



U.S. Department of Energy
Office of Civilian Radioactive Waste Management



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NRC/DOE Quarterly Management Meeting

March 25, 2008
Las Vegas, Nevada

Agenda
NRC/DOE Quarterly Management Meeting
March 25, 2008
11:30 AM – 3:30 PM (ET)
8:30 AM – 12:30 PM (PT)

U.S. NRC Las Vegas Hearing Facility
Building No. 1
3250 Pepper Lane
Las Vegas, NV

And via Videoconference to:

U. S. Nuclear Regulatory Commission
6003 Executive Boulevard Building
EBB 1 – B 13
Rockville, MD

Center for Nuclear Waste Regulatory Analyses
Conference Room B232, Bldg. 189
6220 Culebra Road
San Antonio, TX

INTERESTED PARTIES MAY PARTICIPATE VIA TELECON BY CALLING 1-800-857-9674
or ~~301-231-5539~~, Passcode 17389#

8:30 AM	Introductions	All
8:40 AM	NRC Program Update	NRC
9:00 AM	DOE Program Update	DOE
9:20 AM	License Application Quality and Completeness	DOE
9:35 AM	NRC Organization	NRC
9:55 AM	NRC Review Schedule	NRC
10:15 AM	Repository Licensing Interactions	DOE
10:45 AM	License Application Cross-Reference Matrix	DOE
11:10 AM	Handling of Sensitive Unclassified, Classified, and Proprietary Information	DOE
11:25 AM	Action Items	DOE
11:30 AM	Public Comments	All
11:40 AM	Caucus	NRC/DOE
12:20 PM	Closing Remarks	NRC/DOE
12:30 PM	Adjourn	



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License Application Quality and Completeness

Presented to:
NRC/DOE Quarterly Management Meeting

Presented by:
William J. Boyle
Director, Regulatory Authority Office
Office of Civilian Radioactive Waste Management
U.S. Department of Energy

March 25, 2008
Las Vegas, Nevada

License Application Quality and Completeness

- **Purpose**
 - To discuss processes used in development of the license application to ensure built-in quality and completeness
- **We are proud of our work on LA and steps taken to build in quality**
 - Frequent quality checks built into the license application management plan (LAMP)
 - Final license application (LA) verification reviews, independent quality control checks and validation
 - Office of Quality Assurance (OQA) oversight activities in parallel with LA development



LA Management Plan Elements

- **Clear organizational responsibilities and authorities**
- **LA project management team reporting relationships**
- **LA draft development, review and approval by phase**
- **LA configuration control and integration**
- **On-going LA assurance reviews (self-assessments) by the line organizations**
- **Defined issue resolution and escalation process**
- **Final LA reviews, validation and production**



Phased LA Review and Approvals

- **LA developed in phases to allow identification of issues**
- **LA phased development effort**
 - **Storyboard Draft (Phase 1)**
 - **Interim Draft (Phase 2)**
 - **Final Draft (Phase 3)**
 - **Final Validated Section (Phase 4)**
- **Review and approval at each phase**
 - **By all organizations as represented on the 71 LA section teams**



Final LA Review and Validation in Phase 4

- **Completeness and accuracy reviews by LA section team (final verification)**
- **Separate reviews by independent teams for correct references, pointers to sections, call-outs, etc. (final quality control checks)**
- **Review of material statements for alignment with the principal source documents (final validation)**



QA Independent Oversight of the LA

- **Independent QA reviews**
 - **Initial LA surveillance - May 2007**
 - **Planning for LA oversight management plan completed in June 2007**
 - **As of March 18, 2008:**
 - ♦ **2400 hours expended, evaluating the LA**
 - ♦ **62 total LA surveillances planned**
 - ♦ **39 surveillances completed**
 - ♦ **8 surveillances in progress**
 - ♦ **15 condition reports (CRs) issued**



QA Independent Oversight of the LA

(Continued)

- **Implementation**

- **Weekly LA surveillance meetings – DOE, BSC, SNL licensing and QA personnel – activities, results, and schedule**
 - ◆ **Pre-surveillance discussions with the line**
 - ◆ **Discussions with line during surveillances**
 - ◆ **Closeout with line after surveillances**
- **LA project personnel are promptly responding to the issues**
- **QA attendance at weekly LA project meetings**
- **QA attendance at LA plan of the day meetings**



QA Independent Oversight of the LA

(Continued)

- **Path Forward**

- **The PCSA and TSPA Sections are being evaluated as they become finalized**
- **The parallel processes used to integrate and finalize the LA are being monitored**
- **Identified issues are being tracked to closure**



Completing a High Quality License Application

- **The effectiveness of the 4-phased review process, coupled with the continuous independent QA oversight activities, has been integrated in the development of a high quality LA that is consistent with 10 CFR 63 and conforms with the acceptance criteria in NUREG-1804 (YMRP)**
- **In summary, DOE remains confident that the LA to be submitted to the NRC will be of high quality and will be complete as required by the regulations**





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Repository Licensing Interactions

Presented to:
NRC/DOE Quarterly Management Meeting

Presented by:
Jeffrey R. Williams
Supervisor, Licensing Support Office
Regulatory Authority Office
Office of Civilian Radioactive Waste Management
U.S. Department of Energy

March 25, 2008
Las Vegas, Nevada

Introduction

- **Purpose**
 - **To have management level discussions regarding licensing interactions protocol during license application (LA) review**
 - **To reach a common understanding of the interactions protocol between the NRC and DOE during the LA review**



Background

- **Upon submittal of the Yucca Mountain repository license application (LA)**
 - **The 1998 agreement between DOE/OCRWM and NRC/NMSS regarding prelicensing interactions will be replaced by existing NRC protocols and procedures for LA review process**
 - **DOE will become an applicant, fully subject to existing NRC regulations, and policies relevant to license applicants**



Licensing Support Office

- **Description**

- DOE is establishing an expanded Licensing Support Office (LSO) in a new location in Rockville, MD
- DOE's LSO will be supported by BSC, Lead Lab, and others
- The primary function of this office will be to facilitate NRC's LA review

- **Scope**

- Primary point of DOE interface with the NRC
 - ◆ LSO staff will:
 - » Be the primary points of contact with NRC-designated project managers
 - » Be the principle facilitators of all NRC information requests
 - » Manage and facilitate NRC-DOE LA-related communications



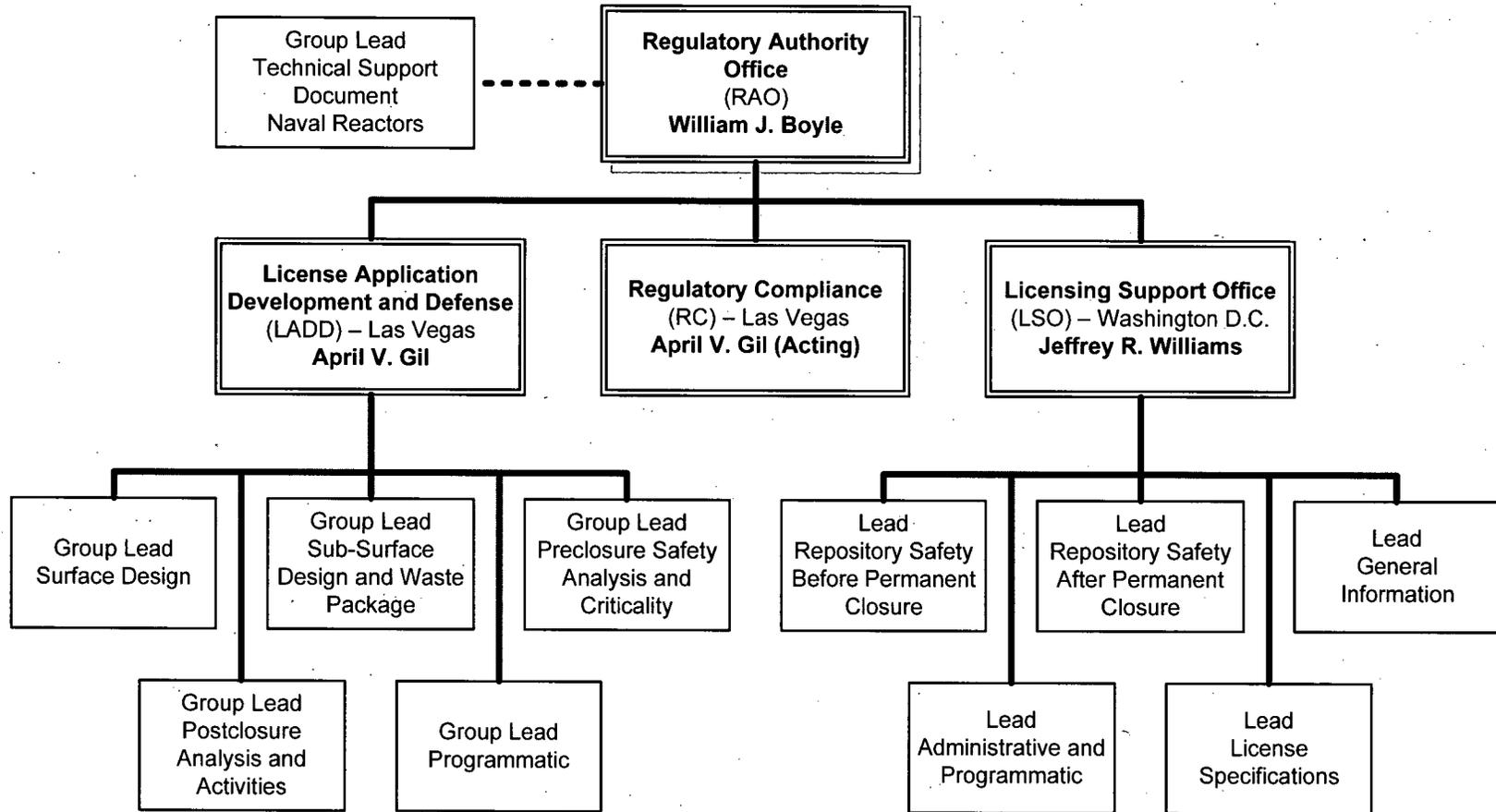
Licensing Support Office (Continued)

- **Process**

- **NRC communication requirements and protocols will be followed**
- **DOE's LSO staff will align with NRC project manager structure**
 - ◆ **Provides the ability to respond to NRC Requests for Additional Information (RAIs) in a timely manner**
- **DOE recognizes that the NRC-designated project managers will provide principal coordination of all interactions relative to the acceptance and technical review of the LA**
- **Initial point of contact for the NRC to coordinate with the Naval Nuclear Propulsion Program (NNPP) classified issues**



Organizational Chart



Recent and Proposed NRC/DOE Interactions

- **Recent Interactions:**
 - **Appendix 7 Meeting: Tephra Distribution – January 8, 2008, Las Vegas NV**
- **Proposed Interactions:**
 - **Appendix 7 Meeting: TSPA – March 31, 2008, Las Vegas NV**
 - **Appendix 7 Meeting: UZ/SZ Uncertainty – April 1, 2008, Las Vegas NV**
 - **Technical Exchange: Infiltration – April 2, 2008, Las Vegas NV**
 - **Technical Exchange: TSPA Models and Implementation for LA – April 3-4, 2008, Las Vegas NV**
 - **Appendix 7 Meeting: Near Field Chemistry and Propagation of Uncertainty – TBD**
 - **Appendix 7 Meeting: Materials/Corrosion Topics – TBD**
 - **Technical Exchange: Design/PCSA - TBD**



Post LA Submittal Meetings

- **NRC and DOE to determine type and timing for interactions following the submittal of the LA and during the NRC review of the LA**
- **DOE will be prepared to meet as necessary in order to facilitate the LA review process**
 - **Technical review meetings**
 - **Regularly scheduled status meetings**
- **Meetings will utilize video and teleconferencing to facilitate communication and openness**
- **Any meetings on NNPP's TSD will be classified**



Acceptance and Technical Review

- **DOE's understanding of NRC's acceptance review of the LA**
 - Upon receipt of the Yucca Mountain repository LA, the NRC will conduct an acceptance review to confirm that the application is complete and provides sufficient information to support the NRC staff's subsequent detailed technical review
 - ◆ Includes a statement of intent to adopt the EIS and supplements
- **DOE's understanding of NRC's technical review of the LA**
 - The technical review will enable the NRC to:
 - ◆ Determine the repository meets regulatory requirements
 - ◆ Write the Safety Evaluation Report (SER) based on the LA and the information provided in response to the NRC RAIs
 - RAIs are expected to be issued based on the individual SER sections
 - ◆ RAIs will identify the relevant LA Section
 - ◆ NRC's comments would be most helpful if at detailed level
 - Anticipate the NRC providing a target RAI issuance schedule in order to allow DOE to efficiently allocate resources



Post LA Submittal Briefing

- **DOE will provide a briefing to the NRC staff following submittal of the LA**
 - The NNPP's TSD will be briefed in a closed session
 - DOE anticipates conducting this briefing soon after submittal
- **The objectives of the briefing will be to:**
 - Provide an overview of the LA organization and structure and the relationship to supporting documents
 - Discuss how the LA conforms to the regulations and YMRP acceptance criteria
 - Describe DOE's general approach/basis for compliance
 - Show where key technical issue (KTIs) are mapped into the LA



Contents of the Submittal

- **The LA submittal will include 33 copies of the following documents:**
 - **The Yucca Mountain repository LA**
 - **The NNPP Technical Support Document**
 - **The Final Environmental Impact Statement for a Geologic Repository for the Disposal of Spent Nuclear Fuel and High-Level Radioactive Waste at Yucca Mountain, Nye County, Nevada**
- **The following documents are considered part of the LA submittal:**
 - **Supplemental Environmental Impact Statement for a Geologic Repository for the Disposal of Spent Nuclear Fuel and High-Level Radioactive Waste at Yucca Mountain, Nye County, Nevada (when completed)**
 - **The OUO supporting documents**
 - **Documents incorporated by reference**



Other Documents to be Submitted With the LA Submittal

- **Concurrent with (but not part of) the LA submittal and in addition to the required documents, DOE will submit the following material to facilitate NRC's acceptance review**
 - **The YMRP-to-LA cross-reference matrix**
 - **The Key KTIs mapping to the LA**
 - **Approximately 200 LA-supporting references identified for transmittal to the NRC, when completed (per 2/20/2008 letter to NRC)**



LA References to be Submitted With the of LA Submittal

- **Approximately 200 references**
 - **Analysis and modeling reports (AMRs) (approximately 30,000 pages)**
 - **Preclosure safety analysis (PCSA) documents (approximately 13,000 pages)**
 - **Scientific/engineering documents (approximately 5,000 pages)**
- **Reference submittal criteria:**
 - **Documents' contribution to understanding the LA section**
 - **Necessary to facilitate NRC docketing and/or review**
 - **Referenced frequently in LA and necessary for support of many LA sections**



License Application Updates

- **LA updates are expected to evolve from three sources**
 - 1. Completion of RAI responses**
 - 2. New information**
 - 3. NRC staff requests**





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License Application Cross Reference Matrix

Presented to:
NRC/DOE Quarterly Management Meeting

Presented by:
Todd A. Shrader
Regulatory Authority Office
Office of Civilian Radioactive Waste Management
U.S. Department of Energy

March 25, 2008
Las Vegas, Nevada

Objective

- **The primary objective of the cross reference matrix is to provide independent reviewers a means to locate where in the license application (LA) an acceptance criteria or regulatory requirement has been addressed**
- **The cross reference matrix is not part of the LA**



Structure of the Matrix

- **Governing NRC regulations (10 CFR 63)**
- **Yucca Mountain review plan (NUREG-1804), including high-level waste repository safety (HLWRS) interim staff guidance (ISGs)**
- **All acceptance criteria (AC) have been allocated**
- **LA sections**
- **The NNPP technical support document (TSD) as part of the LA also contains AC mapping**



Uses of the Matrix

- **Regulation and NUREGs have been mapped to the LA sections where compliance has been demonstrated**
- **The matrix identifies and explains any YMRP acceptance criteria that are determined to be not applicable or any difference in the safety classification of a structure, system, or component (SSC) presented in the LA**
- **The cross reference matrix does not provide additional technical information from that contained in the LA, but rather is intended to assist the NRC staff in the acceptance review process**



Considerations for Transmittal of Matrix to NRC

- **The LA is a first of a kind application to a new regulation and associated review plan for which there is no established precedent**
- **DOE plans to provide to the NRC the matrix that addresses the NUREG-1804 acceptance criteria in order to facilitate the NRC's review of the LA**
- **Transmittal of the matrix will be contemporaneous with the LA submittal**



Benefits of the Matrix

- **Supports future DOE presentation to NRC soon after LA submittal**
- **Facilitates rapid response to NRC's requests for additional information (RAI) relative to extent of conformance to regulatory criteria**
- **Supports configuration control of the LA as it is periodically updated in response to RAIs or other change drivers**
- **Aids reviewers and facilitates communications between DOE and the reviewers**



Example of Incorporation of 10 CFR Part 63 and NUREG-1804 Into the LA Tables

SAR Section	Information Category	10 CFR Part 63 Reference	NUREG-1804 Reference (and Changes to NUREG-1804 from HLWRS ISGs)
1.3.4	Emplacement Areas of the Subsurface Facility	63.21(c)(2) 63.21(c)(3) 63.111(d) 63.112(a) 63.112(e) 63.112(f)(2) 63.113(b) 63.113(c)	Section 2.1.1.2.3: Acceptance Criterion 3 Acceptance Criterion 5 Acceptance Criterion 6 Section 2.1.1.6.3: Acceptance Criterion 1 Acceptance Criterion 2 Section 2.1.1.7.3.1: Acceptance Criterion 1 Section 2.1.1.7.3.2: Acceptance Criterion 1 Section 2.1.1.7.3.3(II): Acceptance Criterion 1 Acceptance Criterion 2 Acceptance Criterion 3 Acceptance Criterion 5 Acceptance Criterion 6 Acceptance Criterion 9 Section 2.1.1.7.3.3(III): Acceptance Criterion 1



Example of Incorporation of ISGs Into the LA Tables

SAR Section	Information Category	10 CFR Part 63 Reference	NUREG-1804 Reference
1.2.2	Surface Facilities Structural, Mechanical Handling Equipment, and Heating, Ventilation, and Air-Conditioning System Design	63.21(c)(2) 63.21(c)(3) 63.112(a) 63.112(e)(1) 63.112(e)(4) 63.112(e)(8) 63.112(e)(10) 63.112(f)(2)	Section 2.1.1.1.3: Acceptance Criterion 5 Section 2.1.1.2.3: Acceptance Criterion 1 Acceptance Criterion 2 Section 2.1.1.6.3: Acceptance Criterion 1 Section 2.1.1.7.3.1: Acceptance Criterion 1 Section 2.1.1.7.3.2: Acceptance Criterion 1 Section 2.1.1.7.3.3(l): Acceptance Criterion 1 Acceptance Criterion 2 Acceptance Criterion 3 Acceptance Criterion 4 HLWRS-ISG-02 Section 2.1.1.2.3: Acceptance Criterion 2



YMRP to LA Example

- **NUREG-1804, Section 2.1.1.7.3.3: II, AC 1(1)**
 - **SAR-1.3.2.7 Design Codes and Standards**
 - **SAR-1.3.3.3 Ground Support System**
 - **SAR-1.3.3.5 Waste Package Transportation System**
 - **SAR-1.3.2.8 Design Loads and Load Combinations**
 - **SAR-1.3.4.7 Drip Shield System**
 - **SAR-1.3.4.8 Waste Package Emplacement System**



LA to YMRP Example

- **1.3.4.8 Waste Package Emplacement System**
 - **NUREG-1804, Section 2.1.1.2.3: AC 3(1), AC 6(1), (2)**
 - **NUREG-1804, Section 2.1.1.6.3: AC 1(2)(c), (h), (i), (m), AC 2(2)**
 - **NUREG-1804, Section 2.1.1.7.3.1: AC 1(1), (2), (3)**
 - **NUREG-1804, Section 2.1.1.7.3.3(II): AC 1(1), AC 2(3), (6), AC 9(1), (2)**



10 CFR 63 to LA Example

- **10 CFR 63.21(c)(3)**
 - SAR-1.3.2 General Subsurface Design Considerations
 - SAR-1.3.4.4 Ground Support System
 - SAR-1.4.1 Electrical Power
- **Examples are only a partial listing of applicable SAR sections that map to 10 CFR 63.21(c)(3)**





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Handling Sensitive Unclassified and Classified Information in the Yucca Mountain License Application

Presented to:
NRC/DOE Quarterly Management Meeting

Presented by:
David W. Crawford
Director, Disposal Operations Office
Office of Civilian Radioactive Waste Management
U.S. Department of Energy

March 25, 2008
Las Vegas, NV

Security-Sensitive Information in the LA

- **Security-sensitive information in the License Application falls under the following designations:**
 - Sensitive Unclassified Information (SUI)
 - Classified Naval Nuclear Propulsion Information
- **Designation is based upon approved classification guides by authorized derivative classifiers**
 - *Joint DOE and NRC Sensitive Unclassified Information and Classification Guide for the Office of Civilian Radioactive Waste Management Program, CG-OCRWM-1, 2004*
 - *DOE-DOD Classification Guide for the Naval Nuclear Propulsion Program, CG-RN-1, Rev. 3, 1996*
 - *Guidance for Determining the Public Availability of NRC Documents, September 25, 2007*
- **Protection of security-sensitive information is based upon NRC Regulations and Department of Energy Orders**



OUO Information in the LA

- **The SUI is in figures with detailed facility drawings.**
- **The SUI figures will be segregated and submitted as a separate part of the LA.**
- **The publicly released main body of the LA will have blank spaces for the SUI figures with a notation pointing to the SUI submittal.**



Naval Nuclear Propulsion Program Data

- **A classified Technical Support Document (TSD) on naval spent nuclear fuel will be submitted as part of the LA, but under separate cover**
- **The TSD will be submitted using established procedures for transmitting classified information**
- **To the extent feasible, unclassified information on naval spent nuclear fuel will be presented in the LA**



Summary of Key Points

- **SUI in the LA is being identified and protected.**
- **The SUI will be segregated and submitted as a part of the LA under separate cover.**
- **A classified document on naval spent nuclear fuel will be submitted as a part of the LA under separate cover.**
- **The main body of the LA will be made available to the public.**
- **This process is similar to that for other license applicants.**



**Consolidated Action Items
From NRC/DOE Quarterly Management Meetings**

Item No.	Action Item	Description	Status
1	MM 0402-C1	DOE will identify any to-be-verified (TBV) data in the LA that needs to be qualified (if any) at the time of LA submittal (Commitment).	Open. This item will remain open until LA submittal.
2	MM 0506-01	DOE and NRC to determine the dates for the list of proposed technical interactions discussed during previous Management Meetings.	Open. This item will remain open as a continuing action and progress will be reported at future management meetings.
3	MM 0509-01	DOE/NRC to hold technical exchange after the DOE report addressing the USGS alleged falsification of documents has been released by the Secretary.	Open. The referenced report including the root cause, extent of condition, and action plan was issued and was handed out during the March 27, 2007 MM. Technical exchange on Infiltration model scheduled for April 2, 2008.
4	MM0606-01	DOE and NRC to hold an interaction (management meeting or technical exchange - technical exchange preferred) on DOE's response to NRC's audit observation report (January 9, 2006) regarding the BSC's LLNL report.	Open. Pending completion of DOE's response to NRC's review comments on initial DOE response.
5	MM0706-01	DOE and NRC to hold an interaction within a month after submittal of the LA to walk through the LA.	Open. An interaction on LA content and structure will be held in Rockville, MD soon after the LA submittal.

Note: The Quarterly Management Meeting action items are designated as "MM yymm-nn" where yy is the two digit year, mm is a two digit month and nn is a two digit action item number from that meeting.



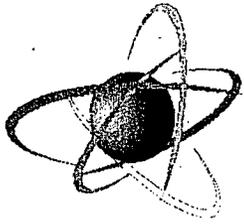
Repository Licensing Interactions

**Aby Mohseni, Deputy Director
Division of High-Level Waste Repository Safety
Nuclear Material Safety and Safeguards
US Nuclear Regulatory Commission**



Topics

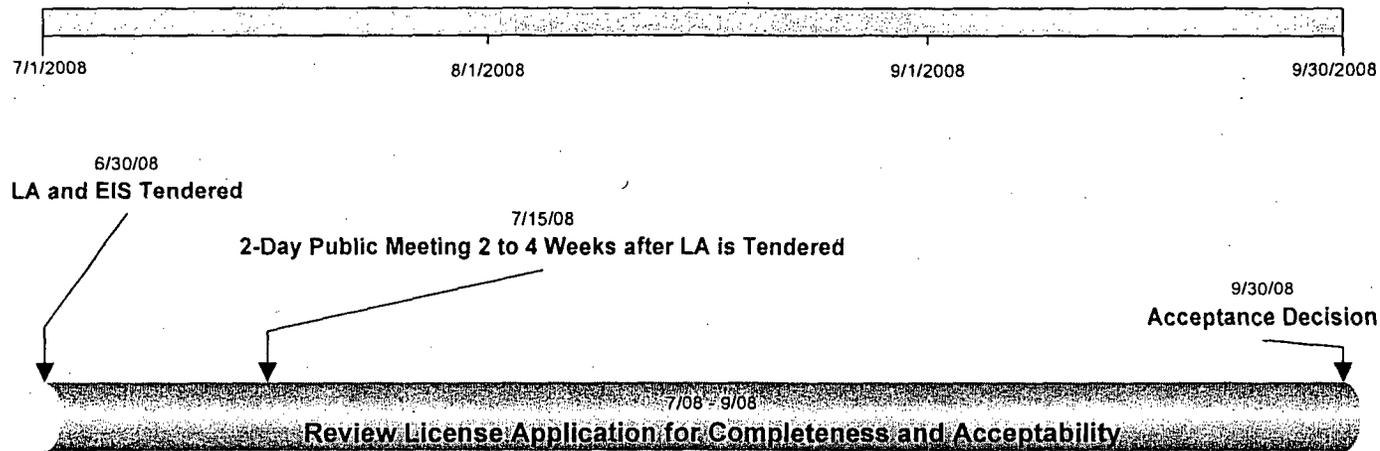
- **NRC Timeline**
 - **Docketing and Environmental Impact Statement (EIS) Adoption Determination**
 - **Yucca Mountain (YM) Licensing Review**
 - **Safety Evaluation Report Development**
- **NRC Review Organization for YM License Application (LA)**
 - **LA Docketing Decision**
 - **EIS Adoption Determination**
 - **Safety Evaluation**
 - **Requests for Additional Information (RAI)**
- **Periodic Public Status Meetings**

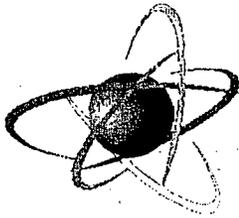


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Docketing & EIS Adoption Decisions

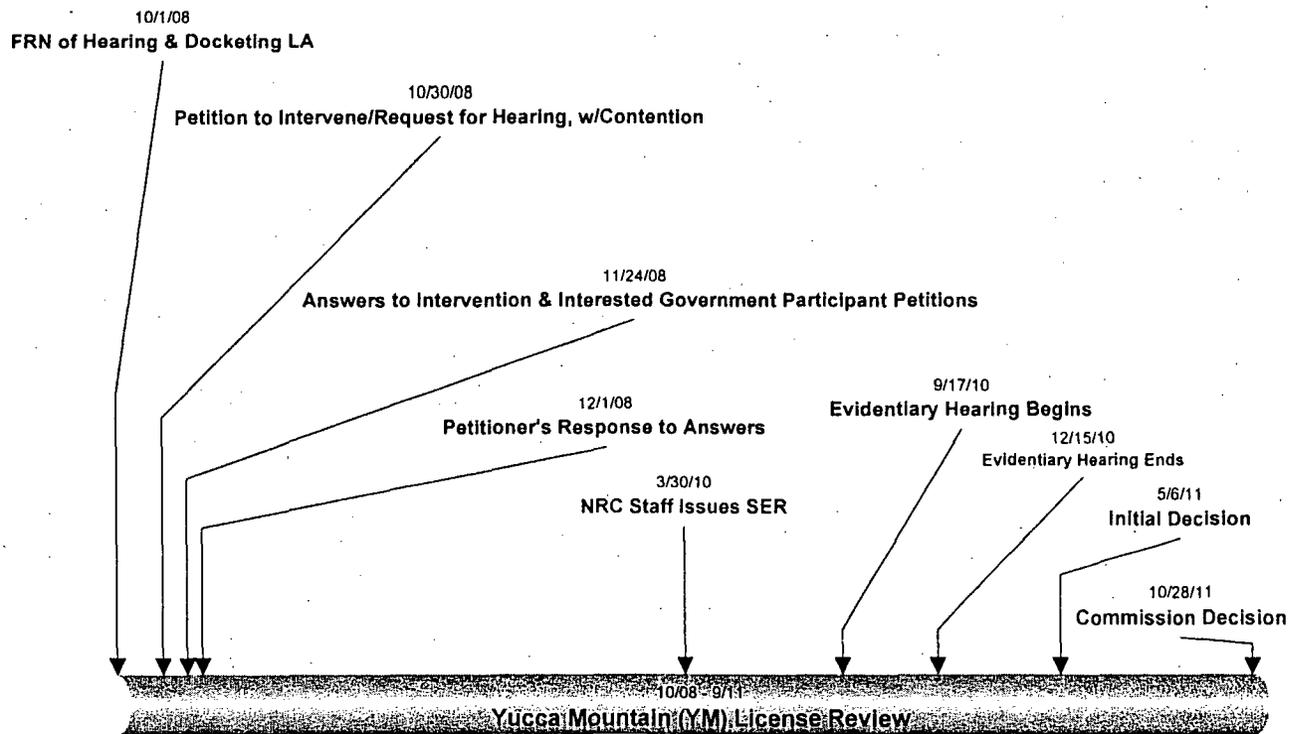
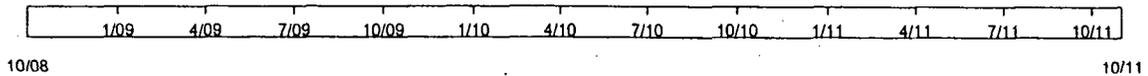
(Assuming LA arrives June 2008)

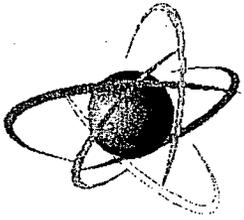




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YM Licensing Review Docketing to Construction Authorization Decision (If LA Arrives June 2008 and is Accepted for Review)

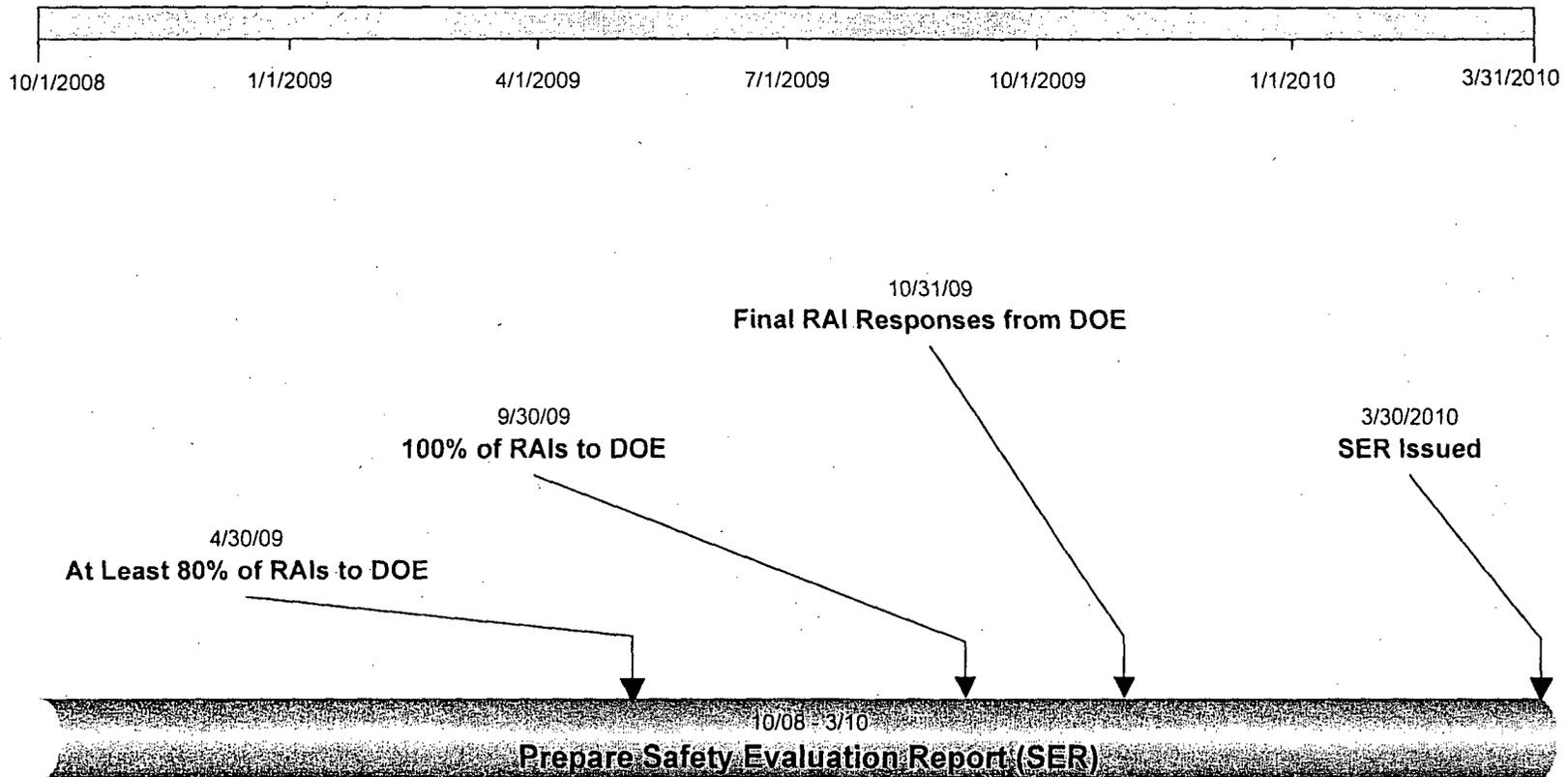




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Safety Evaluation Report (SER) Development

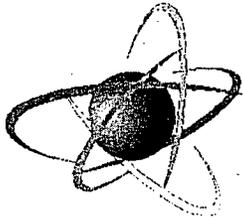
(If LA arrives June 2008 and is accepted)





LA Acceptance Review and Docketing Decision

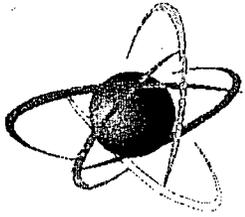
- **NRC Requirements (10 CFR 63.21) will guide the review.**
- **Determine if sufficient information is provided to begin a detailed technical review.**
- **The technical adequacy of the information is not evaluated during this phase.**



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LA Acceptance Review and Docketing Decision (Cont...)

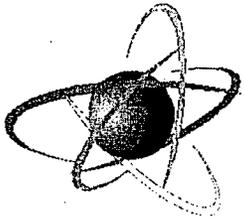
- **NRC's goal for docketing decision is within 90 days.**
- **Public meeting 2-4 weeks after LA submittal to 'walk through' application.**
- **If LA does not meet the docketing requirements, application will be returned.**
- **Docketing decision published in Federal Register (see also EIS Adoption Decision).**
- **Contentions are due 30 days later.**
- **NRC Team Lead and Contact: King Stablein.**



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EIS Adoption Determination

- **NRC Regulations (Part 63.21) require that an EIS accompany the application.**
- **10 CFR 51.109 guides the adoption review.**
- **NRC will review DOE's final EIS and Supplements.**
- **NRC will determine and announce in the Federal Register whether it is practicable to adopt, without further supplementation, the EIS and its supplements.**
- **The Team Lead and Contact for this effort: Christine Pineda.**



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NRC Staff Evaluation Organization

(301)-415-7000

**Acceptance Review –
King Stablein**

**Program Management –
Brian Benney and David Misenhimer**

**Volume 1 – General Information
Jack Sulima**

**EIS Adoption Determination
Christine Pineda**

**Senior On Site Representative -
Jack Parrott**

**Volume 2 – Pre Closure
Robert Johnson**

**Outreach
Janet Kotra**

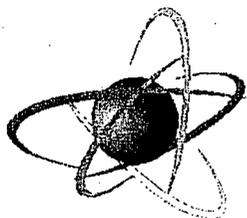
**Senior Resident Inspector -
Leonard Willoughby**

**Volume 3 – Post Closure
Jack Sulima**

**Allegations -
Harry Freeman 800-952-9677 x245**

**Volume 4 – Administrative Programs
David Misenhimer**

**Volume 5 – License Specifications
Brian Benney**

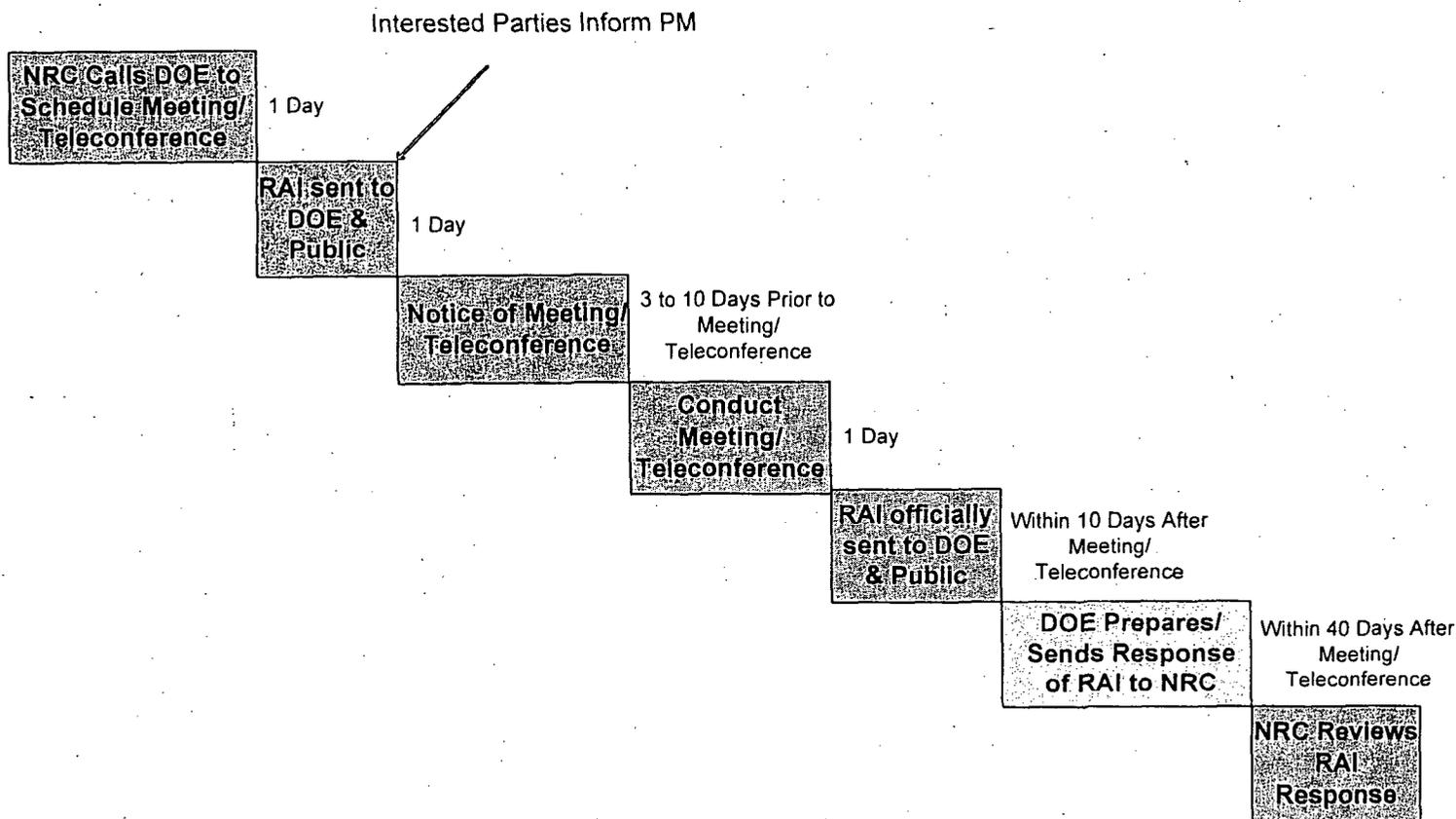


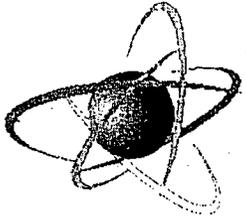
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Requests for Additional information (RAIs)





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Periodic Status Meetings

- **Applicant/Regulator Public Status Meetings**
 - **Category 1 public meeting.**
 - **Focus on status of review and RAIs.**
 - **Quarterly frequency after docketing decision.**
 - **Generally held in Las Vegas, supported by VTC.**



Conclusion

- **NRC is ready to receive the License Application for the Proposed Repository at Yucca Mountain.**
- **NRC intends to complete its licensing review in accordance with the statutory requirements provided NRC receives sufficient resources from the Congress.**
- **NRC will conduct its regulatory functions in accordance with its strategic goals of safety and security of the public and protection of the environment and organizational excellence objectives.**
- **NRC is committed to a fair and open regulatory process.**