

MITT ROMNEY Governor

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> ELLEN ROY HERZFELDER Secretary

> ROBERT W. GOLLEDGE, Jr. Commissioner

March 31, 2005

US Nuclear Regulatory Commission Decommissioning Directorate Office of Nuclear Material Safety and Safeguards Washington, D.C. 20555-0001

Attention: John B. Hickman, Project Manager - Yankee Nuclear Power Station

Dear Mr. Hickman,

Thank you for your letter of March 3, 2005 that seeks Massachusetts Department of Environmental Protection (MADEP) comments on the "Predecisional Draft Environmental Assessment Related to Consideration of License Termination Plan" at the Yankee Nuclear Power Station (YNPS) in Rowe, Massachusetts. The purpose of the Environmental Assessment (EA) is to determine the environmental impacts (radiological and non radiological) of approving the License Termination Plan (LTP) for the YNPS and releasing the site for unrestricted use (as defined in 10 CFR 20.1402). The LTP was submitted to the Nuclear Regulatory Commission in November 2003 and it established a goal of completing decommissioning by mid 2005.

As you know the MADEP has been fully engaged in the ongoing decommissioning activities at the YNPS over the past several years and appreciates the opportunity to comment on this element of the license termination process. The owner of YNPS, Yankee Atomic Electric Company (YAEC), has indicated in the LTP that they intend to comply with the Commonwealth of Massachusetts' clean up standards for both radiological and non radiological contaminants. As the physical plant has been dismantled the DEP has reviewed and approved a number of permit applications under pertinent Massachusetts Environmental Laws in order to advance the decommissioning project. Although there are more permits to be reviewed before the project has been completed, substantial progress has been made to date towards realizing YAEC goals.

In order to provide comments in their proper context, the MADEP has attached a redline/strike out copy of the EA word document you sent the MADEP via e-mail on March 3, 2005. However, there are a few significant areas of comment that should to be highlighted here in the cover letter. They are listed below:

 The extent of existing radiological and non radiological contamination at YNPS has been updated in the EA to reflect more recent data. (see sections 3.1.1 and 3.1.2)
This information is available in alternate format. Call Donald M. Gomes, ADA Coordinator at 617-556-1057. TDD Service - 1-800-298-2207.

- 2. The understanding of groundwater conditions at YNPS continues to improve so the EA has been edited to incorporate more recent information. (see section 3.3.2)
- 3. Commonwealth of Massachusetts standards have been added to the EA to provide clarity on state requirements. (see sections 3.1, 3.4, 4.3)

Again, thank you for the opportunity to comment on the EA. Hopefully our comments will be helpful to you during NRC deliberations. If you have any further questions please contact Mr. David Howland of my staff at 413-755-2280.

Sincerely. log

Mike Gørski, Regional Director

Encl. Marked up EA document

Cc Mr. Michael Whalen, MADPH Mr. Marvin Rosenstein, USEPA – Region I Mr. Joseph Lynch, YAEC

U.S. NUCLEAR REGULATORY COMMISSION

YANKEE ATOMIC ELECTRIC COMPANY

DOCKET NO. 50-29

YANKEE NUCLEAR POWE

PREDECISIONAL DRAFT ENVIRONMENTA

CONSIDERATION OF LICENSE

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ASSESSMENT RE

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1.0 INTRODUCTION

The U.S. Nuclear Regulatory Commission (NRC) (or the staff) ing Yankee Atomic Electric Company's request for approval of the Lice Terminati TP) submitted for the Yankee Nuclear Power Station (YNPS) in R sachusett NRC has prepared this environmental assessment (EA) to determ nmenta bacts (radiological and non-radiological) of approving the LTP and leasing the site for unrestricted subsè use (as defined in 10 CFR 20.1402). This rule. 10 CFR 50.82 that s consis Decommissioning of Nuclear appeared in the Federal Register on July 29, 1996 61 I Power Reactors), which established the criteria f license ation and the requirement for a license termination plan.

As discussed in Section 1.3 below the primal scope of his EA is the evaluation of the impacts of the radiation release criteria at the adeuticy of the final status survey, as presented in the LTP.

1.1 Backg

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YNPS is ated pre water nuclear reactor situated on a small portion of a 2,200acre site. located estern Massachusetts in Franklin County, near the most of the 2,200-acre site are owned by the Yankee southern Vel ler. The (YAE Il portion on the west side of the site (along the east Atomic Electric bank of the She rvoir) is ed by USGen New England, Inc. The YNPS plant was nd 196t, and operated commercially at 185 megawatts electrical constructed production after a 1st de) until 1992. In 1992, YAEC determined that closing of the d be in the b mic interest of its customers. In December 1993, NRC plant w d the YNPS ope cense to retain a "possession-only" status. YAEC began amen hing activities at that time. These activities continue and their disma itling and decomr ince with respect t this EA is discussed in Section 1.3. The spent nuclear fuel remaining rela 2003 from the spent fuel pool to the independent spent fuel storage 00 e was transferred i lation (ISFSI) located adjacent to the plant. The spent fuel pool was subsequently drained n accordance with MRC protocols.

In November 2003, YAEC submitted its LTP with a goal to complete decommissioning by mid-2005 (YAEC, 2003). Draft Revision 1 to the plan was submitted September 2, 2004 (YAEC, 2004a), in response to a NRC request for additional information (NRC, 2004). Subservently, on November 19, 2004, YAEC submitted Revision 1 to the LTP (YAEC, 2004f)

YAEC is proposing to decontaminate the YNPS site to meet up ted rel a of 10 CFR 20.1402. Additionally, YAEC has stated that it intends to con with the C th of Massachusetts cleanup criteria established by the Massachusetts Department of Rublic Health (MD and the Massachusetts Department of Environmental Protection (MDEP) Most sit wil demolished to grade or entirely removed, and most buried p g or util les removed ill be perforated to allow groundwater to flow through during rem he following str on. remain after phased release of the site: the administration but ard building, a small nchvard outside the guard building, the ISFSI, the ISFSI security build ccess roads. After the irradiated fuel has been removed from the site and prior to license termin FSI and ISFSI security building will be removed.

1.2 Need for the Proposed Action

Licensees of nuclear facilities must apply to the a license voluntarily e termina s require by 10 CFR 50.82, before and decommissioning a facility. YAEC subm requesting license termination. The NRC p ther the proposed procedures, st dete adequacy of radiation criteria for license atus survey planned for minatio â completing decommissioning appear su cient an if im according to the plan, would demonstrate that the site is suitable for elease.

1.3 Scope

To fulfill its obligations under the ational 🗜 ronmen Policy Act (NEPA), the NRC must adiologi evaluate the radiological and no ental impacts associated with approval of vire the LTP and ubsequent to tion of th These evaluations involve an assessment of the imp of the ren uildings res and residual material present at the site at the tip nse ter

As described and Statemen and sideration accompanying the Final Rule on Decommission and Luclear Physics (61 FR 39278), the NRC must consider the following in order and pove the

- (1) the licensee space as user suring that adequate funds will be available for final site mease,
- (2) reliation release creation license termination, and
- (3) he adequacy of the final survey required to verify that these release criteria have been met.

Issues Studie in Detail

Consistent with NEPA regulations and guidance to focus on environmental issues f concern, impacts to land use, water resources, and human health were selected for detail study because of their potential to be affected by an approval of the LTP. Th te iss s are discussed in this EA due to the potential for impacts from remaining s and/or residual material left at the site.

1.3.2 Issues Eliminated from Detailed Study

Issues eliminated from detailed study in this EA include ir quality historic resources, ecological resources (including endangered socioeconomic conditions, transportation, noise, visua management, and accident scenarios. These issues v be affected by implementation of the LTP at the site (i.e release criteria in the final status survey). The financial part of the LTP approval, is not related to human health discussed in this EA.

Impacts from decommissioning activities at the YNF ite are not d in this EA. NRC has already assessed power plant decommission atic NEPA cts in pro documents. Specifically, the environmental in nt for deal missioning activities from power plant (NRC, 1988, 2002) discusses the range of acts decommissioning activities. Further, the a aiologica asing the site for evaluate unrestricted use are bounded by impact 6, "Generic Environmental In N Impact Statement in Support of Rulemaring on F diologia eria for License Termination of NRC - Licensed Nuclear Facilities." RC. 1997 Decom issioning impacts at the YNPS site Post-Shut were also addressed in the YAEC' own Deco missioning Activities Report (PSDAR) (YAEC, 2000).

Additionally, the Commission ha made a ric de mination that, if necessary, spent fuel generated in any reactor ca tored sa hout significant environmental impacts for at least 30 t's licens ing life (64 FR 68005 and 10 CFR 51.23). rs bevond, Therefor A does ate envin intal impacts of spent fuel storage in the onsite storage pools or other storage facilities. The independent spent fuel storage installation (ISFSI). The ISFSI's, howe ssed briefly in Sections 3.2 and 4.1.

2.0 PROPOS N AND

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2.1 The Pr

used action is The pro he plan to ensui review e criteria and desi releg ves the plan, the a apr lia se (Possession Or

review and approval of YAEC's LTP. The NRC staff will e license termination activities (i.e., designation of radiation the final status survey) will comply with NRC regulations. If NRC proval will be issued in the form of an amendment to the YNPS License No. DPR-3).

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g the site meets radiation

review, which is a required

nment and will not be

ould not

plans to comp te decommissioning of the YNPS site for unrestricted use, as described TP and cog stent with NRC regulations at 10 CFR 20.1402. In addition, YAEC intends with # commonwealth of Massachusetts cleanup criteria specified by the MDPH,

and by the MDEP in the Massachusetts Contingency Plan (MCP) and Solid Waste Regulations, as applicable. To meet NRC's unrestricted release criteria, areas of the site will be divided into survey units. These units will be sampled or surveyed in accordance with the PP to verify that site-specific criteria have been met. These criteria, known as "derived uncontration guideline levels" (DCGLs), are discussed further in Sections 3.4 and 3.

Initially, YAEC plans to release all but 87 acres of the situated unrestriction on the release all but 87 acres would amain on the release of the spen fuel is shipped offsite for permanent disposal (see Section 4.1) and the ISP decommissioned. At that time, the remaining acreage build again be survey on the on survey results, the license terminated.

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2.2 Alternatives

As an alternative to the proposed action, the staff considered action alternative". The no-action alternative would maintain the status quo. This would maintain the status quo. This would maintain the status quo. This would maintain the status quo.

3.0 AFFECTED ENVIRONMENT

3.1 Site Description

The YNPS site is located at 49 Yankee Load, approximation miles north-northwest of the northwestern Massachusetts town of Prive, in Frinklin Comparison

The site is adjacent to the Vermon porder on and characterized by heavily wooded, steep hills. It is situated within the Deerfield Funct Valley and abuts, we eastern shores of the Deerfield River and Sherman Reservoir. This bound in the Deerfield River valley rise 500 to 1000 feet above the site, reaching elevations of 2100 but above mean sea level (ERM, 2004a). The combined provalation of the two searest to a state and Monroe, is less than 500.

The YNE rty corf out 2,200 es in the towns of Rowe and Monroe. Most of cres) is owned by YAEC; the remaining portion is owned by this prop oximate USGen Ne Inc., (The USGen property is a narrow strip of upland to the west of the p ding all tire eastern bank of Sherman Reservoir. USGen also the She m, property west of the Sherman Reservoir, and owns the reser encompassing both banks of the Deerfield River. YNPS property down erman ted on mout 15 developed acres, primarily on land owned by operations YAEC, by extending erty owned by USGen (ERM, 2004a).

The Y PS site is divide

ee areas based on past site activities and land use:

dustrial Area: approximately 12-acre fenced portion of the site that contains industrial ant structures and perations.

adiologically Controlled Area (RCA): 4-acre parcel within the industrial area that contains liological matrials associated with plant operation.

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 Non-Industrial Area: remaining land outside the fenced industrial area that corpains the USGen Sherman Station hydroelectric plant, the Sherman Reservoir and Day, transmission lines traversing the site, administration building and visitor center, redways fill areas and undeveloped woodland (YAEC, 2004b; ERM, 2004a).

During construction of the storage installation for the spectfue) <u>YNPS</u> facility some construction and demolition debris was placed into what whow the Solution ponstruction Finarea (SCFA). This area of approximately 1.5 acres commission and pock and point to work, concrete, asphalt, and metal debris. <u>In accordance with MDEP Solid Wasts permits</u> YAFr plans to remove the materials from this area, returning active solution other all the provided of the solution of the solution of the storage for regrading.

Ecology and Cultural Resources

The US Fish and Wildlife Service confirmed in correspondence AEC that no federally listed endangered or threatened species occur on the b) Massachusetts te. species of concern have been identified on the YNPS site. A n ring salamander was e bristly identified in a headwater channel of Wheeler Brook ant was discovered in a drainage area along the Wheeler Brook Diver side the astern fenceline. YAEC is working with Longnose suckers are documented to exist in Reservo the Massachusetts Division of Fisheries & Wildlife under the Vation Heritage Foundation and Endangered Species Program (NHESP)to evelop tection of these species during the remainder of decommissioning activities e Nationa Heritage Foundation is a private non-profit tax-exempt charitable foundation whose purpose is to conduct project activities that tend to restore, maintain and external our national heritage in the United States.)

Several resources of cultural and a boric signal cance exist at the site; however, none of these have been affected by decommin oning activities. A 2 03 report documents these resources, most of which are located in the indevelopment planet (PAL, 2003). The report also includes a management plan that mere in a sachus and an analyze and a commission guidelines.

3.1.1 Existence adiological adiation

Based on dose model assumptions (including the expected time at which the site will be remediated) VAEC has identified the following 22 radionuclides as potentially contributing to the dose after license termination: VI. ¹⁴C. ⁶⁹Fe., ⁶⁰Co., ⁶³Ni., ⁹⁰Sr., ⁹⁴Nb., ⁹⁹Te., ^{108m}Ag. ¹²⁵Sb., ¹³⁴Cs., ¹³⁷Cs., ¹⁵²Eu., ¹⁵⁴Eu., ¹⁵⁴Eu., ²³⁸Pu., ²³⁴Pu., ²⁴⁴Pu., ²⁴¹Am., ²⁴³Cm. and ²⁴⁴Cm. Accordingly, these radionactides would form the basis in planning and conducting all final status surveys, and demonstrating compliance with the site release criteria. Moved to end of section

The myority of the site inclusion boutside the industrial area was determined to be non-impacted (about 2170 acres), as a consistent in Section 2.5 of the LTP. The non-impacted area consists morely of forested, rugg at terrain that has not been disturbed. This determination is based on boutthe Historical Site issessment (YAEC, 2004c) and additional characterization surveys.

logically-impact d areas of the site include the industrial area and surrounding open land extending or approximately 1000 feet from the vapor container (now dismantled). The scally impacted areas comprise approximately 30 acres, the majority of which are minimally impacted (contain residual radioactivity at levels no greater than a fraction of the proposed DCGLs). For a more detailed description of initial radiological characterization of the impacted area, refer to the YNPS Historical Site Assessment and Section 2.4 the LTP.

The Historical Site Assessment also identified low levels of ontamin the sediments of Sherman Reservoir. This radioactive manual was a permitted and monitored radioactive liquid releases. Christerization radioactive material concentration is a small fraction of the proposed to potentially contaminated sediments are included in the relat status surveys evaluation. marily Co-60, in as a result of towed the tows with

Massachusetts and Vermont public health agencies have issued advisories due to the presence of mercury in fish from the Sherman Reservoir. Atmospheric deposition from industrial activities is a likely source of the mercury found in these fish. Additionally, polychlorinated biphenyls (PCBs) were detected in the tissues of fish in the vicinity of the East Storm Drain Outfall; however, the levels detected are below risk levels designated by the Massachusetts Department of Environmental Protection (MDEP). The source of the PCBs is likely the PCBcontaining paint chips that migrated into the reservoir. The licensee is con colling any remaining PCB-containing paint so no further environmental impact is expected. As discussed in Section 3.1.2, YAEC will be remediating the PCB-containinated areas of the reservoir (ERM, 2004a). Moved to Sec. 3.1.2, and deleted and of third sectence mowever, the levels detected are below risk levels designated by the Massachusetts Department of Environmental Protection (MDEP).

Characterization Process

Site characterization activities we erform in two ph ses, initial and continuing. The results to the N of the initial phase were submitt in Janu 2004. After a review of the results of nitiated g phase, which will be ongoing the initial characterization, YAE ontin throughout the remainder lecommi rivities. The results would be used not only to gui confirm the appropriateness of the e remedi vities, bu radiologi the dose del and basis for the corresponding DCGLs by e term media.

Site characte rvevs a ted to determine the nature and extent of radiological pose of the site characterization survey is to: contamination a PS site. (1) permit plan ediation vities; (2) demonstrate that it is unlikely that significant quantities o tivity have gone undetected at the site after remediation; (3) provid the final site survey (i.e., identify survey unit classifications for Informatio impacte areas); and (input to dose modeling (NRC, 2003). Site characterization s include the col f various types of samples, including soil, sediment, water, activit con te, metal, and su esidues. Surveys and sampling conducted during site d on knowledge of the plant history and likely areas of contamination. FR 50.82(a)(9)(ii)(A), radiological conditions of the site were provided in cterization are bas ch cordance with 10 In on 2.0 of the LTF The results of sample analyses and the use of the results in identifying gnificant radior clides expected to be present after remediation are described in nents 2B a 2C of Chapter 2 of the LTP.

YAEC conducted a series of sample analyses using site media believed to represent the distribution of radionuclide contaminants, and their decay-corrected isotopic dist ution, over the operational history of the plant. In its technical basis document, YA bes the C dea method that was used to determine radionuclides that could be present Site (YAEC 2003). The radionuclides include, but are not limited to: ⁶⁰Co, ⁶³Ni, ⁶⁵Zn, ⁹⁰Sr, ⁹⁴Nb, ⁹⁹Tc, ¹⁰⁶Ru, ^{108m}Ag, ¹²⁵Sb, ¹²⁹I, ¹⁵⁵Eu, ²³⁸Pu, ²³⁹Pu, ²⁴⁰Pu, ²⁴¹Pu, ²⁴¹Am, ²⁴³Cm, and ²⁴⁴Cm ⁵⁸Co, ⁵⁹Ni ⁴C Co, ⁵⁸Co, ⁵⁹N Pm, ¹⁵²Eu, ¹⁵⁴ ¹³⁷C nese radio clude fission and activation products, which are typical of those found pressuriz or plants These radionuclides are also described in two NRC do ments: NNREG/C "Technology, Safety and Costs of Decommissioning a ference ressurized or Power Station," (Smith et al., 1978) and NUREG/CR-3 Lived Activat ts in Reactor Materials," (Evans et al., 1984).

Based on dose model assumptions (including the expected time a which the site will be remediated) YAEC has identified the following 22 radion choices as potentially contributing to the dose after license termination: ³H, ¹⁴C, ⁵⁵Fe, ⁶⁰Co, ⁶³N, ¹⁰Sr, ¹³Nb, ³⁵Te, ^{108m}Ag, ¹²⁵Sb, ¹³⁴Cs, ¹³⁷Cs, ¹⁵²Eu, ¹⁵⁴Eu, ¹⁵⁵Eu, ²³⁸Pu, ²³⁹Pu, ²⁴⁰Pu, ²⁴¹Pu, ²⁴¹Am, ²⁴³Cin, and ²⁴Cm. Accordingly, these radionuclides would form the basis in planning and conducting all final status surveys, and demonstrating compliance with the site release criteria.

3.1.2 Existing Hazardous and Chemical Intam

Chemical Use

Over the YNPS plant's operating life humber hazardo s materials or chemicals were used e of these throughout the industrial area. So haterials a e: water treatment and other maintenance chemicals, fuel, lub ing and ansforme oils (including oils containing PCBs), and chemicals used for the varid reactor tems (in uding boron, hydrazine, 1,1,1trichloroethane, and trisodium p sphate) dition some of the building structures and surfaces contain asbestos containin /or lead-based paint (ERM, 2004a).

While the as class as a small quantity generator of hazardous as ope vation and Recovery Act (RCRA). However, YAEC is wastes T Resourd enerating over 1,000 kilograms of hazardous wastes per currently a ntity gè month) due t eased v azardous and mixed wastes associated with decommission es. The equiates YAEC's hazardous waste generation and storage activitie

Contaming on and R

Nonra pological chemic and p at the site must comply with <u>Massachusetts MDEP</u> regulations under the M discritisetts Contingency Plan (MCP) (310 CMR 40.0000), which requires the investigation and cleanup of oil and hazardous materials releases to soil or water (Finil, 2004a), and the MDEP Solid Waste Regulatons at 310 CMR 19.000, which regulate the investigation and remediation of the SCFA and the review of beneficial reuse determination (BUC) permits. YAF <u>had</u> intendsed to remediate onsite contamination to enable future use of without rest ctions, however deed restrictions will be utilized in the remediation of the industrial area of the site. The primary non-radiological contaminant of concern at the site is polychlorinated piphenyls (PCBs). A release of PCB-containing paint chips from the vapor container (reag containment) into the Sherman Reservoir was discovered in the spring 2000 The paint chips migrated to the reservoir through the stormwater drainage system. In action was taken to remediate some of the storm drain sediments. Additional cleanup n ongoing since 2001, including remediation of soils in landscaped areas g and c ments in the Sherman Reservoir and western storm drainage ditch. FCBS in Ssoil ments will beare being remediated to the MCP objective of 1 milligram/kilogram c. PCBs. EC must also comply withmeet the requirements of both the MDEP and the USEPA-the Substances Control Act (TSCA) for remediation of PCBs at concentrations groater than 50 parts per million, generally to a level of 1milligrams/kilogram (morkg, or parts-per-million). Accordingly, YAEC will submit an application for cleanup and disposal to EPA for its approval under TSCA. YAEC has documented its PCB remediat am in twothree-reports prepared according to MCP requirements: Phase II Con e Site Assessment; and Phase III Remedial Action Plan: A third report will describe soil remediation activities in more detail: and Phase IV Remedy Implementation Plan.

Massachusetts and Vermont public health agencies there issued advisories due to the presence of mercury in fish from the Sherman Reservoir. Atmospheric deposition from industrial activities is a likely source of the mercury found in these fish. Additionally, PCBs were detected at trace levels in the tissues of fish in the vicinity of the East Storm Drain Outfall. The source of the PCBs is likely the PCB-containing paint chips thet migrated into the reservoir. The licensee is controlling any remaining PCB-containing paint so no further environmental impact is expected. As discussed in Section 3.12, YAEC is in the process of remediating the PCBcontaminated areas of the reservoir hear the East Storm Drain Outfall (ERM, 2004a).

YAEC began an additional site-w 2003 and identified several area Characterization Status Report Site Assessment Report, m localized a of contar Groundw stamina which is with p ım hydr compound yard;, dioxin iormer ir near the ISFS er coolir the MDEP to ful uireme characterize is release from NRC contamination issues a

characte zation of bils, groundwater, and sediments in or furthe udy. Actording to the June 2004 Site ŔМ. 200 and the January 2005 Phase II Comprehensive bntamina ndwater and sediment, as well as oil, were that required further evaluation. cussed ction 3.3.2. Sediment impacts include PCBs, estigations. Soil impacts include low levels of the following npacts near parking areas:- PCBs near the transformer lead around the former shooting range; and beryllium discharge structure. YAEC will continue to work with nd demonstrate that the entire site has been adequately necessary, according to MDEP regulations. When the site d wher on, it will remain under state jurisdiction until all nonradiological d with the MDEP.

As discussed earlier, most we buildings are being demolished to ground level, and some foundations (notably, the Spent Fuel Pool/Ion Exchange Pit, or SPF/IXP) will be removed entirely. Basements will be remediated to meet the DCGLs before they are perforated to find ate groundwater low. Soils will be used to backfill the basements and other holes. So onally, concrete demolition debris generated from dismantlement activities may be used will be used to be contains no detectable contamination. Using concrete demolition debris would only will be conducted <u>under a Beneficial Use</u> Determination (BUD) permit from MDEP, which will include a deed restriction and compliance

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with MDEP and MDPH requirements for such reuse.with the approval of the Componwealth of Massachusetts.

3.2 Land Use

YNPS industrial and administrative operations are conducted land, primarily owned by YAEC but also including proper Section 3.1. The USGen property, consisting of a segn eastern bank of the Sherman Reservoir, is subject to a issued by the Massachusetts Department of Environment to restrict future uses of its property for preservation p operation of its hydroelectric power plant (ERM, 2004a

or on apply the 15 acres of owned by U and discussed in it that extends a contine 001 Granf of Constant Restrictor al Many ement. Using the eet ses, accept as neces

nt. Use feed s neces (about 20 years) of

Approximately 87 acres of the site is dedicated to the long and a grage (about 20 years) of spent fuel and other high-level radioactive waste in the <u>SASE</u> storage installation <u>ISFS</u> consists of a concrete pad within a fence and a buffer free with a second term of the storage installation.

Transmission lines and two public roads traverse the tite. Tunnel or public boro Road runs in a north-south direction approximately 1500 feet we have a plant, across the river. Monroe Hill Road is approximately 2500 feet from the plant we we we we we the west, running in a north-south direction between the towns of Rowe and Maroe.

Some farms and a few commercial sites re locate ding area. There are no 'in f exclusively commercial areas within fiv miles of e site. industrial property in the area is the adjacent USGen hydroeler ssociated powerhouses that are ic statio and five 🖌 reservoir situated near the Sherman and oth beerfield River. The nearest highway along the and railroad right-of-way are each it five mil south of the site. Several public ated ab n five m lands and conservation areas ar cated w s of the site (YAEC, 1999, 2004a). The river is used for recreation and ort fishin well for producing hydroelectric power.

3.3 Water Sources

The discussion water requires a solution of each water and groundwater. The following sections processing and an unmary comparateristics of each within and around the YNPS site.

3.3.1 Surface

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accurater bodies of the second por in its immediate vicinity include the Deerfield River, in a Reservoir, When the book and an associated tributary, a divertment from Wheeler a discharge can be the stormwater drainage systems for the eastern and western s of the Industrial Lea. Wheeler Brook and its tributaries flow about 400 to 500 feet de the Industrial A is around the south and east sides of the site before Wheeler Brook arges into Sherry in Reservoir (Framatome, 2003).

an Reservoir was formed by damming the installation of (Sherman Dam) <u>on</u> the Deerfield the reservoir is approximately two miles long, a quarter mile wide, and up to 75 feet

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deep along its central channel (Framatome, 2003). The discharge canal, which decharges into the Sherman Reservoir, was constructed to receive return water from the plant's ooling water processes.

Stormwater at the site flows into two systems, the East Stor Drain Storm Drain System, draining the eastern and western ha of the respectively. The East Storm Drain System discharges t le Sherma West Storm Drain System discharges to the Deerfield F er. Stormy .eh uplands is captured by the Wheeler Brook Divertment. he divertment flow Brook, which flows into the Sherman Reservoir.

and the West Area. r, while the undevelo eeler

ch as the

Wetlands on the site are located in several areas and border water bodk ated tributaries. Additional Sherman Reservoir, Deerfield River, Wheeler Brook, and wetland areas were identified in the two stormwater deter as at the site. Some isolated wetlands exist in the southern part of the site. Wetland ly delineated in an Abbreviated Notice of Resource Area Delineation (We ch was approved by the diot: 2 Town of Rowe Conservation Commission in March 2004.

Wastewater Discharges

ncontant cooling water were During the plant operation, stormwater, sen discharged as wastewaters through sever eservoir and the West utfalls t Storm Drain System (to the river). Curre treated wastewaters from the rly, storn /ate laboratory or from decommissioning activities are ough three remaining outfalls. lischar Discharges are approved under a <u>National Pollution Discharge Elimination System (NPDES)</u> $d = PA_{-1}$ - U_{ie} permit which sets specific limits for pH, oil permit issued jointly by the MDEP ow., <u>It and</u> also re and grease, suspended solids, ar uires the maintenance of a Stormwater Pollution Prevention an (ERN 004b). These discharges are also monitored and treated for radiological parameters according to NRC protocols and requirements.

A tempora radioacti Dischars drainage s NPDES pern radioactive wa

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vstem N

and stores wastewaters received from the ng syste arge line. water is treated and then batch-discharged. rough the treatment plant or through the stormwater e National Pollution Discharge Elimination System at system will be dismantled and disposed of off-site as

being used to supply water from the Sherman Reservoir to

ismantling activities. The system will be dismantled once it is no

eral associated leach fields have been used at the YNPS site.

The auxilian support de ontamina longer p eded for thes

septic systems w Thre Th ach fields are loca have been in use fie

ed generally on the western portion of the site. Three of these leach nce 1978, when two formerly-used leach fields were abandoned in

(YAEC, 2004a).

Groundwat

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Aquifers and Geology

The groundwater system at the YNPS site is a product of the geology, and hydraulic conductivity of the rocks, the glacial history, the geomor hydrology of this area. The YNPS site is located on the eas side of predominantly on a terrace of the Deerfield River. The ter is rec a two mile wide glacially-derived river valley where the va walls rises above the river elevation. The YNPS plant is adjacent t dammed River, Sherman Dam and Sherman Reservoir. The loc gradient for this p Deerfield River is 28.4 feet/mile over a river distance of bout 33 Ales from t at the Sherman Pond to the West Deerfield. Massachi s da/ ing station (Fi 2003).

rticularly the petrology born and the shire Mountains the east side of 1,000 feet Deerfield public he m the second order on (b)

The local groundwater system is extremely complex, with undwater-bearing units, from top to bottom: the stratified drift, glaciolacustrine, and stratified drift unit contains permeable surficial sands and gravels, 10 to 20 feet the -laid, ice-contact k. thà deposits derived from a melting glacier. The glaciolacustrine u es sediments about up to 260 feet thick of glaciolacustrine origin, containing with mult vely thin waterbearing units of fine to medium-grained sand that is moderately to well softed, interspersed within relatively impermeable, fine-grained sand and silts The bed unit is a gray, mediumgrained, moderately foliated metamorphic r ignificant amounts of that megacrystals of plagioclase feldspar albit er member of the Lower This be Cambrian Hoosac Formation, which is re v fractures (YAEC, 2004e). tively co pet

Contamination and Monitoring

As discussed in Section 3.1.2, YA Began, ditional s -wide characterization of groundwater in 2003 and identify as for fu several her study. According to the June 2004 Site Characterization Status Re t (ERM) 4c), p radiological contamination in groundwaten and sediment ell as loc of contaminated soil, were identified that required fu evaluatio radiolog dwater contaminants identified were found to be in i areas a suggest esence of a plume. These contaminants include low levels of 1,1-a ane, PCBs, and petroleum hydrocarbons. YAEC will the Massachusetts MDEP to fulfill MCP requirements and demonstrate continue to that ground been ad haracterized and remediated where necessary.

Radiological gra the YNPS site (excluding monitoring for the nonitor Radiological **Moniton** g Program) has occurred since the plant shut down in ntly, about 55 39 monitoring wells are in operation throughout the site. 1992. Cu **TheseMonitoring wells** led in stages, as follows: two in the late 1970s, 15 in 1993-94, 21 Jom 1997 throug and 17 during the summer of 2003, with 14 of the older wells property abandoned due to decomissioning (demolition) activities. Most of the wells that were ed prior to 2003 a located in the RCA, although a few are either downgradient or inst adient of the RCA. All of the wells installed before 2003 except one are shallow, ranging in from 7 to 31 fee below the land surface. The exception is a 49-foot bedrock monitoring uи the RCA. The nonitoring wells installed during the summer of 2003 contain wells whree in the stratified drift unit, seven in the glaciolacustrine unit, and ed as follow the ber k unit.

Groundwater samples have been collected for radiological analysis since 1993, antil 2003, YAEC analyzed the groundwater from wells existing before that time samples of tritium, gross alpha, gross beta, and gamma spectroscopy. The analytical results from so samples (i.e., groundwater samples from monitoring wells screened primarily in the neurod drift unit) indicated that only tritium was present above the minimum pection of the largest tritium concentrations were observed in wells located neuromediately downgradient of the spent fuel pit and ion exchange pit (SFP/IXP).

In 2003, YAEC made several changes to improve site analytical procedures: aracterization and sa

- During the summer of 2003, YAEC installed 17 monopolity cells, as mentioned above, to characterize the glaciolacustrine and bedrock units many value of vately. YAEC is installing installed additional monitoring wells in 2004 and may when the provide of the set of units groundwater at the site.
- 2. YAEC began quarterly sampling events in 2003 and in 2004 have be sampling procedures by measuring the groundwater levels in all more than wells with the two hours before any water samples were collected. YAEC has been used to collar ing the water samples from the monitoring wells over a shorter time period.
- 3. YAEC improved and explained its an lytical an undwater samples by vsiš analyzing for the radionuclides of c Table 2-6 of the LTP lists the cern at e YNP radionuclides of concern (or see ction 3.1 and November 2003, YAEC '). In Jui lionuclide conducted analyses for these of concer and for Mn-54. Tritium was the only plant-generated radionuclide was de cted in sa ples from the July and November 2003 events.

historically at the YNPS site was groundwater The largest kitium concent io early in plant operation, which is downgradient from the Sherman flowing from nerman Sr an Pon Dam and Deerfie er. Groundwater from Sherman Spring had a coCuries/liter (pCi/L) in December 1965. The tritium tritium d on of 7 n caused by a leakage from the SFP/IXP-Pit, which was contamina orted to and in 1979, when a stainless-steel liner was installed. Tritium levels in repaired in M groundwater samples from Sherman Spring have steadily decreased over time, and have been non-detectable (ND) in recent monitoring rounds.-

Tritium concentration and the July and November 2003, sampling events are variable by space and time through the provide geologic units at the site. The tritium plume extends from the source area at the SPF/IXP towards Sherman Spring and the Deerfield River, with the highest tritium concentrations present immediately downgradient of the SPF/IXP. The maximum tritical concentrations whe approximately 2,000 pCi/L in the stratified drift unit, 45,000 pCi/L in the unit, 45,000 pCi/L in the bedrock unit.

uman Healt

Potential human health hazards associated with the YNPS site range from potential exposure to very low levels of radioactivity in soils and groundwater, to limited areas of relativ ly high levels of radioactivity within the remaining portions of the containment vessel and associated reactor support structures and systems.

The intent of the final decommissioning activity at the site contamination at the site to meet NRC's unrestricted rele criteria of the MDPH and MDEP. After decommissionin termination activities will verify adequacy of the radiolo the final status survey. Unrestricted use of the site is g

A site will be considered acceptable for unrestricted is distinguishable from background radiation results equivalent] to an average member of the critical grou [millirem] (0.25 mSv) [milliSievert] per year, including drinking water, and that the residual radioactivity bee low as reasonably achievable (ALARA)....

cal criteria, and to also meet the activities ar ćði ense al release criteria Ls) ned in CFR 20.1

eduð

le residual radioa that E [total effective dose s not exceed 25 mrem oundwater sources of to levels that are as

As planned, the 0.25 mSv/yr (25 mrem/yr) TED e achieved at the site /ay limit 🛛 nediation activities. The through the application of DCGLs used to me quacy of odels ased on guidance DCGLs in use at the YNPS site were calcul d usil provided in NUREG/CR-5512, Volumes 1, and 3 7, and the computer codes generating the DCGLs. **RESRAD Version 6.21 and RESRAD-B** LD Versi These dose models translate residual dioactivit into po adiation doses to the public, based on select land-use scenarios d identified critical groups. A critical bosure lhways. /iduals re group is defined as the group of in onably ex ected to receive the greatest exposure to residual radioactivity m the a umptions a given scenario. Such scenarios and their associated modeling a lesigned overesti ate, rather than underestimate, potential dose.

YAEC has agreed to also meet the following radiological site criteria of the Commonwealth of Massachusetts 1 mr/yr for concrete rubble used on-site as fill; 10 mr/yr for the entire site; and the risk criteria for cumulative radiological and non-radiological risk as determined by a Risk Assessment according to the MCP.

4.0 ENVIRON

IMPAC

4.1 Land U

YAEC p hs to release state federal govern deve ped an American In lition, natural and oped. The manag de ervation (YAEC,

all of the property associated with the YNPS site to local, on-profit entities for conservation purposes. YAEC has Title Association survey to document the site's legal boundaries. Itural resources inventories and management plans have been ment plans specify the obligations necessary to preserve the site for 04b).

ation of the EC license is not reasonably expected to result in any adverse impacts to land use. Soils not meeting the radiological criteria for license termination d adia

will be removed and disposed of at a licensed facility as low-level radioactive wast. Initially, most of the YAEC-owned property would be released, except for approximately acres containing the spent fuel storage facility and associated buffer zone. That acruige would be released when the fuel is removed to a permanent repository and the support acility is decommissioned.

The deed restriction required by the MDEP Solid Waste BND permit will require prior written approval by the MDEP for any use of the former industrial area of the site other than as passive recreation, and will prohibit excavations in that area.

4.2 Water Resources

Approval of the LTP and eventual termination of the license are the solution bated to result in any significant impacts to either surface water or group integer. The approval diation release criteria must be met as a condition of license termination and release the site.

4.2.1 Surface Water

Land areas from which precipitation run off to sur Ice \ be subject to further investigation, remediation where necessary, and le final survey. YAEC will need to with Sect in 5 of the LTP, thus demonstrating verify that DCGLs have been met in periordance Further. compliance with the release criteri AEC will r ed to demonstrate compliance with onradiolo cal and radiological contaminants. the MCP surface water requirement for both iot be ex YAEC's future license termination liso wou ected to result in any adverse impact to surface water flow or quality, as match disc es wi ease along with other license termination activities.

Prior to L ount of vious area will be reduced by about 8 acres erminat res) du etation of areas currently occupied by buildings, roads, and (from ab parking lot 004d). ands to leave the current stormwater drainages unaltered to prevent th ion of w as that have formed in the drainages. Drainage pipes will be closed, charge continue as sheet flow from the drainages into water bodies.

Both the costing water and system (<u>upgradient supply</u> well) and sewage system will remain in place of AEC will insolve the maining septic systems (discussed in Section 3.3.1) for compliance with state supercontent regulations before the property title is transferred. <u>Groundwater monitoring Wells</u> have been installed and monitored in the vicinity of the site septic systems.

ral closure activities are being conducted on or near wetlands resources. YAEC has red an Integrate , Permit Package to address the regulatory requirements applicable to ctivities (ER1 /2004d). The activities requiring wetlands-related permits include PCB tion, decay missioning of circulating water intake and discharge structures, removal of the Southeast Construction Fill Area, implementation of Sherman Dam flood control measures, and regrading of the site. Additionally, a wetlands restoration plan has been developed (Woodlot, 2004) to implement the permit requirements. Further information concerning wetlands activities can be found in the Integrated Permit Package and Wordland Restoration and Replication Plan (Woodlot, 2004).

YAEC samples three surface water sites for its Radiologic E (<u>REMP</u>) at the YNPS site. The Deerfield River is sample do Bear Swamp Lower Reservoir with an automatic sample even composited for each month. YAEC also collects monthing radion and from an upstream Deerfield River site at the Harring Resites are analyzed for gamma emitting radionuclides, the gamma spectroscopy results for 2003 indicated that no detectable levels of plant-generated radionuclides. Also, were slightly greater at the upstream Deerfield River site with 2004d). Based upon these recent data, YAEC states that the remediation pertaining to plant-generated radionuclides.

Environme oring Progra downstre NPS site every two hours. nple grab sa bles from Res voir. Samples ree d gross beta. The am and ater samples contained beta averages for 2003 downstream site (YAEC. vaters do not require

4.2.2 Groundwater

YAEC states that remediation will not likely. oundwater at the YNPS site to meet NRC's license termination criteria be cted to meet NRC's ause H unrestricted release criteria when the sit is releas SI is decommissioned and d (w the license terminated). If decommissi hing activ S site increase the les at t concentrations of plant-generated rad huclides I the groundwater, the monitoring lissolved s change program at this site should detect Groundw er samples from approximately 55 the existing 39 monitoring wells shou dicate g anges in t e groundwater downgradient from the radiologically-controlled area. B luse sor monitori wells may be have been abandoned may meed to be installed to meet MDEP during decommissioning, new n hitoring y requirementa to characteriz ntial cha level of plant-generated radionuclides e groundw dissolved i

Groundwater at the site will also be required to meet the dose-based radiological criteria of the MDPH and the risk-based exteria of the MDEP Risk Assessment process (for both radiological and non-radiological barameters).

4.3 Human He

Compliance with 10 c protection requirement contact nated soil, grout levels (corresponding to average member of the recurrements of the rule

102 for unrestricted release (and, therefore, human health agent upon successful remediation and/or removal of ancillary contaminated materials, and structures to acceptable to a dose of 0.25 mSv/yr (25 mrem/yr) or less per year) to an itical group. In addition, residual radioactivity must meet the ALARA

As noted in Sec. 3.4, VAEC has also agreed to meet the more restrictive radiologic release criteria of the MDPH and the MDEP.

Derived Concentration Guideline Levels

YAEC has defined levels of residual radioactivity for various sources at e site to meeting the dose limit. These acceptable levels are defined as the radiation doses for the bounding exposure scenarios are cal ulated fixed concentration level for each of the potential sources sidual are soil, building surfaces, subsurface partial structures, concrete aroups were identified to whom the DCGLs would be an cable: a fu group (associated with soil, building surfaces, subsurfa partial structures sources) and a building occupancy group (associated) the bu ing surfac

The DCGLs for each source were derived using the ra separate dose constraint for each source. Table 4-1 lis each source. Within each critical group, each DCGL was of the 0.25 mSv/yr (25 mrem/yr) dose limit so that the ta group from all sources would equal the limit.

hat correspond Potential hing an average ity. The sources o critical t farmer rete; bris

oses per unit activ d a GLs for each radionuclide from to correspond to a fraction e average member of that

For the resident farmer critical group, the doses con onding to and totaling 25 mrem/yr) are:

- subsurface partial structures: 0.005 mS 70.5
- groundwater: 0.0077 mSv/yr (0.77 mr //yr).
- concrete debris and soil: 0.2373 mSr /r (23.73 hrei

In areas that have co-mingled soil approximate ebris, Y/ C would use the smaller of the two DCGLs for each radionuclide (see able 4-1), nd for areas with only soil, YAEC would use the soil DCGLs.

For the building occupancy criti group, take a sum-of-fractions approach to C wou ensure that is a member of blic were mber of the building occupancy critical group and resident fa ical grou tal dose would be less than 0.25 mSv/yr (25 mrem/yr)

Any actual uld like h less than the 0.25 mSv/yr (25 mrem/yr) limit. This is due to the co eling and the assumption that the entire source would m in bot have residual ty at the It is more likely that the sources will have residual radioactivity at a lv less ti e DCGLs.) Provided compliance with the 10 CFR 20.1402 limi d through the results of the final status survey, there would be no anticipate dverse human health from approval of license termination, as described in the e fronmental in ment for license termination (NUREG-1496) (NRC, 1997a).

Expg ure Scenarios

TI

DCGLs are derived for the YNPS site is documented in Chapter 6 of hanner in which th TP, Revision 1. deriving the DCGLs, an adult resident farmer is considered to represent the critical group. The hypothetical resident farmer is assumed to build erage member minated soil (or soil/concrete debris mix), draw water from a well placed e on the cog e, grow plant food and fodder on the contaminated area, raise livestock on citium_p

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the contaminated area, and catch fish from a pond on the contaminated area. The resident farmer scenario is considered the bounding scenario because it embodies the quatest number of exposure pathways, represents the longest exposure durations, and cluden the greatest number of sources, of all scenarios envisioned. The DCGLs are shown Table 4-1.

The NRC will evaluate the appropriateness of the postulation provide the postulation provide the postulation provide the DCGLs as part of its renew of the Leven NRC staff's Safety Evaluation Report will provide the details of this renew.

Survey Design

YAEC would use a series of surveys, including the fina survey, to demons compliance with the radiological release criteria consist e Multi-Agency Radiation Survey and Site Investigation Manual (NRC, 1997a). Pla the final status survey involves an iterative process that requires appropriate s on (on the basis of the potential residual radioactivity levels relative to the DQ planning using the Data Ls) al Quality Objective process. YAEC has committed to an integrate that would address the selection of appropriate survey and laboratory. mentatio edures, including a statistically-based measurement and sampling llecting a uating the data needed for the final status survey. YAEC has itted to modify the at it be pe mmissioning process. classification levels based on new information durin

TABLE 4-1: DERIVED CONCENTRATION GUIDELINE LEVELS*

▲

*To convert to Bq from pCi, multiply by 0.037.

7

Radionuclide	Soil (pCi/g) [†]	Building Surface (dpm/100 cm ²) ^I	Subsurface Partial Structures (pCi/g) [§]	Concrete Debris ⁺ (pCi/g)
H-3	3.5E+02	3.4E+08	1.35E+02	9.5E+01 (cellar holes) 2.8E+02 (grading)
C-14	5.2E+00	1.0E+07	2.34E+03	7.2E+00
Fe-55	2.8E+04	4.0E+07	-	1.4E÷02
Co-60	3.8E+00	1.8E+04	3.45E+03	4.3E÷00
Ni-63	7.7E+02	3.7E+07	6.16E+04	1.0E÷02
Sr-90	1.6E+00	1.4E+05	1.39E+01	7.6E-01
Nb-94	6.8E+00	2.6E+04	-	7.0E+00
Tc-99	1.3E+01	1.4E+07	_	6.1E÷01
Ag-10Sm	6.9E+00	2.5E+04	-	7.0E÷00
\$6-125	3.0E+01	1.0E+05	-	3.1E÷01
Cs-134	4.7E+00	2.9E+04	-	4.7E÷00
Cs-137	\$.2E+00	6.3E+04	145E+03	6.7E÷00
Eu-152	9.5E+00	3.7E+04	-	9.5E÷00
Eu-154	9.0E+00	3.4E+04	_	9.1E÷00
Eu-155	3.8E+02	6.5E+05	-	3.8E÷02
Pu-238	3.1E+01	5.7E+03	-	9.5E ∻ 00
Pu-239	2.8E+01	5.1E+03	_	8.8E÷00
Pu-241	9.3E+02	2:5E+05	-	1.4E±02
Am-241	2.8E+01	5.0E+03	-	4.1E÷00
Cm-243	3.0E+01	7.2E+03	-	4.7E÷00

⁷ Represents a dose of 23.73 mrem/yr ² Represents a dose of 25 mrem/yr [§] Represents a dose of 0.5 mrem/yr, radionuclides based upon those found in concrete samples as discussed in Reference 6-11



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A copy of the Environmental Assessment was provided to the Commonwealth of Massachusetts on XX, 2004.

The NRC staff have determined that the proposed action would not af the standard threatened or endangered species or critical habitat designated under the Endangered species Act. Therefore, no consultation is required under Section 7 of the Endangered enderse Act. Likewise, NRC staff have determined that the proposed action would receive storic or archaeological resources. Therefore, no consultation is equired under Section 5 of the National Historic Preservation Act.

6.0 CONCLUSION

The NRC has prepared this EA (ADAMS Accession No. MLXXXXXXXXX) related to the issuance of a license amendment that would approve the table of the basis of this EA, the NRC has concluded that there are no significant environment does not warrant the preparation of an Eh constant Impact Statement. Accordingly, it has been determined that a Finding of No Significant environment of the appropriate.

The documents related to this proposed action and the ble for put to pection and copying at NRC's Public Document Room at NRC Herein and the White to it North, 1555 Rockville Pike, Rockville, Maryland 20852. Most of these documents are also available for public review through our electronic reading room (ADA (S): http://www.electronic.edu.org/adams.html.

7.0 LIST OF PREPARERS

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J. Thom, the second sign of Waste Management and Environmental Protection, Final Statutes and radiation and criteria.

8.0 LIST OF A

ALARA CFR DCGL dpm/10 dcm ² EA EP FI FI	Code a conably chievable Code a conably chievable Code a construction guideline limit derived construction guideline limit disintegra construction generation and the environmental Protection Agency Federal register final status survey
F	final stands survey independent spent fuel storage installation
	kilovert Jim se termination plan
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MCP MDEP MDPH	Massachusetts Contingency Plan Massachusetts Department of Environmental Protection Massachusetts Department of Public Health, Radiation Control Program
mrem/y	millirem per year
mSv/yr	milliSievert per year
NEPA	National Environmental Policy Act
NRC	Nuclear Regulatory Commission
ORISE	Oak Ridge Institute for Science and Eduction
PCBs	Polychlorinated biphenyls
pCi/L	picocurie per liter
PSDAR	post shutdown decommissioning activition eport
RCA	Radiologically-controlled area
RCRA	Resource Conservation and Recovery A
TEDE	total effective dose equivalent
TSCA	Toxic Substances Control Act
YAEC	Yankee Atomic Electric Company
YNPS	Yankee Nuclear Power Station

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