

UNITED STATES NUCLEAR REGULATORY COMMISSION

REGION IV 611 RYAN PLAZA DRIVE, SUITE 400 ARLINGTON, TEXAS 76011-4005

October 29, 2007

Richard M. Rosenblum
Senior Vice President and
Chief Nuclear Officer
Southern California Edison Company
San Onofre Nuclear Generating Station
P.O. Box 128
San Clemente, CA 92674-0128

SUBJECT: SAN ONOFRE NUCLEAR GENERATING STATION, UNIT 2 - FOLLOW-UP

LETTER REGARDING RESTART

Dear Mr. Rosenblum:

San Onofre Nuclear Generating Station, Unit 2, was shutdown on October 21, 2007, to perform testing of solenoid operated pilot valves for the main steam and feedwater isolation valves as a result of a problem found on Unit 3. While Unit 2 was shutdown, the Southern California brush fires encroached on the site, causing power disruptions and temporarily closing Interstate 5. Because of the impact of the fires, the NRC informed Southern California Edison that a review of the emergency response infrastructure was needed prior to the restart of Unit 2. The purpose of the review was to provide reasonable assurance that adequate emergency preparedness processes and facilities were available to support plant restart and operation. You agreed not to restart Unit 2 until satisfactory completion of the review.

On October 25, 2007, representatives of the Federal Emergency Management Agency (FEMA) commenced a disaster initiated review of the status of the offsite emergency preparedness infrastructure surrounding the San Onofre Nuclear Generating Station, Unit 2. site. This review was completed on October 25, 2007, and the results of this review were documented in a letter from FEMA to the NRC dated October 26, 2007. A copy of that letter is enclosed. During that same period, NRC inspectors also conducted an assessment of the general condition of the onsite emergency preparedness status in accordance with NRC Inspection Manual Chapter 1601, "Communication and Coordination Protocol for Determining the Status of Offsite Emergency Preparedness Following a Natural Disaster, Malevolent Act, or Extended Plant Shutdown." These assessments concluded that the emergency preparedness infrastructure, both onsite and offsite, was adequate to support plant restart and provide reasonable assurance that protective measures can be taken to protect public health and safety in the event of a radiological emergency. The results of the NRC assessment will be documented in a future inspection report. In a conference call conducted on October 25, 2007. between your staff and the NRC, Southern California Edison provided its basis for assurance that San Onofre Nuclear Generating Station, Unit 2, can resume safe operation. We also understand that you were taking appropriate steps to monitor grid conditions during plant startup to ensure that stable offsite power is available to support full power plant operation. This letter

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documents the satisfactory completion of the emergency response infrastructure review that was communicated to you via a telephone call on October 26, 2007. We understand you restarted Unit 2 later on October 26, 2007.

Should you have any questions regarding this letter, or if there are any adverse changes in the status of the emergency preparedness infrastructure addressed in our reviews, please contact us.

Sincerely,

Elmo E. Collins

Regional Administrator

Dockets: 50-361; 50-362 Licenses: NPF-10; NPF-15

Enclosure: As stated

CC:

Chairman, Board of Supervisors County of San Diego 1600 Pacific Highway, Room 335 San Diego, CA 92101

Gary L. Nolff Assistant Director-Resources City of Riverside 3900 Main Street Riverside, CA 92522

Mark L. Parsons Deputy City Attorney City of Riverside 3900 Main Street Riverside, CA 92522

Ray W. Waldo Southern California Edison Company San Onofre Nuclear Generating Station P.O. Box 128 San Clemente, CA 92674-0128 Dr. David Spath, Chief
Division of Drinking Water and
Environmental Management
California Department of Health Services
P.O. Box 942732
Sacramento, CA 94234-7320

Michael J. DeMarco San Onofre Liaison San Diego Gas & Electric Company 8315 Century Park Ct. CP21G San Diego, CA 92123-1548

Director, Radiological Health Branch State Department of Health Services P.O. Box 997414 (MS 7610) Sacramento, CA 95899-7414

Mayor City of San Clemente 100 Avenida Presidio San Clemente, CA 92672

James D. Boyd, Commissioner California Energy Commission 1516 Ninth Street (MS 34) Sacramento, CA 95814

Douglas K. Porter, Esq. Southern California Edison Company 2244 Walnut Grove Avenue Rosemead, CA 91770

Mr. Steve Hsu Department of Health Services Radiologic Health Branch MS 7610, P.O. Box 997414 Sacramento, CA 95899-7414

A. Edward Scherer Southern California Edison Company San Onofre Nuclear Generating Station P.O. Box 128 San Clemente, CA 92674-0128

Southern California Edison Company

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Mr. James T. Reilly Southern California Edison Company San Onofre Nuclear Generating Station P.O. Box 128 San Clemente, CA 92674-0128

Brian Katz Southern California Edison Company San Onofre Nuclear Generating Station P.O. Box 128 San Clemente, CA 92674-0128

U.S. Department of Homeland Security Federal Emergency Management Agency National Preparedness Directorate Technical Hazards Division Radiological Emergency Preparedness 500 C Street, S.W. Washington, DC 20472



October 26, 2007

Roy P. Zimmerman Director Office of Nuclear Security and Incident Response U.S. Nuclear Regulatory Commission Mail Stop T4D22A Washington, D.C. 20555

Dear Mr. Zimmerman:

This letter is to inform you that the Federal Emergency Management Agency (FEMA) has completed its disaster initiated review (DIR) of the State of California and local response organizations continued capability to adequately respond to an incident at the San Onofre Nuclear Generating Station (SONGS) in the aftermath and ongoing wildfire event within the State.

On October 24-25, 2007, a comprehensive investigation and collection of field data was performed by a joint FEMA/ Nuclear Regulatory Commission (NRC) DIR Team, in accordance with FEMA's "Post-Natural Disaster Assessment of Offsite Preparedness Capabilities" procedure. In addition to the field observations, the Team conducted interviews with the State of California, Governor's Office of Emergency Services (OES), SONGS, the offsite response organizations and the Interjurisdictional Planning Committee (IPC).

Based on the information furnished by this review, this serves as FEMA's positive recommendation and Statement of Reasonable Assurance to the NRC in support of the proposed restart of SONGS Unit #2.

Please find enclosed a copy of FEMA Region IX's DIR Report for SONGS for your information. Please contact me at (703) 605-1535 if you have any questions or require any further assistance on this matter.

Sincerely,

Vanessa E. Quinn

Acting Director

Technological Hazards Division

MEMORANDUM FOR: Dennis Schrader

Deputy Administrator

National Preparedness Directorate U.S. Department of Homeland Security

ATTENTION: Vanessa Quinn

Acting Director

Technological Hazards Division National Preparedness Directorate U.S. Department of Homeland Security

FROM: Harry E. Sherwood

Section Chief

Radiological Emergency Preparedness Program

Oakland Field Office

SUBJECT: Disaster Initiated Review

FEMA 1731 DR-CA

San Onofre Nuclear Generating Station

Background:

The San Onofre Nuclear Generating Station (SONGS) shut down Unit #2 on October 21, 2007. The action was the result of findings during the routine mid cycle outage of Unit #3, which the utility determined could be addressed on Unit #2.

Following the shut down of Unit #2, numerous wildfires broke out over a large area of Southern California. Many of these fires continue to burn, have destroyed several thousand structures and forced the evacuation of more than one million residents.

On October 24, one fire complex burned to within one half mile of the site, requiring extensive firefighting activity and evacuations within the Emergency Planning Zone (EPZ), disrupting evacuation routes and communications on the Camp Pendleton Marine Corps Base. Nuclear Regulatory Commission (NRC) initiated Monitoring Mode from its Response Center.

Other wildfires in the region required major staff and resource commitments by several emergency services associated with the EPZ. This included firefighting by Orange and San Diego Counties and Camp Pendleton, services and support to evacuees in a constantly changing environment and the periodic closure of evacuation routes and support facilities.

On October 24, 2007, The Oakland Field Office initiated coordination with the State of California, Governor's Office of Emergency Services (OES) to determine whether Offsite Response Organizations (OROs) remained capable of supporting a possible restart

of Unit #2. That afternoon, NRC was advised by the utility that it would possibly be ready to seek approval to take Unit #2 to criticality on October 25.

Based on the earlier coordination with OES and the OROs, a conference call was held with NRC, Oakland Field Office and Headquarters Technological Hazards Division. It was decided that the ongoing coordination be elevated to a Disaster Initiated Review.

The Review was conducted jointly on October 25, 2007 by the Oakland Field Office, OES, SONGS, the Offsite Response Organizations individually, and collectively through the Interjurisdictional Planning Committee (IPC).

Assessment:

1. <u>Emergency Response Facilities</u>

All Emergency Response Facilities are operational, structurally safe and operating on primary power.

2. Communications

All primary and backup communications for all jurisdictions are fully operational at this time. MCB Camp Pendleton had reported slightly degraded capability while operating on standby power. This has been reported as resolved.

3. Emergency Response Organizations

All designated elected officials and decisionmakers are available to all jurisdictions. All key emergency response organization personnel are available in all jurisdictions. Schools in the EPZ are open and operational.

4. Public Alert and Notification

Three Community Alert Sirens in the active fire area of MCB Camp Pendleton are not operational. The areas served by these sirens have been evacuated. All other alert and notification facilities are fully operational, EAS stations and other broadcast facilities are operating on primary power.

5. Special Needs and Transportation Resources

All schools and special needs facilities are operational in all jurisdictions, with the exception of school district closures due to air quality and fire concerns. The respective school districts will resume classes as conditions permit. The disaster event has not impacted the ability to provide transportation resources.

6. Evacuation Routes

All primary evacuation routes from the EPZ are open, with the exception of Basilone Road on MCB Camp Pendleton. This area has been evacuated due to the fires. The route is open to emergency vehicles and will reopen when the resident population is permitted reentry.

No populations are affected by evacuation route closures.

7. Accident Assessment

All monitoring and assessment personnel are available to all jurisdictions; equipment and locations are operational.

8. <u>Support Services</u>

All planned reception centers are available for use and not affected by the fire emergency. Staff is available to operate the facilities and equipment is available.

9. Catastrophic Impact

No catastrophic impacts resulted from the fire event.

10. Supporting Documentation

All supporting documentation gathered by the Review Team will be on file at the Oakland Field Office

Conclusions:

The Review was conducted jointly by the Oakland Field Office, OES, SONGS, the IPC and individual jurisdictions. Many of the findings resulted from continual monitoring of their status during the course of the disaster event. Others, wherever possible, were verified by field observation or interjurisdictionally

Based on the information furnished by this review, the Oakland Field Office makes a positive recommendation for providing a Statement of Reasonable Assurance to the Nuclear Regulatory Commission in support of the proposed restart of SONGS Unit #2.