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 Proposed Rule to Address QC/QV Activities
 and Personnel

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U.S. NUCLEAR REGULATORY COMMISSION

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DEVELOPMENT OF REGULATORY BASIS FOR PART 26 PROPOSED
RULE TO ADDRESS QC/QV ACTIVITIES AND PERSONNEL

+ + + + +

PUBLIC MEETING

+ + + + +

WEDNESDAY,

FEBRUARY 11, 2009

+ + + + +

The above-entitled matter convened at 1:30 p.m. in the Commissioner's Conference Room at One White Flint North, 01F16/01G16, 11555 Rockville Pike, Rockville, Maryland, Lynn Michael Hall, Office of Nuclear Reactor Regulation, presiding.

NRC PARTICIPANTS:

LYNN MICHAEL HALL, Part 26 Project Manager, NRR

VALERIE BARNES, Senior Technical Advisor in Human

Factors, RES

HOWARD BENOWITZ, OGC

MICHAEL BOGGI, Senior Human Factors Engineer/Technical

Lead, NRR

ROBERT CARLSON, Branch Chief, PFPB

TIM KOLB, Acting Branch Chief, Operator Licensing, NRR

PAM HENDERSON, NRR

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2 NRC PARTICIPANTS (CONT.)

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4 PAUL PRESCOTT, Senior Operations Engineer, NRR

5 THEODORE QUINN, Deputy Director, DPR/NRR

6 JERRY WILSON, Office of New Reactors, NRO

7
8 STAKEHOLDERS:

9 HARVEY ANDERSON, South Carolina Electric and Gas

10 JESUS ARIAS, Xcel Energy

11 ED BRENNAN, Dominion

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JAMES WICKS, American Electric Power

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P-R-O-C-E-E-D-I-N-G-S

(1:32 p.m.)

MR. HALL: Good afternoon. My name is Lynn Hall, and I'm the project manager for the Part 26 Project. And I will be facilitating today's meeting.

I'm going to do my best to help make today's meeting worthwhile for everyone and I hope you will all assist me in making it very valuable for all of us.

The purpose of today's meeting is to provide you with the opportunity to discuss the development of a regulatory basis with respect to Part 26. A term you'll hear a lot today is "regulatory basis," which contains the information needed to determine if rulemaking will be the appropriate action to take.

Specifically, the regulatory basis contains the technical, legal, and policy information that supports the rulemaking. Today the meeting will essentially have two parts.

First, we'll hear some presentations providing rulemaking and Part 26 background information that should give a good understanding before we start the second part of the meeting, which will involve the discussion of the regulatory basis information developing that.

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1 Copies of presentations are on the table
2 by the sign-in sheet. If you didn't get one, they're
3 right over here to the right and there's some over
4 here to the left. So you're aware, we are
5 transcribing today's meeting so we can make sure we
6 get all the dialogue.

7 So when you participate, when you have a
8 comment, please state your name and the organization
9 that you're with even if you do it more than one time
10 so when we're running the transcription and someone is
11 reading it, they'll know who it is. And in order to
12 get a good clean transcript, if you could use the
13 microphone every time we talk. There's one over and
14 one over there and I have a couple of hand-helds I can
15 bring out as well.

16 Turn off all your electronics or at least
17 put them on mute or vibrate. Keeping the side
18 conversations to a minimum in helping us to keep only
19 one conversation going at a time during the meeting.

20 Another item of interest are feedback
21 forms for the public meetings. They're also over
22 there with the sign-in sheets. You can fill it out
23 today and give it to one of the NRC members or drop it
24 in the mail. The postage is free. Your opinion,
25 obviously, on the meeting will help us improve in the

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1 future. For the people who are on the phone, if you
2 are interested in giving us a feedback form, just
3 email me or contact me and I can send you the form to
4 fill out and send in.

5 We want to make sure what we're here to
6 discuss today is the topics for discussion and the
7 development of the regulatory basis and not, and not
8 to reach any kind of agreement on any particular
9 topic. It's just open forum. You're likely to hear
10 opinions that you do not necessarily agree with, but
11 please give the person speaking the opportunity to say
12 everything they need to say so we can capture it.

13 This is a category three meeting, which
14 means you're encouraged to ask questions and provide
15 comments throughout the meeting, which will help us
16 keep it orderly and collegial. If you do want to
17 speak, please raise your hand and make it known that
18 you want to speak and we'll try to call on you in
19 order.

20 Furthermore, it's very important for your
21 contributions. It'll help us develop the regulatory
22 basis and we look forward to your active
23 participation. For those participating by conference,
24 I'll ask you from time-to-time if you have any
25 comments, or -- so then at that point, please speak

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1 up. And, again, state your name and any -- and who
2 you're with. And then in other times, if you can keep
3 your phone on mute so we can keep the noise level
4 down.

5 Again, I'm reemphasizing the meeting
6 today. The purpose is to discuss a regulatory basis
7 and not on implementation issues with the most
8 recently published Part 26 Rule or any other issues we
9 want to that.

10 Finally, we are still in the regulatory
11 basis development stage and there's no official
12 comment period and we're not formally soliciting
13 comments, but if anyone wants to submit a comment
14 related to this meeting, after the meeting if they
15 have some ideas, send your information to Mike. And
16 his information is on the meeting notice.

17 So this will be our agenda today and we'll
18 do our best to stay within our time constraints. For
19 anyone who hasn't been here before, the restrooms are
20 out these doors and to the left. So if there's no
21 questions on that beginning, we'll start to do
22 introductions. Mike, if you want to start.

23 MR. BOGGI: I'll start. And I'm Mike
24 Boggi. I'm the technical lead for this regulatory
25 basis development, NRR.

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1 MR. PRESCOTT: My name is Paul Prescott.
2 I'm senior operations engineer, NRR.

3 MS. MARTIN: My name is Kamishan Martin. I
4 work in the human performance branch in NRR.

5 MR. BENOWITZ: Howard Benowitz with the
6 Office of the General Counsel.

7 MS. BARNES: Val Barnes with the Office of
8 Research Senior Technical Advisor in Human Factors.

9 MR. SMITH: Russell Smith with NEI.

10 MR. HALNON: This is Greg Halnon with First
11 Energy.

12 MR. NEWKIRK: Todd Newkirk, IBEW.

13 MR. QUINN: Ted Quinn, Division of Policy
14 and Rulemaking, Office of Nuclear Reactor Regulation.

15 MR. KOLB: Tim Kolb, Acting Branch Chief,
16 Operator Licensing, NRR.

17 MS. THU: Georgia Thu, ICF.

18 MR. WICKS: James Wicks, American Electric
19 Power.

20 MR. ARIAS: J. Arias, Xcel Energy.

21 MR. ANDERSON: Harvey Anderson, South
22 Carolina Electric and Gas.

23 MR. BUTLER: John Butler, NEI.

24 MS. HENDERSON: Pam Henderson, NRR.

25 MR. O'MALLEY: Phil O'Malley, Constellation

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1 Energy.

2 MR. DESANDO: Jack DeSando, Constellation
3 Energy.

4 MR. BRENNAN: Ed Brennan, Dominion.

5 MR. COLLIER: John Collier, ICF.

6 MR. WILSON: Jerry Wilson, Office of New
7 Reactors.

8 MR. BOGGI: This is Mike Boggi. I also
9 wanted to mention that our -- my branch supervisor,
10 Nancy Salgado, gives -- sends her regrets not being
11 able to be here today. She's on travel.

12 MR. HALL: People on the teleconference,
13 you can start to introduce yourselves, please.

14 MS. JAWORSKY: Mary Jaworsky at Susquehanna
15 and I'm with licensing. And we have three other
16 people here.

17 MS. ROCHESTER: Marty Rochester,
18 Susquehanna.

19 MR. HART: Jeff Hart, Susquehanna.

20 MR. HALE: Mark Hale with Westinghouse,
21 Field Service Quality.

22 MR. DEFILIPPI: Pete Defilippi,
23 Westinghouse, Access Authorization and Fitness-for-
24 Duty Programs.

25 MR. HALL: Very good.

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1 MS. CHAPMAN: Nancy Chapman, Search
2 Licensing, Bechtel.

3 MR. VOORHEES: Jim Voorhees. I'm the
4 oversight manager in the corporate office for Florida
5 Power and Light.

6 MR. HALL: Very good. Thank you. All
7 right. Well, the beginning -- the purpose of today's
8 meeting is to initiate public involvement for the
9 development of a regulatory basis. It came from SRM,
10 a staff requirements' memorandum. You can see the
11 number on the first bullet there, April 17, 2007.

12 If you want to get more detailed
13 information, you can type SRM in that first bullet in
14 the website and it'll pull up the SECY paper, or it'd
15 give you the SECY, SECY information, you'd see on a
16 line item in the SRM. And it'd give you more details
17 on what the Commission wanted after the last proposed
18 published rule in March of 2008. And, specifically,
19 the action that we're working on is number four in the
20 SRM.

21 Again, this meeting is not to discuss
22 subpart I implementation issues or the rule that was
23 published in 2008. A little bit more on the
24 background of what a regulatory basis is in a few
25 minutes. And on the SRM and history of Part 26,

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1 Kamishan will be discussing in a few minutes here.

2 For this project, we encourage you to
3 reach out to members of the Part 26 team with ideas,
4 information, and concerns about the rule. We would
5 like to maximize public involvement, and if necessary,
6 we will have more meetings. And I guess today's
7 meeting will give us the opportunity to gauge how many
8 more meeting we need to have or what the path forward
9 will be for this project.

10 And if you -- some time during this
11 project as we're going along, if you don't think that
12 your concerns are being addressed, please contact me
13 and I will manage the issue publically as much as I
14 possibly can through either, for example, I'll put
15 together another meeting or I'll provide some kind of
16 avenue to resolve the issue. I won't specifically get
17 involved technically, but I will manage the best I can
18 to keep it open and transparent and get everything
19 resolved to move forward, more of a facilitative
20 management role.

21 It's good that we're getting involved
22 early with this rulemaking. We can, stakeholders, it
23 allows you to provide your experience, knowledge to
24 identify any kind of flaws or oversights or other
25 issues that we might not necessarily have had been

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1 able to see from our advantage point.

2 Lastly, by engaging in stakeholders, it
3 supports the development of a complete regulatory
4 basis and it'll help to ensure that the rulemaking is
5 justified and then we avoid any kind of technical
6 changes later on in the road, so we'll be on the right
7 path from the beginning before we go into actual
8 rulemaking state.

9 For rulemaking phases, there's potential
10 to have four phases during rulemaking. But since this
11 potential rule was commissioned directed, we only have
12 three phases. So the phase two, developing a
13 rulemaking plan, we're not doing that for this rule.

14 So where we are with regards to this
15 project is in the development of the regulatory basis.

16 And you can see public meetings and comments on the
17 regulatory basis are -- we're at that state right now.

18 So we need to get to, if it makes sense,
19 to the regulatory basis approval, which the current
20 completion date is tentative, is November, the end of
21 November of this year. And that includes the one
22 month for the division of policy and rulemaking to
23 review the document.

24 And the regulatory basis includes, excuse
25 me, the technical basis, legal issues, and policy.

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1 And, furthermore, it establishes the need to continue
2 to the proposed rule phase. So if it does make it
3 through the approval phase of the regulatory basis,
4 we'll go to phase three, which would be our phase two,
5 where we're developing and issue the proposed rule.

6 And under normal procedures, the timeline
7 is approximately 12 months depending on the complexity
8 of the rule and if it even gets to that state. Four
9 of the main milestones within a proposed rule are
10 potential advisory committee review approved -- it's
11 approved by the Commission, it's published in the
12 Federal Register, and it's issued for public comment.

13 So then for phase, our phase three, which
14 is phase four on this diagram, is developing an issue,
15 the final rule. That's again, 12 months possibly, an
16 average of how long it should take to complete.

17 And, again, there's four milestones --
18 three -- four milestones. An advisory committee
19 review. It's approved by the Commission. An FRN of
20 the supplemental document will include the public
21 comments and NRC responses to the comments from the
22 stakeholders. And it is published in the FRN with
23 final rule language.

24 If you want to learn more about
25 rulemaking, there's some websites up there. We're

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1 trying to establish an ID docket for what we're doing
2 with this project. It's not set up yet. We're
3 working on it. But that -- once we do have that
4 established, that will be a place where you, if you
5 have that docket ID, you can go, you can type in the
6 docket ID, and it'll have all the information for this
7 project through its final closure, whatever that might
8 be.

9 So does anyone have any questions for me
10 regarding any --

11 MR. HALNON: Yes, just real quick. Greg
12 Halnon, First Energy. The first one, November 2009,
13 that was, to get the final regulatory basis out. Is
14 that what that timeline was?

15 MR. HALL: Correct.

16 MR. HALNON: Okay. Are we working under
17 any kind of mandate for November or is that just a
18 target date?

19 MR. HALL: Well, we, we do have an
20 established -- for the final due date, so we --

21 MR. HALNON: You backed it from there?

22 MR. HALL: We backed it up and --

23 MR. HALNON: Okay.

24 MR. HALL: -- worked out the details and it
25 came out to --

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1 MR. HALNON: And the target for the final
2 date is going to be November of 2011 then if you add
3 up all the 12 month issues. That's --

4 MR. HALL: Give or take a few months. It's
5 not exactly that date.

6 MR. HALNON: All right. Thanks.

7 MR. HALL: Yes, please.

8 MR. BUTLER: John Butler, NEI. Quick
9 question. The phase two of the rulemaking process
10 that's being taken out of this particular process,
11 what's involved in that and why isn't it applicable
12 for this rulemaking?

13 MR. HALL: Well, since this one was
14 directed by the Commission, you don't do a rulemaking
15 plan. I haven't had experience myself with developing
16 a rulemaking plan. It's my understanding, Ted, the
17 rulemaking plans are for, if someone, something brand-
18 new. Do you understand it, John?

19 MR. QUINN: The rulemaking plan is just
20 something we put before the Commission to get basic
21 buy-in on rulemaking activities.

22 MR. BUTLER: I understand that part and I
23 can understand taking that out for this case. What
24 struck me on the phase two is the opportunity for
25 public comment that, you know, at a point in the

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1 process where there's draft language before the, but
2 before there's, you know, it's put forward in the
3 Federal Register, there's a way to, to have that as
4 part of this process, but not part of formal phase
5 two, that would be appreciated.

6 THE HALL: Well, the dotted line is not
7 mandatory. It's just potential.

8 MR. BENOWITZ: We've done that in -- this
9 is Howard Benowitz of the OGC, and we've made draft
10 language available with other rulemakings in the past,
11 so there's -- we're not precluding it in this case.

12 MR. HALL: And, also, I believe at times,
13 if there's, if it's, if there's a necessity to do a
14 parallel path because of urgency of a rule that
15 they'll develop both the plan and the language at the
16 same time.

17 Any questions from anyone on the
18 telephone?

19 (No response.)

20 MR. HALL: Nothing. Okay. No, you can sit
21 there if you're comfortable or if you want to stand.
22 I'll click for you. You just let me know.

23 MS. MARTIN: Here's a brief history of
24 Subpart I rulemaking dating back to 1982. The rule
25 was published last year on March 31 in compliance with

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1 Subpart I requirements. Will be mandatory by October
2 1 of this year.

3 And these are the major provisions of
4 Subpart I. Oh, I'm sorry, we're on slide ten for
5 those of you on the phone. On slide 11 now. All the
6 provisions and requirements of Subpart I are not
7 applicable to all individuals and subject to Part 26
8 in the exact same way.

9 Individuals with unescorted access for
10 licensees within the scope of Part 26 and those
11 required to report as a part the technical support
12 center or emergency operations' facility are subject
13 to the general provisions and fatigue assessment
14 requirements of Subpart I only. Within this group of
15 people who have unescorted access, those performed the
16 job duties listed at the bottom of this slide, are
17 also subject to work hour controls, waivers, and
18 exceptions, and self-declarations.

19 There are asterisks next to health physics
20 and chemistry techs because only the ERO minimum
21 complement are subject to all of Subpart I and it's
22 for fire brigade. Only the individuals responsible
23 for us, they shut down or subject to all of Subpart I
24 as well.

25 During the rule development, it was

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1 highlighted in the Final Rule Statement Consideration
2 that independent verifications and peer checks were
3 important work controls that ensured reliable human
4 performance. And alertness in these individuals is
5 key in dealing with human errors and this can be
6 affected by fatigue.

7 As stated previously, the staff received
8 direction from the Commission and the SRM that
9 individuals who are performing these peer checks and
10 independent verifications should be under the same
11 provisions of Subpart I as individuals identified in
12 26.4(a)1 of the rule. And this is the direct quote as
13 you see, as you've seen before from the SRM.

14 These individuals basically are
15 operations' personnel and they are subject to the work
16 hour controls and have more stringent minimum day off
17 requirements than maintenance personnel. The staff is
18 addressing the concerns of the Commission by gathering
19 information via surveys and public meetings, such as
20 this one today. We will use all the information that
21 we gather to develop the regulatory basis and
22 determine which path we should take.

23 And Paul Prescott will now talk about the
24 technical details of developing a regulatory basis.

25 MR. SMITH: Russell Smith. Can I stop and

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1 ask a couple of questions here? And it really goes
2 back to the process slide and my weak understanding of
3 your rulemaking phases and process.

4 For a new rule, my understanding is you'd
5 have to do an analysis for safety benefit and
6 regulatory benefit under the backfit rule. Where in
7 this process would that be played out?

8 MR. HALL: Under the -- previously, what
9 was done is just a technical basis, but now, the
10 technical basis is part of the regulatory basis. In
11 the regulatory basis, we're performing about 25
12 percent of the backfit and of the reg analysis in the
13 regulatory basis space. So it's not a full-blown
14 analysis or a backfit, but we're starting to look into
15 that to inform whether we go forward with the rule.
16 But the --

17 MR. SMITH: Yeah, I guess I have to known,
18 know what you mean by a 25 percent backfit analysis,
19 what that means.

20 MR. HALL: I guess we're going to look into
21 it, but probably not into the depth as you do for the
22 proposed rule state is my understanding.

23 MR. BOGGI: This is Mike Boggi. My
24 understanding is in the past the regulatory analysis,
25 backfit analysis, was all done in the proposed rule

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1 phase, the next phase of this project if we take it
2 that far.

3 As was Lynn was saying, we're going to do
4 enough by procedure, the rulemaking procedure, if you
5 will, to understand the effects of backfit as to have
6 a sense for what it's going to take so that when we
7 get to that, the end of this process, the regulatory
8 basis process, we'll have an informed, the Commission
9 or whomever makes the decision to go forward, will
10 have, it'll be an informed decision.

11 MR. SMITH: I guess the origin of my
12 question comes back to taking that phase two out of,
13 you know, maybe I'm off base on the understanding of
14 this, but I would assume before you went to the
15 Commission to ask for approval, you would have a
16 backfit analysis that showed safety benefit based on
17 cost to the industry and a regulatory analysis
18 statement. And it seems like without that phase two,
19 just trying to understand when we would see that
20 product, when it would be available for public
21 comment, without this phase two in there, so if you
22 could direct that question -- answer.

23 MR. BENOWITZ: The Commission met several
24 years ago directed, I believe it was NRR, and I think
25 more recently, FSME, who are the tool rulemaking

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1 offices in the agency, that they don't have to develop
2 rulemaking plans for every rulemaking. It depends, I
3 think, up to their discretion. The -- there is some
4 backfit analysis, but it's in the rulemaking, in a
5 rulemaking plan; however, it's more of OGC identifying
6 any potential backfits.

7 A full backfit analysis and regulatory
8 analysis, we've prepared for the proposed rule. Staff
9 will look at those issues and identify any potential
10 obstacles in development of the regulatory basis. And
11 I think that's what Lynn and Mike were saying.

12 It may not be what you see in the proposed
13 rule or the final rule, but it will -- and I don't
14 know to the extent that that information will be made
15 public before a decision is made to go forward with a
16 proposed rule, meaning when we have a regulatory basis
17 prepared and any backfit or other cost issues are
18 identified, that information is used internally to
19 determine whether to move forward or not. And we
20 won't even have draft language to be made public at
21 that point. At that point, just whether or not to
22 move forward with the rulemaking.

23 MS. BARNES: So the point in time at which
24 a full reg analysis and backfit analysis would be
25 available would be at the proposed rule stage if the

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1 decision is made to go forward.

2 MR. HALNON: This is Greg Halnon, First
3 Energy. I had just a -- and maybe, Paul, you're going
4 to cover. Commissioner, you said something about
5 operating personnel, that these are operating
6 personnel. Paul, you going to clarify that?

7 (No response.)

8 MR. HALNON: Okay.

9 MR. BENOWITZ: The comment meant that the
10 requirements that these potential individuals would be
11 subject to are the same that the operating personnel
12 are subject to under Part 26.

13 MR. HALNON: Right. And when we look at
14 Commissioner Lyons' vote record on that, he made it
15 clear that he was putting a lot of people and just
16 generically using operating personnel as people under
17 the rule.

18 MR. BENOWITZ: Well, we look at the SRM,
19 which is the voice of the full Commission, not just
20 one Commissioner.

21 MR. HALNON: Well, I understand that, but
22 hopefully, your survey will help you understand where
23 these people really reside and what they really do.
24 So I'll listen, wait for Paul to do his stuff. And,
25 again, the industry is always interested in any

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1 operating experience that the Commission is using or
2 the staff is using to establish some basis for going
3 forward of rulemaking.

4 You know, what, what events out there are
5 you concerned about that have happened that affect
6 safety or other issues that alertness of QC/QV
7 personnel have been involved with? So any real life
8 examples would help us to understand the basis for
9 where we're going forward.

10 MR. HALL: Any other questions from the
11 phone or in the room here?

12 (No response.)

13 MR. HALL: Okay. Paul.

14 MR. PRESCOTT: Good afternoon. My name is
15 Paul Prescott. As I said before, I'm a senior
16 operations' engineer in NRR in the quality and vendor
17 branch. Just briefly, my job at the NRC includes
18 review of quality assurance programs and participation
19 and the review of quality assurance standards. And I
20 also review the implementation of Part 21 by vendors
21 and I perform vendor inspections on a routine basis.

22 My role in this is as a technical lead and
23 support of developing and technical basis. Next
24 slide, please. On this slide, I have a number of
25 topics I want to discuss.

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1 The first topic is to address the reason
2 why I think we're all here today. The second topic is
3 to generate discussion on the terminology related to
4 the QC, or quality control/quality verification
5 function. I believe the terminology that is currently
6 being used may not have been specific enough to the
7 personnel that the SRM was concerned with addressing.

8 Finally, I would like to discuss what may
9 be the activities and the personnel that you believe
10 to be covered, that need to be covered in this
11 technical basis. Next slide, please.

12 As you seen this paragraph before, but I
13 bring that up again because this paragraph to me
14 essentially is all the directions supplied by the
15 Commission for what it wanted to achieve and will act
16 as a source in the development of the technical basis.

17 What I took from this when viewed in the current QA
18 environment was that the Commission was interested in
19 covering personnel that performed some form of
20 independent verification or quality checks under,
21 under the licensees existing quality assurance
22 programs.

23 As I'm sure most of you are well aware,
24 over time, this function has for the most part shifted
25 from personnel designated as quality control or

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1 quality assurance to plant personnel of verifying the
2 quality of their peers' work. Next slide, please.

3 Criteria ten, inspection of Appendix B to
4 10(c) Subpart 50 states in part that "A program for
5 inspection of activities affecting quality shall be
6 established and executed by or for the organization
7 performing the activity to verify conformance with
8 documented procedures or instructions. Such
9 inspections shall be performed by individuals other
10 than those who perform the activity being inspected."

11 As I said earlier, there has been a shift
12 from the construction days in early operation and
13 nuclear plants from having a dedicated quality control
14 or quality assurance group performing inspections and
15 oversight of plant activities. Most licensees
16 currently apply criterion ten as it was originally
17 worded.

18 In general, inspection activities
19 affecting quality are done by personnel within the
20 same organization not directly involved with that
21 specific activity. Personnel and a licensees, quality
22 assurance, quality control, or nuclear oversight group
23 tend to perform an overview or specific spot check
24 function selecting various activities to be performed
25 and observing them for compliance and performance-

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1 based attributes.

2 So the terminology used in the SRM in my
3 mind was perhaps not adequately descriptive of how
4 quality checks are performed today. Therefore, I
5 would propose for discussion that another, perhaps
6 more descriptive and fitting term be used. Some
7 possible choices are given on this slide.

8 So I don't know if there's any comments
9 yet, but this is where I'm going with it. So the
10 slides may seem out of sequence. Normally, I would
11 have defined what activities might be covered before
12 deciding who was to do it. However, the SRM focused
13 on the function of quality checks without describing
14 what activities were to be addressed.

15 So I look to the existing rule for any
16 guidance that might lead me to think what activities
17 the Commission might be looking to address when it
18 said that. The staff should be sure that personnel
19 actually performed independent quality control/quality
20 verification checks under the licensees' NRC approved
21 quality assurance program should be covered.

22 The definition for maintenance in the rule
23 addresses activities, such as modifications,
24 surveillances, post-maintenance tests, and corrective
25 and preventive maintenance. The vast majority of

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1 quality checks of activities at plants are focused on
2 these activities. Next slide, please.

3 After the finding, who will perform the
4 quality check function and what activities are to be
5 addressed? There are certain items that may help to
6 refine the scope of activities. As you all are well
7 aware, the NRC's focus is on activities that could
8 have a direct effect on the safe operation of the
9 plant.

10 The rule focuses on the maintenance of
11 system structures and components that a risk of formal
12 evaluation process has shown to be a significant to
13 public health and safety. So essentially, only
14 activities that a licensee's PRA has determined to be
15 significant to public health and safety would be
16 covered in the scope of the technical evaluation.

17 Obviously, I believe that licensees apply
18 in-depth approach to all safety-related activities.
19 Engineering shows that equipment is operated and
20 maintained as designed in trends, equipment, and
21 performance. Operations, they ensure the equipment
22 remains in operable status for safety-related plant
23 equipment through surveillance activities.

24 Maintenance ensures plant equipment
25 remains operable through preventive and corrective

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1 maintenance. Operations ensures equipment is operable
2 to post-maintenance testing prior to accepting the
3 equipment. However, there is a potential concern with
4 maintenance errors that may impact equipment
5 operability. Inspection of maintenance activities by
6 a personnel could potentially prevent the situation.

7 Finally, we are looking to know the
8 potential impact on a licensee's resources. The
9 potential impact on licensees is always considered in
10 the development of any rule, so we are looking for
11 stakeholder input into the number of quality checks
12 that are performed and the personnel resources that
13 are applied to these activities. Next slide, please.

14 As I mentioned earlier, I believe I'm
15 fairly familiar with the ways most of these are
16 conducting quality checks of activities. Well,
17 quality assurance, quality control, and nuclear
18 oversight personnel generally perform an oversight
19 function at most licensees. The routine quality
20 checks of safety equipment are performed by
21 maintenance personnel.

22 What I'm looking for here is stakeholder
23 opinion on whether it is appropriate to only consider
24 QA or QC personnel in the scope of the technical
25 justification or whether it is appropriate to also

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1 capture, discussed earlier, maintenance personnel?
2 Next slide, please.

3 So I just wanted to close in saying thank
4 you for any valuable insights we may get today and
5 look forward to any further stakeholder discussions we
6 may have.

7 MR. HALE: This is Westinghouse, Mark Hale,
8 field service quality. For clarification, does this
9 include nondisruptive examination personnel for in-
10 service testing? Would that be included in what we
11 are calling "a quality or a quality assurance
12 function?"

13 MR. PRESCOTT: This is Paul Prescott. I
14 don't believe I've gotten to that level yet. Right
15 now, we're just looking to see -- I'm talking of
16 maintenance and the broad scope of maintenance and
17 haven't really defined every single job function that
18 may possibly fall into that.

19 MR. SMITH: Paul, Russell Smith, NEI. I'm
20 going out on a limb here, but I agree with your
21 presentation that very closely align with what we
22 discussed with, this morning. I do think you
23 understand, I heard from I think seven or eight
24 industry people describe their QC activities and I
25 believe you understand how we do QC out in the plants,

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1 so I'll agree with that.

2 In fact, in this morning's discussion,
3 there were three items that we wanted to discuss with
4 you on them. We already had and that's -- we're
5 really interested in the safety basis for going ahead
6 with this rulemaking and, and how that sits. And I
7 understand that you're going to work on that, at least
8 I heard that, so we're interested in that.

9 The second one that we saw that we're very
10 interested in is defining what quality control is.
11 And it's not that easy as we sit around the table.
12 When we read the SRM and looked at the rule, it
13 appeared to us that they were looking at the
14 maintenance activities.

15 That those quality checks that were
16 performed at the end of the maintenance activity to
17 ensure that the maintenance was done correctly prior
18 to returning the service, but the words of the SRM are
19 much larger than that. They do bring into the scope
20 the Appendix Bravo criteria ten and that's a large
21 issue.

22 You well know, Paul, that goes into
23 inspection of materials' receipt. In fact, it
24 actually is defined quality control in Part 26 when we
25 look at quality control on specimen gathering and we

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1 don't want to confuse the quality control that we talk
2 about in Part, Subpart I with quality checks that
3 we're doing on specimens required elsewhere in Part
4 26.

5 So we agree, we don't have a definition of
6 quality control that we can hand you today, but we're
7 very interested in working with you and proposing
8 some, some boundaries on what that would be.

9 MR. PRESCOTT: Thank you. What -- the
10 reason I want to try and move away from that
11 terminology is to, is really quality control is really
12 something to do with the old construction days. And
13 today, we really talk about more like peer
14 verification or self, you know, self-checks that are
15 performed in the plant on a routine basis.

16 And, and inspection in the early days
17 really meant those inspections that were put in place
18 for code inspection and, and for specific engineering
19 activities that were deemed to require during
20 construction, direct observation by somebody other
21 than people who perform the work, so that was, that's
22 another reason why I try to move away from that.

23 MR. SMITH: Russell Smith, NEI, again. We
24 didn't discuss this morning about peer checks or
25 independent verifications, so that'll be a new

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1 discussion we have whether that's the right term to
2 call it. We were looking more using quality control,
3 but further defining what parts of quality control
4 activities were applicable to the work hour
5 restrictions if it was deemed necessary to go forward
6 with this.

7 The third area that we would like to
8 engage you in discussion --

9 MR. HALL: Russell, this gentleman in the
10 back I think wants to comment on an earlier -- before
11 we go on to the next state.

12 MR. WICKS: James Wicks, American Electric
13 Power. Going back to your comment, Paul, I want to
14 clarify because while you're right, a majority of the
15 industry has gone to the independent verification,
16 dual verification, personnel verification, the rest,
17 some plants still use quality control personnel,
18 especially during outages.

19 So while I agree with you on a big sense,
20 we don't lose sight that there are some plants,
21 especially, DC Cook is one, who uses QC personnel to
22 specifically do whole points for maintenance work.

23 MR. PRESCOTT: Yes, I was a, I was a
24 resident senior one time out in Region III, so I'm
25 familiar -- I've been at DC Cook many times and I'm

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1 familiar with that. And that's why I chose the words
2 "most." But as, as probably most of you may be aware
3 or familiar with quality assurance programs, most of
4 the big utilities have come in and revised their QA
5 programs to go more towards peer verification than the
6 old -- I don't want to say "old," the existing, I
7 guess, process of using a dedicated quality assurance
8 or quality control group. So, yes, I understand.

9 MR. HALL: Good.

10 MR. SMITH: Russell Smith, NEI, once again.

11 The area that wasn't -- it was pointed to in the
12 slides, but we'd like a lot more dialogue on is this
13 categorization and the operations area. Our
14 discussion felt that would be the inappropriate place
15 to put them if we did decide to continue with this
16 rulemaking and put some restrictions on QC activities.

17 So we'd like to get your fill. When we
18 read the SRM, certainly it seems like it started in
19 the Lyons' vote sheet and, and certainly when they
20 paraphrase that it turned into operating personnel and
21 the number one category being operating. But when you
22 read his notes, he certainly described that he was
23 talking about operating personnel on a bigger sense
24 all the four groups that were noted, operations,
25 maintenance, HP, chemistry, in there.

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1 And as we look at the functions of QC now
2 in the power plant, a number of it is done by the
3 organization themselves. Maintenance covers the
4 majority of their quality control checks. And those
5 plants that use quality control inspectors, they're
6 tied to maintenance activities at a most part.

7 So to disjoint the actual work hour
8 restrictions with one specific function of a job
9 category wasn't making sense to us. So we would like
10 to invite you as you go through this technical basis
11 to really look hard at is the operating category the
12 correct one when most of the function is associated
13 with the category of maintenance. Just keep that in
14 mind.

15 MR. HALL: Anything from the, anyone on the
16 telephone from anything thus far?

17 (No response.)

18 MR. HALL: Okay. Thank you.

19 MR. SMITH: So I would like to get your
20 feel around the table on operating versus maintenance
21 and quality control.

22 MR. BOGGI: I think at this time, Russell,
23 that we're listening and trying to understand if
24 there's -- certainly understanding the technical basis
25 for going down one direction or another, particularly

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1 if there's a rationale for giving quality control
2 personnel hours other than operations.

3 MR. HALNON: This is Greg Halnon, First
4 Energy. I guess you can reverse that and say, "If
5 someone is under the maintenance work hours and
6 they're doing the work and we consider them fit-for-
7 duty and not fatigued, why would we expect that a guy
8 who had the exact same hours coming in from a QC
9 office or the office somewhere else wouldn't be just
10 as fit as the guy who's doing the work."

11 So it doesn't make a lot of sense to say,
12 "He has to be more fit or less fatigued." If we're
13 concerned that the maintenance folks are -- those
14 hours don't protect the maintenance folks from being
15 non-fatigued, why would we expect -- for a QC or
16 someone else coming in? So that's the point. Is --
17 you know, for the amount of hours and for the amount
18 of work that they do, the verification check is much
19 less demanding from a physical perspective.

20 Now, you know, cognitively mentally maybe
21 not, but the same hours would apply. So, so you just
22 got to use that logic all the way through this.

23 MR. BOGGI: I believe the logic -- this is
24 Mike Boggi again. I believe the logic, and stop me if
25 I'm wrong, looking at the Subpart I rule on a bigger

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1 picture, not just the people we're talking about
2 today, security people, operations people, and -- when
3 I say operations, I include the, the other chemistry
4 health physics, and maintenance workers, there was a
5 -- and each have in some respects different work hour
6 controls. And one of the thoughts was, from what I
7 understand, that security people are potentially
8 pointing guns at people. And on officers, security
9 personnel who are alert, able to make those deadly
10 forced decisions without impairment, they were given
11 the most stringent work hour controls.

12 The operations group had to make decisions
13 in real time, save the plant, possibly keep the plant
14 up, prevent cascading issues, and had to, and had to
15 be alert, but they didn't make deadly forced
16 decisions, so they didn't necessarily have to have the
17 hours that security had.

18 The maintenance people had more time was,
19 I believe, the rationale that if they weren't sure
20 they could ask, they could figure it out, they had,
21 and they had time to work through the issue and were
22 given the most relaxed work hour controls. I can't
23 speak to the rationale necessarily for requesting that
24 quality control personnel be included with operations,
25 that's part of the reason why we're here today.

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1 MR. HALNON: Yes, and actually you made a
2 good argument. I wouldn't have said it any better
3 there. The rationale you use, maybe that's an
4 interest to come back and talk more about the actual
5 function that we're talking about.

6 If we find that the actual function we're
7 talking about does have that direct tie to safety as
8 an operator who may turn the wrong switch or may trip
9 the plant or not, you know, be able to mitigate a
10 safety issue, certainly, I would say that, but I don't
11 think with what we all know about the nuclear industry
12 that is the quality verification check in turn has
13 time. If they're not sure, they can ask.

14 I mean everyone is under a certain amount
15 of schedule pressure because of the way you run these
16 schedules, but certainly, there's time to do it right
17 and there's, there's a cognitive issue with fatigue
18 with the maintenance folks working under those hours
19 then we should probably go back and talk, which we're
20 not allowed to talk about the existing rule. But the
21 whole fact is that in our minds, it clearly falls into
22 the maintenance work hours, and I think that going
23 forward we can probably provide more examples of
24 functions that would show that.

25 Back to Russell's point too, and this is

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1 just from a tactical perspective as we think through
2 this, even maintenance department that does their own,
3 and you said majority of the verification checks are
4 done within the department, just people not involved
5 tactically, it'd be very difficult to have part of
6 your maintenance department on operations hours
7 because they might do those checks, another part of
8 the department on maintenance work hours because they
9 don't do the checks, tactically that would mess crews
10 up.

11 You're talking about the quality of life,
12 which in turn this rule is, you know, directly tied to
13 the quality of life because what we're talking about
14 people having enough time, enough rest time, to be
15 able to come to work fit-for-duty from a fatigue
16 perspective. We would -- changing people's schedule,
17 messing them up, you know, having weird schedules
18 because of that in turn directly adversely affects
19 that quality of life, so we want to make sure we don't
20 adversely affect thinking that we're solving one
21 problem or causing another one.

22 So that's another concern that we'll go
23 through some dialogue on and probably make some
24 comments. We owe you some specific examples where
25 that might happen. You know, just waving our hand and

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1 saying it could happen is not good enough, so we know
2 we owe you some good examples.

3 MR. HALL: The gentleman in the back,
4 please.

5 MR. WICKS: No. This is James Wicks.
6 That's actually the point I was going to bring up
7 about maintenance as Paul pointed out before. On the
8 other side of the coin, maintenance does the majority
9 of the QV, so I was just going to make the same point
10 he did before he made it. Thank you.

11 MR. PRESCOTT: This is Paul Prescott.
12 Thanks, Greg. That was one of the points I was -- in
13 the initial survey that we had sent out, we wanted to
14 ask that question and it was felt to be too intrusive
15 and, you know, too resource intensive to get that kind
16 of information.

17 But one of the things, and quite frankly,
18 I don't know the percentage of work that has to be
19 verified that might fall under this scope of equipment
20 that, that's covered by Part 26, but obviously that
21 would be one thing I'd be very interested in being
22 able to take a look at to see what, what you guys
23 feel, excuse me, is the amount of resources that would
24 be needed to do this kind of work.

25 MR. HALL: Anyone on the phone, comments?

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(No response.)

MR. PRESCOTT: Just real quickly then while we're here. I guess one of the other things I'd be very interested in is any data you might have on maintenance preventable functional failures.

Obviously, I'm taking a very -- I used to work with the maintenance rule. I think that is a potential gauge of problems that may, or the existence of a problem not being there out in the plants, I mean, that's initially why the maintenance rule was put into place was to take a look at maintenance and make sure that maintenance is gauged and checked and see if there's any problems in that area when it, when it first was issued.

So the area of maintenance preventible functional failures might be a very good indicator also if plants have factored in fatigue as one of the items that they look at when they take a look at areas that have been made by maintenance crews.

MR. HALNON: So to clarify, centered around the human performance aspect of maintenance. I mean, sometimes it's a procedure that's long or something like that, but mainly concerned around the human performance, which would be in effect, could be -- by fatigued --

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1 MR. PRESCOTT: Sure. Sure, I mean, it
2 could be a root cause of the causal factor, but again,
3 it depends on the level of detail that the licensee
4 went into when creating their database on NPFS.

5 MR. BENOWITZ: Just to be clear, we're not
6 asking for licensee specific information. We can't,
7 so -- unless we go with the OMB. So if you can just
8 provide, you know, more general information that would
9 be helpful.

10 MR. SMITH: Russell Smith, NEI. I
11 certainly don't have that information, but we'll work
12 to get it. I think you're giving us some hints on
13 what can help you for a technical basis. The QC
14 checks are not required for rulemaking, so -- at least
15 that's what I heard was a hint, and we'll certainly
16 take a look at that.

17 I did want to stress one thing that -- to
18 make sure we're all on the same page with. When we
19 look at these QC functions, and we do include them in
20 Part 26, they would still be only those category of
21 work that are risk informed process that determined to
22 be significant to public health and safety. That's
23 our position anyway. I'd be interested in making sure
24 that's the Commission's side also.

25 MR. PRESCOTT: This is Paul Prescott. Yes,

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1 Russell, I believe that that, that would be, at least
2 in my, this is my opinion and my development on a
3 technical basis, yes, I believe that I should strictly
4 focus on work for significant SSCs as may have been
5 outlined by a licensee's PRA.

6 And I also believe, like I said earlier,
7 just to get back to that, to the maintenance rule
8 discussion that I believe that this can go, could show
9 either way which way we should go in the rulemaking
10 process as a valuable indicator, if you will, as to
11 just how significant or non-significant a problem this
12 may, may be.

13 MR. SMITH: Another comment. I think I did
14 hear someone say they had an O after their name, NRO
15 was here or did I not? They left. You know, one of
16 our, the industry at least going forward, we need to
17 make sure how this will be applied in our new plant
18 constructions, you know, when we do get back into
19 those more construction-type QC areas.

20 And that's why it's key that it stays with
21 the risk significant determination process safety and
22 healthy to the public to us and it stays as a not --
23 you know, right now I believe the construction doesn't
24 include Subpart I, and so we'd be interested in making
25 sure those two conditions stayed complete as we move

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1 forward.

2 MS. BARNES: That's correct. Subpart K
3 addresses the fitness-for-duty programs -- this is Val
4 Barnes, sorry, for construction and the, none of the
5 requirements in Subpart I are applicable until
6 immediately before fuel arrives on site.

7 The parallel to what we're discussing here
8 though is that in terms of having a basic fitness-for-
9 duty program for personnel who are working at a
10 construction site, the individuals who are performing
11 the ITAAC, are required to be subject to an operating
12 plant like fitness-for-duty program. So I think part
13 of the basis here was recognizing that we were putting
14 some higher requirements on the kinds of programs that
15 people who were performing ITAACs during construction
16 needed to be subject to compared to your average
17 construction worker who is working on constructing
18 safety and security-related SSCs.

19 Whereas, in the main rule in terms of our
20 fatigue requirements, we had not included that
21 category of personnel, so there was some parallelisms
22 there, but Subpart I does not apply for construction.

23 MR. HALL: Anyone on the phone have any
24 comments/questions?

25 (No response.)

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1 MR. HALNON: This is Greg Halnon. Just one
2 last thing to consider. And this is not, not a push
3 back or anything like that. It's just something for
4 you to consider, especially for quality control
5 personnel, and you know, Paul, sometimes they sit at
6 their desk for eight hours and then the last 15
7 minutes is they're actually doing work from the
8 standpoint of going out and doing the check.

9 Sometimes for the same thing, they may be
10 only four hours because they're done on nuclear hold
11 or something like that, so there's an erratic or
12 sporadic piece to their schedule that makes them
13 dependent on other things happening. So that may be
14 another thing to think about when you look at the full
15 set of comments on operating versus maintenance versus
16 other things is that they're not engaged the entire
17 time in that, in that covered work, if you will, which
18 would be the actual check.

19 It may be nothing more than going off,
20 signing off a whole point, and watching a torque
21 wrench reach the right torque value as opposed to, you
22 know, involve check of something else. So how that
23 might all fit in, I don't know, but it's something
24 else to consider is that they're not always working in
25 that covered work standpoint.

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1 A maintenance guy would be working the
2 full eight hours in his covered work, you know, so
3 it's clear to see their nexus to the rule as opposed
4 to a quality guy that might be sitting at his desk for
5 eight hours and then -- oh, the other thing to keep in
6 mind, remember, you know, when you have the RT, if you
7 go to the NDE route, you might have a radiographer and
8 those guys are often pressed by plant conditions and
9 other things that are happening.

10 And you talk about crazy hours that they
11 could be asked to work. Go to the hotel, sleep for
12 two hours, come back. So the minimum break period may
13 be a real issue there to get work done. And that
14 could have a real impact on safety of the plant
15 because you want to get the plant to a certain point
16 and you're ready for the RT guys to come in and do
17 their work.

18 And they got to do their work, they got to
19 do it well, they got to do it carefully because of the
20 high source, and then they've got to leave so that the
21 operator's people can get back to doing what they need
22 at the plant. So that's the minimum break period for
23 folks that are like that could be a problem from the
24 standpoint of, you know, -- ready for you type of
25 thing.

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1 So just a couple of ideas, especially
2 during outages. That happens when you have, maybe not
3 so much nuclear safety, but industrial safety concerns
4 and radiological safety.

5 MR. BOGGI: This is Mike Boggi. Greg, I
6 just wanted to clarify your ask a question. You were
7 just speaking of radiography. In the context, their
8 work is quality controlled. That's a question -- I
9 don't understand their work in total.

10 MR. HALNON: Yes, utilities do it different
11 ways. Some folks have the radiographers that are
12 qualified and it's a, you know, it's a anti-
13 qualification that -- and then sometimes they're right
14 resident in the plant in their quality control group,
15 sometimes they're not. Sometimes there are vendors
16 that come in that may not even be badged, which again,
17 causes that other issue with the vendors who are not
18 badged. They'd have to be escorted by a quality
19 control person.

20 So a lot of things to consider. And I
21 think when we get down to talking about the impact on
22 individuals and impact on the site resources is to
23 walk through some, like an outage schedule, and look
24 at the different activities that happen and how they
25 happen. Same thing with online.

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1 We should probably take a typical steam
2 generator replacement outage, which is, you know,
3 upwards of 60 days, which the existing rule kind of
4 deals with, but how does it deal with them from a QC
5 perspective? Because sometimes all the QC work could
6 be towards the end or it could be bunched up right in
7 the middle where you need these guys.

8 So, you know, it's just a lot of things to
9 think about as we go through this. As we produce the
10 language in regulatory basis we can start doing those
11 tests on the different groups and different types of
12 functions to see how it would be affected to see if
13 we're backing up or going forward in the name of
14 safety. Thanks.

15 MR. HALL: Paul, do you have more to
16 discuss? Mike, --

17 MR. BOGGI: Sounds, excuse me, it sounds
18 like we're coming to the end of our three-hour/four-
19 hour meeting, so I don't want to rush you.

20 MR. PRESCOTT: Well, I guess I would open
21 up for discussion. I mean, some of the, like I said
22 earlier, some of the terminology that, that may not be
23 covering the whole scope of the work, as I said
24 before, I guess maybe you just haven't had a chance to
25 think about it, but again, I would hope that you'd

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1 think when you go back and maybe give some feedback on
2 what do you believe would be the real correct, the
3 more appropriate term I guess to make sure that we
4 address those that we believe that to be within the
5 scope of this, of these activities, truly within the
6 scope of these activities.

7 MR. HALNON: Yes. This is Greg Halnon,
8 First Energy. I think we start with the fact that the
9 activity would have to be doing some kind of
10 verification or check on work that has been covered.
11 It would almost be silly to say, you know, you have to
12 be covered QC-wise, but you're checking on work that
13 was not covered.

14 So we got to make sure we don't drive
15 ourselves into that box by saying, you know, "All
16 inspection work or all second verification." Because
17 we do second verification for business critical stuff
18 to make sure that we don't trip a turbine or something
19 like that that may not have safety significance, but
20 certainly is business critical.

21 So we make sure that business critical
22 stuff is not necessarily included, unless it falls
23 into that category of safety significance like you
24 talked about. So some of these words, if we just
25 leave them alone, like independent verification, well,

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1 we do independent verification of things that are non-
2 safety significant, so we need to make sure that we
3 don't set ourselves up by using certain categories.

4 So it may be better to come at it from a
5 different angle as a suggestion, look at the work that
6 we do that's covered, and follow that path to
7 operability rather than to try to come at it from a
8 function of a person who -- we don't distinguish from
9 a safety versus non-safety-related independent
10 verification. Independent verification has to be
11 independent verification, so there's an aspect in that
12 definition that could get us into a box we don't want
13 to get into.

14 MR. HALL: There's a gentleman in the back.

15 MR. ARIAS: J. Arias from Xcel Energy. I
16 wanted more information to what Greg provided because
17 we had a meeting with my company talking about the
18 possible inclusion with QC work as covered work. I
19 just want to point out that when we discussed it, the
20 big issue that came up within our company was the
21 tracking of the cover work versus non-covered work.

22 For example, QC inspectors -- you know, QC
23 whole point on the covered activity, but then he goes
24 and does non-covered work for the rest of his shift.
25 Well, that presents a, you know, a problem for

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1 tracking the hours that cover work and the commutative
2 work that they're doing.

3 So one of the things that is coming as a
4 pretty clear indication if these go through, and I
5 just want to throw that out for consideration, is in
6 order to play it safe, a lot of the, of the lot of the
7 personnel that I have working with me may consider the
8 QC fault as covered work during the whole period
9 because the tracking of in-and-out of covered work it
10 could be a nightmare.

11 They could be working cover work for five
12 minutes and then off for two hours and then coming
13 back for ten minutes because on the other QC whole
14 point. So that presents a big task of tracking
15 commutative cover work hours. So I just want to throw
16 that out for consideration that we went through that
17 and we don't see our self clear how you can clearly
18 track those hours back-and-forth or minutes or periods
19 of hours that they'd would be working what would be
20 cover work.

21 MR. BOGGI: Thanks for that comment. This
22 is Mike Boggi. Let me throw this out, how it might be
23 implemented just using the existing, I should say, the
24 Nu-Gro, as the basis. I don't think it would be
25 implemented any differently than how it would be

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1 implemented on October 1 with the other covered
2 groups.

3 And if that person, for instance, if
4 they're working, if a maintenance person is working on
5 a, on covered work, then for the entire shift cycle,
6 if you're familiar with the, with the rule language,
7 then they have to maintain the work hour controls for
8 that shift cycle. Without drawing a conclusion, one
9 would expect that that same process would be brought
10 forth to the quality control people that are covered
11 in the rule, excuse me, if they, if it goes that far
12 to become a rule, then my sense is then it would be,
13 at this point in our thinking, covered in the same
14 way.

15 And, please, offer any feedback and
16 comments and thoughts to the contrary if you feel that
17 way.

18 MR. ANDERSON: This is Harvey Anderson with
19 South Carolina Electric and Gas. Along those same
20 lines, there's a lot of subtleties and intricacies
21 written into the rule that went into effect for
22 Subpart I. Kind of dovetailed this new rule in with
23 that is going to present a challenge if you don't
24 essentially reissue a new rule that just includes QC
25 if that's the route it goes.

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1 MR. BOGGI: Mike Boggi again. We do agree
2 there's a lot of subtleties and the potential for
3 unintended consequences is great. And if we don't do
4 a lot of discussions in open meetings and we -- I
5 personally feel today we're starting off on a really
6 good foot in that aspect of open discussion. I agree
7 and hope to minimize the unintended consequences as
8 much possible.

9 MR. PRESCOTT: This is Paul Prescott. I
10 just -- to go back to the discussion we just had
11 earlier about trying to bring in what, what would be
12 covered as a scope of work by trying to give a new
13 name, if you will, to, to the people that perform the
14 work. Essentially, let me just throw this out there,
15 but are you thinking that there should be this laundry
16 list of activities that would be covered or --

17 MR. SMITH: Russell Smith. And, no, we are
18 not.

19 MR. PRESCOTT: All right.

20 MR. SMITH: We did, you know, actually, I
21 appreciate that you actually wrote your brainstorming
22 down on a piece of paper so we could rip it apart. So
23 -- and let's not do that. No, some of these terms
24 that you put in there, we actually haven't talked
25 about yet, so we need to think about them before we

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1 really give you a good opinion back.

2 Our discussion this morning, we didn't
3 write down, but let me just sort of read what we had,
4 I think, come as a group, what QC would be. Those
5 activities integral to cover maintenance work that
6 check the safety-related attributes of SSC something
7 like that. That's really what our discussion came
8 around to that it was integral to the maintenance
9 activity.

10 It was covered maintenance activity and it
11 was those points that you use to check those key
12 attributes, so that's really what we looked at, which
13 was more the back to the old historical definition of
14 what quality control is. I think we need to toss the
15 idea of IVs around peer checks and that type and give
16 the Commission some thoughts back. And this time
17 we'll write them down so you can tear ours apart as we
18 can tear yours apart.

19 So what I would propose is you give us a
20 little time and I will take a look what the industry
21 at three areas, the three I talked about, some words
22 about safety basis behind this. And that will include
23 some, your two questions. We'll try to get a feel for
24 what kind of resource and time we actually spend on
25 this type of attribute work and we'll take a look at

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1 this maintenance preventable functional failure and
2 see if we get any insight and get back to you.

3 We'll take a look at what a definition of
4 this control activity would be and we'll take a look
5 at peer check and IV since, you know, we didn't really
6 talk about that until now. And then third would be
7 some, some words of where it should fall in the
8 function category of Part 26 should it get there. So
9 we'll work with the industry to get something put
10 together and I'll work with Mike on how to send that
11 on a piece of paper to you.

12 MR. HALL: Is there anyone on the phone has
13 any comment, and questions?

14 (No response.)

15 MR. NEWKIRK: Todd Newkirk, IBEW. I do
16 believe the evolution of peer checking, how the QC
17 started delegating a lot of that work back into the
18 shops truly on a maintenance side. As a SSC package
19 to be safety-related, it would go through the QC
20 departments, I think there might be a limited list as
21 the evolution has gone to peer checking where the QCV
22 verification of check points was a very large list at
23 one time.

24 I think those plants are peer checking
25 now. If you look at that same inspection, points have

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1 dwindled to those departments that are doing the true
2 peer checks. So I do believe the SSC equipment work
3 for the verification is critical.

4 Just put it in a layman's perspective,
5 when you have to have that QC inspector come out and
6 inspect a ray cam in containment, you definitely --
7 that, that guy may have been doing a lot of
8 inspections throughout the course of the day and
9 somebody hit it on the head that I'm on/I'm off. I'm
10 kind of like in the bullpen waiting to come out and
11 they do that to the course of their day.

12 And those are the critical inspections
13 that they're reserving that classification
14 qualification of work for. So I think you could
15 actually key in on, on those specific qualifications
16 that we don't peer check. We don't allow to peer
17 check. You know, there's a higher level it seems that
18 we've made a choice in operating plants to focus on
19 that work group.

20 MR. HALL: A question in the back.

21 MR. O'MALLEY: Phil O'Malley,
22 Constellation. I think getting at what Paul was
23 saying, the -- it would appear to me that there are
24 things that are covered work that are not Appendix B
25 and things that are Appendix B that are not covered

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1 work. So it would seem to me -- in other words,
2 there's a lot of operations' activities that require
3 the vendor verification that are not Appendix B that
4 we would not have to cover in QC or as a peer
5 inspector.

6 So it would almost be, the appearance to
7 me would be that the subset of things that are
8 Appendix B and covered work, that subset is where
9 you'd be getting real close to defining it.

10 MR. PRESCOTT: Excuse me, could I ask you
11 to elaborate a little bit more on that? To me, and
12 I'll just give you my point of view, okay. My point
13 of view is this pretty much if it risks significant
14 SSC, it's going to be covered under Appendix B.

15 MR. O'MALLEY: The point was that there are
16 independent verification that we do on operations
17 procedures and things like that that would not, would
18 not be Appendix B inspection criteria. It's an
19 operational --

20 MR. PRESCOTT: Oh, right, right, right.

21 MR. O'MALLEY: And it seems to be getting
22 kicked around the concept of what are we excluding,
23 independent verifications, and all these different
24 terminologies that are out there. It seems like what
25 we're talking about are the Appendix B required QC

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1 activities. And we also have to make sure that the --
2 there are some things that we would QC that aren't
3 necessarily covered work, so we have to make sure that
4 it's Appendix B required and covered work.

5 If you want to do it in the most generic
6 terms because the conversations that we had earlier,
7 you're going to find things that are out there that
8 are in a variety of different locations right now
9 since a lot of this QC work is spun off. And there's
10 one thing that having been around the industry awhile,
11 there's a lot of different ways, a lot of different
12 companies do it. And some of the companies it's
13 different stations. So the, you know, the only way
14 that you could really nail this down is to come up
15 with a very generic term that discusses what the
16 requirements are by the different documents, not
17 necessarily terminology that companies use.

18 MR. HALNON: So before we close the
19 meeting, you said, Lynn, at the beginning that this
20 possibly would clear up when we need to have
21 additional public dialogue. Has that -- is clarity in
22 your mind about when, when you have more public
23 dialogue?

24 MR. HALL: I guess, Mike, were you going to
25 cover that in your summary? Were you going to kind of

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1 question that?

2 MR. BOGGI: What it sounds like is NEI and
3 the industry is going to send us a couple stacks of
4 information --

5 PARTICIPANT: Short stacks.

6 MR. BOGGI: Short stacks, that's good. And
7 we'll need a little bit to pour through it, understand
8 it, digest it. But about the time we get that, we
9 should think about when we have our next public
10 meeting, you know, a month from that date,
11 approximately, and discuss all that information, if
12 that make sense.

13 PARTICIPANT: Yes.

14 MR. PRESCOTT: This is Paul Prescott. I
15 guess my thought is at least I don't think we're far
16 off base in understanding what we think are the
17 activities that should be covered and who we think is
18 performing these activities. So that's a good thing
19 in my mind and that's a good start.

20 Again, what I'm looking for is if we can
21 get feedback that's relative to maintenance activities
22 and, you know, things that have been an impact on
23 those maintenance activities. And, again, I point to
24 the maintenance rule as being a real good source, I
25 would think for most licensees to get that kind of

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1 information.

2 And so we would appreciate is with the
3 codicil how it had that, you know, that we could get
4 any information related to that would be a big
5 benefit. In my mind to try and to support or say that
6 this is or isn't a good idea. So -- that's about it.

7 Thanks.

8 MR. HALL: Anything else from anyone on the
9 phone regarding what's been stated?

10 (No response.)

11 MR. HALL: Is there any other topics that
12 you want to discuss, Paul, or anyone? Any final
13 topics anyone wants to talk to on the phone as well?
14 I'm looking around.

15 (No response.)

16 MR. HALL: Okay. Mike, you want to sum
17 everything up.

18 MR. BOGGI: Sorry, Mike Boggi again. We
19 want to say thank you again and reiterate that it
20 sounds like we're really going down a good interactive
21 open path to get all the information we need to do the
22 right thing.

23 I do want to reiterate that we're hoping
24 to -- our tentative schedule to have the, this phase
25 of the process done is the end of November. And might

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1 be a little ambitious, but we hope to meet it.

2 We -- Greg, you had mentioned that down
3 the road that we could, you know, test the proposed
4 language against different groups and actual
5 situations. It sounds like a great idea. Make sure
6 we get -- we don't -- that we do avoid unintended
7 consequences that we hadn't thought about. And we do
8 want to test this as good as possible. Fantastic
9 idea.

10 Paul asked a lot of questions. We're
11 looking forward to the information that we get back
12 that you send us and with great interest. It'll help
13 us do our jobs. Thank you.

14 MR. HALNON: This is Greg Halnon. I wanted
15 to reiterate. We appreciate the opportunity coming
16 forward too, especially early in the process to help
17 you with the data rather than at the end and, you
18 know, we didn't want to be contrarians, you know, to
19 all this, so we appreciate the opportunity and we will
20 provide the data in a generic sense so that it
21 doesn't, it can be used in rulemaking.

22 We're interested in like in what Russell
23 said as far as the regulatory basis/regulatory
24 analysis that we do. We have to sell that for our
25 management also because they need to, you know, we go

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1 to our CNOs and say, "We've got to do additional work.
2 It's coming out of the regulatory area." Of course,
3 their push back is "Show me."

4 So we need your help in that respect to
5 have a real solid case so that we can show them. And
6 that helps us both fall around in that, so we'll work
7 with you to do that and to help undo this. Because
8 certainly, we're learning a lot about the
9 implementation of the existing Subpart I.

10 We've got a lot more interaction we're
11 going to have with both the staff and the industry on
12 figuring out where we're at with all that stuff. And
13 certainly, we want to avoid and/or prevent any
14 conflicts with what we're already doing that is
15 significant impact to our resources, maybe not
16 necessarily blossoming a lot more people into the
17 industry, you know, working world, but certainly in
18 the administrative portion of trying to get this new
19 rule set, so we don't want to go through that again.
20 And the other thing we don't want to go through again
21 is eight years later after we decide to start
22 rulemaking that we're still at the table trying to
23 figure out what the right thing to do is.

24 So in all that I think it's a very
25 positive thing to get together. We encourage the

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1 public meetings. We -- we'll provide you the data as
2 promptly as we can making sure that it's validated and
3 good for you. So thanks.

4 MS. SMITH: Russell Smith, NEI. I also
5 want to thank you for the ability to provide you some
6 information on this. Normally, we like to have a date
7 with my action item. I don't have one for you today.

8 I'll need to talk to the industry about getting some
9 of the data back, but you and I will see each other
10 next Thursday and I will have a date for you then on
11 when the industry can get back to you on that.

12 Another item that we would like some
13 feedback on, and it doesn't have to be in this
14 meeting, but we, we did start -- Greg asked a very
15 good question and that's always a good question to ask
16 is what problem are we trying to solve here? And, so
17 we're thinking of rulemaking.

18 Certainly, we know the origin came from a
19 Commissioner's vote sheet and then onto an SRM, but as
20 we get data back to you on what the envelope would be,
21 we'd certainly like to hear from the regulator mind or
22 thought what problem in the industry are you actually
23 fixing or addressing with this rule change.

24 So if you could give us some words that
25 also helps us go to our bosses and say, "Here's why

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1 the rulemaking is coming and here's the problem we're
2 going to shoot at." Thank you.

3 MR. BOGGI: Thanks, Russell. We will.

4 MR. HALL: All right. Is there any other
5 remarks from anyone in here or on the phone?

6 (No response.)

7 MR. HALL: Again, if you haven't signed the
8 sign-in sheet, if you'd do that before you leave so we
9 have a log of everyone who's been here that would be
10 great. If there's nothing else, thanks a lot. And we
11 conclude this meeting.

12 (Whereupon, proceedings in the above-
13 entitled matter concluded at 2:59 p.m. on February 11,
14 2009.)

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