EDO Principal Correspondence Control

FROM:

DUE: 05/21/08

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FINAL REPLY:

Robert R. Loux State of Nevada

Agency for Nuclear Projects

TO:

Chairman Klein

FOR SIGNATURE OF :

** GRN **

CRC NO: 08-0248

Weber, NMSS

DESC:

ROUTING:

DOE's Yucca Mountain Application Lacking Workable Plan for Retrieval of Spent Fuel as Required by

Law (EDATS: SECY-2008-0253)

Reyes Virgilio Mallett

Ash Ordaz

Cyr/Burns Collins, RIV

DATE: 04/30/08

ASSIGNED TO:

CONTACT:

NMSS

Weber

SPECIAL INSTRUCTIONS OR REMARKS:

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Subject: DOE's Yucca Mountain Application Lacking Workable Plan for Retrieval of Spent Fuel as Required by Law

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Other Information

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AUTHOR:

Robert Loux

AFFILIATION:

NV

ADDRESSEE:

CHRM Dale Klein

SUBJECT:

NRC should not accept DOE's Yucca Mountain application if it lacks a workable plan for

retrieval of spent fuel as required by law

ACTION:

Direct Reply

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No

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OFFICE OF THE GOVERNOR AGENCY FOR NUCLEAR PROJECTS

1761 E. College Parkway, Suite 118

Carson City, Nevada 89706

Telephone: (775) 687-3744 • Fax: (775) 687-5277

E-mail: nwpo@nuc.state.nv.us

April 23, 2008

The Honorable Dale E. Klein Chairman U.S. Nuclear Regulatory Commission Washington, DC 20555-0001

SUBJECT: THE NRC SHOULD NOT ACCEPT DOE'S YUCCA MOUNTAIN APPLICATION IF IT LACKS A WORKABLE PLAN FOR RETRIEVAL OF SPENT FUEL AS REQUIRED BY LAW

TO A STANDARD OF A STANDARD OF THE PROPERTY OF

Dear Chairman Klein:

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From the documents released by the Department of Energy, a picture is emerging of parts of their forthcoming Yucca Mountain license application. On April 15, I wrote you that the NRC should reject the application because its claimed compliance with the EPA safety standard rests on the highly implausible proposition that one hundred years from now DOE's successors will install thousands of 5-ton titanium drip shields over the waste containers.

That is not, however, the only make-believe element in DOE's expected application that dictates rejection. Unless DOE comes up with something very different from what is contained in its supporting documents, it appears that the Department has no plausible or workable plan, as is required by law, to retrieve spent fuel should it become necessary.

1. To have the capability to retrieve spent fuel long after it has been emplaced in underground tunnels, DOE would have to maintain the tunnels and remotely operated underground railway system, as well as the necessary cameras and sensing systems. There is no realistic DOE plan for such maintenance for years after waste emplacement in the face of a harsh underground environment subject to drift collapse and rock-falls, and in the presence of an intense radiation field. Nor is there a description of a detailed plan for retrieval beyond the assertion that it would simply be the reverse of emplacement.

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DOE does acknowledge a remote possibility of off-normal retrieval scenarios, but its planning for solutions is lacking in substance.

- 2. To make an informed decision about retrieval, DOE would have to know whether the underground packages are corroding. DOE's own calculations show that hot waste canisters are susceptible to corrosion if water drips on them. DOE has various proposals as discussed in the November 2004 Performance Confirmation Plan (3.3.4) for estimating the waste canister corrosion after emplacement. Insofar as we have been able to determine, these proposals are all in the preliminary stage, and none of them involve monitoring corrosion on the actual waste canisters themselves, as is specified by the Commission's staff in their Yucca Mountain Review Plan (NUREG 1804). There is not even an indication of how this might be done, as it would require remote microscopic examination of the different parts of the waste canisters deep underground in a difficult environment. Furthermore, it is not only the integrity of the canisters that determines retrievability. Equally important is the integrity of other equipment and services within the repository environment.
- 3. Most telling of all DOE is just going through the motions when it comes to a retrieval capability. The Department does not have, at least in any published documents that we are aware of, any decision criteria for waste retrieval.

NRC should not accept a DOE license application that does not take seriously the legal requirement for waste retrieval. In addition to requiring a repository equipment design that allows NRC and Nevada to evaluate whether it might actually work, NRC should demand that the license application include a detailed description of a workable plan for maintenance of the underground transport system so that retrieval would be feasible if necessary; a detailed description of plans for post-emplacement surface corrosion monitoring of the waste canisters themselves to provide the needed data; and specific criteria for triggering waste retrieval. In dealing with new technology and unprecedented circumstances, "we'll come up with something when we get there" is not good enough to protect public health and safety.

Finally, a license application cannot be "complete and accurate in all material respects," 10 C.F.R. § 63.10(a), when one of the fundamental tenets of the repository system is barely paid lip service.

Sincerely,

Robert Loux

Executive Director

cc: Governor Gibbons

Attorney General Cortez-Masto

Nevada Congressional Delegation

Commissioner Gregory B. Jaczko, NRC

Commissioner Peter B. Lyons, NRC

Commissioner Kristine L. Svinici, NRC

Luis A. Reyes, NRC, Executive Director for Operations

Martin J. Virgilio, NRC, Deputy Director for Operations

Mike Weber, NRC, Director of the Office of Nuclear Material Safety and Safeguards

Lawrence Kokajko, NRC, Director of the Division of High Level Waste Repository

Jack Davis, NRC, Deputy Director for Technical Review

Nuclear Waste Technical Review Board

Ward Sproat, DOE

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STATE OF NEVADA

AGENCY FOR NUCLEAR PROJECTS NUCLEAR WASTE PROJECT OFFICE

1761 E. College Parkway, Suite 118 Carson City, Nevada 89706

Address Service Requested



THE HONORABLE DALE E. KLEIN CHAIRMAN U.S. NUCLEAR REGULATORY COMMISSION WASHINGTON DC 20555-0001

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