UNITED STATES



NUCLEAR REGULATORY COMMISSION

REGION II SAM NUNN ATLANTA FEDERAL CENTER 61 FORSYTH STREET, SW, SUITE 23T85 ATLANTA, GEORGIA 30303-8931

July 17, 2006

Tennessee Valley Authority ATTN: Mr. Karl W. Singer Chief Nuclear Officer and Executive Vice President 6A Lookout Place 1101 Market Street Chattanooga, TN 37402-2801

SUBJECT: BROWNS FERRY NUCLEAR PLANT - NRC INSPECTION REPORT 05000259/2006013, 05000260/2006013 AND 05000296/2006013

Dear Mr. Singer:

On June 23, 2006, the US Nuclear Regulatory Commission (NRC) completed an inspection at your Browns Ferry Nuclear Plant. The enclosed inspection report documents the inspection results, which were discussed on June 23, 2006, with Mr. B. O'Grady and other members of your staff.

The inspection examined activities conducted under your license as they relate to safety and compliance with the Commission's rules and regulations and with the conditions of your license. The inspectors reviewed selected procedures and records, observed activities, and interviewed personnel.

Based on the results of this inspection no findings of significance were identified.

In accordance with 10 CFR 2.390 of the NRC's "Rules of Practice," a copy of this letter and its enclosure will be available electronically for public inspection in the NRC Public Document Room or from the Publicly Available Records (PARS) component of NRC's document system (ADAMS). ADAMS is accessible from the NRC Web site at http://www.nrc.gov/reading-rm/adams.html (the Public Electronic Reading Room).

Should you have any questions concerning this letter, please contact us.

Sincerely,

/RA/

Brian R. Bonser, Chief Plant Support Branch 2 Division of Reactor Safety

Docket Nos. 50-259, 05-260, 50-296 License No. DPR-33, DPR-52, DPR-68

Enclosure: (See page 2)

TVA

Enclosure: NRC Inspection Report 05000259/2006013, 05000260/2006013, and 05000296/2006013 w/Attachment: Supplemental Information

cc w/encl: Ashok S. Bhatnagar Senior Vice President Nuclear Operations Tennessee Valley Authority Electronic Mail Distribution

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Brian O'Grady Site Vice President Browns Ferry Nuclear Plant Tennessee Valley Authority Electronic Mail Distribution

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(cc w/encl cont'd - See page 3)

TVA

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Distribution w/encl: M. Chernoff, NRR E. Brown, NRR S. Shaeffer, RII RIDSNRRDIRS PUBLIC Tennessee Valley Authority ATTN: Mr. Karl W. Singer Chief Nuclear Officer and Executive Vice President 6A Lookout Place 1101 Market Street Chattanooga, TN 37402-2801

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X PUBLICLY AVAILABLE

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□ SENSITIVE X □ NON-SENSITIVE

ADAMS: X
Yes ACCESSION NUMBER:

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SIGNATURE	RA RA		RA	RA										
NAME	LMILLER		MWIDMANN		BBONSER									
DATE	7/17/20	006	7/13/2006		7/17/2006		8/	/2006	8/	/2006	8/	/2006	8/	/2006
E-MAIL COPY?	YES	NO	YES	NO	YES	NO	YES	NO	YES	NO	YES	NO	YES	NO

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U. S. NUCLEAR REGULATORY COMMISSION

REGION II

Docket No.:	50-259, 50-260, 50-296
License No.:	DPR-33, DPR-52, DPR-68
Report No:	05000259/2006013, 05000260/2006013, 05000296/2006013
Licensee:	Tennessee Valley Authority
Facility:	Browns Ferry Nuclear Power Plant
Location:	10833 Shaw Road Athens, AL
Dates:	June 19-23, 2006
Inspectors:	Lee Miller, Senior Emergency Preparedness Inspector Section 1EP2, 1EP3, 1EP4, 1EP5, 4OA1
Approved by:	Brian R. Bonser, Chief Plant Support Branch 2 Division of Reactor Safety

SUMMARY OF FINDINGS

IR 05000259/2006013, 05000260/2006013, 05000296/2006-013; 06/19-23/2006; Browns Ferry Nuclear Plant, Units 1, 2, and 3; Baseline Inspection

The report covered an announced inspection by a Region II emergency preparedness inspector. The NRC's program for overseeing the safe operation of commercial nuclear power reactors is described in NUREG-1649, "Reactor Oversight Process," Revision 3, dated July 2000.

A. <u>NRC-Identified and Self-Revealing Findings</u>

Cornerstone: Emergency Preparedness

None

B. <u>Licensee-Identified Violations.</u>

None

1. **REACTOR SAFETY**

Cornerstone: Emergency Preparedness

1EP2 Alert and Notification System Testing

a. Inspection Scope

The inspectors evaluated the adequacy of licensee methods for testing the alert and notification system in accordance with NRC Inspection Procedure 71114, Attachment 02, "Alert and Notification System (ANS) Testing". The applicable planning standard 10 CFR Part 50.47(b)(5) and its related 10 CFR Part 50, Appendix E, Section IV.D requirements were used as reference criteria. The criteria contained in NUREG-0654, "Criteria for Preparation and Evaluation of Radiological Emergency Response Plans and Preparedness in Support of Nuclear Power Plants," Revision 1, was also used as references.

The inspectors reviewed various documents which are listed in the Attachment to this report.

b. Findings

No findings of significance were identified.

1EP3 Emergency Response Organization (ERO) Augmentation

a. Inspection Scope

The inspectors reviewed the ERO augmentation staffing requirements and the process for notifying the ERO to ensure the readiness of key staff for responding to an event and timely facility activation. The results of the December 20, 2005, unannounced off-hours augmentation drill was reviewed. The inspectors conducted a review of the backup notification systems. The qualification records of key position ERO personnel was reviewed to ensure ERO qualifications were current. A sample of problems identified from augmentation drills or system tests performed since the last inspection were reviewed to assess the effectiveness of corrective actions.

The inspection was conducted in accordance with NRC Inspection Procedure 71114, Attachment 03, "Emergency Response Organization (ERO) Augmentation Testing." The applicable planning standard, 10 CFR 50.47(b)(2) and its related 10 CFR 50, Appendix E requirements were used as reference criteria.

The inspectors reviewed various documents which are listed in the Attachment to this report.

b. Findings

No findings of significance were identified.

1EP4 Emergency Action Level (EAL) and Emergency Plan Changes

a. Inspection Scope

The inspectors evaluated the associated 10 CFR 50.54(q) reviews associated with nonadministrative emergency plan, implementing procedures and EAL changes. The revision 81 of the Emergency Plan covered the period from 03/22/2005 to 06/19/2006.

The inspection was conducted in accordance with NRC Inspection Procedure 71114, Attachment 01, "Emergency Action Level and Emergency Plan Changes." The applicable planning standard, 10 CFR 50.47(b)(4) and its related 10 CFR 50, Appendix E requirements were used as reference criteria. The criteria contained in NUMARC/NESP-007, "Methodology for Development of Emergency Action Levels", Revision 2, Regulatory Guide 1.101 were also used as references.

The inspectors reviewed various documents which are listed in the Attachment to this report.

b. Findings

No findings of significance were identified.

1EP5 <u>Correction of Emergency Preparedness Weaknesses and Deficiencies</u>

a. Inspection Scope

The inspectors reviewed the corrective actions identified through the EP program to determine the significance of the issues and to determine if repeat problems were occurring. The facility's self-assessments and audits were reviewed to assess the licensee's ability to be self-critical, thus avoiding complacency and degradation of their EP program. In addition, inspectors review licensee's self-assessments and audits to assess the completeness and effectiveness of all EP-related corrective actions.

The inspection was conducted in accordance with NRC Inspection Procedure 71114, Attachment 05, "Correction of Emergency Preparedness Weaknesses and Deficiencies." The applicable planning standard, 10 CFR 50.47(b)(14) and its related 10 CFR 50, Appendix E requirements were used as reference criteria.

The inspectors reviewed various documents which are listed in the Attachment to this report.

b. Findings

No findings of significance were identified.

4. OTHER ACTIVITIES

4OA1 Performance Indicator (PI) Verification

a. <u>Inspection Scope</u>

The inspectors reviewed the licensee's procedure for developing the data for the Emergency Preparedness PIs which are: (1) Drill and Exercise Performance; (2) ERO Drill Participation; and (3) ANS Reliability. The inspectors examined data reported to the NRC for the period April 1, 2005 to March 31, 2006. Procedural guidance for reporting PI information and records used by the licensee to identify potential PI occurrences were also reviewed. The inspectors verified the accuracy of the PI for ERO drill and exercise performance through review of a sample of drill and event records. The inspectors reviewed selected training records to verify the accuracy of the PI for ERO drill participation for personnel assigned to key positions in the ERO. The inspectors verified the accuracy of the PI for ERO drill participation for personnel assigned to key positions in the ERO. The inspectors verified the accuracy of the PI for ERO drill participation for personnel assigned to key positions in the ERO. The inspectors verified the accuracy of the PI for ERO drill participation for personnel assigned to key positions in the ERO. The inspectors verified the accuracy of the PI for alert and notification system reliability through review of a sample of the licensee's records of periodic system tests.

The inspection was conducted in accordance with NRC Inspection Procedure 71151, "Performance Indicator Verification." The applicable planning standard, 10 CFR 50.9 and NEI 99-02, Revision 3, "Regulatory Assessment Performance Indicator Guidelines," were used as reference criteria. This inspection activity represents three samples on an annual basis.

The inspectors reviewed various documents which are listed in the Attachment to this report.

b. Findings

No findings of significance were identified.

40A6 Meetings, including Exit

On June 23, 2006, the inspector presented the inspection results to Mr. E. Willis, Manager - Operations, and other members of his staff acknowledged the findings. The team lead stated that additional information would be accepted and reviewed. The inspectors confirmed that proprietary information was not provided or taken during the inspection.

ATTACHMENT: SUPPLEMENTAL INFORMATION

SUPPLEMENTAL INFORMATION

KEY POINTS OF CONTACT

Licensee personnel

- B. O'Grady, Site Vice President
- J. DeDomenico, Assistant Plant Manager
- T. Elms, Manager Operations
- T. Feltman, Emergency Preparedness
- B. Marks, Emergency Services Corporate
- R. Delong, Site Engineering Manager
- W. Crouch, Site Licensing Manager
- J. Wallace, Site Licensing Engineer
- D. White, Nuclear Assurance

LIST OF ITEMS OPENED, CLOSED, AND DISCUSSED

<u>Openned</u>

None

Openned and Closed

None

Closed

None

Discussed

None

LIST OF DOCUMENTS REVIEWED

Section 1EP2: Alert and Notification System Testing

Procedures

EPIL (Emergency Preparedness Instruction Letter) -14, Facilitation of the Prompt Notification System and Pager Tests, Rev. 9

EPFS(Emergency Preparedness Field Support)-9, Inspection, Service, and Maintenance of the Prompt Notification System (PNS) at Browns Ferry, Sequoyah, and Watts Bar Nuclear Plants, Rev. 1

<u>Records and Data</u> Reviewed the maintenance records 2nd quarter 05 - 1st quarter 06

<u>Miscellaneous</u>

Observed annual maintenance on siren #10 6/20/06

Section 1EP3: Emergency Response Organization (ERO) Augmentation

Procedures

TRN-30, Radiological Emergency Preparedness Training, Rev. 12

EPIP-1, Emergency Classification Procedure, Rev. 40

EPIL-14, Facilitation of the Prompt Notification System and Pager Tests, Rev. 9

ETP-101, Site Emergency Director Training, Rev. 8 (lesson plan, handouts, written examination)

ETP-102, Site Technical Support Center (TSC), Rev. 7 (lesson plan, handouts, lessons learned, written examination)

ETP-103, Operations Support Center (OSC), Rev. 7, (lesson plan, handouts, lessons learned, written examination)

Records and Data

R92060104851, Orange Team Emergency Preparedness (EP) Unannounced Staffing Drill, 12/21/05

Section 1EP4:Emergency Action Level (EAL) and Emergency Plan Changes

Procedures

EPIP-1, Emergency Classification Procedure, Rev. 40

EPIP-3, Alert, Rev. 30

EPIP-4, Site Area Emergency, Rev. 28

EPIP-5, General Emergency, Rev. 33

EPIP-6, Activation and Operation of the TSC, Rev. 23

Radiological Emergency Plan, Rev. 81

Plans and Changes packages

Change package for Radiological Emergency Plan, Rev. 81 Change package for EPIP-1, Emergency Classification Procedure, Rev. 39 Change package for EPIP-1, Emergency Classification Procedure, Rev. 40 Change package for EPIP-3, Alert, Rev. 30 Change package for EPIP-2, Notification of Unusual Event, Rev. 27 Change package for EPIP-4, Site Area Emergency, Rev. 29 Change package for EPIP-5, General Emergency, Rev. 35 Change package for EPIP-6, Activation and Operation of the Technical Support Center (TSC) -Rev. 24

Section 1EP5:Correction of Emergency Preparedness Weaknesses and Deficiencies

Procedures

EPIL [Emergency Preparedness Instruction Letter] -5, EP Tracking System Activities Management Oversight System (AMOS), Rev. 5

Records and Data

Matrix of Scenarios versus Shift Manager and Site Emergency Directors

PER 101086, Reutilized scenario resulted in Shift Manager being evaluated on same scenario. PER 79742, Ambulance Communications problems

PER 82137, EPIP-1, Table data not displayed

PER 81140, EPIP-3, Appendix A wrong date entered and faxed to Operations Duty Specialist PER 82142, OSC Staging Area craftsmen lacking Mask fits

PER 82145, Integrated Training Drill - Containment venting not reduced or isolated

PER 82147, 2005 Integrated Training Drill - 2-AOI 100-1 two procedure change identified

PER 84027, Alternate Source Term and Standby Liquid Control system questions

PER 86493, Incorrect revision of training material used during Maintenance Block training

PER 89240, Emergency Responders - two doors marked Emergency Exits were locked shut

PER 100950, Missed Performance Indicator during 2006 Blue Team Training Drill

PER 100952, Discrepancy identified on EOI Team dispatched from OSC

PER 102322, 3 of 5 candidates misapplied the Emergency Exposure Guidelines in EPIP-15

Section 4OA1: Performance Indicator (PI) Verification

Procedures

EPIL [Emergency Preparedness Instruction Letter] -15, Emergency Preparedness Performance Indicators, Rev. 10

Records and Data

Documentation of DEP opportunities from Operations Simulator evaluations on 04/27/2005, 06/8/2005, 07/13/2005, 10/5/2005,11/14/05, 11/19/05, 11/21/05, 11/28/05, 12/5/05, 12/12/05 Selected training records of drill/exercise participation by ERO personnel during 2005 R92051201851, 2005 Radiochemistry (Post Accident Sampling) Drill, 12/1/2005 EPIP-10, MERT, actual event 3/29/05 - contaminated injured person transported to hospital Blue Team Training Drill package (scenario, time line, event notification forms, player logs and completed procedures), 10/5/05

Green Team SAMG Training Drill package (scenario, time line, event notification forms, player logs and completed procedures), 4/26/06

Red Team Training Drill package (scenario, time line, event notification forms, player logs and completed procedures), 7/13/06

Blue Team Training Drill package (scenario, time line, event notification forms, player logs and completed procedures), 4/12/06

Data for Drill/Exercise Performance (1 quarter 2005 - 1 quarter 2006)

Siren weekly and monthly tests 4/05 thru 3/06

Siren Maintenance records 4/05 thru 3/06

LIST OF ACRONYMS

- ANS Alert and Notification System
- EAL Emergency Action Level
- EP Emergency Plan
- ERO Emergency Response Organization
- PI Performance Indicator