

April 7, 2006

MEMORANDUM TO: Chairman Diaz

FROM: Luis A. Reyes */W F Kane Acting for/*  
Executive Director for Operations

SUBJECT: CHAIRMAN REVIEW OF AN ACQUISITION FOR  
SPENT FUEL TRANSPORT RISK ASSESSMENT

In accordance with the Staff Requirements Memorandum - SECY-04-0201, "Chairman Review Thresholds for Contractual Decisions," dated December 14, 2004, a copy of the draft Statement of Work (SOW) for the subject project is provided for your review. This project is an appropriate Agency action conforming to Commission budget and program management decisions, and does not duplicate any other U.S. Nuclear Regulatory Commission (NRC) work.

The following information is provided regarding the planned subject acquisition.

Procurement Method: Agreement with the U.S. Department of Energy (DOE) Laboratory, Sandia National Laboratory (SNL). Staff believes SNL should perform this work because it follows-on from work SNL previously performed (NUREG/CR-6672, "Reexamination of Spent Fuel Shipment Risk Estimates"), and because of SNL's development of the key transport campaign risk assessment code, their world renown expertise and credibility in transport package design, analysis and evaluation under routine and accident conditions, and the absence of a more qualified organization.

Title: Spent Fuel Transport Risk Assessment

Type of Action: This is a modification to an existing agreement which was initiated on June 23, 2005.

Description/Scope: The Office of Nuclear Material Safety and Safeguards (NMSS) plans to add \$975,570 to an existing agreement with SNL of \$254,430, resulting in a total estimated cost of over a million dollars. The modification to the agreement will allow for new

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301-415-8521

additional work described in SOW Task 1, including: (1) enhanced technical assistance to perform an updated analysis of spent fuel transport risk estimates; (2) documentation of the findings in a draft NUREG report; (3) issuance of a report for public comment; (4) support for a technical peer review [Note: The technical peer review will be contracted through a separate acquisition with a different organization in order to assure the independence of the peer review. This item pertains to the work SNL will perform to participate in the peer review.]; (5) consideration of public and peer comments; and (6) preparation of a Final Draft NUREG document to be employed in the transport review of Spent Fuel Project Office (SFPO) and other facility licensing actions. Work to date on the existing agreement has focused on SOW Task 2, the Transport Safety Visualizations.

**Key Milestones/Outputs:** SNL will update the spent fuel transportation risk estimates that SNL performed in NUREG/CR-6672. That effort was sponsored by NMSS/SFPO and published in March 2000. This will be a generic risk assessment, not a facility specific assessment, although specific package designs will be employed in the analysis. The assessment will be informed by results of relevant security assessments, but will not evaluate security-related scenarios or impacts. This assessment will be performed primarily by computer analysis, will be useful in outreach efforts on communicating transport risks, and will complement the work done on the Baltimore and Caldecott tunnel fires. NMSS/SFPO: (1) managed the original NUREG-6672 effort, and is managing the existing risk assessment agreement with SNL the attached draft SOW would modify; (2) has an established working relationship with SNL in the requisite spent nuclear fuel cask technical disciplines; and (3) will be the principal user of the results. Accordingly, NMSS/SFPO will manage the modified SNL agreement.

**Period of Performance:** Commencement date of modification: May 2006  
Completion date: September 2008

**Cost Estimate Agreement  
Currently in Place:** \$254,430

**Cost Estimate Agreement  
Modification:** \$975,570

Total Estimated Cost: \$1,230,000 (includes FY 2005 funding of \$30,000)

Estimated Cost By FY: FY 2006: \$385,000  
FY 2007: \$450,000  
FY 2008: \$365,000

Budget Availability: The FY 2005 budget included \$285K, of which approximately \$255K has been carried into FY 2006 as unliquidated obligations and used to fund FY 2006 activities. The FY 2006 budget includes \$130K, which provides full funding for FY 2006 efforts. Contract support funding for FY 2007 and FY 2008 are included in NMSS's FY 2008 budget.

Job Code/Program /Planned Activity: J5546

Relationship of the Work to the Agency's Goals and Objectives: This task is primarily intended to support NMSS/SFPO transportation-related reviews of Yucca Mountain and away-from-reactor storage-related environmental impact statements; transportation-related environmental reviews for other future plants; or other facility licensing actions that involve spent fuel shipments. A secondary purpose is to support openness and outreach efforts associated with spent fuel transportation.

NMSS/SFPO has previously studied spent fuel transport impacts and found that spent fuel shipment risks are low. However, the public remains concerned about spent fuel shipments in anticipation of shipment campaigns to storage and/or disposal facilities. Staff has recently completed spent fuel cask security assessments, and believes those results can be leveraged to improve the assessment of spent fuel transport risk estimates. Staff also has new capability to better model spent fuel cask components and their effects on transport risk estimates, and believes the results could be used to represent more realistic transportation risk assessments which would also further address public concerns. Staff believes that anticipated spent fuel shipments provide a timely opportunity to perform an updated assessment of spent fuel transport risk estimates.

In addition, this task would further risk-inform the Commission's technical basis for conclusions regarding spent fuel shipment safety, increase public understanding of spent fuel shipment risks and may, through public participation in the NUREG comment process, help to alleviate public concerns in this area. In this

regard, the Task supports NRC's Strategic Plan outcome for Openness: "Stakeholders are informed and involved in NRC processes as appropriate."

Staff believes this acquisition supports Commission direction that "... regulatory policy concerning transportation of radioactive material be subject to close and continuing review" (46 FR 21620). The Commission could use the updated risk assessment and comments to review its conclusion, with respect to spent fuel transport, that "present regulations [i.e., 10 CFR Part 71, "Packaging and Transportation of Radioactive Material"] are adequate to protect the public against unreasonable risk from the transport of radioactive materials" (46 FR 21620, published April 13, 1981). The results would also assist NMSS/SFPO staff review of environmental assessments and impact statements related to spent fuel storage and disposal facilities.

NMSS will consider all pertinent requirements associated with organizational conflicts of interest for this project (including SNL's contemplated new role and activities for DOE's Office of Civilian Radioactive Waste Management), in accordance with the NRC requirements stated in Management Directive 11.7, "NRC Procedures for Placement and Monitoring of Work with the U.S. Department of Energy" and the Nuclear Regulatory Commission Acquisition Regulation, Subpart 2009.5, and will ensure compliance with all organizational conflict of interest requirements in placing the resulting agreement.

The Office of the General Counsel has reviewed this paper for legal sufficiency and has no legal objections. In addition, the Office of the Chief Financial Officer has reviewed this paper for resource implications and has no objections.

The NMSS Office Director plans to proceed with the action no earlier than 15 working days after the date of this memorandum, unless you direct otherwise. If you or your staff desire, a briefing on the project can be provided.

Enclosure: Draft Statement of Work

cc: Commissioner McGaffigan  
Commissioner Merrifield  
Commissioner Jaczko  
Commissioner Lyons  
SECY  
OGC  
OCA  
OPA  
CFO

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- cc: Commissioner McGaffigan
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- OCA
- OPA
- CFO

Distribution:  
 SFPO r/f      NMSS r/f      RidsNmssOd

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|------|-----------|-----------------|------------|------------------|-------------|-----------------|----------|---------|
| OFC  | SFPO      | NMSS            | SFPO       | SFPO             | SFPO        | SFPO            | SFPO     | SFPO    |
| NAME | JCook     | EKrauss         | JPeralta   | EHeumann         | WHodges     | RLewis          | WRuland  | WBrach  |
| DATE | 08/12/05  | 08/12/05        | 08/17/05   | 08/17/05         | 09/01/05    | 11/28/05        | 11/29/05 | 12/9/05 |
| OFC  | PMDA      | ADM             | OGC        | CFO              | NMSS        | EDO             |          |         |
| NAME | JHolonich | RWG for MLScott | Mitzkowitz | RJH for JFunches | JStrosnider | Lreyes Kane for |          |         |
| DATE | 12/13/05  | 1/24/06         | 1/30/06    | 1/25/06          | 3/16/06     | 04/07/06        |          |         |

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Statement of Work

Project Title: Spent Fuel Transport Risk Assessment  
Job Code Number: J5546  
B&R No.: 55015366270  
Technical Project Manager (TPM): John Cook, SFPO (301) 415-8521  
Technical Assistance  
Project Manager (TAPM): Penny Kinney, PMDA (301) 415-7805  
Performing Organization: Sandia National Laboratories (SNL)  
Fee Recoverable: No

Sections that pertain primarily to the proposed modification are annotated by a vertical line in the lefthand margin.

1.0 Background

This statement of work is being revised since requirements in the assessment of spent fuel canisters and transport risk assessments have been updated.

Spent Fuel Transport Risk Assessment

The U.S. Nuclear Regulatory Commission (NRC) provided spent fuel transport impact study results in the reports entitled: (1) "Final Environmental Statement on the Transportation of Radioactive Material by Air and Other Modes," NUREG-0170, December 1977; (2) "Shipping Container Response to Severe Highway and Railway Accident Conditions," NUREG/CR-4829, February 1987; and (3) "Reexamination of Spent Fuel Shipment Risks," NUREG/CR-6672, March 2000. Even though the studies demonstrated that spent fuel shipment risks are low, NRC staff has identified a number of technical factors since the last effort was completed that it believes should be evaluated in order to refine spent fuel shipment risk estimates. Further, the staff has recently completed spent fuel security assessments, and those results can be leveraged to improve the assessment of spent fuel transport risks. Staff believes that anticipated spent fuel shipment campaigns to storage and/or disposal facilities provide a timely opportunity to perform an updated analysis of spent fuel transport risk estimates. The new transport risk assessment would be conducted by computer analysis. No package testing is envisioned in this effort, although some component testing may be performed to validate input values. All findings shall be documented in a new NUREG report.

Staff notes that only the first of the reports cited above (NUREG-0170) was provided to the public for review and comment before publication. Staff anticipates that the new NUREG report would be noticed in the Federal Register for public review and comment, and that staff would arrange an external technical peer review. After considering public and peer comments, the Commission would publish the results as a NUREG document. This Task should further risk-inform the Commission's technical basis for conclusions regarding spent fuel shipment safety,

increase public understanding of spent fuel shipment risks, and may, through public participation in the comment process, help to alleviate public concerns in this area. Also, staff believes that periodic review of transportation risk estimates, as described here, supports Commission direction that "... regulatory policy concerning transportation of radioactive material be subject to close and continuing review" (46 FR 21620). Potentially, the Commission could use the outcome of this task, including the public comments, to review its conclusion, with respect to spent fuel transport, that "... present regulations (i.e., 10 CFR Part 71, "Packaging and Transportation of Radioactive Material") are adequate to protect the public against unreasonable risk from the transport of radioactive materials" (46 FR 21620, published April 13, 1981).

#### Transportation Safety Visualizations

The Spent Fuel Project Office (SFPO) frequently engages in outreach activities in meetings with state, local and Tribal officials in order to explain NRC's safety role in the transport of radioactive material, especially with regard to spent fuel transport. Often, these meetings include presentations by individuals that focus on highlighting transport routine and accident consequences, without providing the balancing perspective of the probabilities of those consequences. It then falls to NRC representatives to reassure the public regarding the adequacy of NRC's transportation safety regulations to provide protection of public health and safety. NRC has produced many technical studies that establish the adequacy of its regulations. However, these studies are based on engineering and probabilistic risk evaluations that can be difficult to convey to the public. The visualizations are intended to facilitate safety communication without overly complicated discussions.

#### 2.0 Objectives

The objectives of this agreement are delineated below.

A. Perform an updated spent fuel transportation risk assessment, including modeling of spent fuel canisters and package impact limiters, prepare a draft Final NUREG, and support the related public comment, peer review, and publication processes.

B. Provide technical support in the preparation of materials, including animations and graphics, to better inform the public on the level of safety provided by NRC's transportation safety regulations.

C. Enhance public acceptance of spent fuel transportation risk estimates. Enhance staff understanding of code parameters. Supporting analysis in fuel and material behavior and properties. Provide other technical support as assigned.

#### 3.0 Purpose

The purpose of this agreement is to obtain an updated spent fuel shipment risk assessment and to obtain explanatory materials to enhance NRC's outreach efforts (see background).

#### 4.0 Expertise and Disciplines Required

SNL will ensure that the principal investigator is a nationally and internationally recognized radioactive material packaging expert. The principal investigator will be a scientist or engineer with in-depth experience in package design and testing, who has recently assessed package performance under impact and/or thermal accident conditions. In particular, the principal investigator will have experience in conducting physical package testing, in the pre- and post-test evaluation of containment systems, and in the application of package structural integrity evaluations to spent fuel shipment risk estimates.

The principal investigator will be recognized for outstanding oral and written communication skills. The principal investigator will either perform or provide technical oversight and continuity over all work performed on this project.

#### 5.0 Work to be Performed

Work requirements are delineated under the tasks below. Since specific needs in terms of these subject areas cannot be completely forecast in advance, the agreement will be modified to include additional tasks and to revise work requirements under the tasks identified below. A proposal will be requested for any revisions to the work identified below.

##### Task 1. Spent Fuel Transport Risk Assessment

SNL will conduct a spent fuel transport risk assessment that updates the spent fuel transportation risk estimates in NUREG/CR-6672. This will be a generic risk assessment, not a facility-specific assessment, although specific package designs and routes may be employed in the analysis. To the maximum extent practicable, SNL will use cask design models already developed by NRC for structural and thermal analyses. These models will be specified by the TPM, and include, for example, the truck and rail cask models developed for NRC by Pacific Northwest National Laboratory. The assessment will be informed by results of relevant security assessments, but will not evaluate security-related scenarios or impacts. This assessment will be performed primarily by computer analysis (although small-scale or bench testing might be included at the direction of the TPM), will be useful in outreach efforts on communicating transport risks, and will complement the work done on the Baltimore and Caldecott tunnel fires.

The spent fuel transport risk assessment task will include the following subtasks:

Subtask 1a. SNL will provide support, as needed, for publication of the revised transportation risk assessment as a NUREG document. SNL will prepare, and provide to NRC, the revised spent fuel transportation risk assessment, as a Draft NUREG in the appropriate format for (sequential) public comment and peer review.

Considering the end use of the document by the public, the clarity of explanation of the method used and results obtained, accessibility to the underlying assumptions and data,



and overall readability of the NUREG are paramount objectives of this effort. SNL will carefully plan and structure the document to meet the challenge of achieving these objectives. The NUREG report will be the primary focus of the entire task, and SNL management and staff will focus its efforts from the outset on the utility and quality aspects of the NUREG report.

SNL will prepare responses to comments and reviews, and revise the Draft NUREG in consultation with the Spent Fuel Project Office Technical Project Manager. With respect to explaining the relationships between the various components of the risk assessment to the public, SNL will consider and advise the Spent Fuel Project Office Technical Project Manager on the utility of a hyperlinked version of the document, to be web-published at the Draft NUREG/public comment stage. SNL will subsequently provide the TPM with a Draft Final NUREG document to NRC in the appropriate format.

Subtask 1b. SNL will analyze high-fidelity models of two rail cask designs (one with, and one without, an inner spent fuel canister) and one truck cask design (without an inner spent fuel canister), and their respective (fuel) contents, and their respective impact limiters.

Several current and proposed spent fuel transportation package designs include inner thin-walled canisters to facilitate spent fuel handling and loading. These structures are not considered in the safety evaluation of the package design (i.e., no credit is given to the canister with respect to containment of package contents under either routine or accident conditions). Packages are certified as satisfying the regulatory requirements, regardless of the presence of canisters. Thus the canister has no bearing on safety determinations.

However, when performing risk assessments, the presence of canisters could affect risk-informed assessment of impacts from transporting spent fuel under accident conditions. The basic consideration is that a thin-walled canister is likely to readily deform during severe accidents. In some severe accidents, a leak path for fuel volatiles or particulates that might otherwise be generated could be blocked if the inner canister does not fail. If the canister does fail, the additional time required for materials to escape from the canister to the cask interior and then from the cask interior to the environment is likely to increase the amount of deposition on interior cask and canister surfaces, thus reducing the quantity of material released from the cask to the environment. This effect could lower risk estimates for impact accidents.

Under fire conditions, an inner canister would have to be heated to the point of failure before any fuel material could be released to the interior of the cask, whose seals would also have to fail before material could be released outside the cask. Heating the canister to this point could require more severe thermal conditions than that needed to fail the cask seals alone. The more severe the thermal conditions for release are, the less likely it is that an accident will generate those conditions. Thus the use of canisters may lower the already low risks for release from casks involved in accidents with fires.

However, canisters might also produce effects that would not be favorable to lower risk estimates. SNL will evaluate the overall impact of the use of spent fuel canisters on spent fuel shipment risk estimates.

Additionally, previous spent fuel transport risk assessments did not model impact limiters, or modeled them as pre-crushed (i.e., no credit was taken for the impact limiters). Impact limiters are known to provide protection during the majority of impact accidents, but were omitted from previous analyses because of the complexity in modeling the structure and deformation of the impact limiters. Impact limiters will be included in the finite element modeling and evaluation of spent fuel cask behavior under accident conditions in this subtask.

Finally, under this subtask, SNL will evaluate available information and update assumptions and parametric values used to estimate the behavior of fuels under impact-and/or fire-accident conditions.

Subtask 1c. SNL will perform 3-D thermal analysis, including 3-D modeling of fuel assemblies, to improve predictions of spent fuel cask behavior during accidents involving fire.

Subtask 1d. SNL will perform other analyses to reduce uncertainty in the risk estimates and/or to corroborate previously used values, based on SNL review of previous and related work, SNL recommendation and consultation with SFPO staff, and as directed by the TPM. This work may include scale testing of packaging components (e.g., bolt/closure system, calorimeter test on ground, etc.).

Subtask 1e. SNL will calculate spent fuel shipment risk estimates, under routine and accident conditions, using RADTRAN 6. SNL will address both population and (maximum) individual risks (the latter may involve the use of RISKIND). SNL will use available and appropriate event trees and shipment route models, including event trees with new wayside surface frequencies, and Transportation Routing Analysis Geographic Information System (TRAGIS)-based routes, with the most recently available Census population data.

## Task 2. Transport Safety Visualizations

SFPO staff has identified a need for visualizations, including graphics and animations, that could be used in public meetings, websites, and other venues, to facilitate explanation of the public health and safety protection afforded by the current transportation safety system. The visualizations are needed in the areas of regulatory provisions and risk assessment.

The regulatory provision and risk assessment visualizations must be effective, i.e., they must convey the safety information in a fashion that is easy for the intended audience to grasp. The visualizations must be factual, rigorously accurate, and without promotional aspect. The

visualizations will be subject to close scrutiny and critique by governmental and non-governmental organizations alike.

#### Subtask 2a. Regulatory Provision Visualizations

With regard to regulatory provisions, the visualizations must translate for the public what the 10 CFR Part 71 hypothetical accident conditions mean to safety in terms with which the public can readily identify and understand. Animations may be particularly well-suited for these visualization needs.

The point of these visualizations is to convey how rigorous and challenging the hypothetical accident test conditions are when compared to real-world (historical) transport accident conditions. In other words, why do we believe the regulations provide adequate safety when some real-world accident conditions (e.g., accident speed or fire duration) exceed those specified in the regulations?

A large part of the answer involves explaining those aspects of the test conditions and acceptance criteria that are not obvious (e.g., unyielding surfaces, engulfing fires, activity release rates). Another part of the answer includes the assumptions used, in assessing package performance, that impart additional forces to the package, but that are unlikely to occur in real-world accidents (e.g., worst-case orientations, orthogonal impacts, etc.), and also includes ignoring factors that provide additional protection, for the package, that are likely to occur in real-world accidents (e.g., collapse of vehicle structures before package impact, contact with the ground, and other heat sinks, etc.). The performing organization will consider and recommend the extent to which these considerations should be addressed in the visualizations.

Specific example topics for visualizations include:

- Free drop through a distance of 30 ft. onto an essentially unyielding surface: The public may often focus only on the impact speed condition. Visualize protection afforded by certified packages during real-world, higher-speed, but onto yielding-surface, to determine accident impacts.
- Fully engulfing fire test: The public may often focus only on the fire-temperature, or the fire duration, condition. Visualize protection afforded by certified packages during real-world, higher-temperature, longer-duration, but non-engulfing, accident fires.
- Test acceptance criteria: The public often overlooks the stringent post-hypothetical-accident-test-activity release and radiation-level limits that must be satisfied for package certification. Visualize minimum post-test releases/radiation levels that would result in rejection of package design.

In addition to considering the examples above, the performing organization will review all the hypothetical-accident test conditions and acceptance criteria and will provide and discuss

alternatives as to how best to clearly and simply depict and convey the real-world safety afforded by the regulatory provisions, to the public. This review will include discussions with the NRC TPM and NRC staff on difficulties that have been encountered in public meetings related to this and related topics.

#### Subtask 2b. Risk-Assessment Visualizations

With regard to risk assessment, the visualizations must define what risk means in the context of spent fuel shipments, with equal weighting to the consequence and probability components. We believe that risk comparisons should be avoided in the visualizations. For example, perhaps some form of progressive consideration of risk could be illustrated:

- What portion of expected shipments will be involved in an accident?
- What portion of accidents will be severe?
- What portion of severe accidents will be mitigated by the package?
- What portion of severe accidents will be severe enough to cause any release?
- How long between such accidents at expected shipping rates?
- What is the chance of still more severe accidents, and how frequently might they occur?
- How does the magnitude of these latter transport risks compare with the risks of operating facilities also regulated by NRC?
- Why do we believe that, on balance, likely actual risks are less than the (small) estimated risks?
- When does NRC conclude that risks are acceptably small?

The performing organization will consider these and other examples, and provide alternatives for visualizations for spent fuel shipment risk assessments, such as those presented in previous risk assessment studies and in environmental impact statements.

Actual topics for the regulatory provision and risk assessment visualizations will be selected by the Spent Fuel Project Office Technical Project Manager, and may include topics other than examples provided above. The performing organization will obtain approval from the NRC TPM, of visualization content, before production of final visualizations begins.

#### 6.0 Deliverables and Schedule (Including Meetings)

The deliverables required under each subtask with the anticipated time for delivery are provided below. All deliverables will be provided to the Spent Fuel Project Office Technical Project Manager.

Deliverables:

Task 1.

The deliverable for Task 1 will be a comprehensive NUREG report that provides spent fuel shipment risk estimates, including the analytical (and testing, if any) results. The report will also describe the approach, methods, assumptions, input data, and calculations used. A comparative analysis with previous studies of spent fuel package behavior and shipment risks will be included. The report will also contain an overall assessment of the confidence in the results provided, including a discussion of any caveats that may apply, as well as any sensitivities or uncertainties associated with the results. SNL will organize, illustrate and write the report for the general public.

The deliverable will be provided to the TPM initially as a Draft NUREG report; this report should comply with applicable NRC format requirements and be suitable for web posting. After SNL has responded to public and peer review comments and revised the Draft NUREG report in consultation with SFPO staff, SNL will provide the TPM with a Draft Final NUREG in the applicable NRC format.

Task 2.

It is anticipated that the deliverables from Task 2 will include both animations and static graphics, with supporting text and documentation. These deliverables will be provided to SFPO in a letter report. The format for animation deliverables should be amenable both for PowerPoint presentations and webpages, with selected stills usable for printed output. Static graphics should be provided in a format suitable for these applications, as well. These deliverables will be provided to SFPO in a letter report (separate from Task 1).

Schedule:

Tasks 1 and 2 are to proceed concurrently, although work may initially focus on Task 2. Task 2 will require interactions to develop alternative visualizations, provide for revisions, and obtain approvals to produce the final deliverables. The schedule that follows provides details for the first year of effort, and major milestones thereafter. Note that this schedule, and the distribution of the level of effort, may be revised, based on discussions with SNL.

|        |  |
|--------|--|
| 5-8/06 | SNL will provide the TPM with a preliminary markup of its Task 2 ideas as to how best to clearly and simply depict and convey regulatory safety and risk assessment information. SNL will also describe its planned method for Task 1 analyses for evaluating the spent fuel shipment risks. |
|--------|--|

Initial progress on this action has been completed.

5-8/06 Review meeting 1

SNL will present and discuss its options for Task 2 visualizations, identify any issues, and describe its plans for obtaining external review and input on the effectiveness of its proposed visualizations. SNL will also describe its Task 1 progress on the risk assessment task, and any preliminary issues regarding that work. This will include its thorough and complete review of sources for identifying issues and topics to address in the risk assessment, and proposed final identification of the risk assessment scope and topics.

5-8/06 SNL will provide the TPM with a revised markup of its Task 2 ideas that clearly and simply depict and convey regulatory safety and risk assessment information. SNL will also provide Task 1 preliminary results from its analyses and any proposed revisions for the spent fuel shipment risk assessment.

5-8/06 Review meeting 2

SNL will present and discuss its Task 2 progress, identify any issues, and describe its plans for preparing the first draft of its proposed visualizations. SNL will also describe its Task 1 progress on the risk assessment task, and any issues regarding that work.

5-8/06 SNL will provide the TPM with a first draft of Task 2 visualizations that clearly and simply depicts and conveys regulatory safety and risk assessment information. SNL will also provide a draft of Task 1 results as available from its computer code runs and analyses for the spent fuel shipment risk assessment.

5-8/06 Review meeting 3

SNL will present and discuss its Task 2 draft visualizations and Task 1 draft canister risk assessment impacts in detail. SNL will also describe its plan for identifying and resolving comments on the drafts, and any difficulties in obtaining the necessary approvals to prepare final deliverables. At the meeting SNL will provide a written detailed schedule leading to on-time production of all visualizations.

8/30/06 SNL will provide the TPM with a second draft, of Task 2 visualizations that clearly and simply depicts and conveys regulatory safety and risk assessment information. SNL will also provide a second draft of Task 1 results from its computer code runs, any testing, and analyses, as

available, for evaluating the impact of the use of inner spent fuel canisters on spent fuel shipment risk assessments.

- 9/06      Review meeting 4
- SNL provides Task 2 final visualization deliverables to SFPO. SNL provides status of ongoing Task 1 risk assessment testing and analyses.
- ~3/30/07      SNL provides "Draft Spent Fuel Transport Risk Assessment" NUREG to NRC.
- ~5/30/07      [SFPO provides comment to SNL]
- ~7/30/07      SNL provides revised Draft NUREG to NRC
- ~9/30/07      [NRC published Draft NUREG published in Federal Register Notice for public comment]
- ~10/30/07      [SNL supports SFPO public meeting on Draft NUREG]
- ~11/30/07      [Comment period closes.]
- ~12/30/07      [SFPO provides Draft NUREG and public comments to peer review group.]
- ~2/30/08      [Peer review group provides preliminary findings to SFPO]
- ~3/30/08      SNL provides clarifications to peer review group.
- ~4/30/08      [Peer review group provides final findings to SFPO, SNL.]
- ~6/30/08      SNL provides responses to public and peer comments to SFPO
- ~7/30/08      SNL consults with SFPO staff
- ~8/30/08      SNL revises Draft NUREG
- ~9/30/08      SNL provides Draft Final NUREG to SFPO

The Spent Fuel Project Office TPM will provide comments to the performing organization to be considered in the preparation of the draft and final task reports. These comments will identify potential problem areas, discrepancies, and technical insights on the draft materials and reports. The comments will be for the purpose of clarification only and will not be construed as to prejudice the performing organization's work or technical findings. All reports will be edited and reviewed by the performing organization and checked in accordance with the quality

assurance requirements addressed under Section 13.0. Within the above schedule and after receipt of NRC comments, the performing organization will revise the interim materials, results and draft reports, incorporating resolution of comments, and submit an NRC-compatible, electronic media copy of the final materials and reports.

#### 7.0 Period of Performance

The period of performance for this project started in June 2005, and will continue until September 30, 2008.

#### 8.0 Estimated Level of Effort

The estimated level of effort for this project is identified below.

Task 1. 135 staff-weeks

Task 2. 15 staff-weeks

#### 9.0 Meetings and Travel

It is estimated that one trip each year to Rockville, MD to consult with and brief NRC staff will be required during FY06, FY07, and FY08.

SFPO personnel may meet periodically at the performing organization's facilities, as mutually agreed, to review interim progress on tasks throughout the period of performance. SNL will prepare meeting notes including identification of Action Items. Disposition of Action Items will be tracked in the Monthly Letter Status Reports (MLSRs). Meeting notes will be distributed in accordance with Section 11.0 of this SOW.

#### 10.0 Project Status Reports

The performing organization shall submit a MLSR by the 20<sup>th</sup> day of each month with distribution as shown below. The MLSR should contain, at a minimum, all of the required information as shown MD 11.7, Exhibit 4, "Monthly Letter Status Report Requirements."

#### 11.0 Distribution of Deliverables

The following summarizes the required report distribution under this SOW. The NMSS TPM shall provide the performing organization with current NRC mailing addresses for this distribution.



Tasks 1 and 2

|   | Monthly<br>Letter<br>Status<br>Reports | Meetings<br>Workshops<br>& Trip<br>Reports | Draft<br>Formal<br>Tech.<br>Reports | Final<br>Formal<br>Tech.<br>Reports |
|---|--|--|-------------------------------------|-------------------------------------|
| Distribution<br>NMSS TPM                                | 1                                      | 1  | 1                                   | 1                                   |
| NMSS TAPM   | 1                                      | 1  | 5                                   | 1*                                  |
| SFPO Pgm<br>Coordinator                                 | 1                                      |  |                                     |                                     |
| Div. of Freedom of<br>Info. and Pub.<br>Services (FIPS) | 0                                      | 0  | 0                                   | 1                                   |

\* Camera-ready and electronic media

An electronic copy of the monthly letter status reports shall be sent to the Division of Contracts, Office of Administration, to Joyce Fields at [jaf1@nrc.gov](mailto:jaf1@nrc.gov), and to Beverly Anker at [bfa@nrc.gov](mailto:bfa@nrc.gov).

12.0 Technical/Project Direction

Technical Assistance Project Manager: Penny Kinney  
Technical Project Manager: John Cook

The NMSS TAPM is the focal point for all contract-related activities. All work assignments and program funding actions are initiated by the NMSS TAPM. All proposed work scope or schedule changes must be processed through the NMSS TAPM.

The NMSS TPM is responsible for providing technical guidance to the performing organization regarding staff interpretations of the technical aspects of regulatory requirements along with copies of relevant documents (e.g. Regulatory Guides) when requested by the performing organization. All work products must be reviewed and approved by the NMSS TPM before they are submitted as final documents. All technical direction given to the performing organization must be consistent with the work scope and schedule. The NMSS TPM is not authorized to unilaterally make changes to the approved work scope or schedule or give the performing organization any direction that would increase costs over approved levels.

Directions for changes in cost or period of performance will be provided by the DOE Operations Office after receipt of an approved Standard Order for DOE Work (SOEW) (NRC Form 173) from the Office of Nuclear Material Safety and Safeguards. If the performing organization receives guidance which is believed to be invalid under the criteria cited above, the performing organization shall immediately notify the NMSS TAPM. If the NMSS TAPM and the performing organization are unable to resolve the question within five days, the performing organization shall notify the DOE Operations Office.

### 13.0 Quality Assurance

13.1 - For all draft and final reports delivered under this agreement, the performing organization shall assure that an independent review and verification of all numerical computations and mathematical equations and derivations are verified by qualified personnel other than the original author(s) of the reports. If the performing organization proposes to verify/check less than 100 percent of all computations and mathematical equations and derivations in the report(s) (such as might be the case when there are a large number of routine, repetitive calculations), the performing organization must first obtain written approval from the NMSS TPM. Computer generated calculations will not require verification where the computer program has already been verified. The NMSS TPM has the option of auditing all documentation including project correspondence, drafts, calculations and unrefined data.

13.2 - In addition, all reports, including those which do not contain numerical analyses, must be reviewed by the performing organization's management and approved with two signatures, one of which is for the performing organization's management at a level above the program manager.

13.3 - When revisions for the reports are issued, a section must be included in the revised report to document dates of, reasons for, and the scope of all changes made since the issuance of the first performing organization's approved report.

13.4 - NRC has the option of appointing a Peer Group to review the draft report and make changes to the final report. The performing organization may recommend candidates for the Peer Group for approval by the NMSS TPM. On the occasion of dissent in the content of the final report, the dissenting party will have the option of stating its viewpoints and findings in a section of the report. Alternative QA plans should be submitted for NRC review and approval.

### 14.0 Disposal of Property

Management of property purchased under this Interagency Agreement will follow the procedures as stated in Part VIII of MD 11.7.

### 15.0 DOE-Acquired Material

Laboratories shall submit a written request to the Office of Nuclear Material Safety and Safeguards (Attn: Director, PMDA) and the NMSS TPM for approval to develop additional NRC-funded software or purchase additional property with an estimated acquisition cost of \$500 or more after work initiation. The project manager shall approve or disapprove the acquisition or development of any additional items in writing.

DOE laboratories shall report property, including software, with an acquisition cost of \$500 or more in the monthly letter status report in the month the property or software was acquired. DOE laboratories shall forward a copy of all monthly letter status reports to the NRC Division of Contracts, Office of Administration, in addition to regular distribution. For each item reported in

the monthly letter status report, as appropriate, DOE laboratories shall provide the information listed in Part IX, Section B, paragraph (1), item (f) of Management Directive 11.7, *NRC Procedures for Placement and Monitoring of Work with the U.S. Department of Energy*.

16.0 NRC-Furnished Material

None

17.0 Organizational Conflict of Interest Disclosure

DOE recognizes that Section 170A of the Atomic Energy Act of 1954, as amended, requires that NRC be provided with disclosures on potential conflicts when NRC obtains technical, consulting, research and other support services. DOE further recognizes that the assignment of NRC work to DOE laboratories must satisfy NRC's conflicts standards. Accordingly, when NRC enters into an agreement with a DOE laboratory to perform work for NRC, and during the life of the agreement, the laboratory shall review its current work, planned work and where appropriate past work for DOE and others (meaning, organizations, in the same/similar technical area as the NRC project scope of work, e.g., (included but not limited to), NRC licensees, vendors, industry groups or research institutes that represent or are substantially comprised of nuclear utilities) to determine whether such work is in the same or similar area as the proposed NRC project. Should that review reveal current or planned work for DOE or others in the same or similar technical area as the proposed NRC work, the laboratory shall provide name of organization, dollar value, and period of performance of the work identified as well as descriptions of such potentially conflicting present/planned/past work to NRC. NRC shall then determine whether a conflict would result and, if one does, determine, after consultation with the laboratory and DOE, the appropriate action NRC or DOE should take to avoid the conflict or when appropriate under NRC procedures, waive the conflict.