

September 21, 2012

MEMORANDUM TO: Anthony H. Hsia, Branch Chief **/RA William Burton for/**
Environmental Project Branch 2
Division of New Reactor Licensing
Office of New Reactors

FROM: Laura M. Quinn-Willingham, Project Manager
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Office of New Reactors

SUBJECT: TRIP REPORT: INTERVIEWS WITH THE PUBLIC REGARDING
SOCIOECONOMIC AND ENVIRONMENTAL JUSTICE ISSUES
IN AREAS NEAR THE BELL BEND NUCLEAR POWER PLANT
SITE

Enclosure 1 provides a summary of all meetings the NRC staff and its contractors held with local public officials regarding the topics of socioeconomics and environmental justice related to PPL Bell Bend, LLC's application to construct and operate a new nuclear unit on the Bell Bend site in Luzerne County, Pennsylvania. Those conducting interview meetings during the week of May 14, 2012, included Mr. Daniel Mussatti, a member of the U.S. Nuclear Regulatory Commission (NRC) staff, and Mr. Patrick Balducci, a member of the Pacific Northwest National Laboratory staff. Mr. Jan Aarts of Cardno ENTRIX participated in the Borough of Berwick, Pennsylvania (PA), and Salem Township, PA, interviews. Mr. John Fringer, a member of the NRC, participated in the Salem Township interview. Collectively, the interviewers are referred to as "NRC staff."

Docket No.: 52-039

Enclosure:
As Stated

cc: See next page

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**Bell Bend Nuclear Power Plant
Combined License Application
Socioeconomics and Environmental Justice - Interviews with the Public
Daniel Mussatti and Patrick Balducci
May 2012**

Discussion Summary: The discussions summarized below involved face-to-face interviews, which were conducted by Mr. Daniel Mussatti, a member of the U.S. Nuclear Regulatory Commission (NRC) staff, and Mr. Patrick Balducci, a member of the Pacific Northwest National Laboratory (PNNL) staff, during the week of May 14, 2012, in conjunction with the environmental site audit. Mr. Jan Aarts of Cardno ENTRIX participated in interviews with the Borough of Berwick, Pennsylvania (PA), and Salem Township, PA. Mr. John Fringer, a member of the NRC, participated in interviews with the Salem Township, PA. Collectively, the interviewers are referred to as "NRC staff."

Interview Summaries

Luzerne County Planning Commission Meeting

Mr. Adrian Merolli (Director), Luzerne County Planning Commission

The NRC staff met with the Director of the Luzerne County Planning Commission (LCPC) to discuss transportation, economic, and zoning/permitting requirements of the Bell Bend Nuclear Power Plant (BBNPP). Mr. Merolli, the Director of the LCPC, noted that Salem Township holds jurisdiction over the zoning and permitting requirements associated with proposed BBNPP and that the BBNPP site would need to be rezoned from prime agricultural to heavy industrial use. Mr. Merolli also noted that PPL Bell Bend, LLC (PPL) would need to coordinate with Salem Township in order to close Confers Lane. Salem Township would be required to abandon the road and build a cul-de-sac at each terminus point. With respect to long-range planning, Mr. Merolli noted that Luzerne and Lackawanna counties have prepared a combined long-range comprehensive plan that could be made available to the evaluation team. He also noted that the Bonderosa, a recreational vehicle (RV) and cabin campground designed for 100-200 people when completed, has been planned and partially built near the BBNPP site. He also noted that there is planning underway for a townhouse development in Salem Township. With respect to cumulative impacts, Mr. Merolli referenced a Salem Township quarry permit in process, plans for an asphalt plant on Route 11 approximately 1 to 2 miles from the BBNPP, and a culm bank starting along the river at Shickshinny and extending north past Salem Township. Mr. Merolli also noted that traffic impacts of the BBNPP could be significant in the region with severe bottlenecks in Berwick and Shickshinny. In addition, these areas recently (fall 2012) experienced significant flooding.

Berwick Area School District Meeting

Mr. Wayne Brookhart (Superintendent), Berwick Area School District

The NRC staff met with Wayne Brookhart, the Superintendent of the Berwick Area School District, to discuss the district's facilities, tax base, and capacity to absorb additional students. Mr. Brookhart noted that the Berwick Area School District currently has a student-to-teacher ratio of approximately 15:1. He noted it had been roughly 13:1 but due to recent staff layoffs, the ratio had grown. He also noted that the trends in declining school enrollment seen in the past have stabilized and there has been a slight increase in the student population in the past four years,

primarily due to the expansion of low-income housing in Berwick. Mr. Brookhart referenced a recent study that forecast area population. The findings of the study indicate that the populations of both Berwick, PA, and Nescopeck, PA, are expected to decline by more than 10 percent between 2010 and 2020. Mr. Brookhart noted that population declines were tied to economic conditions caused by the long-term decline of the local manufacturing sector. Mr. Brookhart noted that any increase in the number of school-age children due to the BBNPP is beyond the planning scope of the school district at this time. He also noted that recent reports indicate that 24 percent of local households have children under the age of 18.

Luzerne County Sheriff's Office and Luzerne County Engineer's Office Meeting

Mr. Jack Robshaw (Luzerne County Sheriff), Luzerne County Sheriff's Office

Mr. Joseph Gibbons, P.E. (Luzerne County Engineer), Luzerne County Engineer's Office

Mr. Robert Lawton (Luzerne County Manager), Luzerne County

The NRC staff met with the Luzerne County Sheriff, County Manager, and County Engineer to discuss public safety, transportation, and housing impacts of the BBNPP on Luzerne County. Mr. Robshaw noted that the Luzerne County Sheriff's Office was the enforcement arm of the county court system, providing prisoner transportation, issuing warrants, and assisting in civil judgments including evictions. He noted that Luzerne County jails are at capacity and additional prisoners are transported to other counties for housing. He also noted that the office has 36 deputies and 5 office staff, though the office has lost 11 staff members over the past 2 years due to budget cuts, with additional cuts expected in the next fiscal year. Mr. Robshaw noted that his office performs an emergency assistance role in terms of traffic, evacuation, and general support. He noted that there are problems with gangs in the Hazelton area and there are drug operations, including meth laboratories, located in the Berwick area. Mr. Gibbons noted that he is concerned that old bridges located within the county may not have the capacity to sustain heavy truck traffic during the BBNPP construction period. He acknowledged that this was less of a concern on major routes but that due to diversion during congested periods, truck traffic could impact bridges on secondary routes. His other concern was associated with housing. During the construction of the Susquehanna plant, construction workers were housed largely in campgrounds and RV parks. He expects trailer parks, campgrounds, and RV parks would be developed prior to initiating construction on the BBNPP. With that noted, permanent housing is limited in the Berwick area and is expected to decline in the Shickshinny area due to recent (fall 2012) flooding.

Borough of Berwick Meeting

Mr. Jim Timbrell (Mayor), Borough of Berwick

Mr. Robert Hivish (Borough Manager), Borough of Berwick

Mr. Lauren Martz (Asst. Borough Manager), Borough of Berwick

Mr. Jack Kytte (Working Foreman, Department of Public Works), Borough of Berwick

Mr. Greg Harkins (Codes Department Supervisor), Borough of Berwick

The NRC staff met with Berwick staff and elected officials of the Borough of Berwick, PA. Topics of discussion included local community demographics, public facilities, tax base, and emergency preparedness. Berwick staff noted that due to the limited presence of minority and low-income populations near Berwick, environmental justice issues related to the BBNPP are expected to be minor. Berwick staff viewed the prospect of the BBNPP positively, identifying the need for more jobs and recognizing the potential economic impact of the facility. The largest employers in the area are currently Wise Potato Chips, Cheetah Chassis, and Berwick Offray. Berwick staff noted that when the Susquehanna project was constructed, there was a noticeable

increase in school enrollment and overall population. The staff expressed concern regarding housing during the BBNPP construction period because during the construction of the Susquehanna plant, houses were purchased, divided into multiple family dwellings, rented at a high price during the construction period, and then left to fall into disrepair in the years that followed. Berwick staff shared the concern that this pattern would reoccur with the construction of the BBNPP. Berwick staff noted that there is very little room for growth in Berwick and that local ordinances would limit the number of trailer and RV parks that could be added to the Berwick area. Thus, there is very limited capacity to accommodate additional housing demands placed upon Berwick during the BBNPP construction period. Berwick staff indicated that Route 11 during outage periods is heavily congested and congestion levels are expected to worsen during the BBNPP construction period. Berwick staff also expressed concern regarding the impact of local truck traffic on road infrastructure and discussed the potential to assess a traffic impact fee that would require a bond from PPL to insure against road damage.

Salem Township Meeting

Mr. Joshua Kishbaugh (Chairman), Salem Township Board of Supervisors

Mr. William Bogle (Chairman), Salem Township Planning Commission

Ms. Karen Karchner (Zoning/Planning Administrator), Salem Township

Mr. John Varal, American Institute of Certified Planners Varaly Associates

The NRC staff met with the representatives of Salem Township to discuss the local community, relevant permitting/zoning requirements, and concerns regarding the BBNPP. Salem Township representatives indicated that PPL had submitted applications for a subdivision and lot consolidation permit and a conditional use permit. Township staff noted that the vacation of Confers Lane has been removed from the subdivision and lot consolidation permit application. This is due to the implications for the township's evacuation plan, which would be addressed during the conditional use permit application review process. The residential building codes were recently updated to require township approval to upgrade single- to multiple-family dwelling units. Township staff indicated they had recently met with PPL and expressed concern regarding the traffic impact study (TIS) performed for the BBNPP. More specifically, township staff argued that the TIS was outdated and did not adequately address the impact of traffic diversion during congested periods onto secondary routes located within the township. Township staff argued that the TIS did not account for recent growth in the area driven by the addition of Western International Gas and Cylinders and the expansion of Tech Packaging. Further, more growth is expected, as there is an application pending for a co-gen natural gas plant in the area. Township staff members are hopeful the TIS would be updated and additional mitigation strategies implemented. Township staff also shared concerns regarding the impact of the Confers Lane vacation on state motor fuel tax allocation formulas. Township staff indicated that a historic marker was found on Lot 54 near the BBNPP site indicating that a home located there was once burned down by Native Americans. Township staff indicated that water and sewer lines both have the capacity to absorb the impacts of the BBNPP, but PPL would need to extend both lines and build a larger pumping station. Township staff noted that investments are needed for local fire and emergency response systems to accommodate the BBNPP. Finally, township staff noted that there was a public hearing regarding BBNPP zoning and the transcripts are available from PPL.

Columbia County Sheriff's Office Meeting

Mr. Tim Chamberlain (Columbia County Sheriff), Columbia County Sheriff's Office

Mr. Earl Mordan (Chief Deputy Sheriff), Columbia County Sheriff's Office

The NRC staff met with representatives of the Columbia County Sheriff's Office to discuss the public safety and emergency preparedness impacts of the BBNPP on Columbia County. Mr. Chamberlain noted that the Columbia County Sheriff's Office currently employs six full-time and six part-time deputies. He also indicated that the office's budget in recent years has remained stable. He noted that his office serves as part of the emergency operations center and that during a recent flood, his office worked to evacuate a section of homes in the Bloomsburg area and that evacuation procedures were successful. He also indicated that his office participates in an emergency response drill associated with the existing Susquehanna plant every two years and an abbreviated drill every year. He noted that his department is not compensated for any training associated with responding to potential incidents at the Susquehanna site. Mr. Mordan noted that during the construction of the Susquehanna plant, public safety impacts were primarily limited to minor, alcohol-related incidents such as bar fights and drivers operating vehicles while under the influence of alcohol. He concluded that the public safety impacts of the Susquehanna construction workforce were fairly minor. He indicated that the major impacts associated with the BBNPP would likely be tied to road degradation, increased traffic congestion, housing shortages, high density worker camps that can lead to alcohol consumption and aggressive behavior, and escalating rents. He also noted that outage workers assimilate well into the area without significant public safety impacts. Mr. Chamberlain noted that the Berwick, Central Columbia and Bloomsburg Area school districts were likely destinations for children of the BBNPP construction and operations workforce who reside in Columbia County. He also noted that there has recently been discussion surrounding a potential merger between the Central Columbia and Bloomsburg Area school districts.

Columbia County Office of Planning Meeting

Mr. Robert Aungst (Director), Columbia County Office of Planning

Ms. Rachel Swartwood (Land Use Planner), Columbia County Office of Planning

The NRC staff met with Columbia County Office of Planning (CCOP) representatives to discuss land-use, transportation, and economic issues associated with the proposed BBNPP. CCOP representatives indicated that the most significant impacts of the BBNPP would likely be tied to housing and transportation. Mr. Aungst noted that there is a shortage of housing in Bloomsburg and Berwick that would be appropriate for construction workers and that he is concerned about the impacts of the BBNPP on traffic congestion along Route 11. He indicated that there are a small number of large projects in various stages of development in Columbia County, including expansion of a wind farm with an additional 18 turbines planned for installation in the county, a local air cargo airport located near Interstate 81, and a local industrial park under development near Bloomsburg.

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