs in the Societies of SIR, Society of  
15 Interventional Radiologists, SCAI, Society of  
16 Cardiovascular Angiography and Intervention, and HRS,  
17 Heart Rhythm Society for fluoroscopy and EP lab. And  
18 they look at this with much different viewpoints  
19 because it's their daily life and what they do and  
20 the access that patients get the care through them.  
21 So that's point one.

22 Point two is this concept of cumulate  
23 dosing or cumulative over short periods of time and  
24 God knows the radiation biology on that. We can get  
25 all kinds of different viewpoints around the table.

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1 But recognize that when we talk about the population  
2 I'm talking about; is as a personal protection issue  
3 I probably have the most interest, you're talking  
4 about 30 and 40-year careers. Right? And so by the  
5 time you're talking about cumulative dosing that  
6 you're going to start the mark on, the biologic  
7 unit's reactivity to what you're looking at at that  
8 point in time is actually less.

9 So I guess you can look at this two ways:

10 You can tell people you can't start until you're  
11 much, much older, or you have to have early forced  
12 retirement. And you can look at it in either  
13 modality and you can kind of make a decision on that.

14 They may not look at it that way, you know, and  
15 that's the way stakeholders go. But, you know, those  
16 are the realities of some of the pieces of that.

17 The other point, the third point is I'm  
18 personally a little bit nervous about this concept of  
19 individual licensees making tiered structures for  
20 their people, which would obviously be the diagnostic  
21 realm and then the interventional realm, because  
22 that's where the numbers end up splitting out.  
23 Right? Because this is workplace OSHA stuff and, you  
24 know, a center and a city which has more options for  
25 people looking for jobs may be able to press the

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1 boundaries a little bit more. Someplace else may  
2 press it a little bit less. And what we're really  
3 looking at is within a given profession no matter  
4 what institution they're at, what's their  
5 professional protection? What's their professional  
6 standard, rather than the standard at a local  
7 building? And I think that's the way those societies  
8 I just talked would look at it as well. So I think  
9 you need to do some exploration with the  
10 stakeholders, you know, in that regard.

11 And then my last comment, other than  
12 because I have to always follow Dr. Welsh, I'm not  
13 convinced why we lost Delaware, Pennsylvania and New  
14 Jersey as practitioners going among three states all  
15 the time.

16 In either case, the last comment would  
17 be, you know, on the reporting basis, you know, I'd  
18 be quite impressed obviously if the reactor community  
19 looks at this differently, but you know, the  
20 regulated stakeholders, beyond the stakeholders at  
21 this table that are in this, may look at reporting  
22 and mandated reporting in a variety of different  
23 ways. And I think that, you know, they need to be a  
24 piece of the discussion. And even if the majority of  
25 their exposure is coming from non-byproduct/non-NARM

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1 material, you know, their outlooks and where this is  
2 going needs to be a piece of the puzzle if indeed  
3 these standards are in some ways generalized to the  
4 overall medical community and its different  
5 exposures. And, you know, somebody talked in the  
6 last few days about, you know, sharing of information  
7 between different regulatory agencies involved in  
8 different pieces of ionizing radiation and how we get  
9 that together and how, you know, the weighting  
10 factors may vary, and how we really looked at that in  
11 a global sense, you know, in the FBI/CIA kind of  
12 sharing of information world may be an important  
13 piece of this and, you know, as you look at an  
14 overall national policy.

15 And then my last comment because my time  
16 grows short, is my idea of national policy is always  
17 compatibility B, because getting over from Delaware  
18 to Pennsylvania sometimes takes me an hour, but I  
19 know I can almost walk there in that period of time  
20 and I shouldn't have to be setting up two different  
21 sets of direction just because I crossed the line.

22 DR. COOL: I very much appreciate that  
23 and would encourage you both now and as you move  
24 forward to help us engage those societies and those  
25 organizations, because that's the discussion which I

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1 would hope we can have just to try and flesh out  
2 whether there may in fact be benchmarks for certain  
3 types of use that would allow us to be more  
4 standardized. I know I don't have that information  
5 now. If such information were available and could be  
6 brought forth and could have some dialogue/discussion  
7 that would help to inform that such that what might  
8 be an acceptable set of approaches can be honed in,  
9 that would make me very happy.

10 Am I happy with, hey, licensee, propose  
11 what you want and I'll let the reviewer -- within  
12 some parameters. And the more you can define those  
13 parameters so that there can be some comparability --  
14 I'm not sure we can go to compatibility B or not;  
15 that's a different discussion -- I think the better  
16 off we might be. But it needs to have that sort of  
17 dialogue on the range, on the flexibilities, on the  
18 options, and on the implications.

19 CHAIRMAN THOMADSEN: Dr. Langhorst?

20 MEMBER LANGHORST: I just wanted to  
21 follow up a little bit on what Dr. Van Decker had  
22 said, and I had had that same thought, too. But the  
23 challenge from a radiation safety officer's point of  
24 view is we haven't been tracking lifetime doses, so  
25 this will be a challenge if we would move to

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1 something like that. And if as a licensee you have  
2 this system of cumulative dose control, well, will I  
3 not be able to hire this one physician because they  
4 don't fit, their history doesn't fit that model and  
5 so I can't hire them now in a medical environment?

6 So there's a lot of intricacies of how  
7 you deal with cumulative dose that impact a lot of  
8 different areas.

9 DR. COOL: Yes, Part 20 became much  
10 simpler when we went to annual.

11 MEMBER LANGHORST: Right.

12 DR. COOL: When we got rid of the 5n - 18  
13 in the tracking, there was great rejoicing. And  
14 going back to that has sorts of implications  
15 including the dose histories.

16 MEMBER LANGHORST: Right.

17 DR. COOL: What assumptions you are  
18 allowed to make when there are gaps in the history  
19 and otherwise.

20 MEMBER LANGHORST: Yes.

21 DR. COOL: That is certainly an important  
22 set of questions in looking at the viability of those  
23 systems. I agree with you completely.

24 CHAIRMAN THOMADSEN: Any other comments  
25 or questions?

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1 (No audible response.)

2 CHAIRMAN THOMADSEN: Thank you very much.

3 And at this point we're scheduled for a break. As  
4 we've been doing today, we're running a little bit  
5 late. Maybe we can try and pick up five minutes and  
6 just have a 10-minute break as opposed to 15.

7 (Whereupon, the above-entitled matter  
8 went off the record at 3:11 p.m. and resumed at 3:24  
9 p.m.)

10 CHAIR THOMADSEN: It's the last session  
11 of the last meeting.

12 We now have Ms. Cockerham and Ms. Howe  
13 talking about the status of revisions to NUREG-1556  
14 Volume 9

15 MS. COCKERHAM: Good afternoon. My first  
16 slide here shows the process for revising the NUREG-  
17 1556 series. I don't know if you can see all this  
18 very well.

19 But the bar represents the number of  
20 individual NUREG values at a given stage in the  
21 revision process.

22 So you can see in 2012 there were ten of  
23 the - I believe we have 21 - 21 total that were in  
24 the draft development part of the process and then as  
25 you go along to the right it goes through technical

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1 editing, steering committee reviews, additional  
2 reviews, public comment periods.

3 So the majority of the volumes are in the  
4 draft development phase and that was in 2012.

5 The numbers here aren't really important.

6 What I want you to see is in 2013 the bars start  
7 moving to the right. There are only three volumes  
8 that are in the draft development process versus  
9 there were ten last year. So that means the volumes  
10 are moving along. They're going through concurrence.

11 We're getting public comments on them. I  
12 believe the first three have already been published  
13 for comments and those comment periods have all  
14 closed, maybe even the first four.

15 So we are making progress. I thought it  
16 was a good visual to see here's where we were last  
17 year. Here's where we are this year. We'll continue  
18 to see things move along to the right.

19 For Volume 9 specifically if you look at  
20 the red arrow on the bottom it's still at the first  
21 bar. It's in the draft process and that's currently  
22 what my presentation is going to focus on today.

23 So we have two different working groups  
24 that are working in parallel. I'm leading the Volume  
25 9 non-rule making working group along with an

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1 individual from the Agreement State. Mary Burkhart  
2 is from Illinois and then I have Jackie Cook from  
3 Region IV, Penny Lanzisera from Region III and Toye -  
4 I'm sorry, Penny Lanzisera from Region I and Toye  
5 Simmons from Region III.

6 So our group is looking at the overall  
7 document. A lot of our items are comments that were  
8 submitted after the EPACT when the NARM information  
9 was incorporated in 2008. There were comments that  
10 were received that were outside of the scope of NARM  
11 and so those have gotten passed along to me.

12 So I have those sorts of comments. We've  
13 also issued information notices, regulatory issue  
14 summary documents, things like that that would be  
15 incorporated into this document.

16 We have just general administrative  
17 changes, comments that I've received from regional  
18 staff and from agreement states from various avenues.

19 We also have some changes that are being  
20 made for consistency across all of the volumes so if  
21 a change is being made in Volume 2 and they say we  
22 want to make the same change across all of the  
23 volumes, that's being incorporated into Volume 9 as  
24 well. And then the last part is security and the  
25 items related to 10 CFR Part 37. Changes from that

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1 are being incorporated into Volume 9 as well.

2 And so Donna-Beth is going to talk about  
3 things that are rule making related so I don't have  
4 anything to do with those at this time.

5 DR. HOWE: So I have a different working  
6 group and my working group is - consists of Dr. Said  
7 Daibes, Dr. Sandy Gabriel, Dr. Ron Zelac and myself  
8 and we are the same people that are working with the  
9 rule making group to develop the rules. So we have a  
10 one-to-one correspondence with the rule making and  
11 the guidance development.

12 And we are looking only at changes that  
13 need to be made to guidance based on the rule making.

14 As you know, this particular Part 35 rule  
15 making also extends into pharmacy issues which will  
16 be Volume 13 and it extends into other issues that  
17 are not associated with requesting a license or  
18 amending a license.

19 And so with this presentation I'm only  
20 looking at Volume 9. We've got Qs and As which deal  
21 with non-licensing issues but implementation. We  
22 have Volume 13 - that's for the pharmacy. And where  
23 are we in the process?

24 We're further along in the process.  
25 We've already assimilated - the ACMUI did review the

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1 draft reg guide. Didn't give us any actionable  
2 comments. They made comments but no actionable  
3 comments.

4 At the same time, we got comments that we  
5 had to take action on from a number of agreement  
6 states and also the regions. And so we have been  
7 incorporating the draft comments into the reg - into  
8 the NUREG and our NUREG is ready to go and is sitting  
9 with the commission paper.

10 The commission paper - not really saying  
11 it was a commission paper. The Commission paper has  
12 the draft rule that went to the Commission.

13 At the same time, the Commission is  
14 interested in knowing that the guidance is ready and  
15 so we've provided the commission with our ADAMS  
16 number that says where the guidance is so that they  
17 can look at it as they're going through the rule.

18 So our - we will be publishing the Part  
19 35 proposed rule and guidance at the same time for  
20 public comment and after the end of the public  
21 comment we'll be resolving the public comment  
22 questions.

23 The first thing we have to do is we have  
24 to resolve the rule making question. So once we  
25 resolve the rule making questions then we can go and

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1 resolve the guidance questions and the changes to the  
2 guidance based on any changes in the rule making.

3 Once we've got those comments completed  
4 from the public comment period and then we will send  
5 the draft final rule back out to the ACMUI and the  
6 regions for comment and when we get those comments  
7 we'll go into a final management review and then our  
8 guidance will be finished and will be ready to be  
9 published with the Part 35 rule.

10 Our guidance has to be published with the  
11 Part 35 rule and so we are keeping this part of  
12 Volume 9 separate from Ashley's part, and Ashley will  
13 show you her scale on the next slide.

14 MS. COCKERHAM: So this next slide shows  
15 Donna-Beth's time line along the bottom and my time  
16 line is along the top. So you can see that they're  
17 working in parallel. We're both in different phases.

18 The solid boxes are things that are  
19 already done or are being done right now and then  
20 everything that has a dotted line around it is in the  
21 future.

22 As you know, for the rule making things  
23 it's really driven by a rule making schedule and  
24 nothing to do with inside the division whereas I'm  
25 working towards division deadlines, internal

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1 deadlines that have to do more with the overall  
2 revision for all of the NUREG series - the NUREG-1556  
3 series.

4 So we're currently in the Volume 9  
5 working group draft development section. We have to  
6 finish that up in the fall and then it will  
7 immediately go to tech editing. Tech editing is  
8 expected to go through really spring 2014. It's a  
9 very, very large volume.

10 There's a lot involved and needs  
11 revisions, and then the steering committee will have  
12 several months through next summer to look at it.  
13 The fourth box is that we go back into comment  
14 resolution to incorporate all the changes that have  
15 been suggested from tech editing and the steering  
16 committee, and at that time it will go to the ACMUI  
17 and I'm hoping it just depends on how the rule moves  
18 along.

19 But if the rule making piece is done and  
20 the guidance has been revised and is back into final  
21 form and it's ready to be fed into us whenever they  
22 are ready to hand it over to us you can kind of see  
23 the two arrows going up through a big gap there.

24 Any time in that time frame along those  
25 boxes we could get the rule making guidance. In an

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1 ideal world I would put it in before and you would -  
2 before it even comes to you to see any of the changes  
3 and you would have one great big document, and if not  
4 then you'll just see the changes that I've made  
5 separately and I'll feed the rule making changes in  
6 later.

7 So we'll publish the draft guidance in  
8 the Federal Register. It is planned for fall and  
9 winter of 2014 to have a comment period. We'll do  
10 comment resolution again, go back to tech editing and  
11 have the final management reviews in approximately  
12 fall of 2015.

13 So our goal is to publish the final  
14 document fall/winter of 2015. This may or may not  
15 coincide with the rule making time line. I know  
16 right now they're well ahead of us.

17 But we can't predict what the commission  
18 says or how long the - you know, we had a discussion  
19 this morning about how long the comment period will  
20 be. Things like that could push that bottom time  
21 line out to shift more over to the right.

22 So there's a lot of leeway here but  
23 hopefully you can at least see from 2013 to 2016 that  
24 there's a lot involved in the process and that it is  
25 moving even if it is a very slow and deliberate

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1 process. It's very thorough.

2 DR. HOWE: And if our rule gets delayed  
3 for any reason then it could actually delay Ashley's  
4 production of the final document.

5 MS. COCKERHAM: Absolutely.

6 DR. HOWE: Any questions?

7 CHAIR THOMADSEN: Any questions or  
8 comments from the - we have one. Dr. Langhorst.

9 MEMBER LANGHORST: I think I've said this  
10 before but I really like the NUREG-1556 series and it  
11 has helped me greatly now with two license renewals.

12 I don't see Ms. Frazier anywhere around but so I  
13 thank you all for that.

14 I have mentioned this I think to a few of  
15 you too. There are some questions as to where to put  
16 these regulatory guidance documents.

17 For instance, in the 1556 Volume 9  
18 there's the patient release guidance which is  
19 Appendix U, I believe, but we also have that in Reg  
20 Guide 8.39. Am I right? Oh, gosh. I am a geek for  
21 these regulations.

22 So it's always good to have one guidance  
23 one place but I know we were asked at one point oh,  
24 we should maybe put - we should use the 8.39 Reg  
25 Guide and point people to the NUREG, and I didn't

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1 feel that was a good one because I thought the  
2 regulatory guys are open to, it seems, more people  
3 and they don't have to go through a 512-page document  
4 to get that little piece.

5 So I know this is always a challenge to  
6 try to figure out where to put your regulatory  
7 guidance and to try to have just one version of it  
8 rather than trying to keep up multiple versions.

9 So I thank you for all your efforts and I  
10 know it's not easy to keep up with all of it.

11 DR. HOWE: And I think I'd make a slight  
12 comment on that. Our intent, because we've got a  
13 very large rule research element going full page and  
14 release, is Ashley will be updating the patient  
15 release minimally.

16 MEMBER LANGHORST: Right. Right.

17 DR. HOWE: Minimally. Not getting into  
18 tables, not getting into the questions that we're  
19 going to be getting answers to hopefully from  
20 research.

21 And at the point where we do get answers  
22 back from research the intent is to then update the  
23 Reg - the Reg Guide. Not the NUREG, the Reg Guide.  
24 That will be the fundamental document.

25 MEMBER LANGHORST: This is Sue Langhorst

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1 again. I think them - you may want to consider in  
2 Appendix U pointing people to the Reg Guide rather  
3 than having it published in two different versions  
4 that might get out of sync.

5 It's a challenge to try to keep those  
6 guidance the same. I'm done.

7 CHAIR THOMADSEN: Yes, Mr. Fuller.

8 MR. FULLER: This is Mike Fuller. Thank  
9 you for those comments, Dr. Langhorst. I will say  
10 this.

11 When we get to that point and it will  
12 happen where Reg Guide 8.39 and Appendix U are not  
13 aligned, assuming that there are some substantive  
14 differences as a result of the research that's  
15 conducted, one of the things that we have already  
16 asked research - the office of research to do is if  
17 needed, you know, to update 8.39. So at some point  
18 in time it's likely that those two will be different.

19 So at that point in time what we will do  
20 until we can get the Appendix U and NUREG-1556 Volume  
21 9 updated is we will simply do our best and use every  
22 possible avenue available to us to communicate to the  
23 community through the medical list server, through  
24 RIS's, through newsletters, through meetings like  
25 this.

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1           We will say, you know, until we get  
2 Appendix U updated use 8.39 and then eventually we  
3 expect to be back to where we are currently where the  
4 - when the Reg Guide which is consolidated - that's  
5 why we call it consolidated guidance - is  
6 consolidated into the NUREG. Then we'll be fine  
7 again.

8           But there is likely to be a point in time  
9 when they're inconsistent and we'll just make it -  
10 make it our priority to make sure that folks  
11 understand.

12           CHAIR THOMADSEN: Dr. Langhorst.

13           MEMBER LANGHORST: This is Sue Langhorst  
14 again. You may want to consider just pointing people  
15 to the Regulatory Guide when you update your Volume 9  
16 and not have two locations of the same guidance that  
17 are then out of sync.

18           So I offer that up as a possibility. I  
19 don't know if you feel it's workable.

20           DR. HOWE: I think we have some guidance  
21 that we want to put in to Appendix U that's not the  
22 type of level that's going to be in the Reg - that's  
23 in research's project.

24           So there will be a time early on where  
25 there will be slight changes but not the tables, not

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1 the equations, none of that. There might be some  
2 other information included.

3 CHAIR THOMADSEN: Other questions or  
4 comments? Okay. Thank you very much. Do we have  
5 Mr. McDermott?

6 Now, in that case, Ms. Holiday, could we  
7 go to the end with the administrative closing while  
8 we're waiting for Mr. McDermott?

9 MR. EINBERG: That's a good suggestion.

10 MS. HOLIDAY: Okay. So at this time, we  
11 are moving on to administrative closing and saving  
12 the special presentation at last.

13 So this is the part where we go over our  
14 selection for the next meeting date and we review the  
15 recommendations and actions that were put forth  
16 during this meeting.

17 So the newest item came from yesterday  
18 where Dr. Thomadsen added Dr. Christopher Palestro to  
19 the medical events subcommittee.

20 Dr. Palestro's role in the subcommittee  
21 will be to review and provide input to the  
22 subcommittee on iodine-131 medical events. Are there  
23 any comments on that?

24 Okay. Moving on, the next item is that  
25 Dr. Thomadsen created a subcommittee to review the

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1 proposed amendments to the ACMUI bylaws. The  
2 recommendations will be - I'm sorry, that should be  
3 will be presented in the spring 2014 meeting.

4 Subcommittee members include Dr.  
5 Palestro, Dr. Suh, Dr. Suleiman, Ms. Weil and Dr.  
6 Zanzonico, chair. I have you for later.

7 The next item is that the ACMUI  
8 recommended to reestablish the rulemaking  
9 subcommittee to review and address staff's response  
10 to the subcommittee's recommendation and comments to  
11 the draft proposed expanded 10 CFR Part 35 rule  
12 making.

13 That comes as preparation for Dr.  
14 Zanzonico's presentation during the October 18th  
15 Commission briefing.

16 The next item is that today Dr. Thomadsen  
17 added Mr. Mattmuller to that ACMUI bylaws  
18 subcommittee. In addition to that for item 27, Dr.  
19 Thomadsen added the following additional charges to  
20 that subcommittee.

21 One, discuss, address and make your  
22 recommendation to the reporting structure - for the  
23 reporting structure of the ACMUI. That would be to  
24 review if the committee wants to continue to report  
25 to the MSSA director or directly to the commission.

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1 Two, discuss, address and make a  
2 recommendation for the consideration of budgeting for  
3 an additional face-to-face meeting at headquarters.

4 And three, consider the feasibility of  
5 conducting means using the Go-to-meeting or Go-to-  
6 webinar function.

7 Are there any comments on that?

8 MEMBER ZANZONICO: Also, was it in  
9 connection with that item Ashley was going to  
10 recirculate her document on the pros and cons of  
11 that?

12 MS. HOLIDAY: Yeah, that's item 28.

13 MEMBER ZANZONICO: Oh, okay.

14 MS. HOLIDAY: So item 28 is that Dr.  
15 Thomadsen requested that staff provide the committee  
16 with the SECY paper that was transmitted in 2011 that  
17 discussed the pros and cons of restructuring the  
18 reporting structure of the ACMUI. I will provide  
19 that this evening.

20 Item 29, Dr. Welsh asked or recommended  
21 that the next year's agenda include the physical  
22 presence requirements for authorized users for the  
23 GammaKnife Perfexion device. Are there any comments  
24 on that?

25 Okay. I think that covers all the

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1 recommendations that were made thus far. Okay.

2 So now is our favorite part of the  
3 meeting where we select our spring meeting date. As  
4 you can see from your calendar - let me switch it for  
5 you.

6 So you'll notice on the last page of your  
7 handout that the months of April have a lot of Xs in  
8 it and I've sent out a meeting wizard scheduler to  
9 all committee members and staff members to inquiry  
10 which days would be best for the next meeting and it  
11 appears that our meeting dates fall - our options  
12 fall in May of 2014.

13 The best date for everyone - there is  
14 only one member that had a conflict. He and I have  
15 discussed it and it's been resolved is May 8th and  
16 9th. That is on a Thursday and a Friday. Are there  
17 any issues or conflicts for any other members?

18 VICE CHAIR GUIBERTEAU: For the 12th and  
19 13th - I mean, normally we pick a couple of days. Is  
20 that - is that open or not? I can't -

21 MS. HOLIDAY: Yes. I was just offering  
22 this up as the first set of dates.

23 VICE CHAIR GUIBERTEAU: Okay.

24 MEMBER LANGHORST: For me the 8th and 9th  
25 is much preferable to the 12th and 13th since I keep

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1 missing radiation subcommittee meetings and I try not  
2 to.

3 VICE CHAIR GUIBERTEAU: Sophie, what is  
4 wrong with the 5th and 6th?

5 MS. HOLIDAY: There's nothing wrong with  
6 the 5th and 6th but that there was only one person  
7 that had a conflict on the 8th and 9th.

8 VICE CHAIR GUIBERTEAU: Oh, okay. Okay.  
9 That's fine then.

10 MS. HOLIDAY: Right. And then  
11 alternatively another set of dates was the 5th and  
12 6th or the 12th and 13th. There were two members  
13 that had conflicts on both sets of dates.

14 So I offered up the 8th and 9th as  
15 possibly the first choice since there was less  
16 conflict on that date.

17 VICE CHAIR GUIBERTEAU: What are the - so  
18 the Xs are not -

19 MS. HOLIDAY: Are not an option.

20 VICE CHAIR GUIBERTEAU: Those are which?

21 MS. HOLIDAY: Not options.

22 VICE CHAIR GUIBERTEAU: Not options  
23 because -

24 MS. HOLIDAY: Because there are other  
25 conflicts that have been brought up either through

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1 staff or from other members.

2 VICE CHAIR GUIBERTEAU: So they're major  
3 reasons why.

4 MS. HOLIDAY: Yes, and I think in  
5 particular I know for example May 15th and 16th  
6 because this room is not primarily ACMUI's room so we  
7 have to also take into consideration the ACRS's  
8 meeting schedule.

9 Okay. So I don't think I see any other  
10 conflicts. Can we put May 8th and 9th down as the  
11 first choice? Okay.

12 Now, for your second choice we have May  
13 5th and 6th or May 12th and 13th. So I guess we can  
14 start with seeing does May 5th and 6th work for  
15 everyone.

16 MEMBER SUH: That's not going to work for  
17 me. I'm going to be out those days.

18 MS. HOLIDAY: Okay. Is May 12th and 13th  
19 a conflict for you?

20 MEMBER SUH: That would work. That's  
21 better, a lot better.

22 MS. HOLIDAY: Does anyone else have a  
23 conflict with May 5th and 6th? Okay. Now, what  
24 about May 12th and 13th? Does anyone else have a  
25 conflict for May 12th and 13th other than Dr.

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1 Langhorst?

2 So I leave it up to the discretion of the  
3 chair to choose between May 5th and 6th or May 12th  
4 and 13th as a backup date.

5 MEMBER SUH: I may be able to make it.  
6 I'll be out of the country so I think I fly back on  
7 the 4th.

8 MEMBER LANGHORST: Mr. Chairman, I can  
9 make the 13th work if absolutely I have to. You  
10 know, I don't change my radiation subcommittee. I  
11 have physicians on that. Sorry. It doesn't change.  
12 It might get cancelled but it doesn't change.

13 CHAIR THOMADSEN: Well, I would - I would  
14 say it sounds like we maybe should do the 12th and  
15 13th with apologies to Dr. Langhorst for having to  
16 miss one meeting for another.

17 VICE CHAIR GUIBERTEAU: But that's just a  
18 backup.

19 CHAIR THOMADSEN: Right. I was going to  
20 say that is a backup and it sounds like 8th and 9th  
21 is very promising.

22 MS. HOLIDAY: Perfect. So for the  
23 record, I have the first choice down as May 8th and  
24 9th with the backup date as May 12th and 13th. That  
25 will wrap up my - yes, Mr. Mattmuller?

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1 MEMBER MATTMULLER: Just curious. Does  
2 ACRS ever have to adjust their schedule because of  
3 our meeting schedule?

4 MS. HOLIDAY: No. Unfortunately, they  
5 trump us. They have monthly meetings so their  
6 meetings are scheduled way in advance and they've  
7 already booked which days they need the rooms. And  
8 since it's their meeting room we can't exactly kick  
9 them out.

10 CHAIR THOMADSEN: So the subcommittee  
11 should also look into buying our own room for our  
12 meetings.

13 MEMBER MATTMULLER: I think there's space  
14 available across the street.

15 CHAIR THOMADSEN: Thank you very much.

16 MS. HOLIDAY: Thank you.

17 MR. EINBERG: And Dr. Thomadsen, I got an  
18 email from Mr. McDermott. He's on his way and so he  
19 said ten minutes ago he's in the other building so -

20 CHAIR THOMADSEN: We will have a slight  
21 informal break right now. I will pause and we will  
22 resume momentarily.

23 (Whereupon, the above-entitled matter  
24 went off the record at 3:51 p.m. and resumed at 3:55  
25 p.m.)

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1 MR. MCDERMOTT: Well, thank you very  
2 much. I'd like to take this opportunity to make a  
3 special presentation to Dr. Van Decker. He has  
4 served as nuclear cardiologist on the committee.

5 He was appointed back in October of 2005  
6 and served two terms, and his role has been very  
7 important to the committee and to the advice that we  
8 provide to the Commission.

9 As you heard in Ashley's opening  
10 presentation, many of the recommendations of the  
11 committee go directly to the Commission so it's  
12 supportive of the staff and I think that speaks  
13 volumes to the staff's, to you on the quality of the  
14 recommendations and diversity of views that the  
15 committee members bring to the issues.

16 I did want to note that Dr. Van Decker  
17 was key in a briefing of the Commission back in June  
18 2009 on the perspectives regarding the clinical  
19 benefits of diagnostic nuclear medicine.

20 And he also provided valuable assistance  
21 to the staff on a variety of topics over his term -  
22 issues such as the medical isotope shortages, two  
23 subcommittees dealing with, in the first instance,  
24 the relevance of board certification pathway but  
25 other alternatives to that to deal with the diplomats

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1 becoming authorized users after completion of their  
2 T&E.

3 Also on the subcommittee that reviewed  
4 the ICRP Publication 103 recommendations. We  
5 appreciate his service to the Commission in a way  
6 that NRC wouldn't otherwise have those views from our  
7 staff, and so that's been very important to us.

8 We have a couple of items for you to  
9 recognize your service. If you'd come up and join  
10 me. The first for you is an NRC lapel pin.

11 (Off the record comments)

12 This United States flag has been flown  
13 over the nation's capital and accompanying it is a  
14 letter from Chris Van Hollen, a member of Congress,  
15 and I'll read you the letter.

16 "Dear William, I'd like to extend to you  
17 my heartfelt congratulations on your retirement from  
18 the federal service." I don't think this is your  
19 only retirement - from your federal service.

20 "You have played an important role in the  
21 operations of our government, particularly for your  
22 service to the Nuclear Regulatory Commission.

23 I am grateful for the commitment that you  
24 have shown to federal service for more than eight  
25 years. I'm proud to represent dedicated federal

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1 employees like you who give so much of themselves for  
2 the good of our community and our nation.

3 At the request of your agency, an  
4 American flag has been flown over the United States  
5 capital in honor of your service. Again, my  
6 congratulations and thanks for all you've  
7 accomplished.

8 I wish you the best of luck in all of  
9 your future endeavors. Sincerely, Chris Van Hollen,  
10 Member of Congress."

11 And a flag - everything's got to come  
12 with a certificate of authenticity so it really did  
13 fly over the capital.

14 From NRC Chairman Allison MacFarlane we  
15 have a certificate of recognition that says, "In  
16 recognition of eight years of service as a nuclear  
17 cardiologist to the advisory committee in the medical  
18 uses of isotopes, which has resulted in significant  
19 contributions to the work of the U.S. Nuclear  
20 Regulatory Commission" - a certificate.

21 I'd like to, you know, just add to, you  
22 know, I think it's a very special individual who  
23 makes the time to participate in an activity such as  
24 serving on the ACMUI.

25 We understand that the compensation that

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1 you will all receive from being special government  
2 employees may hope to offset a small fraction perhaps  
3 of your time and then it's really a largely volunteer  
4 service, and with your expertise that's very central  
5 to us.

6 We do appreciate, you know, you making  
7 the time to provide this report to the government to  
8 make sure we get it right the best we can and I just  
9 want to say thank you for that.

10 (Applause.)

11 MEMBER VAN DECKER: Just three quick  
12 comments because people are getting out. Number one,  
13 I just want to say thank you to the NRC staff. I  
14 think I said yesterday I met most of this group in  
15 1996 at the first opening town hall meeting on 10 CFR  
16 35 in Philadelphia.

17 In over 17 years the staff, as they've  
18 come and gone on with their career activities, have  
19 been smart. They've been interactive and they have  
20 been well-meaning to get things right.

21 I think that, you know, it's a good sign  
22 of the government at work. I want to thank all my  
23 colleagues, both here and the ones that have passed  
24 before me. I've enjoyed the interaction very, very  
25 much. I've learned a lot.

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1 I want you to know the nuclear cardiology  
2 community values its seat at this table. We see  
3 ourselves as stakeholders. We want to be a piece of  
4 the process and we appreciate the opportunity to do  
5 so.

6 And then the third piece of this is in  
7 reflection, looking back, I think it's kind of neat  
8 the way the process works. Despite what everyone  
9 says, you know, there is outlier events that show up  
10 in a variety of different things and they get  
11 analyzed and they get dealt with.

12 But the stakeholder community's input to  
13 consensus and regulation to the mainstream of what  
14 creates patient access and good patient care may take  
15 a while, but it has clearly worked over time.

16 In that regard, I wish the committee and  
17 the staff continuing wisdom of the owl in good  
18 decisions for the future and the opportunity to help  
19 participate.

20 (Applause.)

21 MEMBER MATTMULLER: Actually, we have one  
22 more presentation inspired by your last slide and we  
23 have found almost in NRC. I'll be with you.

24 (Applause.)

25 CHAIR THOMADSEN: I would just like to

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1 say on behalf of the committee that in your  
2 presentation you gave five goals for somebody on this  
3 committee and you pointed out quite nicely that you  
4 satisfied them all and you've been a valuable member  
5 on this committee as somebody who always listens very  
6 carefully and then cuts right to the heart of the  
7 matter.

8 Sometimes you would expect that from a  
9 cardiologist, I guess. And your comments are always  
10 insightful and creative.

11 You're the voice of compatibility. Above  
12 all, you've always been very pleasant to work with, a  
13 wonderful member of this committee. Thank you very  
14 much.

15 (Applause.)

16 And with that, we're done with our  
17 business and thank you all for coming.

18 (Whereupon, the above-entitled meeting  
19 concluded at 4:00 p.m.)  
20

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