



IN THE MATTER OF:

COMPOLIDATED EDISON COMPANY OF NEW YORK, INC.

(Indian Point Station, Unit No. 3)



Docket No. 50-286

Place - Croton-on-Madson

Date - Thursday, 6 February 1975

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## UNITED STATES OF AMERICA

## NUCLEAR REGULATORY COMMISSION

In the matter of:

CONSOLIDATED EDISON COMPANY OF

NEW YORK, INC.

(Indian Point Station, Unit No. 3):

Regency Room
Springvale Inn
500 Albany Post Road
Croton-on-Hudson, New York

Thursday, 6 February 1975

The above-entitled matter came on for prehearing, pursuant to notice, at 9:30 a.m.

## BEFORE:

SAMUEL W. JENSCH, Esq., Chairman Atomic Safety and Licensing Board

R. BEECHER BRIGGS, Member

DR. FRANLIN DAIBER, Member (Not present)

## APPEARANCES:

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HARRY H. VOIGT, EUGENE R. FIDELL, and MAURICE WHITE, NEEDS, LeBoeuf, Lamb, Leiby & MacRae, 1821 Jefferson Place, N.-W., Washington, D. C.; and EDWARD J. SACK, Esq., Consolidated Edison Company of New York, Inc., 4 Irving Place, New York, New York; on behalf of the Applicant.

JOSEPH GALLO and FREDERIC GRAY, Esqs., Office of the General Counsel, United States Nuclear Regulatory Commission, Washington, D. C.; on behalf of the NRC Regulatory Staff.

APPEARANCES: (continued)

NICHOLAS A. ROBINSON, Esq., Marshall, Bratter, Greene, Allison & Tucker, 430 Park Avenue, New York, New York 10022; on behalf of the Intervenor, Save-our-Stripers.

ANGUS MACBETH, Esq., 15 West 44th Street, New York, New York; on behalf of the Intervenor, Hudson River Fishermen's Association.

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PROCEEDINGS

CHAIRMAN JENSCH: Please come to order.

This proceeding is a special prehearing conference in the matter of Consolidated Edison Company of New York, Inc. in reference to its application to operate a nuclear power facility designated as Indian Point Station Unit No. 3.

This prehearing conference is convened in accordance with a Notice of Prehearing Conference which was issued on January 23, 1975 and given general public distribution, which included publication in the Federal Register, Volume 40, page 4194. And that publication occurred on January 28, 1975.

This prehearing conference was set after a telephone conference conversation with all of the attorneys for the parties who were available. The attorneys indicated this date and place would be convenient for the convening of this prehearing conference.

This prehearing conference, as the Notice provided, will consider procedures by which consideration can be given to a stipulation which has been executed by all attorneys for the parties who have participated in this phase of the proceedings.

The Consolidated Edison Company of New York, Inc., the Applicant in this proceeding, has sent to the Atomic Safety and Licensing Board, I believe, a duplicate original

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of the stipulation that was signed by the attorneys for the parties.

That stipulation is reflected on some 15 pages which set forth the terms and conditions of the stipulation.

I might mention at the outset that Dr. Franklin Daiber, who is a member of this Atomic Safety and Licensing Board, has developed an illness of influenza and contrary to his plans and reservations, had to cancel his attendance today.

So, the Board consists of Mr. R. Beecher Briggs on my right, and myself, Sam Jensch.

We two are sitting in accordance with the Rules of Practice of the Atomic Energy Commission, which permit two of the three members to proceed with the hearings in the absence of one of the members of the Licensing Board.

In the conversation which we had with the attorneys for the parties on or about January 22, or 23, 1975, one of the attorneys for the Regulatory Staff indicated that the Final Environmental Statement applicable in this phase of the proceeding, should be available on or about February 13 or 14, 1975.

It is the wish of the Atomic Safety and Licensing Board

Braze that specifically, the Final Environmental Statement should be served upon the Village of Buchanan.

At the conclusion of the hearings on the OPPICOHION consideration for an operating license for Applicant Indian

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Proceeding

Point No. 2 Proceeding, the Atomic Safety and Licensing
Board was informed there may be problems in reference to
cooling towers within the Village of Buchanan, due to some
zoning considerations, I believe.

In any event, we request the Staff to serve a copy of the Final Environmental Statement when it is available, upon the Village of Buchanan.

There is one preliminary matter, and before we proceed I would like to note the appearance of the parties on behalf of Consolidated Edison Company; Mr. Harry Voigt and Mr. Edward Sack; Hudson River Fishermen's Association, Angus Macbeth; Regulatory Staff, Mr. Joseph Gallo. I think Mr. Gallo is chief hearing counsel of the Nuclear Regulatory Commission, which is the successor organization to the Atomic Energy Commission, as provided by the Energy Reorganization Act, which was enacted in 1974.

And, Mr. Fred Gray is appearing on behalf of the Regulatory Staff of the Nuclear Regulatory Commission.

I will note the presence of Mr. Nicholas
Robinson, attorney for Save-Our-Stripers, Intervenor in this
proceeding.

I do not see an appearance on behalf of the State of New York.

The Board has been giving consideration to this stipulation submitted and we have matters we would like to

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discuss with the parties. We are looking forward to presentation of some evidence at some time after the Final Statement has been issued by the Staff and the necessary 30 days have elapsed after that time.

One thing, maybe more formal than substantial, but it has been the practice in many of these cases where there are Intervenors consisting of unincorporated organizations, to definitely establish upon the record the authority of the persons seeking to represent those unincorporated organizations, that they have the authority to do so.

This aspect of the matter seems especially important to this Atomic Safety and Licensing Board in view of the fact that these Indian Point proceedings have been very rigorously contested and have been the subject of some extended hearings, and it seems pertinent to this Board that the authority of the attorneys to represent the unincorporated organizations be definitely established to execute stipulations which, in compliance with the terms, would withdraw those parties from their request for hearing and analyses of the several contentions which have been asserted.

Therefore, in the ensuing time after this prehearing conference, we would request the unincorporated organizations to secure some expression of approval by those organizations, of the stipulation which has been executed in their behalf. This is without any personal reference to the

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individuals, but merely consistent with the practice of the Commission that unincorporated organizations have their authority definitely established to participate in hearings and seemingly, likewise, to withdraw from hearings of such contested cases.

The Board has met in its own conference to go over the stipulation and as we have indicated in the last prehearing conference which we held on this Indian Point No. 3 proceeding, which was held, I believe, in November 1974, we were concerned that the record that is prepared here is consistent with the requirements for this proceeding, bearing in mind the -- if I use the term correctly -- the leftover items that may be reflected by the initial decision of the Atomic Safety and Licensing Board as well as the decision by the Appeal Board in their review of the initial decision.

One matter that we might mention in passing, the State of New York heretofore and I believe during the summer of 1974, raised some questions about seismic considerations and that matter is presently before the Nuclear Regulatory Commission itself, as indicated by its statement, I believe two weeks ago, saying they would review the decision by the Director of Regulations respecting the request for consideration of certain seismic matters, and therefore, this Atomic Safety and Licensing Board will not give consideration to

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such matters pending further direction to do so, or not do so by the Nuclear Regulatory Commission, will consider the matter.

Defore hearing what could be endorsement statements that any one of the attorneys executing this stipulation would be prepared to present at this prehearing conference, if we, the Board, would indicate to the parties some of the matters we feel should be developed upon the record in order to have the record in the shape which we believe the Appeal Board and maybe the Commission, itself, would like to see reflected by presentation in an evidentiary record.

The procedure, I believe, which would be undertaken is having qualified personnel deal with the subjects we will discuss, by giving a statement under oath and such questioning as the Board may desire to undertake, in reference to such statements.

It is our present thought that the stipulation by the parties in a sense waives any right on their part to cross-examine about matters that the Board feels should be developed on the record, since the parties, through their attorneys, are adhering to the stipulation which reflects their thought that upon compliance with the terms and conditions thereof, none of the parties has any further inquiry into these matters.

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Therefore, it is not presently contemplated, although we are open to persuasion about the matter, or subject to change when a matter of substance seems of such importance, to relinquish that thought for a portion of the time.

If I may, if I could outline a few items and Mr. Briggs will express his subjects as well as those of Dr. Daiber, with whom we conferred last week.

One thing which does not seem reflected in the stipulation is a view as to the evidentiary hearing, which will later be convened, and as to all of those matters which we do not request any specific response from any of the parties on at this time.

Don't you have two other attorneys, Mr. Voigt?

The gentleman at my extreme left was here at the last prehearing conference.

Your name is?

MR. WHITE: Maurice White.

MR. FIDELL: I am Eugene Fidell. I was at the first two prehearing conferences.

CHAIRMAN JENSCH: Thank you.

TheBoard would like to know what is the status of the proceeding by Consolidated Edison Company against the Environmental Protection Agency in reference to cooling towers and likewise, the parties may desire to speak to that matter at the evidentiary hearing.

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Supposing Consolidated Edison Company prevails in its lawsuit that the cooling towers are not required under the Environmental Policy Act, or is it clearly understood the cooling towers provided in the stipulation are intended to prevent the damage — in view of the fact the Environmental Policy Administration has jurisdiction over thermal releases?

Those matters we would like discussed at the evidentiary hearing.

in its lawsuit and the Environmental Protection Agency requires immediate construction of cooling towers in view of the thermal conditions, how does that affect the stipulation in any respect?

As we understand it, the cooling towers can be constructed on or before the dates mentioned in the stipulation. There may be no contest at all.

I will not undertake to discuss further the reports which have been discussed both by the Appeal Board and by the Final Safety Evaluation, FSAR, which has been filed by the Applicant.

With that, I'll ask Mr. Briggs if he will discuss the matters that the Board has considered.

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MR. BRIGGS: Well, the Board has lived pretty much in a vacuum since the time of the decision on Indian Point 2 and we have essentially no knowledge of what has gone on at Indian Point since that time. It seems to us the stipulation must be based on knowledge on the part of other people concerning schedules, cost of cooling towers, the research program that was being conducted and there must be other information.

So, the Board seeks information on a good many subjects. I might say the environmental report that the applicant has prepared has been amended several times, but even in those amendments, there is relatively little information since January of '73.

There is an appendix concerning corrections of the Hudson River to the mid-Atlantic Striped Base Fishery of October, 1973.

There is economic impact of Indian Point 3 on the mid-Atlantic Base Striped Fishery of March, 1974, and there are other answers to questions.

There are responses to questions of March 5, 1973.

They don't provide a great deal of information we think is important to us. First, we would like to be convinced that the schedule that's proposed is a reasonable schedule. We take note that the applicant considered schedules that required cooling towers before 1981 as being an unreasonable schedule previously.

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So, we would like to see some information on the status of the -- or on the schedule for a closed cycle cooling system for Indian Point 2 and a schedule for a closed cycle cooling system for Indian Point 3 that conforms to the stipulation so we can compare those two to see how they fit together and to see that there are no conflicts in the schedules which would cause the stipulation schedule to change.

In connection with that, I believe the Appeal Board required that an environmental report for a closed cycle cooling system for Indian Point 2 be prepared by December of 1974.

If I'm wrong, you can correct me on that.

The Board has not seen that environmental statement and it would be helpful for us to see that statement, to be able to review it. So, we are interested in the status, then, of the closed cycle cooling system of Indian Point 2 and the schedule showing how the system would be constructed for Indian Point 3.

We would be interested, if the information is available, in knowing what the present estimates are of the cost of such facilities. With regard to the environmental statements for a closed cycle cooling system for Indian Point 2, we note that certain research and development was supposed to be done and we would like to know the results of that research and development.

This was concerned with meteorological measurements

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that would enable one to assess the environmental impact and also the effect of salt drift. The applicant had proposed what we considered to be a rather extensive program of determining the the effect of salt drift and both of those subjects the drift and meteorological studies were to be important to the impact statement.

In the Indian Point 2 proceedings and relevant to the Indian Point 3 proceedings we think are several items that were to be subjects of research and development. This research work was not all to be completed by this time certainly, but one should expect that a substantial amount of work has been done and there should be important results obtained.

We would like to be informed on these. First, an important consideration was the impact of operation of units 2 and 3 on the mid-Atlantic Fishery. As I understand it, taking studies have been done. The state of New York and Federal Government were engaged in a program and we would like to be brought up to date on the knowledge that has been developed concerning the effect of operations of the plants on the Hudsom River and on the mid-Atlantic Fishery.

We would like to have information, status of the program on impingement at units 1 and 2 in 1973 and 1974. We would like to know the results of the entrainment study and in particular, what information now is available to provide values for the F factors that were used in the computer model

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for analyzing the effects of entrainment on the mortality to the young striped bass.

Compensation was an important factor in determining whether the plants would have a major impact and there were to studies of compensatory effects. We are interested in the results of those studies to date and whether information has, in fact, been obtained and how it has been incorporated in the model that determines the effects of plant operation.

Presumably, such information would have been contained in the impact of unit 3 operation on the mid-Atlantic Fishery in Appendix GG, October 5, 1973, but the information must have been -- there must have been little information at that time and we would like to be brought up to date on that.

The stipulation indicates that measurements will be taken to mitigate the effect of plant operation on the fishery if these effects are shown to be at all serious. The applicant proposed stocking of striped bass as one means of mitigating the effect of plant operation on the fishery. Studies must have been made on stocking.

I believe the schedule for reports on the applicant's research program indicated that reports on stocking would be available about this time. The Board is interested in knowing the results of the work on the stocking program.

I think that probably covers most of the research program. As I indicated, the stipulation suggests that

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mitigating measures will be taken if there is substantial damage shown to the fishery. The Board is interested in knowing what the monitoring program will consist of, whether it will be an extension of the research program that was proposed and the monitoring program that was to be put into effect for Indian Point 2, or whether there will be other additional monitoring programs provided.

The stipulation states that if data are obtained from the empirical data program that show that the damage is not important that construction of closed cycle cooling system for unit 3 can be delayed and presumably could be postponed or not required.

The Board is interested in knowing what is the last date that such data could be provided that would be effective in delaying construction of a closed cycle cooling system and is interested in seeing how this date fits into the applicant's research and development program.

In other words, is there going to be a substantial amount of empirical data available, or is it unlikely such data will be available and will influence a decision on a closed cycle cooling system. It's not clear to the Board whether shutdown of unit 3 from May 15 to July 31, and shutdown of unit 3 during the period of impingement in the winter-time is considered to be a mitigating measure that would be invoked if serious damage were found in the monitoring program.

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that particular mitigating measure. Further, the Board believes that the impact of unit 3, the effect of operation of unit 3 must be considered in light of the environment as it exists in the River; that is, the effects of operation of other plants on the River. We know that others have differences of opinion concerning this, but we would like to know what is the status of knowledge that — that may be too broad a term — but what is known about the impact of other plants on the River that are in operation, or will be operating at the time unit 3 begins to operate.

It may be that the Staff's opinions, conclusions concerning this are contained in the final environmental statement. We have not seen it, so we don't know what the Staff's conclusions are, but we would like for the applicant and the Staff and intervenors, too, to be able to provide their conclusions concerning these various points.

As Mr. Jensch indicates, we don't see that there is need for an extensive cross-examination and extensive argument person't position is wrong or the other person's position is wrong, but we think it's important to get the positions of each of the parties put on the record.

As Mr. Jensch indicates, the opinion may change as we go along. As far as the environmental aspects of information we're concerned about, I think that covers most of

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them. There is one concerning water quality standards and what is required for the applicant -- what permits are required for the applicant to begin operation of unit 3 and what is the status of those permits at the present time.

We note in the stipulation that the applicant is to move aggresively to obtain permits for construction of the closed cycle cooling system. As Mr. Jensch mentioned previously, we also note that in an inspection report and in a letter from the mayor of Buchanan to Consolidated Edison, I believe it was Buchanan has some objections to tall structures that might include cooling towers.

We would like to know whether, in fact, it would be possible if the town of Buchanan would not grant a variance to Con Edison that this could hold up construction of a closed cycle cooling system indefinitely. The state of New York through its attornies at Indian Point 2 indicated the state could move expeditiously on permits and the staff indicated that the Atomic Energy Commission could move expeditiously but it wasn't clear the town of Buchanan would move expeditiously and we want to know what the effect of this may be.

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cross-examination.

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CHAIRMAN JENSCH: It is apparent that a great deal of this information can be submitted in documentary form and submitted prior to the date of the evidentiary hearing, which would shorten the hearing. We do not presently contemplate the parties themselves have established any specific reason for any cross-examination, although

their views may be stated on the record without having

There was an amendment filed to this application by counsel dated Edison Company in January 1975. We will be interested to know whether the Final Environmental Statement of the Staff considers the matters reflected in that amendment and if not whether a response by the Staff or comments by the Staff can be presented to that amendment, particularly as to the adequacy of the answers given by counsel dated Edison Company to the questions heretofore propounded by the Regulatory Staff.

Dr. Daiber mentioned last night on page 186 of the opinion by the appeal board for Indian Point 2 proceeding, it was indicated that some report should be filed by the Applicant following the 1974 striped bass spawning season.

we would like to see that report. We will not enumerate all of the reports indicated both in the amendment filed by counsel dated Edison Company in January 1975, but those were reflected in the appeal board decision.

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We would direct the attention of the Applicant to those reports and those were available in the time period there identified should be presented to the Board and the parties.

We are also interested in this condition of the stipulation that a full power license be granted by May 1975.

Perhaps we don't understand the purport of that language. But I have no recollection of the Atomic Energy Commission or the successor organization issuing a full power license immediately after an operating license hearing nor has the Staff ever been authorized or has the Staff within the scope of the authority given to the Staff granted a full power license without some gradual step-up of power ascension so tests can be checked out as to the ability to move on to other levels of power operation.

It may be that the language used in the stipulation intended to encompass that program of power level ascension.

In any event, we would like to have that matter presented to the Board because it seems wholly unrealistic to say a licensing board is going to authorize 100 percent power operation when it is contrary, as we understand it, to the practice of the Commission or the Staff in previous

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There are some reports indicated in this, I believe, January 1975 amendment by the Applicant that the Roseton-Bollin Fossil Fuel Plant operation would have some reports available, I believe, during the summer or possibly the fall of '74.

I think the language used by the Applicant in answer to a Staff question was something to this effect, that when the Applicant gets them they will be glad to forward them.

I wondered whether that reflected some difficulty in procuring the reports or not. There is some joint operation in some of these plants as I understand It is not merely have in hand request by the Applicant to get the reports. They can secure them as joint operator or joint participants in the project and get those reports which we sould like to review and all of these matters that can be submitted in documentary form we would like to have for review before convening, because we expect it will substantially expedite the proceeding and lessen the inquires the Board would like to take.

The Board is not inclined to take the stipusign here. We do think the previous proceelation and dings have a substantial controlling effect on the

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acceptance: or the rejection: or modification: of this stipulation. We do, however, want to congratulate the parties for their endeavors, which will be reflected in written as well as conference communication to secure the stipulation.

I am glad to see the warring parties are down to a feast of fish, maybe, and can conclude the matter.

We think in the public interest there are matters that need to be developed on the public record. The State of New York, through its Attorney General. I believe, in its response to a motion made by the Applicant last August for authority for fuel loading, subcritical and low power testing, and a limiting operating license, indicated a 401 certificate under the Federal Water Pollution Control Act must be issued before operating authority can be granted or operating authority exercised.

We would like to have that matter developed either in advance documentary form or some presentation at the evidentiary hearing.

One response we could get at this time, however

-- I know Mr. Cahill, who has been a regular participant in
these proceedings, except for the last conference. Can you
tell us how the loading is getting on and when do you
expect to have the plant in such shape as you would be ready
for loading?

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MR. CAHILL: I wish I was at the last prehearing conference. The fuel loading and the work preparatory and preliminary to it has been going along very well. We have completed our hot functional test and have some items of work to be completed including a modification to the steam generators, which reflect knowledge that we developed in the start-up of Unit 2.

Our schedule, that is, our formal schedule of work planned by our contractors has this on March 15th.

Our own assessment is that we will be ready some time in April for fuel loading. The fuel is being delivered and has been delivered all this winter and will be all on-site on March 15th.

I think in light of all the expense we had on Unit 2, we are doing quite well, and I do expect that sometime during April we will be ready to load the fuel.

CHAIRMAN JENSCH: Thank you. Thank i

There is one matter that is kind of a carry-over from the November prehearing. We gave some consideration to inspection reports and quality assurance matters. We would like to have the Staff, if they can, select a witness who can kind of give us a wrap-up presentation. It may be able to be done by a document prior to the hearing, particularly in reference to cracks in welds.

As the Regulatory Staff said that the weld

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situation, which will be considered during the course of the extended inspection work undertaken by the Staff, will be fully resolved and are there any outstanding items for their concern.

We do think that the Staff or its assembly, preparation of the inspection reports, which both Mr. Briggs and I have separately studied at some length -- and my review and Mr. Briggs can speak to his judgment on the matter -- as Mr. Cahill indicated, the work done at Indian Point 2 has been a substantial guide in their progress of the work for Indian Point 3 in reference to quality assurance.

We do have -- I think it was filed with a January amendment -- a description of the quality assurance matter for the requested authorized operation. There were amendments to that matter, as identified by this January amendment and we would like to have the Staff deal with that matter because it appears that it is a comprehensive program for quality control.

We would like to have the Staff analysis of the matter for the record.

MR. BRIGGS: I have a question to ask the Staff concerning these inspection reports. Were those reports actually in the public document room or did you have to assemble them from some other source?

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MR. GRAY: Mr. Briggs, I believe all the reports that have been submitted so far have been in the public document room. There are more reports to be sent to the Board shortly that have not been and they date back for a substantial period of time.

CHAIRMAN JENSCH: Those are proprietary?

MR. GRAY: Yes, and they haven't been reviewed.

MR. BRIGGS: Before we requested the Staff to provide us with these documents, we inquired of the public document room concerning them and we were told they did not have copies and we note on each one of the letters concerning the inspection reports -- These letters sent to the Applicant that said that Applicant had 20 days to review these report for matters of proprietary information -- that they would be put in the public document room.

I think it is important they be put in the public document room as the letters say and the public document room knows they are there.

MR. GRAY: I agree. It had been my understanding they were there and if they were not we will remedy that situation.

MR. BRIGGS: In regard to that, it is not clear to me why there need to be review of the documents that were the inspection reports prior to 1972 for proprietary. Was it not the practice at that time to indicate that the

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Applicant had a certain number of days to review the reports and request that parts be deleted?

MR. GALLO: Dr. Briggs, I can answer that.

The answer was Regulatory operation inspection reports

were not made generally available to the public prior to

the date you mentioned in 1972. As a result, those

inspection reports were not reviewed for proprietary

information because they were not routinely released.

Therefore, the exercise of determining whether they indeed contained proprietary information was not required. Through amendments of the Freedom of Information Act and through the Attorney General's interpretation of the Freedom of Information Act, we determined the reports should be made available to the public and in 1972 that policy was changed.

As a matter of routine when an inspection report is developed and written, we transmit it to the Applicant to ask him to review it to see if it contains proprietary information because many of the reports discuss technical matters which could develop proprietary information.

After the 20-day period is elapsed, we are told if there is proprietary data in that and we put it in the public document room at that time. Prior to '72 we did not. When the Board asked for those reports we had to go

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through the formality to determine if there was proprietary information in those reports.

MR. BRIGGS: Thank you. As I said before, it is important they be in the public document room and the public knows they are there.

MR. GALLO: You can be assured we will return to Washington and check it out and if they are not there we will get them there.

CHAIRMAN JENSCH: There is one other item. We financial review would like the Applicant to have a final man to request financial the final data for the record.

but in view of several discussions on the record about

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amendment should be made part of the record, we would like

to note that The New York Times carried an item, and your

man would speak to that, that Consolidated Edison increased

its dividend the other day. It may be of substantial

interest in the record.

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MR. BRIGGS: I would like to say that the way in which we look at Indian Point 3 is related to the experience we had in the proceedings for Indian Point 2. They are not entirely unrelated plants.

Whereas Indian Point 2 issues were very seriously contested concerning the safety of the plant, this has not been the case in Indian Point 3, although we have received letters and there were petitions to intervene on safety matters.

So, we have some questions as to how the safety should be approached, although we recognize that the Commission has looked at this and has issued some decisions. I think it would be useful to us to have certain information in the record, whether it is used in our decision or not.

This information may be completely obvious to everybody, but it still would be worthwile to have it in the record.

I think a statement on the part of the Applicant OSPECT and Staff concerning the respect of the quality assurance program at Indian Point 2 and 3, the security programs of Indian Point 2 and Indian Point 3, the management programs, I will call them, for Indian Point 2 and Indian Point 3, how they are related.

As I say, the answer may be quite obvious, but
I think it would be useful for us to have this on the record.

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Mr.Jensch mentioned the controversy over the

statement has been incorporated in Amendment 1 of the Safety

Evaluation -- of the situation concerning the finances of

the Applicant.

I believe those were the major items we were concerned with that lie outside the environmental matters.

CHAIRMAN JENSCH: There is one other matter.

We had discussed this at the November hearing, and the public record now shows by the correspondence which has occurred since the November special prehearing conference, the matter of the statement by Mr. Roddis and identification was given as to one location of that statement.

There is an additional one in the <u>New York Times</u>, which has not been presently identified, but in any event, the Applicant submitted a statement which is in the public record, which indicates if Mr. Roddis is called, he would undoubtedly testify as his statement reflects, and in view of that we do not believe that the matter warrants further presentation in this record.

Is there inquiry by way of clarification of the

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requests we made, and what date would be convenient to the parties for reconvening for the evidentiary hearing.

Perhaps we will ask Mr. Gallo — he was the gentleman at the last conference that we had among the attorneys by way of telephone.— when can we expect the Final Environmental Statement? If he is consistent with his last statement, we would like to congratulate him.

Are you ready for congratulations?

MR. GALLO: Mr. Chairman, I am overwhelmed.

I am afraid congratulations are not in order. The Final Environmental Statement is yet further delayed.

CHAIRMAN JENSCH: So what else is new?
(Laughter.)

MR. GALLO: At the 11th hour, or maybe the 12th hour, it was discovered that certain data that was factored into the computer runs that are utilized in the Staff calculations of the entrainment model, some of the input data was in error in some way that the programmers put together the information.

As a result, the computer runs have to be rerun and that is being done right now. We anticipate another three-week delay while that is being done. It was literally pulled from the printers to correct this mistake.

I am saddened teemy, despite my representation during the conference call, I can't report that we will have it

any sooner than that.

CHAIRMAN JESNCH: I wonder if we shouldn't give consideration, then, to this pending motion filed last August for subcritical testing and whether the stipulation by the parties is intended to dviate objection by the parties heretofore filed to this motion by the Applicant, and in fact this motion was filed in July of 1974 for fuel loading, subcritical and low-power testing and limited operating license.

As we know, the Appeal Board has in a sense invalidated the first portion of the Regulation that has some consideration to a one percent phase of some kind and so the limit on low-power testing does not seem to be prescribed by the Rules.

Perhaps the parties would like to assess the situation and submit some document in that regard so we can have it.

This is no criticism of the delay in getting out the Final Environmental Statement. Every time I see a Final Environmental Statement, it seems more expanded, and having involved a great deal more work than the earlier statements of that kind in other proceedings **brojection** 

If Mr. Cahill's project on fuel loading is realized, there may be a delay that is unnecessary, and perhaps the parties can reassess their positions -- the Statement of

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New York and Hudson River Fishermen's Association, and maybe Save-Our Stripers -- on the motion. If they withdraw their objections to that matter, we would like to have a statement by the Staff in response to the motion, and without further presentation, perhaps we can consider the motions as presented, if the objections are withdrawn and the comments of the Staff support the motion, so there won't be the possibility of unnecessary delay in this regard.

Would you like to speak to that matter, Mr. Voigt?

MR. VOIGT: Mr. Chairman, and Mr. Briggs, the

stipulation which has been submitted to the Board provides

in paragraph 2, that the parties consent to the issuance

of an operating license, and it specifically says at the

bottom of page 2:--

"And any other operating license that may be issued earlier for such purposes as fuel loading, testing and limited power operation,"

-- provided it contains the conditions.

Our position would be the parties have already consented to such an action by the Board as may be necessary or appropriate in the circumstances.

a full-power license in one sense, and I think it would be well to have a formal withdrawal of objections by the other two parties who have objected.

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MR. GALLO: The Staff also objected to that motion, Mr. Jensch.

CHAIRMAN JENSCH: So, would the Staff reassess its position and submit a formal statement directed specifically to the outstanding motion, so by implication we don't have to take a stipulation which has not been --

MR. VOIGT: We will undertake to contact the parties, including those not formally represented here this morning, and if I can obtain agreement, I will get a document back to the Board as quickly as possible.

CHAIRMAN JENSCH: The Board may give consideration to that motion in advance of any further scheduling of evidentiary hearing.

We have asked for a great deal of documentary presentation, or rather presentation we think can be undertaken by documentary presentation, and it may take more time than will permit us to hold an evidentiary hearing and conclude it when the Applicant is ready for fuel loading in April.

MR. BRIGGS: Mr. Cahill, when the information is provided, could you let us know as well as you can, when fuel loading would start, and how long it would be before there would be any substantial radioactivity in the fuel?

How long would it be before you go to one percent of power, let's say.

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As I recall, in the Staff's objection to the original motion, part of the objection was concerned with an environmental report that the Staff would be required to make. The Staff, I believe, thought it would be more appropriate to complete the Final Environmental Statement.

So I assume we will need to wait until the Final Environmental Statement is out, before we can do much on this.

MR. VOIGT: That question has been raised previously by a letter signed by the Chairman.

We had responded to that and pointed out that the Commission's own regulations provide specifically for the issuance of a testing license prior to the completion of the Final Environmental Statement.

MR. BRIGGS: I understand that, but the question was, is an Environmental Statement concerning this low-power testing required, and I believe the Staff's position in in their objection is they would have to provide such a statement.

MR. VOIGT: I yield to the Staff on that, sir.

MR. GALLO: That is not quite the Staff position.

Our position was simply this: Before we could take a position on the matter of a partial power license authorizing power up to 91 percent of full power operation that they would have to have a completed environmental assessment -- not that we would need environmental assessment for purposes of

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supporting a partial power license, but to develop a sub
Stantive position ourselves we would have to complete the environmental review because the impact of 91 percent vis-a-vis 100 percent, there is virtually no distinction.

We thought we needed that assessment in hand.

It is in that context we wanted the Final Environmental Statement available, which represented the Staff review of the environmental impact of operation.

The Regulations do not require a statement per se, but for us to take a position we felt we had to have that assessment completed and it evidenced by having a Final Environmental Statement.

MR. BRIGGS: Your position is stated in the stipulation now, is that right?

MR. GALLO: I think that is right.

The stipulation represents our position with respect to not only the full power license, but a partial power license as well.

Page 2 makes reference to fuel loading, testing and limited power operation. I think the parties would discuss the ramifications of just what that entails. For example, a definition of limited power operation, I think it could be worked out.

In principle we have no objection based on the stipulation to partial power license.

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MR. BRIGGS: So then the possible withdrawal of your previous objection, plus the stipulation, would constitute your position?

MR. GALLO: I think that is correct.

Our environmental assessment is complete, I will point out. The document is not available, but we, the Staff, know what the assessment is, so we are in a better position to state our position with respect to the partial power license.

CHAIRMAN JENSCH: You will submit it with a statement withdrawing your objection.

Is there basis for agreement as to the limit.

Mr. Gallo pointed out between 91 percent and 100 percent is perhaps not to be defined in any certain terms, but pending this getting the full evidentiary hearing for whatever level of power this stipulation contemplates, and what the Regulatory Staff would recommend, it may be there could be a limit on the low-power testing so we don't get into the 91 percent or 100 percent consideration, but settle for 50 percent for 60 days or so forth.

It is a thought to get a workable mechanism to N+erm be used in the term.

MR. VOIGT: We will explore that, and we will work it out.

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Is there further clarification CHAIRMAN JENSCH: that our requests require?

MR. VOIGT: Mr. Chairman, I want to make it clear, if it wasn't clear at our last meeting, we think the Board is entitled to get the documentary evidence and the background it needs in order to satisfy itself about the stipulation.

We will furnish you as quickly as we can with copies of some of the submittals that have been made under the Indian Point 2 license so you can see how that information reflects the current state of the art as far as the environmental studies are concerned. I have to point out it has been our position, and it is still our position, that there is no requirement for an evidentiary hearing on those matters.

CHAIRMAN JENSCH: We disagree.

MR. VOIGT: I understand that, sir. In order to preserve my position, I want to make that point on the record again.

CHAIRMAN JENSCH: We so note it.

MR. VOIGT: Going beyond that point of disagreement, it does occur to me that some of these matters could qualify well, and perhaps be better handled by a statement by Counsel, either in writing or on the record at the hearing.

CHAIRMAN JENSCH: We would enjoy listening to you, but we think a qualified witness should be on the stand in

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case there is inquiry that may be beyond your knowledge.

We think it should be done through evidentiary presentation for that reason.

MR. VOIGT: Let me ask a question on a specific example.

You have asked for a report on the status of the legal proceeding.

CHAIRMAN JENSCH: We will take it from you, of representatives course. Legal matters, we expect from legal presentations.

MR. VOIGT: You have asked for the status of the water permits.

CHAIRMAN JENSCH: Yes, all of those matters, of course.

MR. VOIGT: May I assume we can do sorting and picking out the matters where there would be expertise involved as opposed to where we are merely reporting on the status of something?

CHAIRMAN JENSCH: Any further clarification?

MR. GALLO: Mr. Chairman, in the conference call

you made reference to, I indicated that I would attempt on

behalf of the staff and parties to give a record presentation

of our perspective of why we believe the stipulation is in

the public interest and why we believe the Board should

accept it as such.

I would also like an opportunity to discuss

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generally the law as we see it with respect to the Board's handling of the stipulation. I am somewhat overwhelmed by all the questions the Board has asked and the procedures the Board has outlined, but I would like the opportunity to go into these matters, not only for the sake of making our position clear on the record, but to get the Board, itself, more perspective and insight as to how we arrived where we did with respect to the stipulation.

CHAIRMAN JENSCH: We don't have a particular problem with why or how each person acted. We just want a statement of why you did do it. It's apparent from the stipulation that each party has voluntarily and willingly and without oppression, duress, or improper force being applied, signed the stipulation.

We accept that premise. We take it and it's implicit by their signatures they endorse it. There are quite a few cases that deal with a fact a stipulation doesn't automatically command termination of the proceeding.

You might take a look at RAI 74-7 on Page 107, where several cases are cited. RAI 74-2, and maybe 73-11, Page 1062. In any event we will be glad to have your statement submitted in documentary form, and we will give it consideration as we approach the evidentiary hearing.

MR. GALLO: We would be glad to provide a brief

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on how we think the Board should proceed. One aspect I am concerned with specifically is the evidentiary nature of the information that the Board has asked for.

I think a clear distinction has to be made that the inquiry of the Board is for the purpose of determining whether or not the settlement itself is in the public interest and is reasonable, not for the purpose of attempting to go to the merits and decide whether or not the applicant's entrainment model or the staff's entrainment model is right.

If the Board attempts to sort those matters out, the stipulation is vitiated because Mr. Voigt is then forced to defend his position, and I am forced to defend my position, and we may as well not have entered into the stipulation.

CHAIRMAN JENSCH: Don't worry too much about that.

MR. BRIGGS: I tried to made it clear we were interested in your position and what Mr. Voigt's position was, and we didn't want argument back and forth to defend the positions.

As it stands now, we don't know what your position is or Mr. Voigt's position is.

MR. GALLO: If I can be permitted, I would like to ask a question.

In getting statements of position, I assume the Board will try to get feeling as to whether or not the stipulation should be accepted, as opposed to writing a

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partial initial decision or initial decision which would make a finding that with respect to certain initial matters, certain matters are true or not true, as opposed to any number of the issues, whether it be the cost of the cooling towers, whether it be the impact on striped bass or whatever.

CHAIRMAN JENSCH: It is premature to give an answer to that question. I don't think a party to a public interest proceeding before any regulatory commission can limit the consideration by an adjudicatory group.

I think that these statements and these presentations that we request are intended to see the basis for the Stipulation.

Now, what happens beyond that, we are not in a position to indicate. You can be sure as the preface to the stiplulation points out, the regulations of the Atomic Energy Commission, now the Nuclear Regulatory Commission, encourage the parties to stipulate or settle issues and contentions, and the Board expects to respect the regulation to the fullest extent possible.

MR. GALLO: One final thought: The parties, themselves, that entered into the stipulation had in mind the public interest. As you no doubt observed, hearing rights are provided throughout the stipulation, not only for the parties to the stipulation, but no doubt for any other interested party as the events proceed and as the stipulation

provides.

that regard, and the parties are to be commended that provision was provisions made in that respect. As time goes on, as you, Mr. Gallo have indicated, an interested party can come in and have a hearing to test out the developments that occur subsequent to this stipulation. I think it must have taken several hours of working to get that in the stipulation.

I think the parties should be congratulated that they achieved that presentation.

We'have the problem as an adjudicatory group that there be a record that others may review in light of these long proceedings, so that the presentations will be apparent to all.

MR. ROBINSON: On behalf of the Hudson River Fishermen's Association and Save-Our-Stripers we agree that making this type of record is appropriate for this Board.

In clarification of one of our comments as to how we present the position of the intervenors, the stipulation in effect is a stipulation of the parties that the cooling towers are necessary unless at some future date the applicant can show there is sufficient data to require reopening that question.

We agreed to disagree as to whether or not the sufficient data will be sufficient to require reopening it.

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Teral Reporters, Inc. It is the Fishermen's position that sufficient data exists to require the towers and new data will not result in any change in that finding.

In so far as it is necessary in the evidentiary hearing which you have outlined to make out position clear on this point, I hope there would be the kind of flexibility you indicated that either by rebuttal statements or brief cross-examination where appropriate, we could make our points to this effect, rather than going into the same full-fledged presentation that the applicant and staff may be obliged to do.

examination. You can submit a statement of your position on parties, either orally or in further documentary presentation, but comment would be more appropriate than cross-examination.

MR. ROBINSON: The only difference, Mr. Chairman, So for is in as for as we make statements not under oath or in written form, and you have the evidentiary record under oath, you have different standards of acceptibility.

CHAIRMAN JENSCH: It ordinarily would be true, but we would assume your comments are legal in character and in that respect we would take a statement of a lawyer to be of the same force and effect as a witness under oath.

When coming to legal matters from a legal

representative, it would be the same.

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MR. ROBINSON: You said there may be appropriate circumstances during the hearing where need for limited cross-examination would arise. We would make it clear by entering into the stipulation we do not consider it a waiver of any right we may have under the rules of practice of the Nuclear Regulatory Commission to raise questions on crossexamination where appropriate, and in light of the limited inquiry into the stipulation, to indicate where we have agreed to disagree for a short period of time with the other parties.

CHAIRMAN JENSCH: We do not envision that the stipulation is such or the presentation that we have requested to be made will necessitate any cross-examination. We intend, as far as these matters can be presented in documentary form -- we expect merely that a person taking the reponsibility for factual presentation would be qualified for the record and be dismissed.

You will have the statement or presentation prior to the reconvening of the evidentiary hearing and have opportunity to frame your own comments, and, if you desire to have a factual presentation in answer to something, you prepared it in documentary form and your man can take the stand and qualify him and he will be dismissed.

We do not contemplate cross-examination because a

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stipulation does not envisage that. We are merely seeking, as Mr. Briggs pointed out, the reasons why each party felt it was in the interest of that party and the public interest to propose this stipulation for separate answers. That is really the scope of our request.

MR. BRIGGS: Mr. Robinson, I think it would be helpful for us to know where you disagree with the applicant's position, but it could be accomplished through a statement that you have a different viewpoint and state what it is, and you can do it without questioning the witnesses of the applicant or staff.

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CHAIRMAN JENSCH: Is there any other matter??

MR. VOIGT: Mr. Chairman, Mr. Briggs mentioned his desire to have a statement as to how the security plans for Indian Point 2 and Indian Point 3 were related.

I just wanted to get some clarification on that because if we are going to go into detail about the security plans, we will have to have an in-camera session.

MR. BRIGGS: The Appeal Board went into great detail in Indian Point 2. We are interested in knowing, are the security plans for Indian Point 3 the same as those of Indian Point 2. Is the security plan for the entire site or do you have a different security plan for 3; does it have different provisions in it?

This is the thing we are interested in.

MR. VOIGT: We can clarify that point without going in-camera.

CHAIRMAN JENSCH: We do not contemplate that kind of proceeding.

MR. VOIGT: Mr. Chairman, I think it would be appropriate to talk a little about scheduling before we adjourn today.

Is there any other matter? If not --

CHAIRMAN JENSCH: I would like to do it but we can't do anything on scheduling until 30 days following the release of the final environmental statement.

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MR. VOIGT: I do not believe it is correct, Mr. Chairman.

CHAIRMAN JENSCH: That is what the regulations provide.

MR. VOIGT: The license may not be issued until 30 days after the FES.

CHAIRMAN JENSCH: It can't be authorized either.

MR. VOIGT: The regulations have specific provisions for a split hearing of environmental matters and safety and health matters. I think clearly you could proceed to dispose of the health and safety questions without awaiting the FES. As far as the environmental matters are concerned it is almost a circular proposition because if no evidentiary hearing is required then, in turn, there is nothing in the regulations to say you can't receive the documentary presentations of the parties prior to or shortly after the FES. The 30 day provision does not restrict you in that regard.

CHAIRMAN JENSCH: I think the original division

between radiological safety and environmental was compelled

by the Calver Cliffs decision. The Commission, in its

endeavor to move the cases along provided a schedule

whereby the hearing insofar as radiological safety are

concerned could go forward awaiting the environmental matters.

As the things move along and they are on even keel, I don't

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think the Commission felt the division was so compelling. The environmental matters are interrelated in the radiological safety. It has been difficult for me to see a sharp division between the two because the environmental matters will be affected by the radiological releases and that sort of thing but the posture of this case is different from the others.

We are in the consideration of a stipulation.

We are seeking and thought we were provided a schedule for documentary presentation that doesn't involve the necessity of separate condiserations. We hoped that this stipulation plus the data we have requested will permit us in one day's final session to conclude this hearing.

To do it within the scope of the regulations

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requires the release of the final environmental statement

first. We are hopeful with that, plus the consideration of
the motion for low power testing -- If you care to consider

further your regulations, I will stop discussing the

matter with you and I will have you finish your review and
we will proceed further.

MR. VOIGT: I made my statement. It is my understanding of the regulations that the prohibition is against the issuance of a license and that in turn says to the maximum extent practicable. That is not an

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inflexible rule. I want to urge the Board to schedule further proceedings.

CHAIRMAN JENSCH: We will schedule the further hearings as soon as we get the final environmental statement out.

MR. VOIGT: That is the problem.

CHAIRMAN JENSCH: There is no problem to us.

MR. BRIGGS: Mr. Woight, could I ask a question or two? When can you provide us with the information I requested? Is it a matter of a week or two weeks or three weeks?

MR. VOIGT: I would say the information falls basically into three categories. Category one is what I might term status reports such as, where do we stand on our permits. Obviously, we can tell you what the status of that is as of any moment in time and it would only take a day or two to prepare the information.

MR. BRIGGS: That information won't take much study on our part either.

MR. VOIGT: The second category is getting for you copies of the reports that have been submitted pursuant to other license provisions. To the extent those are presently available we will transmit them to you as quickly as we can bundle them up. If they are not available, we will advise you that is the case. In one or two instances

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those reports will not be available until sometime after we will hope and expect to have a license in this case.

The third category involves such matters as having a witness or statement on the company's present financial position and the quality assurance program, this type of thing. There obviously we would want at least two to three weeks to try to put together a prepared statement.

But my feeling is we could move rather rapidly on this entire matter if we had a hearing date or hearing target.

On the other hand, it now appears we can't do anything until the Staff comes out with the final environmental statement and the Staff admits there will be further delay.

MR. BRIGGS: Let me take the third category.

There is some information required in the third category.

For instance, the schedules which you may already have -
Some carefully considered information as to where does one

stand on F factors in the analysis of entrainment. Also

the information on what has been learned about compensa
tory effects. I think it may not be an a report yet,

though hopefully it could be. I think that maybe these

statements fall in that third or three-week time. So

it would look to me like this information and the Staff

environmental report come together at the same time.

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We would hope that. I'm not as hopeful as Mr. Jensch is about a one-day hearing but I don't think there need be many days of hearing to complete this.

MR. VOIGT: In general, I think that what we are going to present to you on those matters is the latest available report. In one or two specific cases, the consultant or expert may be able to furnish additional commentary. These things tend to be done in time frames. I get the date for spawning runs during 1974 and the report is prepared based on that data. It is not a moving It is a series of steps. The best we can do in most of the cases is take whatever step we are on and present you with the most current review of it.

MR. BRIGGS: We will seewhat it develops.

If it isn't so current that it CHAIRMAN JENSCH: omits something in the past it would be helpful.

Mr. Woodbury complained that Texas Instruments withdrew the qualified people from the reporting and we hope that situation is not present in the situation here. We will alleviate your serious concern by giving consideration to the low power testing motion. We don't think you will be prejudiced in any way.

Any other matters, Mr. Gallo?

MR. GALLO: We have nothing except, Mr. Chairman, when we return to Washington we will get an absolute

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fix on the final environmental statement in terms of when it will be issued and we will make sure it gets issued at that time. I even hate to say that.

CHAIRMAN JENSCH: Since there is a motion for low power testing, it is not of that much concern as it would otherwise be. If there is nothing further the prehearing conferences is completed.

(Whereupon, at 11:00 a.m., the hearing was adjourned.)

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