May 6, 2008

Ms. Sandra Warren, General Manager Aerotest Operations, Inc. 3455 Fostoria Way San Ramon, CA 94583

SUBJECT: NRC INSPECTION REPORT NO. 50-228/2008-201

Dear Ms. Warren:

On April 21-24, 2008, the U.S. Nuclear Regulatory Commission (NRC) completed an inspection at your Aerotest Radiography and Research Reactor facility. The enclosed report documents the inspection results which were discussed on April 24, 2008, with you and other members of your staff.

The inspection examined activities conducted under your license as they relate to safety and compliance with the NRC's rules and regulations and with the conditions of your license. The inspector reviewed selected procedures and records, observed activities, and interviewed personnel. Based on the results of this inspection, no findings of significance were identified.

In accordance with 10 CFR 2.390 of the NRC's, "Rules of Practice," a copy of this letter, its enclosure, and your response (if any) will be available electronically for public inspection in the NRC Public Document Room or from the Publicly Available Records (PARS) component of NRC's document system (ADAMS). ADAMS is accessible from the NRC Web site at http://www.nrc.gov/reading-rm/adams.html (the Public Electronic Reading Room).

Should you have any questions concerning this inspection, please contact Craig Bassett at 404-358-6515.

Sincerely,

/RA MVoth for/

Johnny H. Eads, Branch Chief Research and Test Reactors Branch B Division of Policy and Rulemaking Office of Nuclear Reactor Regulation

Docket No. 50-228 License No. R-98

Enclosure: NRC Inspection Report

cc w/encl: See next page

Aerotest Operations, Inc.

cc w/encl:

Dario Brisighella, President Aerotest Operations, Inc. Autoliv 3350 Airport Road Ogden, UT 84405

Fred Meren, Reactor Supervisor Aerotest Operations, Inc. 3455 Fostoria Way San Ramon, CA 94583

California Energy Commission 1516 Ninth Street, MS-34 Sacramento, CA 95814

Radiological Health Branch P.O. Box 997414, MS 7610 Sacramento, CA 95899-7414

Test, Research, and Training Reactor Newsletter University of Florida 202 Nuclear Sciences Center Gainesville, FL 32611

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U.S. NUCLEAR REGULATORY COMMISSION OFFICE OF NUCLEAR REACTOR REGULATION

Docket No:	50-228
License No:	R-98
Report No:	50-228/2008-201
Licensee:	Aerotest Operations, Inc.
Facility:	Aerotest Radiography and Research Reactor
Location:	3455 Fostoria Way San Ramon, CA 94583
Dates:	April 21-24, 2008
Inspector:	Craig Bassett
Accompanied by:	Phillip Young
Approved by:	Johnny H. Eads, Jr., Branch Chief Research and Test Reactors Branch B Division of Policy and Rulemaking Office of Nuclear Reactor Regulation

EXECUTIVE SUMMARY

Aerotest Operations, Inc. Aerotest Radiography and Research Reactor Report No: 50-228/2008-201

The primary focus of this routine, announced inspection was the on-site review of selected aspects of the licensee's Class II research and test reactor safety program including: organizational structure and staffing, review and audit and design change functions, procedures, radiation protection, environmental monitoring, and shipment of radioactive material since the last NRC inspection of this facility. The licensee's programs were acceptably directed toward the protection of public health and safety and in compliance with NRC requirements.

Organizational Structure and Staffing

• The Aerotest Radiography and Research Reactor organization and staffing met the requirements specified in the Technical Specifications.

Review and Audit and Design Change Functions

- The Reactor Safeguards Committee conducted reviews and audits in compliance with the requirements specified in the Technical Specifications.
- No changes had been made at the facility since the last NRC inspection but the 10 CFR 50.59 process for design change at the facility was in place and would be followed as required if changes were initiated.

Procedures

• Facility procedural review, revision, control, and implementation satisfied Technical Specifications requirements.

Radiation Protection Program

- Surveys and associated checks were completed and documented acceptably to permit evaluation of the radiological conditions present in the facility.
- Notices and postings at the facility met the regulatory requirements.
- Personnel dosimetry was worn as required and doses were within the regulatory limits.
- Radiation monitoring equipment was maintained and calibrated as required.
- Training was provided as required covering the topics outlined in 10 CFR 19.12.
- The Radiation Protection and ALARA (As Low As Reasonably Achievable) Programs satisfied regulatory requirements.

Environmental Monitoring

• Effluent monitoring satisfied license and regulatory requirements, and releases were within the specified regulatory and Technical Specifications limits.

Transportation of Radioactive Materials

• The program for transportation of radioactive materials satisfied NRC requirements.

REPORT DETAILS

Summary of Plant Status

The licensee's TRIGA Conversion research reactor, licensed to operate at a maximum steadystate thermal power of 250 Kilowatts (kW), continued to be operated in support of neutron radiography, surveillance, and reactor operator training. During this inspection, the reactor was started up and operated several hours per day at 132 kW to complete neutron radiographic operations. Although the maximum authorized power level was 250 kW, the licensee opted to reduce the operating power of the reactor to achieve several goals including the reduction of personnel radiation exposures.

1. Organizational Structure and Staffing

a. Inspection Scope (Inspection Procedure (IP) 69001)

The inspector reviewed the following regarding the licensee's organization and staffing to ensure that the requirements of Sections 10.0 and 12.1 of the facility Technical Specifications (TS), Change No. 8, dated October 22, 1974, were met:

- management and staff responsibilities
- staffing for safe operation of the reactor facility
- Aerotest Operations, Inc. organizational structure and staffing
- Annual Summary of Changes, Tests, and Experiments at Aerotest Radiography and Research Reactor (ARRR) for the periods from July 1, 2005, to June 30, 2006, and from July 1, 2006, to June 30, 2007

b. Observations and Findings

Through discussions with licensee representatives, the inspector determined that management responsibilities at the facility had not changed since the previous NRC inspection of radiation protection in June 2006 (NRC Inspection Report Number 50-228/2006-201). However, it was noted that the organization had changed somewhat. The person who had held the position of President, Chief Executive Officer, and General Manager for many years at the facility had retired in February 2008. A new person had been designated as President of Aerotest Operations, Inc. And whereas the former president had been from the local area, the new president resided in Utah. The inspector also noted that the former Quality Assurance Manager was now the General Manager of Aerotest Operations and was the local official in charge of day-today operations at the facility. That person was also the Radiological Safety Officer (RSO) as well as the Security Officer. The former Neutron Radiography Manager had been assigned as the Reactor Supervisor and Reactor Operations Manager. The inspector verified that the Reactor Supervisor retained direct control and overall responsibility for management of the reactor as specified in the TS. The General Manager and the Reactor Supervisor reported to the President, Aerotest Operations, Inc. Also, the RSO continued to be the one responsible for reviewing and approving all procedures and experiments involving radiological safety as required.

Through review of records and logs, as well as discussions with licensee personnel, the inspector determined that the current staffing at the facility was acceptable to support the workload and ongoing activities. Staff personnel also met the qualification requirements of the TS for effective reactor operations and radiation protection.

c. Conclusions

The licensee's organization and staffing met the requirements specified in the TS.

2. Review and Audit Functions

a. Inspection Scope (IP 69001)

The inspector reviewed the following to ensure that the audits and reviews stipulated in the requirements of TS Section 12.1.3, and the design change functions, also outlined in that Section, were completed:

- Operations Request Forms file
- Reactor Safeguards Committee Charter dated March 17, 1978
- TS defined duties of the RSC including the review and audit functions
- Reactor Safeguards Committee meeting minutes for the past two years
- Section I of the ARRR Procedures Manual entitled, "Administrative Procedures," Procedure Change Notice (PCN) Number (No.) 2, RSC approval dated June 28, 1990, and last reviewed May 15, 2006

b. Observations and Findings

(1) Review and Audit Functions

The inspector determined that the review functions required by the TS were being completed by the Reactor Safeguards Committee (RSC). Through records review the inspector noted that the RSC membership satisfied the TS requirements and the Charter stipulations. The inspector reviewed the RSC meeting minutes from November 2006 through present. The minutes showed that the RSC met annually as required and considered the types of topics outlined by the TS, including as low as reasonably achievable (ALARA) challenges faced by the facility.

The inspector noted that the RSC Chairman had completed annual audits of various aspects of the reactor facility operations and programs as stipulated in the TS. The audits, as well as the resulting findings, were appropriate and the licensee's response and corrective actions, if needed, were acceptable.

(2) Design Changes

Through review of applicable records, which included the latest Operations Request Forms, and through interviews with licensee personnel, the inspector determined that no changes had been initiated and/or completed at the facility since the last NRC inspection. However, the inspector verified that changes or modifications to the facility would be analyzed by the staff and the results of the analyses would be presented to and reviewed by the RSC, and approved as required if the changes were determined to be acceptable.

c. Conclusions

Audits and reviews were being conducted acceptably by the RSC according to the requirements specified in the TS. No changes had been made at the facility since the last inspection but the process was in place so that changes or modifications would be reviewed and approved by the RSC as required.

3. Procedures

a. Inspection Scope (IP 69001)

The inspector reviewed the following to ensure that the requirements of TS Section 12.2 were met concerning written procedures:

- Procedure Approval Sheets
- Procedure Change Notice (PCN) forms
- Section I of the ARRR Procedures Manual entitled, "Administrative Procedures," PCN No. 2, RSC approval dated June 28, 1990, and last reviewed May 15, 2006, which detailed the process used to review, revise, and approve all facility procedures
- Section II of the ARRR Procedures Manual entitled, "Operating Procedures," PCN No. 2, RSC approval dated June 28, 1990, and last reviewed May 15, 2006
- Section III of the ARRR Procedures Manual entitled, "General Emergency Procedures," PCN No. 4, RSC approval dated January 28, 2005, and last reviewed May 15, 2006
- Section VI of the ARRR Procedures Manual entitled, "Radiological Safety Procedures," PCN No. 3, RSC approval dated April 29, 1996, and last reviewed May 15, 2006

b. Observations and Findings

The inspector verified that procedures had been developed and were implemented for reactor operations and radiation safety. Procedures were being reviewed biennially as required and revised as needed. The last review had been completed May 25, 2006. Procedure Approval Sheets were maintained and PCN forms were completed as required when changes were made. The inspector also noted that, when procedures were revised, the revisions were presented to the RSC for review and approval. The facility procedures were acceptable for the current operation and were scheduled to be reviewed in May 2008.

c. Conclusions

Facility procedural review, revision, control, and implementation satisfied TS requirements.

4. Radiation Protection Program

a. Inspection Scope (IP 69001)

The inspector reviewed the following to verify compliance with 10 CFR Part 20 and the requirements in TS Sections 6.2, 7.0, and 12.1.2:

- Special Work Permits Numbers 2007-02, 03, and 04
- dosimetry records for facility personnel for the past two years
- radiological signs and posting at the entrances to controlled or restricted areas
- calibration and periodic check records for portable and fixed radiation monitoring instruments
- Training Log records documenting radiological safety training for facility personnel from 2006 to the present
- radiation protection and reactor surveillance and survey data from 2006 to the present recorded on:
 - Swipe Count Sheet forms
 - ARRR Pool Water Analysis forms
 - Neutron Instrument Calibration forms
 - Air Filter Paper Counting Sheet forms
 - Aerotest Operations, Inc. Monthly Radiation Survey forms
 - Aerotest Operations, Inc. Quarterly Instrument Calibration forms
 - Aerotest Operations, Inc. Quarterly Maintenance Check List forms
- Section VI of the ARRR Procedures Manual entitled, "Radiological Safety Procedures," PCN No. 3, RSC approval dated April 29, 1996, and last reviewed May 15, 2006
- Section VIII of the ARRR Procedures Manual entitled, "Maintenance Procedures," PCN No. 2, RSC approval dated January 14, 1993, and last reviewed May 15, 2006

The inspector also observed the use of dosimetry and radiation monitoring equipment during tours of the facility and conducted a radiation survey of various offices, support areas, and the Reactor Bay using an NRC instrument.

b. Observations and Findings

(1) Surveys

Quarterly radiation and contamination survey results indicated that licensed activities were being conducted in accordance with operating procedures. The inspector noted that the radiation surveys were completed more frequently than required, typically every month. The results of the surveys were documented on the applicable forms and were evaluated as required. When contamination survey results indicated that set action levels had been exceeded, corrective actions were taken and the area(s) re-surveyed to demonstrate that there was no longer any contamination present.

During the inspection the inspector accompanied the RSO on a tour of various areas throughout the facility and, as noted above, conducted a radiation survey.

The radiation levels noted by the inspector using an NRC survey meter were similar to those detected by the licensee. During the survey, one radiation area within the facility, that was not posted as such, was noted. The licensee took immediate actions to post the area as required by the regulations. No other anomalies were noted.

(2) Postings and Notices

During tours of the facility, the inspector observed that caution signs, postings, and controls in the restricted or controlled areas were acceptable for the hazards involving radiation, high radiation, and contamination and were posted as required by 10 CFR Part 20, Subpart J. Radiological signs were typically posted at the entrances to controlled areas.

Copies of current notices to workers were posted in various areas in the facility. Other postings also characterized the industrial hygiene hazards that were present in the areas as well. The inspector noted that the copies of NRC Form-3, "Notice to Employees," posted at the facility as required by 10 CFR Part 19.11 were the current version.

(3) Dosimetry

The inspector determined that the licensee used thermoluminescent dosimeters (TLDs) for whole body monitoring of beta and gamma radiation exposure (with an additional component to measure neutron radiation). The licensee also used TLD finger rings for extremity monitoring. The dosimetry was supplied and processed by a National Voluntary Laboratory Accreditation Program (NVLAP) accredited vendor. An examination of the TLD results indicating radiological exposures at the facility for the past two years showed that the highest occupational doses, as well as doses to the public, were within 10 CFR Part 20 limitations. The records showed that the highest annual whole body exposure received by a single individual for 2006 was 1,985 millirem (mr) deep dose equivalent (DDE). The highest annual extremity exposure for 2006 was 10,608 mr shallow dose equivalent (SDE) and the highest skin or other shallow dose was 1,927 mr SDE. The highest annual whole body exposure received by a single person for 2007 was 3,277 mr DDE. The highest annual extremity exposure for 2007 was 3,415 mr SDE.

The inspector verified that NRC Form-5 reports had been completed and provided to each employee who had received exposure at the facility during 2006 and 2007.

(4) Radiation Monitoring Equipment

Examination of selected survey meters indicated that the instruments had the acceptable up-to-date calibration sticker attached. The instrument calibration records indicated calibration of portable survey meters was typically completed by licensee personnel and occasionally by a contractor. The inspector verified that portable instruments were being checked and calibrated quarterly as required by procedure. Calibration records were being maintained as required.

During the inspection the inspector observed the calibration facilities at the ARRR. The RSO explained the process for calibrating instruments at the facility. The inspector noted that proper precautions would be used to maintain doses ALARA.

(5) Training

Training records showed that personnel were acceptably trained in radiation protection practices. Newly hired personnel were given individual training to acquaint them with radiation terminology, health risks, natural and work-related sources of radiation, and allowable limits. A test was given following the training to show that the individuals understood the material. Annual refresher training was provided to all staff members by the facility RSO. The most recent refresher training had been conducted on May 2, 2007. The next annual refresher class was scheduled for May 2008.

(6) Documentation of the Radiation Protection and ALARA Programs

The Radiation Protection Program was established and described in the ARRR Procedures Manual, Section VI, entitled "Radiological Safety Procedures," and in the ARRR Reactor Operator Training Manual, Volume 5, entitled "Radiological Safety." The program had not changed since the last inspection. The licensee reviewed the Radiation Protection Program at least annually in accordance with 10 CFR 20.1101(c).

The last review, which was completed August 20, 2007, included all areas of the program. One anomaly was noted for an unusually high whole body dose to an individual for a one month period. The person was placed on restricted activity and an investigation into the cause of the high dose was initiated. When questioned by the licensee, the dosimetry vendor affirmed that the reading was valid so the individual remained on restrictions. However, the person left the company shortly thereafter and no further action was taken. The inspector noted that the dose received by the individual did not exceed the annual regulatory limit.

The ALARA Program was outlined in a licensee document entitled, "ALARA Program for Aerotest Operations, Inc." The program appeared to be adequate for the facility. The latest review of the ALARA Program was also completed on August 20, 2007.

The licensee did not have or require a Respiratory Protection Program or Planned Special Exposure Program.

(7) Radiation Work Permit Program

Special Work Permits (SWPs) were required to be prepared for special operations typically performed by non-Aerotest maintenance and other support personnel performing who were required to work in radiation areas. The inspector noted that no SWPs had been issued in 2006. Those SWPs that had been used in 2007 had been prepared and used in accordance with the requirements specified in the

- 7 -

licensee's "Radiological Safety Procedures." The controls and safety precautions specified were appropriate for the work conducted under the SWPs.

(8) Facility Tours

The inspector toured the facility on various occasions and observed activities in offices, support areas, the Reactor Bay, and the mezzanine area. Through observations of, and interviews with, licensee staff, the inspector confirmed that personnel complied with the signs, postings, and controls. The facility's radioactive material storage areas were noted to be properly posted. No unmarked radioactive material was detected in the facility.

c. Conclusions

The inspector determined that the Radiation Protection and ALARA Programs, as implemented by the licensee, satisfied regulatory requirements because: 1) surveys and associated checks were completed and documented acceptably to permit evaluation of the radiation hazards present; 2) postings met regulatory requirements; 3) personnel dosimetry was being worn as required and recorded doses were within the NRC's regulatory limits; 4) radiation survey and monitoring equipment was being maintained and calibrated as required; and 5) radiation protection training was being conducted for facility personnel.

5. Effluent and Environmental Monitoring

a. Inspection Scope (IP 69001)

The inspector reviewed the following to verify compliance with the requirements of 10 CFR Part 20 and TS Sections 3.1, 7.2, and 7.3:

- Air Filter Paper Counting Sheets for the past two years
- environmental dosimetry records for the past two years
- Radioactive Liquid Waste Holding Tank release records
- selected ARRR Operations Log Sheets for the past two years
- Section VI of the ARRR Procedures Manual entitled, "Radiological Safety Procedures," PCN No. 3, RSC approval dated April 29, 1996, and last reviewed May 15, 2006, outlining the licensee's environmental monitoring program

b. Observation and Findings

The inspector reviewed the calibration records of the area, water, and stack monitoring systems. These systems had been calibrated semiannually in accordance with procedure. The inspector also reviewed the records documenting liquid and airborne releases to the environment for the past two years. Gaseous releases were monitored as required by TS. The results indicated that the releases were within 10 CFR, Appendix B, Table 2 concentrations, and TS limits. To demonstrate compliance with the annual dose constraints of 10 CFR 20.1101(d), the licensee used the COMPLY computer code. The highest calculated dose that could be received by a member of the public as a result of gaseous emissions from reactor operations was 8.3 E-3

millirem per year (mr/yr) for 2006 and 2.0 E-2 mr/yr for 2007. These doses were well below the 10 mr/yr limit set in 10 CFR 20.1101(d).

Through records review and interviews with licensee personnel, the inspector determined that the licensee had not released any wastewater from the Radioactive Liquid Waste Holding Tank during the past two years. The inspector verified that the procedure remained in place that required the RSO to review and approve any release after a sample was analyzed and the results indicated that the release met regulatory requirements for discharge into the sanitary sewer. It was noted that prior to an actual release of liquid, the results of the sample analysis were reviewed and verified by the Central Contra Costa Sanitary District, State of California. The Sanitary District would then approve the release.

On-site and off-site gamma radiation monitoring was completed using environmental TLDs in accordance with the applicable procedures. These data indicated that there were no measurable doses above any regulatory limits. Through observation of the facility, the inspector did not identify any new potential release paths.

c. Conclusion

Effluent monitoring satisfied license and regulatory requirements and releases were within the specified regulatory and TS limits.

6. Transportation

a. Inspection Scope (IP 86740)

In order to verify compliance with the requirements of 10 CFR 71.5 for shipments of licensed material, the inspector reviewed the following:

- shipping records for the facility
- selected operations records from 2006 through the present

The inspector also interviewed licensee personnel regarding shipments of radioactive material.

b. Observations and Findings

Staff interviews and records reviews showed that the licensee had not completed any radioactive material shipments since the last inspection. The inspector reviewed the licensee's program for transportation of radioactive material and determined that it was adequate. The inspector noted that five staff members had completed the training for shipping radioactive material and/or "Dangerous Goods."

c. Conclusions

The program for transportation of radioactive materials satisfied NRC requirements.

7. Exit Interview

The inspection scope and results were summarized on April 24, 2008, with members of licensee management. The inspector described the areas inspected and discussed the inspection findings. No dissenting comments were received from the licensee. Although proprietary information was reviewed during the inspection, no such material is included in this report.

PARTIAL LIST OF PERSONS CONTACTED

Licensee Personnel

- C. Bauman Research and Development Manager and Senior Reactor Operator
- A. Meren Reactor Supervisor and Manager of Reactor Operations
- T. Richey Manager of Neutron Radiography
- S. Warren General Manager, Radiological Safety Officer, and Security Officer
- M. Wilkinson Manager of Quality Assurance

INSPECTION PROCEDURES USED

- IP 69001 Class II Non-Power Reactors
- IP 86740 Inspection of Transportation Activities

ITEMS OPENED, CLOSED, AND DISCUSSED

Opened

None

<u>Closed</u>

None

LIST OF ACRONYMS USED

ALARA ARRR 10 CFR DDE IP	As low as reasonably achievable Aerotest Radiography and Research Reactor Title 10 of the <i>Code of Federal Regulations</i> Deep dose equivalent
kW	Inspection Procedure kilowatt
mr/yr	millirem per year
mr	millirem
No.	Number
NRC	Nuclear Regulatory Commission
PCN	Procedure Change Notice
RSC	Reactor Safeguards Committee
RSO	Radiological Safety Officer
SDE	Shallow dose equivalent
SWP	Special Work Permit
TLD	Thermoluminescent dosimeter
TS	Technical Specification