

# UNITED STATES NUCLEAR REGULATORY COMMISSION

WASHINGTON, D.C. 20555-0001

May 20, 2013

Mr. Thomas Joyce President and Chief Nuclear Officer PSEG Nuclear LLC P.O. Box 236, N09 Hancocks Bridge, NJ 08038

SUBJECT: HOPE CREEK GENERATING STATION - PLAN FOR THE REGULATORY

AUDIT REGARDING FLOODING WALKDOWNS TO SUPPORT

IMPLEMENTATION OF NEAR-TERM TASK FORCE RECOMMENDATION 2.3

RELATED TO THE FUKUSHIMA DAI-ICHI NUCLEAR POWER PLANT

ACCIDENT (TAC NO. MF0236)

Dear Mr. Joyce:

On March 12, 2012, the U.S. Nuclear Regulatory Commission staff (NRC) issued a request for information letter per Title 10 of the *Code of Federal Regulations*, Subpart 50.54(f) (50.54(f) letter). The 50.54(f) letter was issued to power reactor licensees and holders of construction permits requesting addressees to provide further information to support the NRC staff's evaluation of regulatory actions to be taken in response to lessons learned from Japan's March 11, 2011, Great Tōhoku Earthquake and subsequent tsunami. The request addressed the methods and procedures for plants to conduct seismic and flooding hazard walkdowns to identify and address degraded, nonconforming, or unanalyzed conditions through the corrective action program, and to verify the adequacy of the monitoring and maintenance procedures.

By letter dated November 26, 2012, and updated by a letter dated April 12, 2013, PSEG Nuclear LLC submitted a Flooding Walkdown Report as requested per Enclosure 4, "Recommendation 2.3: Flooding," of the 50.54(f) letter for Hope Creek Generating Station (HCGS). The NRC staff plans to conduct a regulatory audit to gain a better understanding of the methods and procedures used by PSEG Nuclear LLC to conduct the flooding walkdowns and facilitate NRC staff review of the walkdown report. The audit will be conducted at HCGS from June 25-27, 2013, in accordance with the enclosed regulatory audit plan.

If you have any questions, please contact me by telephone at 301-415-3204 or by e-mail at john.hughey@nrc.gov.

Sincerely,

John D. Hughey, Project Manager Plant Licensing Branch I-2

Division of Operating Reactor Licensing
Office of Nuclear Reactor Regulation

Docket No. 50-354

Enclosure: Audit Plan

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# **Audit Plan**

# Flooding Walkdown Review for the Hope Creek Generating Station

Audit Date: June 25-27, 2013

Japan Lessons Learned Project Directorate Office of Nuclear Reactor Regulation U.S. Nuclear Regulatory Commission

#### **Audit Plan**

# **Hope Creek Generating Station**

### 1. Background

On March 12, 2012, the U.S. Nuclear Regulatory Commission staff (NRC) issued a request for information letter<sup>1</sup> per Title 10 to the *Code of Federal Regulations*, Subpart 50.54(f) (50.54(f) letter). The 50.54(f) letter was issued to power reactor licensees and holders of construction permits requesting addressees to provide further information to support the NRC staff's evaluation of regulatory actions to be taken in response to lessons learned from Japan's March 11, 2011, Great Tōhoku Earthquake and subsequent tsunami. The request addressed the methods and procedures for plants to conduct seismic and flooding hazard walkdowns to identify and address degraded, nonconforming, or unanalyzed conditions through the corrective action program, and to verify the adequacy of the monitoring and maintenance procedures.

By letter dated November 26, 2012,<sup>2</sup> PSEG Nuclear LLC submitted a Flooding Walkdown Report as requested per Enclosure 4, "Recommendation 2.3: Flooding," of the 50.54(f) letter for Hope Creek Generating Station (HCGS).

# 2. Regulatory Audit Bases

The NRC staff intends to conduct a regulatory audit to gain a better understanding of the methods and associated procedures used by PSEG Nuclear LLC to conduct the flooding walkdowns at HCGS and facilitate NRC staff review of the walkdown report.

Guidance for performing the flooding walkdowns was developed by the Nuclear Energy Institute (NEI) with extensive review and input from NRC staff in numerous public meetings, webinars, and public conference calls during its development. NEI submitted NEI 12-07, "Guidelines for Performing Verification Walkdowns of Plant Flood Protection Features" (walkdown guidance)<sup>3</sup> for endorsement, and the staff subsequently endorsed the walkdown guidance by letter dated May 31, 2012.<sup>4</sup> By letter dated June 7, 2012,<sup>5</sup> PSEG Nuclear LLC indicated that they would utilize the NRC endorsed guidance in the performance of the walkdowns at HCGS.

The 50.54(f) letter and the walkdown guidance are used as the basis documents upon which this regulatory audit is to be performed.

<sup>&</sup>lt;sup>1</sup> The 50.54(f) letter is available in the Agencywide Documents Access and Management System (ADAMS) under Accession No. Mt 12053A340

<sup>&</sup>lt;sup>2</sup> The licensee's letter is available in ADAMS under Accession No. ML12334A452

<sup>&</sup>lt;sup>3</sup> NEI 12-07 is available ADAMS under Accession No. ML12144A401.

<sup>&</sup>lt;sup>4</sup> The NRC endorsement of NEI 12-07 is available in ADAMS under Accession No. ML12144A142.

<sup>&</sup>lt;sup>5</sup> The licensee's letter is available in ADAMS under Accession No. ML12160A292.

## 3. Regulatory Audit Scope

The scope of this regulatory audit for HCGS is to examine relevant flooding walkdown documents, interview flooding walkdown participants, observe areas of the plant walked down, and examine other relevant materials used to conduct the flooding walkdowns. This will assist the staff in identifying whether the flooding walkdowns were conducted in accordance with the walkdown guidance and the 50.54(f) letter. The NRC staff will request additional information using the appropriate regulatory process.

The staff reviewed the walkdown report for HCGS and compared it with the requested information in the 50.54(f) letter and the walkdown guidance. The factors that the NRC staff considered in choosing the sites to audit were:

- Lack of clarity as to how the walkdown was consistent with the guidance based on review of the walkdown report.
- Plant specific areas of interest identified during review of the walkdown report.
- Feedback and information gained during performance of regional inspections (e.g., Temporary Instruction 2515/187).

#### 4. Information Needs

The licensee is requested to have the following documentation available on site for the audit team. The documentation could be provided electronically or by paper copies. If provided electronically, the licensee is requested to have at least three computers available for the audit team, with a printer attached.

- Walkdown record forms (as described in Appendix B of NEI 12-07) and other supplemental forms and worksheets used to document observations from performance of the walkdowns.
- Supplemental guidelines or procedures used, in addition to NEI 12-07, for the implementation of the flooding walkdowns, including industry, fleet, or site-specific guidelines or procedures (this includes, but is not limited to, PSEG Procedure ER-AA-310-1009, Rev. 2, "Condition Monitoring of Structures," and HC.FP-SV.ZZ-0026(F), Rev. 6, "Flood and Fire Barrier Penetration Seal Inspection").
- Flood-specific procedures that are part of flooding protection and mitigation strategy and hazardous weather response that were reviewed as part of the flooding walkdowns, including, but not limited to, OP-AA-108-111-1001, Rev. 7, "Severe Weather and Natural Disaster Guidelines," and HC.OP-AB.MISC-0001(Q), Rev. 21, "Acts of Nature."
- Listing of entries into the corrective action program resulting from the performance of the flooding walkdowns, including condition report number, title, and brief summary of the issue or observation and its disposition.

Additional information needs identified during the audit will be communicated to the designated point of contact.

The NRC staff also requests the licensee to make personnel who performed the walkdowns (including site staff and contractors) accessible upon request (either in person or by phone). The personnel should be able to answer questions about how the visual inspections and reasonable simulations were performed, how available physical margin (APM) values were determined, and discuss engineering analyses that were developed in support of the walkdown.

# 5. Team Assignments

Area of Review Assigned Auditor				
Team Lead	Stephen Campbell (NRC)			
Flooding Walkdown Technical Lead	Shelby Bensi (NRC)			
Management Support	George Wilson (NRC)			
Technical Support	Fred Bower (NRC)			
Flooding Technical Support	Eugene Yan (ANL)			

# 6. Logistics

The audit will be conducted at HCGS from June 25 until June 27, 2013. Entrance and exit briefings will be held at the beginning and end of this audit, respectively. The licensee is requested to provide a room for the use of the audit team. A more detailed proposed audit schedule is attached.

## 7. Deliverables

An audit report/summary will be issued to the licensee within about 90 days from the end of the audit. Additionally, the results of the audit will be utilized to focus the scope of any requests for additional information issued in the course of this review.

# Hope Creek Generating Station Flooding Walkdown Audit Schedule June 25 – 27, 2013

# June 25, 2013

A.M.

- 8:30 a.m. Check-in at site receive badges, meet licensee contact(s), and setup entrance meeting.
- 9:00 a.m. Entrance Meeting introductions, audit activities and goals, and audit logistics.
- 9:30 a.m. NRC Team Breakout staff review of procedures, basis documents and reports related to licensees conduct of flooding walkdown.

P.M.

- 1:00 p.m. Discussion with the licensee on flooding walkdown methodology
- 3:30 p.m. Audit Team Caucus
- 5:00 p.m. NRC/Licensee Interim Meeting
- 6:00 p.m. Audit Team Daily Closeout

# June 26, 2013

A.M.

- 8:00 a.m. NRC Team Breakout staff review of procedures, basis documents and reports related to licensees conduct of flooding walkdown.
- 10:00 a.m. Plant walkdown (as reasonably accessible and in accordance with as low as reasonably achievable (ALARA)).

P.M.

- 1:30 p.m. Discussion(s) with HCGS flooding walkdown team members and contractors
- 4:00 p.m. Audit Team Caucus
- 5:00 p.m. NRC/Licensee Interim Meeting
- 6:00 p.m. Audit Team Daily Closeout

## June 27, 2013

A.M.

- 8:00 a.m. NRC Team Breakout staff review of procedures, basis documents and reports related to licensees conduct of flooding walkdown.
- 10:00 a.m. Plant walkdown (as reasonably accessible and in accordance with ALARA).

P.M.

- 1:30 p.m. Discussion(s) with HCGS flooding walkdown team members and contractors
- 4:00 p.m. Audit Team Caucus
- 5:00 p.m. NRC/Licensee Exit Meeting

r.ivi.

T. Joyce

If you have any questions, please contact me by telephone at 301-415-3204 or by e-mail at john.hughey@nrc.gov.

Sincerely,

/ra/(RB Ennis for)

John D. Hughey, Project Manager Plant Licensing Branch I-2 Division of Operating Reactor Licensing Office of Nuclear Reactor Regulation

Docket No. 50-354

Enclosure: Audit Plan

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OFFICE	DSEA/RHMB/BC	DORL/LPLI-2/BC	DIRS/IRIB	DORL/LPLI-2/PM
DATE	CCook	MKhanna	SCampbell	JHughey(REnnis for)
NAME	5/20/2013	5/12/2013	5/20/2013	5/20/2013

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