## UNITED STATES OF AMERICA **U.S. NUCLEAR REGULATORY COMMISSION**

## **BEFORE THE ATOMIC SAFETY AND LICENSING BOARD**

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In the Matter of SOUTHERN NUCLEAR OPERATING CO. ) Vogtle Electric Generating Plant Units 3 and 4

Docket Nos. 52-025-COL & 52-026-COL

October 28, 2011

# **MOTION TO REINSTATE AND SUPPLEMENT** THE BASIS FOR FUKUSHIMA TASK FORCE REPORT CONTENTION

#### **INTRODUCTION**

Pursuant to 10 C.F.R. § 2.323(e), Blue Ridge Environmental Defense League (õBREDLö) hereby moves to reinstate and supplement the basis of its contention seeking consideration of the environmental implications of the Fukushima Task Force Report in the Environmental Report for the proposed construction and operation license for the Plant Vogtle nuclear power station. See Motion to Reopen the Record and Admit Contention Regarding the Safety and Environmental Implications of the Nuclear Regulatory Commission Task Force Report on the Fukushima Dai-ichi Accident. The contention was rejected as premature by the Atomic Safety and Licensing Board (õASLBö) in LBP-11-27, Memorandum and Order (Denying Motions to Reopen Closed Proceedings and Intervention Petition/Hearing Request as Premature), \_\_\_\_ NRC \_\_\_ (Oct. 18, 2011).

BREDL seeks to supplement the contention basis to assert that the Commissioners of the U.S. Nuclear Regulatory Commission (õNRCö or õCommissionö) have recognized the safety and environmental significance of the conclusions and recommendations of the Fukushima Task Force Report by issuing an order directing the

NRC Staff to õstrive to complete and implement the lessons learned from the Fukushima accident within five years ó by 2016.ö SRM/SECY-11-0124, Memorandum from R.W. Borchardt, Executive Director for Operations to Annette L. Vietti-Cook, Secretary, re: Recommended Actions to be Taken Without Delay from the Near-Term Task Force Report (October 18, 2011).<sup>1</sup> BREDL also requests the ASLB to rule that in light of SRM/SECY-11-0124, the contention is no longer premature under the standard established by the ASLB in LBP-11-27 and should be admitted.<sup>2</sup>

#### DISCUSSION

In LBP-11-27, the ASLB interprets the Commissionøs decision in *Union Electric Co. d/b/a Ameren Missouri* (Callaway Plant, Unit 2), et al., CLI-11-05, \_\_\_ NRC \_\_\_ (Sept. 9, 2011) to preclude admission of the BREDLøs contention because õit remains much too early in the process of assessing the Fukushima event in the context of the operation of reactors in the United States to allow any informed conclusion regarding the possible safety or environmental implications of that event regarding such operation.ö *Id.* at 13. LBP-11-27 indicates, however, that the ASLB would consider the contention to be admissible if and when the Commission adopts the Task Force recommendations:

It is difficult to fathom how the Commission could have stated more precisely and definitively that it remains much too early in the process of assessing the

<sup>&</sup>lt;sup>1</sup> The SRM is posted on the NRC¢s website at http://www.nrc.gov/reading-rm/doc-collections/commission/srm/2011/2011-0124srm.pdf.

<sup>&</sup>lt;sup>2</sup> BREDL also wishes to notify the ASLB that it believes that LBP-11-27 is based on an erroneous interpretation of the National Environmental Policy Act (õNEPAö) and the Commissionøs decision in *Union Electric Co. d/b/a Ameren Missouri* (Callaway Plant, Unit 2), et al., CLI-11-05, \_\_\_\_\_ NRC \_\_\_\_ (Sept. 9, 2011), and therefore intends to petition the Commission for review of LBP-11-27. BREDL will request the Commission to hold its petition for review in abeyance pending the outcome of this motion. *See, e.g., Private Fuel Storage, L.L.C.* (Independent Spent Fuel Storage Installation), CLI-01-1, 53 NRC 1, 3 (2001) (citing *International Uranium Corp.* (White Mesa Uranium Mill), CLI-97-9, 46 NRC 23, 24-25 (1997).

Fukushima event in the context of the operation of reactors in the United States to allow any informed conclusion regarding the possible safety or environmental implications of that event regarding such operation. *Of still greater importance given BREDL's entire reliance on the findings and recommendations of the Task Force, the Commission stressed with equal force and clarity that, while under active study, none of those findings and recommendations has been accepted.* Thus, they scarcely have been given the effect that, according to BREDL <u>et al</u>, gives rise to the environmental implications that undergird the contention that is sought to be admitted.

Id. (emphasis added).

BREDL respectfully submits that the ASLB¢ condition for admission of the contention is satisfied by a Staff Requirements Memorandum (õSRMö) that was issued by the Commission on October 18, 2011, the same day that LBP-11-27 was issued. SRM/SECY-11-0124.<sup>3</sup> In SRM/SECY-11-0124 the Commission ordered the NRC Staff to õstrive to complete and implement the lessons learned from the Fukushima accident within five years ó by 2016.ö While the SRM did not order the adoption of every single recommendation, it did endorse a significant number of them, including the sweeping Recommendation # 1 which would expand the scope of the adequate protection standard. Thus, the Commission has õacceptedö the Task Force Report in significant respects.

LBP-11-27, slip op. at 13.

Therefore BREDL requests the ASLB to take the following actions:

- 1) Order the reinstatement of the contention;
- 2) Permit the supplementation of the contention basis to include (in addition to the language of the Task Force Report itself and the Declarations of Dr. Arjun Makhijani, Dr. Ross McCluney and Rev. Charles Utley) SRM/SECY-11-0124 as an indication of the significance of the Task Force Report conclusions and recommendations; and

<sup>&</sup>lt;sup>3</sup> There is no indication in LBP-11-27 that the ASLB was aware of the issuance of SRM/SECY-11-0124 at the time it issued LBP-11-27.

3) Rule on the admissibility of the reinstated and revised contention in light of SRM/SECY-11-0124.

## CONCLUSION

Motions for reconsideration must show compelling circumstances which could

not have been reasonably expected that render a decision invalid. For the foregoing

reasons, BREDLøs motion should be granted.

Respectfully submitted,

\_\_\_\_/sig/\_\_\_\_\_

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# **NOTIFICATION OF COUNSEL**

I certify that on October 27, 2011, BREDL contacted counsel for Southern Nuclear Operating Company and NRC Staff and attempted to resolve the issues raised by this motion. Southern Company stated that would not support the motion; NRC Staff reserved judgment on the motion and said they will respond to it in due course.

\_\_\_\_\_/sig./\_\_\_\_\_ John D. Runkle

October 28, 2011

### UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

#### ATOMIC SAFETY AND LICENSING BOARD PANEL

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#### CERTIFICATE OF SERVICE

I hereby certify that copies of the forgoing MOTION TO REINSTATE AND SUPPLEMENT THE BASIS FOR FUKUSHIMA TASK FORCE REPORT CONTENTION have been served upon the following persons by Electronic Information Exchange

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