

Tennessee Valley Authority, Post Office Box 2000, Decatur, Alabama 35609-2000

May 25, 2010

10 CFR 50.73

ATTN: Document Control Desk U.S. Nuclear Regulatory Commission Washington, D. C. 20555-0001

> Browns Ferry Nuclear Plant, Unit 3 Facility Operating License No. DPR-68 NRC Docket No. 50-296

Subject: Licensee Event Report 50-296/2010-003-00

The enclosed Licensee Event Report provides details of a failure to meet the requirements of Browns Ferry Nuclear Plant Unit 3 Technical Specification 3.6.1.3 concerning primary containment isolation excess flow check valve operability. The Tennessee Valley Authority is submitting this report in accordance with 10 CFR 50.73(a)(2)(i)(B), as any operation or condition prohibited by the plant's Technical Specifications.

A supplement to this LER will be submitted by August 2, 2010, following completion of the Maintenance Rule a(1) recovery plan to define long term corrective actions. Should you have any questions concerning this submittal, please contact S. T. Day, Jr., Acting Site Licensing and Industry Affairs Manager, at (256) 729-2636.

Respectfully,

K. J. Polson Vice President

cc: See page 2



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Enclosure cc (w/ Enclosure):

NRC Regional Administrator - Region II

NRC Senior Resident Inspector - Browns Ferry Nuclear Plant

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		YEAR	SEQUENTIAL NUMBER	REVISION NUMBER				
Browns Ferry Nuclear Plant Unit 3	05000296	2010	003	00	2 of 6			
NARRATIVE (If more space is required, use additio	nal copies of NRC Form	366A) (17)						

I. PLANT CONDITION(S)

At the time of discovery, Browns Ferry Nuclear Plant (BFN), Units 1 and 2 were at approximately 100 percent power (3458 MWT) and unaffected by the event. Unit 3 was in a refueling outage.

II. DESCRIPTION OF EVENT

A. <u>Event:</u>

On March 26, 2010, the Tennessee Valley Authority (TVA) determined that 5 of 15 Excess Flow Check Valves [CKV] (EFCVs) tested following Unit 3 Cycle 14 operation failed to meet, during testing, the acceptance criteria of Technical Specifications (TS) Surveillance Requirement (SR) 3.6.1.3.8. SR 3.6.1.3.8 requires verification, on a 24 month frequency, that a representative sample of reactor instrumentation line EFCVs actuate to the isolation position on a simulated instrument line break signal. With the existence of multiple failures, more than one EFCV may have been inoperable during Cycle 14 operation.

BFN Unit 3 TS Limiting Condition for Operation (LCO) 3.6.1.3 requires that each Primary Containment Isolation Valve (PCIV) be operable in reactor Modes 1, 2, and 3, and when the associated instrumentation is required to be operable per LCO 3.3.6.1, "Primary Containment Isolation Instrumentation." If the multiple EFCV failures had been identified in an applicable Mode, the unit would have been in Condition C of TS 3.6.1.3. TS 3.6.1.3 Required Action C.1 requires the affected penetration flow path to be isolated by use of at least one closed and de-activated automatic valve, closed manual valve, or blind flange within 12 hours for EFCVs. TS 3.6.1.3 Required Action C.2 requires verification that the affected penetration flow path is isolated once per 31 days. If Condition C Required Actions and associated Completion Times are not met, then Condition E is entered and requires the unit be in Mode 3 (Hot Shutdown) within 12 hours and in Mode 4 (Cold Shutdown) within 36 hours. Given the multiple failures of EFCVs, it is likely that these failures occurred when the unit was in an applicable Mode and that BFN Unit 3 failed to comply with the Required Actions and associated Completion Times defined in TS 3.6.1.3.

On March 27, 2010, at 0500 hours, surveillance testing in accordance with SR 3.6.1.3.8 was completed satisfactorily.

On April 3, 2010, the additional EFCV inspections and tests were completed satisfactorily.

On April 8, 2010, BFN Unit 3 began Cycle 15 operation.

TVA is submitting this report in accordance with 10 CFR 50.73(a)(2)(i)(B), as any operation or condition prohibited by the plant's Technical Specifications.

B. Inoperable Structures, Components, or Systems that Contributed to the Event:

None

C. Dates and Approximate Times of Major Occurrences:

May 17, 2008

During the BFN Unit 3 Cycle 13 refueling outage, no EFCVs failed to meet SR 3.6.1.3.8. Unit 3 began Cycle 14 operation.

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NARRAT	IVE	(If more space is required, use additional c	opies of NRC Form	366A) (17)	, 						
		February 27, 2010	Scram in accordance with plant procedures to end Unit 3 Cycle 14 operation and to begin the Unit 3 Cycle 14 refueling outage.								
		March 26, 2010	TVA c meet	letermine SR 3.6.1.	d that multiple 3.8 during tes	e EFCVs faile ting.	d to				
		March 27, 2010, at 0500 hours	After surve SR 3.	After replacing the 5 valves that failed, surveillance testing in accordance with SR 3.6.1.3.8 was completed satisfactorily.							
		April 3, 2010	Additional EFCV inspections and tests were completed satisfactorily.								
		April 8, 2010 Unit 3 began Cycle 15 operation.									
	D.	Other Systems or Secondary Functions Affected									
		None									
	Ε.	Method of Discovery	•								
		The failures were identified during 3.6.1.3.8, which requires verificat of reactor instrumentation line EF instrument line break signal.	g the Unit 3 Cyc ion, on a 24 mc CVs actuate to	le 14 refu nth freque the isolat	eling outage ency, that a re ion position of	performance epresentative n a simulated	of SR sample				
	F.	Operator Actions				•					
		None									
	G.	Safety System Responses									
		None Contraction of the second s									
111.	CA	USE OF THE EVENT									
	Α.	Immediate Cause									
		The immediate cause for this rep to perform the required flow chec longer than allowed by the TS.	ble failures o on, which exis	f EFCVs sted for							
	В.	Root Cause									
		The cause of two test failures wa the other three test failures was in failed.	s disk poppet ol ndeterminate. 1	bstruction No valve o	by small part components w	icles and the vere identified	cause of to have				
		A supplement to this LER will be submitted by August 2, 2010, following completion of the Maintenance Rule a(1) recovery plan to define long term corrective actions.									
		Maintenance Rule a(1) recovery	plan to define lo	ong term o	corrective action	ons.					
	C.	Maintenance Rule a(1) recovery Contributing Factors	plan to define lo	ong term c	corrective action	ons.					

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IV. ANALYSIS OF THE EVENT

The condition being reported is the operation of BFN Unit 3 in a manner prohibited by the TS.

Of the 15 EFCVs tested following Unit 3 Cycle 14 operation, five EFCVs failed to pass the acceptance criteria of TS SR 3.6.1.3.8. Upon visual inspection, the cause of two test failures was disk poppet obstruction by small particles. The cause of the other three test failures was indeterminate. No valve components were identified to have failed. The failed EFCVs were replaced.

In order to provide reasonable assurance that the overall reliability of the EFCVs is maintained, five other EFCVs (about 10 percent of the tested population) were randomly selected, physically removed from the instrument lines, visually inspected, and tested using equivalent alternate testing methods. One of these valves was mishandled at removal, so two additional valves were inspected and tested. Each of the additional EFCVs was successfully bench tested to meet the TS SR 3.6.1.3.8 acceptance criteria. In addition, the EFCVs that were removed were replaced with new EFCVs that had been bench tested and demonstrated to meet the acceptance criteria of TS SR 3.6.1.3.8.

V. ASSESSMENT OF SAFETY CONSEQUENCES

The safety consequences of a failure of an EFCV associated with an instrument line break are not significant and have been previously evaluated by General Electric (GE) and reviewed and accepted by the NRC for the BFN in support of a revision of the TS SR for EFCVs.

EFCVs are installed in boiling water reactor instrument lines, which penetrate the primary containment boundary, to limit the release of fluid in the event of an instrument line break. At BFN, EFCVs are not required to close in response to a containment isolation signal and are not postulated to operate under post-Loss-of-Coolant-Accident (LOCA) conditions. At BFN, EFCVs are not needed to mitigate the consequences of an accident because an instrument line break coincident with a design basis LOCA would be of a sufficiently low probability to be outside the design basis.

The radiological consequences evaluated by BFN for an instrument line break do not credit the EFCVs for isolating the break. The evaluation assumes a discharge of reactor water through an instrument line with a 1/4 inch orifice during the detection of the instrument line break and subsequent reactor pressure vessel (RPV) cool down and depressurization sequence. For a radiological material release directly to the secondary containment with the primary containment initially intact, a failure of an EFCV would be bounded by the Main Steam Line Break analysis of BFN Updated Final Safety Analysis Report, Section 14.6, "Analysis of Design basis Accidents - Uprated."

The operational impact of an EFCV failing to close during the rupture of an instrument line connected to the RPV boundary is based on environmental effects of a steam release in the vicinity of the instrument racks. The environmental impact of the failure of instrument lines connected to the RPV pressure boundary is the released steam into the reactor building. The magnitude of a release through an instrument line would be within the pressure control capacity of reactor building ventilation systems and that the integrity and functional performance of secondary containment following an instrument line break would be met. The BFN analysis confirmed that an instrument line rupture outside primary containment will not result in over pressurizing secondary

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containment. The separation of instrument lines and equipment in the reactor building is expected to minimize the operational impact of an instrument line break on other equipment due to jet impingement. The BFN analysis assumes plant shutdown and cool down occur after the line break.

Because the failure of an EFCV associated with an instrument line break has been analyzed and its consequences have been found to be radiologically bounded and environmentally manageable, TVA concludes that there was no significant reduction in the protection of the public as a result of this event.

VI. CORRECTIVE ACTIONS

A. Immediate Corrective Actions

In an effort to determine the cause of test failure, each of the five EFCVs that did not meet the SR acceptance criteria was physically removed from the instrument line and visually inspected. The EFCVs that failed SR 3.6.1.3.8 were replaced. Post installation, the replacement EFCVs were retested satisfactorily using procedure 3-SR-3.6.1.3.8(3), "Instrument Line Excess Flow Check Valve Operability Test," and were demonstrated to meet the acceptance criteria of TS SR 3.6.1.3.8.

The cause of two test failures was disk poppet obstruction by small particles, and the cause of the other three test failures was indeterminate. No valve components were identified to have failed.

In order to provide reasonable assurance that the overall reliability of the EFCVs is maintained, five other EFCVs (about 10 percent of the tested population) were randomly selected, physically removed from the instrument lines, visually inspected, and tested using equivalent alternate testing methods. One of these valves was mishandled at removal, so two additional valves were inspected and tested. Each of the additional EFCVs was successfully bench tested to meet the acceptance criteria of TS SR 3.6.1.3.8. In addition, the EFCVs that were removed were replaced with new EFCVs that were bench tested and demonstrated to meet the acceptance criteria of TS SR 3.6.1.3.8.

B. <u>Corrective Actions to Prevent Recurrence</u>

The BFN Units 1, 2, and 3 EFCVs have been placed in Maintenance Rule a(1) status. The a(1) recovery plan is currently under development.

A supplement to this LER will be submitted by August 2, 2010, following completion of the Maintenance Rule a(1) recovery plan to define long term corrective actions.

VII. ADDITIONAL INFORMATION

A. Failed Components

None

B. PREVIOUS LERS ON SIMILAR EVENTS

None

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C.	Additional Inform	ation								
	The corrective action document for this report is Problem Evaluation Report (PER) 222850.									
D.	<u>Safety System Fu</u>	nctional Fail	ure Considera	ation:						
	This event is not a safety system functional failure according to NEI 99-02.									
E.	Scram With Com	olications Co	nsideration:							
	This event did not	include a reac	tor scram.	,						
VIII. CC	MMITMENTS					•.				
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