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December 04, 2008
JAFF-08-0125

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United States Nuclear Regulatory Commission
Attn: Document Control Desk
Washington, D.C. 20555

Subject: **Docket No. 50-333**
LICENSEE EVENT REPORT: LER-2008-003-00

Loss of Emergency Bus and Auto-Start of "B" EDG(s) Due To Re-Scheduled Relay Functional Test without Risk Assessment Review

Dear Sir or Madam:

This report is submitted in accordance with 10 CFR 50.73(a)(2)(iv)(A), "Any event or condition that resulted in manual or automatic actuation of (B)(2) General containment isolation signals affecting containment isolation valves in more than one system, and (B)(8) Emergency AC electrical power systems, including Emergency Diesel Generators".

There are no commitments contained in this report.

Questions concerning this report may be addressed to Mr. Gene Dorman, Acting Licensing Manager, at (315) 349-6810.

Very truly yours,

Pete Dietrich

PD:jm
Enclosure

cc: USNRC, Region 1
USNRC, Project Directorate
USNRC Resident Inspector
INPO Records Center

JED2
WRP

LICENSEE EVENT REPORT (LER)

Estimated burden per response to comply with this mandatory collection request: 80 hours. Reported lessons learned are incorporated into the licensing process and fed back to industry. Send comments regarding burden estimate to the Records and FOIA/Privacy Service Branch (T-5 F52), U.S. Nuclear Regulatory Commission, Washington, DC 20555-0001, or by internet e-mail to infocollects@nrc.gov, and to the Desk Officer, Office of Information and Regulatory Affairs, NEOB-10202, (3150-0104), Office of Management and Budget, Washington, DC 20503. If a means used to impose an information collection does not display a currently valid OMB control number, the NRC may not conduct or sponsor, and a person is not required to respond to, the information collection.

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4. TITLE
Loss of Emergency Bus and Auto-Start of "B" EDG(s) Due To Re-Scheduled Relay Functional Test w/o Risk Assessment Review

5. EVENT DATE			6. LER NUMBER			7. REPORT DATE			8. OTHER FACILITIES INVOLVED	
MONTH	DAY	YEAR	YEAR	SEQUENTIAL NUMBER	REV NO.	MONTH	DAY	YEAR	FACILITY NAME	DOCKET NUMBER
10	07	2008	2008	003	00	12	06	2008	N/A	05000
									FACILITY NAME	DOCKET NUMBER
									N/A	05000

9. OPERATING MODE 4	11. THIS REPORT IS SUBMITTED PURSUANT TO THE REQUIREMENTS OF 10 CFR §: <i>(Check all that apply)</i>			
10. POWER LEVEL 000	<input type="checkbox"/> 20.2201(b)	<input type="checkbox"/> 20.2203(a)(3)(i)	<input type="checkbox"/> 50.73(a)(2)(i)(C)	<input type="checkbox"/> 50.73(a)(2)(vii)
	<input type="checkbox"/> 20.2201(d)	<input type="checkbox"/> 20.2203(a)(3)(ii)	<input type="checkbox"/> 50.73(a)(2)(ii)(A)	<input type="checkbox"/> 50.73(a)(2)(viii)(A)
	<input type="checkbox"/> 20.2203(a)(1)	<input type="checkbox"/> 20.2203(a)(4)	<input type="checkbox"/> 50.73(a)(2)(ii)(B)	<input type="checkbox"/> 50.73(a)(2)(viii)(B)
	<input type="checkbox"/> 20.2203(a)(2)(i)	<input type="checkbox"/> 50.36(c)(1)(i)(A)	<input type="checkbox"/> 50.73(a)(2)(iii)	<input type="checkbox"/> 50.73(a)(2)(ix)(A)
	<input type="checkbox"/> 20.2203(a)(2)(ii)	<input type="checkbox"/> 50.36(c)(1)(ii)(A)	<input checked="" type="checkbox"/> 50.73(a)(2)(iv)(A)	<input type="checkbox"/> 50.73(a)(2)(x)
	<input type="checkbox"/> 20.2203(a)(2)(iii)	<input type="checkbox"/> 50.36(c)(2)	<input type="checkbox"/> 50.73(a)(2)(v)(A)	<input type="checkbox"/> 73.71(a)(4)
	<input type="checkbox"/> 20.2203(a)(2)(iv)	<input type="checkbox"/> 50.46(a)(3)(ii)	<input type="checkbox"/> 50.73(a)(2)(v)(B)	<input type="checkbox"/> 73.71(a)(5)
	<input type="checkbox"/> 20.2203(a)(2)(v)	<input type="checkbox"/> 50.73(a)(2)(i)(A)	<input type="checkbox"/> 50.73(a)(2)(v)(C)	<input type="checkbox"/> OTHER
	<input type="checkbox"/> 20.2203(a)(2)(vi)	<input type="checkbox"/> 50.73(a)(2)(i)(B)	<input type="checkbox"/> 50.73(a)(2)(v)(D)	<small>Specify in Abstract below or in NRC Form 366A</small>

12. LICENSEE CONTACT FOR THIS LER

CONTACT NAME Mr. Gene Dorman, Acting Licensing Manager	TELEPHONE NUMBER <i>(Include Area Code)</i> (315) 349-6810
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13. COMPLETE ONE LINE FOR EACH COMPONENT FAILURE DESCRIBED IN THIS REPORT

CAUSE	SYSTEM	COMPONENT	MANU-FACTURER	REPORTABLE TO EPIX	CAUSE	SYSTEM	COMPONENT	MANU-FACTURER	REPORTABLE TO EPIX

14. SUPPLEMENTAL REPORT EXPECTED	15. EXPECTED SUBMISSION DATE	MONTH	DAY	YEAR
<input type="radio"/> YES <i>(If yes, complete 15. EXPECTED SUBMISSION DATE)</i> <input checked="" type="radio"/> NO				

ABSTRACT *(Limit to 1400 spaces, i.e., approximately 15 single-spaced typewritten lines)*

On 10/07/2008, with the plant in Cold Shutdown (Mode 4), the trip and lockout relay associated with circuit breaker 71-10402 was manually actuated during a functional test resulting in a loss of power to 4160 VAC Emergency Bus 10600, auto-start of the "B" and "D" Emergency Diesel Generators (EDG) and a Primary Containment Isolation System (PCIS) Group 2 actuation. The PCIS Group 2 actuation resulted in the closure of containment isolation valves in multiple systems including Residual Heat Removal (RHR) shutdown cooling (SDC), Reactor Water Clean-Up (RWCU), Reactor Building Ventilation and Containment Atmosphere Monitoring (CAM) systems. Plant components and systems responded as expected with no anomalies noted. Operations restarted plant systems and restored shutdown cooling to service in accordance with plant procedures.

The cause of the event was the re-scheduling of a trip and lockout relay functional test outside of the bus outage work window without performing a risk assessment review. The functional test required actuating the trip and lockout relay associated with circuit breaker 71-10402, and as a result, power was lost to the 10600 Emergency Bus. During the event, the redundant 4160 VAC emergency bus and associated loads remained operable. Barriers providing safety to the public were not compromised during this event and the safety significance was minimal.

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17. NARRATIVE (If more space is required, use additional copies of NRC Form 366A)

BACKGROUND

Emergency Bus [EIS=BU] 10600 is one of two (2) redundant 4160 VAC emergency buses that supply power to loads which are essential for plant safety. Emergency Bus 10600 is normally powered by 4160 VAC Electrical Bus 10400 [EIS=BU] through bus tie circuit breaker [EIS=52], 71-10404. Electrical Bus 10400 receives power from either Normal Station Service Transformer [EIS=XFMR], 71-T4, through circuit breaker [EIS=52], 71-10402 or from Reserve Station Service Transformer [EIS=XFMR], 71-T2, through circuit breaker [EIS=52], 71-10412.

At the time of the event, Emergency Bus 10600 was powered by Bus 10400 through circuit breaker 71-10404, Bus 10400 was powered by Reserve Station Service Transformer, 71-T2, through circuit breaker 71-10412, and functional testing was being conducted on circuit breaker 71-10402 trip and lock-out relay [EIS=86], 71-86-1HOND01.

Upon receipt of a trip signal, trip and lockout relay 71-86-1HOND01, isolates Bus 10400 by opening circuit breakers 71-10402 and 71-10404. Opening circuit breaker 71-10404 isolates the Emergency Bus 10600 from Bus 10400, thereby de-energizing Emergency Bus 10600 in preparation for the "B" Division Emergency Diesel Generators [EIS=DG] (EDG) starting and supplying power to the 10600 emergency bus. The "B" and "D" EDG(s) make up the "B" Division EDG subsystem.

EVENT DESCRIPTION

On October 7, 2008 at 0635, while the James A. FitzPatrick Nuclear Power Plant (JAF) was in Cold Shutdown (Mode 4), trip and lockout relay 71-86-1HOND01 was manually actuated in accordance with a preventative maintenance functional test work order resulting in the de-energization of 4160 VAC Emergency Bus 10600. Emergency Bus 10600 is one of two (2) redundant emergency buses that supply power to loads which are essential for plant safety. Permission was granted to begin functional testing on trip and lockout relay, 71-86-1HOND01, while Emergency Bus 10600 was energized from Bus 10400 through circuit breaker 71-10404. The actuation of trip and lockout relay 71-86-1HOND01 caused circuit breaker 71-10404 to open, thereby disconnecting the electrical power source that was providing power to Emergency Bus 10600.

The loss of power to Emergency Bus 10600 bus resulted in automatic actuation of the "B" and "D" Emergency Diesel Generators (EDG). The generators started, paralleled and aligned to provide power to Emergency Bus 10600 as designed. The loss of power to Emergency Bus 10600 resulted in a loss of power to the "B" Reactor Protection System (RPS) thereby causing a half scram signal and a Primary Containment Isolation System (PCIS) Group 2 actuation. The PCIS Group 2 actuation closed containment isolation valves in multiple systems including Residual Heat Removal (RHR) shutdown cooling (SDC), Reactor Water Clean-Up system, "B" side Reactor Building Ventilation system and "B" Drywell Containment Atmosphere Monitoring (CAM) system supply and return. In addition, the "B" train Standby Gas Treatment (SGT) system auto-initiated and the Uninterruptable Power Supply (UPS) Motor Generator (MG) set transferred to DC drive in response to the loss of AC power. The operating RHR pump that was supplying SDC was de-energized with the loss of power to Emergency Bus 10600 and the SDC system isolated as part of the PCIS Group 2 isolation.

In response to the event, all plant systems responded as designed and expected. Trip and lockout relay, 71-86-1HOND01, was reset to restore power to Emergency Bus 10600. SDC was restarted at 0705 and RHR Service Water (RHRSW) was restored at 0713, in accordance with plant abnormal operating procedures.

The event was reported to the NRC Operations Center via the Emergency Notification System (EN# 44546) pursuant to 10 CFR50.72(b)(3)(iv) for EDG actuation and containment isolation affecting multiple systems (8-hour report).

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The event requires written NRC notification within sixty (60) days in accordance with 10CFR50.73(a)(2)(iv)(A), "Any event or condition that resulted in manual or automatic actuation of ... (B)(2) General containment isolation signals affecting containment isolation valves in more than one system", and "... (B)(8) Emergency AC electrical power systems, including emergency diesel generators".

EVENT ANALYSIS

The affected 4160 VAC Emergency Bus, 10600, is one of two (2) redundant 4160 VAC emergency buses that supply power to loads which are essential for plant safety. During the event, the redundant 4160 VAC Emergency Bus (10500) and the associated loads remained operable. Both emergency buses are independently capable of providing requisite power to essential plant loads that are necessary for safe shutdown and accident mitigation. The Emergency Power System remained capable of providing power to the plant for all design basis accidents throughout the course of the event.

The loss of normal power to Emergency Bus 10600 resulted in automatic actuation of the "B" and "D" EDG(s). The generators started, paralleled and aligned to provide power to Emergency Bus 10600 as designed. The loss of power to Emergency Bus 10600 resulted in a loss of power to the "B" Reactor Protection System (RPS) thereby causing a half (1/2) scram signal and a Primary Containment Isolation System (PCIS) Group 2 actuation. The PCIS Group 2 actuation closed containment isolation valves in multiple systems including Residual Heat Removal (RHR) shutdown cooling (SDC), Reactor Water Clean-Up system, "B" side Reactor Building Ventilation system and "B" Drywell Containment Atmosphere Monitoring (CAM) system supply and return. In addition, the "B" train Standby Gas Treatment (SGT) system auto-initiated and the Uninterruptable Power Supply (UPS) Motor Generator (MG) set transferred to DC drive in response to the loss of AC power.

During the event, the operating RHR pump tripped and the SDC common suction line isolated. However, there were two (2) RHR pumps powered from the redundant Emergency Bus 10500 available and the SDC suction isolation valves were capable of being opened manually as required by the plant Technical Specifications. As such, the SDC Mode of RHR remained operable throughout the event. The SDC was restarted within 33 minutes. During this time, Reactor Coolant temperature increased 6° F.

There were no system or component failures that occurred as a result of this event. Barriers providing safety to the public were not compromised during this event and the safety significance was minimal.

CAUSE OF EVENT

The cause of the event was the re-scheduling of a trip and lockout relay functional test outside of the bus outage work window without performing a risk assessment review. The trip and lockout relay functional test was re-scheduled from within a bus outage work window due to the unavailability of DC power to the lockout relay coil as a result of concurrent work being conducted on 345 KV Main Transformers [EIIIS=XMFR], 71T-1A and 71T-1B. The trip and lockout functional test work package was prepared for implementation during the bus outage and did not identify adequate precautionary measures for conducting the functional test outside the bus outage work window. Per plant procedure, AP-10.09, Maintaining Risk Assessment, a review for impact on key safety functions is required when an outage activity is re-scheduled from within an approved system outage work window. Though the outage schedulers were recently counseled on the importance of performing a risk assessment for emergent work, they were not as cognizant of the requirement to perform a risk assessment on outage work activities re-scheduled outside an approved system outage work window. As a result, a plant risk assessment review was not performed and the functional test was allowed to proceed with Emergency Bus 10600 energized by Bus 10400 through bus tie connection circuit breaker, 71-10404. Manually actuating trip and lockout relay, 71-86-1HOND01, opened circuit breaker 71-10404, thereby causing Emergency Bus 10600 to de-energize.

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EXTENT OF CONDITION

The inadvertent actuation of plant safety system(s) as a result of re-scheduling the trip and lockout relay functional test without ensuring the performance of a risk assessment review was limited to the scope of the functional test and did not affect redundant plant systems, trains or components.

ASSESSMENT OF SAFETY CONSEQUENCES

There were no nuclear, radiological or safety consequences associated with the event. During the time that normal power to Emergency Bus 10600 was lost, the plant was in Cold Shutdown mode (Mode 4) and the redundant Emergency Bus 10500 and associated loads were operable. The time to boil was approximately twenty (20) hours. While the RHR pump that was aligned for SDC tripped when the 10600 Emergency Bus de-energized, the SDC system remained operable throughout the event. SDC was restarted at 0705 and the RHRSW pump was restored at 0713. At the time of the event, the plant was preparing for a change to the Hot Standby mode (Mode 3). The effectiveness of plant barriers providing safety to the public was maintained and the safety significance of this event is considered low.

CORRECTIVE ACTIONS

Immediate Corrective Actions:

1. Immediately reset trip and lockout relay 71-86-1HONDO in order to restore normal power to Emergency Bus 10600.
2. Restored SDC within thirty (30) minutes following initiation of the event.
3. Restored RHRSW within thirty-eight (38) minutes following initiation of the event.
4. Staffed the Work Control Center with Senior Reactor Operators (SRO) to facilitate an additional level of review prior to work authorization.

Completed Corrective Actions

1. Performed a Level 1 Human Performance Error Review (HPER)
2. Performed a Root Cause Analysis
3. Reinforced management expectations for control of protected equipment and work authorization release reviews.
4. Briefed Maintenance Supervisors on their responsibility to understand and communicate job scope and plant impact when requesting work authorization.

Planned Corrective Actions:

1. Expand the scope of the briefing requirements and develop guidance in plant procedures to include discussions on schedule changes involving system window logic, coding activities affecting key safety functions and risk assessments following outage schedule updates.
2. Review model work orders for related breaker trip and lockout relay tests to ensure that required bus outage and breaker position prerequisites are included.
3. This event will be shared with the industry through the INPO OE Program.

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FAILED COMPONENT IDENTIFICATION

There were no component failures as a result of this event.

SIMILAR EVENTS

LER-2008-001 / CR-JAF-02997

On September 16, 2008 at 0734, with the plant shutdown and in the refueling mode (Mode 5), a fuse was removed during an equipment tag-out evolution resulting in the closure of two Primary Containment Isolation System (PCIS) valves and a loss of Shutdown Cooling (SDC). The cause of the event was ineffective implementation of the outage risk assessment procedure.

REFERENCES

JAF Condition Report CR-JAF-2008-03805, "Loss of Emergency Bus (10600) and Auto-Start of Train "B" EDG Due To Work Task Schedule Error".