# Overview of Spent Fuel Storage Safety and Security

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# Overview

- History of Independent Spent Fuel Storage Installations (ISFSIs)
- Status of Independent Spent Fuel Storage Installations
- Safety and Security of Spent Fuel Storage
- Licensing Requirements of Spent Fuel Storage
- Regulatory Environment of Spent Fuel Storage
- Changes to National Strategy in Spent Fuel Management
- Status of Private Fuel Storage (PFS)

### History of Independent Spent Fuel Storage Installations (ISFSI)

#### ➤ 10 CFR Part 72 promulgated in 1980

- G. E. Morris licensed in 1982 as first away-fromreactor ISFSI (wet storage)
- Surry Nuclear Power Plant ISFSI licensed in 1986 as first dry storage ISFSI
- Part 72 General License Authorized in 1990
- Multipurpose canister concept developed in early to mid 1990s
- 12 ISFSIs licensed by 1999
- Over 50 ISFSIs projected by 2010 as power plants continue to need expanded spent fuel storage capacity

Status of Independent Spent Fuel **Storage Installations** ≻43 Licensed ISFSIs in 27 States >13 announced plans for new ISFSIs > Over 800 loaded dry casks >15 approved storage cask designs >8 dual purpose (storage & transportation) cask designs

## **ISFSI Safety Record**

First cask placed in service July 1986

- Typical operating power plant loads 3-5 casks per refueling outage.
- Continued NRC inspection and monitoring of cask loading activities.
- Outstanding safety record No spent fuel storage cask releases
- Passive systems of dry cask storage pose small risk

# Spent Fuel Storage Safety Achieved Through:

Established legal and regulatory framework > Regulations, guidance and orders provide framework for safe management Rigorous technical and regulatory review  $\succ$  Inspections, audits, surveys, and continued questioning attitude confirm safe practice Collaborative research with DOE and industry on evolving technical issues > Constant focus on public outreach efforts

## Spent Fuel Storage Security

- Following 9/11, NRC issued advisories and orders for increased security measures at spent fuel storage sites, including, for example:
  - Increased guards and patrols
  - Augmented security forces and capabilities
  - Installation of additional barriers
- NRC conducted security assessments of spent fuel storage casks
- NRC has enhanced coordination with Federal, State and local response and law enforcement organizations

# Spent Fuel Storage Modes: Wet vs. Dry Storage

Spent fuel can be safely stored in wet storage (pools) and dry storage (casks), and both are reliable options for spent fuel storage

Wet storage is an essential component of safe spent fuel management

NRC views dry storage as an accepted method for supplementary storage at operating plants

# **ISFSI Licensing Requirements**

#### Site Specific Licensing

- Available to Part 50 (reactor) licensees and other applicants
- 15 site-specific licenses issued
- Application Submitted to NRC
  - Safety Analysis Report
  - Environmental Report
- Opportunity for Hearing Provided

# **ISFSI Licensing Requirements**

#### General Licensing

- Applicable only to Part 50 (reactor) licensees
- 28 generally-licensed ISFSIs
- Requires use of NRC-certified casks
- No further NRC license review required
- Requires licensee site evaluation for compatibility with cask design

# Regulatory Environment of Spent Fuel Storage

Nuclear power plants reaching pool capacity
Increasing complexity of storage cask design applications
Uncertainty about timing and availability of

disposal

Significant public interest in storage and transportation of spent fuel

New proposals for spent fuel management

Changes to National Strategy for Spent Fuel Management

Global Nuclear Energy Partnership

Transport, Aging and Disposal Canister

Possible Consolidation of Interim Storage Facilities

# Integral Spent Fuel Management Strategy

Need to preserve flexibility and alternatives for spent fuel management

Final choice complex because of societal, political, and resource issues

Regulatory processes must be ready to consider all realistic alternatives

Requires investment of national resources

# Status of Private Fuel Storage

- Application received: June 1997
- NRC Staff's Final Safety Evaluation Report and Final Environmental Impact Statement issued: December 2001
- Hearing held before Atomic Safety and Licensing Board in 2000-2005
- NRC issued the PFS license 2/21/06
- The State of Utah filed a Petition before the U.S. Court of Appeals, District of Columbia Circuit, for review of NRC's decision to authorize the PFS license
- PFS is required to obtain BIA final approval of lease and BLM approval of right-of-way for rail line

# Summary

- NRC ensures that spent fuel storage, regardless of method (wet or dry), is safe and secure
- Process for licensing spent fuel storage facilities is well understood and practiced
- NRC continues to monitor the changes to the national strategy for spent fuel management
- First away-from-reactor ISFSI (PFS) is example of process for licensing consolidated interim storage site

# **Background Slides**



# Spent Fuel Storage Facilities

Sector	Туре	Number of Facilities	Inventory (MTHM)
Government	Pool Storage	2	52
	Dry Cask Storage	11	2,399
	Research and Test Reactors	6	1
Commercial	University Research Reactors	30	1
	Other Research and Test Reactors	5	<1
	At-Reactor Storage Pools	99	49,000
	Independent Spent Fuel Storage Facilities (ISFSI)	42	6,200

# **PFS Facility**



# How Many Yucca Mountains?

Number of Repositories Needed at 70,000 Metric Tons Each\*

Nuclear Futures		Existing License Completion	Extended License Completion	Continuing Level Energy Generation	Continuing Market Share Generation	Growing Market Share Generation
Cumulative discharged fuel in the year 2100 (metric ton)		100,000	120,000	250,000	600,000	1,400,000
		Existing Reactors Only		Existing and New Reactors		
No Recycle	Once-Through	2	2	4	9	20
	Once-Through, High Burnup Fuels	2	2	3	7	17
Reprocessing and Recycle	Limited Recycle, High Burnup Fuels	Recycle Not Recommended		2	5	10
	Transitional and Sustainable Recycle			1	1	1

Extended License Completion – Nuclear plants are retired after 60 years

Continuing Level Energy Generation - Replacement plants are built as current plants retire

Continuing Market Share Generation – Replacement plants and additional plants are built to maintain nuclear energy's 20% electricity market share (1.8% growth)

Growing Market Share Generation – Nuclear market share grows, both for electricity and for hydrogen production (3.2% growth)

\*This data was obtained from DOE (2006).