



United States Department of the Interior

FISH AND WILDLIFE SERVICE

Ecological Services
5353 Yellowstone Road – Suite 308
Cheyenne, Wyoming 82009

In Reply Refer To:

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MAY - 7 2008

Gregory F. Suber, Branch Chief
Environmental Review Branch
Office of Federal and State Materials and
Environmental Management Programs
U.S. Nuclear Regulatory Commission
Mail Stop T8F05
Washington, D.C. 20555-0001

Dear Mr. Suber:

Thank you for your letter of April 9, 2008, received in our office on April 14, regarding the permit application by Energy Metals Corporation for a uranium in-situ recovery facility in Campbell County, Wyoming. The proposed Moore Ranch Uranium Recovery Project will consist of injection/production wellfields, a central plant with ion exchange; resin unloading, elution, precipitation, and yellowcake drying capabilities; and deep injection disposal wells. Your letter requested that we provide information concerning endangered or threatened species or critical habitat that may be affected by the proposed project.

In response to your letter, the U.S. Fish and Wildlife Service (Service) is providing you with information on (1) federally listed species, (2) migratory birds, (3) wetland and riparian areas, and (4) sensitive species. The Service provides recommendations for protective measures for federally listed species in accordance with the Endangered Species Act (Act) of 1973, as amended (16 U.S.C. 1531 *et seq.*). Protective measures for migratory birds are provided in accordance with the Migratory Bird Treaty Act (MBTA), 16 U.S.C. 703 and the Bald and Golden Eagle Protection Act (BGEPA), 16 U.S.C. 668. Wetlands are afforded protection under Executive Orders 11990 (wetland protection) and 11988 (floodplain management), as well as section 404 of the Clean Water Act. Other fish and wildlife resources are considered under the Fish and Wildlife Coordination Act and the Fish and Wildlife Act (FWCA) of 1956, as amended, 70 Stat. 1119, 16 U.S.C. 742a-742j.

Threatened and Endangered Species

- The following threatened and endangered species may occur in Campbell County, and could also occur on or near this project site. If you determine that the proposed project may affect any of the following listed species, please contact our office to discuss consultation requirements under the Act.

<i>Species</i>	<i>Status</i>	<i>Habitat</i>
Black-footed ferret (<i>Mustela nigripes</i>)	Endangered	Prairie dog towns
Ute ladies'-tresses (<i>Spiranthes diluvialis</i>)	Threatened	Moist soils and wet meadows of drainages below 7000 feet

Black-footed ferret: Black-footed ferrets may be affected if prairie dog towns are impacted. Please be aware that black-footed ferret surveys are no longer recommended in black-tailed prairie dog towns statewide. However, we encourage you to protect all prairie dog towns for their value to the prairie ecosystem and the myriad of species that rely on them. If a field check indicates that prairie dog towns may be affected, you should contact this office for guidance on ferret surveys.

Ute ladies'-tresses: Ute ladies'-tresses is a perennial, terrestrial orchid, 8 to 20 inches tall, with white or ivory flowers clustered into a spike arrangement at the top of the stem. *S. diluvialis* typically blooms from late July through August; however, depending on location and climatic conditions, it may bloom in early July or still be in flower as late as early October. *S. diluvialis* is endemic to moist soils near wetland meadows, springs, lakes, and perennial streams where it colonizes early successional point bars or sandy edges. The elevation range of known occurrences is 4,200 to 7,000 feet (although no known populations in Wyoming occur above 5,500 feet) in alluvial substrates along riparian edges, gravel bars, old oxbows, and moist to wet meadows. Soils where *S. diluvialis* have been found typically include fine silt/sand, gravels and cobbles, and highly organic, peaty soil types. *S. diluvialis* is not found in heavy or tight clay soils or in extremely saline or alkaline soils. *S. diluvialis* seems intolerant of shade and small scattered groups are found primarily in areas where vegetation is relatively open. Surveys should be conducted by knowledgeable botanists trained in conducting rare plant surveys. *S. diluvialis* is difficult to survey for primarily due to its unpredictability of emergence of flowering parts and subsequent rapid desiccation of specimens.

Migratory Birds

Please recognize that consultation on listed species may not remove your obligation to protect the many species of migratory birds, including eagles and other raptors, protected under the MBTA and BGEPA. Of particular focus are the species identified in the Service's *Birds of Conservation Concern 2002*. In accordance with the FWCA (16 USC 2912 (a)(3)), this report identifies "species, subspecies, and populations of all migratory nongame birds that, without additional conservation actions, are likely to become candidates for listing" under the Act. This report is intended to stimulate coordinated and proactive conservation actions among Federal, State, and private partners and is available at <http://www.fws.gov/migratorybirds/reports/bcc2002.pdf>.

The MBTA, enacted in 1918, prohibits the taking of any migratory birds, their parts, nests, or eggs except as permitted by regulations and does not require intent to be proven. Section 703

of the MBTA states, "Unless and except as permitted by regulations ... it shall be unlawful at any time, by any means or in any manner, to ... take, capture, kill, attempt to take, capture, or kill, or possess ... any migratory bird, any part, nest, or eggs of any such bird..." The BGEPA, prohibits knowingly taking, or taking with wanton disregard for the consequences of an activity, any bald or golden eagles or their body parts, nests, or eggs, which includes collection, molestation, disturbance, or killing.

In order to promote the conservation of migratory bird populations and their habitats, the Service recommends that your agency implement those strategies outlined within the Memorandum of Understanding directed by the President of the U.S. under the Executive Order 13186, where possible. Work that could lead to the take of a migratory bird or eagle, their young, eggs, or nests (for example, if you are going to erect new roads, or power lines in the vicinity of a nest), should be coordinated with our office before any actions are taken.

In situ Uranium Mining

High selenium concentrations can occur in wastewater from in situ mining of uranium ore as uranium-bearing formations are usually associated with seleniferous strata (Boon 1989). The disposal of this wastewater can expose migratory birds to selenium which is known to cause impaired reproduction and mortality in sensitive species of birds such as waterfowl.

The in situ mining wastewater is typically disposed of through deep-well injection or discharge into large evaporation ponds. One mining operation in Converse County disposes of the wastewater through land application using center-pivot irrigation after treatment for removal of uranium and radium.

In 1998, the Service conducted a study of a grassland irrigated with wastewater from an *in situ* uranium mine and found that selenium was mobilized into the food chain and bioaccumulated by grasshoppers and songbirds (Ramirez and Rogers 2002). Disposal of the *in situ* wastewater through irrigation is not recommended by the Service due to the potential for selenium bioaccumulation in the food chain and adverse effects to migratory birds. Additionally, land application may result in the contamination of groundwater and eventually seep out and reach surface waters. Additionally, the selenium-contaminated groundwater could seep into low areas or basins in upland sites and create wetlands which would attract migratory birds and other wildlife.

The Service is also concerned with the potential for elevated selenium in evaporation ponds receiving *in situ* wastewater. Waterborne selenium concentrations $\geq 2 \mu\text{g/L}$ are considered hazardous to the health and long-term survival of fish and wildlife (Lemly 1996). Additionally, water with more than $20 \mu\text{g/L}$ is considered hazardous to aquatic birds (Skorupa and Ohlendorf 1991). Chronic effects of selenium manifest themselves in immune suppression to birds (Fairbrother et al. 1994) which can make affected birds more susceptible to disease and predation. Selenium toxicity will also cause embryonic deformities and mortality (See et al. 1992, Skorupa and Ohlendorf 1991, Ohlendorf 2002)

If submerged aquatic vegetation and/or aquatic invertebrates are present in evaporation ponds with high waterborne selenium concentrations, extremely high dietary levels of this contaminant can be available to aquatic migratory birds. Ramirez and Rogers (2000) documented selenium concentrations ranging from 434 to 508 $\mu\text{g/g}$ in pondweed (*Potamogeton vaginatus*) collected from a uranium mine wastewater storage reservoir that had waterborne selenium concentrations ranging from 260 to 350 $\mu\text{g/L}$.

Wetlands/Riparian Areas

The proposed project area includes tributaries to Ninemile Creek. Wetlands perform significant ecological functions, which include: (1) providing habitat for aquatic and terrestrial wildlife species, (2) aiding in the dispersal of floods, (3) improving water quality through retention and assimilation of pollutants from storm water runoff, and (4) recharging the aquifer. Wetlands also possess aesthetic and recreational values. The Service recommends measures be taken to avoid and minimize wetland losses in accordance with Section 404 of the Clean Water Act, and Executive Order 11988 (floodplain management) as well as the goal of "no net loss of wetlands." If wetlands may be destroyed or degraded by the proposed action, those wetlands in the project area should be inventoried and fully described in terms of their functions and values. Acreage of wetlands, by type, should be disclosed and specific actions should be outlined to avoid, minimize, and compensate for all unavoidable wetland impacts.

Riparian or streamside areas are a valuable natural resource and impacts to these areas should be avoided whenever possible. Riparian areas are the single most productive wildlife habitat type in North America. They support a greater variety of wildlife than any other habitat. Riparian vegetation plays an important role in protecting streams, reducing erosion and sedimentation as well as improving water quality, maintaining the water table, controlling flooding, and providing shade and cover. In view of their importance and relative scarcity, impacts to riparian areas should be avoided. Any potential, unavoidable encroachment into these areas should be further avoided and minimized. Unavoidable impacts to streams should be assessed in terms of their functions and values, linear feet and vegetation type lost, potential effects on wildlife, and potential effects on bank stability and water quality. Measures to compensate for unavoidable losses of riparian areas should be developed and implemented as part of the project.

Plans for mitigating unavoidable impacts to wetland and riparian areas should include mitigation goals and objectives, methodologies, time frames for implementation, success criteria, and monitoring to determine if the mitigation is successful. The mitigation plan should also include a contingency plan to be implemented should the mitigation not be successful. In addition, wetland restoration, creation, enhancement, and/or preservation does not compensate for loss of stream habitat; streams and wetlands have different functions and provide different habitat values for fish and wildlife resources.

Best Management Practices (BMPs) should be implemented within the project area wherever possible. BMPs include, but are not limited to, the following: installation of sediment and erosion control devices (e.g., silt fences, hay bales, temporary sediment control basins,

erosion control matting); adequate and continued maintenance of sediment and erosion control devices to insure their effectiveness; minimization of the construction disturbance area to further avoid streams, wetlands, and riparian areas; location of equipment staging, fueling, and maintenance areas outside of wetlands, streams, riparian areas, and floodplains; and re-seeding and re-planting of riparian vegetation native to Wyoming in order to stabilize shorelines and stream banks.

Sensitive Species

Mountain Plover: Although the Service has withdrawn the proposal to list the mountain plover (*Charadrius montanus*) and we will no longer be reviewing project impacts to this species under the Act, we continue to encourage conservation of this species as it remains protected under the MBTA. Measures to protect the mountain plover from further decline may include (1) avoidance of suitable habitat during the plover nesting season (April 10 through July 10), (2) prohibition of ground disturbing activities in prairie dog towns, and (3) prohibition of any permanent above ground structures that may provide perches for avian predators or deter plovers from using preferred habitat. Suitable habitat for nesting mountain plovers includes grasslands, mixed grassland areas and short-grass prairie, shrub-steppe, plains, alkali flats, agricultural lands, cultivated lands, sod farms, and prairie dog towns. We strongly encourage the development of protective measures with an assurance of implementation should mountain plovers be found within the project area.

Greater Sage-grouse: The Service is currently conducting a review to determine if the greater sage-grouse (*Centrocercus urophasianus*) warrants listing. Greater sage-grouse are dependent on sagebrush habitats year-round. Habitat loss and degradation, as well as loss of population connectivity have been identified as important factors contributing to the decline of greater sage-grouse populations rangewide (Braun 1998, Wisdom *et al.* 2002). Therefore, any activities that result in loss or degradation of sagebrush habitats that are important to this species should be closely evaluated for their impacts to sage-grouse. If important breeding habitat (leks, nesting, or brood rearing habitat) is present in the project area, the Service recommends no project-related disturbance March 1 through June 30, annually. Minimization of disturbance during lek activity, nesting, and brood rearing is critical to sage-grouse persistence within these areas. Likewise, if important winter habitats are present (Doherty *et al.* 2008), we recommend no project-related disturbance November 15 through March 14, annually.

We recommend you contact the Wyoming Game and Fish Department to identify important greater sage-grouse habitats within the project area, and appropriate mitigative measures to minimize potential impacts from the proposed project. The Service recommends surveys and mapping of important greater sage-grouse habitats where local information is not available. The results of these surveys should be used in project planning, to minimize potential impacts to this species. No project activities that may exacerbate habitat loss or degradation should be permitted in important habitats. Additionally, unless site-specific information is available, greater sage-grouse habitat should be managed following the guidelines by Connelly *et al.* 2000 (also known as the WAFWA guidelines).

We appreciate your efforts to ensure the conservation of Wyoming's fish and wildlife resources. If you have questions regarding this letter or your responsibilities under the Act, MBTA or BGEPA, please contact Pedro 'Pete' Ramirez at the letterhead address or phone (307) 772-2374, extension 236.

Sincerely,



 Brian T. Kelly
Field Supervisor
Wyoming Field Office

cc: WGFD, Non-game Coordinator, Lander, WY (B. Oakleaf)
WGFD, Statewide Habitat Protection Coordinator, Cheyenne, WY (V. Stelter)

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