

Division of High-Level Waste Repository Safety - Interim Staff Guidance
HLWRS-ISG-03, PRECLOSURE SAFETY ANALYSIS - DOSE PERFORMANCE OBJECTIVES
AND RADIATION PROTECTION PROGRAM

DRAFT

1 Introduction

2 The purpose of this Interim Staff Guidance (ISG) is to supplement the Yucca Mountain Review
3 Plan (YMRP) [Ref. 1] for the staff review of consequence estimates for the preclosure safety
4 analysis (PCSA), and the associated radiation protection program (RPP) that will be
5 implemented by the U.S. Department of Energy (DOE) during geologic repository operations
6 area (GROA) operations. This ISG revises Sections 2.1.1.5 and 2.1.1.8 of the YMRP. A
7 sufficient description of the RPP and adequate technical bases for consequence estimates are
8 needed to demonstrate compliance with the performance objectives of 10 CFR Part 63 and
9 radiation protection requirements of 10 CFR Part 20.

10 Discussion

11 Section 63.111 establishes the preclosure performance objectives. Section 63.111(a)(1)
12 requires the GROA to meet the requirements of Part 20. Section 63.111(b)(1) requires that the
13 GROA be designed so that taking into consideration Category 1 event sequences, the limits
14 specified in 10 CFR 63.111 will be met. The requirements in Part 20 establish standards for
15 protection against radiation resulting from activities conducted during preclosure operations at
16 the GROA. To ensure compliance with the dose limits during operations, DOE will be required
17 to implement an RPP that is commensurate with the scope of the licensed GROA activities. To
18 the extent practical, DOE should use procedures and engineering controls, based on sound
19 radiation protection principles, to achieve occupational doses, and doses to members of the
20 public, that are as low as is reasonably achievable (ALARA). Part 20 specifies annual dose
21 limits for all persons who may be within the controlled site boundary, including those (hereafter
22 referred to as "radiation workers") who receive occupational doses, and other on-site members
23 of the public, such as potential GROA construction workers (hereafter referred to as "on-site
24 persons").

25 The performance-based requirements in 10 CFR 63.111 specify dose objectives for normal
26 operations, Category 1, and Category 2 event sequences. Normal operations are those
27 planned, routine activities in which closely monitored exposures are expected from the
28 high-level waste (HLW) processed at the GROA facilities.¹ Category 1 event sequences include
29 unintended system component failures that could potentially lead to exposure of individuals to
30 radiation. Category 1 event sequences are expected to occur at least one or more times before
31 permanent closure of the GROA. Category 2 event sequences are other rare events that lead
32 to exposure of individuals to radiation, and have at least one chance in 10,000 of occurring
33 before permanent closure of the GROA. As illustrated in Table 1, the requirements of 10 CFR
34 63.111 specify annual dose limits to any real member of the public located beyond the site
35 boundary for normal operations and Category 1 event sequences, and for the single Category 2
36 event sequence. The site boundary is analogous to the controlled-area site boundary defined
37 in Part 20. The numerical design objectives in 10 CFR 63.111(b) also refer to the requirements
38 of Part 20 as performance objectives for normal operations and Category 1 event sequences.

¹Deviations from procedures or equipment failures that do not involve ITS SSCs failures and do not lead to significantly elevated exposures to radiation workers are considered off-normal and not Category 1 events (see also footnote 3).

39 DOE may rely, in part, on the description of its proposed general RPP in the license application
40 (LA), to demonstrate compliance with the normal operation and Category 1 dose objectives.
41 Structures, systems, and components (SSCs), including SSCs from the RPP, that are credited
42 with limiting or preventing potential Category 1 event sequences, or mitigating their
43 consequences, must be designated as important to safety (ITS). The NRC review will focus on
44 the most significant activities, hazards, event sequences, and potential consequences related to
45 the proposed design and operations submitted with the LA.

46 **Staff Guidance**

47 RPP for Normal Operations and Category 1 Events

48 DOE should present a description of the RPP, described in 10 CFR 20.1101, and
49 considerations for meeting ALARA requirements, based on the proposed design and scope of
50 operations defined in the LA. In addition, the RPP should address: (1) the RPP's administrative
51 organization; (2) the descriptions of health physics equipment, facilities, and instruments; (3)
52 the description of policies and procedures for controlling access to radiation areas, procedures
53 for the accountability and storage of radioactive material, and the radiation protection training
54 and retraining programs; and (4) the description of the implementation of the program.²

55 For normal operations, the staff will verify that DOE has identified controlled area site
56 boundaries, restricted areas, and potential radiation zones (e.g., high-radiation areas, and
57 very-high-radiation areas) where radiation exposures could exceed the specified limits and,
58 otherwise, would result in the most significant individual doses to radiation workers and on-site
59 persons, for appropriate modes of operation. DOE should address whether the restricted-area
60 boundaries may change, during the preclosure period, as a result of phased construction or
61 other operational conditions. The maximum dose rates should be defined for each zone,
62 depending on the anticipated occupancy and access controls. The staff should examine the
63 use of barriers, access controls, shielding systems, ventilation systems, area radiation and
64 airborne contamination monitors, environmental monitoring programs, and other accepted
65 practices and procedures, to control and minimize doses to radiation workers and on-site
66 persons in these zones.

67 For Category 1 event sequences that could potentially lead to on-site exposures, the staff
68 should focus on those sequences that lead to the most significant exposure fields (e.g., direct
69 dose rate or radionuclide concentrations in air) and the locations of representative persons who
70 may receive the greatest exposure.

71 The staff will examine the adequacy of the RPP in terms of: (i) identification of restricted or
72 unrestricted areas (or zones within these areas) that may expect elevated exposure fields; (ii)
73 use of radiation monitoring and warning systems; (iii) implementation of evacuation plans or
74 other self-protection procedures; and/or (iv) the use of shielding and ventilation systems, to

²The program's implementation would be subject to NRC inspection, during preclosure operations, if the GROA is licensed.

75 mitigate unintentional exposures, during the evolution of the event sequence.³ The event
76 sequence should be considered terminated when elevated exposure conditions to persons have
77 ended (e.g., by evacuation of personnel or physical mitigation), and the affected systems are no
78 longer reasonably vulnerable to additional failure progression or additional failures related to the
79 event sequence. Recovery actions are discussed in the next section.

80 Recovery Actions for Category 1 Event Sequences

81 Recovery actions are defined here for the time period after the termination of the event
82 sequence. Emergency actions taken before the termination of the event sequence are not
83 considered to be recovery actions here. Because Category 1 event sequences are expected to
84 occur one or more times during the preclosure period, the staff should verify that potential
85 recovery actions from such events are considered and planned for in the LA. Recovery actions
86 may take place to safely recover materials and/or place the facility back into a safe condition in
87 compliance with Part 63. The staff expects that the recovery actions would be planned, based
88 on actual conditions, and closely monitored under the RPP. The detailed procedures would
89 have to be tailored to the specific circumstances of the end state of the event. Therefore, in
90 the context of the RPP, the staff will only verify that DOE has described the key elements of
91 recovery actions in sufficient detail for the types of Category 1 event sequences in the LA.

92 The recovery actions should provide reasonable confidence that recovery back to a safe
93 condition in compliance with Part 63 is feasible without exceeding the Part 20 limits to individual
94 radiation workers, or threatening public health and safety. This plan may include a description
95 of the basic steps taken to recover from an expected type of event, including major equipment
96 that may be needed to safely handle any HLW in its end-state configurations, and a description
97 of the general radiation exposure levels that may be present during recovery. The plans should
98 describe the location of vital areas, in which personnel occupancy may be unduly limited, during
99 operations after an event sequence, and of corrective actions needed (e.g., installation of
100 portable shielding) to assure adequate access to potential vital areas and protection of safety
101 equipment.

102 Estimation of Doses in the PCSA

103 During normal operations, and for the Category 1 event sequences, DOE should demonstrate
104 that the aggregated annual dose does not exceed the annual dose objectives of 10 CFR
105 63.111(a)(2), for off-site members of the public -- and the annual dose limits, for on-site
106 persons (public and workers), in Part 20. The aggregate annual dose is the sum of: (i) doses
107 from normal operations, involving direct radiation or airborne radioactivity, that are not
108 associated with SSC failures; (ii) doses from those Category 1 event sequences that are
109 expected to occur one or more times per year; and (iii) the dose, from the maximum Category 1
110 event sequence, that is expected to occur less than once per year. For Category 1 event
111 sequences, and for normal operations involving major functions, and modes of operations, DOE
112 may select representative radiation workers, on-site persons, and off-site members of the public
113 to demonstrate compliance with the preclosure performance objectives. DOE may use

³ These systems may be implemented as standard practices in a sound RPP, under Part 20, but should be designated as ITS, if they are relied on to satisfy Category 1 and 2 performance dose objectives in the PCSA.

114 representative exposure locations and representative occupancy times, based on the identified
115 restricted areas, radiation zones, and other respective controls described in the proposed RPP.
116 As discussed above, the RPP should provide confidence that radiation workers and on-site
117 persons are protected, through engineered safety features, active radiation monitoring, and
118 administrative controls and procedures. For example, potential high-exposure locations may be
119 eliminated from consideration, in dose estimates, because of access controls and personnel
120 monitoring. As another example, occupancy time in the calculation may be limited to a few
121 minutes, because of the presence of high-radiation warning systems and reasonable
122 evacuation plans. The NRC staff should specify the administrative control elements of the RPP
123 in the licensing specifications, as appropriate and reviewed in Section 2.5.10 of the YMRP, and
124 also consider the extent the program is relied on to demonstrate compliance with performance
125 objectives.

126 During normal operations, and for Category 1 event sequences, average annual doses to
127 representative workers and other on-site persons may be provided for the restricted areas (or
128 zones within the restricted areas), and unrestricted areas, for the major modes of
129 waste-handling operations. DOE should define and provide a technical base for bounding or
130 representative source terms assumed in the analyses. The staff should recognize that radiation
131 workers will be trained and closely monitored in restricted areas (e.g., dosimetry badges and
132 radiation work permits). Areal monitoring, personal monitoring, and other procedures also may
133 be used to assure doses are not exceeded for other on-site persons. Procedural measures
134 would be taken, if accumulated annual doses to individuals approach any Part 20 limits during
135 the course of normal activities.

136 For determining doses to real members of the public, beyond the controlled area site boundary,
137 during normal operations, and for Category 1 event sequences, DOE should consider
138 appropriate weather parameters, deposition factors, exposure pathways, and assumed
139 exposure times, taking into account the uncertainties and limitations associated with models
140 and data. Locations of a real member of the public should be based on specified geographical
141 locations, the estimated time individual spend near the GROA facility, the distance the real
142 individual is from the GROA, and/or other realistic factors that may affect radiological
143 exposures. For Category 2 event sequences, doses to a real member located at or beyond the
144 controlled area site boundary, DOE may conservatively calculate the doses using an exposure
145 time of 30 days.⁴ However, DOE may justify a more realistic accident-exposure time, based on
146 the site demographics, emergency planning, and/or the timing and exposure pathways of the
147 actual Category 2 event sequence.

⁴A conservative 30-day exposure assumption has typically been used as a licensing precedent, in estimating design-basis accident doses involving spent nuclear fuel releases, under 10 CFR Part 72, and long-term reactor accident releases, under 10 CFR Part 100.

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- Table 1 -
Part 63 Performance Objectives (Illustrative TEDE values)^a

		Normal Operations & Event Sequences		
Receptor Type	Normal Operations	Category 1 Event Sequence	Category 2 Event Sequence ^b	
151	Radiation Worker ^c	5 rem per year	5 rem per year ^d	None
152	On-site Person ^e	100 mrem per year	100 mrem per year ^d	None
153 154 155 156 157 158	Real Member of the Public Located Beyond the Site Boundary but on the Nellis Air Force Range or Nevada Test Site	100 mrem per year	100 mrem per year ^d	5 rem per event
159 160 161 162 163	Real Member of the Public Located Beyond the Site Boundary and In the General Environment ^f	15 mrem per year	15 mrem per year ^d	5 rem per event

164 Notes

- 165 a Total Effective Dose Equivalent (TEDE) values are for illustrative purposes. Other dose
166 limits to individual organs and tissues apply, as specified in 10 CFR 63.111.
- 167 b Category 2 event sequences apply to any individual located on, or beyond, the boundary
168 of the site.
- 169 c Radiation Worker is a GROA worker, within the controlled-area boundary, with assigned
170 duties that involve exposure to radiation or radioactive material, and who receives an
171 occupational dose as defined in Part 20.
- 172 d Aggregated Annual Dose is the sum of: (i) doses from routine operations, involving
173 direct radiation or airborne radioactivity, that are not associated with SSC failures; (ii)
174 doses from those Category 1 event sequences that are expected to occur one or more
175 times per year; and (iii) the dose from the maximum Category 1 event sequence that is
176 expected to occur less than once per year.
- 177 e On-site Person is a GROA worker or other person, within the controlled area boundary,
178 with assigned duties that does not involve exposure to radiation or radioactive material,
179 and is considered a member of the public, as defined in Part 20.
- 180 f General Environment means everywhere outside the Yucca Mountain site, the Nellis Air
181 Force Range, and the Nevada Test Site.

182 **Regulatory Basis**

183 The following regulations provide the bases for this ISG:

- 184 1. Each licensee should develop, document, and implement a radiation protection program
185 commensurate with the scope and extent of license activities, and sufficient to ensure
186 compliance with the provisions of [Part 20]. The licensee shall use, to the extent
187 practical, procedures and engineering controls based upon sound radiation protection
188 principles to achieve occupational doses and doses to members of the public that are as
189 low as is reasonably achievable. [10 CFR 20.1101, "Radiation Protection Program"]
- 190 2. The licensee shall control the occupational dose to individual adults, except for planned
191 special exposures under § 20.1206, to the following dose limits. (1) An annual limit,
192 which is the more limiting of: (i) The total effective dose equivalent being equal to 5
193 rems (0.05 Sv); or (ii) The sum of the deep dose equivalent and the committed dose
194 equivalent to any individual organ or tissue other than the lens of the eye being equal to
195 50 rems (0.5 Sv). (2) The annual limits to the lens of the eye, to the skin of the whole
196 body, and to the skin of the extremities, which are: (i) A lens dose equivalent of 15 rems
197 (0.15 Sv), and (ii) A shallow dose equivalent of 50 rem (0.5 Sv) to the skin of the whole
198 body or to the skin of any extremity. [10 CFR 20.1201, "Occupational Dose Limits for
199 Adults"]
- 200 3. Each licensee shall conduct operations so that: (1) The total effective dose equivalent
201 to individual members of the public from the licensed operation does not exceed 0.1 rem
202 (1 mSv) in a year, exclusive of the dose contributions from background radiation, from
203 any administration the individual has received, from exposure to individuals administered
204 radioactive material and released under § 35.75, from voluntary participation in medical
205 research programs, and from the licensee's disposal of radioactive material into sanitary
206 sewerage in accordance with § 20.2003; and (2) The dose in any unrestricted area from
207 external sources, exclusive of the dose contributions from patients administered
208 radioactive material and released in accordance with § 35.75, does not exceed 0.002
209 rem (0.02 millisievert) in any one hour. [10 CFR 20.1301, "Dose Limits for Individual
210 Members of the Public"]
- 211 4. If the licensee permits members of the public to have access to controlled areas, the
212 limits for members of the public continue to apply to those individuals. [10 CFR 20.1301,
213 "Dose Limits for Individual Members of the Public"]
- 214 5. Important to safety, with reference to structures, systems, and components, means
215 those engineered features of the geologic repository operations area whose function is:
216 (1) To provide reasonable assurance that high-level waste can be received, handled,
217 packaged, stored, emplaced, and retrieved without exceeding the requirements of
218 63.111(b)(1) for Category 1 event sequences; or (2) ...prevent or mitigate Category 2
219 event sequences that could result in radiological exposures exceeding the values
220 specified at § 63.111(b)(2) to any individual located on or beyond the boundary of the
221 site. [10 CFR 63.2, "Important to Safety"]

- 222 6. ...Those event sequences that are expected to occur one or more times before
 223 permanent closure of the geologic repository operations area are referred to as
 224 Category 1 event sequences. Other event sequences that have at least one chance in
 225 10,000 of occurring before permanent closure are referred to as Category 2 event
 226 sequences. [10 CFR 63.2, "Event Sequences"]
- 227 7. A description of the program for control and monitoring of radioactive effluents and
 228 occupational radiological exposures to maintain such effluents and exposures in
 229 accordance with the requirements of § 63.111. [10 CFR 63.21(c)(6), "Content of
 230 Application"]
- 231 8. A description of the plan for responding to and recovering from, radiological
 232 emergencies that may occur at any time before permanent closure and
 233 decontamination, or decontamination and dismantlement of surface facilities, as
 234 required by § 63.161. [10 CFR 63.21(c)(21), "Content of Application"]
- 235 9. During normal operations, and for Category 1 event sequences, the annual total
 236 effective dose equivalent (TEDE) to any real member of the public located beyond the
 237 boundary of the site may not exceed the preclosure standard specified in 10 CFR
 238 63.204. [10 CFR 63.111(a)(2), "Protection Against Radiation Exposure and Releases of
 239 Radioactive Material"]
- 240 10. The geologic repository operations area must be designed so that, taking into
 241 consideration Category 1 event sequences and until permanent closure has been
 242 completed, the aggregate radiation exposures and the aggregate radiation levels in both
 243 restricted and unrestricted areas, and the aggregate releases of radioactive materials to
 244 unrestricted areas, will be maintained within the limits specified in paragraph (a) of this
 245 section. [10 CFR 63.111(b)(1), "Numerical guides for design objectives"]
- 246 11. The geologic repository operations area must be designed so that, taking into
 247 consideration any single Category 2 event sequence and until permanent closure has
 248 been completed, no individual located on, or beyond, any point on the boundary of the
 249 site will receive, as a result of the single Category 2 event sequence, the more limiting of
 250 a TEDE of 0.05 Sv (5 rem), or the sum of the deep dose equivalent and the committed
 251 dose equivalent to any individual organ or tissue (other than the lens of the eye) of 0.5
 252 Sv (50 rem). The lens dose equivalent may not exceed 0.15 Sv (15 rem), and the
 253 shallow dose equivalent to skin may not exceed 0.5 Sv (50 rem). [10 CFR 63.111(b)(2),
 254 "Numerical guides for design objectives"]
- 255 12. The preclosure safety analysis of the geologic repository operations area must include a
 256 general description of the structures, systems and components, equipment, and process
 257 activities at the geologic repository operations area. [10 CFR 63.112(a), "Preclosure
 258 Safety Analysis"]
- 259 13. The preclosure safety analysis of the geologic repository operations area must include
 260 an analysis of the performance of the structures, systems and components to identify
 261 those that are important to safety. This analysis identifies and describes the controls
 262 that are relied on to limit or prevent potential event sequences or mitigate their
 263 consequences. This analysis also identifies measures taken to ensure the availability of

264 safety systems. The analysis ... must include, but not necessarily be limited to,
265 consideration of ability of structures, systems and components to perform their intended
266 safety functions, assuming the occurrence of event sequences. [10 CFR 63.112(e)(8),
267 "Preclosure Safety Analysis"]
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269 14. Means to control radioactive waste and radioactive effluents, and permit prompt
270 termination of operations and evacuation of personnel during an emergency.
271 [10 CFR 63.112(e)(10), "Preclosure Safety Analysis"]

272 15. DOE must ensure that no member of the public in the general environment receives
273 more than an annual dose of 0.15 mSv (15 mrem) from the combination of: (a)
274 Management and storage (as defined in 40 CFR 191.2) of radioactive material that: (1)
275 Is subject to 40 CFR 191.3(a); and (2) Occurs outside of the Yucca Mountain repository
276 but within the Yucca Mountain site; and (b) Storage (as defined in § 63.202) of
277 radioactive material inside the Yucca Mountain Repository. [10 CFR 63.204, "Preclosure
278 Standard"]

279 **Recommendations:**

280 The following changes to the YMRP are recommended:

281 1. **Revise Section 2.1.1.5, "Consequence Analyses," as follows:**

282 **Page 2.1-29: Section 2.1.1.5.1.2, Review Method 1, insert the following after item (3) as**
283 **item (4) and renumber item (4) as item (5):**

284 (4) Major functions and modes of operations during normal operations; and selection of the
285 representative radiation workers, on-site persons, and off-site members of the public; to
286 comply with the PCSA performance objectives. Representative exposure locations and
287 representative occupancy times may be based on the identified restricted areas,
288 radiation zones, and other respective controls described in the proposed radiation
289 protection program, as reviewed in Section 2.1.1.8 of the YMRP.

290 **Page 2.1-31, Section 2.1.1.5.1.2 Review Method 3, Add the following at the end of the**
291 **second paragraph:**

292 The aggregate annual dose is the sum of: (i) doses from normal operations, involving direct
293 radiation or airborne radioactivity, that are not associated with SSC failures; (ii) doses from
294 those Category 1 event sequences that are expected to occur one or more times per year; and
295 (iii) the dose, from the maximum Category 1 event sequence, that is expected to occur less
296 than once per year.

297 2. **Revise Section 2.1.1.8, "Meeting the 10 CFR Part 20 As Low As Is Reasonably**
298 **Achievable and Radiation Protection Program Requirements for Normal**
299 **Operations and Category 1 Event Sequences," as follows:**

300 **Page 2.1-79: Revise Review Method 3, "Incorporation of ALARA Principles into the**
301 **proposed GROA", replace (4) with the following:"**

302 (4) Recovery action plans for the types of Category 1 event sequences, that address the
303 corrective actions needed to assure adequate access to vital areas and protection of safety
304 equipment, basic steps taken to recover from an expected type of event, and a description of
305 the general radiation exposure levels during recovery to normal operations.

306 **Page 2.1-79: Section 2.1.1.8.2 Review Methods, add New Review Method 4, "Description**
307 **of Radiation Protection Program."**

308 Verify that DOE has provided a description of the proposed radiation protection program that is
309 commensurate with the scope of normal activities proposed for the GROA and expected types
310 of Category 1 event sequences. Confirm the description of the radiation protection program is
311 consistent with the assumptions used in the PCSA consequence estimates, as reviewed in
312 Section 2.1.1.5, the means to limit dose, as reviewed in Section 2.1.1.6, and the ALARA
313 considerations, as reviewed in Section 2.1.1.8.

314 Verify that the radiation protection program also addresses: (1) the administrative organization
315 of the radiation protection program; (2) the descriptions of health physics equipment, facilities,
316 and instruments; (3) the description of policies and procedures for controlling access to
317 radiation areas, procedures for the accountability and storage of radioactive material, and the
318 radiation protection training and retraining programs; and (4) the description of the
319 implementation of the program. Confirm the descriptions are consistent with commonly
320 accepted programs and practices, such as the guidance in NUREG-1567 for radiation
321 protection (U.S. Nuclear Regulatory Commission, 2000).

322 **Page 2.1-81: Replace Acceptance Criterion 3(2)(d), as follows:**

323 (d) Development of a comprehensive plan, listing major types of Category 1 event
324 sequences that may necessitate a recovery action. The plan should provide for
325 adequate access to vital areas and protection of safety equipment, basic steps taken to
326 recover from an expected type of event, and a description of the general radiation
327 exposure levels during recovery. The recovery actions are not precluded by the GROA
328 design, and do not compromise the ability of the GROA to comply with its performance
329 objectives; and

330 **Page 2.1-80: Add New Acceptance Criterion 4, "Description of Radiation Protection**
331 **Program."**

332 The proposed radiation protection program is commensurate with the scope of normal activities
333 proposed for the GROA and expected Category 1 event sequences. The description of the
334 radiation protection program is consistent with the assumptions used in the PCSA consequence
335 estimates, as reviewed in Section 2.1.1.5, the means to limit dose, as reviewed in Section
336 2.1.1.6, and the ALARA considerations, as reviewed in Section 2.1.1.8.

337 The radiation protection program also addresses: (1) the administrative organization of the
338 radiation protection program; (2) the descriptions of health physics equipment, facilities, and
339 instruments; (3) the description of policies and procedures for controlling access to radiation
340 areas, procedures for the accountability and storage of radioactive material, and the radiation
341 protection training and retraining programs; and (4) the description of the implementation of the
342 program.

343 **Page 2.1-81: Section 2.1.1.8.4, Evaluation Findings, Revise 2nd paragraph, as follows:**

344 U.S. Nuclear Regulatory Commission staff has reviewed the Safety Analysis Report and other
345 information submitted in support of the license application, and has found, with reasonable
346 assurance, that the requirements of 10 CFR 63.111(a)(1) are satisfied. Based on the
347 information provided, the staff has reasonable assurance that DOE will implement a radiation
348 protection program that will maintain occupational doses and public exposures below the
349 applicable limits of 10 CFR Part 20. The operations at the geologic repository operations area,
350 through permanent closure, will comply with the as low as is reasonably achievable
351 requirements in 10 CFR Part 20.

352 **REFERENCES**

- 353 1. U. S. Nuclear Regulatory Commission, "Yucca Mountain Review Plan," NUREG-1804,
354 Revision 2, Final Report, July 2003.

355 Approved: _____ Date: _____
356 Lawrence E. Kokajko, Director
357 Division of High-Level Waste Repository Safety
358 Office of Nuclear Material Safety
359 and Safeguards

360 **Glossary**

361 **GLOSSARY**

362 **CONTROLLED AREA:** *Controlled area* means an area, outside of a restricted area but inside
363 the site boundary, access to which can be limited by the licensee for any reason. [10 CFR
364 20.1003, "Controlled area"]

365 **EVENT SEQUENCE:** *Event sequence* means a series of actions and/or occurrences, within
366 the natural and engineered components of a geologic repository operations area, that could
367 potentially lead to exposure of individuals to radiation. An event sequence includes one or more
368 initiating events and associated combinations of repository system component failures,
369 including those produced by the action or inaction of operating personnel. Those event
370 sequences that are expected to occur one or more times before permanent closure of the
371 geologic repository operations area are referred to as Category 1 event sequences. Other
372 event sequences that have at least one chance in 10,000 of occurring before permanent
373 closure are referred to as Category 2 event sequences. [10 CFR 63.2, "Event sequences"]

374 **GENERAL ENVIRONMENT:** *General Environment* means everywhere outside the Yucca
375 Mountain site, the Nellis Air Force Range, and the Nevada Test Site. [10 CFR 63.202,
376 "Definitions for Subpart K"]

377 **IMPORTANT TO SAFETY:** With reference to SSCs, *important to safety* means those
378 engineered features of the geologic repository operations area whose function is: (1) to provide
379 reasonable assurance that high-level waste can be received, handled, packaged, stored,
380 emplaced, and retrieved without exceeding the requirements of 10 CFR 63.111(b)(1) for
381 Category 1 event sequences; or (2) to prevent or mitigate Category 2 event sequences that
382 could result in radiological exposures exceeding the values specified at 10 CFR 63.111(b)(2) to
383 any individual located on or beyond any point on the boundary of the site. [10 CFR 63.2,
384 "Important to safety"]

385 **MEMBER OF THE PUBLIC:** *Member of the public* means any individual except when that
386 individual is receiving an occupational dose. [10 CFR 20.1003, "Member of the public"]

387 **OCCUPATIONAL DOSE:** *Occupational dose* means the dose received by an individual in the
388 course of employment in which the individual's assigned duties involve exposure to radiation or
389 to radioactive material from licensed and unlicensed sources of radiation, whether in the
390 possession of the licensee or other person. [10 CFR 20.1003, "Occupational dose"]

391 **ON-SITE PERSON:** *On-site person* is a GROA worker or other person, within the controlled
392 area boundary, with assigned duties other than receiving an occupational dose, and who is
393 considered a member of the public, as defined in 10 CFR Part 20.

394 **PRECLOSURE SAFETY ANALYSIS:** *Preclosure safety analysis* means a systematic
395 examination of the site; the design; and the potential hazards, initiating events, and event
396 sequences, and their consequences (e.g., radiological exposures to workers and the public).
397 The analysis identifies structures, systems, and components important to safety. [10 CFR 63.2,
398 Preclosure safety analysis]

399 **RADIATION WORKER:** *Radiation Worker* is a GROA worker ,within the controlled area
400 boundary, with assigned duties that involve exposure to radiation or radioactive material, and
401 who receives an occupational dose, as defined in 10 CFR Part 20. .

402 **RADIATION PROTECTION PROGRAM:** *Radiation Protection Program* is the control and
403 monitoring of radioactive effluents and occupational radiological exposures to maintain such
404 effluents and exposures in accordance with the requirements of 10 CFR 63.111. [10 CFR
405 63.21(c)(6)]

406 **RESTRICTED AREA:** *Restricted area* means an area, access to which is limited by the
407 licensee for the purpose of protecting individuals against undue risks from exposure to radiation
408 and radioactive materials. [10 CFR 20.1003, Restricted area]

409 **STRUCTURES, SYSTEMS, AND COMPONENTS:** A *structure* is an element, or a collection of
410 elements, to provide support or enclosure, such as a building, free-standing tanks, basins,
411 dikes, or stacks. A *system* is a collection of components assembled to perform a function, such
412 as piping, cable trays, conduits, or heating, ventilation, and air-conditioning. A *component* is an
413 item of mechanical, electrical or electronic equipment, such as a pump, valve, or relay, or an
414 element of a larger array, such as a length of pipe, elbow, or reducer.

343 **Page 2.1-81: Section 2.1.1.8.4, Evaluation Findings, Revise 2nd paragraph, as follows:**

344 U.S. Nuclear Regulatory Commission staff has reviewed the Safety Analysis Report and other
345 information submitted in support of the license application, and has found, with reasonable
346 assurance, that the requirements of 10 CFR 63.111(a)(1) are satisfied. Based on the
347 information provided, the staff has reasonable assurance that DOE will implement a radiation
348 protection program that will maintain occupational doses and public exposures below the
349 applicable limits of 10 CFR Part 20. The operations at the geologic repository operations area,
350 through permanent closure, will comply with the as low as is reasonably achievable
351 requirements in 10 CFR Part 20.

352 **REFERENCES**

- 353 1. U. S. Nuclear Regulatory Commission, "Yucca Mountain Review Plan,"
354 NUREG-1804, Revision 2, Final Report, July 2003.

355 Approved: _____ Date: _____
356 Lawrence E. Kokajko, Director
357 Division of High-Level Waste Repository Safety
358 Office of Nuclear Material Safety
359 and Safeguards

360 **Glossary**

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