UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

ATOMIC SAFETY AND LICENSING BOARD

Before Administrative Judges:

Thomas S. Moore, Chairman Paul S. Ryerson Richard E. Wardwell

In the Matter of

Docket No. 63-001-HLW

U.S. DEPARTMENT OF ENERGY

ASLBP No. 09-892-HLW-CAB04

(High Level Waste Repository)

July 2, 2009

ORDER (Concerning Scheduling)

In its June 22, 2009 Notice, the Board expressed concern as to whether this matter can proceed in accordance with the schedule set forth in 10 C.F.R. Part 2, App. D. In particular, the Board is concerned whether the NRC Staff realistically expects, in light of fiscal realities, to issue its Safety Evaluation Report (SER) on or before April 23, 2010, as Appendix D requires.

Under Appendix D, discovery is scheduled to be completed 60 days after the SER is issued. Failure to issue the SER by the specified date would be highly disruptive, potentially affecting the appropriate pace and order of discovery as well as the schedule and structure for hearings.

Few non-NEPA contentions can be adjudicated before relevant portions of the SER are issued. It would be unfair and unproductive, therefore, to force the parties to complete most discovery in less than a year if the SER will not be issued until much later. Likewise, if the NRC Staff were to issue portions of the SER serially, over an extended time period, sound case management would suggest that discovery and hearings on related groups of contentions should proceed serially as well. This would, however, require the parties to allocate resources very differently. Rather than putting extraordinary effort into initial discovery, the parties would

have to prepare for a less intense level of discovery over a longer period of time. The parties would also likely be required to participate in hearings on some contentions while simultaneously conducting discovery relating to other contentions.

As stated in our June 22, 2009 Notice, the Board does not wish to see the parties expend substantial resources needlessly or inefficiently. Given the enormous demands that necessarily will be placed on all participants in "the most extensive proceeding in the agency's history," the Board will not knowingly require the parties to undertake discovery in accordance with an illusory timetable.

The Commission has charged the Board with "the duty to conduct a fair and impartial hearing" and "to take appropriate action to control the prehearing and hearing process." The Board possesses "all the powers necessary to those ends." Accordingly, the Board directs the highest ranking counsel of record for the NRC Staff in this proceeding, within 10 days hereof, to undertake or cause to be undertaken a reasonable investigation in good faith and advise the Board and all parties concerning (1) whether the NRC Staff continues to plan and budget resources so that the entire SER will be issued in accordance with the Appendix D schedule, and (2) if not, the NRC Staff's best estimate of when the SER will be issued, including an estimate of which portions will be issued at what times (if it is expected that the SER will be issued serially). Such advice shall be in the form of either (1) a written representation by such counsel of record stating that counsel has made a reasonable investigation in good faith and that to the best of counsel's knowledge, information, and belief the statements made are true, or (2) an affidavit or sworn declaration from an appropriate NRC official, such as the Director of the Office of Nuclear Material Safety and Safeguards, stating that the official has made a reasonable investigation in good faith and that to the best of the official's knowledge, information, and belief the statements made are true.

¹ CLI-09-14, 69 NRC ___, __ (slip op. at 2) (June 30, 2009). ² 10 C.F.R. § 2.319.

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After receiving the NRC Staff's response, the Board will issue a further order convening a teleconference to address a Case Management Order. The Board requests that, in the interim, counsel for the Department of Energy (DOE) also undertake or cause to be undertaken a reasonable investigation in good faith whether there may be constraints upon DOE's ability to proceed in this matter, and be prepared to discuss any such constraints during the teleconference.

It is so ORDERED.

FOR THE ATOMIC SAFETY AND LICENSING BOARD

/RA/

Thomas S. Moore, Chairman, CAB-04 ADMINISTRATIVE JUDGE

Rockville, Maryland July 2, 2009

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CERTIFICATE OF SERVICE

I hereby certify that copies of the foregoing ORDER (CONCERNING SCHEDULING), dated July 2, 2009, have been served upon the following persons by Electronic Information Exchange.

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ASLBP (continued)

CAB 04

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Original Signed by Nancy Greathead
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Dated at Rockville, Maryland this 2nd day of July 2009