EDO Principal Correspondence Control

FROM:

DUE: 12/13/10

EDO CONTROL: G20100609

DOC DT: 09/23/10

FINAL REPLY:

Anthony R. Pietrangelo

Nuclear Energy Institute (NEI)

TO:

Borchardt, EDO

FOR SIGNATURE OF :

** GRN **

CRC NO:

Borchardt, EDO

DESC:

ROUTING:

Request for Enforcement Discretion Regarding Minimum Days Off Provisions of 10 CFR Part 26,

"Fitness-for-Duty Programs"

(EDATS: OEDO-2010-0861)

Borchardt Weber

Virgilio

Ash Mamish

Mamish OGC/GC

Zimmerman, OE

Wiggins, NSIR CONTACT: Miller, FSME

Haney, NMSS Burns, OGC

Kotzalas, OEDO

NRR

ASSIGNED TO:

DATE: 09/27/10

KK

SPECIAL INSTRUCTIONS OR REMARKS:

Coordinate with OE, NSIR, FSME, NMSS and OGC, as appropriate.

Leeds

EDATS Number: OEDO-2010-0861 Source: OEDO

General Information

Assigned To: NRR **OEDO Due Date:** 12/13/2010 11:00 PM

Other Assignees: SECY Due Date: NONE

Subject: Request for Enforcement Discretion Regarding Minimum Days Off Provisions of 10 CFR Part 26,

"Fitness-for-Duty Programs"

Description:

CC Routing: OE; NSIR; FSME; NMSS; OGC

ADAMS Accession Numbers - Incoming: NONE Response/Package: NONE

Other Information

Cross Reference Number: G20100609 Staff Initiated: NO

Related Task: Recurring Item: NO

File Routing: EDATS

Agency Lesson Learned: NO

OEDO Monthly Report Item: NO

Process Information

Action Type: Letter Priority: Medium

Sensitivity: None

Urgency: NO

Signature Level: EDO

Approval Level: No Approval Required

OEDO Concurrence: NO
OCM Concurrence: NO
OCA Concurrence: NO

Special Instructions: Coordinate with OE, NSIR, FSME, NMSS and OGC, as appropriate.

Document Information

Originator Name: Anthony R. Pietrangelo

Date of Incoming: 9/23/2010

Originating Organization: NEI

Addressee: R. W. Borchardt, EDO

Document Received by OEDO Date: 9/27/2010

Date Response Requested by Originator: NONE

Incoming Task Received: Letter



Anthony R. Pietrangelo SENIOR VICE PRESIDENT AND CHIEF NUCLEAR OFFICER

September 23, 2010

Mr. R. William Borchardt Executive Director for Operations U.S. Nuclear Regulatory Commission Washington, D.C. 20555-0001

Subject:

Request for Enforcement Discretion regarding Minimum Days Off Provisions of

10 CFR Part 26, "Fitness-for-Duty Programs"

Project Number: 689

Dear Mr. Borchardt:

In October 2009, nuclear plant licensees began implementing Subpart I of 10 CFR Part 26, the revised fitness-for-duty rule. While the rule was intended to enhance safety by requiring actions to manage fatigue, compliance with the rule has impeded many safety-beneficial practices at plant sites, adversely impacted the quality of life of covered workers, and resulted in conflicts between rule requirements and represented bargaining unit agreements. On September 3, 2010, the Nuclear Energy Institute, on behalf of its members, submitted a Petition for Rulemaking, Docket Number PRM-26-5, further delineating the unintended consequences from complying with certain fatigue management provisions of Part 26 and seeking appropriate modification of the regulations. The purpose of this letter is to request that NRC exercise enforcement discretion from the minimum days off provisions of the rule as detailed below until the final disposition of our petition.

Specifically, we request that the NRC exercise enforcement discretion with regard to the minimum days off provisions at §26.205(d)(3), (4), (5), and (6) of 10 CFR Part 26, Subpart I provided that licensees conduct the review at §26.205(e)(1)(i) on a quarterly basis, consistent with our Petition for Rulemaking. This would provide the safety benefits of the rule that the minimum days off provisions were intended to achieve, i.e. establish maximum average work weeks in the range of 48-54 hours, but without the unintended consequences noted above.

Grant of this request would be consistent with the Commission practice of developing Interim Enforcement Policies. For example, in the past, in order to accommodate industry practice, the NRC adopted an Interim Enforcement Policy pertaining to certain requirements of 10 CFR Part 26 related to unescorted access. See "NRC Enforcement Policy," pp. 60-62. As in that case, grant of the enforcement discretion requested here would improve the efficiency of the regulatory process without interfering with the intended effect of the subject regulation.

It is requested that the enforcement discretion provision remain in place until final action is taken on the Petition for Rulemaking submitted by NEI. In that regard, NEI believes that grant of this request for enforcement discretion would in no way prejudge the merits of the subject Petition.

We appreciate your attention to this matter. If you have any questions concerning this request, please contact me at 202.739.8081; arg@nei.org or Scott Bauer at 202.739.8058; sab@nei.org.

Sincerely,

Anthony R. Pietrangelo

c: Chairman Gregory Jaczko

Author 1. Pretrant

Commissioner Kristine Svinicki Commissioner William Magwood Commissioner William Ostendorff Commissioner George Apostolakis

Mr. Eric Leeds, NRR, NRC

Mr. Roy Zimmerman, OE, NRC

Mr. Steve Burns, OGC, NRC