

April 3, 2008

MEMORANDUM TO: Luis A. Reyes  
Executive Director for Operations

FROM: Michael R. Johnson, Chairman */RA/ M. Johnson*  
Committee to Review Generic Requirements

SUBJECT: MINUTES OF THE 420<sup>th</sup> MEETING OF THE  
COMMITTEE TO REVIEW GENERIC REQUIREMENTS

The purpose of this memorandum is to inform you that the Committee to Review Generic Requirements (CRGR) held its 420<sup>th</sup> meeting from 3:00 p.m. until 5:00 p.m. on Thursday, March 6, 2008. (The enclosure to this memorandum lists the meeting attendees.)

During this meeting, the CRGR members reviewed Regulatory Issue Summary (RIS) 2005-20, Rev. 1, "Revision to NRC Inspection Manual Part 9900 Technical Guidance, 'Operability Determinations and Functionality Assessments for Resolution of Degraded or Nonconforming Conditions Adverse to Quality or Safety.'" This RIS revises Inspection Manual Part 9900 which relaxes previously established inspector guidance regarding operability determinations involving American Society of Mechanical (ASME) Code Class 2 and 3 piping. The CRGR noted that, consistent with guidance contained in NUREG-1409, "Backfitting Guidelines," inspection procedures are intended for staff use in conducting inspections and govern the scope and depth of inspection of licensee activities. As such, inspection manuals are not considered approved staff positions and should not be used to convey new staff positions.

However, after review, the CRGR concluded that the previous RIS 2005-20 and subject inspection guidance did represent a staff position regarding operability determinations. By revising this guidance, RIS 2005-20 Revision 1 represents a new staff position. However, because it relaxes a previous staff position and does not impose any new requirements on licensees, it is not subject to the Backfit Rule. Notwithstanding this determination, the CRGR charter requires that the Office Director provide to the CRGR Chairman his determination, along with the rationale for the determination based on various considerations that (a) the public health and safety and the common defense and security would be adequately protected if the proposed relaxations were implemented and (b) the cost savings attributed to each action would be significant enough to justify the action. The charter also requires that the staff indicate if the proposed relaxations are optional or mandatory. The sponsoring office later provided responses to the above questions (Accession No. ML080840012). The CRGR agrees with these determinations.

CONTACT: Les R. Cupidon, CRGR  
301-415-6366

Additionally, the CRGR suggested and the staff agreed to modify and include additional text in the "Backfit Section" of the RIS. The staff modification will provide a clearer understanding of why the subject RIS is not considered a backfit.

Specifically, the staff agreed to insert the following CRGR suggested text in the "Backfit Section":

RIS 2005, Rev. 1, revises the staff position that was previously established in Rev. 0 of this RIS (issued on September 26, 2005, Accession No. ML0520204240) related to piping flaw evaluation and responses to operational leakage for ASME Code Class 2 and 3 piping. This new staff position is a relaxation in the current position. Additionally, this relaxation is voluntary. Therefore, it is not a backfit under 10 CFR 50.109. Consequently, the staff did not perform a backfit analysis.

The staff intends to provide a final version of the RIS to the CRGR for informational purposes.

Enclosure:  
As stated

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Enclosure:  
As stated

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See next page

**ADAMS Accession No.: ML080700025**

OFFICE	CRGR	Tech Editor	CRGR
NAME	LCupidon	HChang	MJohnson
DATE	03/24/08	03/13/08	04/03/08

**OFFICIAL RECORD COPY**

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GENERIC REQUIREMENTS

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Martin J. Virgilio, DEDMRT  
Vonna L. Ordaz, AO  
Frank P. Gillespie, ACRS  
Michael F. Weber, NMSS  
Eric J. Leeds, NMSS  
R. William Borchardt, NRO  
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Charles L. Miller, FSME  
George C. Pangburn, FSME  
James E. Dyer, NRR  
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Loren Plisco, Region II  
James L. Caldwell, Region III  
Mark A. Satorius, Region III  
Elmo E. Collins, Jr., Region IV  
Arthur T. Howell, Region IV

**Attendees at the 420<sup>th</sup> Meeting  
of the Committee to Review Generic Requirements  
(March 6, 2008)**

**CRGR Members**

Michael R. Johnson, Chairman  
William M. Dean, NSIR  
John A. Grobe, NRR  
Charles E. Ader, NRO/DSRA (alternate for Gary M. Holahan, NRO)  
Eric J. Leeds, NMSS  
Victor M. McCree, RII  
George C. Pangburn, FSME  
Kathryn L. Winsberg, OGC

Les R. Cupidon, CRGR Staff

**NRR Staff**

Michael J. Case, NRR/ADRO/DPR  
Edmund J. Sullivan, NRR/ADES/DCI  
Carl S. Shulten, NRR/ADRO/DIRS/IT  
Aloysius O. Obodoako, NRR/DCI/CSG  
Isaac A. Anchondo, NRR/ADES/DCI/CPN  
James H. Oxendine, NRR/ADES/DCI/CPT  
Araceli T. Billoch-Colon, NRR/ADRO/DORL/LP  
Jason C. Paige, NRR/ADRO/DORL/LP  
Lynnea E. Wilkins, NRR/ADRO/DORL/LP  
Shaun M. Anderson, NRR/ADRO/DIRS/IP  
Michael D. Orenak, NRR/ADES/DCI/CPT  
Juan F. Uribe, NRR/ADES/DE/EMCB  
Jesse E. Robles, NRR/ADRO/DIRS/IR  
Roberti L. Torres, NRR/ADES/DSS/SSI

**NRO Staff**

Ellery T. Coffman, NRO/DNRL/DDLO/NW

**RES Staff**

Mauricio R. Gutierrez, RES/DE/CIB  
Luisette Candelurio-Quintana, RES/DE/SGSEB  
Timothy R. Lupold, RES/DE/CMB