

UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION

BEFORE THE ATOMIC SAFETY AND LICENSING BOARD

Before Administrative Judges:
Thomas S. Moore, Chairman
Paul S. Ryerson
Richard E. Wardwell

_____)	
In the Matter of)	Docket No. 63-001
U.S. DEPARTMENT OF ENERGY)	ASLBP No. 09-892-HLW-CAB04
(High-Level Waste Repository))	February 1, 2010
_____)	

**U.S. DEPARTMENT OF ENERGY'S MOTION TO
STAY THE PROCEEDING**

Today, the President announced the Administration's budget for fiscal year 2011. In that budget, the President directed that the Department of Energy "discontinue its application to the U.S. Nuclear Regulatory Commission for a license to construct a high-level waste geologic repository at Yucca Mountain in 2010" *Budget of the U.S. Government, Fiscal Year 2011*, Appendix at 437 (available at <http://www.whitehouse.gov/omb/budget/fy2011/assets/doe.pdf>); *see id., Terminations, Reductions, and Savings* at 62 (available at <http://www.whitehouse.gov/omb/budget/fy2011/assets/trs.pdf>) (Attached). Moreover, the budget specifies that "all funding for development of the Yucca Mountain facility will be eliminated" for fiscal year 2011. *Id.*

In accord with these determinations, DOE has advised the undersigned counsel that DOE intends to withdraw the pending application with prejudice and to submit a separate Motion, pursuant to 10 C.F.R. § 2.107(a), within the next 30 days, to determine the terms and conditions,

if any, of that withdrawal. To avoid the unnecessary expenditure of resources by the Board, the NRC Staff, and all other parties to this proceeding, DOE hereby requests that the Board stay proceedings (with one exception discussed below) in this matter through the disposition by the Board of any DOE motion under Section 2.107 filed within the next 30-days. *See Duke Energy Corp. (Catawba Nuclear Station, Units 1 and 2)*, unpublished Commission Order (Jan. 30, 2004) and *Yankee Atomic Elec. Co. (Yankee Nuclear Power Station)*, 1966 WL 627, 640 (N.R.C.) (Oct. 2, 1996) (Commission granting “housekeeping” stay to accommodate time for future Staff filings and parties’ responsive filings); *see generally Nat’l Audubon Soc’y, Inc. v. Watt*, 678 F.2d 299, 307 (D.C. Cir. 1982) (discussing parties’ agreement “to a stay of the proceedings ‘to conserve judicial resources’ . . . [T]he need for a stay was premised, in large part, on a new policy toward federal water projects adopted by an incoming Administration”).

The one exception that DOE proposes to this stay of proceedings would apply to DOE’s submission addressing the Board’s questions at the January 27, 2010 Case Management Conference, as well as the other parties’ written responses to that filing. DOE intends to adhere to its commitment to make that filing. That document, and other parties’ responses, may provide information relevant to the winding up of this proceeding.¹

Finally, DOE notes that Answers to this Motion are due in 10 days, but depositions are scheduled to begin approximately two weeks from today, and the electronic indexes associated with derivative discovery for those depositions under 10 C.F.R. § 2.1019 are due next week. In order to preserve the resources of the parties, DOE requests that the Board issue as soon as possible an interim Order suspending discovery pending its resolution of this Motion.

¹ In accordance with this Board’s Order of December 22, 2009, that parties “not [] take any actions at this time that would prevent or hinder their ability to archive LSN documentary material in a readily accessible format,” DOE will preserve and maintain its LSN collection pending further instruction.

DOE counsel has made a sincere attempt to confer with counsel for the other parties prior to filing this Motion, per 10 C.F.R. § 2.323(b), including holding a telephone conference to which counsel for each party was invited. As a result of that consultation, the following parties concur with this Motion: State of Nevada, State of California, Nuclear Energy Institute, Clark County, Nye County, Inyo County, and Eureka County.

The following parties take no position as of the time of this filing: the NRC Staff, JTS, NCAC, and the “Four Counties” (*i.e.*, Nevada Counties of Mineral, Lander, Churchill, and Esmeralda).

White Pine County opposes the Motion.

Respectfully submitted,

Signed (electronically) by Donald J. Silverman

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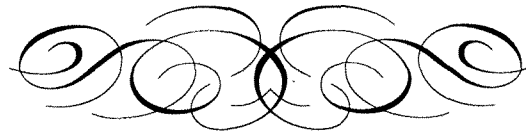
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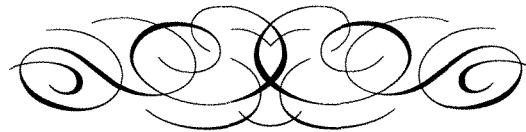
Washington, DC 20585

Dated in Washington, DC
this 1st day of February



Appendix

Budget of the U. S. Government



Fiscal Year 2011



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THE BUDGET DOCUMENTS

Budget of the United States Government, Fiscal Year 2011 contains the Budget Message of the President, information on the President's priorities, budget overviews organized by agency, and summary tables.

Analytical Perspectives, Budget of the United States Government, Fiscal Year 2011 contains analyses that are designed to highlight specified subject areas or provide other significant presentations of budget data that place the budget in perspective. This volume includes economic and accounting analyses; information on Federal receipts and collections; analyses of Federal spending; information on Federal borrowing and debt; baseline or current services estimates; and other technical presentations.

The *Analytical Perspectives* volume also contains supplemental material with several detailed tables, including tables showing the budget by agency and account and by function, subfunction, and program, that is available on the Internet and as a CD-ROM in the printed document.

Historical Tables, Budget of the United States Government, Fiscal Year 2011 provides data on budget receipts, outlays, surpluses or deficits, Federal debt, and Federal employment over an extended time period, generally from 1940 or earlier to 2011 or 2015.

To the extent feasible, the data have been adjusted to provide consistency with the 2011 Budget and to provide comparability over time.

Appendix, Budget of the United States Government, Fiscal Year 2011 contains detailed information on the various appropriations and funds that constitute the budget and is designed primarily for the use of the Appropriations Committees. The *Appendix* contains more detailed financial information on individual

programs and appropriation accounts than any of the other budget documents. It includes for each agency: the proposed text of appropriations language; budget schedules for each account; legislative proposals; explanations of the work to be performed and the funds needed; and proposed general provisions applicable to the appropriations of entire agencies or group of agencies. Information is also provided on certain activities whose transactions are not part of the budget totals.

AUTOMATED SOURCES OF BUDGET INFORMATION

The information contained in these documents is available in electronic format from the following sources:

Internet. All budget documents, including documents that are released at a future date, spreadsheets of many of the budget tables, and a public use budget database are available for downloading in several formats from the Internet at www.budget.gov/budget. Links to documents and materials from budgets of prior years are also provided.

Budget CD-ROM. The CD-ROM contains all of the budget documents in fully indexed PDF format along with the software required for viewing the documents. The CD-ROM has many of the budget tables in spreadsheet format and also contains the materials that are included on the separate *Analytical Perspectives* CD-ROM.

For more information on access to electronic versions of the budget documents (except CD-ROMs), call (202) 512-1530 in the D.C. area or toll-free (888) 293-6498. To purchase the budget CD-ROM or printed documents call (202) 512-1800.

GENERAL NOTES

1. All years referenced to are fiscal years, unless otherwise noted.
2. Detail in this document may not add to the totals due to rounding.

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PAYMENTS TO STATES UNDER FEDERAL POWER ACT—Continued
Program and Financing—Continued

Identification code 89-5105-0-2-806	2009 actual	2010 est.	2011 est.
23.95 Total new obligations	-3	-3	-3
New budget authority (gross), detail:			
Mandatory:			
60.20 Appropriation (special fund)	3	3	3
Change in obligated balances:			
73.10 Total new obligations	3	3	3
73.20 Total outlays (gross)	-3	-3	-3
Outlays (gross), detail:			
86.97 Outlays from new mandatory authority	3	3	3
Net budget authority and outlays:			
89.00 Budget authority	3	3	3
90.00 Outlays	3	3	3

The States are paid 37.5 percent of the receipts from licenses for occupancy and use of national forests and public lands within their boundaries issued by the Federal Energy Regulatory Commission (16 U.S.C. 810).

NORTHEAST HOME HEATING OIL RESERVE

For necessary expenses for Northeast Home Heating Oil Reserve storage, operation, and management activities pursuant to the Energy Policy and Conservation Act, \$11,300,000, to remain available until expended. (Energy and Water Development and Related Agencies Appropriations Act, 2010.)

Program and Financing (in millions of dollars)

Identification code 89-5369-0-2-274	2009 actual	2010 est.	2011 est.
Obligations by program activity:			
00.01 NEHOR	10	11	11
10.00 Total new obligations (object class 25.2)	10	11	11
Budgetary resources available for obligation:			
21.40 Unobligated balance carried forward, start of year	1	1	1
22.00 New budget authority (gross)	10	11	11
23.90 Total budgetary resources available for obligation	11	12	12
23.95 Total new obligations	-10	-11	-11
24.40 Unobligated balance carried forward, end of year	1	1	1
New budget authority (gross), detail:			
Discretionary:			
40.00 Appropriation	10	11	11
Change in obligated balances:			
72.40 Obligated balance, start of year	9	10	10
73.10 Total new obligations	10	11	11
73.20 Total outlays (gross)	-9	-11	-12
74.40 Obligated balance, end of year	10	10	9
Outlays (gross), detail:			
86.90 Outlays from new discretionary authority		9	9
86.93 Outlays from discretionary balances	9	2	3
87.00 Total outlays (gross)	9	11	12
Net budget authority and outlays:			
89.00 Budget authority	10	11	11
90.00 Outlays	9	11	12

The Northeast Home Heating Oil Reserve provides an emergency supply of home heating oil supply for the Northeast States during times of inventory shortages and significant threats to

immediate further supply. Two million barrels of heating oil will provide supplemental emergency supply over a 10-day delivery period, the time required for ships to carry heating oil from the Gulf Coast to New York Harbor.

Four-year contracts for the storage, operation and maintenance of the reserve were awarded in August 2007 to Hess Corp (for 1,000,000 barrels in New York harbor) to Morgan Stanley (for 750,000 barrels in New Haven, CT), and to Hess Corp (for 250,000 barrels in Groton, CT). A sale of 35,000 barrels was conducted at the time to offset storage costs. The Department repurchased 19,253 barrels of the oil in 2008. Purchase of the remainder, 15,427 barrels of oil, is scheduled for 2010. New storage contracts are planned for award in late 2011.

【NUCLEAR WASTE DISPOSAL】

【For nuclear waste disposal activities to carry out the purposes of the Nuclear Waste Policy Act of 1982, Public Law 97-425, as amended (the "NWPAA"), \$98,400,000, to remain available until expended, and to be derived from the Nuclear Waste Fund: *Provided*, That of the funds made available in this Act for nuclear waste disposal and defense nuclear waste disposal activities, 2.54 percent shall be provided to the Office of the Attorney General of the State of Nevada solely for expenditures, other than salaries and expenses of State employees, to conduct scientific oversight responsibilities and participate in licensing activities pursuant to the NWPAA: *Provided further*, That notwithstanding the lack of a written agreement with the State of Nevada under section 117(c) of the NWPAA, 0.51 percent shall be provided to Nye County, Nevada, for on-site oversight activities under section 117(d) of the NWPAA: *Provided further*, That of the funds made available in this Act for nuclear waste disposal and defense nuclear waste disposal activities, 4.57 percent shall be provided to affected units of local government, as defined in the NWPAA, to conduct appropriate activities and participate in licensing activities under Section 116(c) of the NWPAA: *Provided further*, That of the amounts provided to affected units of local government, 7.5 percent of the funds provided for the affected units of local government shall be made available to affected units of local government in California with the balance made available to affected units of local government in Nevada for distribution as determined by the Nevada affected units of local government: *Provided further*, That of the funds made available in this Act for nuclear waste disposal and defense nuclear waste disposal activities, 0.25 percent shall be provided to the affected federally-recognized Indian tribes, as defined in the NWPAA, solely for expenditures, other than salaries and expenses of tribal employees, to conduct appropriate activities and participate in licensing activities under section 118(b) of the NWPAA: *Provided further*, That notwithstanding the provisions of chapters 65 and 75 of title 31, United States Code, the Department shall have no monitoring, auditing or other oversight rights or responsibilities over amounts provided to affected units of local government: *Provided further*, That the funds for the State of Nevada shall be made available solely to the Office of the Attorney General by direct payment and to units of local government by direct payment: *Provided further*, That 4.57 percent of the funds made available in this Act for nuclear waste disposal and defense nuclear waste disposal activities shall be provided to Nye County, Nevada, as payment equal to taxes under section 116(c)(3) of the NWPAA: *Provided further*, That within 90 days of the completion of each Federal fiscal year, the Office of the Attorney General of the State of Nevada, each affected federally-recognized Indian tribe, and each of the affected units of local government shall provide certification to the Department of Energy that all funds expended from such payments have been expended for activities authorized by the NWPAA and this Act: *Provided further*, That failure to provide such certification shall cause such entity to be prohibited from any further funding provided for similar activities: *Provided further*, That none of the funds herein appropriated may be: (1) used directly or indirectly to influence legislative action, except for normal and recognized executive-legislative communications, on any matter pending before Congress or a State legislature or for lobbying activity as provided in 18 U.S.C. 1913; (2) used for litigation expenses; or (3) used to support multi-State efforts or other coalition building activities inconsistent with the restrictions contained in this Act: *Provided further*, That all proceeds and recoveries

realized by the Secretary in carrying out activities authorized by the NWPA, including but not limited to, any proceeds from the sale of assets, shall be available without further appropriation and shall remain available until expended: *Provided further*, That of the funds made available in this Act for Nuclear Waste Disposal, \$5,000,000 shall be provided to create a Blue Ribbon Commission to consider all alternatives for nuclear waste disposal: *Provided further*, That no funds provided in this Act or any previous Act may be used to pursue repayment or collection of funds provided in any fiscal year to affected units of local government for oversight activities that had been previously approved by the Department of Energy, or to withhold payment of any such funds.】 (*Energy and Water Development and Related Agencies Appropriations Act, 2010.*)

Special and Trust Fund Receipts (in millions of dollars)

Identification code 89-5227-0-2-271	2009 actual	2010 est.	2011 est.
01.00 Balance, start of year	20,494	22,162	24,028
01.99 Balance, start of year	20,494	22,162	24,028
Receipts:			
02.20 Nuclear Waste Disposal Fund	770	773	779
02.40 Earnings on Investments, Nuclear Waste Disposal Fund	1,096	1,224	1,323
02.99 Total receipts and collections	1,866	1,997	2,102
04.00 Total: Balances and collections	22,360	24,159	26,130
Appropriations:			
05.00 Nuclear Waste Disposal	-145	-98	
05.01 Salaries and Expenses	-49	-29	-10
05.02 Salaries and Expenses	-4	-4	-2
05.99 Total appropriations	-198	-131	-12
07.99 Balance, end of year	22,162	24,028	26,118

Program and Financing (in millions of dollars)

Identification code 89-5227-0-2-271	2009 actual	2010 est.	2011 est.
Obligations by program activity:			
00.01 Repository	76	44	
00.02 Program Direction	63	70	
10.00 Total new obligations	139	114	
Budgetary resources available for obligation:			
21.40 Unobligated balance carried forward, start of year	10	16	
22.00 New budget authority (gross)	145	98	
23.90 Total budgetary resources available for obligation	155	114	
23.95 Total new obligations	-139	-114	
24.40 Unobligated balance carried forward, end of year	16		
New budget authority (gross), detail:			
Discretionary:			
40.20 Appropriation (special fund)	145	98	
Change in obligated balances:			
72.40 Obligated balance, start of year	87	62	33
73.10 Total new obligations	139	114	
73.20 Total outlays (gross)	-164	-143	
74.40 Obligated balance, end of year	62	33	33
Outlays (gross), detail:			
86.90 Outlays from new discretionary authority	93	98	
86.93 Outlays from discretionary balances	71	45	
87.00 Total outlays (gross)	164	143	
Net budget authority and outlays:			
89.00 Budget authority	145	98	
90.00 Outlays	164	143	
Memorandum (non-add) entries:			
92.01 Total investments, start of year: Federal securities: Par value	42,570	44,643	46,529
92.02 Total investments, end of year: Federal securities: Par value	44,643	46,529	48,631

The Nuclear Waste Disposal Account was established as part of the Nuclear Waste Policy Act of 1982 (P.L. 97-425), as

amended, to provide funding to implement Federal policy for disposal of commercial spent nuclear fuel and high-level radioactive waste. The Administration has determined that developing a repository at Yucca Mountain, Nevada, is not a workable option and that the Nation needs a different solution for nuclear waste disposal. As a result, the Department will discontinue its application to the U.S. Nuclear Regulatory Commission for a license to construct a high-level waste geologic repository at Yucca Mountain in 2010 and establish a Blue Ribbon Commission to develop a new strategy for nuclear waste management and disposal. All funding for development of the Yucca Mountain facility will be eliminated, such as further land acquisition, transportation access, and additional engineering. Ongoing responsibilities under the Act, including administration of the Nuclear Waste Fund and the Standard Contract, will continue under the Office of Nuclear Energy, which will lead future waste management activities. Residual responsibilities for site remediation will be assumed by NNSA and the Office of Environmental Management.

Object Classification (in millions of dollars)

Identification code 89-5227-0-2-271	2009 actual	2010 est.	2011 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	26	25	
11.3 Other than full-time permanent	1	1	
11.5 Other personnel compensation	1	1	
11.9 Total personnel compensation	28	27	
12.1 Civilian personnel benefits	6	5	
21.0 Travel and transportation of persons	1	1	
23.2 Rental payments to others	3	3	
25.1 Advisory and assistance services	31	6	
25.2 Other services	32	16	
25.3 Other purchases of goods and services from Government accounts	3	5	
25.4 Operation and maintenance of facilities	9	25	
41.0 Grants, subsidies, and contributions	26	26	
99.9 Total new obligations	139	114	

Employment Summary

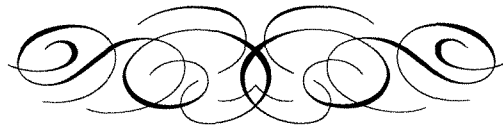
Identification code 89-5227-0-2-271	2009 actual	2010 est.	2011 est.
Direct:			
1001 Civilian full-time equivalent employment	243	243	

URANIUM ENRICHMENT DECONTAMINATION AND DECOMMISSIONING FUND

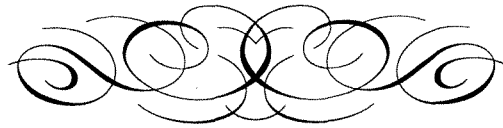
For necessary expenses in carrying out uranium enrichment facility decontamination and decommissioning, remedial actions, and other activities of title II of the Atomic Energy Act of 1954, and title X, subtitle A, of the Energy Policy Act of 1992, **[\$573,850,000]** \$708,498,000, to be derived from the Uranium Enrichment Decontamination and Decommissioning Fund, to remain available until expended. (*Energy and Water Development and Related Agencies Appropriations Act, 2010.*)

Special and Trust Fund Receipts (in millions of dollars)

Identification code 89-5231-0-2-271	2009 actual	2010 est.	2011 est.
01.00 Balance, start of year	4,453	4,536	4,649
01.99 Balance, start of year	4,453	4,536	4,649
Receipts:			
02.20 Domestic Utility Fees, Decontamination and Decommissioning Fund			200
02.40 Earnings on Investments, Decontamination and Decommissioning Fund	156	224	228
02.41 General Fund Payment - Defense, Decontamination and Decommissioning Fund	463	463	497
02.99 Total receipts and collections	619	687	925
04.00 Total: Balances and collections	5,072	5,223	5,574



Terminations, Reductions, and Savings



Budget of the U.S. Government Fiscal Year 2011



Office of Management and Budget
www.budget.gov

GENERAL NOTES

1. All years referenced for budget data are fiscal years unless otherwise noted. All years referenced for economic data are calendar years unless otherwise noted.
2. Detail in this document may not add to the totals due to rounding.
3. Web address: *http://www.budget.gov*.

TERMINATION: YUCCA MOUNTAIN NUCLEAR WASTE REPOSITORY
Department of Energy

The Administration has determined that Yucca Mountain, Nevada, is not a workable option for a nuclear waste repository and will discontinue the Department of Energy's program to construct a repository at the mountain in 2010. The Department will carry out its responsibilities under the Nuclear Waste Policy Act within the Office of Nuclear Energy as the Administration develops a new nuclear waste management strategy.

Funding Summary
(In millions of dollars)

	2010 Enacted	2011 Request	2011 Change from 2010
Budget Authority.....	197	0	-197

Justification

The Nuclear Waste Disposal Account was established as part of the Nuclear Waste Policy Act of 1982 (Public Law 97-425), as amended, to provide funding to implement Federal policy for disposal of commercial spent nuclear fuel and high-level radioactive waste. The Administration has determined that developing a repository at Yucca Mountain is not a workable option and that the Nation needs a better solution for nuclear waste disposal. The President has made clear that the Nation needs a better solution than the proposed Yucca Mountain repository, saying that such a solution must be based on sound science and capable of securing broad support, including support from those who live in areas that might be affected by the solution.

In 2010 the Department will discontinue its application to the Nuclear Regulatory Commission (NRC) for a license to construct a high-level waste geologic repository at Yucca Mountain, Nevada. Secretary of Energy Chu has announced that he will establish a Blue Ribbon Commission to help inform the Administration as it develops a new strategy for nuclear waste management and disposal.

In the interim, all funding for development of the facility will be eliminated, such as further land acquisition, transportation access, and additional engineering. While a new strategy is developed, ongoing responsibilities under the Act, including administration of the Nuclear Waste Fund and the Standard Contract, will continue within the Office of Nuclear Energy, which will lead all future waste management activities, including research on alternative waste management and disposal pathways, such as deep borehole disposal, salt disposal, and geologic disposal sites. Residual responsibilities for site remediation will be assumed by the Office of Environmental Management and responsibilities for security at the site will be assumed by the National Nuclear Security Administration.

**UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION**

**BEFORE THE ATOMIC SAFETY AND LICENSING BOARD
Before Administrative Judges:**

**Thomas S. Moore, Chairman
Paul S. Ryerson
Richard E. Wardwell**

_____)	
In the Matter of)	Docket No. 63-001
U.S. DEPARTMENT OF ENERGY)	ASLBP No. 09-892-HLW-CAB04
(High-Level Waste Repository))	February 1, 2010
_____)	

CERTIFICATE OF SERVICE

I hereby certify that copies of the “**U.S. DEPARTMENT OF ENERGY’S MOTION TO STAY THE PROCEEDING**” have been served on the following persons on this 1st day of February 2010 through the Nuclear Regulatory Commission’s Electronic Information Exchange.

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