# RASE-587 Official Transcript of Proceedings

## **NUCLEAR REGULATORY COMMISSION**

Title:

Entergy Nuclear Operations, Inc.

Indian Point Units 2 and 3

Pre-hearing Conference

DOCKETED

January 23, 2012 (11:00 a.m.)

OFFICE OF SECRETARY RULEMAKINGS AND ADJUDICATIONS STAFF

Docket Number:

50-247-LR and 50-286-LR

ASLBP Number:

07-858-03-LR-BD01

Location:

(telephone conference)

Date:

Wednesday, January 18, 2012

Work Order No.:

NRC-1399

Pages 1054-1100

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1	UNITED STATES OF AMERICA
2	NUCLEAR REGULATORY COMMISSION
3	+ + + +
4	ATOMIC SAFETY AND LICENSING BOARD PANEL
5	+ + + +
6	PRE-HEARING CONFERENCE
7	x
8	IN THE MATTER OF: : Docket Nos.
9	ENTERGY NUCLEAR : 50-247-LR
10	OPERATIONS, INC. : 50-286-LR
11	: ASLB No.
12	: 07-858-03-LR-BD01
13	(Indian Point Nuclear :
14	Generating Units 2 and 3):
15	x
16	Wednesday, January 18, 2012
17	Rockville, MD
18	The above-entitled matter came on for
19	status conference, via telephone, pursuant to
20	notice, at 1:30 p.m.
21	BEFORE:
22	LAWRENCE G. MCDADE Administrative Judge
23	DR. KAYE D. LATHROP Administrative Judge
24	DR. RICHARD E. WARDWELL Administrative Judge
25	

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#### PROCEEDINGS

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(1:37:57 p.m.)

ADMINISTRATIVE JUDGE McDADE: Okay. We will come to order. We're here in the matter of Entergy Nuclear Operations Indian Point Nuclear Generating Units 2 and 3. Docket number 50-247-LR and 50-286-LR, ASLPB number 07-858-03, and LRBD01.

We are here based on a proposed settlement agreement regarding New York State Contention 24. This Contention was virtually admitted in our order of July 31<sup>st</sup>, 2008, LBP-0813. That Contention claimed that there was a violation of 10 CFR 54.21(a)1. It challenged the integrity of the containment structure, and alleged there was an inadequate Aging Management Program to insure the continued integrity of the containment structure during the proposed life expansion.

When the Board admitted the Contention, we admitted it in order to "determine what effect, if any, the water cement ratio would have on the integrity of the containment structure and whether any additional AMPs were necessary. And, if so, what those AMPs would include."

We received on December  $21^{\rm st}$ , 2011 a proposed settlement agreement. And subsequent to

that, we asked the parties to submit to us various documentation. The settlement agreement specifically referred to documents that had been furnished to the State of New York by Entergy during the course of the disclosures, and New York indicated that based on those documents they were satisfied that the current containment structure was adequate and that the proposed testing and inspection for the period of continued operation would be adequate.

Prior to approving the settlement agreement, we wanted to inquire into it. We have received those documents, and we thank you for them. We've had the opportunity to review them, and we wanted to have just before we moved on some questions of the parties so that we can satisfy ourselves that the settlement agreement is in the public interest.

Specifically, the settlement agreement makes reference to 10 CFR 50.55(a). That portion of the Code of Federal Regulation goes on for scores of pages, but it does require that as a condition of the license that certain paragraphs included there be part of the license; (f) having to do with in-service testing requirements, and Subpart G having to do with in-service inspection requirements.

What we would like to do, and I will allow

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+	either New York or Entergy and let me lirst ask New
2	York. And if you wish, you can defer to Entergy. Can
3	you explain at this point, the nature of the testing
4	and how that has satisfied the interest of New York?
5	Immediately before doing that, though, I
6	just want to make a record of who is a participant in
7	this particular call. We will go down, first of all,
8	the joint motion. New York and Entergy, from New York
9	State?
10	MR. SIPOS: Yes, good afternoon, Your
11	Honor. This is John Sipos, S-I-P-O-S. I have Lisa
12	Burianek here with me in Albany, and Charlie Donaldson
13	in New York City.
14	ADMINISTRATIVE JUDGE McDADE: And from
15	Entergy?
16	MR. BASSETTE: Yes, Your Honor, it's Paul
17	Bassette, Marty O'Neill, and then from Entergy I have
18	Rich Drake and Alan Cox.
19	ADMINISTRATIVE JUDGE McDADE: And from the
20	NRC Staff?
21	MR. TURK: Sherwin Turk. I'm joined by
22	David Roth, Beth Mizuno, Anita Bhosh, and Brian Newell
23	from my office. Also, Kimberly Green, Abdul Sheikh,
24	and Raj Auluck.
25	ADMINISTRATIVE JUDGE McDADE: Okay, and

	Irom Riverkeeper?
2	MR. TURK: Oh, I'm sorry, one more on the
3	telephone, Robert Kuntz.
4	ADMINISTRATIVE JUDGE McDADE: Okay, thank
5	you, Mr. Turk. From Riverkeeper?
6	MS. BRANCATO: Yes, Your Honor. This is
7	Deborah Brancato from Riverkeeper.
8	ADMINISTRATIVE JUDGE McDADE: And from
9	Clearwater?
10	MS. GREENE: Yes, Your Honor. Manna Jo
11	Greene from Clearwater, also Karla Raimundi.
12	ADMINISTRATIVE JUDGE McDADE: Okay, and
13	from Connecticut?
14	MR. SNOOK: Robert Snook from Connecticut.
15	ADMINISTRATIVE JUDGE McDADE: Okay. And,
16	Ms. Matthews, you're also on the line?
17	MS. MATTHEWS: Yes, I am, Your Honor.
18	ADMINISTRATIVE JUDGE McDADE: Okay. From
19	the New York Department of I'm sorry.
20	MS. MATTHEWS: That's okay, Environmental
21	Conservation.
22	ADMINISTRATIVE JUDGE McDADE: No, no, what
23	I'm sorry. What I was sorry about is not that
24	you're on the line, Ms. Matthews. It's just that
25	Judge Lathrop is out in Colorado and was on the line,

1062 and I just got a notice just handed to me that Judge 1 Lathrop has just been dropped off the call. 2 you can just hold on for a second here and let us get 3 Judge Lathrop back on the line. Hold on, please. 4 Okay, we're back on the line. This is 5 Judge McDade. Judge Lathrop is back on the line. 6 7 When we left off, the parties had been identified, all of the participants on the line. Let 8 9 me ask, is there anybody else who is on the line that we have not identified for the record? 10

(No response.)

ADMINISTRATIVE JUDGE McDADE: Okay, apparently not. As I understand the settlement agreement, there's basically three parts to it. First, there has been testing, and we have received the results of that testing which has been extensive. A lot of documentation has been submitted, and is now part of the record.

There is also a commitment to continue testing and inspection during the period of continued operation. Also, a commitment on the part of Entergy to submit the results of that continued testing and inspection to the State of New York. And also, if for any reason Entergy were to sell or transfer ownership, that that commitment would pass to any new owner or

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operator of the Indian Point facilities.

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Let me ask, either -- to ask first New York and then if you wish you can defer to Entergy, could you briefly explain the nature of the inspection and testing that has been done, and is committed to being done in the future?

MR. SIPOS: Your Honor, good afternoon. Sipos, again. Ι think it would be John appropriate to defer to Entergy, although I am -- Mr. Donaldson and I are happy to address questions concerning the settlement. But as to the inspection that -- with respect to the inspections that have taken place, and are anticipated to take place for the period of extended operation for year 40 out to 60, I believe it would be most appropriate if Entergy covered that.

ADMINISTRATIVE JUDGE McDADE: Okay, Mr. Sipos. Mr. Bassette. And what we're looking for is just sort of a brief summary. The documentation has been submitted. It's part of the record in this case. Can you just for the record give a brief summary of the kind of testing and inspection that has been done with regard to the integrity of the concrete in the containment structure?

MR. BASSETTE: Yes, Your Honor, I can do

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that. If you have any questions, hopefully I can answer them, but also I may defer to some of my colleagues or Entergy.

The historical reports we provided to you, we gathered approximately 2,700 original concrete sample reports from original construction of Unit 2 and 3. We had hired an expert, Dr. Burdette, from the University of Tennessee who reviewed all of those reports to determine the quality of the original concrete test report -- of the original concrete used to construct Unit 2 and 3. And those reports that New York forwarded to you, those original test reports would show all of the original concrete exceeded the 3,000 psi criteria at 28 days.

All those reports show that the original concrete used for Units 2 and 3 were a high-quality concrete, not met at strength requirements. With regard -- those are the original test reports.

With regard to ongoing inspections, Entergy for the containment concrete inspection is crediting the Aging Management Program, which is the SME Section 11 IWL Concrete Containment Inspection regime. We disclosed three reports each from around 2000, another 2005 or 2006, and then most recently 2010, three reports for each unit.

Those are the detailed inspection results 1 2 of the external portion οf the containment. 3 Basically, it's my understanding, it's equivalent to a VT3 examination which requires high-strength lights, 4 high-strength binoculars, comparison of historical 5 results by trained qualified inspectors. 6 7 This is a program that's required, Entergy is required to do, and those are the results that are 8 9 documented in the inspection reports, which includes 10 monitoring and trending, as appropriate. 11 ADMINISTRATIVE JUDGE McDADE: Okay. ADMINISTRATIVE JUDGE WARDWELL: This is 12 13 Judge Wardwell. Those are inspections and they are 14 generated in reports, and they're required as part of licensing basis. fair 15 your current Ιs that 16 assessment? 17 MR. BASSETTE: Yes, Your Honor. 18 ADMINISTRATIVE JUDGE McDADE: Okay. And, 19 Mr. Sipos, from what I understand from the settlement 20 agreement is based on those reports, the State no 21 longer challenges the present structural integrity of 22 the Indian Point Reactor Containment or the adequacy 23 of the measures Entergy currently proposes to employ 24 to insure continued structural integrity of Indian

Point Reactor containment. Is that correct, Mr. Sipos?

MR. SIPOS: Your Honor, I guess I'd like to elaborate on the State's position, if I may. The contention that the State filed back in November of 2007 raised concerns about the water cement ratio at the time of initial fabrication of the concrete containment. And documents have been produced, so I'm referring to Contention 24 on pages 221-223 of our petition.

Documents have been produced during this proceeding that show that the compressive strength has, or at that time did exceed 3,000 psi as Mr. Bassette has summarized. And it has also become apparent to the State that Entergy has engaged in inspections of the concrete domes. And the results of those inspection reports have been shared and given to the State. These are retrospective inspections over the last decade or so, as Mr. Bassette said. And that Entergy has committed on a going forward basis to continue those inspections, as it has said in its license renewal application, in the Aging Management Plan, as now exists in the proceeding.

And given those -- given that information, given the information about the compressive strength and Entergy's agreement to conduct tests and to have -- produce those results of the tests that have

already been done, and to do so in the future, State 1 reached the conclusion that the objective that it 2 sought in this contention had been sufficiently 3 satisfied. 4 5 And if I could go a little bit further, I 6 standing where we are today, I quess 7 necessarily prepared to say more than that, but that Entergy has done tests in the last decade, and they 8 9 have represented, or they have stated that they will do so in the future. 10 ADMINISTRATIVE JUDGE McDADE: And, 11 Turk, let me just ask. As I under --12 13 ADMINISTRATIVE JUDGE WARDWELL: Can we just stay with Mr. Sipos, if we might? This is Judge 14 15 Wardwell speaking again. ADMINISTRATIVE JUDGE McDADE: Yes. 16 17 MR. SIPOS: Yes, Your Honor. ADMINISTRATIVE JUDGE WARDWELL: I thought 18 19 I understood you, and then you kind of confused me at 20 the end. Your contention reads that the license 21 application fails to comply renewal requirements because the Applicant has not certified 22 the present integrity of the containment structures, 23 24 has not committed to an adequate Aging Management

Program to insure the continued integrity of the

containment structures. That's your contention in 24. 1 2 MR. SIPOS: Yes. ADMINISTRATIVE JUDGE WARDWELL: When you 3 just said that you were limiting, or you weren't going 4 to go any further than just saying the tests initially 5 6 show that the strength was there, and that the 7 inspections and tests that have been conducted will be moving forward, and you're comfortable with at least 8 9 the water cement issue that you raised. But are you, in fact, satisfied that the contention as worded has 10 been satisfied such that you won't be bringing up 11 anything else in regards to this issue? 12 13 MR. SIPOS: The State in this proceeding --14 should the proposed settlement be accepted by Your 15 Honors, the State would not be bringing up anything 16 else in this proceeding concerning the concrete 17 containment structures. ADMINISTRATIVE JUDGE WARDWELL: All right. 18 19 So, you're completely satisfied that New York State 24 20 has been resolved as far as you are concerned because 21 of the concrete test when it was initially placed, the testing that has occurred since, and the commitment to 22 continue that testing through the period of extended 23 24 operations. Is that a fair assessment?

Yes.

SIPOS:

Your Honor.

MR.

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We

had

1	concerns the State had concerns initially about the
2	initial fabrication, the water cement ratio. There
3	have been documents produced that reflect that
4	actually the compressive strength as the concrete
5	cured following its initial pouring and setting
6	exceeded the 3,000 psi threshold. And the State has
7	seen evidence that Entergy has engaged in a inspection
8	program, and that it's committed to doing that in the
9	future under the AMP, and the reference to the ASME
10	standard going forward.
11	ADMINISTRATIVE JUDGE McDADE: Judge
12	Wardwell, anything further?
13	ADMINISTRATIVE JUDGE WARDWELL: Not right
14	at the moment.
15	ADMINISTRATIVE JUDGE McDADE: Okay, thank
16	you. Mr. Turk, it's my understanding that there is a
17	requirement under 10 CFR 50.55(a), Subparts F and G
18	for continued inspection and testing as part of the
19	licensing basis that would continue on during any
20	period of extended operation. Is that consistent with
21	the Staff's view?
22	MR. TURK: Yes, Your Honor. The
23	requirements of the Part 50 license continue in effect
24	after license renewal to the renewed license.
25	ADMINISTRATIVE JUDGE McDADE: Okay. And

could you summarize, or would it be better to have 1 Entergy summarize for the record the nature of the 2 3 ongoing testing and inspection that would be done under Subparts F and G of 50.55(a)? 4 MR. TURK: Your Honor, I would defer to 5 6 Entergy for that. But also, when possible I'd like to 7 make a statement about the Staff's position on the 8 contentions. I can hold on that. 9 ADMINISTRATIVE JUDGE McDADE: Okay. Let me just get -- Mr. Bassette, are you in a position to 10 respond, or would one of the other individuals with 11 you be in a better position to? 12 13 MR. BASSETTE: Well, Your Honor, we did say the inspection reports that we disclosed to you are 14 part of that program, so perhaps I don't understand 15 16 your more broader question. 17 ADMINISTRATIVE JUDGE McDADE: Okay. Well, documentation we've received 18 the obviously is 19 historical. And, specifically, with regard to Reactor 20 2, the inspection reports from 2000, 2006, 2010; from 21 Unit 3, 2001, 2005, 2009. Under the regulation you'll have a continuing obligation to test and inspect the 22 23 facility. And what I was wondering is, if you could 24 for the record just summarize briefly what that

ongoing inspection and testing will consist of over

the next 20 years if the license renewal were to be 1 2 granted. 3 BASSETTE: Rich, could you jump in MR. here? Mr. Drake. 4 5 MR. DRAKE: Sure. No, we -- part of the Maintenance Rule, and also the in-service inspection 6 7 requirements that we've committed to, we do visual inspections every five years at a minimum, and we will 8 9 continue to do those inspections going forward. 10 ADMINISTRATIVE JUDGE McDADE: Okav. 11 Specifically, as I understand it, ASME Boiler and 12 Pressure Code Section 9, Division 1, Subsection 1W(L) 13 is required. And I was wondering if there's someone who just for the record would be able to summarize, 14 encapsulate briefly what that entails. 15 I'm not 1.6 looking for the ability to actually do the inspection 17 after you explain it, but just a very brief summary. 18 Mr. Drake is the person to do it? 19 DRAKE: Yes. The Section 11 of the 20 Boiler Pressure Vessel Code which is the in-service 21 inspection, and this is Subsection IWL, which is the concrete containment inspections. They are performed 22 23 under my direction. I'm the responsible engineer for 24 the program. I'm a licensed professional engineer in

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the State of New York.

	we have a team of engineers who are
2	familiar with concrete inspection, and we have trained
3	inspectors who are qualified to the Section 11
4	requirements for inspection. Those inspections are
5	done to meet the inspection criteria where you have to
6	be able to certify that you can with proper lighting
7	and inspection techniques visually see the proper
8	crack or line size from a certified distance. Or if
9	you're not in that certified distance with the proper
10	lighting that remotely with enhancement techniques can
11	achieve the same requirement.
12	We do all accessible surfaces of the
13	containment, and we visually look for any anomalies or
14	degradation. And we take pictures, photographic, and
15	we document those items for trending to see if there
16	is any trend for degradation, et cetera.
17	ADMINISTRATIVE JUDGE McDADE: Okay.
18	MR. DRAKE: And currently we've been
19	monitoring and we have not seen any degradation that
20	has shown any adverse trending.
21	ADMINISTRATIVE JUDGE McDADE: And what do
22	you do if you would find degradation?
23	MR. DRAKE: Oh, we would take corrective
24	actions. We would do repairs in accordance with
25	Section 11. That's inspection and repair process.

them in accordance with that 1 would do And 2 procedure. 3 ADMINISTRATIVE JUDGE McDADE: And if there were a period of extended operation how often would 4 these inspections occur with each of the two units? 5 MR. DRAKE: They would continue at the same 6 7 periodicity. Like I said, five years or if required sooner, as needed. 8 9 ADMINISTRATIVE JUDGE McDADE: Okav. In if begin 10 words, there were to demonstration of degradation, then the inspection 11 interval would be decreased. 12 13 MR. DRAKE: We would -- as part of the 14 program it would be -- the frequency would accordingly, 15 increased. And, we also do some inspections if we were to do like an in-service 16 17 integrated leak rate test of the containment, we would 18 do an inspection before and after that also. ADMINISTRATIVE JUDGE McDADE: Okay. Now, 19 20 are the results of these inspections available for 21 review by the NRC, or are they submitted to the NRC? 22 MR. They are -- for the IWL DRAKE: 23 inspections, we -- they're available to the NRC. We also have them reviewed by our ANI certified 24

inspectors also.

2 these are contractors for Entergy. they're independent 3 MR. DRAKE: Yes, 4 contractors that oversee all that, also. ADMINISTRATIVE JUDGE McDADE: Okay. And 5 these inspection reports would then be subject to 6 7 review by the inspectors by the NRC at the facility. 8 MR. DRAKE: Yes. 9 ADMINISTRATIVE JUDGE McDADE: Okay. Now --10 okay. Mr. Turk, you were starting to say that you wanted to comment with regard to the settlement. And 11 12 one of the things also, Mr. Turk, I would want you to 13 comment on as part of that is as part of the current a requirement 14 operating basis there's for 15 continued inspections. As part of the settlement 16 agreement there's also a requirement that the results 17 of these inspections be forwarded to, provided to the 18 State of New York. And one of the questions I have is that 19 how would be enforced. The inspections 20 themselves under the current operating basis, what 21 would be the Staff's position as to the authority of the Board to impose the obligation to submit these 22 23 reports to New York as license conditions, Mr. Turk? 24 MR. TURK: Thank you, Your Honor. I wanted to note that the Staff's review of issues related to 25

ADMINISTRATIVE JUDGE McDADE: Okay. And

this contention can be found in our Safety Evaluation Report, Section 3.0.3.3.2. And that begins at page 3-153 of the Staff's SER.

The conclusions that the Staff reached as found at page 3-166, in which the Staff stated after having gone through all of the relevant documentation in the license renewal application and the Applicant's Staff's for additional responses to request information, at page 3-166 the Staff concluded that on the basis of its technical review of the Applicant's containment in-service inspection program, and the review of the Applicant's responses to Staff RAIs, the Staff concluded that the Applicant has demonstrated that the effects of aging will be adequately managed so that the intended functions will be maintained consistent with the CLB for the period of extended operation as required by 10 CFR 54.21(a)3.

And the Staff continued to note that they had reviewed the new FSAR supplement for this program and concluded that it provides an adequate summary description of the program as required by 10 CFR 54.21(d).

With me in the room as we speak today is
Kimberly Greene who was the Project Manager
responsible for safety issues at the time the SER was

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prepared. She coordinated the preparation of the SER with Staff experts. Also in the room with me is, as I mentioned when we began the conference call, Abdul Sheikh, who is a Senior Structural Engineer in the Office of Nuclear Reactor Regulation. The Branch in particular is the Aging Management of Structures, Electrical and Systems. Also in the room is his supervisor, Dr. Rajender Auluck.

And before we began the conference call, I had asked the Staff to look at the documentation provided by New York State at the request of the Board to be sure that they are satisfied that there are no outstanding issues or concerns that they have that may have been raised by that documentation. And they confirmed to me that they are satisfied that the contention may be disposed of without further involvement by the parties or the Board.

With respect to your specific question, Your Honor, the settlement agreement is a two-party agreement. It is between New York State and Entergy. The agreement is not something that the Staff would want to be responsible for enforcing. We would not want to freight the license with conditions that we do not deem to be necessary for protection of public health and safety, or for the environment.

However, the Board upon issuing an order which would incorporate the terms of the settlement agreement would effectively create a record that could be enforced in court separately by New York State, but it is not something that we would to have in the license in order for the Staff to enforce it.

ADMINISTRATIVE JUDGE McDADE: Okay, thank you, Mr. Turk. Mr. Sipos, what is the State's view as to how this requirement would be enforceable, the continuing reporting to the State with these inspection reports?

MR. SIPOS: Yes, Your Honor. First of all, it would be enforceable as an agreement amongst or between Entergy and the State of New York. But beyond that, it would -- it is also the State's view that it would be enforceable as part of a Board order entered in this proceeding. And that the CFR provision is appropriately flexible and broad for Your Honors, and approaches a Federal District Court's necessary and proper authority or jurisdiction that such a court might choose to exercise in its discretion, so that in addition to it being an agreement, a contract between Entergy and the State, it would also -- and, again, this is all hinged on should Your Honors approve the settlement, without being presumptuous about that, but

if that were the case, it would -- that Your Honors, as the Board -- as the constituted Board would have the authority to enter that under the provisions of the CFR.

ADMINISTRATIVE JUDGE McDADE: Okay. Mr. Bassette, what is Entergy's view? And, obviously, if we approve the settlement agreement we have no reason to believe that Entergy wouldn't, in fact, comply. But in the event somewhere down the road 10, 15 years if the license renewal were granted, Entergy may no longer be the operator of Indian Point, how would the agreement be enforced? Would the State be able -would it be appropriate for us to just simply set this as a license condition that would, therefore, be self-enforcing, or would the State need to go to court to enforce it? And, if so, what court would it be, the Superior -- the Supreme Court of the State of New York, or would it be a Federal District Court? You would Entergy's view of the know, what most appropriate enforcement mechanism?

MR. BASSETTE: You asked several questions there, Your Honor. I'll try to take them one at a time.

As we noted, the inspections we -- the results of the inspections we've committed to provide

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1079 to New York are required by our operating license, and will continue into the continued -- should be granted license renewal into the period of extended operation. We are required to do those inspections, so there needs to be no further commitment for us to do the inspections. What we're just talking about is providing Entergy has with the State on other matters where we provide them other periodic information, we believe

the results to New York. Like any agreement that this agreement could be enforced that way.

We have -- we agree with the Staff that a license condition is not appropriate here, because it really doesn't address significant health and safety And should the parties, let's say New York issues. and Entergy in the future agree for some reason to an amendment of this commitment, which I don't foresee, that would require a license amendment change, which would just be far too cumbersome.

We also researched numerous settlement agreements over the years and we found no indication where any οf those routine agreements have incorporated into any license conditions.

We note, though, that there do numerous commitments that Entergy has made to the NRC

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as part of license renewal. Those commitments are, have been, and are being incorporated into Entergy procedures for their Commitment Tracking Program. We would do the same here, Your Honor. We would treat this like a license renewal commitment included in procedures. The company has committed and agreed as part of this settlement agreement should we -- should Entergy sell or transfer the ownership, they'll include that in any condition. And those are the routine items that are conducted as part of due diligence.

So, we believe this would be enforced like any other agreement, and we would track it like other enforceable license renewal commitments in our procedures, so they're appropriately tracked and complied with.

ADMINISTRATIVE JUDGE McDADE: Well, usually, your commitments are commitments to the NRC. And here, you would be making -- there would be a commitment for you to do these inspections and tests, and those results would, as a matter of law, be available at the facility for NRC inspectors to review, and would in the normal course be reviewed by the NRC inspectors. But the State of New York wouldn't have that same authority to review this so,

accordingly, you're going to be submitting them to New York so that they can raise any concerns. And my question was just to get clear on the record how this would be enforced. And you're saying it would be enforced like any other. And I'm not really sure what that means.

Am I taking it that in the event Entergy or a successor to Entergy failed in this commitment, that there would be no -- that it would be clear from this settlement agreement that the Entergy or its successor would not contest the jurisdiction of either a New York State Court or a Federal District Court to order specific performance?

MR. BASSETTE: No, Your Honor, I don't envision we would contest that. But I can't say what court that would happen in. I have not researched that issue.

ADMINISTRATIVE JUDGE McDADE: Well, I guess what I'm saying is -- what I'm looking for is a commitment from Entergy that they wouldn't contest the jurisdiction of any court to issue a specific performance order in the event that either Entergy or some successor of Entergy failed to honor the commitment. And, again, there's no reason to believe that they would. Certainly, the gist of this is that

1	you're going to do the inspections and do the testing.
2	And this is just sort of a crossing the T or dotting
3	the I. So, am I correct that Entergy wouldn't contest
4	the jurisdiction of an appropriate court to
5	MR. BASSETTE: That's correct, Your Honor.
6	We would not contest the jurisdiction of an
7	appropriate venue to enforce the provisions of this
8	settlement agreement, as approved.
9	ADMINISTRATIVE JUDGE McDADE: And is that
10	satisfactory to the State of New York, Mr. Sipos?
11	MR. SIPOS: Yes, it is. I mean, I think
12	we're making a very clear record here, which is
13	helpful for such enforcement, and we appreciate what
14	Mr. Bassette has just represented on behalf of
15	Entergy.
16	ADMINISTRATIVE JUDGE McDADE: Okay.
17	ADMINISTRATIVE JUDGE WARDWELL: Can I
18	interject a question here. This is Judge Wardwell.
19	ADMINISTRATIVE JUDGE McDADE: Please.
20	ADMINISTRATIVE JUDGE WARDWELL: Mr. Sipos,
21	so previously, you were talking about some Board order
22	that this might be in. You're not worried about that
23	any more, now?
24	MR. SIPOS: Well, Judge Wardwell
25	ADMINISTRATIVE JUDGE WARDWELL: And what

you meant by that.

MR. SIPOS: Well, should this proposed stipulation meet Your Honors' acceptance, the State of New York, I guess, would hope that there would be a Board order memorializing what is going on, what has transpired today and leading up to today. And that that would be part of the record of this proceeding, which --

ADMINISTRATIVE JUDGE WARDWELL: You would see that would be more than the draft Consent Order that you -- I assumed you agreed to the draft Consent Order. You would envision that being more extensive than what you provided in the Attachment B of the submittals?

MR. SIPOS: Not necessarily, Your Honor.

And, again, I -- we did -- we certainly agreed to that attachment, Attachment B. Again, I really do not want to seem that I am taking anything for granted. I mean, Your Honors --

ADMINISTRATIVE JUDGE WARDWELL: Well, for our discussions let's assume we're going to approve this, so we don't keep talking about assuming we're going to approve it. It'll be simpler. If we don't, that's another issue, but I'm now asking questions assuming we're going to approve it. What do you feel

you need to move forward here, and I want to clarify 1 what you were referring to with some of the items you 2 3 seem to be elaborating on, and that you would like in our Board order. And it seemed to me more extensive 4 than the draft Consent Order that you agreed to as to 5 what would be needed for your use. 6 7 MR. SIPOS: Your Honor, I think the fact 8 that this is a proceeding on the record today, and the 9 recitations that have been made would satisfy the 10 State's concerns. 11 ADMINISTRATIVE JUDGE McDADE: And this is 12 Judge McDade. I mean, my concern was just this. I 13 obviously, the Board, if we approve settlement will incorporate it into an order. However, 14 at the time it would be required to be enforced, if 15 ever, the Board would no longer be constituted and, 16 17 therefore, would not be in a position to act as an enforcement vehicle. So, therefore, I just wanted to 18 19 get clear from the parties their view of how this agreement could be enforced after the Board went out 20 21 of existence. And I --22 ADMINISTRATIVE JUDGE WARDWELL: Yes, 23 constituted? You and I will probably be alive. 24 ADMINISTRATIVE JUDGE McDADE: Well, let me

-- is there anything --

1	ADMINISTRATIVE JUDGE WARDWELL: The way
2	we're going
3	ADMINISTRATIVE JUDGE McDADE: Yes, I know.
4	We do run the risk of violating the rule against
5	perpetuities as we go back and looked at our original
6	contention admissibility order was from July of 2008.
7	But in any event, at this point does New York have
8	anything further with regard to the settlement
9	agreement?
10	MR. SIPOS: No, Your Honors, not at this
11	time.
12	ADMINISTRATIVE JUDGE McDADE: Does Entergy?
13	MR. BASSETTE: No, Your Honor.
14	ADMINISTRATIVE JUDGE McDADE: Does the NRC
15	Staff?
16	MR. TURK: One suggestion, Your Honor,
17	which I raise having heard the colloquy with Your
18	Honors and Mr. Sipos.
19	ADMINISTRATIVE JUDGE McDADE: Yes, Mr.
20	Turk.
21	MR. TURK: In preparing for the telephone
22	conference today, I came across several cases in which
23	settlements have been approved. One of them was the
24	Calloway COL proceeding. It's LDP-09-23, in which the
25	Board approved a settlement agreement and terminated

	In its entitety the contessed proceeding. That I think
2	that's, perhaps, a good example of the type or order
3	that might be entered to dispose of the contention,
4	where the terms of the settlement agreement were
5	referred to, the findings that 10 CFR Section 2.338
6	has been satisfied, and then the settlement agreement
7	was incorporated by reference, perhaps attached to and
8	incorporated by reference. That might be a more
9	appropriate type of order than the Consent Order which
10	New York and Entergy had proposed to you.
11	ADMINISTRATIVE JUDGE McDADE: Okay. Thank
12	you, Mr. Turk. Do any of the other participants in
13	this hearing have anything further? Riverkeeper?
14	MS. BRANCATO: No, Your Honor. Thank you.
15	ADMINISTRATIVE JUDGE McDADE: Clearwater?
16	MS. GREENE: We're complete, Your Honor.
17	ADMINISTRATIVE JUDGE McDADE: Okay.
18	Connecticut, Mr. Snook?
19	MR. SNOOK: We're good with it.
20	ADMINISTRATIVE JUDGE McDADE: Okay. New
21	York Department of Environmental Conservation?
22	MS. MATTHEWS: Nothing further here, Your
23	Honor.
24	ADMINISTRATIVE JUDGE McDADE: Okay. I take
25	it Cortlandt still is not on the line? Okay. Judge

1	Wardwell, anything further on this issue?
2	ADMINISTRATIVE JUDGE WARDWELL: I have
3	nothing.
4	ADMINISTRATIVE JUDGE McDADE: Judge
5	Lathrop?
6	ADMINISTRATIVE JUDGE LATHROP: I have
7	nothing.
8	ADMINISTRATIVE JUDGE McDADE: Okay. Before
9	we ring off, there's a couple of other matters we did
10	want to take up.
11	First of all, with regard to one of the
12	exhibits that's been submitted, New York 224 and also
13	in that there's a reference to a report that was
14	prepared by Dr. Shepherd, which is New York Exhibit
15	231. What we are looking for is not any explanation,
16	but we are looking for a clarification.
17	If you go to that document, Exhibit 224,
18	between pages 16 and 21 there are various formulas
19	that Dr. Shepherd submitted as part of his testimony.
20	When we print off those formulas, they are very
21	difficult to read. And if we blow them up, they just
22	become more blurred. We can probably guess what they
23	are in context, but rather than guessing, what we
24	would ask is for the State of New York just to submit

WASHINGTON, D.C. 20005-3701

those formulas again. Again, just print it out larger

	so that they can be read. And, also, those formulas
2	appear on Exhibit 231, which was the report that Dr.
3	Shepherd prepared. So, we're not looking to
4	supplement the record, we're not looking for an
5	explanation. All we're looking for is just to make
6	sure that we can read them as they were submitted.
7	ADMINISTRATIVE JUDGE WARDWELL: That's
8	and they are you can't read them visually when
9	pulled off in an electronics form either. So, it's not
10	just the printing, it's the fact that they're blurry
11	in their present existence.
12	MR. SIPOS: Yes, Your Honor. Thank you for
13	bringing that to our attention. This is John Sipos.
14	Absolutely we will promptly look at that and try to
15	submit clear copies of those formulas. Sorry about
16	that, as well.
17	ADMINISTRATIVE JUDGE McDADE: And if you
18	would, just submit it through the electronic hearing
19	docket so that way all of the participants in this
20	proceeding would have a copy of that. I'm sure their
21	eyes will have as difficult a time reading them as
22	our's have.
23	MR. SIPOS: Absolutely, we'll do it via the
24	EIE, Your Honor.
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ADMINISTRATIVE JUDGE McDADE: Okay. And the

1	last thing is when we had our last status conference,
2	there was still an issue with regard to mandatory
3	disclosures that the parties have had further
4	discussions. We've heard back from you in writing,
5	and the parties were hopeful of resolving it. And in
6	the event you were unable to set a date for the filing
7	of any motion to compel, I was wondering if you could
8	update us on the status of those conversations. Have
9	the issues with regard to mandatory disclosures been
10	resolved, Mr. Sipos?
11	MR. SIPOS: At this date, not yet, Your
12	Honor. We submitted a status report, or a report as
13	required on the 6 <sup>th</sup> of January, and I need to continue
14	conversations with Mr. Turk about that. It may be, as
15	I said, in the letter that could resolve it, but I
16	certainly would not want to represent today that that
17	is necessarily the case, that that is done yet.
18	ADMINISTRATIVE JUDGE McDADE: So, you're
19	still hopeful that you will be able to resolve it, but
20	you haven't resolved it yet.
21	MR. SIPOS: Yes, Your Honor, we have not
22	resolved it yet.
23	ADMINISTRATIVE JUDGE McDADE: Okay. Mr.
24	Turk, are you still hopeful that you will be able to
25	resolve it?

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MR. TURK: Your Honor, I'm not aware of any conflict that we have. We believe we fulfilled our mandatory disclosure obligations. What Mr. Sipos is bringing to us is a more fundamental dispute as to the nature of Staff's hearing file and mandatory disclosure obligations in this and any proceeding.

ADMINISTRATIVE JUDGE McDADE: Mr. Turk --

MR. TURK: We have --

ADMINISTRATIVE JUDGE McDADE: I understand that, Mr. Turk, and I understand, obviously, that the Staff when they made their mandatory disclosures would take the position that they've done everything that they are required to do, obviously. As I understand it, New York had asked for additional documentation that the Staff initially did not believe were part of -- its obligations under the mandatory And as I understood it, we weren't disclosures. necessarily looking for a commitment from the Staff one way or the other to change its policies with regard to the scope of mandatory disclosures, but it was whether or not the Staff would be able in good for additional faith to satisfy the request information from the State of New York so that we wouldn't have to actually litigate what the scope of the mandatory disclosures are.

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But,

You know, we're not suggesting, and I don't think New York has suggested that the Staff has intentionally violated its obligations; quite the opposite, that the Staff has made a good faith effort everything that it believes to turn over appropriate and necessary to turn over. nevertheless, the State of New York has requested some additional documentation. looking And, again, we're not precedent-setting commitment on the part of the Staff. What we're looking for is just to see whether or not in the spirit of cooperation that has occurred throughout this litigation so far, the Staff would be able to accommodate New York's request without having to go to a motion to compel. So, along those lines we would ask you to continue to have discussions and hopefully obviate the need for us to have to resolve this through a contested proceeding. MR. TURK: I understand your point, Your Honor. My point was that the discovery dispute is not about specific documents that the Staff has withheld. It goes to whether documents that are in ADAMS that

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the Staff does not see that it is obliged to put into

hearing files or mandatory disclosures need to be put

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into the hearing file when they're already available in ADAMS. And it goes to an interpretation of regulations.

With Mr. Sipos. I've also made him an offer. He told me he wasn't able to find a certain type of document. I did a search in ADAMS. I reported to him what my search was, what I found, and invited him to duplicate the search. I also invited him to send us a limited document request, if there's something in particular that he wants us to search for, but I have not heard back from him on either of those proposals.

So, in answer to your question, I'm certainly willing to try to resolve this without requiring further litigation of the issue or involvement of the Board, but the dispute is of such a fundamental nature that there's -- I don't know whether Mr. Sipos intends to continue his quest at that broad of category of documents that he's referred to or not. But I'm happy to continue our discussions.

ADMINISTRATIVE JUDGE McDADE: Okay. In that regard, Mr. Turk, as an individual who's had long experience with the NRC and with ADAMS, I start with a basic assumption, that your facility to find documents in ADAMS would exceed that of most people,

1	if not all people outside the Agency. So, to the
2	degree that you can be of assistance to satisfy to Mr.
3	Sipos that he and the State of New York have had
4	access to every document that they believe to be
5	relevant, whether it is necessarily part of the
6	hearing file or not, that would tend to facilitate our
7	moving forward on this. So, I would urge you to
8	continue your conversations, and I guess we look
9	forward to not receiving a motion to compel very
10	shortly.
11	Are there any other things that any of the
12	parties wish to take up before we move on? First of
13	all, Judge Wardwell?
14	ADMINISTRATIVE JUDGE WARDWELL: I do not
15	have anything.
16	ADMINISTRATIVE JUDGE McDADE: Judge
17	Lathrop?
18	ADMINISTRATIVE JUDGE LATHROP: I do not
19	have anything.
20	ADMINISTRATIVE JUDGE McDADE: Mr. Bassette
21	for Entergy, anything further you'd like to take up at
22	this time?
23	MR. BASSETTE: No, Your Honor, we don't
24	have anything. Thank you.
25	ADMINISTRATIVE JUDGE McDADE: Mr Turk for

the NRC?

MR. TURK: Yes, Your Honor, unfortunately I have one other matter that I need to bring to your attention.

As Your Honors know, the intervenors have filed numerous exhibits, or proposed exhibits along with their testimony and Statements of Position. We've been going through the exhibits and the testimony, and we have identified a number of areas where we believe motions in limine will be necessary.

I don't want to duplicate the efforts of Entergy. I had a preliminary conference call with Entergy's attorneys. They informed me that they are considering several motions in limine. I don't want to duplicate what they're filing. I don't see that filing additional paper would help to expedite the proceeding, so I'm hoping to be able to coordinate where the Staff will file motions that address issues which Entergy is not filing.

But then I look at the schedule, and I'm concerned that once motions in limine are filed, that there won't be time for the Board to rule on them before the parties have to finalize their testimony, parties meaning Entergy and the Staff. Basically, we won't have the benefit of a Board ruling on what we

believe to be very important motions in limine.

So, I wanted to bring to your attention that the Staff would like to discuss with other parties the potential for adjusting the schedule for filing testimony to allow sufficient time for the Board to rule on motions in limine.

ADMINISTRATIVE JUDGE McDADE: Okay. Well, I -- this is Judge McDade again. At this point, there's not a lot that I can add other than to indicate if you wish to speak with the other parties and discuss that, to go ahead and do that. And then if there is any motion filed with the Board to alter the schedule, we would address that at the time.

I would just sort of generally throw out something. Having a long history of litigation, not administrative litigation, motions in limine were most useful when the information was going to be sent to a jury, and you would limit the amount of extraneous, irrelevant, immaterial information that would go to a jury who then would not be able to put the appropriate weight or no weight on that information.

One -- and let me just say for myself, when a motion in limine is filed and the same judge who is ruling on the motion in limine is also going to be ruling and making decisions based on the evidence,

one questions whether or not that does anything other than just simply highlight irrelevant information to the Board and give it greater weight. Failure to file a motion in limine certainly doesn't insulate argument that the information should be given no weight.

All of that said, I guess one could draw from the conclusion that I would think the practice of filing motions in limine should be kept to its minimum given the nature of this particular proceeding as a Subpart L proceeding. But with that as sort of a general introduction, let me suggest to the parties, and obviously it would be helpful for any motions in limine for the Staff and Entergy to coordinate that so you're not duplicating effort and requiring the Board to make very -- several very similar decisions, trying to figure out what the difference is between your motion and Entergy's motion, or any of the other But I would urge you to do that as -- and I realize the volume of materials that you presented with are significant, but would urge you to do that, and to advise the Board as quickly as possible whether or not you anticipate filing motions in limine. And if so, if there was a consensus among the parties with regard to a modification of the schedule, or alternatively of how soon the parties,

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specifically any moving party, would be able to move for a change in the current schedule.

I sort of joked a little bit earlier that we ran the risk of violating the law against -- the rule against perpetuities. We would like to move forward with this, and to get to a hearing with -- I hate to use the term all deliberate speed, but certainly would like to do so. So, if there are going to be any motions for an extension of time, they should be filed sooner as opposed to later.

Anything further, Mr. Turk?

MR. TURK: Yes, Your Honor. I just want to point out that the hazard that we face if we don't file motions in limine is that testimony will have been filed by one party, and unless countered that will be the only evidence on the record on an issue that we believe to be outside the scope of the contention, or beyond the expertise of the witness. So, a motion in limine, even though I understand that it's not a jury practice, it is important in order to establish a proper record that the parties know what are the issues that they must address in their testimony. And although, as you may expect, the Staff has prepared its testimony before receiving the intervenors' testimony, we are now adjusting that

testimony to include rebuttal. But when we see that the intervenors have raised various points that we believe are outside the scope of the contention, we have to make a decision, do we go into our rebuttal testimony to address that, or do we reach a legal conclusion that no, that is beyond the scope, and we will not devote the resources to addressing it?

So, the motion in limine is a very important tool in terms of scoping the evidence that will be on the record in the proceeding. Even though I understand Your Honor can disregard evidence that it believes it need not credit or give any weight to, but in terms of what we are required to file, it's an important threshold.

ADMINISTRATIVE JUDGE McDADE: I understand your position, Mr. Turk. And all I'm suggesting is certainly in those areas where it is a close issue, one can understand your desire to file a motion in limine. But that doesn't mean that everything that is if you believe something is patently -- now, immaterial, or does not have the capacity to affect the Board's decision, it doesn't necessarily mean that every word said by everybody needs to be addressed. But, obviously, you have to make your own judgments representing your client in that regard.

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1	MR. TURK: I fully agree with you, Your								
2	Honor. And we wouldn't be thinking of filing very								
3	enormous motions. We won't go after every word. We're								
4	more thinking in terms of scope of issues to be								
5	addressed.								
6	ADMINISTRATIVE JUDGE McDADE: Anything								
7	further, Mr. Turk, at this point?								
8	MR. TURK: No, Your Honor.								
9	ADMINISTRATIVE JUDGE McDADE: Okay.								
10	Anything further from any Judge Lathrop, Judge								
11	Wardwell?								
12	ADMINISTRATIVE JUDGE WARDWELL: Nope.								
13	ADMINISTRATIVE JUDGE LATHROP: No.								
14	ADMINISTRATIVE JUDGE McDADE: From any of								
15	the other participants?								
16	(No response.)								
17	ADMINISTRATIVE JUDGE McDADE: Okay,								
18	apparently not. We will terminate this status								
19	conference. Thank you very much, and we will get an								
20	order out. If anybody wishes to supplement and								
21	specifically we will pass on to Cortlandt if they wish								
22	to supplement anything that was said here today, they								
23	should do so no later than Wednesday, January 25 <sup>th</sup> .								
24	And we will get our order out directly after that.								

This hearing is now terminated - this

Thank you.

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## **CERTIFICATE**

This is to certify that the attached proceedings before the United States Nuclear Regulatory Commission

Proceeding:

Entergy Nuclear, Indian Point

Pre-Hearing Conference

Docket Number: 50-247-LR and 50-286-LR

ASLBP Number: 07-658-03-LR-BD01

Location:

Teleconference

were held as herein appears, and that this is the original transcript thereof for the file of the United States Nuclear Regulatory Commission taken and thereafter reduced to typewriting under my direction and that said transcript is a true and accurate record of the proceedings.

Official Reporter

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