Stephen B. Bram Vice President



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Consolidated Edison Company of New York, Inc. Indian Point Station Broadway & Bleakley Avenue Buchanan, NY 10511 Telephone (914) 734-5340 USNRC OFFICE OF ACHINISTRATIC 1 February 15, 1994

Re: Indian Point Unit No. 2 Docket No. 50-247

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10/21/93

57FR54385

Mr. David L. Meyer, Chief Rules Review and Directives Branch Division of Freedom of Information and Publication Services US Nuclear Regulatory Commission Washington, DC 20555

SUBJECT: Request NUREG/C Decommi Water

USNRC for comments the on draft NUREG/CR-5884, "Revised Analysis of Decommissioning for the Reference Pressurized Water Reactor Power Station* and draft NUREG/CR-6054, *Estimating Pressurized Water Reactor Decommissioning Costs*

In response to your request for comments on the subject matter, as reflected in 58 FR 54385, dated October 21, 1993, we offer the following:

The cost estimation basis needs further clarification. For example, in the draft report reference is made to 10 CFR 961 Appendix E as requiring spent nuclear fuel (SNF) to be cooled in the reactor pools for at least five years before it can be placed into dry storage. This is technically incorrect as the regulation only states that the minimum cooling time for fuel is five years and does not specify where it should be cooled. Thus, for compliance, some latitude is provided which should lead to an evaluation of various scenario's with concomitant cost impacts. Although the choice of spent fuel pool cooling for the required duration may be the most cost effective, the NUREG fails to provide information supporting this.

Also, the draft report provides only а brief qualitative assessment of the cost impact to the decommissioning alternatives for a multiple reactor site, based on an 1982/1983 study performed by the NRC (NUREG/CR-1755), and alludes to potential savings under this scenario. As we are a multiple reactor site, and recognizing that this draft NUREG will form the basis for reassessment of costs associated with the decommissioning of a facility as currently reflected in 10 CFR 50.75, we believe that more than just a cursory mention is warranted. Rather, whether separately or integral with this report, a more comprehensive assessment of this scenario should be conducted and included in this reassessment effort.

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Additionally, we support the position of NUMARC with regard to their identification of difficulties experienced by the industry in the implementation of the current rule and the stated necessary improvements to the draft NUREG/CR-5884 to achieve a more valid model for decommissioning cost estimates.

Also, as noted in NUMARC's response, we are equally concerned that this effort should not result in decommissioning funding requirements for spent nuclear fuel beyond those needed for license termination. As you are aware, we have been contributing separately to a trust fund for disposal of spent fuel as mandated by the Nuclear Waste Policy Act of 1988. It would be unconscionable for our customers to pay twice for this requirement.

Finally, Con Edison agrees with NUMARC that a unit-specific, detailed cost analysis of decommissioning should be the basis for seeking a permissible exemption from generic funding requirements based solely on reference plant estimates.

We request that the Nuclear Regulatory Commission (NRC) consider the concerns identified above in updating the draft NUREG/CR-5884. These comments will clearly benefit the objective of ensuring that at the time of permanent cessation of operations of a nuclear facility sufficient funds are available to decommission the facility in a manner that protects public heath and safety.

Very truly yours,

cc: Document Control Desk US Nuclear Regulatory Commission Mail Station P1-137 Washington, DC 20555

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