

1 **DIRECT TESTIMONY OF**

2 **DAVID K. PICKLES**

3 **ON BEHALF OF**

4 **SOUTH CAROLINA ELECTRIC & GAS COMPANY**

5 **DOCKET NO. 2008-196-E**

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11 **Q. PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND**
12 **POSITION.**

13 A. My name is David K. Pickles and my business address is 7160 North
14 Dallas Parkway, Suite 340, Plano, TX 75024. I am employed by ICF
15 International (ICF) as the Southern Region Vice President for the Energy
16 Efficiency Practice.

17 **Q. PLEASE DESCRIBE ICF INTERNATIONAL.**

18 A. Founded in 1969, ICF's more than 3,000 employees provide government
19 and commercial clients with consulting services and technology solutions
20 in the energy, climate change, environment, transportation, social program,
21 health, defense, and emergency management markets. ICF is a leader in
22 designing and implementing effective and innovative demand side
23 management (DSM) strategies, including energy efficiency, demand
24 response, and peak load management. ICF has been investing in and
25 refining its methodology for DSM potential analysis for over 20 years. In
26 addition to the analysis of DSM potential, ICF has a long history of DSM
27 program design and implementation, including over a decade of experience
28 supporting energy efficiency programs for the U.S. Environmental

1 Protection Agency and utility clients across the United States. My
2 responsibilities include the general oversight and delivery of ICF's energy
3 efficiency projects throughout the southern United States. In this role, I
4 supervise the implementation of numerous energy efficiency programs for
5 utilities, oversee the development of DSM potential studies, design DSM
6 programs, support states in developing legislative and regulatory policy
7 concerning energy efficiency, develop integrated resource plans, and
8 provide related consulting services.

9 **Q. DESCRIBE YOUR EDUCATIONAL BACKGROUND AND**
10 **BUSINESS EXPERIENCE.**

11 A. I received a Bachelor of Science degree in Economics from the
12 University of Wyoming in 1986, and a Master of Science degree in
13 Economics with an emphasis in the regulation of public utilities from the
14 University of Wyoming in 1988. From 1988 to 1992, I served on the staff
15 of the Iowa Utilities Board and the Iowa Office of Consumer Advocate
16 where I prepared, reviewed and provided expert testimony before the Iowa
17 Utilities Board regarding utility energy efficiency and resource planning.
18 From 1992 to 1995, I was employed as a Director in the Energy Efficiency
19 Practice of Synergic Resources Corporation, a management consulting firm
20 to the energy industry where I provided energy modeling, DSM cost
21 effectiveness and potential analyses, rate design, and avoided cost studies.
22 From 1995 to 1999, I served in roles of increasing responsibility, including
23 Vice President of Marketing and Development, with the energy services
24 subsidiary Central and South West Corporation (now a part of American
25 Electric Power). From 1999 to 2000, I was employed by PHI Consulting as
26 the interim Chief Technology Officer for Honeywell's Energy Information

1 Services business unit, and, from 2000 to 2003, I was Director of Navigant
2 Consulting's Retail Practice, where I led engagements focused on retail
3 strategy and energy efficiency.

4 **Q. ON WHOSE BEHALF ARE YOU TESTIFYING?**

5 A. I am testifying on behalf of South Carolina Electric & Gas Company
6 (SCE&G).

7 **Q. HAVE YOU EVER TESTIFIED BEFORE THIS COMMISSION IN**
8 **THE PAST?**

9 A. No.

10 **Q. WHAT SUBJECTS DO YOU DISCUSS IN YOUR TESTIMONY?**

11 A. My testimony addresses the potential impacts of future demand side
12 management (DSM) programs upon the need for the V. C. Summer Nuclear
13 Station ("VCSNS") Units 2 & 3, and discusses SCE&G's comprehensive
14 energy efficiency and demand side management review and evaluation
15 initiative for 2008-2009.

16 **Q. WHAT IS DEMAND-SIDE MANAGEMENT?**

17 A. DSM can be broadly defined as the set of actions that can be taken to
18 influence the level and timing of the consumption of electricity. There are
19 two common subsets of DSM: 1) energy efficiency and 2) demand
20 response. Energy efficiency typically includes actions designed to increase
21 efficiency by maintaining the same level of production or comfort, but
22 using less energy input. For example, a program designed to encourage
23 commercial customers to retrofit their buildings with more efficient lighting
24 systems would typically be referred to as an "energy efficiency" program.
25 Other programs that could fit into this category might include those

1 designed to improve the quality of the installation of air-conditioners, to
2 improve maintenance and operations procedures for large pieces of
3 equipment, or to promote the construction of new homes that use less
4 energy than homes built using standard construction practices. In general,
5 energy efficiency programs provide a reduction in the overall quantity of
6 electricity consumed over the year, but may not necessarily reduce the
7 electricity demanded at the hour of system peak.

8 In contrast, a demand response program typically includes actions
9 specifically designed to encourage customers to reduce usage during peak
10 times (or to shift that usage to other times). For example, a program that
11 provides time-differentiated rate designs or critical peak price signals which
12 encourage reduction of consumption during peak times, and interruptible
13 rate programs which provide incentives to customers who reduce demand
14 when called upon. In general, demand response programs provide a
15 reduction in the electricity demanded at the time of system peak and may or
16 may not reduce total annual electricity usage.

17 **Q. WHAT ARE THE BENEFITS OF DSM?**

18 A. In broad terms, DSM programs should be designed and selected to provide
19 the end-use services that customers desire (*e.g.*, lighting, cooling, etc.) at a
20 lower cost than the utility would otherwise incur to build the generation,
21 transmission, and distribution facilities necessary to provide that end-use
22 service with electricity.

23 Certain DSM programs may also have additional benefits, including:
24 reduced environmental impacts, such as lower emissions from power
25 plants; reduced exposure to potential future regulation of the carbon emitted

1 from fossil generating plants; improved energy security, as reliance on
2 fossil fuels (and their inherent volatility and exposure to world markets) is
3 reduced; and more efficient use of existing generation, transmission, and
4 distribution facilities as loads are “leveled” over the year.

5 Of course, not all DSM programs exhibit all these benefits, and such
6 benefits must be carefully evaluated in the context of the drawbacks that
7 may be associated with individual DSM programs. These drawbacks might
8 include potential adverse short term increases in rates, uncertainty
9 surrounding the persistence and measurement of the impacts of the
10 programs, difficulty in forecasting the participation and costs in the
11 programs, diminishing economies of scale as DSM programs approach their
12 maximum size, equity between customers, and the impact on the system if
13 utilities rely upon DSM programs that ultimately do not yield the intended
14 impact.

15 Despite these potential drawbacks, DSM programs can play an
16 important role in a utility’s mix of resources available to meet increases in
17 the demand for electricity. This is especially true in today’s environment of
18 increasing prices for generating fuels, increasing environmental concerns
19 and regulations, shrinking generating capacity reserve margins and their
20 potential adverse impacts on system reliability, and concerns over the
21 energy independence of the United States.

22 **Q. PLEASE DESCRIBE SCE&G’S CURRENT DSM PROGRAMS**

23 SCE&G has both demand response and energy efficiency programs.
24 Demand response programs include an interruptible load program and a
25 standby generator programs. Time of use (TOU) rates and real time pricing

1 (RTP) rates augment the demand response impacts. These programs
2 provide load relief of more than 200MWs, about 4% of SCE&G's peak
3 demand. SCE&G's energy efficiency programs include customer
4 education and outreach, a Web-based information and energy analyzer tool,
5 an on-line energy audit tool, a Residential Energy Saver/Conservation rate
6 and a residential value visit program which offers financial assistance to
7 customers who improve the thermal envelop of their home. More than
8 50,000 residential customers are served under the Residential Energy
9 Saver/Conservation rate and more than 20% of commercial sales are under
10 TOU or RTP rates.

11 **Q. IS SCE&G CONSIDERING EXPANDING ITS PORTFOLIO OF**
12 **DSM PROGRAMS?**

13 A. Yes. In light of changing conditions, SCE&G has decided to reevaluate its
14 portfolio of programs and is considering an expansion of its programs. As
15 discussed later in my testimony, SCE&G has developed a comprehensive
16 action plan to research, analyze, and introduce (as appropriate) additional
17 DSM programs. Pending the results of this analysis, SCE&G anticipates
18 rolling out additional programs in a manner that balances issues such as rate
19 impacts, avoided costs, customer equity, availability of qualified local trade
20 allies and supporting infrastructure, and other factors.

21 **Q. HAVE YOU PERFORMED A DETAILED ASSESSMENT OF THE**
22 **POTENTIAL FOR DSM IN SCE&G'S SERVICE TERRITORY?**

23 A. ICF is currently working with SCE&G to develop a detailed
24 "bottom-up" assessment of the potential for DSM. This assessment will
25 include:

- 1 • An assessment of currently available DSM data specific to the
2 service territory and a gap analysis to identify critical information
3 needs,
- 4 • The identification of a broad range of potential DSM measures
5 and programs based on a national review of DSM programs and
6 best practices,
- 7 • The determination of the peak demand and energy impacts of the
8 most promising measures based on a detailed evaluation of
9 service territory specific building practices, efficiency levels,
10 weather, and operational characteristics using detailed hourly
11 computer simulation models,
- 12 • The estimation of the current and future penetration of energy
13 efficiency measures and their cost, including evaluation of free-
14 ridership,
- 15 • The forecasting of the potential impact of the DSM programs
16 using a variety of scenarios concerning incentive levels and
17 program effectiveness,
- 18 • A benchmarking of results against the actual experience of other
19 utilities and against other studies of the potential for DSM
20 performed in other jurisdictions, and
- 21 • The development of DSM supply curves and the analysis of the
22 appropriate type, scale, and timing of future DSM programs in an
23 integrated analysis alongside potential supply-side alternatives.

24 Our analysis will use realistic program ramp up rates and other
25 SCE&G specific data such as weather, market infrastructure, customer

1 demographics, building codes, baselines, rates, avoided costs, cost-
2 effectiveness criteria, system reliability and fuel diversity needs. We
3 anticipate that the results of this study will be available by June 2009.

4 **Q. IS IT LIKELY THAT REASONABLY ACHIEVABLE SCE&G**
5 **SPONSORED COST EFFECTIVE DSM PROGRAMS COULD**
6 **CHANGE THE NEED TO BUILD THE PLANTS?**

7 A. No. The national average incremental annual energy savings from DSM in
8 2006 by states with active DSM programs was 0.58% of total system retail
9 energy sales, with program impacts in active warm climate states like South
10 Carolina averaging approximately 0.36%. As Company witness Dr. Joseph
11 M. Lynch has testified, even an annual reduction of 0.5% in energy demand
12 over the planning horizon would not change the need for the new units or
13 their contribution to system efficiency. As discussed further by Dr. Lynch,
14 the need for the new plants is driven primarily by the existing base load
15 energy requirements of SCE&G customer's, anticipated future carbon
16 regulations and compliance costs, the need for fuel diversity in the capacity
17 portfolio and concern about aging base load coal plants. In my opinion,
18 based on the above considerations, DSM programs will not eliminate the
19 need for the plants.

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21 **Q. DO YOU BELIEVE THAT THERE IS AN OPPORTUNITY FOR**
22 **ADDITIONAL COST EFFECTIVE DSM PROGRAMS WITHIN THE**
23 **SCE&G SERVICE TERRITORY?**

24 A. Yes. While Dr. Lynch's analysis shows that future DSM programs will not
25 eliminate the need for the new VCSNS units, such programs may reduce
26 the need for future purchased power contracts or other types of capacity, as

1 well as reduce fuel and variable O&M costs. The ongoing DSM potential
2 study will identify the appropriate characteristics and overall level of such
3 future DSM programs. SCE&G is committed to implementing those
4 programs that have a clear likelihood of creating verifiable savings to the
5 system and its customers. Our evaluation for SCE&G will also consider
6 other key questions, including:

- 7 • The role of federal, state, and local building codes and appliance
8 efficiency standards,
- 9 • The role of time-differentiated electricity prices and advanced
10 metering systems,
- 11 • The role of combined heat and power generation at customer sites,
- 12 • Issues of equity between customer classes and participant and non-
13 participants in the programs,
- 14 • The cost versus the benefit of DSM programs and the acceptability
15 of increases in rates due to DSM programs that are determined to be
16 cost effective,
- 17 • The appropriate recovery by SCE&G of the costs of implementing
18 the DSM programs,
- 19 • The appropriate treatment of the lost fixed contribution that can
20 result from certain types of DSM programs, and
- 21 • The provision of shareholder returns designed to mitigate the
22 disincentive that current ratemaking practices impose upon DSM
23 programs relative to supply-side resources.

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2 **Q. DOES THIS CONCLUDE YOUR TESTIMONY?**

3 A. Yes, it does.

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