

L-2006-240 10CFR50.4 10CFR2.390

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ATTN: Document Control Desk U.S. Nuclear Regulatory Commission

Washington, DC 20555-0001

Subject:

Florida Power and Light Company

Turkey Point Unit 3 Docket Nos. 50-250

Presentation Material Pertaining to Regulatory Conference

On Turkey Point Preliminary White Finding Held October 10, 2006

Reference:

Letter, Mr. C. A. Casto to Mr. J. A. Stall, Turkey Point Nuclear Plant – NRC

Integrated Inspection Report 05000250/2006015; EA-06-200, Preliminary White

Finding, dated August 24, 2006

On October 10, 2006, a meeting was held between Florida Power and Light Company (FPL) and the Nuclear Regulatory Commission (NRC) in Atlanta, Georgia regarding a Preliminary White Finding discussed in the above referenced letter.

Provided in the attached are copies of the presentation material presented at the October 10, 2006 meeting. Attachment 1 is non-proprietary. Attachment 2 is considered proprietary and contains potentially sensitive security information. FPL requests that Attachment 2 be withheld from disclosure in accordance with 10CFR2.390.

If there are any questions regarding this letter, please contact Jim Connolly at 305-246-6632.

Sincerely Yours,

Terry O. Jones Vice President

Turkey Point Nuclear Plant

Attachments: 1) Turkey Point Non-Proprietary Presentation Material Regarding Preliminary

White Finding 05000250/2006015-01

Shave Forf

2) Turkey Point Proprietary Presentation Material Regarding Preliminary White

Finding 05000250/2006015-01

cc: NRC Regional Administrator

Senior Resident Inspector, USNRC, Turkey Point

ATTACHMENT 1
Turkey Point Non-Proprietary Presentation Material
Regarding Preliminary White Finding
05000250/2006015-01



# Regulatory Conference NRC Region II

# Turkey Point Nuclear Plant Unit 3

**Loss of Decay Heat Removal Event** 



# Agenda

- Introductions
- Overview
- Topics of Discussion
  - Event description
  - Corrective actions
  - Thermal-hydraulic analysis of event
  - Mitigating actions
  - SDP Analysis
- Closing Remarks



## Overview

- FPL agrees that it did not comply with requirements of 10 CFR 50.65(a)(4)
- FPL has learned from the loss of decay heat removal event and has taken actions to prevent recurrence
- FPL evaluation concludes that the change in core damage frequency is less than 1.0E-6/yr



# **Event Description**

#### Initial conditions

- Unit 3 in Mode 5
- Draindown in progress to support reactor head removal

#### Sequence of events

- While restoring power to 3C 480V load center, spurious undervoltage signal sent to 3A load sequencer
- 3A load sequencer de-energized 3A 4kV bus, causing loss of running 3A RHR pump
- 3A EDG re-energized 3A 4kV bus
- 3A load sequencer does not automatically re-start the 3A RHR pump after loss of offsite power
- Operator started 3B RHR pump and terminated the event in approximately 9 minutes



### Causes

- Insufficient defense in depth to prevent the event
- The outage risk assessment procedure was insufficient
- Experience in maneuvering plant was low with significant shutdown maintenance in progress
- Vendor human error in the configuration of auxiliary switch contacts on a 480V load center breaker that went undetected



#### Immediate Corrective Actions Taken

- Senior management team augmented by fleet after event for additional oversight
- Additional reviews of remaining outage schedule performed
- Additional controls of protected plant and switchyard equipment implemented
- Outage schedule changes subject to more rigorous review and approval process



## Long Term Corrective Actions

- Outage risk assessment and control procedure upgraded
  - Responsibility for procedure transferred to Operations
  - PNSC approval required for procedure changes
  - Clearly identifies required protected in-service equipment for higher risk evolutions
  - Provides logic ties for risk significant activities
- Use of dedicated and more experienced licensed operators for outage planning and risk assessment (complete)



## Long Term Corrective Actions (cont'd)

- As-left auxiliary switch contact configuration to be verified by Nuclear Receipt Inspection for 4kV & 480V breakers (complete)
- Plant procedures for safety-related breakers revised to check auxiliary switch contact configuration on 4kV & 480V breakers (completed for procedures needed for Fall outage breaker work)
- Applicable plant procedure revised to defeat the sequencer during replacement of 480V load center breakers (complete)



## Long Term Corrective Actions (cont'd)

- Fleet peer reviews of outage schedule (complete)
- Management challenge of outage schedule (prior to Fall outage)
- Enhanced operator and staff training on shutdown risk assessment (in-progress, complete prior to Fall outage)
- Outage risk management improvements (perform prior to RCS draindown)
  - Pressurizer code safety removed
  - At least two Core Exit Thermocouples available (until just prior to detensioning reactor vessel head)
  - Containment closure ability confirmed



## FPL Analysis of Loss of RHR Event

- Thermal-hydraulic simulation to determine effects of loss of RHR scenarios
  - Case 1 No operator actions
  - Case 2 HHSI feed only
  - Case 3 HHSI feed & PORV bleed
- Use results to develop FPL SDP event tree
- Using event tree and failure probabilities, calculate change in core damage frequency



## Initial Plant Conditions

- 63 hours 50 minutes after shutdown
  - prior to shutdown reactor was at ~50% power for 24 hours
- RCS being drained to support reactor vessel head lift
- RCS level near reactor vessel flange
- RCS temperature ~115 °F
- RCS vented via:
  - Reactor vessel head vent line with 0.219" diameter orifice
  - Pressurizer vent line 0.742" diameter
- A-RHR in service
- B-RHR in standby



# Initial Plant Conditions (cont'd)

- SG secondary side water levels average 84 % wide range
- SG atmospheric steam dumps full open
- Both RWSTs with inventory ~295,000 gal per unit available for HHSI pump use while maintaining NPSH
- Equipment required to mitigate loss of RHR in service
- 2<sup>nd</sup> qualified Unit Supervisor supervising draindown



# Case 1 — No Operator Action

#### Conclusion:

- With no operator action, RHR cooling will be restored simply by starting an RHR pump within approximately 9 hours after event initiation
- No core damage with RHR pump start anytime during first 9 hrs of event



# Case 2 — HHSI Feed Only

#### Conclusion:

- Able to sustain steady state condition for at least
   24 hours with single RWST
- No core damage for at least 24 hours
- Sufficient time available to implement RWST inventory management or SG secondary water makeup



#### Case 3 - HHSI Feed & PORVs Bleed

#### • Conclusion:

- No core damage for at least 16 hrs using both RWSTs
- Sufficient time available to restore RHR or implement RWST inventory management



# Thermal-hydraulic Analysis Conclusions

- SG reflux cooling will prevent core damage without operator action for at least 9 hours
- The minimum time to start a RHR pump is at least 9 hours (time to boil is overly conservative as the criterion for RHR pump start)
- Feed & bleed prevents core damage regardless of pressurizer PORVs position
- Managing RWST inventory is proceduralized with options to:
  - Throttle HHSI flow
  - Establish RWST makeup
  - Use opposite unit RWST



### Key Factors for Additional NRC Consideration

- Base RHR restoration time on NPSH requirements (9 hr) rather than core boiling (21 min)
- Failure of PORVs to open for feed & bleed does not result in core damage
- Late restoration of RHR based on additional time provided by SG reflux cooling and feed & bleed
- Additional RWST inventory management strategies to extend availability of HHSI suction source
  - Throttling HHSI pump flow
  - Using opposite unit RWST



# Summary of SDP Results

- Based on a more detailed SDP analysis FPL estimated the total CDF increase for this event to be approximately 2.0E-7/yr
- CDF increase below risk significance threshold of 1.0E-6/yr
- FPL concluded this violation to be GREEN



## ROP Cornerstone

- NRC ROP Cornerstone for this finding should be "Initiating Events"
  - ROP "Initiating Events" Cornerstone objective: limit frequency of events that upset plant stability and challenge critical safety functions
- Definitions: NRC Manual Chapter 0308 ROP Basis Document
  - Initiating Events- "such events include reactor trips due to turbine trips, loss of feedwater, loss of off-site power . . ."
  - Mitigating Systems- "include those systems associated with safety injection, residual heat removal, and their support systems. . ."
- Event attributable to the loss of 3A 4kV bus normal electrical power to the running 3A RHR pump, not involving a failure attributable to the RHR System



## Conclusions

- FPL agrees that it did not comply with requirements of 10 CFR 50.65(a)(4)
- Review of SDP analysis shows low safety significance with delta CDF < 1.0E-6/yr</li>
- FPL has taken timely and aggressive corrective actions to prevent recurrence



# Regulatory Conference

# **Open Discussion**

Questions



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## **Final Remarks**