



**HITACHI**

Global Laser Enrichment

NEDE-33545  
Rev 3 |  
Class I  
October 2010 |

## **DECOMMISSIONING FUNDING PLAN**

**FOR THE**

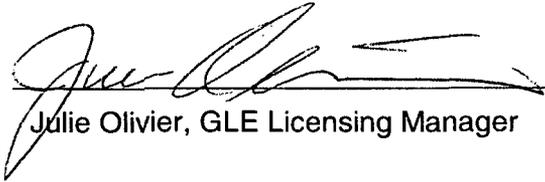
**GE-HITACHI GLOBAL LASER ENRICHMENT LLC  
COMMERCIAL FACILITY**

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DECOMMISSIONING FUNDING PLAN  
FOR THE  
GE-HITACHI GLOBAL LASER ENRICHMENT LLC  
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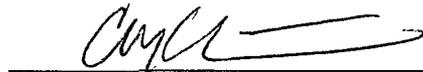
Revision 23

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10/29/10  
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11/1/10  
Date

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**DECOMMISSIONING FUNDING PLAN FOR THE  
GE-HITACHI GLOBAL LASER ENRICHMENT  
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**ACRONYMS**

AHU	Air Handling Unit
CFR	Code of Federal Regulations
CPI	Consumer Price Index
DAW	Dry Active Waste
DFP	Decommissioning Funding Plan
DOE	U.S. Department of Energy
DUF <sub>6</sub>	Depleted Uranium Hexafluoride
FY	Fiscal Year
GLE	GE-Hitachi Global Laser Enrichment LLC
GNF-A	Global Nuclear Fuel-Americas
LA	License Application
LLC	Limited Liability Company
MARSSIM	Multi-Agency Remediation Site and Survey Implementation Manual
NRC	U.S. Nuclear Regulatory Commission
NUREG	NRC Publication
SWU	Separative Work Units
UF <sub>6</sub>	Uranium Hexafluoride

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## 1. INTRODUCTION

GE-Hitachi Global Laser Enrichment LLC (GLE) hereby submits, pursuant to the provisions of the Atomic Energy Act of 1954, as amended, and the rules and regulations of the U.S. Nuclear Regulatory Commission (NRC), its Decommissioning Funding Plan (DFP) for the GLE Commercial Facility in Wilmington, North Carolina. This DFP sets forth the information required by 10 CFR 70, *Domestic Licensing of Special Nuclear Material (Ref. 1)*, regarding GLE's plans for funding the decommissioning of the GLE Commercial Facility and disposition of depleted uranium generated as a result of GLE Commercial Facility operations.

As indicated below, GLE presently intends to provide for decommissioning funding through a Surety Instrument in accordance with applicable requirements of 10 CFR 70. However, GLE may later choose to utilize alternate financial assurance methods. Alternate funding methods, if chosen, will be prepared using the guidance provided in (NUREG)-1757, Volume 3, *Consolidated NMSS Decommissioning Guidance – Financial Assurance, Recordkeeping, and Timeliness (Ref. 2)*, Appendix A and will satisfy the requirements of 10 CFR 70. The actual funding instruments to be used will be executed prior to the commencement of enrichment operations. In the interim, appropriate model documentation for the Surety Instrument funding method is provided in Appendix A and B of this plan. Upon execution of the funding instruments, GLE will supplement this portion of its application.

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## **2. GENERAL INFORMATION**

### **2.1 GLE Commercial Facility Description**

The GLE Commercial Facility is located at the existing Global Nuclear Fuel-Americas, LLC (GNF-A) property near Wilmington, North Carolina. The GLE Commercial Facility encompasses the construction, start-up, operation, and maintenance of a uranium enrichment plant using laser-based technology that will produce six million separative work units (SWU) annually at full capacity. GLE License Application (LA) Chapter 1, *General Information*, provides further information regarding the various facilities associated with the GLE Commercial Facility.

### **2.2 Licensed Material**

The GLE LA seeks authorization to operate a uranium enrichment facility to enrich uranium hexafluoride (UF<sub>6</sub>) using a laser-based technology. Uranium enriched in the <sup>235</sup>U isotope up to the licensed limit of eight weight percent <sup>235</sup>U will be withdrawn and shipped from the facility. Material depleted in the <sup>235</sup>U isotope (UF<sub>6</sub> tails) will also be withdrawn and stored onsite pending further disposition. As a uranium enrichment facility, the GLE Commercial Facility requires a DFP pursuant to 10 CFR 70.25(a)(1), *Financial Assurance and Recordkeeping for Decommissioning (Ref. 3)*.

### **2.3 Schedule**

Construction of the GLE Commercial Facility will commence following the issuance of a license by the NRC.

### **2.4 Period of Operation**

The LA seeks authorization to operate for a period of 40 years.

### **2.5 Decommissioning Costs**

GLE has prepared a site-specific decommissioning cost estimate for the decommissioning of the GLE Commercial Facility and disposition of the UF<sub>6</sub> tails. This cost estimate utilizes current information regarding the proposed activities and associated costs of decommissioning the six million SWU facility.

The cost estimate and associated funding mechanisms will be adjusted over time in accordance with the applicable provisions of 10 CFR 70, as described in Section 5 of this plan.

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## **2.6 Decommissioning Funding**

As set forth in this DFP, GLE presently intends to utilize a Surety Instrument to provide reasonable assurance of the availability of decommissioning funds when needed. This funding mechanism is in accordance with the provisions of 10 CFR 70 with respect to decommissioning financial assurance for license applicants. However, as described in Section 1 of this plan, GLE may choose to utilize alternate financial assurance methods, subject to review and approval by the NRC.

As described in Section 4 and requested in GLE LA Chapter 1, GLE is requesting an appropriate exemption to incrementally fund the disposition of UF<sub>6</sub> tails. Under the proposed exemption, financial assurance will be available when needed and will be made available as the decommissioning liability is incurred.

### **3. DECOMMISSIONING COST ESTIMATE**

Pursuant to 10 CFR 70.25(e) and the guidance provided in NUREG-1757, GLE has evaluated the estimated costs of decommissioning the GLE Commercial Facility. These estimated costs involve facility decommissioning costs and UF<sub>6</sub> tails disposition costs.

#### **3.1 Facility Decommissioning Cost Estimate**

The GLE Commercial Facility will be decommissioned such that the facilities can be released for unrestricted use. The estimated costs for decommissioning are patterned after NRC guidance in NUREG-1757, Volume 3, Appendix A, as set forth in the tables contained in Appendix C of this DFP and as noted below:

(NOTE: To maintain consistent table sequence numbers with those presented in NUREG-1757, Volume 3, Appendix A, Tables 3.1 through 3.3 are not used.)

- Facility Description Summary (Table C3.4),
- Number and Dimensions of Facility Components (Table C3.5),
- Planning and Preparation (Table C3.6),
- Decontamination or Dismantling of Radioactive Facility Components (Table C3.7),
- Restoration of Contaminated Areas on Facility Grounds (Table C3.8),
- Final Radiation Survey (Table C3.9),
- Site Stabilization and Long-Term Surveillance (Table C3.10),
- Total Work Days by Labor Category (Table C3.11),
- Worker Unit Cost Schedule (Table C3.12),
- Total Labor Costs by Major Decommissioning Task (Table C3.13),
- Packaging, Shipping, and Disposal of Radioactive Wastes (Table C3.14),
- Equipment/Supply Costs (Table C3.15),
- Laboratory Costs (Table C3.16),
- Miscellaneous Costs (Table C3.17),
- Total Decommissioning Costs (Table C3.18), and
- Total Labor Distribution (Table C3.20).

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GLE LA Chapter 10, *Decommissioning*, describes specific features that simplify the eventual facility decommissioning and minimize worker exposure by minimizing the level and potential spread of radioactive contamination during operation. The estimated decommissioning costs are based on decontaminating the GLE Commercial Facility to the radiological criteria for unrestricted use in 10 CFR 20.1402, *Radiological Criteria for Unrestricted Use (Ref. 4)*. The total estimated cost of facility decommissioning in fiscal year (FY) 2009 dollars, including a 25% contingency but excluding tails disposition costs, is \$186.9 million (see Table C3.18). GLE plans to provide financial assurance for the full facility decommissioning costs at startup. The assumptions utilized in the decommissioning cost estimate are listed in Table C3.21 of Appendix C.

### **3.2 UF<sub>6</sub> Tails Disposal Cost Estimate**

Cost estimates to dispose of UF<sub>6</sub> tails generated during GLE Commercial Facility operation are presented in Tables C3.19 and C3.19a. As requested in GLE LA Chapter 1, GLE plans to incrementally fund that portion of its total decommissioning costs associated with the disposition of UF<sub>6</sub> tails generated by facility operation. Specifically, GLE will provide financial assurance for the disposition of UF<sub>6</sub> tails based on the expected amount of UF<sub>6</sub> tails to be generated annually, in a forward-looking manner. At full capacity, the GLE Commercial Facility will generate approximately 10,500 MT of UF<sub>6</sub> tails annually. GLE estimates that it will take approximately six years for the GLE Commercial Facility to ramp up to the full capacity of six million SWU per year. Table C3.19 provides detailed information about the projected UF<sub>6</sub> tails generated during each of the first six years of operation and the expected per year UF<sub>6</sub> tails generated each year thereafter.

GLE has developed a UF<sub>6</sub> tails disposal cost estimate for the GLE Commercial Facility based on the U.S. Department of Energy's (DOE's) estimated cost of disposal provided in DOE's April 23, 2009 letter to GLE (see Appendix E). That letter estimates that the cost of DOE converting and disposing of GLE's projected UF<sub>6</sub> tails inventory would range from \$3.76 to \$5.764 per kg of UF<sub>6</sub> tails in FY 2007 dollars. To determine a per kg of UF<sub>6</sub> tails cost, GLE: (1) conservatively used DOE's maximum cost of \$5.64 per kg; (2) escalated that amount to FY 2009 dollars using the Consumer Price Index (CPI) All Urban Consumers, U.S. City Average, All Items; (3) added transportation costs from the GLE Commercial Facility to the DOE facility in Piketon, Ohio (expressed in FY 2009 dollars); and (4) added a 25% contingency. As a result, GLE conservatively estimates that UF<sub>6</sub> tails disposal costs for the GLE Commercial Facility will be \$7.75/kg UF<sub>6</sub> tails (Table C3.19a).

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However, it is important to note that this estimate depends on a number of factors and assumptions. Some variables include: location(s) for processing GLE depleted uranium, transportation costs, escalation rate(s) of various construction cost components; de-escalation rate(s) of future operating costs (to present day dollars); volume of tails disposed; revenue/avoided disposal cost from sale of conversion products (for example, hydrogen fluoride) or higher assay tails (tail stripping); construction and operations budget contingencies; and DOE oversight costs.

The ultimate means of disposition of UF<sub>6</sub> tails is to be determined. GLE intends to evaluate possible commercial uses of UF<sub>6</sub> tails. UF<sub>6</sub> tails that are not commercially reused will be converted to a stable form at DOE's depleted uranium hexafluoride (DUF<sub>6</sub>) conversion facilities and/or other licensed facilities. After conversion, the more stable form will be disposed of in accordance with applicable statutory authorizations and requirements. UF<sub>6</sub> tails are stored in steel cylinders until they can be processed in accordance with the disposal strategy established and selected by GLE. Depending on technological developments and the existence of facilities available prior to GLE Commercial Facility shutdown, the tails may have commercial value and may be marketable for further enrichment or other processes. However, for the purposes of calculating the UF<sub>6</sub> tails disposition costs, GLE assumes that the total quantity of tails generated during GLE Commercial Facility operation are processed by the DOE DUF<sub>6</sub> conversion facility in Piketon, Ohio.

During the first year of operation, the GLE Commercial Facility will produce approximately 1.74 million kgs of UF<sub>6</sub> tails. As discussed above, GLE conservatively estimates the disposal cost for the UF<sub>6</sub> tails to be \$7.75 per kg UF<sub>6</sub> (which includes 25% contingency). Accordingly, GLE conservatively estimates that it will cost approximately \$13.5 million to dispose of the UF<sub>6</sub> tails from that first year of production. GLE projects that the GLE Commercial Facility will generate approximately 391.5 million kgs of UF<sub>6</sub> tails over its 40 year operating life. Accordingly, GLE conservatively estimates that the total cost to dispose of UF<sub>6</sub> tails generated over the life of the GLE Commercial Facility is \$3.04 billion.

### **3.3 Total Decommissioning Cost Estimates**

GLE will provide financial assurance instruments for NRC review six months in advance of startup that total approximately \$200 million (\$185 million to provide financial assurance for full facility decommissioning + \$13.5 million to provide financial assurance for the first year's generation of UF<sub>6</sub> tails). GLE's total decommissioning liability is the sum of the total facility decommissioning costs and the tails disposition costs for all years. GLE's total liability for decommissioning the GLE Commercial Facility, including applicable contingencies, is \$3.22 billion.

#### **4. DECOMMISSIONING FUNDING MECHANISM**

GLE presently intends to utilize a Surety Instrument to provide reasonable assurance of decommissioning funding, pursuant to 10 CFR 70.25(f). Accordingly, GLE provides with this application model documentation related to the use of the surety instrument method of providing decommissioning financial assurance.<sup>1</sup> However, as described in Section 1 of this plan, GLE may choose to utilize alternate financial assurance methods. At least six months prior to startup, GLE will provide NRC the financial assurance instrument that GLE intends to execute. Upon finalization of the specific funding instruments to be utilized, and at least 21 days prior to the commencement of enrichment operations, GLE will supplement its application to include the signed, executed documentation.

GLE's surety bond will provide an ultimate guarantee that decommissioning costs will be paid in the unexpected event that GLE is unable to meet its decommissioning obligations at the time of decommissioning. A copy of a model surety bond is provided in Appendix A of this plan. GLE describes below the particular attributes it presently anticipates including in the surety bond.

With respect to the surety bond, GLE presently anticipates providing for the following attributes:

- (1) A company that is listed as a qualified surety in the U.S. Department of Treasury's most recent edition of Circular 570 for the State where the surety was signed with an underwriting limitation greater than or equal to the level of coverage specified in the bond will issue the bond.
- (2) The bond will be written for a specified term and will be renewable automatically unless the issuer serves notice at least 90 days prior to expiration of intent not to renew. Such notice must be served upon the NRC, the trustee of the standby trust, and GLE. Further, in the event GLE is unable to provide an acceptable replacement within 30 days of such notice, the full amount of the bond will be payable automatically, prior to expiration, without proof of forfeiture.

The surety bond will require that the surety company deposit any funds paid under its terms directly into a standby trust. A copy of a model standby trust is provided as Appendix B of this plan.

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<sup>1</sup> The model documentation is derived from NUREG-1757, Volume 3, Appendix A.9.

## **5. ADJUSTING DECOMMISSIONING COSTS AND FUNDING**

Pursuant to 10 CFR 70.25(e), GLE will update the decommissioning cost estimate for the GLE Commercial Facility and the financial assurance over the life of the facility. Table 5-1, *GLE Anticipated Financial Assurance Events*, summarizes GLE's anticipated financial assurance events, the costs provided for at the time of that financial assurance event, and the various deadlines to provide information to the NRC. As shown on the last row of Table 5-1, GLE will periodically adjust its decommissioning estimates, at a minimum, every three years, consistent with the requirements of 10 CFR 70.25(e) and the NRC final rule 68 FR 57327, *Financial Assurance for Materials Licensees – Parts 30, 40, 70 (Ref. 5)*. The method for adjusting the cost estimate will consider the following:

- Changes in general inflation (for example, labor rates, consumer price index),
- Changes in price of goods (for example, packing materials),
- Changes in price of services (for example, shipping and disposal costs),
- Changes in facility condition or operations, and
- Changes in decommissioning procedures or regulations.

A record of the updating effort and results will be retained for review (see further discussion regarding record keeping below).

## **6. RECORD KEEPING PLANS RELATED TO DECOMMISSIONING FUNDING**

Pursuant to 10 CFR 70.25(g), GLE will keep records of information that could have a material effect on the ultimate costs of decommissioning until termination of the license. Information maintained in these records includes:

- Records of spills or other unusual occurrences involving the spread of contamination in and around the facility, equipment, or site. Records of spills or other unusual occurrences may be limited only to instances when contamination remains after any cleanup procedures or when there is reasonable likelihood that contaminants may have spread to inaccessible areas as in the case of possible seepage into porous materials such as concrete. These records will include any known information on identification of involved radionuclides, quantities, forms, and concentrations;
- As-built drawings and modifications of structures and equipment in areas where radioactive materials are used and/or stored, including locations that possibly could be inaccessible (for example, buried pipes which may be subject to contamination); and
- A list contained in a single document that is updated, at a minimum, every two years and includes the following:
  - (1) Areas designated and formerly designated as Restricted Areas as defined under 10 CFR 20.1003, *Definitions (Ref. 6)*,
  - (2) Areas outside of Restricted Areas that require documentation under 10 CFR 70.25(g)(1),
  - (3) Areas outside of Restricted Areas where current and previous wastes have been buried as documented under 10 CFR 20.2108, *Records of Waste Disposal (Ref. 7)*,
  - (4) Areas outside of Restricted Areas that contain material such that, if the license expired, GLE would be required to either decontaminate the area to meet the criteria for decommissioning in 10 CFR 20, Subpart E, *Radiological Criteria for License Termination (Ref. 8)*, or would apply for NRC approval for disposal under 10 CFR 20.2002, *Method for Obtaining Approval of Proposed Disposal Procedures (Ref. 9)*.
- Records of the cost estimate performed for the DFP, and records of the funding method used for assuring funds, including a copy of the financial assurance mechanism and any supporting documentation.

## 7. REFERENCES

1. 10 CFR 70, *Domestic Licensing of Special Nuclear Material*, U.S. Nuclear Regulatory Commission, 2008.
2. NUREG-1757, Volume 3, *Decommissioning NMSS Funding Guidance – Financial Assurance, Recordkeeping, and Timeliness*, U.S. Nuclear Regulatory Commission, September 2003.
3. 10 CFR 70.25, *Financial Assurance and Recordkeeping for Decommissioning*, U.S. Nuclear Regulatory Commission, 2008.
4. 10 CFR 20.1402, *Radiological Criteria for Unrestricted Use*, U.S. Nuclear Regulatory Commission, 2008.
5. 68 FR 57327, *Financial Assurance for Materials Licensees – Parts 30, 40, 70*, U.S. Nuclear Regulatory Commission, 2008.
6. 10 CFR 20.1003, *Definitions*, U.S. Nuclear Regulatory Commission, 2008.
7. 10 CFR 20.2108, *Records of Waste Disposal*, U.S. Nuclear Regulatory Commission, 2008.
8. 10 CFR 20, Subpart E, *Radiological Criteria for License Termination*, U.S. Nuclear Regulatory Commission, 2008.
9. 10 CFR 20.2002, *Method for Obtaining Approval of Proposed Disposal Procedures*, U.S. Nuclear Regulatory Commission, 2008.

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**Table 5-1. GLE Anticipated Financial Assurance Events.**

<b>Type of Financial Assurance Event</b>	<b>Cost Provided for by Financial Assurance</b>	<b>Deadline to Provide Instrument to NRC</b>	<b>Deadline to Provide Executed Instrument to NRC</b>
Full facility decommissioning – financial assurance	Full facility decommissioning funding financial assurance	At least six months prior to startup	At least 21 days prior to startup
Startup UF <sub>6</sub> tails disposition financial assurance	First year of UF <sub>6</sub> tails production	At least six months prior to startup	At least 21 days prior to startup
UF <sub>6</sub> tails production in years 2 – 40	Annual UF <sub>6</sub> tails production (that is, tails production for the next year)	At least six months prior to beginning new year	At least 21 days prior to beginning new year
Updates to facility decommissioning estimate	Revising facility decommissioning	At least every three years	At least 21 days prior to beginning new year

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**APPENDIX A – MODEL SURETY BOND**

Date bond executed: \_\_\_\_\_

Effective date: \_\_\_\_\_

Principal: *[Insert legal name and business address of licensee]*

Type of organization: *[Insert "proprietorship," "partnership," "corporation", or "limited liability company"]*

State of incorporation: \_\_\_\_\_ (if applicable)

NRC license number, NRC Docket number, name, address of facility, and amount for decommissioning activities guaranteed by this bond:

\_\_\_\_\_

Surety: *[Insert name and business address]*

Type of organization: *[Insert "proprietorship," "partnership," "corporation", or "limited liability company"]*

State of incorporation: \_\_\_\_\_ (if applicable)

Surety's qualification in jurisdiction where license facility is located.

Surety's bond number: \_\_\_\_\_

Total penal sum of bond: \$ \_\_\_\_\_

Know all persons by these presents, that we, the Principal and Surety hereto, are firmly bound to the U.S. Nuclear Regulatory Commission (hereinafter called NRC) in the above penal sum for the payment of which we bind ourselves, our heirs, executors, administrators, successors, and assigns jointly and severally; provided that, where the Sureties are corporations acting as co-sureties, we, the Sureties, bind ourselves in such sum "jointly and severally" only for the purpose of allowing a joint action or actions against any or all of us, and for all other purposes each Surety binds itself, jointly and severally with the Principal, for the payment of such sum only as it is set forth opposite the name of such Surety; but if no limit of liability is indicated, the limit of liability shall be the full amount of the penal sum.

WHEREAS, the U.S. Nuclear Regulatory Commission, an agency of the U.S. Government, pursuant to the Atomic Energy Act of 1954, as amended, and the Energy Reorganization Act of 1974, has promulgated regulations in Title 10, Chapter I, of the Code of Federal Regulations, Part *[insert 30, 40, 70, or 72]*, applicable to the Principal, which require that a license holder or an applicant for a facility license provide financial assurance that funds will be available when needed for facility decommissioning;

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NOW, THEREFORE, the conditions of the obligation are such that if the Principal shall faithfully, before the beginning of decommissioning of each facility identified above, fund the standby trust fund in the amount(s) identified above for the facility;

Or, if the Principal shall fund the standby trust fund in such amount(s) after an order to begin facility decommissioning is issued by NRC or a U.S. District Court or other court of competent jurisdiction;

Or, if the Principal shall provide alternative financial assurance, and obtain NRC's written approval of such assurance, within 30 days after the date a notice of cancellation from the Surety is received by both the Principal and NRC, then this obligation shall be null and void; otherwise it is to remain in full force and effect.

The Surety shall become liable on this bond obligation only when the Principal has failed to fulfill the conditions described above. Upon notification by NRC that the Principal has failed to perform as guaranteed by this bond, the Surety shall place funds in the amount guaranteed for the facility into the standby trust fund.

The liability of the Surety shall not be discharged by any payment or succession of payments hereunder, unless and until such payment or payments shall amount in the aggregate to the penal sum of the bond, but in no event shall the obligations of the Surety hereunder exceed the amount of said penal sum.

The Surety may cancel the bond by sending notice of cancellation by certified mail to the Principal and to NRC provided, however, that cancellation shall not occur during the 90 days beginning on the date of receipt of the notice of cancellation by both the Principal and NRC, as evidenced by the return receipts.

The Principal may terminate this bond by sending written notice to NRC and to the Surety 90 days prior to the proposed date of termination, provided, however, that no such notice shall become effective until the Surety receives written authorization for termination of the bond from NRC.

The Principal and Surety hereby agree to adjust the penal sum of the bond yearly so that it guarantees a new amount, provided that the penal sum does not increase by more than 20 percent in any one year and no decrease in the penal sum will take place without the written permission of NRC.

If any part of this agreement is invalid, it shall not affect the remaining provisions that will remain valid and enforceable.

In Witness Whereof, the Principal and Surety have executed this financial guarantee bond and have affixed their seals on the date set forth above.

The persons whose signatures appear below hereby certify that they are authorized to execute this surety bond on behalf of the Principal and Surety.

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Principal

[Signatures]  
 [Names]  
 [Titles]  
 [Seal]

Corporate Surety

[Name and address]

State of Incorporation: \_\_\_\_\_

Liability limit: \$ \_\_\_\_\_

[Signatures]  
 [Names and titles]  
 [Corporate Seal]

*[For every co-surety, provide signatures, names and titles, corporate seal, and other information in the same manner as for the Sureties above].*

Bond Premium: \$ \_\_\_\_\_

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**Model Certification of Financial Assurance**

**CERTIFICATION OF FINANCIAL ASSURANCE**

Principal: *[Legal names and business address of licensee]*  
NRC license number, name and address of the facility

Issued to: U.S. Nuclear Regulatory Commission

I certify that *[insert name of licensee]* is licensed to possess the following types of *[insert all that apply: "sealed sources or plated foils with a half-life great than 120 days licensed under 10 CFR Part 30," "unsealed byproduct material with a half-life greater than 120 days licensed under 10 CFR Part 30," "source material in a readily dispersible form licensed under 10 CFR Part 40," and "unsealed special nuclear material licensed under 10 CFR Part 70"]* in the following amounts:

Type of Material

Amount of Material

*[List materials and quantities of materials noted above. For **byproduct materials** and **special nuclear materials**, list separately the type and amount of **each isotope** authorized by the license.]*

I also certify that financial assurance in the amount of *[insert the total of all prescribed amounts calculated from Checklist 2, or the amount of the site-specific cost estimate, in US dollars]* has been obtained for the purpose of decommissioning as prescribed by 10 CFR Part *[insert 30, 40, or 70]*.

*[Signatures and titles of officials of institution]*

*[Seal]*

*[Date]*

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**APPENDIX B – STANDBY TRUST AGREEMENT**

TRUST AGREEMENT, the Agreement entered into as of *[insert date]* by and between *[insert name of licensee]*, a *[insert name of State]* *[insert "corporation," "partnership," "proprietorship", or "limited liability company"]*, herein referred to as the "Grantor," and *[insert name and address of a trustee acceptable to NRC]*, the "Trustee."

WHEREAS, the U.S. Nuclear Regulatory Commission (NRC), an agency of the U. S. Government, pursuant to the Atomic Energy Act of 1954, as amended, and the Energy Reorganization Act of 1974, has promulgated regulations in Title 10, Chapter I of the *Code of Federal Regulations, Part [insert 30, 40, 70, 72]*. These regulations, applicable to the Grantor, require that a holder of, or an applicant for, a materials license pursuant to 10 CFR Part *[insert 30, 40, 70, or 72]* provide assurance that funds will be available when needed for required decommissioning activities.

WHEREAS, the Grantor has elected to use a *[insert "letter of credit," "line of credit," "surety bond," "insurance policy," "parent company guarantee," or "self-guarantee"]*, to provide *[insert "all" or "part"]* of such financial assurance for the facilities identified herein; and

WHEREAS, when payment is made under a *[insert "letter of credit," "line of credit," "surety bond," "insurance policy," "parent company guarantee," or "self-guarantee"]*, this standby trust shall be used for the receipt of such payment; and

WHEREAS, the Grantor, acting through its duly authorized officers, has selected the Trustee to be the trustee under this Agreement, and the Trustee is willing to act as trustee;

NOW, THEREFORE, the Grantor and the Trustee agree as follows:

Section 1. Definitions. As used in this Agreement:

- (a) The term "Grantor" means NRC licensee who enters into this Agreement and any successors or assigns of the Grantor.
- (b) The term "Trustee" means the trustee who enters into this Agreement and any successor Trustee.

Section 2. Costs of Decommissioning. This Agreement pertains to the costs of decommissioning the materials and activities identified in License Number *[insert license number]* issued pursuant to 10 CFR Part *[insert 30, 40, 70, 72]*, as shown in Schedule A.

Section 3. Establishment of Fund. The Grantor and the Trustee hereby establish a standby trust fund (the Fund) for the benefit of NRC. The Grantor and the Trustee intend that no third party have access to the Fund except as provided herein.

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Section 4. Payments Constituting the Fund. Payments made to the Trustee for the Fund shall consist of cash, securities, or other liquid assets acceptable to the Trustee. The Fund is established initially as consisting of the property, which is acceptable to the Trustee, described in Schedule B attached hereto. Such property and any other property subsequently transferred to the Trustee are referred to as the "Fund," together with all earnings and profits thereon, less any payments or distributions made by the Trustee pursuant to this Agreement. The Fund shall be held by the Trustee, IN TRUST, as hereinafter provided. The Trustee shall not be responsible nor shall it undertake any responsibility for the amount of, or adequacy of the Fund, nor any duty to collect from the Grantor, any payments necessary to discharge any liabilities of the Grantor established by NRC.

Section 5. Payment for Required Activities Specified in the Plan. The Trustee shall make payments from the Fund to the Grantor upon presentation to the Trustee of the following:

- (a) A certificate duly executed by the Secretary of the Grantor attesting to the occurrence of the events, and in the form set forth in the attached Certificate of Events, and
- (b) A certificate attesting to the following conditions:
  - (1) that decommissioning is proceeding pursuant to an NRC-approved plan;
  - (2) that the funds withdrawn will be expended for activities undertaken pursuant to that plan; and
  - (3) that NRC has been given 30 days prior notice of *[insert name of licensee]*'s intent to withdraw funds from the escrow fund.

No withdrawal from the Fund for a particular license can exceed 10 percent of the remaining funds available for that license unless NRC written approval is attached.

In addition, the Trustee shall make payments from the Fund as NRC shall direct, in writing, to provide for the payment of the costs of required activities covered by this Agreement. The Trustee shall reimburse the Grantor or other persons as specified by NRC from the Fund for expenditures for required activities in such amounts as NRC shall direct in writing. In addition, the Trustee shall refund to the Grantor such amounts as NRC specifies in writing. Upon refund, such funds shall no longer constitute part of the Fund as defined herein.

Section 6. Trust Management. The Trustee shall invest and reinvest the principal and income of the Fund and keep the Fund invested as a single fund, without distinction between principal and income, in accordance with general investment policies and guidelines which the Grantor may communicate in writing to the Trustee from time to time, subject, however, to the provisions of this section. In investing, reinvesting, exchanging, selling, and managing the Fund, the Trustee shall discharge its duties with respect to the Fund solely in the interest of the beneficiary and with the care, skill, prudence, and diligence under the circumstances then prevailing which persons of prudence, acting in a like capacity and familiar with such matters, would use in the conduct of an enterprise of a like character and which like aims; except that:

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- (a) Securities or other obligations of the Grantor, or any other owner or operator of the facilities, or any of their affiliates as defined in the Investment Company Act of 1940, as amended (15 U.S.C. 80a-2(a)), shall not be acquired or held, unless they are securities or other obligations of the Federal or a State government;
- (b) The Trustee is authorized to invest the Fund in time or demand deposits of the Trustee, to the extent insured by an agency of the Federal government, and in obligations of the Federal government or State and Municipal bonds rated BBB or higher by Standard & Poor's or Baa or higher by Moody's Investment Services; and
- (c) For a reasonable time, not to exceed 60 days, the Trustee is authorized to hold uninvested cash, awaiting investment or distribution, without liability for the payment of interest thereon.

Section 7. Commingling and Investment. The Trustee is expressly authorized in its discretion:

- (a) To transfer from time to time any or all of the assets of the Fund to any common, commingled, or collective trust fund created by the Trustee in which the Fund is eligible to participate, subject to all of the provisions thereof, to be commingled with the assets of other trusts participating therein; and
- (b) To purchase shares in any investment company registered under the Investment Company Act of 1940 (15 U.S.C. 80a-1 et seq.), including one that may be created, managed, underwritten, or to which investment advice is rendered, or the shares of which are sold by the Trustee. The Trustee may vote such shares in its discretion.

Section 8. Express Powers of Trustee. Without in any way limiting the powers and discretion conferred upon the Trustee by the other provisions of this Agreement or by law, the Trustee is expressly authorized and empowered;

- (a) To sell, exchange, convey, transfer, or otherwise dispose of any property held by it, by public or private sale, as necessary to allow duly authorized withdrawals at the joint request of the Grantor and NRC or to reinvest in securities at the direction of the Grantor;
- (b) To make, execute, acknowledge, and deliver any and all documents of transfer and conveyance and any and all other instruments that may be necessary or appropriate to carry out the powers herein granted;

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- (c) To register any securities held in the Fund in its own name, or in the name of a nominee, and to hold any security in bearer form or in book entry, or to combine certificates representing such securities with certificates of the same issue held by the Trustee in other fiduciary capacities, to reinvest interest payments and funds from matured and redeemed instruments, to file proper forms concerning securities held in the Fund in a timely fashion with appropriate government agencies, or to deposit or arrange for the deposit of such securities in a qualified central depository even though, when so deposited, such securities may be merged and held in bulk in the name of the nominee or such depository with other securities deposited therein by another person, or to deposit or arrange for the deposit of any securities issued by the U.S. Government, or any agency or instrumentality thereof, with a Federal Reserve Bank, but the books and records of the Trustee shall at all times show that all such securities are part of the Fund;
- (d) To deposit any cash in the Fund in interest-bearing accounts maintained or savings certificates issued by the Trustee, in its separate corporate capacity, or in any other banking institution affiliated with the Trustee, to the extent insured by an agency of the Federal government; and
- (e) To compromise or otherwise adjust all claims in favor of or against the Fund.

Section 9. Taxes and Expenses. All taxes of any kind that may be assessed or levied against or in respect of the Fund and all brokerage commissions incurred by the Fund shall be paid from the Fund. All other expenses incurred by the Trustee in connection with the administration of this Trust, including fees for legal services rendered to the Trustee, the compensation of the Trustee to the extent not paid directly by the Grantor, and all other proper charges and disbursements of the Trustee shall be paid from the Fund.

Section 10. Annual Valuation. After payment has been made into this standby trust fund, the Trustee shall annually, at least 30 days before the anniversary date of receipt of payment into the standby trust fund, furnish to the Grantor and to NRC a statement confirming the value of the Trust. Any securities in the Fund shall be valued at market value as of no more than 60 days before the anniversary date of the establishment of the Fund. The failure of the Grantor to object in writing to the Trustee within 90 days after the statement has been furnished to the Grantor and NRC shall constitute a conclusively binding assent by the Grantor, barring the Grantor from asserting any claim or liability against the Trustee with respect to the matters disclosed in the statement.

Section 11. Advice of Counsel. The Trustee may from time to time consult with counsel with respect to any question arising as to the construction of this Agreement or any action to be taken hereunder. The Trustee shall be fully protected, to the extent permitted by law, in acting on the advice of counsel.

Section 12. Trustee Compensation. The Trustee shall be entitled to reasonable compensation for its services as agreed upon the writing with the Grantor. (See Schedule C).

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Section 13. Successor Trustee. Upon 90 days notice to NRC and the Grantor, the Trustee may resign; upon 90 days notice to NRC and the Trustee, the Grantor may replace the Trustee; but such resignation or replacement shall not be effective until the Grantor has appointed a successor Trustee, the successor accepts the appointment, the successor is ready to assume its duties as Trustee, and NRC has agreed, in writing, that the successor is an appropriate Federal or State government agency or an entity that has the authority to act as a trustee and whose trust operations are regulated and examined by a Federal or State agency. The successor Trustee shall have the same powers and duties as those conferred upon the Trustee hereunder. When the resignation or replacement is effective, the Trustee shall assign, transfer, and pay over to the successor Trustee the funds and properties then constituting the Fund. If for any reason the Grantor cannot or does not act in the event of the resignation of the Trustee, the Trustee may apply to a court of competent jurisdiction for the appointment of a successor Trustee or for instructions. The successor Trustee shall specify the date on which it assumes administration of the trust, in a writing sent to the Grantor, NRC, and the present Trustee, by certified mail 10 days before such change becomes effective. Any expenses incurred by the Trustee as a result of any of the acts contemplated by this section shall be paid as provided in Section 9.

Section 14. Instructions to the Trustee. All orders, requests, and instructions by the Grantor to the Trustee shall be in writing, signed by such persons as are signatories to this Agreement or such other designees as the Grantor may designate in writing. The Trustee shall be fully protected in acting without inquiry in accordance with the Grantor's orders, requests, and instructions. If NRC issues orders, requests, or instructions to the Trustee these shall be in writing, signed by NRC or its designees, and the Trustee shall act and shall be fully protected in acting in accordance with such orders, requests, and instructions. The Trustee shall have the right to assume, in the absence of written notice to the contrary, that no event constituting a change or a termination of the authority of any person to act on behalf of the Grantor or NRC hereunder has occurred. The Trustee shall have no duty to act in the absence of such orders, requests, and instructions from the Grantor and/or NRC, except as provided for herein.

Section 15. Amendment of Agreement. The Agreement may be amended by an instrument in writing executed by the Grantor, the Trustee, and NRC, or by the Trustee and NRC if the Grantor ceases to exist. All amendments shall meet the relevant regulatory requirements of NRC.

Section 16. Irrevocability and Termination. Subject to the right of the parties to amend this Agreement as provided in Section 15, this trust shall be irrevocable and shall continue until terminated at the written agreement of the Grantor, the Trustee, and NRC, or by the Trustee and NRC if the Grantor ceases to exist. Upon termination of the trust, all remaining trust property, less final trust administration expenses, shall be delivered to the Grantor or its successor.

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Section 17. Immunity and Indemnification. The Trustee shall not incur personal liability of any nature in connection with and act or omission, made in good faith, in the administration of this trust, or in carrying out any directions by the Grantor or NRC issued in accordance with this Agreement. The Trustee shall be indemnified and saved harmless by the Grantor or from the trust fund, or both, from and against any personal liability to which the Trustee may be subjected by reason of any act or conduct in its official capacity, including all expenses reasonably incurred in its defense in the event the Grantor fails to provide such defense.

Section 18. This Agreement shall be administered, construed, and enforced according to the laws of the State of *[insert name of State]*.

Section 19. Interpretation and Severability. As used in this Agreement, words in the singular include the plural and words in the plural include the singular. The descriptive headings for each section of this Agreement shall not affect the interpretation or the legal efficacy of this Agreement. If any part of this agreement is invalid, it shall not affect the remaining provisions which will remain valid and enforceable.

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IN WITNESS WHEREOF the parties have caused this Agreement to be executed by the respective officers duly authorized and the incorporate seals to be hereunto affixed and attested as of the date first written above.

*[Insert name of licensee (Grantor)]*  
*[Signature of representative of Grantor]*  
*[Title]*

ATTEST:  
*[Title]*  
*[Seal]*

*[Insert name and address of Trustee]*  
*[Signature of representative of Trustee]*  
*[Title]*

ATTEST:  
*[Title]*  
*[Seal]*

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**Schedule A**

This Agreement demonstrates financial assurance for the following cost estimates or prescribed amounts for the following licensed activities:

U.S. NUCLEAR REGULATORY COMMISSION LICENSE NUMBER(S)	NAME AND ADDRESS OF LICENSEE	ADDRESS OF LICENSED ACTIVITY	COST ESTIMATES FOR REGULATORY ASSURANCES DEMONSTRATED BY THIS AGREEMENT
---	------------------------------------	------------------------------------	---

The cost estimates listed here were last adjusted and approved by NRC on *[insert date]*.

**Schedule B**

DOLLAR AMOUNT \_\_\_\_\_  
AS EVIDENCED BY \_\_\_\_\_

**Schedule C**

*[Insert name, address, and phone number of Trustee.]*  
Trustee's fees shall be \$ \_\_\_\_\_ per year.

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**Model Specimen Certificate of Events**

[Insert name and address of trustee]

Attention: Trust Division

Gentlemen:

In accordance with the terms of this Agreement with you dated \_\_\_\_\_, I, \_\_\_\_\_, Secretary of [insert name of licensee], hereby certify that the following events have occurred:

1. [Insert name of licensee] is required to commence the decommissioning of its facility located at [insert location of facility] (hereinafter called the decommissioning).
2. The plans and procedures for the commencement and conduct of the decommissioning have been approved by the United States Nuclear Regulatory Commission, or its successor, on \_\_\_\_\_ (copy of approval attached).
3. The Board of Directors of [insert name of licensee] has adopted the attached resolution authorizing the commencement of the decommissioning.

\_\_\_\_\_  
Secretary of [insert name of licensee]

\_\_\_\_\_  
Date

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**Model Specimen Certificate of Resolution**

I, \_\_\_\_\_, do hereby certify that I am Secretary of [*insert name of licensee*], a [*insert State of Organization*] Limited Liability Company (LLC), and that the resolution listed below was duly adopted at a meeting of this LLC's Board of Directors on \_\_\_\_\_, 20\_\_\_\_.

IN WITNESS WHEREOF, I have hereunto signed my name and affixed the seal of this LLC this \_\_\_\_\_ day of \_\_\_\_\_, 20\_\_\_\_.

\_\_\_\_\_  
Secretary

RESOLVED, that this Board of Directors hereby authorizes the President, or such other employee of the Company as he may designate, to commence decommissioning activities at [*insert name of facility*] in accordance with the terms and conditions described to this Board of Directors at this meeting and with such other terms and conditions as the President shall approve with and upon the advice of Counsel.

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**Model Letter of Acknowledgment**

STATE OF \_\_\_\_\_

To Wit: \_\_\_\_\_

CITY OF \_\_\_\_\_

On this \_\_\_\_ day of \_\_\_\_\_, before me, a notary public in and for the city and State aforesaid, personally appeared \_\_\_\_\_ and she/he did depose and say that she/he is the *[insert title]* of \_\_\_\_\_ *[if applicable, insert “national banking association” or “State banking association”]*, Trustee, which executed the above instrument; that she/he knows the seal of said association; that the seal affixed to such instrument is such corporate seal; that it was so affixed by order of the association; and that she/he signed her/his name thereto by like order.

\_\_\_\_\_  
[Signature of notary public]

My Commission Expires: \_\_\_\_\_  
[Date]

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**Model Power of Attorney**

[Insert Name of Issuing Company]  
Principal Bond Office: [Insert Business Address of Issuing Company]

**KNOW ALL MEN BY THESE PRESENTS:**

That [Insert Name of Issuing Company] does hereby appoint

[ *Insert Names of Attorney(s)-in-Fact* ]

its true and lawful Attorney(s)-in-Fact, with full authority to execute on its behalf bonds, undertakings, recognizances and other contracts of indemnity and writings obligatory in the nature thereof, issued in the course of its business, and to bind the respective company thereby.

**IN WITNESS WHEREOF**, [Insert Name of Issuing Company] have executed these presents  
[Affix Company Seal]                      this [Insert Date] day of [Insert Month/Year]

\_\_\_\_\_  
[Insert Name of Company Official/Title]

**STATE OF** [Insert State]                      }  
**COUNTY OF** [Insert County] } ss.

On this [Insert Date] day of [Insert Month], 200[Insert Year], before me came the above named officer of [Insert Issuing Company], to me personally known to be the individual and officer described herein, and acknowledged that he executed the foregoing instrument and affixed the seals of said corporations thereto by authority of his office.

\_\_\_\_\_  
[Insert Notary Name] Notary

**CERTIFICATE**

Excerpts of Resolutions adopted by the Boards of Directors of [Insert Issuing Company Name] on [Insert Date of Resolutions]:

**“RESOLVED**, that the Chairman of the Board, the President, or any Vice President be, and hereby is, authorized to appoint Attorneys-in-Fact to represent and act for and on behalf of the Company to execute bonds, undertakings, recognizances and other contracts of indemnity and writings obligatory in the nature thereof, and to attach thereto the corporate seal of the Company, in the transaction of its surety business;



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**APPENDIX C – DECOMMISSIONING COST ESTIMATE TABLES**

**Table C3.4. Facility Description Summary.**

**NRC License Number and Types**

10 CFR Part 40 and 70 – to construct and operate a uranium enrichment facility

**Types and Quantities of Materials Under the Licenses Listed Above**

140,000,000 kg of natural/depleted UF<sub>6</sub>

2,600,000 kg of enriched UF<sub>6</sub>

**Description of How Licensed Materials are Used**

The facility enriches uranium for use in the manufacturing of nuclear fuel used in commercial power plants. The process feeds natural uranium to a laser-based enrichment cascade. The final products are enriched uranium and depleted uranium, which are temporarily and safely stored onsite.

**Description of Facility, Including Buildings, Rooms, Grounds, and Description of Where Particular Types of Material are Used**

The Operations Building includes the following process and support areas:

Cylinder Shipping and Receiving Area – Receive cylinders from offsite; weigh cylinders; provide interim storage of cylinders inside the Operations Building; prepare cylinders and transfer them to onsite transfer vehicles for transfer between the Operations Building and the UF<sub>6</sub> Cylinder Pads; provide interim storage of product, feed, and sample/blend cylinders; prepare cylinders and transfer to other process areas within the Operations Building; prepare product cylinders for offsite shipment and intra-site transfer; and prepare 48-inch tails and heel cylinders for offsite shipment.

UF<sub>6</sub> Feed and Vaporization Area – Receive UF<sub>6</sub> feed cylinders from the Cylinder Shipping and Receiving Area; purge the light gases contained within the feed cylinders; capture the light gases for disposal; vaporize the UF<sub>6</sub> contained within the feed cylinders; feed the vaporized UF<sub>6</sub> to the feed header between the vaporization area and the separation unit within the Operations Building; maintain design basis UF<sub>6</sub> feed rates to the feed header within the design basis temperature and pressure range; and recover residual UF<sub>6</sub> from the feed cylinders to meet U.S. Department of Transportation (DOT) offsite cylinder shipping requirements for empty cylinders.

Product Withdrawal Area - Receive empty UF<sub>6</sub> cylinders from interim storage within the Cylinder Shipping and Receipt Area; maintain design basis UF<sub>6</sub> product withdrawal rates from the enrichment system main discharge header; separate the light gases from the UF<sub>6</sub> for disposal; and provide filled 30- and 48-inch cylinders with ≤ 8.00 wt% <sup>235</sup>U for interim storage and later disposition.

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Tails Withdrawal Area – Receive empty UF<sub>6</sub> cylinders from interim storage within the Cylinder Shipping and Storage Area; maintain design-basis UF<sub>6</sub> tails withdrawal rates from the enrichment system main discharge header; separate the light gases from the UF<sub>6</sub> for disposal; and provide filled UF<sub>6</sub> cylinders with ≤ 0.72 wt% <sup>235</sup>U for interim storage and later disposition.

Cascade/Gas Handling Area – Contains the equipment necessary to perform the laser enrichment process.

Blending Area – Receive 30- or 48-inch donor cylinders from interim storage within the Cylinder Shipping and Receiving Area; purge the light gases contained within the cylinders; capture the light gases for disposal; vaporize the UF<sub>6</sub> contained within the donor cylinders; feed the vaporized UF<sub>6</sub> to receiver cylinders; recover residual UF<sub>6</sub> from the donor cylinders to meet DOT cylinder shipping requirements for empty cylinders; and provide empty donor cylinders and filled receiver cylinders for interim storage.

Sampling Area – Receive filled UF<sub>6</sub> cylinders from interim storage within the Cylinder Shipping and Receipt Area; purge the light gases contained within the cylinders; capture the reactive light gases for disposal and vent the nonreactive light gases; homogenize and sample the UF<sub>6</sub> contained within the cylinders; and maintain design basis UF<sub>6</sub> cylinder rates to support a six million SWU facility.

Decontamination/Maintenance Area – Provides a place for personnel to remove contamination from, and make repairs to, equipment and process components used in UF<sub>6</sub> systems, waste handling systems, and other areas of the facility.

Laboratory Area – Mass spectroscopy equipment, wet chemistry activities, safety and regulatory testing and analysis, standard analytical laboratory equipment, and fume collection and exhaust hoods.

Laser Area – Operate the laser systems that are part of the laser-based technology; and produce the specific wavelength of light required to affect the uranium isotope necessary for the enrichment process.

UF<sub>6</sub> Cylinder Pads – Tails Pad – Storage of depleted UF<sub>6</sub> cylinders; Product Pad – Storage of enriched uranium cylinders; and In-process Pad – Storage of feed material, cylinders containing heels, and empty cylinders.

Administrative Buildings – Two of the administrative buildings primarily contain office space for the GLE support staff and conference rooms. The third administrative building contains the personnel Entry Control Facility that is designed to facilitate and control the passage of authorized facility personnel and visitors.

Waste Storage Buildings – Used to store solid low-level radioactive waste. The waste is packaged in transportation containers and surveyed prior to being stored in the warehouse.

**Quantities of Materials or Waste Accumulated Before Shipping or Disposal**

See Tables C3.5

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**Table C3.5. Number and Dimensions of Facility Components (Total Volume).**

**[This table contains Proprietary and Security-Related Information  
and is withheld from Public Disclosure per 10 CFR 2.390.]**

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**Table C3.6. Planning and Preparation (Work Days).**

Activity	Project Mgt	Health Physics	Eng	Chem/Lab	Clerical	Laborer	Craft Labor	Supervision
Planning and design of site characterization								
Administrative activities								
Prepare for decommissioning phase								
Decommissioning planning and design								
Prepare integrated work sequence and schedule								
Prepare activity specifications								
Prepare detailed work procedures								
Prepare decommissioning plan								
NRC review period								
Perform site characterization survey								
Design and specify equipment, special items, and materials								
Procure non-engineered standard equipment								
Final status survey plan preparation and NRC review								
Other (specify)								
<b>TOTALS =</b>								

NOTE: Numbers are based on an 8-hour work day.

**[The contents of this table contain Proprietary Information and are withheld from public disclosure per 10 CFR 2.390.]**

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**Table C3.7. Decontamination and/or Dismantling of Radioactive Facility Components (Work Days).**

**[This table contains Proprietary and Security-Related Information  
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**Table C3.8. Restoration of Contaminated Areas on Facility Grounds (Work Days).**

<b>Activity</b>	<b>Project Management</b>	<b>Health Physics</b>	<b>Engineering</b>	<b>Chem/Lab</b>	<b>Clerical</b>	<b>Laborer</b>	<b>Craft Labor</b>	<b>Supervision</b>
(Note 1)	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
TOTAL =	0	0	0	0	0	0	0	0

Note 1: No facility grounds contamination is anticipated because routine radiological surveys will detect any contamination and remove it. If an accidental release of radiological material was to occur, and the facility grounds were contaminated, the DFP will be updated to include any remediation costs to be incurred during final decommissioning.

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**Table C3.9. Final Radiation Survey (Work Days).**

Activity	Project Management	Health Physics	Engineering	Chem/Lab	Clerical	Laborer	Craft Labor	Supervision
Final Status Survey of Structures								
Final Status Survey of Site								
Final Status Survey Report ORISE verification and NRC Review								
<b>Total =</b>								
NOTE 1. Health Physics days includes Health Physics project oversight and contracted staff for final status survey (FSS) survey.								
NOTE 2. Planning for FSS is done during planning and prep period.								
NOTE 3: Numbers are based on an 8-hour workday.								

**[The contents of this table contain Proprietary Information and are withheld from Public Disclosure per 10 CFR 2.390.]**

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**Table C3.10. Site Stabilization and Long-Term Surveillance (Work Days).**

<b>Activity</b>	<b>Project Management</b>	<b>Health Physics</b>	<b>Engineering</b>	<b>Chem/Lab</b>	<b>Clerical</b>	<b>Laborer</b>	<b>Craft Labor</b>	<b>Supervision</b>
(Note 1)	NA	NA	NA	NA	NA	NA	NA	NA
TOTAL =	0	0	0	0	0	0	0	0

NOTE 1. Site stabilization and long-term surveillance (that is, institutional controls) will not be required because the site will be released for unrestricted use. Costs associated with maintaining site controls after GLE Commercial Facility operations cease, but before license termination, are contained in FTE and Total Labor Costs Tables. These costs include critical programs such as Nuclear Criticality Safety, Radiation Protection, Environmental Monitoring, Material Control and Accountability, and Items Relied For Safety (IROFS) maintenance.

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**Table C3.11 Total Work Days by Labor Category.**

<b>Activity</b>	<b>Project Management</b>	<b>Health Physics</b>	<b>Engineering</b>	<b>Chem/Lab</b>	<b>Clerical</b>	<b>Laborer</b>	<b>Craft Labor</b>	<b>Supervision</b>
Planning and preparation								
Decontamination and dismantling of radioactive facility components								
Restoration of contaminated areas on facility grounds								
Final radiation survey								
Site stabilization and long term surveillance								
<b>Total =</b>								

NOTE 1: Numbers are based on an 8-hour workday.

**[The contents of this table contain Proprietary Information and are withheld from Public Disclosure per 10 CFR 2.390.]**

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**Table C3.12. Worker Unit Cost Schedule.**

<b>Labor Cost Component</b>	<b>Project Management</b>	<b>Health Physics</b>	<b>Engineering</b>	<b>Chem/Lab</b>	<b>Clerical</b>	<b>Laborer</b>	<b>Craft Labor</b>	<b>Supervision</b>
Avg. Salary & Fringe (\$/year)								
Avg. Cost Per Day								
Total Person Days Worked								
NOTE 1: Based on 2080 hrs per year and an 8-hour workday.								
NOTE 2: Salary and fringe costs include 15% contractor overhead and profit.								
NOTE 3: Salary, fringe, and cost per day are the average rates for numerous positions in each labor category.								

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**Table C3.13. Total Labor Costs by Major Decommissioning Task.**

<b>Task</b>	<b>Project Management</b>	<b>Health Physics</b>	<b>Engineering</b>	<b>Chem/Lab</b>	<b>Clerical</b>	<b>Laborer</b>	<b>Craft Labor</b>	<b>Supervision</b>	<b>TOTAL</b>
Planning and Preparation									
Decontamination and Dismantling of Radioactive Facility Components									
Restoration of Contaminated Areas on Facility Grounds									
Final Radiation Survey									
Site Stabilization and Long Term Surveillance									
<b>TOTALS =</b>									

**[The contents of this table contain Proprietary Information and are withheld from Public Disclosure per 10 CFR 2.390.]**

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**Table C3.14. Packaging, Shipping, and Disposal of Radioactive Wastes.**

PACKAGING MATERIAL COSTS				
Waste Type	Volume (ft3)	Number of Containers	Type of Container	Total Packaging Costs
Class A				
Class A – Oversized				
Dry Active Waste (DAW)				
Macroencapsulation				
Classified Processing – Contaminated				
Classified Processing – Clean				
<b>TOTAL =</b>				

SHIPPING COSTS				
Waste Type	Volume / Weight	Unit Cost	Distance Shipped (miles)	Total Shipping Costs
Class A				
Class A – Oversized				
DAW				
Macroencapsulation				
Classified Processing – Contaminated				
Classified Processing – Clean				
<b>TOTAL =</b>				
NOTE 1: Assume all shipments are going to EnergySolutions				

**[The contents of this table contain Proprietary and Security-Related Information and are withheld from Public Disclosure per 10 CFR 2.390.]**

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**WASTE DISPOSAL COSTS**

Waste Type	Disposal Volume (ft3)	Unit Cost (\$/ft3)	Total Disposal Costs
Class A			
Class A – Oversized			
DAW			
Macroencapsulation			
<b>TOTAL =</b>			
NOTE 1. Assumed all shipments are going to EnergySolutions			
NOTE 2. Macroencapsulation disposal of glove boxes			

**WASTE PROCESSING COSTS**

Waste Type	Disposal Volume (ft3)	Disposal Weight (lbs)	Unit Cost (\$/lb)	Total Disposal Costs
Classified Processing – Contaminated				
Classified Processing – Clean				
<b>TOTAL =</b>				

**[The contents of this table contain Proprietary and Security-Related Information and are withheld from Public Disclosure per 10 CFR 2.390.]**

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**Table C3.15. Equipment/Supply Costs.**

<b>Equipment/Supplies</b>	<b>Quantity</b>	<b>Unit Cost</b>	<b>Total Equipment/ Supply Cost</b>
Non Engineered Standard Equipment			
Small Tools			
D&D Equipment			
FSS Equipment			
HP Supplies			
Safety Equipment			
<b>TOTAL =</b>			

**[The contents of this table contain Proprietary Information  
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**Table C3.16. Laboratory Costs.**

<b>Activity</b>	<b>Total Cost</b>
Sampling	
Transport of Samples	
Testing & Analysis	
Other (specify)	
<b>TOTAL =</b>	
NOTE 1. Assumed mobile lab on site.	

**[The contents of this table contain Proprietary Information  
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**Table C3.17. Miscellaneous Costs.**

Activity	Total Cost
Fees	
Insurance	
Utilities	
Taxes	
Supplies & Services	
Security	
Training Costs	
<b>TOTAL =</b>	
NOTE 1. Fees include NRC Annual Inspection Fees (\$708,333), NRC FSS Review fees (\$71,400), and ORISE fees for FSS (\$573,075).	
NOTE 2. Supplies and services includes miscellaneous costs like phones, office supplies, computers, etc.	

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**Table C3.18. Total Decommissioning Costs.**

<b>Task/Component</b>	<b>Cost (\$000)</b>	<b>Percentage</b>
Planning and Preparation	\$3,736	2.5%
Decontamination and Dismantling of Radioactive Facility Components	\$24,080	16.2%
Restoration of Contaminated Areas on Facility Grounds	\$0	0.0%
Final Radiation Survey	\$11,797	8.0%
Site Stabilization and Long Term Surveillance	\$0	0.0%
Packing Material Costs	\$140	0.1%
Shipping Costs	\$13,060	8.8%
Waste Disposal Costs	\$65,530	44.2%
Equipment/Supply Costs	\$13,121	8.9%
Laboratory Costs	\$689	0.5%
Misc. Costs	\$15,913	10.8%
<b>SUBTOTAL =</b>	<b>\$148,000</b>	<b>100.0%</b>
25% Contingency (facility)	\$37,000	
<b>TOTAL =</b>	<b>\$185,000</b>	
UF <sub>6</sub> Tails Disposal =	\$2,430,000	
25% Contingency (tails)	\$607,500	
<b>UF<sub>6</sub> Tails Disposal Total =</b>	<b>\$3,038,000</b>	
<b>GRAND TOTAL =</b>	<b>\$3,223,000</b>	

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**Table C3.19. Estimated Volume of Annual Depleted Uranium Generated.**

<b>Operating Year</b>	<b>Year 1</b>	<b>Year 2</b>	<b>Year 3</b>	<b>Year 4</b>	<b>Year 5</b>	<b>Year 6</b>	<b>Year 7 (and annually thereafter)</b>
MSWU generated	1	2	3	4	5	6	6+
DUF <sub>6</sub> generated (kg)	1,739,970.39	3,479,940.78	5,219,911.17	6,959,881.56	8,699,851.95	10,439,822.34	10,439,822.34
Number of 48Y cylinders of DUF <sub>6</sub> generated	140	280	420	560	700	840	840
DUF <sub>6</sub> disposal cost without 25% contingency	\$10,800,000	\$21,600,000	\$32,400,000	\$43,200,000	\$53,900,000	\$64,700,000	\$64,700,000
DUF <sub>6</sub> disposal cost with 25% contingency	\$13,500,000	\$27,000,000	\$40,500,000	\$54,000,000	\$67,400,000	\$81,000,000	\$81,000,000
40 years TOTAL with 25% contingency							<b>\$3,038,000,000</b>

NOTE 1: Kg DUF<sub>6</sub> is based on the assumption that the operating feed assay is 0.71%, the operating product assay is 4.95%, and the operating tails assay is 0.25%.

NOTE 2: The number of cylinders of DUF<sub>6</sub> is equal to the kg DUF<sub>6</sub> divided by the maximum capacity of a 48Y cylinder (12501 kg).

NOTE 3: Estimated tails disposition costs is from Table C3.19a

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**APPENDIX C– DECOMMISSIONING COST ESTIMATE TABLES**

**Table C3.19a Total Disposal Cost Per Kilogram of UF<sub>6</sub> Tails.**

DOE Estimate based on Letter from F. Marcinowski to A. Kennedy, dated April 23, 2009 (Maximum Value)	\$5.64 per kg UF <sub>6</sub> Tails
Escalate to FY 2009 dollars	4.06%
DOE Estimate (Maximum Value) in FY 2009 dollars	\$5.87 per kg UF <sub>6</sub> Tails
Transportation Costs from GLE Commercial Facility to Piketon, Ohio (in FY 2009 dollars) Note – See detailed explanation below.	\$0.33 per kg UF <sub>6</sub> Tails
Total Disposal Cost per kg of UF <sub>6</sub> Tails without Contingency	\$6.20 per kg UF <sub>6</sub> Tails
Contingency Percentage (Over and Above Contingency applied by DOE)	25%
Total Disposal Cost per kg of UF <sub>6</sub> Tails with Contingency	\$7.75 per kg UF <sub>6</sub> Tails

Explanation of DUF<sub>6</sub> Tails Shipping Costs

As shown in the table below, the shipping cost from the proposed facility to the DOE processing site was calculated and was included in the costs for the DUF<sub>6</sub> tails disposal. To calculate the shipping costs per Kg of DUF<sub>6</sub> tails the estimated number of kilograms per shipment was estimated at 11,793 kg as supplied by the proposed cylinder manufacturer, Westerman Companies. The total number of kg's to be shipped was estimated at 391,493,337.66 kg and an estimated number of shipments over the life of the facility calculated at approximately 33,197 shipments. A round trip shipping mileage was calculated. Cost per mile for trucking and fuel surcharge was supplied by Hittman Transport Services. A per shipment cost for loading, unloading, and permits and fees was also applied. These charges resulted in a per shipment cost of \$3,880.72. The total shipping cost was calculated and allowances for valve protection of the cylinders and shipping saddles were included. The total shipping cost was then divided by the total number of kilograms of DUF<sub>6</sub> tails to estimate a unit transportation cost of \$0.33/kg.

Mileage:	1,136	miles
<u>Description</u>	<u>Unit Cost</u>	<u>Unit</u>
Detention – loading	\$75.00	\$/Ea
Detention – unloading	\$75.00	\$/Ea
Permits & Fees	\$300.00	\$/Ea
Rate per mile	\$2.65	per mile
Fuel surcharge:	<u>\$0.37</u>	<u>per mile</u>
	\$3,880.72	per shipment
Number of Kg per shipment	11,793.00	kg/shipment
Total Number of Kg's of DUF <sub>6</sub>	391,493,337.66	
Total # of shipments =	33,197.00	
Valve Protection Costs	\$ 250,000.00	Allowance
Shipping Saddles/Cradles	<u>\$ 500,000.00</u>	<u>Allowance</u>
Shipping Cost =	\$129,578,629.30	
Transportation Cost Per Kg Waste =	\$0.33	\$/ Kg

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**Table C3.20. Total Labor Distribution**

Activity	Project Management	Health Physics	Engineering	Chem/Lab	Clerical	Laborer	Craft Labor	Supervision
Planning and Preparation								
Decontamination and Dismantling of Radioactive Facility Components								
Restoration of Contaminated Areas on Facility Grounds								
Final Radiation Survey								
Site Stabilization and Long Term Surveillance								
<b>Total FTE's (Full Time Equivalents) =</b>								

NOTE 1: Based on an 8-hour workday

**[The contents of this table contain Proprietary Information and are withheld from Public Disclosure per 10 CFR 2.390.]**

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**Table C3.21. Assumptions.**

1. The Commercial Facility will be decommissioned such that the facilities can be released for unrestricted use. The estimated costs for decommissioning are presented in accordance with NRC guidance in NUREG-1757, Volume 3, Appendix A.
2. Decommissioning costs are calculated in FY 2009 dollars.
3. Costs are not included for the removal or disposal of non-radioactive structures, areas and materials beyond that necessary to terminate the NRC license and release the site for unrestricted use.
4. Overhead and profit on contractor labor is assumed to be 15%.
5. Decommissioning planning and preparations occur prior to facility shutdown.
6. Security, fees, insurance, taxes, and utilities costs incurred during the planning and preparations period are considered to be an operational cost and are not included in this estimate.
7. Assumed contingency rate of 25% is applied.
8. This estimate's material inventory is based on the site drawings and information furnished by GEH.
9. Restoration of contaminated areas on facility grounds and site stabilization are assumed to not be required. Long-term surveillance of site will not be required.
10. The site surrounding the Operations building, the UF<sub>6</sub> Cylinder Pads, and lagoons are assumed to be clean. All UF<sub>6</sub> cylinders are assumed to have been removed from site at the time of facility shutdown. UF<sub>6</sub> cylinder cradles are assumed to be clean and are left in place.
11. Disposal rates were calculated using the rates listed in Addendum 10 of the "GEH Waste Disposal Agreement" with EnergySolutions, LLC. Disposal rates were escalated by 4.06% to FY 2009 dollars using the US Department of Labor BLS, Consumer Price Index (CPI) All Urban Consumers, US City Average, All Items.
12. All Class A waste is assumed to be disposed of at EnergySolutions' facility in Clive, Utah, in accordance with the existing Waste Disposal Agreement between EnergySolutions and GEH. The following FY 2009 disposal rates will be applied: **[Proprietary Information has been redacted and withheld from Public Disclosure per 10 CFR 2.390.]**
13. Classified components are to be processed offsite at the EnergySolutions' Bear Creek facility.
14. Assumed mode of transportation for waste is by truck.

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15. Sealand containers are rented at a cost of \$450/month each.
16. Clean scrap metal is assumed to be recycled at no cost to the project by metal recycler. Concrete debris is assumed to be processed by size reduction, with removal of structural reinforcing steel, and used on site as engineered fill for voids. All other demolition debris is removed from the site and disposed of at a local offsite construction landfill.
17. This estimate does not include credit for material scrap value.
18. **[Security-Related Information has been redacted and withheld from Public Disclosure per 10 CFR 2.390]**
19. **[Security-Related Information has been redacted and withheld from Public Disclosure per 10 CFR 2.390]**
20. **[Security-Related Information has been redacted and withheld from Public Disclosure per 10 CFR 2.390]**
21. **[Security-Related Information has been redacted and withheld from Public Disclosure per 10 CFR 2.390]**
22. Existing decontamination stations and liquid effluent systems are used during dismantling and decommissioning.
23. Work will be performed on eight-hour shifts, five days per week. No overtime hours have been included.
24. Cascade and Vaporization area decommissioning and decontamination activities occur in parallel.
25. Cascade area decommissioning and decontamination work is to be done with two shifts per day.
26. Assumed that 10% of overall floor area will be Class I for MARSSIM survey.
27. Assumed that 5% of total cylinder pads will be Class II areas for MARSSIM survey.
28. Assumed that 2-Acre Holding Lagoon will be Class II area for MARSSIM survey and soil of lagoons will undergo soil sampling to verify as clean.
29. Assumed that GLE will purchase the approximately 200 acre facility of the Wilmington site from GE.
30. Annual insurance cost during decommissioning of \$1,250,000.
31. Annual property tax cost during decommissioning of \$22,500.
32. Annual NRC Inspection fee during decommissioning of \$200,000.

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33. Laboratory equipment costs for performing the decommissioning sampling analysis is included in the "D&D equipment" costs listed in the Table 12.0 – Equipment/Supply Costs.
34. Craft labor rates were taken from RS Means and professional labor rates provided by GEH and from EnergySolutions data.
35. Assumed "cleared" worker labor rate increase of approximately 22% over uncleared worker rate.
36. The total estimated volume of UF<sub>6</sub> tails requiring disposition, following 40 years of facility operations is 391,493,338 kg.
37. UF<sub>6</sub> tails are assumed shipped to Piketon, Ohio for processing. After processing, it is assumed that the original cylinder is used to ship material for final disposition. No additional purchase of cylinders will be required.
38. It is assumed that the decommissioning work is managed and performed by professional consulting engineering.
39. The size of the staff varies in each period in accordance with the requirements of the work activities.
40. Contamination is limited to localized low-levels of radioactivity incidental to routine activities. There is no subsurface or widespread contamination. Characterization surveys will be conducted prior to remediation, decontamination, and/or disposal.

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**APPENDIX D – DOE UF<sub>6</sub> TAILS DISPOSAL COST ESTIMATE**



**Department of Energy**  
Washington, DC 20585

March 17, 2008

Mr. Al Kennedy  
Facility Licensing Manager  
GE Hitachi Nuclear Energy  
3901 Castle Hayne Road  
Wilmington, NC 28402

Dear Mr. Kennedy:

This is in response to your November 30, 2007, letter requesting whether the Department of Energy (DOE) would accept for conversion and disposal the depleted uranium hexafluoride (DUF<sub>6</sub>) product to be generated by GE-Hitachi Global Laser Enrichment (GLE) proposed laser-based enrichment facility, and if so, the anticipated costs of providing such services.

The Department would accept, upon request, such DUF<sub>6</sub> for conversion and disposal (or reuse) pursuant to authorities granted to the Department under the Atomic Energy Act. The Department's acceptance of such material would be contingent upon the negotiation of an agreement for conversion and disposal services that would include full cost recovery of the Department's expenses.

As requested, DOE prepared a cost estimate for providing DUF<sub>6</sub> conversion and disposal services to GLE. The cost estimate is based on GLE's projection that it would generate approximately 7,100 metric tons of DUF<sub>6</sub> annually for 40 years, beginning in 2010.

The Department estimates that the cost of converting and disposing of GLE's projected DUF<sub>6</sub> inventory would range from \$3.84 to \$5.72 per kilogram of DUF<sub>6</sub> in FY07 dollars. This estimated price reflects the following costs: design and construction (capital costs); DUF<sub>6</sub> conversion (Operating & Cylinder Management); transportation of conversion products to a disposal site (rail to a transload facility then truck shipments); disposal of the conversion products as Low Level Radioactive Waste; and decontamination and decommissioning of the conversion facility. For illustrative purposes, the Department has used transportation and disposal at the Nevada Test Site in the attached analysis. Final determinations of waste disposal are subject to regulatory changes and the Department's alternative site selections.



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The following is a cost estimate range with a break-out of the four principal cost components:

	<u>MIN</u>	<u>MAX</u>
Capital Costs	\$0.49	\$0.52
Conversion (Operating & Cylinder Management)	\$2.49	\$4.35
Transportation & Disposal	\$0.65	\$0.65
Decontamination & Decommissioning	<u>\$0.20</u>	<u>\$0.20</u>
<b>TOTAL</b>	<b>\$3.84</b>	<b>\$5.72</b>

The Department's cost estimate assumes that the DUF<sub>6</sub> would be converted and disposed consistent with the terms and conditions of the Department's current contract for the construction and operation of the conversion facilities at the Portsmouth and Paducah Gaseous Diffusion Plants. The Department's cost estimate takes into account the conversion and disposal of GLE's projected inventory as well as the Department's current inventory of DUF<sub>6</sub>. If the Department were to convert and dispose of additional inventories of DUF<sub>6</sub>, then the Department anticipates that the estimated unit cost (set forth above) would likely decrease.

The Department's cost estimate is a long-term forecast that is subject to considerable uncertainties and change as the Department receives actual cost and performance data from the conversion process.

If you have any further questions, please contact Mr. Frank Marcinowski, Deputy Assistant Secretary for Regulatory Compliance, at (202) 586-0370.

Sincerely,



Inés R. Triay  
Principal Deputy Assistant Secretary  
for Environmental Management

Enclosure

**DECOMMISSIONING FUNDING PLAN FOR THE  
GE-HITACHI GLOBAL LASER ENRICHMENT  
COMMERCIAL FACILITY LLC**

Identifier: **NEDE-33545**  
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**Analysis of the Department of Energy Cost to Disposition  
GE-Hitachi Nuclear Energy Depleted Uranium Hexafluoride**

**BACKGROUND**

In 2002, the Department of Energy (DOE) awarded a contract to Uranium Disposition Services, LLC (UDS) to design and construct facilities, and perform initial operations to convert Depleted Uranium Hexafluoride (DUF<sub>6</sub>) into a more stable chemical form for beneficial reuse or disposal. UDS is in the process of completing construction of the conversion facilities at Portsmouth, Ohio, and Paducah, Kentucky (Portsmouth and Paducah respectively). One of the Project's primary goals is to safely convert the Department's entire inventory within 25 years. By processing DUF<sub>6</sub> at the contract target production rate of 31,500K kg per year, UDS would eliminate Paducah's inventory in approximately 23.4 years, and Portsmouth's in about 18.2. Once the facilities are complete and the Authorization Authority has granted approval to begin conversion operations, UDS will begin to process DOE's inventory of DUF<sub>6</sub> generated as a result of previous enrichment operations and currently stored on-site.

DOE is aware that several different companies plan to seek authorization from the U.S. Nuclear Regulatory Commission (NRC) to build and operate uranium enrichment facilities in the United States. As a condition of applying for a license to operate the proposed enrichment facilities, the NRC requires the applicant to provide a Decommissioning Funding Plan (DFP) which must include an estimate of the cost of dispositioning DUF<sub>6</sub> generated as a byproduct of enrichment operations.

Per 42 USC 2297h-11, DOE is authorized to accept, upon request by an NRC-licensed generator, the resulting DUF<sub>6</sub> for disposal. In addition, by law, a company must "reimburse the Secretary for the disposal of the depleted uranium... in an amount equal to the Secretary's costs, including a pro rata share of any capital costs." Therefore, DOE must determine the appropriate price to charge for its acceptance of the DUF<sub>6</sub>.

As a result of requests from several companies for disposal cost information, DOE has analyzed costs associated with accepting and processing additional material for disposition, and developed a cost per kilogram (kg) to compensate DOE for providing this service.

**COST ANALYSIS CONDITIONS AND ASSUMPTIONS**

It is assumed that DOE will continue to process existing and any new DUF<sub>6</sub> through its contract with UDS or its successor. It is also assumed that DOE will process the additional DUF<sub>6</sub> at the Portsmouth or Paducah sites. The Portsmouth and Paducah conversion facilities will be decontaminated and decommissioned (D&D) at the end of processing DOE's backlog and company provided DUF<sub>6</sub>.

Elements comprising this cost estimate include:

- Capital costs associated with building the conversion facilities;
- Cylinder management and conversion operations;
- Plant Management and Administration;
- Management reserve;
- Fee earned by the contractor performing the conversion and disposal activities;

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- DOE contingency;
- DOE direct support (integrated project team);
- Packaging (current cylinders used for storage);
- Transportation;
- Disposal; and,
- Decontamination and decommissioning

**SUMMARY FOR GE-HITACHI NUCLEAR ENERGY SYSTEMS (GLE)**

It is assumed that DOE will start to accept additional DUF<sub>6</sub> from GLE in 2010 at a rate of 7,100 metric tons annually until 2052. This analysis calculated processing an additional 284,000 metric tons of DUF<sub>6</sub> provided by GLE. See the Appendix for further assumptions regarding this analysis.

This analysis utilizes the UDS provided November 2007 Draft Operations Baseline and contract DE-AC05-02OR22717 for calculating a cost range (\$/kg min – \$/kg max) for processing DUF<sub>6</sub> material. In January 2008, UDS informed DOE that their construction baseline cost of \$429.6M will not be met. UDS did not provide the exact amount of the deviation, but did provide a range of the increase (\$56M-\$76M). This increase has been incorporated into the capital cost calculation provided below. It is assumed that Operations costs and DOE Directs costs remain constant whether the minimum or maximum numbers of kilograms are produced annually. The resulting cost range is **\$3.78/kg - \$5.64/kg**. The resulting rates are in FY07 dollars; therefore, this rate should be appropriately escalated to the year in which additional DUF<sub>6</sub> is received.

This estimated price reflects the following costs: design and construction (capital costs); DUF<sub>6</sub> conversion (Operating & Cylinder Management); transportation of conversion products to a disposal site (NTS or EnergySolutions); disposal of the conversion products as Low Level Radioactive Waste; and decontamination and decommissioning (D&D) of the conversion facility.

**Cost Element Analysis:**

***Capital Cost***

Capital costs are costs associated with the design, construction and pre-operational aspects of preparing the conversion facilities for operation.

Table 1 provides a breakdown of cost elements included in defining the capital investment. These elements reflect both Portsmouth and Paducah costs. Utilizing both facilities costs allows for access to both processing facilities. The capital cost component is presented as a range (minimum - maximum) based on the projected cost increase provided by UDS in January 2008. The capital cost component is amortized over the entire volume of DOE and GLE material (984K metric tons).

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*Table 1. Capital Costs for DOE's DUF<sub>6</sub> Conversion Project*

Cost Category	Minimum Cost (\$M)	Maximum Cost (\$M)
Design	\$41	\$41
Construction	\$324	\$324
Fee	\$5	\$5
DOE Contingency	\$12	\$12
DOE Directs (Integrated Project Team)	\$28	\$28
Pre-Ops OPC	\$5	\$5
Pre-Ops fee	\$1	\$1
Pre-Ops DOE Directs	\$13.6	\$13.6
Estimated Cost Increase (1/2008)	\$56	\$76
<b>Total</b>	<b>\$485.6</b>	<b>\$505.6</b>

Capital cost amortized over the life of conversion operations (DOE & GLE material) -  
 $\$485.6M \div 984K \text{ metric tons (700K metric tons DOE inventory + 284K metric tons GLE inventory)} = \$.49/kg.$

Capital cost amortized over the life of conversion operations (DOE & GLE material) -  
 $\$505.6M \div 984K \text{ metric tons (700K metric tons DOE inventory + 284K metric tons GLE inventory)} = \$.51/kg$

***Operations Cost***

DOE will extend the operating period at the Portsmouth and Paducah plants to process DOE backlog and additional DUF<sub>6</sub> accepted material. DOE estimates the plants will operate for ~43 years starting in 2009 with the existing and additional DUF<sub>6</sub> treated concurrently. It is assumed that D&D occurs in 2052.

Table 2 summarizes estimated annual operations costs. This analysis is based on costs provided by UDS in their November 2007 Operations Baseline update. This draft Ops Baseline captures the first phase (Initial Operations) of the Project. For the purposes of this cost analysis, it will be assumed that both Portsmouth and Paducah will operate for 33 months. It is assumed that the same amount of Production costs, PM&I, Management Reserve and DOE Direct support will be required whether producing the minimum or maximum number of kgs. While the first six months of initial operations are considered ramp-up months (operating at a reduced 50% operating capacity), the minimum and maximum numbers of kilograms used to calculate cost per kg were derived from Table 4. *Number of Kilograms Processed – Incentive Table* in the current contract, Mod A002. Minimum and maximum numbers of kgs were utilized to help provide a cost range.

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*Table 2. Operations Costs*

Cost Category	Cost (\$M) (Min Ops Cost/kg)	Cost (\$M) (Max Ops Cost/kg)
Portsmouth & Paducah Operations	\$168.44	\$168.44
PM&I	\$18.39	\$18.39
Management Reserve	\$17.2	\$17.2
Fee	\$22.64	\$11.52
DOE Contingency	\$0	\$30.36
DOE Directs (Integrated Project Team)	\$3.85	\$3.85
<b>Total</b>	<b>\$230.52</b>	<b>\$249.76</b>
<b>Number of kgs produced in contract period</b>	<b>57,420,000</b>	<b>92,614,870</b>

Minimum Operations cost per kg -  $\$230.52M \div 92.61M \text{ kg} = \$2.49/\text{kg}$ .

Maximum Operations cost per kg -  $\$252.52M \div 57.420M \text{ kg} = \$4.35/\text{kg}$ .

1. Ops and Cylinder Management costs are taken from page 3, Table 1-1 of UDS's November 2007 Ops Baseline submittal. Ports & Pad Ops cost -  $\$240.36M - \$18.39M \text{ (PM\&I)} = \$221.97M - \$53.53M \text{ (Transportation and Disposal costs)} = \$168.44M$ .
2. PM&I cost is taken from page 3, Table 1-1 of UDS's November 2007 Ops Baseline submittal =  $\$18.39M$ .
3. Management Reserve costs are taken from page 3, Table 1-1 of UDS's November 2007 Ops Baseline submittal =  $\$17.2M$ .
4. Max Fee is a percentage of contract's original 60 months operations period maximum fee available -  $\$41.165M \div 60 \text{ months (original contract ops period)} = \$686.08K/\text{month} \times 33 \text{ months operations} = \$22.64M$ .
5. Minimum Fee is a percentage of contract's original 60 months operations period minimum fee available -  $\$20.944 \div 60 \text{ months (original contract ops period)} = \$349.07/\text{month} \times 33 \text{ months operations} = \$11.52M$ .
6. DOE Contingency is factored at  $\$0$  Contingency expended in the Minimum Ops Cost calculation, and a percentage of contract's original 60 months operations period maximum Contingency available -  $\$55.2M \div 60 \text{ months (original ops period)} = .92M/\text{mo} \times 33 \text{ months operations} = \$30.36M$ .

Phase 1 of the contract with UDS defines minimum and maximum annual throughput of 22,000,000kg and 35,300,000kg, respectively. Based on minimum throughput, the minimum amount of material that could be processed by the end of UDS's current contract is 57,420Kkg. ( $104,400,000\text{kg (min \# of kgs processed in Table 4. Number of Kilograms Processed – Incentive Table)} \div 60 \text{ months operations} = 1,740,000\text{kg/month} \times 33 \text{ months available operations} = 57,420,000\text{kg}$  to be processed during the remaining contract period.)

Based on maximum throughput, the maximum amount of material that could be processed by the end of UDS's current contract is 92,615Kkg. ( $168,390,667\text{kg (max \# of kgs processed in Table 4. Number of Kilograms Processed – Incentive Table)} \div 60 \text{ months operations} = 2,806,511\text{kg/month} \times 33 \text{ months available operations} = 92,614,867\text{kg}$  to be processed during the remaining contract period.)

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***Transportation and Disposal Costs***

Transportation and disposal costs are based on the updated November 2007 Operations Baseline submittal, the transportation and disposal costs are defined in Table 3.

Component costs for transportation are comprised of two project control accounts; *Waste Management & Transportation, and Waste Transportation*. Component costs for disposal are comprised of two control accounts; *Waste Sampling, and Waste Disposal*. The November submittal provides cost estimates for transportation and disposal based on target throughput. However, this cost estimate uses maximum throughput in an effort to bound the Department's liability.

Transportation and Disposal costs per kg remain constant even though the total cost increases significantly (\$60.25M vice \$37.35M) when processing the maximum number of kgs allowed in the contract.

*Table 3. Transportation and Disposal Costs*

Cost Category	Cost (\$M) (Min Ops Cost/kg)	Cost (\$M) (Max Ops Cost/kg)
Transportation	\$45.57	\$28.25
Disposal	\$14.68	\$9.1
<b>Total</b>	<b>\$60.25</b>	<b>\$37.35</b>

Minimum Ops Cost/kg for Transportation and Disposal -  $\$60.25M \div 92.615Kkg = \$.65/kg$ .  
 Maximum Ops Cost/kg for Transportation and Disposal -  $\$37.35 \div 57.42Kkg = \$.65/kg$

- The UDS Operations Baseline cost estimate defined transportation costs at target production levels (31,500K kg/yr or 82,290K kg during the initial operations period) as \$40.48M and disposal costs as \$13.04M. However, to provide a range, the minimum and maximum amounts allowed in the contract to be produced by UDS are used (minimum - 31,500K kg/yr or 57,420K kg during the initial operations period; maximum - 35,300K kg/yr or 92.615M kg during the initial operations period). If UDS, or subsequent contractor, generates maximum throughput per year, the project would incur additional transportation and disposal costs. (Transportation -  $\$40.487M \div 82.29M \text{ kg (target production rate)} = \$.492/kg \times 57.42M \text{ kg processed min} = \$28.25M$ ; Disposal -  $\$13.04 \div 82.29M \text{ kg processed target} = \$.1584/kg \times 57.42M \text{ kg processed min} = \$9.1M$ ). (Transportation -  $\$40.487M \div 82.29M \text{ kg (target production rate)} = \$.49/kg \times 92.615M \text{ kg processed max} = \$45.57M$ ; Disposal -  $\$13.04 \div 82.29M \text{ kg processed target} = \$.15.84/kg \times 92.615M \text{ kg processed max} = \$14.68M$ ).

***Decontamination and Decommissioning (D&D)***

D&D activities will take place following completion of conversion operations (estimated to be in 2052). D&D of the DUF<sub>6</sub> facilities is estimated to cost \$200M.

Cost Category	Cost (\$M) (Min Ops Cost/kg)	Cost (\$M) (Max Ops Cost/kg)
D&D	\$200M	\$200M
<b>Total</b>	<b>\$200M</b>	<b>\$200M</b>

Minimum D&D Cost/kg for Transportation and Disposal -  $\$200M \div 984Mkg = \$.20/kg$ .  
 Maximum D&D Cost/kg for Transportation and Disposal -  $\$200M \div 984Mkg = \$.20/kg$

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**TOTAL COST**

For purposes of this cost estimate, it will cost GLE between \$3.78/kg and \$5.64 per kg (FY07 dollars) for DOE to process this additional DUF<sub>6</sub>. The costs are summarized in Table 4. The Department's cost estimate assumes that the DUF<sub>6</sub> will be converted and disposed of consistent with the terms and conditions of the Department's current contract for construction and operation of the conversion facilities.

*Table 4. Cost to DOE of Processing Additional DUF<sub>6</sub>*

**FULL OPERATIONS MIN COST/kg; INCLUDING GLE MATERIAL**

<b>Principal Components</b>	<b>Cost (\$ in M)</b>	<b>Cost/kg - incl. GLE DUF<sub>6</sub></b>
Capital – Design	\$41.00	\$0.04
Capital - Construction	\$324.00	\$0.33
Design and Construction Fee	\$5.00	\$0.01
DOE Contingency	\$12.00	\$0.01
DOE Directs - Design & Construction	\$28.00	\$0.03
Pre-Ops OPC	\$5.00	\$0.01
Pre-Ops Fee	\$1.00	\$0.00
Pre-Ops DOE Directs	\$13.60	\$0.01
Proposed Cost Increase	\$56	\$0.06
<b>Capital Subtotal</b>	<b>\$485.60</b>	<b>\$0.50</b>
Ops/Cylinder Management (incl. Reserve)	\$204.03	\$2.20
Fee	\$22.64	\$0.24
DOE Contingency	\$0.00	\$0.00
DOE Directs	\$3.85	\$0.04
<b>Ops/Cylinder Management Subtotal</b>	<b>\$230.52</b>	<b>\$2.49</b>
Transportation	\$45.57	\$0.49
Disposal	\$14.68	\$0.16
<b>Transportation &amp; Disposal Subtotal</b>	<b>\$60.25</b>	<b>\$0.65</b>
D&D	\$200.00	\$0.20
<b>D&amp;D Subtotal</b>	<b>\$200.00</b>	<b>\$0.20</b>
<b>TOTAL</b>	<b>\$920.37</b>	<b>\$3.84</b>

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**FULL OPERATIONS MAX COST/kg; INCLUDING GLE MATERIAL**

<b>Principal Components</b>	<b>Ratio (\$ in M)</b>	<b>Cost/kg - incl. GLE DUF<sub>6</sub></b>
Capital - Design	\$41.00	\$0.04
Capital - Construction	\$324.00	\$0.33
Design and Construction Fee	\$5.00	\$0.01
DOE Contingency	\$12.00	\$0.01
DOE Directs - Design & Construction	\$28.00	\$0.03
Pre-Ops OPC	\$5.00	\$0.01
Pre-Ops Fee	\$1.00	\$0.00
Pre-Ops DOE Directs	\$13.60	\$0.01
Proposed Cost Increase	\$76	\$0.08
<b>Capital Subtotal</b>	<b>\$429.60</b>	<b>\$0.52</b>
Ops/Cylinder Management (incl. Reserve)	\$204.03	\$3.55
Fee	\$11.52	\$0.20
DOE Contingency	\$30.36	\$0.53
DOE Directs	\$3.85	\$0.07
<b>Ops/Cylinder Management Subtotal</b>	<b>\$249.76</b>	<b>\$4.35</b>
Transportation	\$28.25	\$0.49
Disposal	\$9.10	\$0.16
<b>Transportation &amp; Disposal Subtotal</b>	<b>\$37.35</b>	<b>\$0.65</b>
D&D	\$200.00	\$0.20
<b>D&amp;D Subtotal</b>	<b>\$200.00</b>	<b>\$0.20</b>
<b>TOTAL</b>	<b>\$916.71</b>	<b>\$5.72</b>

Note: Totals may not equal the sum of individual numbers due to rounding.

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**Assumptions for Analysis**

- DOE accepts 7,100 metric tons of DUF<sub>6</sub> (equivalent to ~ 4,800 metric tons of uranium) annually for 40 years starting in 2012 (284,000 metric tons total).
- DOE processes the additional DUF<sub>6</sub> under its current contract with UDS, or a successor firm, under current terms and conditions.
- Assumes processing efficiencies are attainable to enable UDS, or a successor firm, to complete processing additional GE DUF<sub>6</sub> by 2052.
- The contract with UDS, or a successor firm, will require modification to allow for increased maximum conversion throughput necessary to process GE DUF<sub>6</sub> by 2052.
- The cost estimate does **not** include the cost to transport the DUF<sub>6</sub> to the processing site(s) (Paducah or Portsmouth). This transportation cost will be the responsibility of the enrichment company requesting conversion.
- Capital costs are amortized over both the DOE inventory and the enrichment company's inventory combined (~700,000 metric tons + 284,000 metric tons = 984,000 metric tons total).
- Equipment replacement costs are not included in this estimate (conversion unit replacement costs are estimated at ~\$300K/unit).
- There are two conversion units per line of operations.
- Converted depleted uranium oxide is classified as class A waste and qualifies for disposal at either NTS or EnergySolutions without any additional processing.
- Escalation for out-year pricing is not included.
- Transportation method is rail to a transload facility then trucked to NTS for disposal.
- Assumes GE provides UDS, or a successor firm, DOT compliant cylinders for use as packaging converted oxide for transportation to disposal facility.
- Disposal at NTS. Alternate transportation and disposal at EnergySolutions would result in higher disposal cost, but lower transportation cost. For estimation purposes, the cost difference would have minimal impact on the cost per kg estimate. No decision has been made as to disposal at either NTS or Energy Solutions.
- Costs are shown in FY07 dollars unless otherwise specified.
- Cost includes contractor management reserve and min/max fee range.
- The existing DOE inventory of DUF<sub>6</sub> and the additional GE DUF<sub>6</sub> are processed concurrently.
- Decontamination and decommissioning cost of the conversion facilities is \$200M.
- D&D occurs following completion of processing additional DUF<sub>6</sub> (2038).
- Paducah operates four conversion lines and Portsmouth operates three conversion lines.
- Minimum amount of DUF<sub>6</sub> to be processed per Table 4. *Number of Kilograms Processed – Incentive Table* in the current contract with UDS is 8,640,625 + 20,571,875 + 22,000,000 + 22,000,000 + 22,000,000 + 9,187,500 = **104,400,000kg**.
- Maximum amount of DUF<sub>6</sub> to be processed per Table 4. *Number of Kilograms Processed – Incentive Table* in the current contract with UDS is 14,826,317 + 32,956,017 + 35,300,000 + 35,300,000 + 35,300,000 + 14,708,333 = **168,390,667kg**.
- Assumes labor rate/needs are constant from processing DOE to GE inventory.
- Assumes use of all Management Reserve.
- Assumes UDS operates until August 2011.

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**APPENDIX E – REVISED DOE UF<sub>6</sub> TAILS DISPOSAL COST ESTIMATE**



**Department of Energy**  
Washington, DC 20585

**APR 23 2009**

Mr. Al Kennedy  
Facility Licensing Manager  
GE Hitachi Nuclear Energy  
3901 Castle Hayne Road  
Wilmington, NC 28402

Dear Mr. Kennedy:

This is in response to your March 18, 2009, letter requesting whether the Department of Energy (DOE) would accept for conversion and disposal the depleted uranium hexafluoride (DUF<sub>6</sub>) product to be generated by GE-Hitachi Global Laser Enrichment (GLE) proposed laser-based enrichment facility, and if so, the anticipated costs of providing such services.

DOE would accept, upon request, such DUF<sub>6</sub> for conversion and disposal (or reuse) pursuant to authorities granted to DOE under the Atomic Energy Act. DOE's acceptance of such material would be contingent upon the negotiation of an agreement for conversion and disposal services that would include full cost recovery of the DOE's expenses.

As requested, DOE prepared a cost estimate for providing DUF<sub>6</sub> conversion and disposal services to GLE. The cost estimate is based on GLE's projection that it would generate approximately 10,500 metric tons of DUF<sub>6</sub> annually for forty years.

DOE estimates that the cost of converting and disposing of GLE's projected DUF<sub>6</sub> inventory would range from \$3.76 to \$5.64 per kilogram of DUF<sub>6</sub>. This estimated price reflects the following costs: design and construction (capital costs); DUF<sub>6</sub> conversion (Operating & Cylinder Management); transportation of conversion products to a disposal site (rail to a transload facility then truck shipments); disposal of the conversion products as Low Level Radioactive Waste (at Nevada Test Site per the Baseline); and decontamination and decommissioning of the conversion facility. Additionally, this cost estimate includes estimated minimum/maximum capital cost increases provided by the design and construction contractor (Uranium Disposition Services) in January 2008.



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The following is a break-out minimum and maximum cost estimate of the four principal cost components:

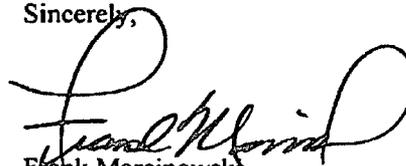
	<u>MIN</u>	<u>MAX</u>
Capital Costs	\$0.44	\$0.46
Conversion (Operating & Cylinder Management)	\$2.49	\$4.35
Transportation & Disposal	\$0.65	\$0.65
Decontamination & Decommissioning	<u>\$0.18</u>	<u>\$0.18</u>
<b>TOTAL</b>	<b>\$3.76</b>	<b>\$5.64</b>

DOE's cost estimate assumes that the DUF<sub>6</sub> would be converted and disposed of consistent with the terms and conditions of DOE's current contract for the construction and operation of the conversion facilities at the Portsmouth and Paducah Gaseous Diffusion Plants. DOE's cost estimate takes into account the conversion and disposal of GLE's projected inventory as well as DOE's current inventory of DUF<sub>6</sub>. If DOE were to convert and dispose of additional inventories of DUF<sub>6</sub>, DOE anticipates that the estimated unit cost (set forth above) would likely decrease.

DOE's cost estimate is a long-term forecast that is subject to considerable uncertainties. The cost estimate is subject as assumptions and circumstances change and as DOE receives actual cost and performance data from the conversion process.

If you have any further questions, please contact me at (202) 586-0370 or Ross Bradley, Office of Regulatory Compliance, at (301) 903-7646.

Sincerely,



Frank Marcinowski  
Deputy Assistant Secretary for  
Regulatory Compliance

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**Analysis of the Department of Energy's Cost to Disposition  
GE Hitachi Nuclear Energy Depleted Uranium Hexafluoride**

**BACKGROUND**

In 2002, the Department of Energy (DOE) awarded a contract to Uranium Disposition Services, LLC (UDS) to design and construct facilities, and perform initial operations to convert Depleted Uranium Hexafluoride (DUF<sub>6</sub>) into a more stable chemical form for beneficial reuse or disposal. UDS is in the process of completing construction of the conversion facilities at Portsmouth, Ohio, and Paducah, Kentucky (Portsmouth and Paducah respectively). One of the Project's primary goals is to safely convert the DOE's entire inventory within 25 years. By processing DUF<sub>6</sub> at the contract target production rate of 31,500K kilogram (kg) per year, UDS would eliminate Paducah's inventory in approximately 23.4 years, and Portsmouth's in about 18.2 years. Once the facilities are complete and the Authorization Authority has granted approval to begin conversion operations, UDS will begin to process DOE's inventory of DUF<sub>6</sub> generated as a result of previous enrichment operations and currently stored on-site.

The DOE is aware that several different companies plan to seek authorization from the U.S. Nuclear Regulatory Commission (NRC) to build and operate uranium enrichment facilities in the United States. As a condition of applying for a license to operate the proposed enrichment facilities, the NRC requires the applicant to provide a Decommissioning Funding Plan (DFP) which must include an estimate of the cost of dispositioning DUF<sub>6</sub> generated as a byproduct of enrichment operations.

Per Section 3113 of 42 USC 2297H, DOE is authorized to accept, upon request by an NRC-licensed generator, the resulting DUF<sub>6</sub> for disposal. In addition, by law, a company must "reimburse the Secretary for the disposal of the depleted uranium... in an amount equal to the Secretary's costs, including a pro rata share of any capital costs." Therefore, DOE must determine the appropriate price to charge for its acceptance of the DUF<sub>6</sub>.

As a result of requests from several companies for disposal cost information, DOE has analyzed costs associated with accepting and processing additional material for disposition, and developed a cost per kg to compensate DOE for providing this service.

**COST ANALYSIS CONDITIONS AND ASSUMPTIONS**

It is assumed that DOE will continue to process existing and any new DUF<sub>6</sub> through its contract with UDS or its successor. It is also assumed that DOE will process the additional DUF<sub>6</sub> at the Portsmouth or Paducah sites. The Portsmouth and Paducah conversion facilities will be decontaminated and decommissioned (D&D) at the end of processing DOE's backlog and company provided DUF<sub>6</sub>.

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Elements comprising this cost estimate include:

- Capital costs associated with building the conversion facilities;
- Cylinder management and conversion operations;
- Plant Management and Administration;
- Management reserve;
- Fee earned by the contractor performing the conversion and disposal activities;
- DOE contingency;
- DOE direct support (integrated project team);
- Packaging (current cylinders used for storage);
- Transportation;
- Disposal; and
- D&D.

**SUMMARY FOR GE HITACHI NUCLEAR ENERGY SYSTEMS (GE)**

It is assumed that DOE will start to accept additional DUF<sub>6</sub> from GE in 2010 at a rate of 10,500 metric tons annually until 2050. This analysis calculated processing an additional 391,500 metric tons of DUF<sub>6</sub> provided by GE. See the Appendix for further assumptions regarding this analysis.

This analysis utilizes the UDS provided November 2007 Draft Operations Baseline and contract DE-AC05-02OR22717 for calculating a cost range (\$/kg min – \$/kg max) for processing DUF<sub>6</sub> material. In January 2008, UDS informed DOE that their construction baseline cost of \$429.6M will not be met. UDS did not provide the exact amount of the deviation, but did provide a range of the increase (\$56M-\$76M). This increase has been incorporated into the capital cost calculation provided below. It is assumed that Operations costs and DOE Directs costs remain constant whether the minimum or maximum numbers of kilograms are produced annually. The resulting cost range is **\$3.76/kg - \$5.64/kg**. The resulting rates are in FY 2007 dollars; therefore, this rate should be appropriately escalated to the year in which additional DUF<sub>6</sub> is received.

This estimated price reflects the following costs: design and construction (capital costs); DUF<sub>6</sub> conversion (Operating & Cylinder Management); transportation of conversion products to a disposal site (NTS or EnergySolutions); disposal of the conversion products as Low Level Radioactive Waste; and D&D of the conversion facility.

**Cost Element Analysis:**

***Capital Cost***

Capital costs are costs associated with the design, construction and pre-operational aspects of preparing the conversion facilities for operation.

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Table 1 provides a breakdown of cost elements included in defining the capital investment. These elements reflect both Portsmouth and Paducah costs. Utilizing both facilities costs allows for access to both processing facilities. The capital cost component is presented as a range (minimum - maximum) based on the projected cost increase provided by UDS in January 2008. The capital cost component is amortized over the entire volume of DOE and GE material (1,091.5K metric tons).

*Table 1. Capital Costs for DOE's DUF<sub>6</sub> Conversion Project*

<b>Cost Category</b>	<b>Minimum Cost (\$M)</b>	<b>Maximum Cost (\$M)</b>
Design	\$41	\$41
Construction	\$324	\$324
Fee	\$5	\$5
DOE Contingency	\$12	\$12
DOE Directs (Integrated Project Team)	\$28	\$28
Pre-Ops OPC	\$5	\$5
Pre-Ops fee	\$1	\$1
Pre-Ops DOE Directs	\$13.6	\$13.6
Estimated Cost Increase (1/2008)	\$56	\$76
<b>Total</b>	<b>\$485.6</b>	<b>\$505.6</b>

Capital cost amortized over the life of conversion operations (DOE & GE material) - \$485.6M + 1,091.5K metric tons (700K metric tons DOE inventory + 391.5K metric tons GE inventory) = **\$.44/kg**.

Capital cost amortized over the life of conversion operations (DOE & GE material) - \$505.6M + 1,091.5K metric tons (700K metric tons DOE inventory + 391.5K metric tons GE inventory) = **\$.46/kg**

***Operations Cost***

DOE will extend the operating period at the Portsmouth and Paducah plants to process DOE backlog and additional DUF<sub>6</sub> accepted material. DOE estimates the plants will operate for ~41 years starting in 2009 with the existing and additional DUF<sub>6</sub> treated concurrently. It is assumed that D&D occurs in 2050.

Table 2 summarizes estimated annual operations costs. This analysis is based on costs provided by UDS in their November 2007 Operations Baseline update. This draft Ops Baseline captures the first phase (Initial Operations) of the Project. For the purposes of this cost analysis, it will be assumed that both Portsmouth and Paducah will operate for 33 months. It is assumed that the same amount of Production costs, Project Management and Integration (PM&I), Management Reserve and DOE Direct support will be required whether producing the minimum or maximum number of kgs. While the first six months of initial operations are considered ramp-up months (operating at a reduced 50 percent operating capacity), the minimum and maximum numbers of kg used to calculate cost per kg were derived from *Table 4 Number of Kilograms Processed – Incentive Table* in the current contract, Mod A002. Minimum and maximum numbers of kgs were utilized to help provide a cost range.

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*Table 2. Operations Costs*

<b>Cost Category</b>	<b>Cost (\$M) (Min Ops Cost/kg)</b>	<b>Cost (\$M) (Max Ops Cost/kg)</b>
Portsmouth & Paducah Operations	\$168.44	\$168.44
PM&I	\$18.39	\$18.39
Management Reserve	\$17.2	\$17.2
Fee	\$22.64	\$11.52
DOE Contingency	\$0	\$30.36
DOE Directs (Integrated Project Team)	\$3.85	\$3.85
<b>Total</b>	<b>\$230.52</b>	<b>\$249.76</b>
<b>Number of kgs produced in contract period</b>	<b>92,614,870</b>	<b>57,420,000</b>

Minimum Operations cost per kg -  $\$230.52M \div 92.61M \text{ kg} = \$2.49/\text{kg}$ .

Maximum Operations cost per kg -  $\$252.52M \div 57.420M \text{ kg} = \$4.35/\text{kg}$ .

- Ops and Cylinder Management costs are taken from page 3, Table 1-1 of UDS's November 2007 Ops Baseline submittal. Ports & Pad Ops cost -  $\$240.36M - \$18.39M$  (PM&I) =  $\$221.97M - \$53.53M$  (Transportation and Disposal costs) =  $\$168.44M$ .
- PM&I cost is taken from page 3, Table 1-1 of UDS's November 2007 Ops Baseline submittal =  $\$18.39M$ .
- Management Reserve costs are taken from page 3, Table 1-1 of UDS's November 2007 Ops Baseline submittal =  $\$17.2M$ .
- Max Fee is a percentage of contract's original 60 months operations period maximum fee available -  $\$41.165M \div 60$  months (original contract ops period) =  $\$686.08K/\text{month} \times 33$  months operations =  $\$22.64M$ .
- Minimum Fee is a percentage of contract's original 60 months operations period minimum fee available -  $\$20.944 \div 60$  months (original contract ops period) =  $\$349.07/\text{month} \times 33$  months operations =  $\$11.52M$ .
- DOE Contingency is factored at \$0 Contingency expended in the Minimum Ops Cost calculation, and a percentage of contract's original 60 months operations period maximum Contingency available -  $\$55.2M \div 60$  months (original ops period) =  $.92M/\text{mo} \times 33$  months operations =  $\$30.36M$ .

Phase 1 of the contract with UDS defines minimum and maximum annual throughput of 22,000,000kg and 35,300,000kg, respectively. Based on minimum throughput, the minimum amount of material that could be processed by the end of UDS's current contract is 57,420Kkg. ( $104,400,000\text{kg}$  (min # of kgs processed in *Table 4. Number of Kilograms Processed – Incentive Table*)  $\div 60$  months operations =  $1,740,000\text{kg}/\text{month} \times 33$  months available operations =  $57,420,000\text{kg}$  to be processed during the remaining contract period.)

Based on maximum throughput, the maximum amount of material that could be processed by the end of UDS's current contract is 92,615kg ( $168,390,667\text{kg}$  (max # of kgs processed in *Table 4. Number of Kilograms Processed – Incentive Table*)  $\div 60$  months operations =  $2,806,511\text{kg}/\text{month} \times 33$  months available operations =  $92,614,867\text{kg}$  to be processed during the remaining contract period.)

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***Transportation and Disposal Costs***

Transportation and disposal costs have changed considerably since DOE's initial cost per kg analysis was performed. The preferred alternative in the baseline has changed from rail shipment to EnergySolutions (formerly Envirocare of Utah) to rail shipments to a transload facility and truck shipments to the Nevada Test Site (NTS) for disposal. Several factors caused this change. The two biggest factors are DOE direct funding NTS operations and utilizing a transload facility to help reduce the original straight truck shipment transportation option. Based on the updated November 2007 Operations Baseline submittal, the transportation and disposal costs are defined in Table 3.

Component costs for transportation are comprised of two project control accounts; *Waste Management & Transportation*, and *Waste Transportation*. Component costs for disposal are comprised of two control accounts; *Waste Sampling*, and *Waste Disposal*. The November submittal provides cost estimates for transportation and disposal based on target throughput. However, this cost estimate uses maximum throughput in an effort to bound DOE's liability.

Transportation and Disposal costs per kg remain constant even though the total cost increases significantly (\$60.25M vice \$37.35M) when processing the maximum number of kgs allowed in the contract.

*Table 3. Transportation and Disposal Costs*

Cost Category	Cost (\$M) (Min Ops Cost/kg)	Cost (\$M) (Max Ops Cost/kg)
Transportation	\$45.57	\$28.25
Disposal	\$14.68	\$9.1
<b>Total</b>	<b>\$60.25</b>	<b>\$37.35</b>

Minimum Ops Cost/kg for Transportation and Disposal - \$60.25M ÷ 92.615Kkg = **\$.65/kg.**

Maximum Ops Cost/kg for Transportation and Disposal - \$37.35 ÷ 57.42Kkg = **\$.65/kg**

- The UDS Operations Baseline cost estimate defined transportation costs at target production levels (31,500K kg/yr or 82,290K kg during the initial operations period) as \$40.48M and disposal costs as \$13.04M. However, to provide a range, the minimum and maximum amounts allowed in the contract to be produced by UDS are used (minimum – 31,500K kg/yr or 57,420K kg during the initial operations period; maximum – 35,300K kg/yr or 92.615M kg during the initial operations period). If UDS, or subsequent contractor, generates maximum throughput per year, the project would incur additional transportation and disposal costs. (Transportation - \$40.487M ÷ 82.29M kg (target production rate) = \$.492/kg x 57.42M kg processed min = \$28.25M; Disposal - \$13.04 ÷ 82.29M kg processed target = \$.1584/kg x 57.42M kg processed min = \$9.1M). (Transportation - \$40.487M ÷ 82.29M kg (target production rate) = \$.49/kg x 92.615M kg processed max = \$45.57M; Disposal - \$13.04 ÷ 82.29M kg processed target = \$.15.84/kg x 92.615M kg processed max = \$14.68M).

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***Decontamination and Decommissioning (D&D)***

D&D activities will take place following completion of conversion operations (estimated to be in 2050). D&D of the DUF<sub>6</sub> facilities is estimated to cost \$200M.

Cost Category	Cost (\$M) (Min Ops Cost/kg)	Cost (\$M) (Max Ops Cost/kg)
D&D	\$200M	\$200M
<b>Total</b>	<b>\$200M</b>	<b>\$200M</b>

Minimum D&D Cost/kg for Transportation and Disposal -  $\$200M \div 1091.5Mkg = \$0.18/kg$ .

Maximum D&D Cost/kg for Transportation and Disposal -  $\$200M \div 1091.5Mkg = \$0.18/kg$ .

**TOTAL COST**

For purposes of this cost estimate, it will cost GE between **\$3.84/kg** and **\$5.72/kg** (FY07 dollars) for DOE to process this additional DUF<sub>6</sub>. The costs are summarized in Table 4. The Department's cost estimate assumes that the DUF<sub>6</sub> will be converted and disposed of consistent with the terms and conditions of the Department's current contract for construction and operation of the conversion facilities.

Table 4. Cost to DOE of Processing Additional DUF<sub>6</sub>

**FULL OPERATIONS MIN COST/kg; INCLUDING GE MATERIAL**

Principal Components	Cost (\$ in M)	Cost/kg - incl. GE DUF <sub>6</sub>
Capital - Design	\$41.00	\$0.04
Capital - Construction	\$324.00	\$0.30
Design and Construction Fee	\$5.00	\$0.01
DOE Contingency	\$12.00	\$0.01
DOE Directs - Design & Construction	\$28.00	\$0.03
Pre-Ops OPC	\$5.00	\$0.01
Pre-Ops Fee	\$1.00	\$0.00
Pre-Ops DOE Directs	\$13.60	\$0.01
Proposed Cost Increase	\$56	\$0.05
<b>Capital Subtotal</b>	<b>\$485.60</b>	<b>\$0.44</b>
Ops/Cylinder Management (incl. Reserve)	\$204.03	\$2.20
Fee	\$22.64	\$0.24
DOE Contingency	\$0.00	\$0.00
DOE Directs	\$3.85	\$0.04
<b>Ops/Cylinder Management Subtotal</b>	<b>\$230.52</b>	<b>\$2.49</b>
Transportation	\$45.57	\$0.49
Disposal	\$14.68	\$0.16
<b>Transportation &amp; Disposal Subtotal</b>	<b>\$60.25</b>	<b>\$0.65</b>
D&D	\$200.00	\$0.18
<b>D&amp;D Subtotal</b>	<b>\$200.00</b>	<b>\$0.18</b>
<b>TOTAL</b>	<b>\$920.37</b>	<b>\$3.76</b>

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**FULL OPERATIONS MAX COST/kg; INCLUDING GE MATERIAL**

<b>Principal Components</b>	<b>Ratio (\$ In M)</b>	<b>Cost/kg - Incl. GE DUF<sub>6</sub></b>
Capital - Design	\$41.00	\$0.04
Capital - Construction	\$324.00	\$0.30
Design and Construction Fee	\$5.00	\$0.01
DOE Contingency	\$12.00	\$0.01
DOE Directs - Design & Construction	\$28.00	\$0.03
Pre-Ops OPC	\$5.00	\$0.01
Pre-Ops Fee	\$1.00	\$0.00
Pre-Ops DOE Directs	\$13.60	\$0.01
Proposed Cost Increase	\$76	\$0.07
<b>Capital Subtotal</b>	<b>\$429.60</b>	<b>\$0.46</b>
Ops/Cylinder Management (incl. Reserve)	\$204.03	\$3.55
Fee	\$11.52	\$0.20
DOE Contingency	\$30.36	\$0.53
DOE Directs	\$3.85	\$0.07
<b>Ops/Cylinder Management Subtotal</b>	<b>\$249.76</b>	<b>\$4.35</b>
Transportation	\$28.25	\$0.49
Disposal	\$9.10	\$0.16
<b>Transportation &amp; Disposal Subtotal</b>	<b>\$37.35</b>	<b>\$0.65</b>
D&D	\$200.00	\$0.18
<b>D&amp;D Subtotal</b>	<b>\$200.00</b>	<b>\$0.18</b>
<b>TOTAL</b>	<b>\$916.71</b>	<b>\$5.64</b>

Note: Totals may not equal the sum of individual numbers due to rounding.

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### Assumptions for Analysis

- DOE accepts 10,500 metric tons of DUF<sub>6</sub> annually for 40 years starting in 2010 (391,500 metric tons total).
- DOE processes the additional DUF<sub>6</sub> under its current contract with UDS, or a successor firm, under current terms and conditions.
- Assumes processing efficiencies are attainable to enable UDS, or a successor firm, to complete processing additional GE DUF<sub>6</sub> by 2050.
- The contract with UDS, or a successor firm, will require modification to allow for increased maximum conversion throughput necessary to process GE DUF<sub>6</sub> by 2050.
- The cost estimate does not include the cost to transport the DUF<sub>6</sub> to the processing site(s) (Paducah or Portsmouth). This transportation cost will be the responsibility of the enrichment company requesting conversion.
- Capital costs are amortized over both the DOE inventory and the enrichment company's inventory combined (~700,000 metric tons + 391,500 metric tons = 1,091,500 metric tons total).
- Equipment replacement costs are not included in this estimate (conversion unit replacement costs are estimated at ~\$300K/unit).
- There are two conversion units per line of operations.
- Converted depleted uranium oxide is classified as class A waste and qualifies for disposal at either NTS or EnergySolutions without any additional processing.
- Escalation for out-year pricing is not included.
- Transportation method is rail to a transload facility then trucked to NTS for disposal.
- Assumes GE provides UDS, or a successor firm, DOT compliant cylinders for use as packaging converted oxide for transportation to disposal facility.
- Disposal at NTS. Alternate transportation and disposal at EnergySolutions would result in higher disposal cost, but lower transportation cost. For estimation purposes, the cost difference would have minimal impact on the cost per kg estimate.
- Costs are shown in FY07 dollars unless otherwise specified.
- Cost includes contractor management reserve and min/max fee range.
- The existing DOE inventory of DUF<sub>6</sub> and the additional GE DUF<sub>6</sub> are processed concurrently.
- Decontamination and decommissioning cost of the conversion facilities is \$200M.
- D&D occurs following completion of processing additional DUF<sub>6</sub> (2050).
- Paducah operates four conversion lines and Portsmouth operates three conversion lines.
- Minimum amount of DUF<sub>6</sub> to be processed per Table 4. *Number of Kilograms Processed – Incentive Table* in the current contract with UDS is 8,640,625 + 20,571,875 + 22,000,000 + 22,000,000 + 22,000,000 + 9,187,500 = **104,400,000kg**.
- Maximum amount of DUF<sub>6</sub> to be processed per Table 4. *Number of Kilograms Processed – Incentive Table* in the current contract with UDS is 14,826,317 + 32,956,017 + 35,300,000 + 35,300,000 + 35,300,000 + 14,708,333 = **168,390,667kg**.
- Assumes labor rate/needs are constant from processing DOE to GE inventory.
- Assumes use of all Management Reserve.
- Assumes UDS operates until August 2011.

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**APPENDIX F**

**[This Appendix contains Proprietary and Security-Related Information  
and is withheld from Public Disclosure per 10 CFR 2.390.]**