## **Official Transcript of Proceedings**

## NUCLEAR REGULATORY COMMISSION

Title:	Environmental Scoping Opportunity for
	Public Comments: RE Watts Bar Unit 2
	Afternoon Session

Docket Number: 50-391

Location: Sweetwater, Tennessee

Date: Tuesday, October 6, 2009

Work Order No.: NRC-3114

Pages 1-74

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1	UNITED STATES OF AMERICA
2	NUCLEAR REGULATORY COMMISSION
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5	MEETING ON ENVIRONMENTAL SCOPING
6	OPPORTUNITY FOR PUBLIC COMMENTS Docket No. 50-391
7	WATTS BAR NUCLEAR PLANT UNIT 2
8	x
9	Tuesday, October 6, 2009
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11	Andrew Johnson Room
12	Magnuson Hotel
13	1421 Murrays Chapel Road
14	Sweetwater, Tennessee
15	The meeting convened at 1:30 p.m.
16	PANEL MEMBERS:
17	FRANCIS X. "CHIP" CAMERON, Facilitator
18	PATRICK MILANO, Sr. Project Manager
19	DENNIS BEISSEL, Environmental Project Manager
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1	<u>P R O C E E D I N G S</u>
2	MR. CAMERON: Thank you. My name is Chip
3	Cameron, and I work for the Executive Director for
4	Operations at the Nuclear Regulatory Commission, the
5	NRC. And it's my pleasure to serve as your
6	facilitator for today's meeting.
7	And our topic today is the NRC's process
8	for reviewing potential environmental impacts from the
9	licensing of a new nuclear reactor at Watts Bar. We
10	received a license application from the Tennessee
11	Valley Authority, TVA, to finish construction and
12	operate a new reactor, Watts Bar 2.
13	And what I'd like to do is just go through
14	a few meeting process issues so you know what to
15	expect this afternoon, before we get to the substance
16	of our discussions, and I'd like to talk to you about
17	the format for the meeting, some simple ground rules
18	to help us all to have a productive meeting this
19	afternoon, and to introduce the NRC staff that will be
20	talking to you today.
21	In terms of the format for the meeting,
22	it's really a two-part format. The first part is the
23	NRC is going to give you some brief presentations,
24	some information on the background on the NRC review
25	process for a license application such as this.
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1	And we're going to go to the second part
2	of the meeting, which is an opportunity for the NRC to
3	listen to your advice, your comments, your
4	recommendations on what the NRC should look at when
5	it's preparing its Environmental Impact Statement,
6	when it's preforming its environmental review.
7	Now, the NRC staff is going to tell you
8	that they're also accepting written comments on these
9	issues, but whatever you say today will carry the same
10	weight as any written comments that you may wish to
11	submit, and of course you can talk today and then
12	submit a written comment; all of that is welcome and
13	fine.
14	When the NRC presentations are done, we're
15	going to have some time for a few questions about
16	those presentations, to just make sure that all of the
17	information this process is clear to all of you,
18	and I would just ask you to just hold your questions
19	until both of the NRC presenters are done with their
20	talks, and then we'll go for questions.
21	If we don't have time to get to all of
22	your questions before we need to move on to the
23	comment part of the meeting, the NRC staff will be
24	here after the meeting to talk with you in more detail
25	about any questions that you might have.
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Ground rules are very simple. When we get to the question period, just signal me, and I'll bring you this cordless microphone, and if you could just introduce yourself to us and ask your question. and then we'll go to the NRC staff for answers.

Second ground rule: I would ask that only 6 7 one person at a time speak, most importantly so that 8 we can give our full attention to whomever has the floor at the moment, but also we're transcribing the 9 meeting, and Brenda Thompson is our stenographer, our 10 11 court reporter today, and that will be the NRC's 12 record of the meeting, and it also will be your record of the meeting. 13

And if we follow the one-person-at-a-time ground rule, Brenda will be able to get what I call a clean transcript; she'll know who is speaking at a particular moment and identify them like that in the transcript.

I would also ask you to be brief in your comments so that we can make sure that we get to everyone today. I don't think we're going to have any time problems, but I always like to make people aware of the need to be brief.

Usually we have a five-minute ground rule on presentations, and then people can expand in their

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written comments, but obviously we have a little leeway today on that five-minute ground rule.

3 And the NRC staff is here today to 4 carefully listen to any comments that you make, and 5 they're not going to be talking to you about your We're listening 6 comments. qoing to be to the 7 comments, but the NRC staff is going to carefully 8 consider those comments, and they'll issue what's called a scoping report, and we'll tell you a little 9 more about that. 10

And finally I would just ask all of you to show courtesy to each other today. You may hear opinions today that differ from your own, and I would just ask you to respect the person who is giving that opinion.

And with that, let me introduce our two speakers. First we're going to hear from Pat Milano, and Pat is the senior project manager for the safety review on the Watts Bar 2 license application, and he's going to give you an overview of the entire NRC review process and, importantly, some history on this particular application.

And then we're going to go to the heart of the topic today, and we're going to Dennis Beissel, who is the environmental project manager on this

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1	particular license application, and Dennis is going to
2	go into some more detail on the environmental review
3	process.
4	So we would all thank you for coming out
5	to be with us today to help us with this important
6	decision, and with that, I'm just going to go directly
7	to Pat, then we'll go to Dennis, and then we'll go on
8	to you for questions. Thank you.
9	MR. MILANO: Thank you, Chip.
10	Again, as Chip mentioned, my name is
11	Patrick Milano. I'm from the NRC Headquarters office
12	in Rockville, Maryland, and I'm the project manager
13	assigned to the review of the operating license
14	application within the Office of Nuclear Regulation.
15	A little background for you: Under the
16	Atomic Energy Act and the Energy Reorganization Acts,
17	regulations were formulated to provide for the
18	licensing of new reactors. More specifically, the
19	NRC's review of the Watts Bar Nuclear Plant Unit 2
20	will be governed by the provisions of Part 50 of Title
21	10 of the Code of Federal Regulations, 10 CFR 50.
22	Again, that's unlike what you're seeing if
23	you're aware of the New Reactor Program that's
24	being where some of the new plants are going under
25	Part 52. Watts Bar is going to remain under the Part
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An application for operating license is required to submit information that describes the facility, presents the design basis and the limits of its operation and presents a safety analysis of the structure, systems, and components and the facility as a whole.

8 This is commonly referred to as the safety 9 portion of the review, which is what I and our 10 organization, and NRR is primarily responsible for.

11 In addition, an application for a facility 12 whose construction and operation may have а significant impact on the environment is also required 13 14to be accompanied by an environmental report under Subpart A of Part 51, 10 CFR Part 51. 15

The NRC recognizes a continuing obligation to conduct its licensing and regulatory functions in a manner which is both receptive to the environmental concerns and is consistent with its responsibility as an independent regulatory agency for protecting the radiological health and safety of the public.

Today we're here as part of the process for the review of the environmental report for Watts Bar Unit 2. In this regard, the purpose of this meeting, as you see up on the slide, is to establish

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an early and open process for determining the scope of the issues to be addressed and then, more so, for identifying the significant environmental issues related to the operation of Watts Bar Unit 2.

5 I'd like to give you a little bit of history of the licensing of Watts Bar 2. The National 6 Environmental Policy Act of 1969, commonly referred to 7 8 directs that all agencies of federal as NEPA, government comply with NEPA procedures, except where 9 10 they're inconsistent with other regulatory 11 requirements.

12 Under NRC's regulations, an applicant such as TVA desiring to construct or operate a nuclear 13 14plant, must submit an environmental review for review by the NRC staff. However, as a federal agency 15 Tennessee Valley Authority is 16 itself, the also required to comply with NEPA procedures. 17

Therefore, in 1972, TVA submitted its 18 19 Environmental Impact Statement to support its proposed construction of Watts Bar Units 1 and 2. 20 The NRC 21 reviewed this, along with other facility design 22 information when it issued the construction permits for both units in early 1973, specifically January 23 1973. 24

TVA supplemented its Environmental Impact

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Statement in 1976, along with its application for operating licenses for both units. After review, NRC prepared an environmental statement detailing its review of the environmental effects of the operation of the plant.

As you are aware, TVA halted construction 6 7 of Watts Bar in the mid 1980s due to a series of 8 management difficulties construction and and deficiencies within its organization, 9 and after 10 construction resumed in the early '90s and Watts Bar 11 Unit 1 was nearing completion, NRC supplemented the environmental review, in 1995, for Watts Bar Unit 1, 12 and the plant received a license to operate later on 13 14in that year, in November of '95.

During this period Unit 2 remained in what's called a deferred plant status. Then in August of 2007, TVA notified the NRC that it planned to reactivate construction of Watts Bar Unit 2 and to complete the licensing of that unit.

To support this effort, TVA supplemented its Environmental Impact Statement for Unit 2 in July of 2008 and updated its overall license application March of this year.

As some of you are aware, the NRC has held two meetings for the public, in December -- the

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previous December, that try to explain and address for the public the process that the NRC was going to take in reviewing the operating license application for Watts Bar 2. However, I'm going to highlight some of the major aspects of this process.

As I mentioned to begin with, there are 6 7 several facets of the review of any operating license application. The NRC's safety findings are documented 8 in a safety evaluation report, and also there are some 9 several other reports that are also prepared, dealing 10 11 with such aspects as environmental, which we're here today to discuss, as well as security and emergency 12 preparedness. 13

After these reviews are completed, the staff will present its findings to the Commission's independent advisory committee, called the Advisory Committee on Reactor Safety, or you may also hear the acronym ACRS.

ACRS provides its recommendation about whether the plant should be given an operating license directly to the commissioners, rather than to the staff itself.

During the same time period, the NRC will be inspecting the construction of the facility to determine if it's been constructed in accordance with the approved design requirements and industry codes

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1	and standards.
2	Lastly, if the Commission determines that
3	the plant should be given an operating license, it
4	will authorize the director of the Office of Nuclear
5	Reactor Regulation to issue that license.
6	And that pretty much is my presentation
7	with regard to the safety portion of the review. With
8	that, I'm going to turn it over to Dennis Beissel, who
9	will provide you with an understanding of what's going
10	to transpire on the environmental side.
11	MR. BEISSEL: Thank you.
12	My name is Dennis Beissel; I'm a project
13	manager and a hydrologist with the Nuclear Regulatory
14	Commission in Headquarters in Rockville.
15	As Pat said, the NRC's evaluation or
16	environmental review is governed by NEPA, and NEPA
17	requires that all federal agencies follow a systematic
18	approach in evaluating potential environmental impacts
19	associated with certain actions. And we at the NRC
20	consider the environmental impacts of the proposed
21	action, and in this case it is issuing or not issuing
22	an operating license.
23	The process is specifically structured to
24	involve public participation, which is and obtain
25	public comment, and this meeting is a very large part
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of that.

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2	While we prepare an Environmental Impact
3	Statement, we're going to consider, analyze, and
4	evaluate the impacts of issuing the license. During
5	the review we look for and evaluate any new and
6	significant information that might call into question
7	the conclusions that were previously reached in the
8	1978 FES or EIS that we produced. In addition, we'll
9	search for new issues that may not have been addressed
10	in the document of 20 years ago.

11 The purpose of an EIS -- among all these bullets, the important part is -- all being important, 12 but that it provides full and fair discussion and 13 14 disclosure of environmental impacts. This is not a 15 regulatory requirement document; it's a disclosure 16 document. We are going to evaluate and disclose 17 environmental conditions, even though don't we actually as an agency regulate those conditions; it's 18 done by state agencies or other federal agencies. 19

20 While we evaluate the impacts and the 21 resources, we're going to consider these resources, 22 which are aquatic and terrestrial ecology; the hydrology will be both groundwater and surface water 23 hydrology. We have cultural resources, human health, 24 25 land use, and any subcategories of these that may be

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relevant to the site.

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For our information gathering, we'll use information that was in the environmental report submitted by TVA as part of their license application. We're going -- actually this week we're conducting an environmental audit of the site, where we tour the facility; we observe plant systems and evaluate the interaction of plant operations with the environment.

We talk to plant personnel and review 9 10 specific documentation of plant operations. We will 11 speak to and consult with federal, state, and local 12 officials, permitting authorities, social and We've already submitted letters and have services. 13 14had phone calls with them and invited them to come and talk to us this week or any other week during the 15 comment period, if they wish. 16

We']] consider the received 17 comments during the public scoping period in this meeting and 18 the scoping period that carries on past this meeting, 19 and all of this information forms the basis of our 20 21 preliminary conclusions which will be presented in a 22 Draft Environmental Impact Statement.

Just a little bit of background, again, to repeat some things: The NRC issued the Final Environmental Statement in 1978. What we're going to

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14 1 produce now is a draft, which is an Environmental 2 Impact Statement, but it serves as a supplemental to 3 the Final Environmental Statement. 4 The regulatory requirements that govern what we do is found in 10 CFR Part 51. And our staff 5 guidance is found in the NUREG-1555, which describes 6 for us what we should look at, and it's in a very 7 detailed guidance. But it's nonprescriptive; it is a 8 quidance document. 9 10 The process -- right now we're in the 11 first bullets here during environmental scoping and 12 this public meeting. We're going to then perform our review and evaluation of the information, and we'll 13 14produce a Draft Environmental Impact Statement, and at that time -- I don't have the schedule in front of me, 15 but we'll have another meeting or two meetings similar 16 to these meetings today, where we'll present 17 our results, and then we invite comments and questions on 18 them at that time. 19 Then after all the review and evaluation 20 21 of the draft, then a Final Environmental Statement is 22 published by the NRC. 23 scoping for As far comments as 24 environmental, I think there were copies of these in 25 the back, so if you don't want to have to try to write **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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1	down the address and the e-mail's kind of a
2	mouthful, so I'm not going to read it, but these are
3	available in the back so you can copy them from there.
4	And that's really all I had for a summary.
5	I didn't want to get into too much detail. Do we go
6	to questions now?
7	MR. CAMERON: Yes. Let me just
8	MR. BEISSEL: Go ahead.
9	MR. CAMERON: Let me just say that Pat and
10	Dennis are our two speakers today, but we also have
11	many others here from the NRC staff from our Office of
12	General Counsel, our Office of Public Affairs, our
13	resident inspectors, so that we can make sure that we
14	answer your questions, but also so that they're here
15	to talk to you after the meeting about anything that
16	you might have.
17	And I don't know if our handouts have them
18	on, but Dennis and Pat are fully available through
19	phone and e-mail to all of you if you have any
20	questions or concerns, because these meetings are just
21	one dot in time, and we'd like to maintain some
22	continuity with you throughout this process.
23	But thank you, Pat; thank you, Dennis.
24	Are there questions about the NRC process
25	that's going on now that we can answer for you?
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1	Yes. And just please introduce yourself
2	to us, sir.
3	DR. McCLUNEY: Yes. I'm Dr. Ross
4	McCluney, and I'll be speaking a little bit later. I
5	just had one question; let me find it.
6	MR. CAMERON: Sure.
7	DR. McCLUNEY: In the process of the
8	Environmental Impact Statements here it is. The
9	history of license applications: I noticed the NRC
10	supplement to the Environmental Impact Statement,
11	April 1995 was the date, but in the more recent one,
12	in July, it referred back to that statement with a
13	date of December 1995, with reference to the
14	alternatives.
15	It didn't provide alternatives that I was
16	interested in seeing, and the current one referred
17	back to that one, and I didn't I was confused
18	whether it's the April one or the December one.
19	MR. CAMERON: Can we provide some
20	clarification on whether there was a separate December
21	1995 document on alternatives? Do we have any
22	information on that? And we have to get you on the
23	transcript, so that we'll need to have you use the
24	microphone.
25	MR. BEISSEL: Yes. I'm not sure the
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alternatives -- the 1995 document was for the -- it was a supplement to the Final Environmental Statement for the cooling system. And I don't think it had alternatives to, you know, power generation or anything; it wasn't that kind of an alternative discussion. MR. CAMERON: So there was an April '95 8 Environmental Impact Statement, and then a few months

9 later we issued something that discussed the cooling 10 aspects.

VOICE: Yes.

MR. CAMERON: Is that correct?

I think there was MR. BEISSEL: 13 one 14document in '95 that was published. I don't know -- I wasn't there then; I don't know when the draft was 15 issued, but I know the final date is in -- is from 16 17 1995.

MR. CAMERON: And I think obviously the 18 doctor is asking to make sure that he has complete 19 20 information from the past. Is there anything else 21 that we can offer on this, Pat?

22 MR. MILANO: Well, first of all, those are -- those supplements in 1995 were only for Unit 1; 23 24 they were not for Unit 2. The April '95 supplement --25 there were some other documents of lesser nature that

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18 1 I did not include in the list, and those are all 2 referred to in the record and stuff. 3 If you do need some help with other 4 documents that form up the environmental report, I can 5 try to get that to you. Okay. And I just want to 6 MR. CAMERON: 7 make sure that -- I don't want to beat this to death, 8 but the 1995 was Unit 1. 9 MR. MILANO: That is correct. 10 MR. CAMERON: And Dr. McCluney, I think it 11 is, talked about this July document referring back to 12 something in December 1995? Is that what you're saying? 13 14 And was the December 1995 -- we don't know what you're specifically referring to, but maybe after 15 meeting we can try to clear up 16 the all those documents, to make sure that you know exactly --17 DR. McCLUNEY: I'll mention it in my 18 19 testimony. 20 MR. CAMERON: All right. Thank you. 21 Other questions on any of the process 22 issues? 23 And Sandy, could you just introduce Yes. 24 yourself. 25 MS. KURTZ: I'm Sandy Kurtz. I just had a **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. (202) 234-4433 WASHINGTON, D.C. 20005-3701 www.nealrgross.com

question for Mr. Milano regarding your summary on the safety reports. I was wondering if the safety evaluation report was delivered to the Advisory Committee on Reactor Safety, who you said reported directly to the Commission and not to the staff.

6 So is the safety evaluation report done by 7 the staff? Do they give it to the advisory committee? 8 MR. CAMERON: Okay. Pat, let's get you on 9 the record here.

10 The safety evaluation report MR. MILANO: 11 is provided to the Advisory Committee for Reactor 12 Safety when -- understand, too, that it's not just a As you'll single document. see, there was 13 the 14original safety evaluation report that was done for Units 1 2, 15 both Watts Bar and and that was supplemented 20 times and ultimately culminated in the 16 licensing of Watts Bar Unit 1. 17

18 We have -- in February of this year we supplemented it for Watts Bar Unit 2, basically to lay 19 out the framework -- it wasn't predominantly there to 20 21 reflect any safety reviews; what it was done for was 22 to give everybody the starting point for where the NRC is picking up its review of Watts Bar Unit 2, and that 23 there'll be subsequent 24 was supplement 21, and 25 supplements as the NRC reviews its -- the operating

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1 license application for Unit 2.

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Now, understand, too, that there were other -- safety evaluation report is a term for our reporting system, and the environmental side also -you know, there'll be other reports that are listed as safety evaluation report, but the one that we're talking about, NUREG-0498 and its supplements, are the ones that handle just the safety reviews of the design 8 and operation of the facility.

10 MR. CAMERON: And just to add on a little 11 bit for Sandy and others on this, Pat, the safety 12 evaluation report will be available to the public, and that's still being performed and, thirdly, can you 13 14just tell people a little bit about the request-foradditional-information process so that they know what 15 to expect along those lines? 16

MR. MILANO: What happens along the way is 17 that currently the NRC is reviewing the final safety 18 analysis report that TVA prepares to detail its design 19 and operation of Watts Bar Unit 2. 20

21 And you'll see in there that they -- as 22 they complete designs and make changes to what was previously described in earlier versions, they amend 23 24 the FSAR, final safety analysis report.

> And indeed they have done that. We

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21 1 have -- so far we have gotten amendments 93 and 94, 2 which came in in April and August of this year, that 3 provided a certain amount of design material to support some sections of the FSAR. 4 Those are currently under staff review. 5 If the staff does not -- feels that they don't have 6 enough information to make a finding in those areas, 7 we put out what's commonly referred to as an RAI, a 8 request for additional information. 9 10 All those type of documents are all made 11 publicly available; they're all in our -- both in our 12 document control system -- it's called ADAMS -and also the more significant documents we put on our 13 14agency website for Watts Bar Unit 2. 15 MR. CAMERON: Thank you, Pat. Dennis, RAI, same process followed on the 16 environmental review? 17 18 MR. BEISSEL: Yes. A very similar Primarily we request additional information 19 process. that we couldn't find during our site audit or site 20 21 visit or that hasn't been published and not publicly 22 available or it's not already in the record. 23 And then we submit a formal request. The 24 applicant responds and gives us the information we 25 require to finish our evaluation. Then all the -- the **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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1	basis of our evaluation, then, is all docket all
2	the information we get from them is put on the docket,
3	so it's publicly available.
4	MR. CAMERON: Great. Thank you, Dennis.
5	Does that answer your question, Sandy?
6	Anybody else have a question?
7	(Pause.)
8	MR. CAMERON: And, Lou, just introduce
9	yourself.
10	MR. ZELLER: Thank you. My name is Louis
11	Zeller. I'm with the Blue Ridge Environmental Defense
12	League.
13	I have a question about the environmental
14	side. Can you tell me if TVA has submitted its post-
15	construction environmental report, as required under
16	10 CFR 51.53?
17	MR. CAMERON: So post-construction
18	environmental report from TVA. Do we have an answer
19	on whether that's been whether that's applicable in
20	this situation or
21	MR. BEISSEL: Well, I believe they're
22	still undergoing they're still doing construction,
23	so we're not at post-construction yet, so I there
24	is I haven't seen that report; I don't think it's
25	due yet.
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23 Т don't know the -- I don't have the 1 2 regulation memorized as to how many days or months or it's due after the end of construction, but we could 3 4 find out. 5 MR. CAMERON: Okay. Let's see if we can get that information. But I guess the bottom line is 6 still ongoing, 7 construction is since that that 8 particular document has not been developed yet. 9 Okay. Anybody else? 10 (No response.) 11 MR. CAMERON: All right. And as I said, the staff will be here after the meeting to answer 12 anything else you might have. 13 14We'll go to the part of the meeting where we're going to listen to all of you, and our first two 15 16 speakers are Shane Burris and then Louis -- Lou 17 Zeller. 18 And, Shane, would you like to come up here and give us your comments. 19 20 MR. BURRIS: Thank you all. I'm Shane 21 Burris; I'm director of Monroe County Economic 22 Development, and I'm here representing the Monroe 23 County mayor, Allan Watson. His apologies; he couldn't be here. 24 25 fully support licensing Watts We Bar **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WASHINGTON, D.C. 20005-3701

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Number 2. Our unemployment rate in Monroe County right now is over 16 percent, so we would like to see jobs from that plant as it is being constructed and then once it's completed.

5 You know, the electric power that it will generate is very necessary. There's something that 6 7 most people in this room may not know. They're going 8 to build a company, Beikler, in Cleveland, Tennessee, that will build solar panels; they will also make 9 10 semiconductors, but mostly solar panels. That build-11 out, that plant will require a quarter to a third of a 12 nuclear power plant to run its full operation.

From my understanding, at the presentation that I went to, TVA's engineers are looking at, on their grid, to supply it from two nuclear power plants: one from Sequoyah and one from Watts Bar, to my understanding.

And isn't that ironic, to build solar 18 19 panels, that you need so much power. So we fully 20 support this licensing; we think the electricity is 21 necessary. I know there's some people in the room 22 that probably don't think so, but as an economic developer in the state of Tennessee, most economic 23 24 developers know that the United States and the state 25 of Tennessee's manufacturing base runs on cheap power.

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1	And if your cap and trade bill passes in
2	Congress, the electric bill will go up about 300
3	percent, and also that will end manufacturing in this
4	country as we know it, and we will only be one mass
5	distribution center.
6	So I fully support, and the Monroe County
7	mayor does, too we support the jobs, we support the
8	electric power that we feel is necessary for this
9	country and for the benefit of Monroe County and its
10	citizens.
11	Thank you.
12	MR. CAMERON: Thank you very much, Shane.
13	And now we're going to hear from Lou
14	Zeller, and then we'll go to Dr. McCluney and William
15	Reynolds.
16	MR. ZELLER: Thank you. My name is Lou
17	Zeller, and I'm the science director with the Blue
18	Ridge Environmental Defense League, which was founded
19	in 1984 on the crest of the Blue Ridge and has been
20	operating in Tennessee since 1992. It's done a
21	variety of projects.
22	I will have written comments to submit
23	today, but I just wanted to hit on the highlights of
24	perhaps one of the most important issues which relates
25	to public health and general safety issues. That
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would be the fact that Watts Bar Unit 2, as its sister reactor, Number 1, would utilize an ice-condenser containment structure -- many people have referred to this as an eggshell-type containment -- in order to reduce costs of construction, concrete and steel, in the construction of the containment vessel, that large domed structure.

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8 Ice-condenser units employ baskets of ice. 9 During an event inside of a nuclear reactor, excess 10 heat and pressure are created. Ice-condenser reactors 11 are designed to reduce that heat and pressure by using 12 baskets of ice.

There are relatively few of these reactors in operation, and they are fraught with fundamental engineering flaws and also real-world difficulties in keeping baskets of ice free, operating over a period of decades, which they are required to do.

The ice-condenser system should not be constructed in the 21st century; it should not have been constructed at all.

The cost-cutting measures designed to make construction cheaper result in some of the most dangerous reactors on the planet. A Sandia study which is memorialized in Nuclear Regulatory's own guidance documents, NUREG/CR-6427, in April 2000,

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orders of magnitude more vulnerable early containment failure than other types of pressurized water reactors. Two orders of magnitude: ten times ten, 100 times more vulnerable to a catastrophic disaster.

Hydrogen buildup during an event inside of 7 8 a nuclear reactor is one of the reasons for this 9 vulnerability. Measures over the years, which have 10 been added to or retrofitted to existing ice-condenser 11 reactors have addressed part of the problem. Buildup 12 of hydrogen is why the pressure gets so high and can cause a rupture in the containment structure. 13

14 Backfitting of hydrogen igniters over the years have not addressed the full problem. 15 Icecondenser reactors are still vulnerable to hydrogen 16 ignition during a reactor event which would otherwise 17 contained inside robust containment 18 be а more 19 structure.

This spells danger to people in Rhea 20 County, eastern Tennessee, if and when one of these 21 Combined with the 22 reactors was to be breached. fundamental problems of nuclear power, this presents 23 24 an unacceptable risk in this case.

For example, "the most complete and recent

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28 probabilistic risk assessment suggests 1 core melt 2 frequencies in the range of 1 in 1000 per reactor year 3 to 1 in 10,000 per reactor. A typical value is 3 in 4 10,000." I'm reading from David Lochbaum's monograph 5 which quotes a Nuclear Regulatory Commission statement to US Congress, and that's what I am citing here. 6 7 This is the NRC to the Congress: "Were this the 8 industry average, then in a population of 100 reactors," which we have today, "over a period of 20 9 years, the crude cumulative probability of a severe 10 reactor accident would be 45 percent." 11 That is for all reactors 12 combined, The ice-condenser including the more robust designs. 13 14reactor can withstand half the pressure of the more robust old designs, not talking about the new AP-1000 15 and other designs which have not yet been built under 16 10 CFR Part 52. 17 This reactor should not be built. Thank 18 19 you. 20 MR. CAMERON: Thank you, Lou. 21 Next we're going to go to Dr. McCluney. 22 Thank you. 23 DR. McCLUNEY: Good afternoon. I have a 24 bachelor's degree in physics from Rhodes College in 25 Memphis, master's degree in physics from UT-Knoxville, **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WASHINGTON, D.C. 20005-3701

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1	not far from here, PhD in physics from University of
2	Miami.
3	I worked for Eastman Kodak Company, NASA's
4	Goddard Space Flight Center, and for 30 years at the
5	Florida Solar Energy Center. That's a research
6	institute of the University of Central Florida.
7	Following retirement from that
8	organization, I moved to Chattanooga, and I've been a
9	technical consultant since that time.
10	In addition to my general concerns about
11	nuclear power I won't list all the concerns and
12	fears; they're in the media. They've been examined
13	quite a bit, and there's a lot of controversy about
14	most of it, but I think the dangers are real; the
15	potential environmental impact in the event of
16	accidental releases of materials, either fuels or
17	waste, are severe and consequential.
18	What we're counting on is the probability,
19	hopefully, of that happening being low, but as the
20	number of these power plants and materials being
21	transported across the country increase, the
22	probability may change that something can happen, and
23	if it does, it could spell serious consequences.
24	But I'm also concerned about the high cost
25	and the delayed return on that investment of a nuclear
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1	power plant. It's required to go through a lot of
2	work like this meeting in preparation, a lot of
3	analysis, and even when you get close to construction,
4	it takes quite a while to get the plant operating and
5	then tested and presumed safe enough to turn it on and
6	finally start generating revenue.
7	Well, in this economic time it's rather
8	risky, and I'm sure I believe not a very good idea
9	to invest so much money in something that may not be
10	needed.
11	So my concern is that there are lots of
12	moves afoot to reduce our needs for electricity in the
13	Tennessee Valley and around the country that aren't
14	really addressed in TVA's Environmental Impact
15	Statements, that I've been able to find.
16	In particular, I'll refer to sections
17	relating to alternatives, alternatives to building the
18	plant. And sometimes TVA will put a little bit in
19	about that, in other cases, so I searched the most
20	recent Environmental Impact Statement prior to this
21	meeting, and what I found was a statement that
22	referred back to that 1995 December 1995 earlier
23	Environmental Impact Statement for finding something
24	about alternatives.
25	We don't know because I couldn't find
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that document -- whether those alternatives were just alternatives to the design of the plant, alternatives to mitigate environment impact, or whether it actually included alternative power sources or other options for reducing the need for the plant in the first place. So I believe TVA is fairly deficient in that area.

8 Even if the 1995 report addresses the 9 subject, a whole lot has happened since then, in 14 10 years. There's been an enormous amount of research, 11 development, and promulgation of energy-efficient 12 technology and renewable energy choices.

It doesn't take a particularly astute 13 14observer to know about a lot of this. If you watch especially if you go 15 ΤV, and to the science channels -- Discovery, National Geographic, and these 16 channels -- if you read the paper, read magazines, 17 you'll see about this, because everybody's excited 18 these relatively pollution-free or 19 about somewhat 20 benign alternatives -- energy alternatives.

But even I was surprised when I read a book -- it was called *Earth: The Sequel*, written by Fred Krupp and Miriam Horn. It came out a couple of years ago. It's a remarkable tour through the technological developments, both in energy efficiency

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1	and in renewable energy, as well as some other energy
2	options.
3	Millions and even billions of private
4	money have been spent to explore, develop and actually
5	commercialize an enormous variety of technologies we
6	still don't know too much about unless you really dig
7	in.
8	A good some good searches on the
9	internet will reveal a lot of this technology, a lot
10	more about it, and yet we see nothing about this in
11	TVA's reports.
12	So the question is, Do they fail to
13	include it because they've already decided, years ago,
14	that solar can't work here, or whatever decision they
15	make, and so because they made that decision and if
16	we trace it back, we may have to go back to the
17	original I fear we have to go back to the original
18	Environmental Impact Statement in 1978.
19	So I glanced through this document to see
20	if I could find a reference to that, and there was
21	nothing there. So I fear that the really viable
22	alternatives in renewable energy and energy efficiency
23	have not been addressed and therefore the decision
24	could be one based on inadequate information that will
25	endanger the public.

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The journalist Tom Friedman has also written a book called *Hot, Flat, and Crowded* that also details the opportunities available to the United States -- it's a very patriotic book -- to get off of foreign oil and dirty coal without having, necessarily, to go to nuclear to do it.

So the point I'd like to make in response 7 8 to my enormous sympathy to the economic problems of the area, and the mention of jobs in solid-state and 9 10 other areas, is that renewable energy is a really 11 labor-intensive operation, so that your intensive 12 worker group that comes in to build the nuclear power plant, usually from outside the region, most of those 13 14 leave when the plant is built, and a moderately small task force remains. 15

Whereas if you instead focused on attracting some of this new technology development and factories, you could build up this region enormously, building and making environmentally benign technology to provide what electricity is needed.

21 I admit that TVA will need electricity, 22 necessarily because it expects not а growth in demand -- I really don't think because of all this 23 24 technology is getting out there that the demand will 25 be as high as they think it's going to be; I think the

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lower growth in their Environmental Impact Statement, the one that's slightly negative, may be closer to the truth.

But even if the demand is lower, that doesn't mean they won't have to build new plants, because hopefully they'll be taking out of operation all those dirty coal plants, and so they'll need to replace some of those, and I admit that.

9 But I'd hate to see it with nuclear, when 10 abundant natural energy is available from the sun and 11 from other sources, outside this region, with long-12 distance transport of energy as well as within this 13 region, and yet TVA is silent on this.

14 So what I urge the Nuclear Regulatory Commission to do is insist that, before they give any 15 Unit 2, that 16 permit to this TVA do trulv а comprehensive study of these 17 other alternatives: improved energy efficiency and renewable 18 energy 19 development.

In fact, TVA can make money off of this. They can put the solar systems out and lease the rooftops of customers in a whole new mode of power plant production which is called distributed energy.

The beauty of distributed energy is they're relatively small; they're distributed over the

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region. They're not terror-susceptible, because you want to take out the power in the region? How many rooftops do you have to go and knock out in order to have an event? So distributed power has an inherently higher security factor to it.

And the utility can participate; in fact, it already is, in very tiny, little minuscule power programs, where the homeowner pays to put the solar power on their roof, and then the utility pays them a double price for the electricity that's generated.

11 So I think if they could look at that model more, look at these new technologies, including 12 battery storage -- battery storage is amazing; I 13 14 thought it was the unsolvable problem, because solar power, we know, is intermittent, and therefore we need 15 a way to store electricity or some other form that can 16 be turned into electricity and then produce it where 17 it's needed. 18

TVA has a facility for that near my home in Chattanooga; it's pump storage on the top of a mountain, and then they pull the water down when the need the power at peak periods.

23 So there are options available, and so I 24 urge NRC to insist that TVA do this truly 25 comprehensive study. If they do that, I suspect that

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36 1 what TVA will discover is they can withdraw their 2 application for this new plant. Thank you. 3 4 MR. CAMERON: Thank you, Ross. 5 And now we're going to William Reynolds, and then we're going to go to Representative Jim Cobb. 6 7 Also MR. REYNOLDS: known as Bill 8 I live down the river, so to speak, Reynolds. in Chattanooga, been a citizen there for over 30 years. 9 10 And by the way, when I filled in my card for the 11 title, I just wrote in "citizen." It occurs to me 12 know that maybe I should have written in "concerned citizen" and added also that one who's been concerned 13 14particularly about the impacts on human health -- my health, my family's health, and the future of 15 my children's and grandchildren's health -- for a long 16 time and has taken great interest in studying and 17 learning all about energy production, energy use, and 18 those kind of things, to study all about, as much as I 19 could have. 20 21 daresay I've learned a lot of valid Ι 22 lessons in my studies and private individual studies through the years, and I think I just recently, within 23 24 the past year, less than a year, have learned a most 25 important new lesson that I think a lot of folks,

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I bring this up at this time because I think it's a lesson learned that should be known and paid attention to in the practice of producing nuclear power plants and managing nuclear power plants and so on.

11 I want to define a lesson learned that I 12 think we should all apply, particularly to the scoping of building a new nuclear power plant here. 13 And 14here's my definition: "Regulations, monitoring inspection regimens, and compliance enforcement must 15 absolutely be maintained and sustained with absolute 16 unwavering consistency in perpetuity, as long as the 17 waste remains." 18

And we -- those who are informed about nuclear power waste products, some of those waste products remain lethal to human life and health for multiple centuries. There must never be a single occurrence of slacking in maintaining and sustaining protection of our supremely precious air, land, and water from exposure to the poisons contained in the

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waste produced by electrical power generation.

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Nothing akin to the Kingston coal ash spill should ever happen with nuclear power plants, whose waste is even more toxic than coal ash.

5 I hope this less has already been learned among those who manage nuclear power. If not, I want 6 7 you to start to learn it now. This bears saying in a 8 the scoping session for environmental impact assessment of a new nuclear power plant here, because 9 most noble and honorable Union of Concerned 10 the 11 Scientists, who are not antinuclear, by the way, but 12 they do totally responsible scientific evaluation and assessment of the nuclear power industry and, upon 13 14close scrutiny of the Nuclear Regulatory Commission's track record and their oversight of nuclear power 15 plant operation, concluded as follows: 16

17 "Nuclear power is riskier than it should 18 and could be. The United States has strong 19 regulations on the books, but the Nuclear Regulatory 20 Commission does not enforce them consistently."

I agree with the implication in this statement that emphasizes the consistency. TVA has done a lot of good things; we all know that. We appreciate the great service they've done, but -- and it's not all their fault, because the regulations were

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not in place regarding the coal ash spill.

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Regulations are, according to the UCS, in strong management of nuclear power, place for SO consistency is what's needed, unfailing consistency. NRC cannot be given a passing grade on their regulation enforcement for anything less than а perfect 100.

8 One percent slackness on enforcement is a 9 failing grade. Why? -- because of what it can do to 10 human beings and their lives and their health. 11 People's lives and future genetic transmission, by the 12 way, is on the line with radioactive pollution.

Necessary ramifications, lesson learned, is the assertion that and Environmental Impact Statement that omits responsible, honest accounting for perpetual vigilance through the eons to come, continuously and consistently, is not worth the paper it's written on.

So I'm here encouraging NRC to make sure they get all that covered, all that protection of human health and life in perpetuity, as long as the waste will last.

I see this is quite a problem to accomplish, in other words, a gargantuan challenge, at the very least. And environmental protection plan

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40 could be fail-safe for eons to 1 that come would obviously run into costs over much time adding up to 2 3 multi-trillions of dollars, I would imagine. 4 Part of the gargantuan challenge, then, is 5 creating such a plan that it provides and requires a funding system that will never fail. 6 It will cost 7 lots of dollars. If the funding system fails, the regulation enforcement will not be done, and it will 8 present an unacceptable risk to the public. 9 10 The Environmental Impact Statement must 11 contain assessment of how these funds will be 12 To me it is obvious those funds will have guaranteed. to come out of the pockets of either the ratepayers 13 14who buy the power or the taxpayers who bail out when the funds aren't there, or both, which is the kind of 15

16 situation we have now, those of us who are ratepayers, 17 in particular, with -- dealing with the cleanup of the 18 toxic ash spill.

Environmental Impact Statement must meet all the gargantuan challenges or it will be a failed Environmental Impact Statement. So I sound kind of negative here, but I'm encouraging you to do the job and do it right in these terms.

Thank you.

MR. CAMERON: Okay. Thank you, Bill.

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41 Let's go to Representative Cobb, and then 1 2 we're going to go to Mary Mastin and Brian Paddock. Thank you. Well, I've heard so 3 MR. COBB: 4 much already that I really don't know where to start with defending TVA, the Nuclear Regulatory Commission, 5 their commitment to protect the health and safety of 6 7 the public. 8 I know that because I have lived with it for decades. A little bit about my background: 9 I am 10 state representative, and I have -- my district is 11 House District 31, and it includes the only two operating nuclear plants in the state of Tennessee. 12 It includes north Hamilton County and Rhea 13 14County, so I have Watts Bar and Sequoyah both in my district, but I also have the distinction of having 15 held an SRO, a senior reactor operator license, at 16 Watts Bar Unit 1. I was actually the first senior 17 reactor operator to tie Unit 1 on line. 18 I know that my primary objective when I 19 20 was a licensed operator in a nuclear plant was to 21 protect the health and safety of public. the 22 Ironically, that is still my number-one goal as a state representative. 23 24 I heard concerns about the ice condenser, 25 and I heard concerns about what if we run out of **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WASHINGTON, D.C. 20005-3701

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1	funds, but and I heard concerns about, you know, we
2	need to keep a scorecard that accepts nothing less
3	than 100 percent, and I agree with that.
4	The fact is that the Nuclear Regulatory
5	Commission and Tennessee Valley Authority have a
6	standard that the average person's 100 percent is
7	probably the TVA and NRC's 50 percent.
8	So I think that they go above and beyond
9	the call of duty to make sure that we have safe power.
10	Also, if they run out of money, there are provisions
11	in the technical specifications to shut the plants
12	down and put them in a safe condition so the public is
13	not threatened.
14	That being said, I really admire Mr.
15	Burris for the comments he made about the economic
16	impact this will have on our area, but I can tell you
17	that the Nuclear Regulatory Commission does not have
18	compassion at the level that they're really concerned
19	about jobs.
20	They are concerned about the health and
21	safety of the public, the environmental impact, the
22	physical security of the plants, and I firmly stand
23	behind the continued construction and moving forward
24	with Unit 2, and I'm very proud to be here today. And
25	if you have any questions for me, I'll take them, but
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1	I'm on my way out the door if you don't.
2	MR. CAMERON: Okay.
3	MR. COBB: Thank you.
4	MR. CAMERON: Thank you, Representative.
5	And we're going to go to Mary Mastin.
6	MS. MASTIN: Thank you. I hadn't really
7	planned to speak. I thought I was just driving over
8	here from Cookeville with my husband, but I heard some
9	things and decided I needed to.
10	I am a lawyer; I'm active with the
11	Tennessee chapter of the Sierra Club and the Tennessee
12	Environmental Council, and I have litigated NEPA
13	cases. I also grew up in Chattanooga; I grew up on
14	Lookout Mountain, just above Browns Ferry and around
15	Sequoyah and Watts Bar 1 and 2, and I've got
16	grandchildren whose other grandparents have a house on
17	Chickamauga Lake, where my grandchildren, who are five
18	and eight, swim and fish, although they don't eat the
19	fish; they throw them back in.
20	I am really concerned about the water
21	quality in the Tennessee River, and I think that as
22	TVA goes forward with this Environmental Impact
23	Statement, they are going to be required to take a
24	hard look at the new information on water quality,
25	discharges of heavy metals, serious long-term

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consequences from the Kingston coal ash spill.

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2 I think this really is new information and is going to require a detailed, comprehensive, hard 3 4 look. I am very afraid that we are killing the aquatic life in the Tennessee River and that the 5 thermal discharges from Watts Bar 1, Watts Bar 2, then 6 you go down to Nickajack or Sequoyah, and Nickajack, 7 8 you start up there where Oak Ridge -- there are still sediments with radionuclides -- I don't 9 know the 10 technical language on this, but I know that TDEC and 11 EPA and TVA have been very concerned about the 12 dredging as they are trying to clean up the Kingston coal ash spill and not getting down to the bottom and 13 14stirring up all of this really terrible stuff that's there. 15

So you have got a very degraded, fragile river system and aquatic life. You know, we are in one of the most beautiful places on earth -- you know, the Tennessee River valley -- I grew up here; I actually fished I guess in Watts Bar Lake.

I was trying to figure out; I was in the 6th grade; it was 1958, and my father took us on a fishing trip, and I guess it was at Pete Smith's; I don't know -- he was open; the nuclear plant wasn't going, but we fished in Watts Bar Lake in 1958. My

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grandchildren are fishing now in Chickamauga Lake.

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Please, you qo forward with the as environmental work on this, consider the water quality and the new information -- I mean, not only is there -- are there sediments on the bottom where the Clinch River comes into TVA, coming down from Oak 6 Ridge, there apparently is some other stuff from some 8 old paper mill or lumbering operations; there has been a huge concern about doing that very carefully.

10 I'm working with scientists who have 11 talked to us about the discharges from selenium; you 12 got arsenic and mercury; you got heavy metals; you've got fragile fish; you've got mollusks. You have got a 13 14whole downstream river system and people who are dependent on your doing this with a great amount of 15 16 care.

Thank you.

MR. CAMERON: Thank you very much, Mary.

19 And we're going to go next to Brian Paddock. 20

MR. PADDOCK: I'm Brian Paddock. 21 I am a 22 of retired lawyer. I'm here today for sort the Tennessee Chapter of the Sierra Club, and I start from 23 24 the national policy of the Sierra Club, which is that 25 nuclear power plants should not be expanded as a

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46 1 source of energy in this country until we've solved 2 the waste-disposal problem. And the situation, as I understand it, in 3 4 the environmental assessment that's being done right 5 now is that indefinite on-site retention of spent fuel 6 is proposed. So I hope you folks locally are prepared 7 8 to take care of this stuff for at least a quarter of a 9 million years, because with respect to spent fuel, it's pretty clear that Yucca Mountain is dead. 10 I'm 11 not sure exactly the state of the post mortem and rites, but it appears that the federal government is 12 not going to invest more in the development of that 13

14 site, and no other site has as yet been suggested even 15 as a possible target.

In fact, the most recent geologic reports 16 that I happen to come across suggested that the best 17 possible, geologically for 18 most stable the multimillions of years that were required are probably 19 20 here on the East Coast, so the next nuclear waste repository you may see from the generation of power 21 22 might here be east of the Mississippi. It comes from having some of the oldest mountains on the North 23 24 American continent, and the most stable.

But TVA, of course, has no right, even if

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Yucca Mountain were to open, to send the waste from Watts Bar 2, as I understand it, to that repository, even if it were to open, and it simply has, as far as I can see, no real plan other than just keep stacking it up locally.

The second thing is basically the -- and 7 this goes to the question of whether or not a license 8 should be granted at all under NEPA standards, but also to the environment assessment, is options and alternatives, as Dr. McCluney addressed.

11 Basically you have a situation where, 12 according to the reports to the Tennessee Valley board of directors, power production and sales have dropped 13 14approximately 9 percent during the current economic downturn, the end of which one can debate if it's 15 begun to happen, let alone any true date for that. 16

In the past TVA, in its power projection 17 demands, including those I assume that were used when 18 the board decided to go ahead and restart construction 19 on Watts Bar Unit 2, was that there would be an annual 20 2 percent increase in demand. 21

22 That in fact hasn't happened; the reverse And if in fact we were to have 23 has happened. 24 effective conservation and efficiency programs, it 25 would never happen. We would go into a flat or

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declining demand usage, and we would have reduced energy intensity on a per capita basis in the TVA service area.

4 But one of the things I think TVA should 5 be held to respond to in its environmental assessment is how poor its energy efficiency and conservation 6 7 programs are. And I say that with respect to the 8 with a number of times staff who I've sat and activities that 9 discussed with them the they're 10 rolling out, including the home energy audits and 11 retrofits and so forth, and with respect to the State 12 of Tennessee, which is going to I think not only get on board with solar generation but is going to join 13 14 the national effort to invigorate the purchase of Energy Star appliances. 15

Unfortunately, TVA, in its approach to energy efficiency and conservation, has made a number of missteps. If you'll remember the strategic plan, the first thing it did was to fail to have a target even for efficiency and conservation.

After a good deal of public debate and lobbying, it put in, I believe, a 1400-megawatt cumulative demand reduction target, and as it has carried that out, by limiting its instructions to its consultants, the reports of which have not been

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released to the public on energy efficiency and conservation and the limited results that have probably come if you tell them only to look at a very narrow slice of the issue, is that you now have programs that really go to peak shaving only.

There has been no effort really to engage 6 7 with reducing baseload demand, and clearly the Watts 8 Bar 2 plant is about baseload demand, not just about 9 And it seems to me that as part of the peaks. 10 TVA should environmental assessment, be made to 11 explain why it does not expect the baseload demand to 12 continue to decline as efficiency and conservation roll out, and why it should not have efficiency and 13 14 conservation that reduces baseload demand to the extent that this plant, with its outdated technology, 15 is no longer required. 16

The second point in the scope of 17 the environmental assessment is that there's 18 an interaction here, because the State of Tennessee has 19 just released the draft NPDES, National Pollution 20 21 Discharge Elimination System, permit for "the Watts 22 Bar nuclear plant."

That seems to be talking just about Unit 1, but in fact the way TDEC has written the draft permit, it's not clear if you could turn the switch

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on Watts Bar 2 if it were ready and use that same permit.

And there are a number of defects and concerns specifically with that permit. We're going to talking with TDEC about this, and the time for public comment has been extended, so that permit is probably not going to be coming down the road until early next year, at the best, but here are some of the difficulties:

10 And we're assuming -- and I think TVA asserts this in their comments on the NPDES -- that 11 12 the phase 2 regulations don't apply here; that the content of this permit under Section 316 is remitted 13 14to TDEC in terms of its best professional judgment. That could change if EPA puts the phase 2 regulations 15 back into effect following the most recent Supreme 16 Court decision. 17

But right now it's up to TDEC, and there are limitations in both the Clean Water Act and in the state regulations. One of the main problems is that most of the environmental information that TVA brought to TDEC for the renewal and extension of the NPDES for the nuclear plant basically was ten and twelve years old.

And the entrainment information in terms

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of aquatic species going into the plant and being caught in the cooling water system and cooked as they pass through, including fish eggs and fish larvae, has not been re-examined.

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TVA asserted in 1966 and '67 that only one-tenth of 1 percent would happen, but when you actually look at the underlying study, you find that 17 percent of these species passing the intake area were being sucked in and essentially cooked.

So that information needs to be brought up to date; it needs to be accurate, and it needs to be accurate not just for the TDEC but for the purposes of the NRC's scope of study for the Environmental Impact Statement.

of other things. 15 are a number There There's a whole lot of assumptions about what's a 16 normal condition in the river and what's a normal 17 year, and I think if you've noticed, the last decade 18 19 we've seen increasing changes, perhaps due to climate change, where the definition of what's normal needs to 20 21 be re-examined.

The appropriateness of the measurements for fish monitoring for the supplemental cooling water system needs to be re-examined, and I will send the formal written comments that we're preparing for TDEC

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1 for inclusion in this record so that you will have 2 this. There is, we think right now, a clear 3 4 failure of TVA with respect to the NPDES, and we think they were held to this in the EIS for 5 if the additional thermal impacts from Watts Bar 2, that they 6 7 simply have not been able to show that they won't 8 violate the water quality criteria. They don't provide data on 9 the drift 10 community, the spacial or temporal distribution of the 11 plankton in the mixing zones. The mixing zones, by 12 the way, according to the diagram, as I read it -- and I admittedly am no expert on this -- seem to 13 be 14substantially larger. And by the way, the initial mixing zone in 15 renewed permit that's proposed actually goes 16 the border to border in the river. There is no way for 17 aquatic life to go down the river without being in 18 either what essentially is a dead zone immediately 19 20 next to the discharges or on the cooler but active 21 side of the river where they would have impacts. 22 There are a lot of questions with respect to the mortality of mussels downstream, even though 23 24 TVA has spent a good deal of effort over the years 25 relocating mussels. I'm not sure when we started **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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rebuilding natural populations in different places in order to allow this kind of project to go forward, but it seems to me that the impact on mussels and the impact of mussel relocation needs to be documented currently.

As was mentioned earlier, you now have operating six nuclear plants plus one thermal plant on the same river system, and you're now about to add a seventh, and the cumulative impacts of this amount of cooling water, cooling water loss from evaporation, thermal -- cumulative thermal effects and so forth, needs to be looked at.

TVA has already experienced the situation 13 14 where, during summer peaks, it had to derate downstream nuclear plants. Building another 15 one toward the top of the river system, when it simply, as 16 a consequence of the thermal discharge, will then have 17 to shut down the plants lower on the river system 18 during the hottest times of the peak loads, is not 19 20 going to make any sense at all.

So TVA may have run out of running room in terms of thermal discharges. Let's identify that now before we go ahead and license this plant. In fact, let's make sure that we do it in such a way that those of us who are ratepayers don't wind up for another

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white elephant that's never licensed to operate.

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Ι think that the environmental impact assessment needs to look at the effects of an equaldollar investment in renewable energy. Nuclear is extremely expensive. We're talking about \$7 billion for these plants, \$8 billion, and it seems to me that 6 7 that kind of money, put into efficiency, conservation, 8 and renewables, might in fact go a long way to meeting what would be the reduced loads that you would have with good efficiency and conservation programs.

11 Finally, I would make a couple of other 12 As noted also, the Watts Bar Lake area already notes. is highly polluted, particularly at the junction with 13 14the Clinch River and is already a designated Superfund site. 15

And I have not had a chance to review the 16 documents, but it's not clear to me that the -- what 17 happened -- if there's any mobilization of those 18 upstream legacy sediments from that Superfund site and 19 moving down into the cooling-water intakes for this 20 21 plant.

22 The same thing is true with respect to the coal ash spill, because we've already seen the coal 23 24 ash migrate during high-water events. They now 25 they're going to get it out of there by -- worst of it

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out of there by next year, but they also say there won't even be the phase 2's plan for getting some of the rest of it cleaned up until next year.

4 To the extent that those heavy metals are 5 in solution, are in compounds and can travel freely with the flow of the river, you essentially have a 6 7 different condition in the river at the point that you hit the cooling-water intakes, and we're not sure that 8 9 the environmental assessment at this point has 10 recognized that condition and has looked at the 11 consequences of having heavy metals in solution in 12 proportions the point intake larger at of and discharge from the cooling water. 13

14 TVA overall has a very mixed and, I think, unbalanced, poor environmental record, and I would 15 invite the Commission to look at the 16 inspector general's report on Kingston, which found a culture in 17 TVA dispersed responsibility, 18 of lack of accountability, lack of internal communication -- it 19 20 was always somebody else's job.

And you cannot really think that you're going to have a safe 40- to 60-year operation of a nuclear plant in a culture where plant operations suffer from those same defects.

Now, that was respect to a fossil plant,

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where, if something goes wrong, ordinarily you think it's not going to be a big deal. Of course, that was a miscalculation, because when you lose 5 million tons of coal ash, it is a big deal. In fact, it's probably one of the biggest environmental disasters on the North American continent in our lifetimes.

But please do look at the inspector 8 general's report on the culture in TVA and decide what you have to do in terms of building that into the evaluation of environmental impacts.

11 And the final note is that the 12 decommissioning funds that TVA already has set aside for its existing nuclear operations 13 were badly 14 depleted by the change in the economy and the stock market decline. 15

TVA is already trying to figure out ways 16 to steal money from within its operating budget and 17 perhaps pass through charges to ratepayers to rebuild 18 that decommissioning fund, along with the retirement 19 funds for its employee retirees, and the whole issue 20 21 of an adequate decommissioning fund and how that's to 22 be accomplished and whether it's really adequate in an age when you don't have nearly the options for the 23 24 disposal of high-level radioactive materials which 25 come when you disassemble a plant -- unless they're

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1	planning to just, you know, build a mountain over the
2	thing, which I guess is the other option.
3	But I would again ask that
4	decommissioning both its costs and its
5	practicability be listed as one of the
6	environmental concerns that has to be addressed.
7	Thank you.
8	MR. CAMERON: Okay. Thank you very much,
9	Brian.
10	We have one more speaker, Ann Harris, and
11	then we're going to go to another speaker.
12	MS. HARRIS: My name is Ann Harris, and
13	for those of you who have not been around as long as I
14	have, I was here for the first go-around, and it was a
15	go-around.
16	I went to work for TVA at Watts Bar
17	Nuclear Plant in nuclear construction in January 1982.
18	They told me I'd be there nine months. It was nine
19	years before I got a paycheck that did not have
20	overtime on it.
21	And I left under for me it was quite
22	a I don't want to way victory, because I didn't
23	really win anything; what I did is I turned some
24	magnificently strong lights into some really dark
25	areas of TVA's management, their money, their funding,
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how they spend that money, and how they abuse not only ratepayers, but they abuse each other, they abuse the public, they abuse their future, and they abuse my children and my grandchildren's future.

5 Couple of things that I want to address up 6 front that Brian talked about earlier: TVA's debt 7 that they admit to today is at \$29.5 billion. That's 8 not my assessment anymore; that's what they admit to, 9 but it's more like 42 billion whenever you take all 10 that other rinky-dink stuff they don't count in; it's 11 called creative bookkeeping.

12 And they're in DC now, asking for more doesn't even address the issue funds. That of 13 14decommissioning funds, which they had a major start on back in 1995, but somehow those funds got -- nobody 15 could ever tell me what they spent them on. 16 So at that point they had \$257 million. 17 The last time I asked, they had 42 million, so you -- I'll let you 18 19 adjust your own mind as to where that money went.

Browns Ferry Nuclear Plant is listed by Region 2 as the worst nuclear plant program in America. Now, the same person that was over Browns Ferry's fiasco is heading up the Unit 2 fiasco at Watts Bar.

The amount of money that was spent at

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Browns Ferry was two times the original designated amount, and longer term, so if -- TVA's habits have not changed in the past 25 years, the way I -according to what TVA puts out. Now they're asking us to believe -- or at least you to believe; they don't want to ask me -- that they can do Unit 2 at Watts Bar for less than \$4 billion or thereabouts.

Well, they started out telling people that they -- that Watts Bar 1 was \$7 billion. That is not true. When you add in the interest, the amortized part of Unit 1 that you -- or Unit 2 that you already paid for, it comes up to closer to \$12-1/2 billion. So now you're going to ask to be paid for probably another 6 to \$8 billion on this one.

I'm told by inside sources 15 that are working with the engineers that we have engineers on 16 site that don't know the difference between a code 17 plant and a noncode plant. Maybe the NRC can describe 18 19 to the engineers that are working on Unit 2 at Watts Bar what the difference is and how they need to -- how 20 21 they can see that what they're doing is not working.

Browns Ferry is a noncode plant. Watts Bar Unit 2 is a code plant. And for those of you that don't know and didn't work at the plant, you'll just have to look it up and trust me on that one.

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1 I find that the evacuation plan -- and 2 this is just kind of silly. I'm appalled that the NRC lets this get put in print. 3 even But in the 4 evacuation plan, that they're going to take the people 5 that live north of the plant, in Spring City and ten miles on both sides of the river, and they're going to 6 7 move them up the valley 20 miles downwind; that means 8 north of -- the prevailing winds all move north in this valley. You can't -- it's just common sense --9 and if you live here, you would know that and wouldn't 10 11 question it.

12 But to take people that would be evacuated Bar Nuclear Plant or the surrounding Watts 13 from 14community and move them 20 miles up the valley to put them 15 in storage in a gymnasium at the junior college -- I mean, I live there, in the connecting 16 community. This is just beyond the pale. I mean, I 17 just -- I don't know if the NRC -- if they just really 18 and truly don't care any more or if they're just too 19 ignorant to ask anybody besides themselves, who don't 20 21 trust each other.

My mother lives in a direct line of eight miles from Watts Bar Nuclear Plant. She's blind. She's 86 years old, and she's in severe bad health. I take care of her. In fact, somebody's hired today so

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I could be here with y'all. I know that you're going to enjoy what I have to say, but this is the truth.

My mother gets a calendar; it's this size 3 4 (indicating). She didn't know what it was, because 5 she couldn't read it. And then we put all of the announcements on Knoxville and Chattanooga radios. 6 7 What's the problem with putting it out on the local 8 My mother doesn't listen to Chattanooga and radios? 9 Knoxville; she can't even get them. She listens to 10 Athens; she listens to Dayton; she listens to 11 Crossville.

What is it with you guys? 12 My mother cannot read this calendar, and I go into it, and I 13 14 find something that is so disgusting y'all all ought to get up and walk out; I think you ought to be fired 15 now, because in this calendar it says, Take this 16 calendar and keep it with you wherever you go, so that 17 whenever the accident happens, you'll know which 18 19 direction to go in.

And part of the direction is to come back toward the area that will be so bad that it'll be blocked off. What is it with you people? Don't y'all read what you write? Don't you ever look at it? I mean, it's just really disgusting.

This is what you're doing to my family.

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Think about -- there's other -- I'm not -- my mother's not the only elderly woman in these communities; she's not the only one. There's little children. I've got great-grandchildren that will be affected by this, sitting in close proximity to Watts Bar.

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How do you think this makes me feel, to 6 7 know that I'm paying your salaries, and you're not 8 doing your job. You're just accepting whatever TVA hands you, and TVA will hand you a bunch of garbage, 9 because they will lie. Got it? I don't even want to 10 11 have to say it anymore: You can't trust TVA. You 12 can't trust TVA. How long do you have to have that said to you? 13

And now you can't trust the NRC, because the NRC, they are so close in bed with TVA, that you're beginning to look a bit foolish, even from other people, not just me.

Somehow or another this Environmental Impact Statement has to address these issues that concern and deal with people's lives on a day-to-day basis, and if these jobs are the best that TVA can provide, somebody else needs to be running TVA besides somebody that's running a bunch of serfdoms.

I am told by workers -- this is not engineers; this is workers, from the inside -- that

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the 21 million that you paid Bechtel to go in and see if Unit 2 could be brought up to speed, they spent their \$21 million, walked around, and said, Yeah, we can do it; y'all have a good time.

5 Then, guess what? Bechtel turned around and said, Okay; we're going to start letting them 6 7 decide what all needs to be done. Bechtel's still 8 looking at what needs to be done; they're still looking at it, because they're finding such massive 9 10 amounts of rust and corrosion and equipment that 11 cannot be used, won't be used, and cannot be replaced 12 with what is there, because those people left and seen better days somewhere else that got the money, that 13 14took it and run.

So, yes, am I angry about this? Yeah, I am, because this is my money; this is my family. So what about yours TVA? You going to set by and let your own people swallow you whole? I mean, it's just -- it's really disgusting.

You don't have -- there's no water testing in this river of radionuclides by an outside sources. That's according to TDEC's own mouth. That's not my opinion. They trust TVA.

24 Well, we trusted TVA up at Kingston. 25 There's tritium in the soil and the water, above legal

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64 1 limits. It's sitting there, and nobody's doing 2 anything about it; you're just pumping more. And this idea that tritium won't hurt 3 4 you -- why do we use it to make bombs go off faster 5 than what they did when just a normal bomb? There's no wastewater program to stop the radionuclides going 6 7 into the Chattanooga and others' drinking water. Now, then for the bigger problem. I'm not 8 going to read this seven-page letter, because 9 it 10 appeared in the Nashville Tennessean, but I'm telling 11 you, Region 2, we're asking for Congressional hearings on you and your inability to deal with TVA. 12 This is a repeat of the 1985 and '86 13 14 hearings, and you can look for these to be just as disgusting whenever we uncover that pile of crap. 15 MR. CAMERON: Okay. That's the inimitable 16 17 Ann Harris. Thank you. And this is Don Safer. Sorry, Don, that I 18 Tennessee Environmental Council. 19 missed you before: 20 MR. SAFER: Well, I apologize to the crowd 21 for getting you excited that Ann was the last speaker. 22 I signed the wrong sign-up sheet. I'm the chairman of the board of the 23 Tennessee Environmental Council. I live in Nashville. 24 25 We are a private nonprofit, nongovernment agency that **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WASHINGTON, D.C. 20005-3701

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is concerned with statewide environmental issues, and this to me is a very large, important statewide environmental issue.

The -- I'm going to start by going into the storage casks -- the spent-fuel storage casks that are being placed by the river right now. They're going to be placed there with greater frequency if this second plant goes on line.

I think it's important to know that inside 9 10 of those casks the radiation is far worse than what 11 went in. The radionuclides in there, there's 12 plutonium, which didn't even exist on the face of the earth until we started fooling with the atom 60, 70 13 14years ago, and that's one of the most awful substances on the face of the earth. 15

It is bomb-making material, but one atom 16 into your lungs, if 17 of that that gets it gets airborne, will give you lung cancer; it will kill you. 18 19 Ιt burns on contact with the air, spontaneously. 20 It's sitting in there.

It's not a whole big lot of plutonium in there; that's why reprocessing is such a nightmare, because to get enough plutonium to make it work, you've got to create a lot of other waste.

But inside of there is just this cauldron

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of about 500 degrees -- it's too hot at the beginning, for the first five years, to put these fuels rods into these dry casks; they have to be put into the storage pools, which are overloaded currently and have had to be modified because of the lack of any real storage solution.

And then after five years they go into these concrete-steel dry cask storage that are not hardened, and they are out -- I've seen them at Browns Ferry; they are just out in the open.

11 I went there for an NRC hearing about the 12 unscheduled shutdowns of that unit that they brought back on line, the five of them in the first five or 13 14six months. It caused a big, huge slap on the wrist I will have to support some of what Ann 15 by the NRC. said about the NRC seems to be the enabler of the 16 nuclear industry and not the watchdog, and that's not 17 any news for people that have been following this 18 issue for quite a while, but in those casks, that 19 cauldron of 500-degree Fahrenheit radioactive material 20 21 that's 1000 or 100,000 times more radioactive than the original fuel rods is doing who knows what. 22

I mean, I asked -- I've forgotten your name, but I asked three gentlemen from the NRC earlier today, in private, or in a conversation at the open

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house, What's going on inside of those casks? Has anybody taken one of those apart after ten years?

To my knowledge, nobody has, and what I've heard is that it's all sort of, you know, just kind of decomposing. Nothing stays the same. You put it in there, and it's 500 degrees of boiling radioactive science experiment.

And they were supposed to last for about 8 20 or 30 years at first; now they're saying, well, 9 10 they'll go for 50 and probably a hundred. Well, it's 11 your community here that is the guinea pig on this, as well as the community at every other nuclear reactor 12 site, because that's what's happening with all of 13 14these; there's no plan at all to move them away from your community, and these things, as Mr. Paddock said, 15 remain toxic for literally several 16 thev hundred thousand years. 17

And we're talking about 2000 years ago was when Jesus lived, and we're talking about a substance that is that kind of a legacy to our -- the heirs that come behind us.

22 people have said that And some the electricity you get from the nuclear reactor is not 23 24 really the primary component or the primary outcome; 25 really all this nuclear waste, because it's the

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electricity you generate, we use it or we don't, and it's gone.

And currently, as has been mentioned, we're wasting a large percentage of what is being generated at these plants. People in California has easily as nice a lifestyle as we have, and they use about 50 percent of the electricity, per capita, that we use. So that's getting into the energy conservation side.

10 So that's what going on inside those 11 storage casks, which are going to be more and more 12 along the river. They are not designed to be flooded. I don't know this particular site; I haven't seen it. 13 14I know at Browns Ferry they're not that high off of the river, and if they're flooded, then the cooling 15 that is just a convection cooling with vents gets 16 clogged with debris and what-not, and who knows what 17 can happen. 18

I think as -- since this reactor was proposed in the '60s, designed in the -- or licensed in the '70s, we had a lot of opportunity to have all these nuclear plants that have been operating.

And I haven't seen any public health studies about the communities that are downwind, you know, with the windrows of where the wind blows, and

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69 1 if it's true that nobody is getting sick, that their 2 cancer rates and leukemia rates are not elevated, 3 wonderful; I would love to see it. But I haven't seen 4 it. I've looked for it. It's not easy to find. 5 Ι think in this Environmental Impact Statement we need to have a clear study of Watts Bar 6 7 1; Sequoyah, the two units, and -- well, in particular 8 those three, because they're the same design of 9 reactor. 10 Getting into that reactor design, that 11 design dates from the 1960s. I was in high school 12 when that thing was first proposed. I'm retired now. A lot of things have changed. You know, a lot of 13 14people in this room are not that much different in age 15 from me; many are younger. But, my gosh, that design comes from the 16 middle '60s; that was when the Mustang -- the first 17 iteration of the Mustang was the hottest car going. 18 wouldn't buy the Mustang if 19 You it was in the 20 showroom -- the 1965 -- well, you might buy it as an 21 antique, it's not going to perform but up to 22 environmental standards or whatever; the point being that this design was put together was an idea of cost 23 24 containment and not safety. 25 When originally designed it was and **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. (202) 234-4433 WASHINGTON, D.C. 20005-3701 www.nealrgross.com

approved, there was -- Chernobyl had not happened. They thought an event like Chernobyl, an event like Three-Mile Island was not even possible; it was not in the design criteria for the original design, so that there -- and that's why they've had to go back with this hydrogen, you know, ignition system and how you take care of all that hydrogen.

8 This was the cheapest reactor TVA could 9 build at the time. It's a clear indication of the 10 same culture that put that ash into the river. TVA 11 was dumping that ash into that pile for 50 years. 12 They had plenty of indications that the ash pile was 13 suspect.

14 I mean, there were leaks; there were wet There were studies that \$26 million could have 15 spots. saved that whole billion-dollar nightmare. One of the 16 ten worst environmental disasters on the planet is 17 what that was called by Newsweek, and it could have 18 been saved with \$26 million worth of investment, and 19 would not spend it because of their slavish 20 TVA 21 devotion to the bottom line and keeping our electric 22 low, which Ι appreciate, but it's rates given everybody the wrong message. 23

The era of cheap energy is over. We can't go back to it. We have got to get more efficient with

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the energy we use. I love electricity; I use it every

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day, and I'm not wanting to go into the dark either, but we can be a lot smarter, and we are -- the nuclear option is a false avenue to go down; it's a dead-end that takes a lot of money and is taking far too much of the research dollars that should be going into all the renewable possibilities.

Back to that ice-condenser design, who can 8 imagine putting 3 million pounds of ice in a nuclear 9 reactor so that you can make the containment structure 10 11 half as thick?

12 that's a fabulous idea. My gosh, Ι It's a wonderful applaud whoever came up with it. 13 14idea. It's just like Rube Goldberg, though; it's You know, I mean, you have all that ice, 15 stupid. which has problems with subsidence. I went on line, 16 you know, last few days, and somebody patented an idea 17 of what do you do with the ice that's compacted in 18 there? 19

The ice, from what I read, it's one-foot-20 wide cylinders that are 50-feet tall, and they're 21 22 wrapped with these steel containment things that are sort of straps. And so they can't get in there to 23 24 replace the ice very easily, and somebody invented 25 some sort of a -- I didn't look at the design, but

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some sort of a contraption to replace the ice, because they were having problems with the ice just melting away, which it does naturally, and not having the 3 million pounds they needed to survive an incident, which is really a core meltdown, and to keep that containment structure, however fragile it is, from melting down.

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8 So in closing, I'm very sympathetic to the 9 16 percent unemployment in this county. Green jobs, 10 the green economy is really the way the new jobs are 11 going to be. There's the solar industry.

Admittedly, the current designs of solar take energy to create the solar panels. Thankfully we have hydro power in the Tennessee Valley that could be used for that.

But the green economy is the economy of the future. The solar industry is booming in Tennessee; it works. One thing that people aren't even thinking about in terms of solar is solar hotwater heat.

It's the most simple thing in the world. They do it in Israel; they do it all around the world. It doesn't involve, you know, polysilicon crystals; it just involves putting something black with the water in it where the sun hits it. You do have to

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figure out how to not make it freeze, but, hey, it's not rocket science.

So anyway, the green economy is how we're going to get back, and part of that green economy is to learn how to reintegrate our rural areas, our smaller towns with our urban centers and create the -you know, in Nashville people are nuts about local produce.

9 There's a whole industry of local growers 10 that is growing up all around Nashville, and people 11 are making a living at it. It's hard work; it's 12 honest work. You get your fingernails dirty, but it's 13 just an old-fashioned way to do it.

14 And, you know, getting back to more locally based economies with an eye toward creating 15 jobs in our rural counties is definitely something 16 that we need to do, but these nuclear plants don't 17 create very many jobs after construction, and they 18 19 leave these legacy of these storage casks that our 20 grandchildren, our great-grandchildren and those 21 beyond that will not remember us will curse us for 22 those storage casks. 23 Thank you. 24 MR. CAMERON: Thank you, Don.

That's our last speaker for this

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afternoon's meeting. We're going to be back here starting at 6:30, and we have a 5:30 open house before that for those of you who want to return. But I would just thank you for all of your comments, and with that, unless Radovan wants to say anything, we will adjourn. Thank you very much. (Whereupon, at 3:20 p.m., the public hearing was concluded.) **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. (202) 234-4433 WASHINGTON, D.C. 20005-3701 www.nealrgross.com