RAS B-106

# Official Transcript of Proceedings

## **NUCLEAR REGULATORY COMMISSION**

Title:

Crow Butte Resources, Inc.

In-situ Leach Uranium Recovery Facility

Pre-Hearing Conference

Docket Number:

40-8943-MLA

DOCKETED USNRC

December 7, 2009 (8:00am)

Location:

(telephone conference)

OFFICE OF SECRETARY RULEMAKINGS AND ADJUDICATIONS STAFF

Date:

Tuesday, December 1, 2009

Work Order No.:

NRC-3239

Pages 686-709

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1	UNITED STATES OF AMERICA
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3	NUCLEAR REGULATORY COMMISSION
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5	ATOMIC SAFETY AND LICENSING BOARD PANEL
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7	PRE-HEARING CONFERENCE
8	
9	In the Matter of: :
10	CROW BUTTE RESOURCES, INC. : Docket No. 40-8943-MLA
11	(In-situ Leach Uranium : ASLBP No.
12	Recovery Facility, : 07-859-03-MLA-BD01
13	Crawford, Nebraska) :
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16 17	Tuesday, December 1, 2009
18	The above-entitled conference convened
19	telephonically, pursuant to notice, at 2:30 p.m.
20	Eastern Daylight Time.
21	
22	BEFORE:
23	THE HONORABLE ANN YOUNG, Administrative Judge
24	(Chair)
25	THE HONORABLE FRED OLIVER, Administrative Judge
26	THE HONORABLE RICHARD COLE, Administrative Judge
	NEAL D. CDOSS

	APPEARANCES:
2	On Behalf of Petitioner Western Nebraska
,3	Resources Council:
4	SHANE ROBINSON, Esquire
5	2814 East Olive Street
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8	On Behalf of Petitioner the Oglala Sioux Tribe:
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10	Gonzalez Law Firm
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13	dugan@wavecom.net
14	On Behalf of Petitioner Debra White Plume and
15	Owe Aku:
16	BRUCE ELLISON, Esquire.
17	P.O. Box 2508
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1	APPEARANCES (con't)
2	On Behalf of the Applicant, Crow Butte
3	Resources:
4	TYSON R. SMITH, Esquire
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16	BRETT KLUKAN, Esquire;
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18	CATHERINE SCOTT, Esquire;
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1	P-R-O-C-E-E-D-I-N-G-S
2	2:30 p.m.
3	JUDGE YOUNG: I think we probably need to
4	go ahead and get started.
5	So again, this is Judge Ann Marshal Young,
6	the Chair of this licensing board.
· 7	And Dr. Richard Cole and Dr. Fred Oliver,
8	who are the two technical judges.
9	We just found a phone number for Thomas
10	Ballanco, Ms. Dugan, or Mr. Ellison or Mr. Robinson.
11	It's 650-296-9782.
12	MR. ELLISON: Ms. Dugan, if you would be
13	in a position to call because I only have one land
14	line here and my cell phone does not work where I am.
15	MS. DUGAN: Yes, I will do that.
16	JUDGE YOUNG: Okay. Well then let's go
17	ahead and start with the staff. And if you could
18	identify for the record who staff counsel consists of
19	at this point and who you have with you?
20	MR. KLUKAN: Counsel for the staff, Your
21	Honor, is Brett Klukan. I also have with me Catherine
22	Scott, formerly Catherine Marco. And our team leader
23	Stephen Cohen.
24	JUDGE YOUNG: Did Marsha
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WASHINGTON, D.C. 20005-3701

MR. KLUKAN: Marsha did, Your Honor, file

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2	training she's unavailable to be with us at this time.
3 -	JUDGE YOUNG: But she is listed. Tell me
4	her last name again.
5	MR. KLUKAN: Simon.
6	JUDGE YOUNG: Simon. Marsha Simon is
7	still to be listed as staff counsel, correct?
8	MR. KLUKAN: Correct, Your Honor.
9	JUDGE YOUNG: Okay. And who else do you
10	have with you?
11	MR. KLUKAN: I have with me Catherine
12	Marco or now known as Catherine Scott. And our team
13	leader for the staff Stephen Cohen.
14	JUDGE YOUNG: Okay. Thank you.
15	For the applicant?
16	MR. SMITH: Tyson Smith for Crow Butte
17	Resources. And Emily Duncan is also on the phone.
18	And Mark McGuire is on the line as well.
19	MR. McGUIRE: Correct.
20	JUDGE YOUNG: Okay. Mr. Ellison, why
21	don't we start with you for the intervenors and then
22	we'll go to Ms. Dugan and Mr. Robinson and you can let
23	us what's happening with Mr. Frankel and Mr. Ballanco.
24	MR. ELLISON: Yes, Your Honor. Bruce
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1	JUDGE YOUNG: While we're waiting for Ms.
2	Dugan, Mr. Robinson.
3	MR. ROBINSON: This is Shane Robinson for
4	Western Nebraska Resources Council.
5	JUDGE YOUNG: And Mr. Frankel is still co-
6	counsel with you?
7	MR. ROBINSON: That's correct.
8	JUDGE YOUNG: And do you know what the
9	situation is with him at this point? Is he going to
10	be joining us or not?
11	MR. ROBINSON: I am not sure. I was out
12	of the country until yesterday and haven't spoken with
13	him since I returned.
14	MS. DUGAN: Who is speaking, please?
15	JUDGE YOUNG: That was Mr. Shane Robinson,
16	I think.
17	MS. DUGAN: All right.
18	JUDGE YOUNG: Ms. Dugan, are you finished
19	with your call to Mr. Ballanco?
20	MS. DUGAN: Yes. I left a voice mail.
21	I'm assuming the number was correct. There was no
22	identifying information in the voice message that
23	answered the phone.
24	JUDGE YOUNG: Okay. Is there anyone else
25	on the phone besides that we've gone through?
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Okay. For the court reporter, you did get 1 2 all that, right? 3 MS. DUGAN: And my presence is noticed. JUDGE YOUNG: Ms. Dugan, right? 4 5 MS. DUGAN: Yes. 6 COURT REPORTER: Yes, Your Honor. 7 JUDGE YOUNG: If you need to stop us to 8 clarify what any words are or stop us from talking to 9 each other, please feel free. And then if you need to 10 keep any of us at the end to get spellings of names or 11 words, feel free. 12 COURT REPORTER: Thank you, Your Honor. I 13 appreciate it. 14 JUDGE YOUNG: Okay. All right. Before we 15 went on the record we were talking about a couple of things. One was to make sure who counsel was for all 16 17 the parties, and I think we've pretty much clarified 18 that at this point. Mr. Frankel may or may not be 19 calling in, and Mr. Ballanco, we're not sure what his 20 situation is. 2.1 We were also talking about the Board would like under the 10 CFR 2.316 to ask the intervenors to 22 23 get together and discuss which of the issues remaining 24 for hearing will be handled by which attorney. 25 other words, we'd like for you to consolidate your

presentations so we won't be getting duplicative filings saying essentially the same thing on the various issues.

The issues, of course, for hearing at this point absent the admission of any future contentions are those stated at pages 36 and 37 of the Commission's order in CLI-09-12.

One thing does occur to us, and that is that subpart A(1) and subpart A(2) as to the mixing, obviously the proof on those will probably overlap and it. would seem that there would be no need to present two sets of proof on that. But the sub, sub, sub parts, so to speak, that are listed as basis those might separate out some of the issues to an extent such that you could decide among yourselves, and I'm talking to the intervenors at this point, how you want to divide up your presentation of the evidence. that would include: The filing of written pre-filed testimony; pre-filed rebuttal testimony; the filing of questions that you'd like to have the Board ask. significant it will require some amount of coordination among all of you.

Now we're assuming in saying this that all of the intervenors wish to participate as to all of the issues that the Commission has set out in the

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	subpart A(1) and subpart A(2) or the contention. And
2	we may end up having to call those A(1) would be one
3	and A(2) would be another one and then the subparts of
4	those just for ease for reference.
5	But is our assumption correct that all of
6	the intervenors will be participating on all of the
7.	issues and contentions?
8	MR. ELLISON: Your Honor, on behalf of
9	Debra White Plume, this is Bruce Ellison on Daniel
10	Wilson
11	MS. DUGAN: I'm sorry. I can't hear.
12	MR. ELLISON: Yes. This is Bruce Ellison
13	on behalf of Daniel Wilson and Owe Aku. I would
14	believe from our perspective that that would be
15	correct, Your Honor.
16	JUDGE YOUNG: Mr. Robinson?
17	MR. ROBINSON: I agree.
18	JUDGE YOUNG: Ms. Dugan?
19	MS. DUGAN: I agree.
20	JUDGE YOUNG: And
21	MR. ELLISON: I think Mr. Ballanco would
22	agree too, Your Honor.
23	JUDGE YOUNG: Okay. That's what our
24	assumption was. And so basically we'd like to ask all
25	of you to get together and just indicate to us how you

1	want to divide up the presentation, who you want to
2	designate as lead counsel on the various issues. And
3	we can set a deadline for that that will accommodate
4	your needs in that regard since we're obviously not
5	around the corner from the filing of that proof.
6	When we set this conference call we were
7	thinking that the FEIS would be issued in December, in
8	other words this month, and so there's less urgency
9	then there was at that point.
10	How long would you like to confer on that?
11	MR. ELLISON: Your Honor, this is Bruce
12	Ellison.
13	I guess I would like to get a sense of the
14	Court's thinking, at least in terms of the outer
15	limits of that. We can do some consultation in the
16	next week or so, but then we get into a holiday
17	period.
18	Could I get a sense of what Your Honors
19	were thinking in that regard: Two weeks, a month, a
20	month and a half?
21	MS. DUGAN: Excuse me. Mr. Ellison, I can
22	hear everyone clearly but you. You
23	MR. ELLISON: Oh, I'm sorry. I'm not sure
24	if I can improve that.
25	JUDGE YOUNG: Could you hold your mouth

1	closer to the phone, maybe?
2	MR. ELLISON: I'm trying, Your Honor.
3	JUDGE YOUNG: That's good. That's good.
4	MR. ELLISON: Is that better? All right.
5	MS. DUGAN: Yes, much.
6	MR. ELLISON: Thank you.
7	I don't know what Your Honors were
8	thinking of in terms of, you know, for us to get back
9	to you within a week, a few weeks in light of the
10	holidays coming up, after the first of the year and
11	then if so, when. Because that would give us a sense.
12	I mean, we can begin some consultation, certainly,
13	within the next week or so assuming we can get a hold
14	of everybody. But when were Your Honors thinking that
15	they'd like to have a response back from us?
16	JUDGE YOUNG: As I said, I don't think
17	there's any urgency. If you would like until after
18	the holidays or, I mean
19	JUDGE COLE: We're months away from the
20	filings. Why don't you want for the filings?
21	JUDGE YOUNG: Right. So you let us know
22	when you think would be a good time. And you could let
23	us know after the conference, if you like.
24	MR. ELLISON: Okay. That might be better.
25	Then we could certainly talk about that, Your Honor.
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JUDGE YOUNG: Okay. But I think as we discussed before we went the record, the basic idea is we want to make this as efficient as possible. And since you all seem to have congruent interests—

MR. ELLISON: Yes.

JUDGE YOUNG: -- it seems like you would be able to get together and decide how you want to present your proof.

right. Just moving on, we also indicated before we went on the record that we'd like to hear from the staff as to what your current expectation is as to whether these dates; the most recent dates we have are February of 2010 for the SER and March 2010 for the final, I said FEIS but the final Environmental Review document is a more accurate term, I quess. Do you have any idea at this point how firm those dates are? And part of the reason we ask is, as we said before, with these dates that would put us into next October for a hearing. And after October the weather becomes a little iffy out in Nebraska based on our experience. And so we're partly thinking of that in terms of this question as to the firmness of your dates.

MR. KLUKAN: Your Honor --

JUDGE COLE: Is this Mr. Cohen?

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MR. KLUKAN: No, this is Mr. Klukan, Your 1 2 Honor, I apologize. These dates, I'm sorry to be vague, Your 3 4 Honor, but are the best dates available. We don't 5 have any open issues at this time as far as we're aware with regards to the final Environmental Review 6 7 That's simply how long it's going to take for us to prepare we estimate at this point. 8 However, with regard with the SER, as we 9 10 do expect there to be open issues in the draft SER, when that concludes or when we're able to write the 11 12 final SER depends, in large part, on how the applicant 13 responds to the open issues of the draft SER. 14 JUDGE YOUNG: And would there be any point in asking applicant to enlighten us, or is that just 15 a matter of the acceptance of how they respond? 16 17 SMITH: Your Honor, this is Tyson Smith from Crow Butts. 18 19 You know, we are doing our best to respond to the requests for information in as timely a fashion 20 as we can in terms of generating the information and 2.1 22 then providing it to the NRC staff. JUDGE YOUNG: Okay. Well, I think as we 23 may have done this before, but we have to end up 24 setting initial dates and weather fallback dates if we 25

1	do get into next winter for the hearing time. Because
2	I think everyone knows that's the Board in the license
3	renewal case got stranded by a blizzard trying to get
4	to one oral argument, was it last late winter or early
5	spring. And so we want to try to
6	JUDGE COLE: It was snow shoe weather.
7	JUDGE YOUNG: Right. So in any event, the
8	staff will continue to give us updates and we'll see
9	where that takes us.
10	MR. ELLISON: Judge Young, this is Bruce
11	Ellison on behalf Debra White Plume and Owe Aku.
12	JUDGE YOUNG: Could you get a little
13	closer to the phone?
14	MR. ELLISON: Yes, ma'am. Thank you.
15	I have a question: Does it make sense for
16	the intervenors to be providing, or I guess I should
17	ask it this way. If we can get together and then,
18	say, provide the Court with the responses to who would
19	have primary in various issues, say in January can we
20	have some flexibility with that in terms of should
21	once we get the final Environmental Review let alone
22	the draft SER, should that change at all, can we have
23	some flexibility on that should we need to do that?
24	JUDGE YOUNG: Yes. We think that would be
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MR. ELLISON: Thank you.

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JUDGE YOUNG: And, of course, we don't know whether there might be anymore contentions. Once we get those documents we do want to remind everyone of the deadlines that are set, or the timeline that we set in our scheduling order. Make sure you keep to those. In other words, 30 days after the relevant document for any new contentions that would be based on those.

And I don't know whether at this point what procedure you have in place, what procedure the staff has in place for notifying the parties of the availability of the document. But just to avoid any potential problems with that, could the staff make sure that once these are issues that you immediately let all parties know that they have been issued and where they can be located. And we'll just count the date that you notify everyone of that availability, we'll count that as the date from which we start counting the 30 days.

MR. ELLISON: Your Honor, this is Bruce Ellison.

May I request that the applicant at least send it to me if it wasn't planning to do it by everybody, by email rather than a formal filing.

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1	Because my office still struggles sometimes with
2	getting into the EIE.
3	MR. KLUKAN: Your Honor, this is Brad
4	Klukan for the NRC staff.
5	The staff anticipated sending a Board
6	notification out and notification to the parties of
7	when these documents are available, the final SER and
8	the final Environmental Review document. And also we
9	will let the parties know when the draft versions of
10	such are available.
11	But in that letter we would provide the ML
12	number to ADAMS so that the parties and the Board can
13	access the documents through the ADAMS system.
14	JUDGE YOUNG: Right. Thank you.
15	JUDGE COLE: But could you also email that
16	information to them?
17	MR. KLUKAN: Sure. No problem, Your
18	Honor.
19	MR. ELLISON: Thank you. Thank you very
20	much.
21	JUDGE YOUNG: All right. You've all
22	received the schedule. And most all the dates are
23	tied to various other dates. So we're not able at
24	this point to fill in actual dates. But with that
25	said, do any of the parties have any issues that you'd

1	like to raise with regard to the schedule, or as a
2	matter of fact, with regard to anything else? Let's
3	just use this as a status conference and an
4	opportunity for any issues that any party has to be
5	brought out and addressed or discussed, at least?
6	MS. DUGAN: This is Grace Dugan.
7	I'm confused about the October hearing
8	date you've referred to, Judge Young. If the final
9	Environmental Review is released in May, of course, we
10	don't early May or late May
11	JUDGE YOUNG: I think it's March at this
12	point, right?
13	JUDGE COLE: It's March 2010.
14	MR. KLUKAN: Yes, correct, Your Honor.
15	But I'd also like to make one clarification. I
16	misspoke. There won't be a draft SER made available.
17	There will, however, be a draft Environmental Review
18	document made available to the public.
19.	I misspoke.
20	JUDGE YOUNG: And that will be when?
21	MR. KLUKAN: There won't be a draft the
22	staff did not anticipate releasing for the public a
23	draft copy of the SER. The staff does, however,
24	anticipate releasing a public copy or a public
25	dogument or vergion of the draft Environmental Poview

1	document. I misspoke there.
2	But, yes, the date is March '10, or March
3	2010 is the anticipated publication date.
4	JUDGE YOUNG: I'm sorry. What I was
5	trying to understand is are you saying that the March
6	2010 is the draft Environmental Review date or the
7	final?
8	MR. KLUKAN: That would be a final, Your
9	Honor. I apologize. I was simply stating that prior
10	to that we will also notify the Board and the parties
11	of the availability of the draft Environmental Review
12	document.
13	JUDGE YOUNG: And when would that draft
14	be, do you know?
15	Hello?
16	MR. KLUKAN: I'm sorry, Your Honor. This
17	is Brad Klukan. I'm conferencing right now, if you
18	could just give me one moment. Discussing it with
19	Steve Cohen, our team manager who is here.
20	JUDGE YOUNG: Okay.
21	MR. ELLISON: Your Honor, this is Bruce
22	Ellison.
23	With keeping in mind the March '10 day for
24	what I believe would be the final, or at least
25	tentatively the final Environmental Review, with
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1 regards to the 30 day notice I just wanted to let 2 everyone know I start what could be a two week federal jury trial on March 9th, so we would probably be 3 needing additional time on behalf of Debra White Plume 4 5 6 JUDGE YOUNG: I think that we probably 7 should set another status conference for maybe late February or early March before that happens. And then 8. 9 we can talk about whether that's still on and whether 10 you would need that time at that point. 11 MR. ELLISON: Thank you, Your Honor. I was 12 actually going to suggest that. So thank you. 13 JUDGE YOUNG: Okay. Is the staff finished conferring? 14 15 MR. KLUKAN: Your Honor, just to clarify. If the Environmental Review document turns out to be 16 17 EA and there's no finding of significant impact, there won't be a draft made publicly available before the 18 19 publication of the final EA. But if the staff 20 determines that an EIS is necessary upon a finding of 21 significant impact, then the draft would be made 22 available prior to that at a time to allow for public 23 But I can't say what that is yet as the comment. staff has not yet made the determination of whether 24 25 there is a significant impact to necessitate an EIS.

1	JUDGE YOUNG: Okay. Well, just a couple
2	of things. And, let's deal with Ms. Dugan's question
3	first.
4	The way we came up with the October date
5	was to start with the 155 days after issuance of the
6	final Environmental Review document, being in March.
. 7	And then add to that the several ten day periods found
8	in
9	MS. DUGAN: Yes. Yes, Judge. I am
10	evidently mistaken. I thought that the Environmental
11	Review document was contemplated for May. I thought
12	that's what the filing said.
13	JUDGE YOUNG: Oh, okay. I think it's
14	March.
15	JUDGE COLE: It is March.
16	JUDGE YOUNG: But I would guess, and this
17	may not be the case, but I hazard a guess that if the
18	staff decides than an EIS is necessary, that that
19	might be delayed further. In any event, with regard
20	to a draft document as Judge Cole just pointed out
21	that, that if there were to be any new contentions
22	filed on a draft Environmental Review document, that
23	those would be due 30 days after that.
24	And to the extent that there might be any
25	issues that are first made available at that point and

not a later point, unless all the parties agree, then in order to avoid an argument that well intervenors could have filed something based on the draft Environmental document, you might want to pay attention to what comes out at that point and be prepared to file contentions within 30 days of that draft date or request an extension at that time if you think you need one at that time. So as said before, it would probably be a idea to set another status conference sometime in maybe February or early March. February might be better. And probably what we'll do is just ask people to give us your available dates or we'll I don't think we're prepared at this issue some. point to set anything definite in February. But if everyone can sort of anticipate and check their calendars after the conference. Does anyone at this point know of any dates in February when you would not be available? might be better to check in more detail as we get closer to that time. Maybe in January. Ms. Dugan, did that address your question? MS. DUGAN: It did. Thank you. Okay. Are there any other JUDGE YOUNG:

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issues that any party would like to raise?

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1	Hearing none, dare we assume that we have
2	nothing further to talk about today?
3	MR. ELLISON: Bruce Ellison on behalf of
4	Owe Aku and Debra White Plume.
5	We have nothing further at this time, Your
6	Honor.
7	JUDGE YOUNG: Anyone else?
8	Is the staff still here?
9	MR. KLUKAN: Yes, Your Honor.
10	JUDGE YOUNG: And you have nothing
11	further?
12	Applicant?
13	MR. SMITH: Nothing further, Your Honor.
14	JUDGE YOUNG: Okay. And Ms. Dugan and Mr.
15	Robinson?
16	MR. ROBINSON: Nothing further.
17	JUDGE YOUNG: And did Mr. Frankel or
18	Ballanco join us at any point? I don't think so.
19	Okay. Within the next couple of weeks
20	we'll issue another order following up on this
21	telephone conference. And to the extent, of course,
22	that any party has any issues that you'd like to raise
23	or if any party would like to ask that we schedule
24	another status conference before the one that we've
25	tentatively set for February, feel free to contact

And

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evervone. It's best that you would contact all the parties verbally in advance, and then file something in writing just requesting that we set another conference or raising whatever issue you'd like to raise. Anything else, Judge Oliver? JUDGE OLIVER: I had one question. this is to the staff and it deals with procedure. just not familiar with it. The scheduling is based around the two reports. And you said that the timing of the reports is based on the response from the applicant. Do you go through the report entirely and you send out a list of responses or as you go through the report and you run across questions, then you ask the applicant for responses? Do you understand my question? Cohen, just to make sure I'm stating it correctly.

MR. KLUKAN: One moment, Your Honor, while I conference very quickly with my team leader, Mr.

Your Honor, I think this addresses your question. As the staff prepares the identifies questions or issues that are unanswered. And then once compiling this list, either presents them on a subject-by-subject basis to the applicant or presents them in toto to the applicant all the open

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1.	issues the staff identifies in the draft SER as its
2	put together.
3	JUDGE OLIVER: Okay. Thank you.
4	JUDGE YOUNG: Judge Cole, did you
5	JUDGE COLE: This is Judge Cole, I have
6	nothing further.
7	JUDGE YOUNG: All right. It was pleasant
8	talking with all of you today.
9	Does the court reporter have any last
10	minute things before we sign off?
11	I guess we can go off the record. We don't
12	need to put anything further on the record.
13	(Whereupon, the Pre-Hearing Status
14	Conference was adjourned at 3:00 p.m.)
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### CERTIFICATE

This is to certify that the attached proceedings before the United States Nuclear Regulatory Commission in the matter of:

Crow Butte Resources, Inc.

Leach Uranium Recovery Fac.

Name of Proceeding: Pre-Hearing Conference

Docket Number: 40

40-8943-MLA

Location:

(teleconference)

were held as herein appears, and that this is the original transcript thereof for the file of the United States Nuclear Regulatory Commission taken by me and, thereafter reduced to typewriting by me or under the direction of the court reporting company, and that the transcript is a true and accurate record of the foregoing proceedings.

Peter Sullivan

Official Reporter

Neal R. Gross & Co., Inc.