

October 22, 2007

Mr. Gordon Bischoff, Manager
Owners Group Program Management Office
Westinghouse Electric Company
P.O. Box 355
Pittsburgh, PA 15230-0355

SUBJECT: DRAFT SAFETY EVALUATION FOR PRESSURIZED WATER REACTOR OWNERS GROUP (PWROG) TOPICAL REPORT (TR) WCAP-15981-NP, "POST ACCIDENT MONITORING INSTRUMENTATION RE-DEFINITION FOR WESTINGHOUSE NSSS [NUCLEAR STEAM SUPPLY SYSTEM] PLANTS" (TAC NO. MC4524)

Dear Mr. Bischoff:

By letter dated September 17, 2004, the PWROG (formerly the Westinghouse Owners Group) submitted TR WCAP-15981-NP, "Post Accident Monitoring Instrumentation Re-Definition for Westinghouse NSSS Plants," to the U.S. Nuclear Regulatory Commission (NRC) staff for review. The PWROG submitted supplemental information in response to the NRC's request for additional information by letters dated March 20, 2006, August 10, 2006, June 28, 2007, and August 22, 2007. The PWROG also provided supplemental information in handouts during a September 20, 2007, NRC public meeting. Enclosed for PWROG review and comment is a copy of the NRC staff's draft safety evaluation (SE) for the TR.

Twenty working days are provided to you to comment on any factual errors or clarity concerns contained in the SE. The final SE will be issued after making any necessary changes and will be made publicly available. The NRC staff's disposition of your comments on the draft SE will be discussed in the final SE.

To facilitate the NRC staff's review of your comments, please provide a marked-up copy of the draft SE showing proposed changes and provide a summary table of the proposed changes.

If you have any questions, please contact Tanya M. Mensah at 301-415-3610.

Sincerely,

/RA/

Stacey L. Rosenberg, Chief
Special Projects Branch
Division of Policy and Rulemaking
Office of Nuclear Reactor Regulation

Project No. 694

Enclosure: Draft SE
cc w/encl: See next page

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ADAMS ACCESSION NO. ML072260059 *No major changes to SE input. NRR-043

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Letter to Gordon Bischoff from Stacey L. Rosenberg dated: October 22, 2007

SUBJECT: DRAFT SAFETY EVALUATION FOR PRESSURIZED WATER REACTOR OWNERS GROUP (PWROG) TOPICAL REPORT (TR) WCAP-15981-NP, "POST ACCIDENT MONITORING INSTRUMENTATION RE-DEFINITION FOR WESTINGHOUSE NSSS PLANTS"

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Project No. 694

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05/12/06

DRAFT SAFETY EVALUATION BY THE OFFICE OF NUCLEAR REACTOR REGULATION

TOPICAL REPORT (TR) WCAP-15981-NP

“POST ACCIDENT MONITORING INSTRUMENTATION RE-DEFINITION FOR

WESTINGHOUSE NSSS [NUCLEAR STEAM SUPPLY SYSTEM] PLANTS”

PRESSURIZED WATER REACTOR OWNERS GROUP

PROJECT NO. 694

1 1.0 INTRODUCTION AND BACKGROUND
2

3 By letter dated September 17, 2004 (Reference 1), the Pressurized Water Reactor Owners
4 Group (PWROG) (formerly the Westinghouse Owners Group) submitted Topical Report (TR)
5 WCAP-15981-NP, “Post Accident Monitoring Re-Definition for Westinghouse NSSS Plants,” for
6 U.S. Nuclear Regulatory Commission (NRC) staff review. In response to the NRC staff’s
7 requests for additional information by e-mails dated April 11, 2005, and May 10, 2006, the
8 PWROG submitted supplemental material by letters dated March 20, 2006 (Reference 2),
9 August 10, 2006 (Reference 3), June 28, 2007 (Reference 4), and August 22, 2007 (Reference
10 14). The PWROG also provided supplemental information in handouts during a September 20,
11 2007, NRC public meeting (Reference 15).
12

13 TR WCAP-15981-NP provides technical justification for identifying Post Accident Monitoring
14 (PAM) instrumentation that should be included in the Technical Specifications (TS) for
15 Westinghouse Nuclear Steam Supply System (NSSS) plants. In addition, TR WCAP-15981-NP
16 provides a methodology to be used by licensees to reassess the PAM instrumentation that
17 should be included in the plant-specific TS. TR WCAP-15981-NP was not submitted as a risk-
18 informed application pursuant to Regulatory Guide (RG) 1.174, “An Approach for Using
19 Probabilistic Risk Assessment in Risk-Informed Decisions on Plant-Specific Changes to the
20 Licensing Basis,” dated November 2002 (Reference 5), but uses probabilistic risk assessment
21 (PRA) information as one element of the overall method to determine the instrumentation to be
22 included in the PAM TS. Given that TR WCAP-15981-NP is not risk-informed, the NRC staff
23 undertook a review of the methodology in order to provide perspectives into how PRA and other
24 information (e.g., Emergency Operating Procedures (EOPs), Severe Accident Management
25 Guidelines (SAMGs), and the Emergency Plan (EP)) would be used collectively to identify
26 instrumentation for inclusion in the PAM TS.
27

28 Section 3.2 of this safety evaluation (SE) provides the results of the NRC staff’s evaluation of
29 the instrumentation that should be included in the PAM TS, and the instrumentation that can be
30 relocated from the PAM TS, for Westinghouse NSSS plants. The NRC staff’s evaluation of the
31 alternate PAM instrumentation proposed in TR WCAP-15981-NP, is also provided in Section
32 3.2.21. Section 3.3 of this SE provides the results of the NRC staff’s evaluation of the
33 methodology to be used by licensees to reassess the PAM instrumentation that should be
34 included in the plant-specific TS.
35
36

1 2.0 REGULATORY EVALUATION

2
3 The primary purpose of PAM instrumentation is to display plant variables that provide
4 information required by the control room operator during accident situations. This information
5 provides the necessary support for the operator to take manual actions to initiate safety
6 systems and other appropriate systems important to safety.

7
8 2.1 Applicable Regulations

9
10 Criterion 13, "Instrumentation and control," of Appendix A to Title 10 of Part 50 of the *Code of*
11 *Federal Regulations* (10 CFR), requires operating reactor licensees to provide instrumentation
12 to monitor variables and systems over their anticipated ranges for accident conditions as
13 appropriate to ensure adequate safety.

14
15 Criterion 19, "Control room," of Appendix A of 10 CFR Part 50 requires operating reactor
16 licensees to provide a control room from which actions can be taken to maintain the nuclear
17 power unit in a safe condition under accident conditions, including loss-of-coolant accidents.

18
19 The regulation at 10 CFR 50.36(c)(2)(ii)(C) requires that TS limiting conditions for operation
20 (LCOs) of a nuclear reactor be established for a structure, system, or component (SSC) that is
21 part of the primary success path and which functions or actuates to mitigate a design-basis
22 accident (DBA) or transient that either assumes the failure of or presents a challenge to the
23 integrity of a fission product barrier.

24
25 The regulation at 10 CFR 50.36(c)(2)(ii)(D) requires that TS LCOs of a nuclear reactor be
26 established for a SSC which operating experience or PRA has shown to be significant to public
27 health and safety.

28
29 2.2 Applicable Regulatory Criteria/Guidelines

30
31 RG 1.97, "Instrumentation for Light-Water-Cooled Nuclear Power Plants to Assess Plant and
32 Environs Conditions During and Following an Accident," dated May 1983 (Reference 6),
33 describes a method acceptable to the NRC staff for complying with the Commission's
34 regulations to provide instrumentation for monitoring plant variables and systems during and
35 after an accident.

36
37 RG 1.97 groups the monitored variables into five types. Each type separates the variables
38 based on the general purpose (or function) of the variables. Individual variables may be
39 monitored for multiple functions and therefore belong to multiple types.

- 40
41 • Type A variables provide the primary information required to permit the control room
42 operator to take specific manually controlled actions for which no automatic control is
43 provided and that are required for safety systems to accomplish their safety function for
44 design basis events.
45
46 • Type B variables provide information to indicate whether plant safety functions are being
47 accomplished.
48

- 1 • Type C variables provide information to indicate the potential for being breached or the
2 actual breach of the barriers to fission product releases.
- 3
- 4 • Type D variables provide information to indicate the operation of individual safety
5 systems and other systems important to safety.
- 6
- 7 • Type E variables provide information for use in determining the magnitude of a release
8 of radioactive materials and continual assessment of such releases.
- 9

10 RG 1.97 provides design and qualification criteria separated into three categories that provide a
11 graded approach depending on the importance to safety of the measurement of a specific
12 variable. The categories, and the design and qualification criteria associated with each
13 category, are described in RG 1.97. The monitoring of individual variables for multiple functions
14 may result in an individual variable needing to meet multiple design and qualification criteria and
15 as a result belonging to multiple categories.

- 16
- 17 • Category 1 provides for full qualification, redundancy, and continuous real-time display,
18 and on-site Class 1E power sources.
- 19
- 20 • Category 2 provides for qualification but is less stringent in that it does not include
21 seismic qualification, redundancy, or continuous display, and only a highly-reliable
22 power source is needed.
- 23
- 24 • Category 3 provides for high-quality commercial-grade equipment and only offsite power
25 is needed.
- 26

27 This mixture of type and category results in several instruments that need to meet multiple type
28 and category combinations. In cases where a single variable needs to monitor multiple
29 functions, some licensees have provided one set of instrumentation that meets the highest
30 category criteria of the multiple functions for that variable.

31 2.3 Regulatory Criteria/Guidelines Applicable To PRA

32

33

34 General guidance for evaluating the technical basis of proposed risk-informed changes is
35 provided in Chapter 19.0 of NUREG-0800, Standard Review Plan (SRP) (Reference 7).
36 SRP Chapter 19, Appendix D, "Use of Risk Information in Review of Non-Risk-Informed
37 License Amendment Requests," provides guidance to the NRC staff in determining if "special
38 circumstances" exist for license amendment requests that are not risk-informed. Special
39 circumstances would exist if, even though the application is in compliance with existing
40 regulatory requirements, concerns associated with the application are identified regarding
41 adequate protection of the public. Per the guidance of Appendix D, the NRC staff used
42 elements of the risk-informed decisionmaking process described in RG 1.174 to focus the
43 review.

44

45 Although the guidance presented in RG 1.174 does not constitute a definition of adequate
46 protection, it does provide an appropriate set of guidelines that can be used in the initial
47 process in determining the potential for "special circumstances" and in providing a basis for
48 finding that there is reasonable assurance of adequate protection by compliance with the
49 existing regulatory requirements. In addition, SRP Chapter 19 and RG 1.174 state that a

1 risk-informed application should be evaluated to ensure that the proposed change(s) meet five
2 key safety principles:

- 3
- 4 • The proposed change meets the current regulations unless it is explicitly related to a
5 requested exemption or rule change.
- 6
- 7 • The proposed change is consistent with the defense-in-depth philosophy.
- 8
- 9 • The proposed change maintains sufficient safety margins.
- 10
- 11 • When the proposed changes increase risk, i.e., core damage frequency (CDF) or large
12 early release frequency (LERF), the increases should be small and consistent with the
13 intent of the Commission's Safety Goal Policy.
- 14
- 15 • The impact of the proposed change should be monitored using performance
16 measurement strategies.
- 17

18 The quality of the PRA supporting the change must be compatible with the safety implications
19 of the TS change being requested, and the degree to which the decision relies on the risk
20 information. SRP Chapter 19.1, "Determining the Technical Adequacy of Probabilistic Risk
21 Assessment Results for Risk-Informed Activities" (Reference 8), provides guidance for
22 determining the technical adequacy of PRA results for risk-informed activities.

23
24 RG 1.174 and RG 1.177, "An Approach for Plant-Specific, Risk-Informed Decisionmaking:
25 Technical Specifications" (Reference 9), provide specific guidance and acceptance guidelines
26 for assessing the impact of licensing basis changes, including proposed permanent TS
27 changes.

28
29 The NRC staff considered the above guidance in assessing the proposed TS changes, but did
30 not perform an in-depth review of every item since TR WCAP-15981-NP was not risk-informed.

31 32 3.0 TECHNICAL EVALUATION

33 34 3.1 Description of the Proposed Change

35
36 PAM instrumentation provides information required by the control room operators during
37 accident situations to (1) provide information required to permit the control room operators to
38 take preplanned manual actions to accomplish safe plant shutdown; (2) determine whether the
39 reactor trip, engineered safety features systems, and manually initiated safety systems, and
40 other systems important to safety are performing their intended functions; and (3) provide
41 information that enable the control room operators to determine the potential for causing a
42 gross breach of the barriers to reactivity release and to determine if a gross breach of a barrier
43 has occurred.

44
45 TS 3.3.3 of the Standard TSs for Westinghouse plants (NUREG-1431 [Reference 10]), contains
46 a generic list of PAM instruments for Westinghouse NSSS plants, and also contains a
47 reviewer's note that states that a plant should include all of its plant-specific RG 1.97 Type A
48 instrumentation and Category 1 instrumentation in the PAM TS. The generic list of PAM
49 instrumentation was developed in the late 1980's based on DBA requirements and generic

1 insights from PRAs available at that time. TR WCAP-15981-NP states that the associated
2 changes to NUREG-1431 (that have been reviewed by the NRC staff in TR WCAP-15981-NP)
3 will be included in a Technical Specifications Task Force (TSTF) Traveler for submission to the
4 NRC at a later date. It was the NRC staff's initial understanding that the TSTF would revise the
5 generic list of PAM instrumentation on Table 3.3.3-1 of TS 3.3.3, "PAM Instrumentation," in
6 NUREG-1431. The NRC staff believes that a revised list of PAM instrumentation on Table
7 3.3.3-1 of TS 3.3.3 could be misinterpreted by plants that do not plan to apply TR-WCAP-
8 15981-NP. During a September 20, 2007, NRC public meeting (Reference 15), the PWROG
9 clarified that instead of revising the generic list of PAM instrumentation on Table 3.3.3-1 of TS
10 3.3.3, that an additional Reviewer's Note to TS 3.3.3 would be added that would provide
11 licensees with an option of revising their plant-specific PAM table to reflect the PAM
12 instrumentation that satisfies Criteria 3 and/or 4 of 10 CFR 50.36 based on the methodology
13 contained in TR WCAP-15981. The NRC staff is in agreement with this approach.
14

15 The PAM instrumentation that is currently included in TS 3.3.3 was selected based on
16 application of the following criteria contained in 10 CFR Part 50.36(c)(2)(ii):
17

- 18 • Criterion 1: Installed instrumentation that is used to detect, and indicate in the control
19 room, a significant abnormal degradation of the reactor coolant pressure boundary.
- 20
- 21 • Criterion 2: A process variable, design feature, or operating restriction that is an initial
22 condition of a DBA or transient analysis that either assumes the failure of or presents a
23 challenge to the integrity of a fission product barrier.
- 24
- 25 • Criterion 3: A SSC that is part of the primary success path and which functions or
26 actuates to mitigate a DBA or transient that either assumes the failure of or presents a
27 challenge to the integrity of a fission product barrier.
- 28
- 29 • Criterion 4: A SSC which operating experience or PRA has shown to be significant to
30 public health and safety.
31

32 The fourth criterion was added to 10 CFR 50.36 in 1995, to reflect the insights gained from
33 PRA. Such insights were not widely known or available at the time when TS 3.3.3 was issued
34 in Revision 0 of NUREG-1431.
35

36 TR WCAP-15981-NP provides a methodology to be used by licensees to reassess the PAM
37 instrumentation that should be included in the plant-specific PAM TS. The plant-specific
38 implementation of the TR WCAP-15981-NP methodology requires a plant-specific evaluation of
39 the instrumentation assumed or credited in the plant's: (1) DBAs, (2) EOPs, (3) PRA,
40 (4) SAMGs, and (5) EP implementing procedures. It is noted in TR WCAP-15981-NP that the
41 purpose of the PAM instrumentation is to provide the necessary indications in a post accident
42 environment. Thus, in evaluating instrumentation for retention in the PAM TS, the methodology
43 in TR WCAP-15981-NP focuses on instrumentation that satisfies Criteria 3 or 4 of 10 CFR
44 50.36(c)(2)(ii).
45

46 The NRC staff position on which RG 1.97 variables should be included in the PAM TS, as
47 stated in a May 1988 letter from T. E. Murley to W. S. Wilgus (Reference 11), has been that all
48 Type A variables and all non-Type A Category 1 variables should be included in the PAM TS.
49

1 TR WCAP-15981-NP provides recommended changes to the list of variables that should be
2 included in the PAM TS. The basis for these changes is the PWROG's position that variables
3 that satisfy 10 CFR 50.36(c)(2)(ii) Criterion 3 or 4 should be included in the PAM TS. The
4 TR WCAP-15981-NP recommended that instrumentation that satisfies Criterion 3 of 10 CFR
5 50.36(c)(2)(ii) should be classified as Type A instrumentation and instrumentation that satisfies
6 Criterion 4 of 10 CFR 50.36(c)(2)(ii) should be classified as Category 1 instrumentation. The
7 TR WCAP-15981-NP also recommended that instrumentation that do not satisfy either Criterion
8 3 or 4 of 10 CFR 50.36(c)(2)(ii) but are currently in PAM TS could be downgraded in category
9 and relocated from the PAM TS to licensee controlled documents.

10
11 The PWROG performed an analysis in TR WCAP-15981-NP to reevaluate the PAM variables
12 against Criterion 3 and 4 of 10 CFR 50.36(c)(2)(ii) based on how each variable is used in
13 accident management at Westinghouse NSSS plants. Based on the results of that analysis, TR
14 WCAP-15981-NP recommends type and/or category changes for several variables. In some
15 cases, this includes a change to the category of a variable, a change to the type of a variable,
16 or a change to both the type and category of a variable.

17
18 TR WCAP-15981-NP proposes that the following variables be included in the PAM TS:

- 19
20 • Neutron Flux (Power Range)
21 • Reactor Coolant System (RCS) Pressure
22 • Core Exit Temperature
23 • High Head Safety Injection Flow
24 • Refueling Water Storage Tank Level
25 • Containment Pressure
26 • Containment Isolation Valve Position
27 • Pressurizer Level
28 • Steam Generator Level (Wide Range)
29 • Steam Generator Pressure
30 • Auxiliary Feedwater Flow
31 • Containment Area Radiation (High Range)

32
33 TR WCAP-15981-NP proposes that the following variables be relocated from the PAM TS:

- 34
35 • Neutron Flux (Source Range)
36 • RCS Hot-Leg Temperature
37 • RCS Cold-Leg Temperature
38 • Reactor Vessel Water Level
39 • Subcooling Margin
40 • Containment Sump Water Level (Wide Range)
41 • Condensate Storage Tank Level

42
43 TR WCAP-15981-NP also proposes that the following other PAM variables, which are not
44 usually included in the PAM TS (but which may be included in the PAM TSs of other
45 Westinghouse NSSS plants that have not converted to NUREG-1431) should be relocated from
46 the PAM TS:

- 47
48 • Containment Sump Water Level (Narrow Range)
49 • Containment Hydrogen

- 1 • Pressurizer Pressure
- 2 • RCS Radiation Level
- 3 • Steam Generator Level (Narrow Range)
- 4 • Pressurizer Power Operated Relief Valve (PORV) Position
- 5 • Pressurizer PORV Block Valve Position
- 6 • Pressurizer Safety Valve Position
- 7 • Radiation Effluent
- 8 • Auxiliary Feedwater Valve Position
- 9 • Boric Acid Tank Level
- 10 • Containment Enclosure Negative Pressure
- 11 • Residual Heat Removal Flow
- 12 • Spray Additive Tank Level
- 13 • Component Cooling Water Temperature
- 14 • Component Cooling Water Flow
- 15 • Service Water Temperature
- 16 • Service Water Flow

17 18 3.2 Deterministic Evaluation of the Proposed Changes

19
20 Section 3.2.1 to 3.2.22 provide the NRC staff's evaluation of the proposed changes for each
21 parameter identified in Section 3.1.

22 23 3.2.1 Neutron Flux (Power Range)

24
25 RG 1.97 recommends that Type B Category 1 instrumentation be provided to monitor Neutron
26 Flux from 10^{-6} to 100 percent full power to provide function detection and accomplishment of
27 mitigation of the Reactivity Control function. TR WCAP-15981-NP recommends that the
28 Neutron Flux (Power Range) portion of the RG 1.97 recommended range remain as a Type B
29 Category 1 variable. Therefore, TR WCAP-15981-NP concluded that Neutron Flux (Power
30 Range) satisfies Criterion 4 of 10 CFR 50.36(c)(2)(ii) and should be included in the PAM TS.
31 The NRC staff agrees with this conclusion.

32 33 3.2.2 Neutron Flux (Source Range)

34
35 RG 1.97 recommends that Type B Category 1 instrumentation be provided to monitor Neutron
36 Flux from 10^{-6} to 100 percent full power to provide function detection and accomplishment of
37 mitigation of the Reactivity Control function. TR WCAP-15981-NP recommends that the
38 Neutron Flux (Source Range) portion of the RG 1.97 recommended range be reclassified as
39 Type B Category 3 and be relocated from the PAM TS. The justification provided in TR WCAP-
40 15981-NP is that Neutron Flux (Power Range) provides the most direct indication of the
41 accomplishment of the Reactivity Control function. Neutron Flux (Source Range) provides
42 verification of the automatic actuation of the RPS and is therefore a Type B variable and
43 provides diagnostics of continued subcriticality during RCS cooldown and depressurization and
44 should be reclassified as a Category 3 variable. Therefore, TR WCAP-15981-NP concluded
45 that Neutron Flux (Source Range) does not satisfy either Criterion 3 or 4 of 10 CFR
46 50.36(c)(2)(ii) and does not need to be included in the PAM TS.

47
48 However, TR WCAP-15981-NP does not discuss instrumentation to be used to provide an early
49 indication of a return to criticality. Neutron Flux (Source Range) instrumentation provides this

1 information. In a letter dated August 22, 2007 (Reference 14), the PWROG provided additional
2 clarification to support the RAI responses documented in a letter dated June 28, 2007. The
3 letter dated August 22, 2007 (Reference 14), states that RCS Boron concentration provides
4 information to ensure adequate shutdown margin. However, TR WCAP-15981-NP has not
5 proposed that RCS Boron Concentration be upgraded to a Category 1 variable in lieu of
6 Neutron Flux (Source Range). Based on the information provided the NRC staff does not agree
7 with the proposed reclassification of Neutron Flux (Source Range) and concludes that Neutron
8 Flux (Source Range) should be included in the PAM TS.
9

10 3.2.3 RCS Hot-Leg Water Temperature

11
12 RG 1.97 recommends that Type B Category 1 instrumentation be provided to monitor RCS
13 Hot-Leg Water Temperature to provide function detection, accomplishment of mitigation,
14 verification, and long-term surveillance of the Core Cooling function. TR WCAP-15981-NP
15 recommends that RCS Hot-Leg Water Temperature be reclassified as Type B Category 3 and
16 be relocated from the PAM TS. The justification provided in TR WCAP-15981-NP is that Core
17 Exit Temperature provides the most direct indication of the accomplishment of the Core Cooling
18 function. RCS Hot-Leg Water Temperature provides confirmatory information to indicate
19 whether the Core Cooling function is being accomplished and is, therefore, a Type B variable
20 and provides backup diagnostics to the Core Exit Temperature and High Head Safety Injection
21 Flow indications and should be reclassified as a Category 3 variable. Therefore, TR
22 WCAP-15981-NP concluded that RCS Hot-Leg Water Temperature does not satisfy either
23 Criterion 3 or 4 of 10 CFR 50.36(c)(2)(ii) and does not need to be included in the PAM TS.
24

25 Because High Head Safety Injection Flow is a second key variable for the accomplishment of
26 the Core Cooling function and is included in the PAM TS (see Section 3.2.9), the NRC staff
27 agrees that RCS Hot-Leg Water Temperature can be reclassified as a Type B Category 3
28 variable and does not need to be included in the PAM.
29

30 3.2.4 RCS Cold-Leg Water Temperature

31
32 RG 1.97 recommends that Type B Category 1 instrumentation be provided to monitor RCS
33 Cold-Leg Water Temperature to provide function detection, accomplishment of mitigation,
34 verification, and long-term surveillance of the Core Cooling function. TR WCAP-15981-NP
35 recommends that RCS Cold-Leg Water Temperature be reclassified as Type B Category 3 and
36 be relocated from the PAM TS. The justification provided in TR WCAP-15981-NP is that Core
37 Exit Temperature provides the most direct indication of the accomplishment of the Core Cooling
38 function. RCS Cold-Leg Water Temperature provides confirmatory information to indicate
39 whether the Core Cooling function is being accomplished and is, therefore, a Type B variable
40 and provides backup diagnostics to the Core Exit Temperature and High Head Safety Injection
41 Flow indications and should be reclassified as a Category 3 variable. Therefore, TR WCAP-
42 15981-NP concluded that RCS Cold-Leg Water Temperature does not satisfy either Criterion 3
43 or 4 of 10 CFR 50.36(c)(2)(ii) and does not need to be included in the PAM TS.
44

45 The information provided by the PWROG during a September 20, 2007, NRC public meeting
46 (Reference 15), indicated that the RCS cold-leg water temperature is used in the critical safety
47 function (CSF) status trees of the Emergency Response Guidelines (ERG) for Westinghouse
48 NSSS manufactured plants to direct the operators to a function restoration guideline, FR-P.1,
49 which provides actions to avoid or limit pressurized thermal shock (PTS) to the reactor vessel.

1 The generic probabilistic risk assessment (PRA) information provided in Appendix A to TR
2 WCAP-15981-NP does not show that the PTS, and thus, the RCS cold-leg water temperature
3 indication used by the operators to avoid the PTS, are risk significant. Therefore, the NRC staff
4 agrees with the PWROG that based upon the generic assessment, the RCS cold-leg water
5 temperature does not satisfy Criterion 4 of 10 CFR 50.36(c)(2) (ii) and need not be included in
6 PAM TS. However, licensees will need to confirm whether this instrument should be retained in
7 the plant-specific TS using the methodology in TR WCAP-15981-NP.

8 9 3.2.5 RCS Pressure

10
11 RG 1.97 recommends that Type B Category 1 instrumentation be provided to monitor RCS
12 Pressure to provide function detection and accomplishment of mitigation, verification, and
13 long-term surveillance of the Core Cooling function. TR WCAP-15981-NP recommends that
14 RCS Pressure remains as a Type B Category 1 variable and also be classified as a Type A
15 variable for the Core Cooling function. Therefore, TR WCAP-15981-NP concluded that RCS
16 Pressure satisfies Criterion 3 and 4 of 10 CFR 50.36(c)(2)(ii) and should be included in the
17 PAM TS. The NRC staff agrees with this conclusion.

18
19 RG 1.97 recommends that Type B Category 1 instrumentation be provided to monitor RCS
20 Pressure to provide function detection and accomplishment of mitigation of the Maintaining
21 RCS Integrity function. TR WCAP-15981-NP recommends that RCS Pressure remains as a
22 Type B Category 1 variable. Therefore, TR WCAP-15981-NP concluded that RCS Pressure
23 satisfies Criterion 4 of 10 CFR 50.36(c)(2)(ii) and should be included in the PAM TS. The NRC
24 staff agrees with this conclusion.

25
26 RG 1.97 recommends that Type C Category 1 instrumentation be provided to monitor RCS
27 Pressure to provide detection of potential for or actual breach, accomplishment of mitigation,
28 and long-term surveillance of the Reactor Coolant Pressure Boundary function. TR
29 WCAP-15981-NP recommends that RCS Pressure remains as a Type C Category 1 variable.
30 Therefore, TR WCAP-15981-NP concluded that RCS Pressure satisfies Criterion 4 of 10 CFR
31 50.36(c)(2)(ii) and should be included in the PAM TS. The NRC staff agrees with this
32 conclusion.

33
34 RG 1.97 recommends that Type C Category 1 instrumentation be provided to monitor RCS
35 Pressure to provide detection of potential for breach and accomplishment of mitigation of the
36 Containment function. The letter dated August 22, 2007 (Reference 14), provides justification
37 that RCS Pressure above the normal operating pressure is not a threat to containment integrity
38 and, therefore, RCS Pressure is not considered to be an indicator of a potential breach and
39 accomplishment of mitigation of the Containment function. The NRC staff agrees with this
40 conclusion. Therefore, RCS Pressure does not need to be considered a Type C Category 1
41 variable for the Containment function and does not need to be included in the PAM TS for the
42 Containment function.

43
44 TR WCAP-15981-NP recommends that RCS Pressure also be classified as a Type D
45 Category 1 key variable to monitor Primary Coolant System status. The letter dated August 22,
46 2007 (Reference 14), provides justification that the RCS Pressure used in conjunction with Core
47 Exit Temperature provides indication that there are no large breaches of the reactor coolant
48 pressure boundary and that the primary system function of removing decay heat to the steam
49 generators is available. The NRC staff agrees with this conclusion. Therefore, RCS Pressure

1 can be considered a Type D Category 1 key variable for Primary Coolant System status and
2 should be included in the PAM TS for Primary Coolant System status.

3
4 3.2.6 Core Exit Temperature

5
6 RG 1.97 recommends that Type B Category 1 instrumentation be provided to monitor Core Exit
7 Temperature to provide verification of the Core Cooling function. TR WCAP-15981-NP
8 recommends that the Core Exit Temperature remains as a Type B Category 1 variable and also
9 be classified as a Type A variable for the Core Cooling function. Therefore, TR WCAP-15981-
10 NP concluded that Core Exit Temperature satisfies Criterion 3 and 4 of 10 CFR 50.36(c)(2)(ii)
11 and should be included in the PAM TS. The NRC staff agrees with this conclusion.

12
13 RG 1.97 recommends that Type C Category 1 instrumentation be provided to monitor Core Exit
14 Temperature to provide detection of potential for breach, accomplishment of mitigation, and
15 long-term surveillance of the Fuel Cladding function. TR WCAP-15981-NP recommends that
16 Core Exit Temperature remains as a Type C Category 1 variable. Therefore, TR
17 WCAP-15981-NP concluded that Core Exit Temperature satisfies Criterion 4 of 10 CFR
18 50.36(c)(2)(ii) and should be included in the PAM TS. The NRC staff agrees with this
19 conclusion.

20
21 TR WCAP-15981-NP recommends that Core Exit Temperature also be classified as a Type B
22 Category 1 key variable for the Maintaining RCS Integrity function. The letter dated August 22,
23 2007 (Reference 14), provides justification that Core Exit Temperature in conjunction with RCS
24 Pressure can identify when pressurized thermal shock conditions are being approached and
25 would be an indicator for the Maintaining RCS Integrity function. The NRC staff agrees with
26 this conclusion. Therefore, Core Exit Temperature can be considered a Type B Category 1 key
27 variable for the Maintaining RCS Integrity function and should be included in the PAM TS for
28 the Maintaining RCS Integrity function.

29
30 TR WCAP-15981-NP recommends that Core Exit Temperature also be classified as a Type C
31 Category 1 key variable for the Reactor Coolant Pressure Boundary function. The letter dated
32 August 22, 2007 (Reference 14), provides justification that the Core Exit Temperature used in
33 conjunction with RCS Pressure provides indication that there are no large breaches of the
34 reactor coolant pressure boundary and that the primary system function of removing decay heat
35 to the steam generators is available. The NRC staff agrees with this conclusion. Therefore,
36 Core Exit Temperature can be considered a Type C Category 1 key variable for the Reactor
37 Coolant Pressure Boundary function and should be included in the PAM TS for the Reactor
38 Coolant Pressure Boundary function.

39
40 TR WCAP-15981-NP recommends that Core Exit Temperature also be classified as a Type D
41 Category 1 key variable to monitor Primary Coolant System status. The letter dated August 22,
42 2007 (Reference 14), provides justification that the Core Exit Temperature used in conjunction
43 with RCS Pressure provides indication that there are no large breaches of the reactor coolant
44 pressure boundary and that the primary system function of removing decay heat to the steam
45 generators is available. The NRC staff agrees with this conclusion. Therefore, Core Exit
46 Temperature can be considered a Type D Category 1 key variable for the Primary Coolant
47 System status.

48
49

1 3.2.7 Reactor Vessel Water Level
2

3 RG 1.97 recommends that Type B Category 1 instrumentation be provided to monitor Reactor
4 Vessel Water Level (RVLIS), or Coolant Inventory, to provide verification and accomplishment
5 of mitigation of the Core Cooling function. TR WCAP-15981-NP recommends that Reactor
6 Vessel Water Level be reclassified as Type B Category 3 and be relocated from the PAM TS.
7 The justification provided in TR WCAP-15981-NP is that Core Exit Temperature provides the
8 most direct indication of the accomplishment of the Core Cooling function. Reactor Vessel
9 Water Level provides information to indicate whether the Core Cooling function is being
10 accomplished and is, therefore, a Type B variable and provides backup diagnostics to the Core
11 Exit Temperature indication and should be reclassified as a Category 3 variable. Therefore, TR
12 WCAP-15981-NP concluded that Reactor Vessel Water Level does not satisfy either Criterion 3
13 or 4 of 10 CFR 50.36(c)(2)(ii) and does not need to be included in the PAM TS.
14

15 The information provided by the PWROG during a September 20, 2007, NRC public meeting
16 (Reference 15) indicated that the RVLIS is used in the CSF status trees of the ERG for
17 Westinghouse NSSS manufactured plants to direct the operators to the function restoration
18 guidelines, including (1) FR-C.1 and FR-C.2 that provide actions to restore an adequate core
19 cooling, and (2) FR-I.1 through FR-I.3 that provide actions to restore RCS inventory. The
20 generic PRA information provided in Appendix A to TR WCAP-15981-NP does not show that
21 the RVLIS used in FR-C.1 and FR-C.2 for core cooling and FR-I.1 through FR-I.3 for RCS
22 inventory restoration is risk significant. Therefore, the NRC staff agrees with the PWROG that
23 based upon the generic assessment, the RVLIS does not satisfy Criterion 4 of 10 CFR
24 50.36(c)(2) (ii) and need not be included in PAM TS. However, licensees will need to confirm
25 whether this instrument should be retained in the plant-specific TS using the methodology in TR
26 WCAP-15981-NP.
27

28 3.2.8 RCS Subcooling
29

30 RG 1.97 recommends that Type B Category 2 instrumentation be provided to monitor RCS
31 Subcooling or Degrees of Subcooling to provide verification and analysis of plant conditions of
32 the Core Cooling function. TR WCAP-15981-NP recommends that RCS Subcooling be
33 reclassified as Type B Category 3 and be relocated from the PAM TS. The justification
34 provided in TR WCAP-15981-NP is that Core Exit Temperature and RCS Pressure are inputs to
35 RCS Subcooling and provide the most direct indication of the accomplishment of the Core
36 Cooling function. RCS Subcooling provides information to indicate whether the Core Cooling
37 function is being accomplished. Therefore, it is a Type B variable and is a backup to Core Exit
38 Temperature and RCS Pressure and should be reclassified as a Category 3 variable.
39 Therefore, TR WCAP-15981-NP concluded that RCS Subcooling does not satisfy either
40 Criterion 3 or 4 of 10 CFR 50.36(c)(2)(ii) and does not need to be included in the PAM TS.
41 The NRC staff agrees with the conclusion that RCS Subcooling is not a key variable for the
42 Core Cooling function and may be relocated from the PAM TS.
43

44 Although the letter dated August 22, 2007 (Reference 14), discusses the Core Exit
45 Temperature and RCS Pressure instrumentation that are the inputs to the RCS Subcooling
46 indication, the NRC staff does not agree that RCS Subcooling should be reclassified from Type
47 B Category 2 to Type B Category 3.
48
49

1 3.2.9 High Head Safety Injection Flow
2

3 RG 1.97 recommends that Type D Category 2 instrumentation be provided to monitor High
4 Head Safety Injection Flow or Flow in High Pressure Injection System to monitor the operation
5 of the Safety Injection Systems. TR WCAP-15981-NP recommends that High Head Safety
6 Injection Flow also be classified as a Type B Category 1 key variable for the Core Cooling
7 function as it provides information for the verification of automatic actuation of safety injection
8 and direct information to verify the operation of safety injection to maintain the inventory for the
9 Core Cooling function. TR WCAP-15981-NP concluded that High Head Safety Injection Flow
10 satisfies Criterion 4 of 10 CFR 50.36(c)(2)(ii) and should be included in the PAM TS. The NRC
11 staff agrees with this conclusion.
12

13 3.2.10 Refueling Water Storage Tank Level
14

15 RG 1.97 recommends that Type D Category 2 instrumentation be provided to monitor Refueling
16 Water Storage Tank Level to monitor the operation of the Safety Injection Systems. TR
17 WCAP-15981-NP recommends that Refueling Water Storage Tank Level also be classified as
18 a Type D Category 1 variable because it provides information on the accomplishment of Safety
19 Injection System function. For plants with manual switchover to Emergency Core Cooling
20 System (ECCS) recirculation, Refueling Water Storage Tank Level should be classified as a
21 Type A variable. TR WCAP-15981-NP concluded that Refueling Water Storage Tank Level
22 satisfies Criterion 4 of 10 CFR 50.36(c)(2)(ii) and should be included in the PAM TS. TR
23 WCAP-15981-NP also concluded that for plants with manual switchover to ECCS recirculation
24 Refueling Water Storage Tank Level satisfies Criterion 3 of 10 CFR 50.35(c)(2)(ii) and should
25 be included in the PAM TS. The NRC staff agrees with this conclusion.
26

27 TR WCAP-15981-NP recommends that Refueling Water Storage Tank Level also be classified
28 as a Type B Category 1 key variable for the Core Cooling function. TR WCAP-15981-NP
29 concluded that Refueling Water Storage Tank Level satisfies Criterion 4 of 10 CFR
30 50.36(c)(2)(ii) and should be included in the PAM TS. However, TR WCAP-15981-NP does not
31 discuss how Refueling Storage Tank Level instrumentation provides information concerning the
32 Core Cooling function. Therefore, the NRC staff is unable to determine the applicability of
33 Refueling Water Storage Tank Level to the Core Cooling function.
34

35 3.2.11 Containment Sump Water Level (Wide Range)
36

37 RG 1.97 recommends that Type B Category 1 instrumentation be provided to monitor
38 Containment Sump Water Level (Wide Range) or Containment Water Level to provide function
39 detection, accomplishment of mitigation, and verification of the Maintaining RCS Integrity
40 function. TR WCAP-15981-NP recommends that Containment Sump Water Level (Wide
41 Range) be reclassified as Type B Category 3 and be relocated from the PAM TS. The
42 justification provided in TR WCAP-15981-NP is that Containment Sump Water Level (Wide
43 Range) indication provides backup information to other key indicators for identifying the
44 accomplishment of the Maintaining RCS Integrity function and is a Type B Category 3 variable.
45 Therefore, TR WCAP-15981-NP concludes that Containment Sump Water Level (Wide Range)
46 indication is a Type B variable and provides information on the status of ECCS recirculation flow
47 delivery and should be reclassified as a Category 3 variable. Therefore, TR WCAP-15981-NP
48 concluded that Containment Sump Water Level (Wide Range) does not satisfy either
49 Criterion 3 or 4 of 10 CFR 50.36(c)(2)(ii) and does not need to be included in the PAM TS.

1 The information provided in the letter dated August 22, 2007 (Reference 14), does not
2 satisfactorily demonstrate that the Containment Sump Water Level (Wide Range)
3 instrumentation used in the CSF status trees of the ERGs for Westinghouse NSSS plants does
4 not meet Criterion 4 of 10 CFR 50.36(c)(2)(ii). Based on the information provided the NRC staff
5 does not agree with the proposed reclassification of Containment Sump Water Level (Wide
6 Range) and concludes that Containment Sump Water Level (Wide Range) should be included
7 in the PAM TS.
8

9 RG 1.97 also recommends that Type C Category 1 instrumentation be provided to monitor
10 Containment Sump Water Level (Wide Range) to provide detection of breach, accomplishment
11 of mitigation, verification, and long-term surveillance of the Reactor Coolant Pressure Boundary
12 function. TR WCAP-15981-NP recommends that Containment Sump Water Level (Wide
13 Range) be reclassified as Type C Category 3 and be relocated from the PAM TS. The
14 justification provided in TR WCAP-15981-NP is that degradation of the RCS Pressure
15 Boundary can more appropriately be indicated by RCS Pressure, Pressurizer Level, and Steam
16 Generator Level (Wide Range). While Containment Sump Water Level (Wide Range)
17 indication can provide a direct indication of the potential degradation of the RCS Pressure
18 Boundary, it is not the only indication or the most direct indication that can be used for this
19 diagnosis. Therefore, TR WCAP-15981-NP concludes that Containment Sump Water Level
20 (Wide Range) indication is a Type C variable and provides backup information to other primary
21 indicators for identifying the accomplishment of the Reactor Coolant Pressure Integrity function
22 and should be reclassified as a Category 3 variable. Therefore, TR WCAP-15981-NP
23 concluded that Containment Sump Water Level (Wide Range) does not satisfy either
24 Criterion 3 or 4 of 10 CFR 50.36(c)(2)(ii) and does not need to be included in the PAM TS.
25

26 The information provided by the PWROG during a September 20, 2007, NRC public meeting
27 (Reference 15) indicated that the containment sump water level (wide range) is used in the CSF
28 status trees of the ERG for Westinghouse NSSS manufactured plants to direct the operators to
29 a function restoration guideline, FR-Z.2, which provides actions for the operators to respond to
30 containment flooding. The generic PRA information provided in Appendix A to TR WCAP-
31 15981-NP does not show that prevention of the containment flooding, and thus, the
32 containment sump water level indication used by the operators to prevent containment flooding
33 from occurring are risk significant. Therefore, the NRC staff agrees with the PWROG that
34 based on the generic assessment, the containment sump water level (wide range) does not
35 satisfy Criterion 4 of 10 CFR 50.36(c)(2) (ii) and need not be included in PAM TS. However,
36 licensees will need to confirm whether this instrument should be retained in the plant-specific
37 TS using the methodology in TR WCAP-15981-NP.
38

39 3.2.12 Containment Pressure

40
41 RG 1.97 recommends that Type B Category 1 instrumentation be provided to monitor
42 Containment Pressure to provide function detection, accomplishment of mitigation, and
43 verification of the Maintaining RCS Integrity function. TR WCAP-15981-NP recommends that
44 RCS Pressure remains as a Type B Category 1 variable. Therefore, TR WCAP-15981-NP
45 concluded that Containment Pressure satisfies Criterion 4 of 10 CFR 50.36(c)(2)(ii) and should
46 be included in the PAM TS. The NRC staff agrees with this conclusion.
47

48 RG 1.97 recommends that Type B Category 1 instrumentation be provided to monitor
49 Containment Pressure to provide function detection, accomplishment of mitigation, and

1 verification of the Maintaining Containment Integrity function. TR WCAP-15981-NP
2 recommends that Containment Pressure remains as a Type B Category 1 variable. Therefore,
3 TR WCAP-15981-NP concluded that Containment Pressure satisfies Criterion 4 of 10 CFR
4 50.36(c)(2)(ii) and should be included in the PAM TS. The NRC staff agrees with this
5 conclusion.

6
7 RG 1.97 recommends that Type C Category 1 instrumentation be provided to monitor
8 Containment Pressure to provide detection of breach, accomplishment of mitigation,
9 verification, and long-term surveillance of the Reactor Coolant Pressure Boundary function.
10 TR WCAP-15981-NP recommends that Containment Pressure remains as a Type C Category
11 1 variable. Therefore, TR WCAP-15981-NP concluded that Containment Pressure satisfies
12 Criterion 4 of 10 CFR 50.36(c)(2)(ii) and should be included in the PAM TS. The NRC staff
13 agrees with this conclusion.

14
15 RG 1.97 recommends that Type C Category 1 instrumentation be provided to monitor
16 Containment Pressure to provide detection of potential for or actual breach and
17 accomplishment of mitigation of the Containment function. TR WCAP-15981-NP recommends
18 that Containment Pressure remains as a Type C Category 1 variable. Therefore, TR
19 WCAP-15981-NP concluded that Containment Pressure satisfies Criterion 4 of 10 CFR
20 50.36(c)(2)(ii) and should be included in the PAM TS. The NRC staff agrees with this
21 conclusion.

22 23 3.2.13 Containment Isolation Valve Position

24
25 RG 1.97 recommends that Type B Category 1 instrumentation be provided to monitor
26 Containment Isolation Valve Position to provide function detection and accomplishment of
27 mitigation of the Maintaining Containment Integrity function. TR WCAP-15981-NP
28 recommends that Containment Isolation Valve Position remains as a Type B Category 1
29 variable. Therefore, TR WCAP-15981-NP concluded that Containment Isolation Valve Position
30 satisfies Criterion 4 of 10 CFR 50.36(c)(2)(ii) and should be included in the PAM TS. The NRC
31 staff agrees with this conclusion.

32 33 3.2.14 Pressurizer Level

34
35 RG 1.97 recommends that Type D Category 1 instrumentation be provided to monitor
36 Pressurizer Level to ensure proper operation of the pressurizer in the Primary Coolant System.
37 TR WCAP-15981-NP recommends that Pressurizer Level remains as a Type D Category 1
38 variable and also be classified as a Type A variable to provide information to permit the
39 operator to take actions to terminate safety injection. Therefore, TR WCAP-15981-NP
40 concluded that Containment Pressure satisfies Criterion 3 and 4 of 10 CFR 50.36(c)(2)(ii) and
41 should be included in the PAM TS. The NRC staff agrees with this conclusion.

42
43 TR WCAP-15981-NP recommends that Pressurizer Level also be classified as a Type C
44 Category 1 key variable for the Reactor Coolant Pressure Boundary function. The letter dated
45 August 22, 2007 (Reference 14), provides justification that Pressurizer Level provides indication
46 for termination of safety injection for secondary side breaks and other non-LOCA events that
47 result in automatic start of safety injection. The NRC staff agrees with this conclusion.
48 Therefore, Pressurizer Level can be considered a Type C Category 1 key variable for the

1 Reactor Coolant Pressure Boundary function and should be included in the PAM TS for the
2 Reactor Coolant Pressure Boundary function.

3 4 3.2.15 Steam Generator Level (Wide Range)

5
6 RG 1.97 recommends that Type D Category 1 instrumentation be provided to monitor Steam
7 Generator Level (Wide Range) to monitor operation of the Secondary System. TR
8 WCAP-15981-NP recommends that Steam Generator Level (Wide Range) remains as a Type
9 D Category 1 variable and also be classified as a Type A variable to provide information for
10 operator action to maintain a heat sink. Therefore, TR WCAP-15981-NP concluded that Steam
11 Generator Level (Wide Range) satisfies Criterion 3 and 4 of 10 CFR 50.36(c)(2)(ii) and should
12 be included in the PAM TS. The NRC staff agrees with this conclusion.

13
14 TR WCAP-15981-NP recommends that Steam Generator Level (Wide Range) also be
15 classified as a Type C Category 1 key variable for the Reactor Coolant Pressure Boundary
16 function. The PWROG letter dated August 22, 2007 (Reference 14), provides justification that
17 Steam Generator Level (Wide Range) provides information on the availability of a secondary
18 side heat sink for core decay heat removal for accident sequences when RCS Pressure and
19 Temperature are above the cut-in point for shutdown cooling using the residual heat removal
20 system. The NRC staff agrees with this conclusion. Therefore, Steam Generator Level (Wide
21 Range) can be considered a Type C Category 1 key variable for the Reactor Coolant Pressure
22 Boundary function and should be included in the PAM TS for the Reactor Coolant Pressure
23 Boundary function.

24 25 3.2.16 Steam Generator Pressure

26
27 RG 1.97 recommends that Type D Category 2 instrumentation be provided to monitor Steam
28 Generator Pressure to monitor operation of the Secondary System. TR WCAP-15981-NP
29 recommends that Steam Generator Pressure also be classified as a Type A Category 1
30 variable to provide information for operator action for steam generator tube rupture break flow
31 termination. Therefore, TR WCAP-15981-NP concluded that Steam Generator Pressure
32 satisfies Criterion 3 and 4 of 10 CFR 50.36(c)(2)(ii) and should be included in the PAM TS. The
33 NRC staff agrees with this conclusion.

34 35 3.2.17 Auxiliary Feedwater Flow

36
37 RG 1.97 recommends that Type D Category 2 instrumentation be provided to monitor Auxiliary
38 Feedwater Flow to monitor operation of the Auxiliary Feedwater System. TR WCAP-15981-NP
39 recommends that Auxiliary Feedwater Flow also be classified as a Type B Category 1 variable.
40 Auxiliary Feedwater Flow provides information on the verification of the automatic actuation of
41 Auxiliary Feedwater and provides the direct verification of satisfying the heat sink function.
42 Therefore, TR WCAP-15981-NP concluded that Auxiliary Feedwater Flow satisfies Criterion 4
43 of 10 CFR 50.36(c)(2)(ii) and should be included in the PAM TS. The NRC staff agrees with
44 this conclusion.

45 46 3.2.18 Condensate Storage Tank Water Level

47
48 RG 1.97 recommends that Type D Category 1 instrumentation be provided to monitor
49 Condensate Storage Tank Water Level to ensure water supply for the Auxiliary Feedwater

1 System. TR WCAP-15981-NP recommends that Condensate Storage Tank Water Level be
2 reclassified as a Type B Category 2 variable and a Type D Category 3 variable. Condensate
3 Storage Tank Level provides information on whether the Steam Generator heat sink can be
4 maintained from the condensate storage tank. It does not provide information on the operation
5 of the Auxiliary Feedwater System which is provided by Auxiliary Feedwater Flow and Steam
6 Generator Level (Wide Range). Therefore, TR WCAP-15981-NP concluded that Condensate
7 Storage Tank Water Level does not satisfy either Criterion 3 or 4 of 10 CFR 50.36(c)(2)(ii) and
8 does not need to be included in the PAM TS. Because, Auxiliary Feedwater Flow provides the
9 key information on the operation of the Auxiliary Feedwater System and is included in the PAM
10 TS, the NRC staff agrees that Condensate Storage Tank Water Level can be reclassified as a
11 Type B Category 2 and Type D Category 3 variables and does not need to be included in the
12 PAM TS.

13 14 3.2.19 Containment Area Radiation (High Range)

15
16 RG 1.97 recommends that Type E Category 1 instrumentation be provided to monitor
17 Containment Area Radiation (High Range) for detection of significant releases, release
18 assessment, long-term surveillance, and emergency plan actuation for Containment Radiation.
19 TR WCAP-15981-NP recommends that Containment Area Radiation (High Range) remains as
20 a Type E Category 1 variable. Therefore, TR WCAP-15981-NP concluded that Containment
21 Area Radiation (High Range) satisfies Criterion 4 of 10 CFR 50.36(c)(2)(ii) and should be
22 included in the PAM TS. The NRC staff agrees with this conclusion.

23
24 TR WCAP-15981-NP recommends that Containment Area Radiation (High Range) also be
25 classified as a Type C Category 1 variable for the Reactor Coolant Pressure Boundary function
26 as it provides key information to identify a fission product barrier challenge, detection of breach,
27 and verification of the Reactor Coolant Pressure Boundary function. Therefore, TR
28 WCAP-15981-NP concluded that Containment Area Radiation (High Range) satisfies
29 Criterion 4 of 10 CFR 50.36(c)(2)(ii) and should be included in the PAM TS. The NRC staff
30 agrees with this conclusion.

31 32 3.2.20 Other PAM Variables

33
34 TR WCAP-15981-NP provides justification for various other RG 1.97 Category 2 and
35 Category 3 variables and non-RG 1.97 variables that do not need to be included in the PAM TS.
36 These variables include Containment Sump Water Level (Narrow Range), Containment
37 Hydrogen, Pressurizer Pressure, RCS Radiation Level, Steam Generator Level (Narrow
38 Range), Pressurizer PORV Position, Pressurizer PORV Block Valve Position, Pressurizer
39 Safety Valve Position, Radiation Effluent, Auxiliary Feedwater Valve Position, Boric Acid Tank
40 Level, Containment Enclosure Negative Pressure, Residual Heat Removal Flow, Spray Additive
41 Tank Level, Component Cooling Water Temperature, Component Cooling Water Flow, Service
42 Water Temperature, and Service Water Flow. The NRC staff agrees that since these variables
43 do not satisfy either Criterion 3 or Criterion 4 of 10 CFR 50.36(c)(2)(ii), they do not need to be
44 included in the PAM TS. However, if for a plant-specific application one of these variables is
45 classified as a Type A variable, that variable would satisfy Criterion 3 of 10 CFR 50.36(c)(2)(ii)
46 and should be included in the PAM TS.

1 3.2.21 Proposed Alternate Instrumentation

2
3 Alternate instrumentation should meet the same RG 1.97 category as the primary
4 instrumentation. RG 1.97 recommends two channels of Category 1 instrumentation for each
5 Type A or Category 1 variable. TR WCAP-15981-NP recommends the use of alternate
6 instrumentation for various PAM instrumentation.

7
8 3.2.21.1 Neutron Flux Power Range

9
10 TR WCAP-15981-NP proposed that Neutron Flux (Intermediate Range) or Neutron Flux
11 (Source Range) and Rod Position Indication or Rod Bottom Lights be used as alternate
12 instrumentation for Neutron Flux (Power Range). TR WCAP-15981-NP has not discussed the
13 qualification of Neutron Flux (Intermediate Range), has proposed a down grade of Neutron Flux
14 (Source Range), and Rod Position Indication and Rod Bottom Lights are Category 3.
15 Therefore, based on the information provided the NRC staff does not agree with the proposed
16 use of these alternate instrumentation on a generic basis.

17
18 3.2.21.2 High Head Safety Injection Flow

19
20 TR WCAP-15981-NP proposed that High Head Safety Injection Pump Amperage and High
21 Head Safety Injection Pump Discharge or Header Pressure and Automatic Safety injection
22 Valve Position be used as alternate instrumentation for High Head Safety injection Flow. TR
23 WCAP-15981-NP has not discussed the qualification of the proposed alternate instrumentation.
24 Therefore, based on the information provided the NRC staff does not agree with the proposed
25 use of these alternate instrumentation on a generic basis.

26
27 3.2.21.3 Containment Area Radiation (High Range)

28
29 TR WCAP-15981-NP proposed that portable radiation instrumentation be used as alternate
30 instrumentation in the event that both required channels of Containment Area Radiation (High
31 Range) are unavailable. NUREG-1431 currently includes the initiation of action that requires a
32 report that outlines the preplanned alternate method of monitoring the cause of the
33 inoperability, and the plans and schedule for restoring the instrumentation channels of the
34 function to operable status. The selection of a preplanned alternate method of monitoring is
35 plant specific. Therefore, the determination of the appropriateness of the use of portable
36 radiation instrumentation should be performed on a plant specific basis.

37
38 3.2.21.4 Steam Generator Level (Wide Range)

39
40 TR WCAP-15981-NP proposed that a combination of Steam Generator Level (Narrow Range)
41 and Auxiliary Feedwater Flow be used as alternate instrumentation for Steam Generator Level
42 (Wide Range). The use of Steam Generator Level (Narrow Range) and/or Auxiliary Feedwater
43 Flow as a alternate channel to Steam Generator Level (Wide Range) has been accepted
44 previously for a limited number of plant specific applications based on the plant specific design.
45 The use of these instruments as alternates should continue to be reviewed on a plant specific
46 basis and should not be applied on a generic basis.

47
48 3.2.21.5 Auxiliary Feedwater Flow

49

1 TR WCAP-15981-NP proposed that (1) Auxiliary Feedwater Pump Amperage and Auxiliary
2 Feedwater Pump Discharge Pressure or Flow Control Valve Position for motor driven auxiliary
3 feedwater pumps and (2) Auxiliary Feedwater Pump Discharge Pressure or Steam Supply
4 Valve Position and Flow Control Valve Position for turbine driven auxiliary feedwater pumps, as
5 alternate instrumentation for Auxiliary Feedwater Flow. TR WCAP-15981-NP has not
6 discussed the qualification of the proposed alternate instrumentation. Therefore, based on the
7 information provided the NRC staff does not agree with the proposed use of these alternate
8 instrumentation on a generic basis.
9

10 3.2.21.6 Core Exit Temperature Channels

11 NUREG-1431 includes the number of required channels of Core Exit Temperature instruments
12 as two required channels per quadrant with a channel consisting of two Core Exit
13 Thermocouples. TR WCAP-15981-NP proposed that the number of required channels be
14 changed to two with a limitation on which Core Exit Thermocouples should be excluded from
15 being included in the TS. As part of this recommendation, TR WCAP-15981-NP referenced TR
16 WCAP-14696-A (Reference 16). However, TR WCAP-15981-NP and TR WCAP-14696-A did
17 not discuss the quadrants or how many channels should be required per quadrant. Therefore,
18 based on the information provided the NRC staff does not agree with the proposed change for
19 the number of required channels for Core Exit Temperature in NUREG-1431.
20
21

22 3.2.22 Summary of the Deterministic Evaluation

23 The NRC staff agrees with the TR WCAP-15981-NP recommendation that the following
24 variables should be included in the PAM TS for the functions indicated:
25
26

27 Variable	Function	Type/ Category
28 Neutron Flux (Power 29 Range)	Reactivity Control	B1
30 RCS Pressure	Core Cooling	A1, B1
31 RCS Pressure	Maintaining RCS Integrity	B1
32 RCS Pressure	Reactor Coolant Pressure Boundary	C1
33 RCS Pressure	Primary Coolant System Status	D1
34 Core Exit Temperature	Core Cooling	A1, B1
35 Core Exit Temperature	Fuel Cladding	C1
36 Core Exit Temperature	Maintaining RCS Integrity	B1
37 Core Exit Temperature	Reactor Coolant Pressure Boundary	C1
38 Core Exit Temperature	Primary Coolant System Status	D1
39 High Head Safety Injection 40 Flow	Core Cooling	B1

Variable	Function	Type/ Category
1 2 Refueling Water Storage Tank Level	Safety Injection Systems Status	A1,D2
3 Containment Pressure	Maintaining RCS Integrity	B1
4 Containment Pressure	Maintaining Containment Integrity	B1
5 Containment Pressure	Reactor Coolant Pressure Boundary	C1
6 Containment Pressure	Containment	C1
7 8 Containment Isolation Valve Position	Maintaining Containment Integrity	B1
9 Pressurizer Level	Primary Coolant System Status	A1, D1
10 Pressurizer Level	Reactor Coolant Pressure Boundary	C1
11 12 Steam Generator Level (Wide Range)	Secondary System Status	A1, D1
13 14 Steam Generator Level (Wide Range)	Reactor Coolant Pressure Boundary	C1
15 Steam Generator Pressure	Secondary System Status	A1, D2
16 Auxiliary Feedwater Flow	Auxiliary Feedwater System Status	B1, D2
17 18 Containment Area Radiation (High Range)	Reactor Coolant Pressure Boundary	C1
19 20 Containment Area Radiation (High Range)	Containment Radiation	E1

21
22 The NRC staff agrees with the TR WCAP-15981-NP recommendation that the following
23 variables can be relocated from the PAM TS for the functions indicated:
24

Variable	Function	Type/ Category
25 26 RCS Hot-Leg Water Temperature	Core Cooling	B3
27 28 RCS Cold-Leg Water Temperature	Core Cooling	B3
29 RCS Pressure	Containment	N/A
30 Reactor Vessel Water Level	Core Cooling	B3
31 Containment Sump Water Level	Reactor Coolant Pressure Boundary	C3

Variable	Function	Type/ Category
RCS Subcooling	Core Cooling	B2
Condensate Storage Tank Level	Auxiliary Feedwater System Status	B2, D3
Other PAM Variables	Various	Various

The NRC staff does not agree with the TR WCAP-15981-NP recommendation that the following variables can be relocated from the PAM TS for the functions indicated:

Variable	Function	Type/ Category
Neutron Flux (Source Range)	Reactivity Control	B1
Containment Sump Water Level	Maintaining RCS Integrity	B1

The NRC staff was unable to determine the applicability of the following variable for the function indicated and, therefore, does not agree with the TR WCAP-15981-NP recommendation that the following variable should be included in the PAM TS for the function indicated:

Variable	Function	Type/ Category
Refueling Water Storage Tank Level	Core Cooling	A1, D2

The attachment to this SE provides a detailed list of each RG 1.97 variable and TR WCAP-15981-NP proposed changes that have been reviewed and accepted by the NRC staff in Section 3.2 of this SE.

3.3 Evaluation of the Proposed PRA Changes

TR WCAP-15981-NP was not submitted as a risk-informed application pursuant to RG 1.174, but uses PRA information as one element of the overall method to determine the instrumentation to be included in the PAM TS. Instrumentation associated with DBA response, as well as implementation of EOPs, SAMGs, and the plant's EP is also considered. Therefore, the methodology is potentially more prescriptive than a risk-informed approach.

3.3.1 Review Methodology

The NRC staff notes that the methodology provides a basis for assessing which instrumentation should be retained within the plant-specific PAM TS, and which instrumentation could be removed from the PAM TS. The methodology establishes a clear expectation that any instrumentation removed from the PAM TS would be relocated to licensee controlled documents. The methodology does not address or propose removal of such instrumentation from the plant. This constraint provides additional assurance that the risk implications of the

1 methodology would be minimal, and that adequate protection would not be called into question
2 as a result of implementation. Accordingly, treatment of TR WCAP-15981-NP as a non-risk-
3 informed application is reasonable.
4

5 The NRC staff undertook a review of the methodology in order to provide perspectives into how
6 PRA and other information would be used collectively to identify instrumentation for inclusion in
7 the PAM TS. The NRC staff considered the guidance and key safety principles discussed in
8 Section 2.3 of this SE for assessing the impact of proposed risk-informed changes, including
9 proposed permanent TS changes, but did not perform an in-depth review of every item since
10 TR WCAP-15981-NP is not risk-informed.
11

12 3.3.2 NRC Evaluation 13

14 The overall process to be used by licensees to identify the instrumentation to be included in the
15 PAM TS is described in Section 8 and Table 14 of TR WCAP-15981-NP. The process requires
16 a plant-specific determination of the plant parameters that are the basis for important operator
17 actions to bring the plant to a safe stable state following an accident. This involves an
18 evaluation of operator actions assumed or credited in the plant's DBA, EOPs, PRA, SAMG, and
19 EP implementing procedures. Screening criteria for identifying operator actions and supporting
20 instrumentation in each of these areas are provided in Section 3.2 and Table 5 of the TR.
21 Instrumentation that does not satisfy Criterion 3 or 4 of 10 CFR 50.36(c)(2)(ii) can be relocated
22 to a licensee controlled document, following a focused evaluation to confirm the adequacy of
23 the PRA and human reliability analysis (HRA) with regard to the treatment of the operator
24 actions associated with that instrumentation.
25

26 Implementation is carried out through a 6-step process, as itemized below:
27

- 28 1. Identification of operator actions in the DBA analyses.
- 29 2. Verification of PRA technical adequacy.
- 30 3. Identification of important operator actions identified in the risk assessments.
- 31 32 3. Identification of important operator actions identified in the risk assessments.
- 32 33 4. Identification of important operator actions identified in accident management.
- 33 34 5. Identification of variables and associated instrumentation for the important
- 34 35 operator actions identified in Steps 1, 3, and 4.
- 35 36 6. Identification of instrumentation to be included in or relocated from the PAM TS.
- 36 37
- 37 38
- 38 39
- 39 40

41 The focus of the NRC staff's review was on the process and guidance for: verification of PRA
42 technical adequacy (Step 2), the use of the PRA to identify important operator actions (Step 3),
43 and the focused evaluation of the adequacy of the HRA treatment of operator actions
44 associated with any instrumentation to be relocated from the PAM TS (Step 6).
45

46 3.3.2.1 Verification of PRA Technical Adequacy 47

48 TR WCAP-15981-NP states that the licensee should ensure that the internal events PRA is
49 technically adequate for this application, but that only a limited assessment is required since

1 this is not a risk-informed application. The TR states that the assessment of PRA technical
2 adequacy needs to consider the areas of the accident sequence analysis and the HRA to
3 assure that the treatment of operator actions based on plant instrumentation is appropriate. It
4 further states that the licensee should confirm that all operator actions potentially impacted by
5 the subject instruments have been identified, that the treatment of these operator actions in the
6 PRA is appropriate (including the human error probability values and dependencies), and that
7 there are no peer review comments that can affect the conclusions regarding instrument
8 importance. Table 14 also indicates that the licensee should confirm that the PRA reflects the
9 as-built, as-operated design, and that any plant modifications and operational changes not
10 reflected in the PRA do not impact the plant-specific PAM instrumentation application. As
11 discussed in Section 3.3.2.2 below, for any PAM instrumentation that is proposed to be
12 relocated from the PAM TS to a licensee controlled document, the process includes an
13 additional, focused evaluation to confirm the adequacy of the HRA with regard to the treatment
14 of the operator actions associated with that instrumentation.
15

16 The assessment of technical adequacy is limited to the internal events PRA. TR WCAP-15981-
17 NP justifies this treatment on the basis of a review of the important operator actions from
18 several Westinghouse NSSS plants with a fully quantified external events PRA that has shown
19 that the important operator actions that are based on control room instrumentation in the
20 external events PRA are the same as those already determined to be significant in the internal
21 events PRA.
22

23 In the NRC staff's view, the guidance regarding PRA technical adequacy sufficiently addresses
24 those aspects of the PRA most important to this application, specifically, the completeness of
25 the PRA with regard to important operator actions, the adequacy of the HRA treatment of those
26 actions, and the impact of any related peer review comments. The assessment of PRA
27 technical adequacy is less than what might be expected if this were a risk-informed application
28 in which the instrumentation to be retained within the PAM TS hinged on the use of PRA; but it
29 is considered adequate given that the instrumentation importance in PRA is just one of several
30 considerations in the methodology.
31

32 3.3.2.2 Use of PRA to Identify Important Operator Actions 33

34 TR WCAP-15981-NP provides a discussion of instrumentation importance in PRAs within
35 Section 3.2 and Appendix A of the TR. Generic lists of operator actions with the highest mean
36 Risk Achievement Worth (RAW) and Fussell-Vesely (FV) importances are provided in
37 Appendix A based on a proprietary database of plant-specific PRA results for Westinghouse
38 plants. A table relating specific PAM instrumentation to the important operator actions and
39 applicable EOPs is also provided in Appendix A. The TR indicates that the instrumentation
40 utilized for each operator action was identified by reviewing the detailed PRA models for several
41 plants and confirming these results with an independent review of the generic Westinghouse
42 Owners Group (WOG) Emergency Response Guidelines, upon which all of the WOG plant
43 EOPs are based. The generic lists of important operator actions and associated
44 instrumentation presented in TR WCAP-15981-NP are indicative of the types of operator
45 actions and instrumentation that might be retained in the PAM TS, but would not be entirely
46 applicable to any given plant. As described in the implementation guidance in Section 8, each
47 licensee would need to confirm the specific instrumentation to be relocated from the plant-
48 specific PAM TS based on a plant-specific implementation of the TR WCAP-15981-NP
49 methodology.

1 TR WCAP-15981-NP states that the plant-specific RAW and FV importances are to be used to
2 identify the risk important operator actions for both CDF and LERF. The guidance specifies
3 that a RAW value greater than 2.0 or a FV value greater than 0.05 should be used to define the
4 risk-important operator actions (for both CDF and LERF). Although the emphasis of the
5 identification process is on operator actions in internal events, operator actions in external
6 events are also considered. The guidance states that if a quantitative PRA for external events
7 (e.g., fire and seismic initiating events) is available, the risk importance of operator actions can
8 be identified in the same manner as in the internal events PRA. If only a qualitative external
9 events risk assessment is available, the results of the assessment can also be used to identify
10 important operator actions by identifying operator actions required for risk-important external
11 events. As noted in Sections 3.1 and 8, the evaluation of external events would be limited to
12 ensuring that instrumentation proposed to be relocated from the PAM TS is not used for
13 important operator actions to respond to external initiating events. The requirement to verify
14 that any instrumentation proposed for relocation from the PAM TS does not cue an operator
15 action important to risk for external initiating events is provided in Step 6 of the implementation
16 process (Table 14).

17
18 In the NRC staff's view, the guidance regarding the use of the PRA to identify important
19 operator actions is reasonable. Consideration of operator actions important to CDF as well as
20 LERF provides some assurance that both the core and containment barriers will not be
21 significantly and adversely impacted by changes to the PAM TS. Use of both the RAW and FV
22 importance measures provides additional confidence that the key operator actions from a risk
23 point of view would be captured. The RAW importance metric provides a measure of the
24 potential risk increase if instrument reliability is reduced as a result of its removal from the TS,
25 and is the most relevant metric for preserving the existing level of safety. The FV importance
26 metric provides a measure of the potential risk reduction if the associated operator actions are
27 improved via training or procedure modifications, and is less relevant to this application. The
28 specified screening criteria for the RAW metric (RAW > 2.0) is consistent with that established
29 for individual basic events in NRC and industry guidance on risk-informing the special treatment
30 requirements of 10 CFR Part 50 (i.e., NEI 00-04, "10 CFR 50.69 SSC Categorization
31 Guideline," [Reference 12] which is endorsed by the NRC in RG 1.201 [Reference 13]). The
32 NRC staff concludes that the guidance on the use of PRA to identify important operator actions
33 is acceptable given that the instrumentation importance in PRA is just one of several
34 considerations in the methodology.

35 36 3.3.2.3 Focused Evaluation of PRA/HRA for Instrumentation to be Relocated from the 37 PAM TS 38

39 The final step of the implementation process (Step 6 in Table 14) is to identify the
40 instrumentation that can be relocated from the PAM TS to licensee controlled documents. The
41 guidance states that an instrumentation that does not satisfy Criterion 3 or 4 of
42 10 CFR 50.36(c)(2)(ii) can be relocated to a licensee controlled document, following a focused
43 evaluation to confirm the adequacy of the HRA with regard to the treatment of the operator
44 actions associated with that instrumentation. The guidance also states that at this point, the
45 external events risk assessment should be reviewed to determine that none of the
46 instrumentation proposed to be relocated from the PAM TS supports a risk important operator
47 action.
48

1 In concept, the preceding steps in the implementation process would provide assurance that
2 potentially risk significant instrumentation is not removed from the PAM TS. The inclusion of
3 this final verification, through its focus on the specific instrumentation proposed for relocation
4 and on the treatment of the associated operator actions in the HRA, provides added assurance
5 that risk significant instrumentation is not inadvertently relocated from the PAM TS. The NRC
6 staff concludes that this guidance is sufficient to ensure that any instrumentation proposed to
7 be relocated from the PAM TS will receive specific consideration for risk implications.
8

9 3.3.2.4 Conclusion Regarding Use of PRA in the Re-Definition of PAM Instrumentation

10
11 Based on the information contained in TR WCAP-15981-NP and in the RAI responses, the
12 NRC staff concludes that:

- 13
14 • The guidance regarding PRA technical adequacy sufficiently addresses those aspects
15 of the PRA most important to this application, specifically, the completeness of the PRA
16 with regard to important operator actions, the adequacy of the PRA and HRA treatment
17 of those actions, and the impact of any related peer review comments.
18
- 19 • The guidance regarding the use of the PRA to identify important operator actions is
20 reasonable, specifically, the consideration of operator actions important to CDF as well
21 as LERF, the use of both the RAW and FV importance measures, and the specified
22 screening criteria for these metrics.
23
- 24 • The inclusion of a final verification step, through its focus on the specific instrumentation
25 proposed for relocation and on the treatment of the associated operator actions in the
26 HRA, provides added assurance that risk-significant instrumentation is not inadvertently
27 relocated from the PAM TS.
28

29 Although the guidance on the use of PRA for this application may be less rigorous than what
30 might be expected if this were a risk-informed application (in which the instrumentation to be
31 retained within the PAM TS hinged on the use of PRA), it is considered adequate given that the
32 instrumentation importance in PRA is just one of several considerations in the methodology,
33 and that any instrumentation removed from the PAM TS would be relocated to licensee
34 controlled documents and not removed from the plant. The latter constraint provides additional
35 assurance that the risk implications of the methodology would be minimal, and that adequate
36 protection would not be called into question as a result of implementation. Accordingly,
37 treatment of TR WCAP-15981-NP as a non-risk-informed application is reasonable.
38

39 4.0 LIMITATIONS AND CONDITIONS

40
41 The NRC staff has placed the following conditions and limitations on use of TR WCAP-15981-
42 NP:

- 43
44 • Licensees that submit license amendment requests (LARs) based on TR
45 WCAP-15981-NP must confirm the applicability of this TR to their plant, complete all
46 parts of the stated methodology, and provide the information identified in Section 4.1
47 below.
48

- 1 • TR WCAP-15981-NP provides justification for various Other RG 1.97 Category 2 and
2 Category 3 variables and non-RG 1.97 variables that do not need to be included in the
3 PAM TS. The NRC staff agrees that since these variables (as listed in Section 3.2.20 of
4 this SE) do not satisfy either Criterion 3 or Criterion 4 of 10 CFR 50.36(c)(2)(ii), they do
5 not need to be included in the PAM TS. However, if for a plant-specific application one
6 of these variables is classified as a Type A variable, that variable would satisfy
7 Criterion 3 of 10 CFR 50.36(c)(2)(ii) and should be included in the PAM TS.
8
- 9 • As discussed in Section 3.2.21 of this SE, TR WCAP-15981-NP recommends the use of
10 generically applicable alternate instrumentation for various PAM instrumentation. The
11 NRC staff does not agree with the proposed use of alternate instrumentation on a
12 generic basis. The use of instruments as alternates should continue to be reviewed on
13 a plant-specific basis. Specifically with regard to the Core Exit Temperature Channels,
14 the NRC staff does not agree with the proposed change for the number of required
15 channels for Core Exit Temperature in NUREG-1431.
16

17 4.1 Plant-Specific Items to be Submitted by Licensees

18
19 Licensees that submit an LAR based on TR WCAP-15981-NP need to submit the following
20 plant-specific information:
21

- 22 1. A general description of the PRA, including the scope of the analyses, PRA
23 update history (including version peer reviewed, version(s) in which peer review
24 comments were addressed, and version used for PAM application), and the
25 licensee's PRA updating and quality assurance process.
26
- 27 2. A description of the most relevant peer reviews, a characterization of the peer
28 review findings, a summary of the status of resolution of the peer review
29 comments, and a listing of all unresolved facts and observations that potentially
30 impact the application of TR WCAP-15981-NP.
31
- 32 3. A conclusion regarding PRA quality assessment for the PAM TS application, and
33 verification that the quality is acceptable for the application. This should include
34 confirmation that the PRA reflects the as-built, as-operated design, and that any
35 recent plant modifications and operational changes not reflected in the PRA do
36 not impact the plant-specific PAM application; all peer review comments have
37 been resolved or don't impact plant-specific PAM application; the PRA and HRA
38 is sufficiently complete and applicable for evaluating the risk associated with the
39 PAM application.
40
- 41 4. Listings of the important operator actions identified based on RAW and FV
42 importance values for CDF and for LERF, along with these values.
43
- 44 5. Additions to the list of important operator actions based on review of results from
45 the plant-specific external event assessments, or verification that the plant-
46 specific risk assessments do not result in identification of additional risk-
47 significant operator actions or variables/instruments.
48

- 1 6. A listing of variables/instruments related to the important operator actions. This
2 should indicate how each variable/instrument considered in the methodology
3 application was related to or mapped to a PRA model element or operator action.
4
- 5 7. Summary tables showing important indications for accident management, and
6 the context in which they are important (e.g., DBA analysis, DBA, EOPs,
7 SAMGs, PRA, EP (similar to Tables 7 and 8 in TR WCAP-15981-NP)).
8
- 9 8. A summary table describing variables/instruments added to or relocated from the
10 technical specifications, and the specific bases for each change.
11
- 12 9. For any variables/instruments to be deleted from the TSs based on their lack of
13 risk significance, the results of the focused evaluation of the adequacy of the
14 PRA and HRA treatment (or lack of treatment) of operator actions associated
15 with those variables/instruments.
16
- 17 10. For any variables/instruments to be deleted from the TSs based on their lack of
18 risk significance, a discussion of how the reliability and availability of these
19 instruments will be monitored and assessed (e.g., under the maintenance rule,
20 other licensee program, or performance measurement strategy).
21

22 5.0 CONCLUSION

23
24 Based on the above evaluation, the NRC staff concludes that the proposed changes described
25 in TR WCAP-15981-NP, as modified in this SE and summarized in Section 3.2.22, are
26 acceptable for Westinghouse NSSS plants in accordance with the limitations and conditions in
27 Section 4.0. Licensees that submit license amendment requests (LAR) based on TR
28 WCAP-15981-NP must confirm the applicability of this TR to their plant, complete all parts of
29 the stated methodology, and provide the information identified in Section 4.1. For those items
30 where the NRC staff was unable to conclude that the proposed change was acceptable, the
31 PWROG may submit additional information as a revision to TR WCAP-15981-NP.
32

33 6.0 REFERENCES

- 34
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5
6 Attachment: RG 1.97 Variables and WCAP-15981-NP Proposed changes

7 Principle Contributors: Barry Marcus

8 Robert Palla

9 Summer Sun

10 Date: October 22, 2007

11

12

RG 1.97 Variables and TR WCAP-15981-NP Proposed Changes								
Variable	RG 1.97 Function	RG 1.97 Purpose	Current Type and Category	Current TS Inclusion	Proposed Alternate Variable	Proposed Type and Category	Proposed TS Inclusion	Accepted By NRC
Any Type A Variable	Manual Action	No automatic control	A1	Yes	-	A1	Yes	Yes
Neutron Flux (Power Range)	Reactivity Control	Function detection, Accomplishment of mitigation	B1	Yes	-	B1	Yes	Yes
Neutron Flux (Source Range)	Reactivity Control	Function detection, Accomplishment of mitigation	B1	Yes	Neutron Flux (Power Range)	B3	No	No
RCS Hot-Leg Water Temperature	Core Cooling	Function detection, Accomplishment of mitigation, Verification, Long-term surveillance	B1	Yes	Core Exit Temperature, High Head SI	B3	No	Yes
RCS Cold-Leg Water Temperature	Core Cooling	Function detection, Accomplishment of mitigation, Verification, Long-term surveillance	B1	Yes	Core Exit Temperature	B3	No	Yes
RCS Pressure	Core Cooling	Function detection, Accomplishment of mitigation, Verification, Long-term surveillance	B1	Yes	-	A1, B1	Yes	Yes

RG 1.97 Variables and TR WCAP-15981-NP Proposed Changes

Variable	RG 1.97 Function	RG 1.97 Purpose	Current Type and Category	Current TS Inclusion	Proposed Alternate Variable	Proposed Type and Category	Proposed TS Inclusion	Accepted By NRC
1 RCS Pressure	Maintaining RCS Integrity	Function detection, Accomplishment of mitigation	B1	Yes	-	B1	Yes	Yes
2 RCS Pressure	Reactor Coolant Pressure Boundary	Detection of potential for or actual breach, Accomplishment of mitigation, Long-term surveillance	C1	Yes	-	C1	Yes	Yes
3 RCS Pressure	Containment	Detection of potential for breach, Accomplishment of mitigation	C1	Yes	Containment Pressure	N/A	No	Yes
4 RCS Pressure	Primary Coolant System	-	-	Yes	-	D1	Yes	Yes

RG 1.97 Variables and TR WCAP-15981-NP Proposed Changes

Variable	RG 1.97 Function	RG 1.97 Purpose	Current Type and Category	Current TS Inclusion	Proposed Alternate Variable	Proposed Type and Category	Proposed TS Inclusion	Accepted By NRC
1 2 Core Exit Temperature	Core Cooling	Verification	B1	Yes	-	A1, B1	Yes	Yes
3 4 Core Exit Temperature	Fuel Cladding	Detection of potential for breach, Accomplishment of mitigation, Long-term surveillance	C1	Yes	-	C1	Yes	Yes
5 6 Core Exit Temperature	Maintaining RCS Integrity	-	-	Yes	-	B1	Yes	Yes
7 8 Core Exit Temperature	Reactor Coolant Pressure Boundary	-	-	Yes	-	C1	Yes	Yes
9 10 Core Exit Temperature	Primary Coolant System	-	-	Yes	-	D1	Yes	Yes
11 12 Reactor Vessel Water Level	Core Cooling	Verification, Accomplishment of mitigation	B1	Yes	Core Exit Temperature	B3	No	Yes

RG 1.97 Variables and TR WCAP-15981-NP Proposed Changes

Variable	RG 1.97 Function	RG 1.97 Purpose	Current Type and Category	Current TS Inclusion	Proposed Alternate Variable	Proposed Type and Category	Proposed TS Inclusion	Accepted By NRC
1 2 RCS Subcooling	Core Cooling	Verification and analysis of plant conditions	B2	No	-	B3	No	No
3 4 5 High Head Safety Injection Flow	Core Cooling	-	-	No	-	B1, D1	Yes	Yes
6 7 8 Refueling Water Storage Tank Level	Safety Injection Systems	To monitor operation	D2	No	-	A1*1, D1, D2	Yes	Yes
9 10 11 Refueling Water Storage Tank Level	Core Cooling	-	-	No	-	B1	Yes	No
12 13 14 15 Containment Sump Water Level (Wide Range)	Maintaining RCS Integrity	Function detection, Accomplishment of mitigation, Verification	B1	Yes	RCS Pressure	B2	No	No

RG 1.97 Variables and TR WCAP-15981-NP Proposed Changes

Variable	RG 1.97 Function	RG 1.97 Purpose	Current Type and Category	Current TS Inclusion	Proposed Alternate Variable	Proposed Type and Category	Proposed TS Inclusion	Accepted By NRC
1 2 3 4 Containment Sump Water Level (Wide Range)	Reactor Coolant Pressure Boundary	Detection of breach, Accomplishment of mitigation, Verification, Long-term-surveillance	C1	Yes	RCS Pressure, Pressurizer Level, Steam Generator Level (Wide Range)	C3	No	Yes
5 6 Containment Pressure	Maintaining RCS Integrity	Function detection, Accomplishment of mitigation, Verification	B1	Yes	-	B1	Yes	Yes
7 8 Containment Pressure	Maintaining Containment Integrity	Function detection, Accomplishment of mitigation, Verification	B1	Yes	-	B1	Yes	Yes
9 10 Containment Pressure	Reactor Coolant Pressure Boundary	Detection of breach, Accomplishment of mitigation, Verification, Long-term surveillance	C1	Yes	-	C1	Yes	Yes

RG 1.97 Variables and TR WCAP-15981-NP Proposed Changes

Variable	RG 1.97 Function	RG 1.97 Purpose	Current Type and Category	Current TS Inclusion	Proposed Alternate Variable	Proposed Type and Category	Proposed TS Inclusion	Accepted By NRC
1 2 Containment Pressure	Containment	Detection of potential for or actual breach, Accomplishment of mitigation	C1	Yes	-	C1	Yes	Yes
3 4 5 Containment Isolation Valve Position	Maintaining Containment Integrity	Accomplishment of isolation	B1	Yes	-	B1	Yes	Yes
6 7 Pressurizer Level	Primary Coolant System	To ensure proper operation of the pressurizer	D1	Yes	-	A1, D1	Yes	Yes
8 9 Pressurizer Level	Reactor Coolant Pressure Boundary	-	-	Yes	-	C1	Yes	Yes
10 11 12 13 Steam Generator Level (Wide Range)	Secondary System	To monitor operation	D1	Yes	-	A1, D1	Yes	Yes

RG 1.97 Variables and TR WCAP-15981-NP Proposed Changes

Variable	RG 1.97 Function	RG 1.97 Purpose	Current Type and Category	Current TS Inclusion	Proposed Alternate Variable	Proposed Type and Category	Proposed TS Inclusion	Accepted By NRC
1 2 3 4 Steam Generator Level (Wide Range)	Reactor Coolant Pressure Boundary	-	-	Yes	-	C1	Yes	Yes
5 6 7 Steam Generator Pressure	Secondary System	To monitor operation	D2	No	-	A1, D2	Yes	Yes
8 9 10 Auxiliary Feedwater Flow	Auxiliary Feedwater System	To monitor operation	D2	Yes	-	B1, D2	Yes	Yes
11 12 13 Condensate Storage Tank Water Level	Auxiliary Feedwater System	To ensure water supply for auxiliary feedwater	D1	Yes	Auxiliary Feedwater Flow, Steam Generator Level (Wide Range)	B2, D3	No	Yes

RG 1.97 Variables and TR WCAP-15981-NP Proposed Changes								
Variable	RG 1.97 Function	RG 1.97 Purpose	Current Type and Category	Current TS Inclusion	Proposed Alternate Variable	Proposed Type and Category	Proposed TS Inclusion	Accepted By NRC
1 2 3 Containment Area Radiation (High Range)	Containment Radiation	Detection of significant releases, Release assessment, Long-term surveillance, Emergency plan actuation	E1	Yes	-	E1	Yes	Yes
4 5 6 Containment Area Radiation (High Range)	Reactor Coolant Pressure Boundary	-	-	No	-	C1	Yes	Yes

7¹ If switchover to ECCS recirculation is based on RWST Level indication rather than the RWST level alarm, RWST Level indication should be 8 classified as a Type A variable rather than a Type D variable.