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Renewal  
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PUBLIC MEETING TO DISCUSS  
DRAFT ENVIRONMENTAL IMPACT STATEMENT  
FOR  
MONTICELLO NUCLEAR GENERATING PLANT  
LICENSE RENEWAL APPLICATION

Held  
Wednesday, March 22, 2006  
1:30 p.m.

Monticello Community Center  
505 Walnut Street  
Monticello, Minnesota

Transcript of Proceedings

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1 P-R-O-C-E-E-D-I-N-G-S

2 1:30 P.M.

3 CHIP CAMERON: If we could have everybody  
4 take their seats, we'll get started with this  
5 afternoon's meeting.

6 (Pause.)

7 Good afternoon, everyone. My name is Chip  
8 Cameron, and I'm the Special Counsel for Public  
9 Liaison at the Nuclear Regulatory Commission, the  
10 NRC, and I just would like to welcome all of you to  
11 the NRC's public meeting.

12 And our subject today is the Environmental  
13 Review that the NRC is conducting as part of its  
14 evaluation of an application that we received from  
15 Nuclear Management Company to renew the operating  
16 license at the Monticello facility.

17 And I'm going to be your facilitator this  
18 afternoon, and my job generally is to try to help all  
19 of you to have a productive meeting today.

20 And I just wanted to talk a little bit  
21 about some meeting process items before we get to the  
22 substance of our discussions this afternoon. And I'd  
23 like to address the meeting format; secondly, some  
24 very simple ground rules; and, third, just to  
25 introduce you to the NRC staff and expert consultants

1 that are helping us on the Environmental Review.

2 In terms of the format, it is basically a  
3 two-part format. We're going to do some  
4 presentations by the NRC staff to begin with to give  
5 you some background not only on the process that the  
6 NRC goes through to evaluate an application like this  
7 to renew an operating license, but specifically we  
8 want to tell you about the findings and the  
9 conclusions that are in the Draft Environmental  
10 Impact Statement that we did on this application.

11 And after those presentations -- in fact,  
12 during the presentations we'll go on to see if  
13 there's any questions that you have on the process,  
14 any questions that you have about what's in the Draft  
15 Environmental Impact Statement.

16 The second part of the meeting is to give  
17 you an opportunity to give us any concerns,  
18 recommendations, advice on the Draft Environmental  
19 Impact Statement.

20 And often we hear concerns and advice about  
21 the license renewal process generally, but, as the  
22 staff will tell you, the NRC staff will tell you,  
23 we're taking written comments on these issues, but we  
24 wanted to be here this afternoon to talk to you  
25 personally, to hear from you personally, so there's

1 an opportunity to make comments; and those comments  
2 will, of course, carry the same weight as written  
3 comments.

4 We have Sheila Smith as our court reporter  
5 today, and she's taking a transcript of the meeting,  
6 so that will be our formal record of your comments,  
7 and that transcript will be available to anybody in  
8 the public who wants a copy of it.

9 In terms of ground rules, very simple:

10 If you have questions about the NRC  
11 presentations --

12 And usually we like to let the presenter  
13 finish their whole presentation before we go on to  
14 comments so that we can get it all in.

15 But if you have a question, if you could  
16 just signal me, and I'll bring this cordless  
17 microphone out to you and if you could just introduce  
18 yourself to us, and we'll try to answer your  
19 questions to the best of our ability today.

20 I would just ask that only one person speak  
21 at a time, most importantly so that we can all give  
22 our full attention to whomever has the floor at the  
23 moment but also so that Sheila can get a clean  
24 transcript so that she knows who is speaking.

25 And try to be to the point. Sometimes it's

1 hard to be concise on issues like this, but -- I  
2 don't think we're going to have any problem getting  
3 to hear from everybody who wants to speak today, but  
4 usually I like to remind people to try to be concise  
5 if we have a lot of people who want to talk; then  
6 that helps too to make sure that everybody has a  
7 chance to speak.

8           And then we'll go to the comment period.  
9 If you filled out a yellow card, we'll know that you  
10 want to talk.

11           If you decide that you want to speak after  
12 hearing the presentations, just tell me that and  
13 we'll get you up here to comment.

14           In terms of our speakers today, we're going  
15 to first go to Rani Franovich, who is right here  
16 (indicating), and she's going to do a welcome and an  
17 overview of license renewal. Rani is the Branch  
18 Chief for the Environmental Review and license  
19 renewal, and I'll tell you a little bit more about  
20 her in a minute.

21           We'll then go to questions.

22           Then we have Jennifer Davis, who is the  
23 Project Manager for the Environmental Review on this  
24 license application, a very important position  
25 because the Environmental Review is one of the

1 cornerstones of our evaluation, and she's going to  
2 tell you about the Environmental Review specifically.

3 We also have Crystal Quinly with us, and  
4 Crystal is one of our expert consultants that helps  
5 us with the Environmental Review. She's the team  
6 leader of some scientists who have looked at  
7 environmental aspects of the Monticello facility.  
8 She'll be talking to that.

9 And we have a very special part of the  
10 Environmental Impact Statements that's a Severe  
11 Accident Mitigation Analysis, I believe, and we have  
12 Mr. Bob Palla from the NRC staff, he'll talk to you  
13 about that.

14 Again, we'll have questions on all of this  
15 from you, and I would just thank all of you for being  
16 here to help us with this evaluation.

17 And let me just give you some background on  
18 Rani and our speakers.

19 Rani has been with the agency for about  
20 fifteen years now, and she's had a variety of  
21 responsibilities there. She's been a project manager  
22 on the safety aspects of license renewal, and that  
23 will become clearer to you as you hear the staff  
24 presentations; but she also was one of our resident  
25 inspectors, and you'll hear more about that also.



1           But Rani was a resident inspector at  
2           Catawba Nuclear Power Plant in South Carolina, and  
3           she has a Bachelors in psychology and also a Masters  
4           in industrial and systems engineering, both from that  
5           famous school, Virginia Tech. And that's the short  
6           name for it, Virginia Tech.

7           Jenny Davis, our Environmental Project  
8           Manager, has been with the agency for about four  
9           years, now doing Environmental Review projects on  
10          license renewal and other things.

11          She's an archaeologist by training; her  
12          major was in historic preservation. She has a  
13          Bachelors in historic preservation from Mary  
14          Washington College in Fredricksburg, Virginia.

15          Our team leader from the Lawrence Livermore  
16          National Lab, Crystal Quinly, has an environmental  
17          science degree from Cal State, California State, and  
18          she's been with the Lawrence Livermore National Lab  
19          for about seven years doing various Environmental  
20          Review projects.

21          And Bob Palla, our probabilistic risk  
22          analysis and severe accident analysis expert, is with  
23          the Probabilistic Risk Assessment Branch within our  
24          Office of Nuclear Reactor Regulation at NRC  
25          Headquarters in Rockville, Maryland. And Bob has --

1 he has a Bachelors and a Masters in mechanical  
2 engineering from the University of Maryland.

3 And with that, I'm going to turn it over to  
4 Rani at this point.

5 RANI FRANOVICH: Thank you, Chip.

6 And thank you all for taking the time --

7 Can you hear me?

8 Thank you all for taking the time to come  
9 to this meeting today. I hope the information we  
10 provide will help you to understand the process we're  
11 going through and what we've done so far and the role  
12 you can play in helping us make sure that the Final  
13 Environmental Impact Statement for Monticello license  
14 renewal is accurate.

15 I'd like to start off by saying -- or  
16 briefly going over the agenda the purposes of today's  
17 meeting.

18 First we'll explain the NRC's license  
19 renewal process for nuclear power plants with  
20 emphasis on the environmental review process.

21 Then we're going to present the preliminary  
22 findings of our environmental review, which assesses  
23 the impacts associated with extending the operation  
24 of Monticello Nuclear Generating Plant for an  
25 additional twenty years.

1           Then really the most important part of  
2 today's meeting is for us to receive any comments you  
3 may have on our Draft Environmental Impact Statement.

4           We also will give you some information  
5 about the schedule for the balance of the staff's  
6 review and let you know how you can submit comments  
7 to us in the future.

8           At the conclusion of the staff's  
9 presentation, we will be happy to answer any  
10 questions you might have. However, I must ask you to  
11 limit your participation to questions only and hold  
12 your comments until the appropriate time during  
13 today's meeting.

14           Once all the questions are answered, we can  
15 begin to receive any comments that you have on the  
16 Draft Environmental Impact Statement.

17           Before I get into a discussion of the  
18 license renewal process, I'd like to take a minute to  
19 talk about the NRC in terms of what we do and what  
20 our mission is.

21           The Atomic Energy Act is the legislation  
22 that authorizes the NRC to issue operating licenses.  
23 The Atomic Energy Acts provides for a 40-year license  
24 term for power reactors. This 40-year term is based  
25 primarily on economic considerations and antitrust

1 factors, not on safety limitations of the plant.

2 The Atomic Energy Act also authorizes the  
3 NRC to regulate the civilian use of nuclear materials  
4 in the United States.

5 In exercising that authority the NRC's  
6 mission is threefold: To protect health and safety;  
7 to promote the common defense and security; and to  
8 protect the environment.

9 The NRC accomplishes its mission through a  
10 combination of regulatory programs and processes such  
11 as conducting inspections, issuing enforcement  
12 actions, assessing licensee performance, and  
13 evaluating operating experience for nuclear power  
14 plants across the country and internationally.

15 The regulations that the NRC enforces are  
16 contained in Title 10 of the Code of Federal  
17 Regulations, which we commonly refer to as the "10  
18 CFR."

19 As I've mentioned, the Atomic Energy Act  
20 provides for a 40-year license term for power  
21 reactors. Our regulations also include provisions  
22 for extending plant operation for up to an additional  
23 twenty years. For Monticello, the operating license  
24 will expire on September 8th, 2010.

25 Monticello is owned by Northern States

1 Power Company, a wholly-owned utility operating  
2 subsidiary of Xcel Energy, Inc., and is licensed to  
3 operate by Nuclear Management Company,  
4 LLC.

5 Nuclear Management Company has requested  
6 license renewal for Monticello. As part of the NRC's  
7 review of that license renewal application, we have  
8 performed the environmental review to look at the  
9 impacts of an additional twenty years of operation on  
10 the environment.

11 We held a meeting here in June of 2005 to  
12 seek your input regarding the issues we needed to  
13 evaluate.

14 We indicated at that earlier scoping  
15 meeting that we would return to Monticello to present  
16 the preliminary results documented in our Draft  
17 Environmental Impact Statement. That is the purpose  
18 of today's meeting.

19 The NRC's license renewal review is similar  
20 to the original licensing process in that it involves  
21 two parts, an environmental review and a safety  
22 review.

23 This slide gives a big picture overview of  
24 the license renewal process which involve those two  
25 parallel review paths.

1 I'm going to briefly describe these two  
2 review processes, starting with the safety review.

3 You might ask, "What does the safety review  
4 consider?"

5 For license renewal, safety review focuses  
6 on aging management on systems, structures, and  
7 components that are important to safety as defined by  
8 the license renewal scoping criteria contained in  
9 10 CFR Part 54.

10 The license renewal safety review does not  
11 assess current operational issues such as security,  
12 emergency planning, and safety performance.

13 The NRC monitors and provides regulatory  
14 oversight of these issues on an ongoing basis under  
15 the current operating license. Because the NRC is  
16 addressing these current operating issues on a  
17 continuing basis, we do not re-evaluate them in  
18 license renewal.

19 As I have mentioned, the license renewal  
20 safety review focuses on plant aging and programs  
21 that the licensee has already implemented or will  
22 implement to manage the effects of aging.

23 Let me introduce Dan Merzke, the Safety  
24 Project Manager.

25 Dan, if you don't mind standing up.

1 Dan is in charge of the staff safety  
2 review. The safety review involves the NRC staff's  
3 evaluation of technical information that is contained  
4 in the license renewal application. This is referred  
5 to as the staff's safety evaluation.

6 The NRC staff also conducts audits as part  
7 of its safety evaluation. There is a team of about  
8 30 NRC technical reviewers and contractors who are  
9 conducting the safety evaluation at this time.

10 The safety review also includes plant  
11 inspections. The inspections are conducted by a team  
12 of inspectors from both Headquarters and the NRC's  
13 Region 3 office near Chicago, Illinois.

14 A representative of our inspection program  
15 is here today. The Senior Resident Inspector is  
16 Scott Thomas.

17 Scott, if you don't mind standing up.  
18 Thank you.

19 The staff documents the results of its  
20 review in a Safety Evaluation Report. That report is  
21 then independently reviewed by the Advisory Committee  
22 on Reactor Safeguards, or the ACRS.

23 The ACRS is a group of nationally-  
24 recognized technical experts that serve as a  
25 consulting body to the Commission. They review each

1 license renewal application and the Safety Evaluation  
2 Report; they form their own conclusions and  
3 recommendations on the requested action, and they  
4 report those conclusions and recommendations directly  
5 to the Commission.

6 This slide illustrates how these various  
7 activities make up the safety review process. I  
8 would like to point out that these hexagons  
9 (indicating), these represent opportunities for  
10 public participation during our process.

11 Also, the staff will present the results of  
12 its safety review to the ACRS, and that presentation  
13 will be open to the public.

14 The second part of the review process  
15 involves an environmental review. The environmental  
16 Review, which Jennifer will discuss in more detail in  
17 a few minutes, evaluates the impacts of license  
18 renewal on a number of areas, including ecology,  
19 hydrology, cultural resources, and socioeconomic  
20 issues, among others.

21 The environmental review involves scoping  
22 activities and the development of a draft supplement  
23 to the Generic Environmental Impact Statement for  
24 license renewal of nuclear plants, also referred to  
25 as "the GEIS." The GEIS forms the basis for



1 plant-specific environmental reviews.

2 The Draft Environmental Impact Statement  
3 for Monticello has been published for comment, and  
4 we're here today to briefly discuss the results and  
5 receive your comments.

6 In September of this year we will be  
7 issuing the final version of this Environmental  
8 Impact Statement, which will document how the staff  
9 addresses the comments that we receive here today at  
10 this meeting or in writing.

11 So the final agency decision on whether or  
12 not to issue a renewed operating license depends on  
13 several inputs:

14 Inspection reports and a confirmatory  
15 letter from the Region 3 Administrator;

16 Conclusions and recommendation of the ACRS,  
17 which are documented in the letter to the Commission;

18 The Safety Evaluation Report, which  
19 documents the results of the staff safety review;

20 And the Final Environmental Impact  
21 Statement, which documents the results of the staff's  
22 environmental review.

23 Again, the hexagons on the slide indicate  
24 opportunities for public participation. The first  
25 opportunity was during the scoping period and the

1 meetings back in June of 2005. Many of you may have  
2 attended that meeting.

3 This meeting on the Draft Environmental  
4 Impact Statement is another opportunity for public  
5 participation.

6 No contentions were admitted to a hearing,  
7 so that is not applicable here.

8 That concludes my presentation of the NRC  
9 and general overview of the license renewal process.

10 And before I turn the mic over to  
11 Jennifer, are there any questions that I can answer  
12 at this time?

13 CHIP CAMERON: Anybody have a question on  
14 the NRC process, what we're looking at?

15 (No response.)

16 RANI FRANOVICH: Okay. Very good.

17 CHIP CAMERON: Great.

18 RANI FRANOVICH: Thanks again for coming to  
19 our public meeting. Your participation is very  
20 important to this process.

21 Jennifer?

22 JENNIFER DAVIS: One other thing I'd like  
23 to mention: If these slides that show the process  
24 portions are too small to read in your handouts, we  
25 do have enlarged printouts in the back if you just

1 stop by the registration desk.

2 Good afternoon. My name is Jennifer Davis,  
3 and I'm an Environmental Project Manager on the NRC  
4 staff. My responsibility is to coordinate the  
5 activities of the NRC staff and various environmental  
6 experts at National Laboratories to develop an  
7 Environmental Impact Statement, or EIS as we call it,  
8 associated with the license renewal of Monticello.

9 The National Environmental Policy Act of  
10 1969 requires that federal agencies follow a  
11 systematic approach in evaluating environmental  
12 impacts associated with certain actions.

13 We're required to consider the impacts of  
14 the proposed action and also any mitigation for those  
15 impacts that we consider to be significant.

16 We're also required to consider  
17 alternatives to the proposed action, which in this  
18 case is license renewal, and that includes the  
19 no-action alternative.

20 The National Environmental Policy Act and  
21 our EIS are disclosure tools. They are specifically  
22 structured to involve public participation, and this  
23 meeting is part of facilitating our public process.

24 So today we are here to collect your  
25 comments on our Draft Environmental Impact Statement,

1 and these comments will be considered and included in  
2 our Final Environmental Impact Statement.

3 The NRC staff developed a Generic  
4 Environmental Impact Statement for the license  
5 renewal of nuclear plants, or the GEIS as we call it.

6 The GEIS addressed a number of issues that  
7 are common to all nuclear plants. The staff is  
8 supplementing the GEIS with a Monticello-specific  
9 supplement which addresses issues that are specific  
10 to this site.

11 The staff also evaluates the conclusions  
12 reached within the GEIS to determine if there is any  
13 new and significant information that would change any  
14 of those conclusions.

15 Now, I'd like to provide a little more  
16 information about the GEIS. In the mid 1990s the NRC  
17 was faced with the prospect of preparing site-  
18 specific EISs for a number of plants requesting  
19 license renewal.

20 After assessing the impacts associated with  
21 license renewal, the NRC decided to classify  
22 environmental impacts called "issues" that could  
23 possibly occur at a plant.

24 The staff then determined which of these  
25 issues were common to all plants and that had the

1 same impact level. The NRC calls these Category 1  
2 issues and made the same or generic determination  
3 about their impact in the GEIS.

4 During the review of the 92 issues the  
5 staff identified 23 issues that a determination  
6 could not be made generically. Evaluation of  
7 these 23 issues would be done on a site-specific  
8 basis, and they are referred to as "Category  
9 2 issues."

10 The staff prepares an EIS for each plant  
11 that requests license renewal. This impact statement  
12 takes the form of a supplement to the GEIS. This  
13 supplement evaluates all issues pertaining to a  
14 specific site and addresses all relevant Category 2  
15 issues on a site-specific basis.

16 The NRC did not rule out the possibility  
17 that the generic conclusions in the GEIS may not  
18 apply to a specific plant. If new and significant  
19 information is found during the review that  
20 contradicts the conclusions within the GEIS, then  
21 staff will perform a site-specific analysis on that  
22 particular issue.

23 Back in June of 2005 the NRC review team  
24 conducted a site audit, gathered information from  
25 public, state, and local officials, public interest

1 groups, and other federal agencies in order to  
2 produce our draft supplement for Monticello, and  
3 today we are here to discuss this draft supplement.

4 I guess I'll give you a quick minute to  
5 read this slide. This slide shows our decision  
6 standard for the Environmental Review. Simply put,  
7 "Is license renewal acceptable from an environmental  
8 standpoint?"

9 (Pause.)

10 This slide shows important milestone dates  
11 in the Environmental Review. The highlighted dates  
12 indicate opportunities for public involvement during  
13 our Environmental Review.

14 We received NMC's application requesting  
15 license renewal of Monticello on March 24, 2005.

16 On June 2nd, 2005, the NRC issued a *Federal*  
17 *Register* notice of intent to prepare an environmental  
18 Impact statement and conduct scoping.

19 Two public meetings were held in the  
20 Monticello area on June 30th. Many of you may have  
21 attended those meetings and provided your comments to  
22 us at that date.

23 The scoping period ended on August 2nd, and  
24 a Scoping Summary Report was issued on October 7th.  
25 This report addressed all comments received from all

1 sources during the scoping period.

2 If you would like to review the Scoping  
3 Summary Report or take a copy home with you, we do  
4 have some available in the back of the room.

5 Comments received during the scoping period  
6 and that are within the scope of the environmental  
7 review are included in Appendix A of the Draft  
8 Supplemental Environmental Impact Statement.

9 The Draft EIS was published on January  
10 23rd, 2006. We are currently accepting public  
11 comments on the draft until May 4th of this year.

12 Today's meeting is being transcribed, and  
13 comments here carry the same weight as written  
14 comments submitted to the NRC.

15 Once the comment period closes, we will  
16 issue a Final EIS, which we expect to publish in  
17 September of this year.

18 All comments received will be considered,  
19 and a response to each comment will be provided  
20 within the Final EIS.

21 And now I'd like to turn things over to  
22 Crystal to discuss the Lab's role in the  
23 environmental review.

24 Any questions?

25 CHIP CAMERON: Does anybody -- just before

1 we get to the substance which Crystal is going to  
2 discuss, does anybody have any questions on the  
3 process or schedule or anything?

4 (No Response.)

5 Okay. Great.

6 Crystal Quinly.

7 CRYSTAL QUINLY: Good afternoon. As Chip  
8 said, I'm Crystal Quinly. I work for the University  
9 of California at Lawrence Livermore National  
10 Laboratory.

11 The NRC contracted with us to provide the  
12 expertise necessary to evaluate the impacts of  
13 license renewal at Monticello.

14 The team consists of nine members from the  
15 Lawrence Livermore National Laboratory, Pacific  
16 Northwest National Laboratory in Washington, and the  
17 Argonne National Laboratory in Illinois.

18 The expertise we provide for the Monticello  
19 license renewal and for alternatives are shown on  
20 this slide: atmospheric science, socioeconomics,  
21 archaeology, terrestrial ecology, aquatic ecology,  
22 land use, radiation protection, nuclear safety, and  
23 regulatory compliance.

24 For each environmental issue identified an  
25 impact level is assigned.



1           For a small impact the effect is not  
2 detectable or too small to destabilize or noticeably  
3 alter any important attribute of the resource.

4           For example, the operation of the  
5 Monticello plant may cause the loss of adult and  
6 juvenile fish at the intake structure. If the loss  
7 of fish is so small that it cannot be detected in  
8 relation to the total population in the river, the  
9 impact would be small.

10           For a moderate impact the effect is  
11 sufficient to alter noticeably but not destabilize  
12 important attributes of the resource.

13           Again, for example, if the losses cause the  
14 population to decline but then stabilize at a lower  
15 level, the impact would be moderate.

16           And for an impact to be considered large  
17 the effect must be clearly noticeable and sufficient  
18 to destabilize important attributes of the resource.

19           The final example is if losses at the  
20 intake structure cause the fish population to decline  
21 to the point where it cannot stabilize and  
22 continually declines, then the impact would be large.

23           When the team evaluated the impacts from  
24 continued operations at Monticello, we considered  
25 information from a wide variety of sources.

1           We considered what the licensee had to say  
2           in the environmental report.

3           In June we conducted a site audit during  
4           which we toured site, interviewed plant personnel,  
5           and reviewed documentation of plant operations.

6           We also talked to federal, state, and local  
7           officials as well as local service agencies.

8           Lastly, we considered all of the public  
9           comments we received in the Scoping Summary Report  
10          dated October 7th, 2005, and issued responses. These  
11          comments are listed in Appendix A along with the  
12          NRC's responses.

13          This body of information is the basis for  
14          the analysis and preliminary conclusions in this  
15          Monticello Supplement.

16          The central analyses in the Monticello  
17          Supplement are presented in Chapters 2, 4, 5, and 8.

18          In Chapter 2 we discuss the plant, its  
19          operation, and the environment around the plant.

20          In Chapter 4 we looked at the environmental  
21          impacts of routine operations during the 20-year  
22          license renewal term.

23          The team looked at issues related to the  
24          cooling system, transmission lines, radiological,  
25          socioeconomic, ground water use and quality,

1 threatened or endangered species, and accidents.

2 Chapter 5 contains the assessment of  
3 accidents.

4 And at this point I'd like to make a  
5 distinction: Environmental impacts from the routine  
6 day-to-day operation of the Monticello plant for  
7 another twenty years are considered separately from  
8 the impacts that could result from potential  
9 accidents during the license renewal term.

10 I will discuss impacts from routine  
11 operations, and Mr. Palla will discuss impacts from  
12 accidents in the next presentation.

13 Chapter 8 describes the alternatives to the  
14 proposed license renewal and their environmental  
15 impacts. Each of these issue areas are discussed in  
16 detail in the Monticello Supplement. I'm going to  
17 give you the highlights, but please feel free to ask  
18 me for more details if you have any questions.

19 One of the issues we looked at closely is  
20 the cooling system for the Monticello plant. This  
21 slide shows the layout of the cooling intake and  
22 discharge canal.

23 The issues that the team looked at on a  
24 site-specific basis include water use conflicts,  
25 entrainment and impingement of fish and shellfish,

1 heat shock, and microbiological organisms. We found  
2 that the potential impacts in these areas were small,  
3 and additional mitigation was not warranted.

4 There were also a number of Category 1  
5 issues related to the cooling system. These included  
6 issues related to discharges of sanitary waste, minor  
7 chemical spills, metals and chlorine.

8 Now, recall that as Category 1 issues NRC  
9 has already determined that these impacts were small.

10 The team evaluated all information we had  
11 available to see if there was any that was both new  
12 and significant for these issues. We did not find  
13 any, and therefore we adopted NRC's generic  
14 conclusions that the impact to the cooling system is  
15 small.

16 Radiological impacts are a Category 1  
17 issue, and the NRC has made a generic determination  
18 that the impact of radiological release during  
19 nuclear plant operations during the 20-year license  
20 are small; but because these releases are a concern,  
21 I want to discuss them in some detail.

22 All nuclear plants release small quantities  
23 of radioactive materials within strict regulations.  
24 During our site visit we walked down the systems and  
25 looked at the effluent release and monitoring program

1 documentation;

2 We looked at how the gaseous and liquid  
3 effluents were treated and released as well as how  
4 the solid wastes were treated, packaged, and shipped.

5 We looked at how the applicant determines  
6 and demonstrates that they are in compliance with the  
7 regulations for release of radiological effluents.

8 We also looked at data from on-site and  
9 near-site locations that the applicant monitors for  
10 airborne releases and direct radiation and other  
11 monitoring stations beyond the site boundary,  
12 including locations where water, milk, fish, and food  
13 products are sampled. We found that the maximum  
14 calculated doses for a member of the public are well  
15 within the annual limits.

16 Now, there is a near-unanimous consensus  
17 within the scientific community that these limits are  
18 protective of human health.

19 Since releases from the plant are not  
20 expected to increase on a year-to-year basis during  
21 the 20-year license renewal term and since we also  
22 found no new and significant information related to  
23 these issues, we adopted the generic conclusion that  
24 the radiological impact on human health and the  
25 environment are small.

1           There are two terrestrial species and one  
2 aquatic species listed as Federally threatened,  
3 endangered, or candidate species that have the  
4 potential to occur at Monticello or along its  
5 transmission lines.

6           A detailed biological assessment analyzing  
7 the effects of continuing operation and relicensing  
8 of Monticello was prepared and is included in  
9 Appendix E of the Monticello Supplement.

10           Based on this and additional independent  
11 analysis, the staff's preliminary determination is  
12 that the impact of operation of the Monticello plant  
13 during the license renewal period on threatened or  
14 endangered species would be small.

15           The last issue I'd like to talk about from  
16 Chapter 4 is cumulative impacts. These are impacts  
17 that are minor when considered individually but  
18 significant when considered with other past, present,  
19 or reasonably foreseeable future actions regardless  
20 of what agency or person undertakes these actions.

21           The staff considered cumulative impacts  
22 resulting from: Operation of the cooling water  
23 system; operation of the transmission lines; releases  
24 of radiation and radiological materials; sociological  
25 impacts; ground water use and quality impacts as well

1 as impacts to threatened and endangered species.

2 These impacts were evaluated to the end of  
3 the 20-year license renewal term; and I'd also like  
4 to note that the geographical boundary of the  
5 analysis was dependent upon the resource.

6 For instance, the area analyzing the  
7 transmission lines was different than the area  
8 analyzed for the cooling water system.

9 Our preliminary determination is that any  
10 cumulative impacts resulting from the operation of  
11 the Monticello plant during the license renewal  
12 period would be small.

13 The team also looked at these other  
14 environmental impacts (indicating). All issues for  
15 uranium fuel cycle and solid waste management as well  
16 as decommissioning are considered Category 1. For  
17 these issues no new and significant information was  
18 identified.

19 Between 2002 to 2003 Monticello generated  
20 about 4.8 million megawatt-hours of electricity. The  
21 team also evaluated the potential environmental  
22 impacts associated with the Monticello plant not  
23 continuing operation and replacing this generation  
24 with alternative power sources.

25 The team looked at the no-action

1 alternative -- that is, the unit is not relicensed.  
2 New generation coal-fired, gas-fired, coal  
3 gasification, new nuclear, purchased power,  
4 alternative technology such as wind, solar, and  
5 hydropower, and then a combination of alternatives.

6 For each alternative we looked at the same  
7 type of issues -- for example, water use, land use,  
8 ecology, and socioeconomics -- that we looked at for  
9 the operation of Monticello during the license  
10 renewal term.

11 For two alternatives, solar and wind, I'd  
12 like to describe the scale of the alternatives that  
13 we considered, because the scale is important in  
14 understanding our conclusions.

15 First solar: Based on the average solar  
16 energy available in Minnesota and the current  
17 conversion efficiencies of photovoltaic cells and  
18 solar thermal systems, between 8,000 to 21,000 acres  
19 would be required to replace the generation from the  
20 Monticello plant.

21 Regarding wind power, wind turbines have an  
22 average annual capacity factor of around 30 percent.  
23 As such as least 2000 megawatts of wind power would  
24 have to be developed to replace Monticello's 600  
25 megawatts. This would require about 90,000 square



1 acres of turbines to replace the generation from  
2 Monticello.

3 Due to the scale of the reasonable  
4 alternatives, the team's preliminary conclusion is  
5 that the environmental effects in at least some  
6 impact categories reach moderate or large  
7 significance.

8 For the 69 Category 1 issues presented in  
9 the Generic EIS that relate to Monticello we found no  
10 information that was both new and significant.  
11 Therefore, we have preliminarily adopted the  
12 conclusion that the impact of these issues is small.

13 The team analyzed the remaining Category 2  
14 issues in the Supplement, and we found the  
15 environmental effects resulting from these issues  
16 were also small.

17 During our review, the team found no new  
18 issues that were not already known.

19 Last, we found that the environmental  
20 effects of alternatives, at least in some impact  
21 categories, reached moderate or large significance.

22 Now I'd like to turn it back to Chip to see  
23 if there are any questions.

24 CHIP CAMERON: Thank you, Crystal.

25 Are there any questions about the findings

1 in the environmental review before we get to the --

2 Is this on?

3 (Off the record discussion.)

4 It's on. But it's not -- the mic's on,  
5 but for some reason it's not coming on.

6 At any rate, any questions for Crystal?

7 Yes, sir.

8 PURVES TODD: I'm just wondering --

9 CHIP CAMERON: And we need to get you,  
10 while we're fixing the mic --

11 Would you mind coming up here and just  
12 asking your question? I know it's inconvenient, but  
13 it will help us to get on the --

14 Is it working now, Mike?

15 All right. Well, you're here, so you might  
16 as well go ahead.

17 PURVES TODD: My question is would the  
18 statement have been changed at all if you hadn't used  
19 natural gas or oil in your analysis?

20 CHIP CAMERON: Sir, what was your -- your  
21 name is?

22 PURVES TODD: Purves Todd.

23 CHIP CAMERON: Purves -- this is Purves  
24 Todd. Thank you. Thank you very much, Mr. Todd.

25 Crystal?

1           CRYSTAL QUINLY:  Actually, we did look --  
2           in the alternatives --

3           PURVES TODD:  Yes, I saw you had natural  
4           gas and oil in there.

5           CRYSTAL QUINLY:  We did look at those, yes.

6           PURVES TODD:  But if you hadn't used  
7           those --

8           CHIP CAMERON:  We'll have to get you on the  
9           microphone, Mr. Todd.

10          PURVES TODD:  Just basically if you hadn't  
11          used it, I think that the impact of this facility  
12          being shut down would have been much greater in your  
13          analysis if you couldn't use natural gas or oil.

14          You pretty well explained the wind and  
15          solar.

16          CRYSTAL QUINLY:  Right.

17          CHIP CAMERON:  Except we did look at  
18          natural gas and oil.

19          CRYSTAL QUINLY:  Yeah, we did look at both  
20          of those and including coal gasification.

21          PURVES TODD:  As alternatives.

22          CHIP CAMERON:  And I think Mr. Todd's  
23          point -- he's making a point about --

24          CRYSTAL QUINLY:  Okay.

25          PURVES TODD:  I'll be talking later.

1 CHIP CAMERON: Yeah. Okay. Good.

2 All right. Anybody else?

3 (No response.)

4 And now we have Bob Palla, who's going to  
5 talk about something called "SAMAs," which are severe  
6 accident mitigation alternatives.

7 Bob Palla.

8 BOB PALLA: Yeah, good afternoon. My name  
9 is Bob Palla. I'm with the Division of Risk  
10 Assessment at NRC, and I'll be discussing the  
11 environmental impacts of postulated accidents.

12 These impacts are described in Section 5 of  
13 the Generic Environmental Impact Statement, or the  
14 GEIS as we call it.

15 The GEIS evaluates two classes of  
16 accidents. These are called design-basis accidents  
17 and severe accidents.

18 The design-basis accidents consist of a  
19 broad spectrum of postulated accidents that both the  
20 licensee and the NRC staff evaluate to ensure that  
21 the plant could respond to the events without undue  
22 risk to the public.

23 The ability of the plant to withstand these  
24 accidents has to be demonstrated before the plant's  
25 granted a license; and since the licensee has to

1 demonstrate acceptable plant performance for the  
2 design-basis accidents throughout the life of the  
3 plant, the Commission has determined that the  
4 environmental impact of design-basis accidents is of  
5 small significance.

6           Neither the licensee nor the NRC is aware  
7 of any new and significant information on the  
8 capability of the Monticello plant to withstand  
9 design-basis accidents; therefore, the staff  
10 concludes that there are no impacts related to  
11 design-basis accidents beyond those that are  
12 discussed in the GEIS.

13           The second category of accidents evaluated  
14 in the GEIS are the severe accidents. Severe  
15 accidents are by definition more severe than  
16 design-basis accidents because they can result in  
17 substantial damage to the reactor core.

18           The Commission found in the GEIS that the  
19 risk of a severe accident is small for all plants,  
20 and by this I mean the probabilistically-weighted  
21 consequences.

22           Nevertheless, the Commission determined  
23 that alternatives to mitigate severe accidents must  
24 be considered for all plants that have not done so.

25           The SAMA evaluation is a site-specific

1 assessment and is a Category 2 issue, as was  
2 explained earlier.

3 The SAMA review for Monticello is  
4 summarized in Section 5.2 of the GEIS Supplement, and  
5 it's described in more detail in Appendix G of the  
6 GEIS Supplement.

7 The purpose of the performing the SAMA  
8 evaluation is to ensure that plant changes with the  
9 potential for improving severe accident safety  
10 performance are identified and evaluated.

11 The scope of potential plant improvements  
12 that were considered included hardware modifications,  
13 procedure changes, training program improvements --  
14 basically a full spectrum of potential changes.

15 The scope includes SAMAs that would prevent  
16 core damage as well as SAMAs that would improve  
17 containment performance given that a core damage  
18 event were to occur.

19 The SAMA evaluation consists of a four-step  
20 process as listed on that slide.

21 The first step is to characterize overall  
22 plant risk and leading contributors to risk. This  
23 typically involves extensive use of the  
24 plant-specific probabilistic safety assessment study,  
25 which is also known as the PSA.

1           The PSA is a study that identifies  
2 different combinations of system and equipment  
3 failures and human errors that would be needed to  
4 occur together in order for an accident to progress  
5 to either core damage or containment failure.

6           The second step is to identify potential  
7 improvements that could further reduce risk.  
8 Information from the PSA such as the dominant  
9 accident sequences is used to help identify plant  
10 improvements that would have the greatest impact in  
11 reducing risk.

12           Improvements identified in other NRC and  
13 industry studies as well as SAMA analyses for other  
14 plants are also considered.

15           The third step in the evaluation is to  
16 quantify the risk reduction potential and the  
17 implementation costs for each improvement.

18           The risk reduction and the implementation  
19 costs for each SAMA are typically estimated using a  
20 bounding analysis.

21           The risk reduction is generally  
22 over-estimated by assuming that the plant improvement  
23 is completely effective in eliminating the accident  
24 sequences that it is intended to address.

25           The implementation costs are generally

1 under-estimated by neglecting certain cost factors  
2 such as maintenance costs and surveillance costs  
3 associated with the improvement.

4 The risk reduction and the cost estimates  
5 are then used in the final step to determine whether  
6 implementation of any of the improvements can be  
7 justified.

8 In determining whether an improvement is  
9 justified, the NRC staff looks at three factors:

10 The first is whether the improvement is  
11 cost beneficial. In other words, is the estimated  
12 benefit greater than the estimated implementation  
13 cost of the SAMA.

14 The second factor is whether the  
15 improvement provides a significant reduction in total  
16 risk. For example, does it eliminate a sequence or a  
17 containment failure mode that contributes to a large  
18 fraction of the plant risk.

19 The third factor is whether the risk  
20 reduction is associated with aging effects during a  
21 period of extended operation, in which case if it was  
22 we would consider implementation of the SAMA as part  
23 of the license renewal process.

24 The preliminary results of the Monticello  
25 SAMA evaluation are summarized on this slide. Forty



1 candidate improvements were identified for Monticello  
2 based on review of the plant-specific PSA and  
3 dominant risk contributors at Monticello as well as  
4 SAMA analyses performed for other plants.

5 The licensee reduced the number of  
6 candidate SAMAs to 16 based on a multi-step screening  
7 process.

8 Factors considered during the screening  
9 included whether the SAMA is not applicable to  
10 Monticello due to design differences; whether it has  
11 already been implemented or addressed in the existing  
12 Monticello design, procedures, or training programs;  
13 and whether the SAMA would involve extensive plant  
14 changes that would clearly be in excess of the  
15 maximum benefit associated with completely  
16 eliminating all severe accident risk.

17 A more detailed assessment of the risk  
18 reduction potential and implementation costs was then  
19 performed for each of the 16 remaining SAMAs. This  
20 is described in detail in Appendix G of the GEIS  
21 Supplement.

22 The detailed cost-benefit analysis shows  
23 that ten of the SAMAs are potentially cost-beneficial  
24 when evaluated individually in accordance with NRC  
25 guidance for performing regulatory analysis.

1           Seven of these SAMAs were cost-beneficial  
2           in the baseline analysis; three additional SAMAs were  
3           potentially cost-beneficial when alternate discount  
4           rates or uncertainties in the analysis are  
5           considered.

6           Now, it's important to notice that some of  
7           the SAMAs address the same risk contributors but in a  
8           different way.

9           For example, if you look at the GEIS  
10          Supplement, you'll see a description of SAMA 4. Now,  
11          SAMA 4 involves installing a direct drive diesel  
12          injection pump as an additional high-pressure  
13          injection system. This pump would improve the  
14          ability to cope with station blackout type  
15          conditions.

16          Several other SAMAs also address station  
17          blackout events. For example, SAMA 37 involves  
18          developing guidance to allow local manual control of  
19          a steam-driven injection system that's already  
20          installed in the plant.

21          This change in procedural guidance would  
22          also, you know, ensure that high-pressure injection  
23          is available under station blackout conditions.

24          So both of these SAMAs are basically going  
25          after the same risk contributor. In such instances

1 implementation of one of these SAMAs could reduce the  
2 residual risk to a point that one or more of the  
3 related SAMAs would no longer be cost-beneficial.

4 And it's because of this inter-relationship  
5 between SAMAs that we would not expect that  
6 implementation of all ten of the potentially  
7 cost-beneficial SAMAs would be justified on a  
8 cost-benefit basis; rather, the implementation of a  
9 carefully-selected subset of the SAMAs could achieve  
10 much of the risk reduction and would be more  
11 cost-effective than implementing all of the SAMAs.

12 Subsequent to submitting the license  
13 renewal application NMC has implemented six of the  
14 cost-beneficial SAMAs and has assessed -- re-assessed  
15 the benefit of the remaining SAMAs.

16 Implementation of the six SAMAs reduces the  
17 benefit of the remaining SAMAs such that only one  
18 SAMA remains potentially cost-beneficial. This one  
19 SAMA involves modifications to the containment vent  
20 system such that operation of the vent system would  
21 not rely on support system availability.

22 This SAMA does not relate to managing the  
23 effects of plant aging during the period of extended  
24 operation. Accordingly, it would not be required to  
25 be implemented as part of license renewal pursuant to

1 Part 54 of the Code of Federal Regulations, which  
2 governs our license renewal process.

3 Notwithstanding this, NMC plans to further  
4 evaluate this potentially cost-beneficial SAMA for  
5 possible implementation under the current operating  
6 license.

7 That completes my presentation.

8 CHIP CAMERON: Okay. Thank you, Bob.

9 Any questions about the severe accident  
10 mitigation alternatives that Bob was talking about?

11 (No Response.)

12 Okay. Thanks, Bob.

13 And, finally, we're going to go Jennifer  
14 for -- Jennifer Davis for information on how comments  
15 can be submitted.

16 Jennifer?

17 JENNIFER DAVIS: Turning now to our  
18 preliminary conclusions, we found that the impacts of  
19 license renewal are small in all areas.

20 We have also preliminarily concluded that  
21 the impacts of alternatives, including the no-action  
22 alternative, may have moderate to large environmental  
23 effects in some impact categories.

24 Based on these results, it is the staff's  
25 preliminary recommendation that the adverse

1 environmental impacts of license renewal for  
2 Monticello are not so great that preserving the  
3 option of license renewal for energy planning  
4 decisionmakers would be unreasonable.

5 This slide is just a quick recap of some  
6 milestone dates.

7 We issued the Draft Environmental Impact  
8 Statement for Monticello on January 23rd, 2006.

9 We are currently in the middle of the  
10 public comment period, and that is scheduled to end  
11 on May 4th of this year.

12 We will address any public comments  
13 received and make any necessary revisions to the  
14 Draft Environmental Impact Statement and issue a  
15 Final Environmental Impact Statement in September of  
16 2006.

17 This slide identifies me as your primary  
18 point of contact with the NRC for the Environmental  
19 Review. It also identifies what documents related to  
20 our review may be found in the local area.

21 The Monticello Draft EIS is available  
22 publicly at the Monticello Public Library and the  
23 Buffalo Public Library.

24 Additionally, documents related to the  
25 review are also available on NRC's website at

1 www.NRC.gov.

2 In addition, as you came in you were asked  
3 to fill out a registration card. If you have  
4 included your address on that card, we will mail a  
5 copy of the Final EIS to you.

6 If you did not receive a copy of the Draft  
7 Environmental Impact Statement, we have copies  
8 available in the back of the room.

9 If you did not fill out a card and you want  
10 a copy of the final EIS and have not yet filled in a  
11 card, please see Jason.

12 Jason, please raise your hand. Thank you.

13 Now, in addition to providing us comments  
14 at this meeting, there are other ways you can submit  
15 comments for our Environmental Review process.

16 You can provide written comments to the  
17 Chief of the Rules and Directives Branch at the  
18 address on the screen.

19 You can also make comments in person if you  
20 happen to be in the Rockville, Maryland, area.

21 Or we have established a specific e-mail  
22 address at the NRC for the purpose of receiving your  
23 comments on the Draft EIS, and that e-mail address is  
24 MonticelloEIS@NRC.gov.

25 All relevant addresses are listed in your

1       handout.

2                   All of your comments will be collected and  
3       considered.

4                   This concludes my remarks, and I'd like to  
5       thank each and every one of you for coming out today.

6                   CHIP CAMERON: Great. Thanks, Jennifer.

7                   Is it clear how to submit comments?

8       Anybody have any questions on that?

9                   (No response.)

10                  Okay. Great.

11                  And now we're going to go into listening to  
12       any comments that you have.

13                  And our first speaker is Mr. Purves Todd,  
14       who we have heard from, and I think he's going to  
15       explain a little further the implications of his  
16       question on alternatives.

17                  Mr. Todd, would you join us up here?

18                  PURVES TODD: Thank you very much.

19                  CHIP CAMERON: You're welcome.

20                  PURVES TODD: I'm here today and I'm going  
21       to speak in favor of the Monticello Nuclear Plant  
22       being extended, because I believe that if the  
23       Monticello plant has to be shut down in 2010, it will  
24       have an adverse effect on central Minnesota.

25                  And I think now I want to thank Kirstie

1 Marone for her article on the Monticello Nuclear  
2 Plant. It was very well explained in here  
3 (indicating) what the plant had done, and it's a very  
4 good article for this area.

5 The other thing I want to talk about is to  
6 be able to congratulate the people in Monticello that  
7 had the foresight to allow NSP to build this facility  
8 in the first place.

9 Because myself, I think I was probably a  
10 little bit critical at the time that it was being  
11 proposed -- we really didn't understand what nuclear  
12 energy was all about -- where today I'm almost on the  
13 other side that I think we have to expand nuclear  
14 energy all over the United States.

15 In fact, I'm thinking we probably will need  
16 at least 500 nuclear plants by this 2030 date, so I  
17 can see that you're going to be a very busy group  
18 here trying to get that accomplished.

19 And the reason that I say that is there is  
20 no reason -- no way that we can get from a  
21 15-trillion- to 20-trillion-dollar economy in this  
22 country without nuclear power.

23 And then, finally, I think that I want to  
24 explain a little bit on the natural gas and oil  
25 question that I had, because I feel that with using



1 that in Minnesota, it puts us at a disadvantage,  
2 because this last winter our natural gas costs went  
3 up 30 percent -- and not necessarily because of the  
4 gas-fired plants that have already been built around  
5 the country, Katrina definitely caused some problems  
6 with it, but it's just not a good source for  
7 generating electricity in Minnesota.

8 Thank you very much.

9 CHIP CAMERON: Thank you, Mr. Todd.

10 And we're going to go Mr. Rick Jacobs at  
11 this point, and --

12 Mr. Jacobs is the Site Director at the  
13 Monticello facility.

14 (Off the record discussion.)

15 CHIP CAMERON: Okay. Let me find out:  
16 Does anybody else want to make a comment at this  
17 point?

18 (No Response.)

19 Okay. And Rick, it's totally up to you.

20 We're having another meeting tonight, and  
21 if there are some comments that the site wants to  
22 submit, we can do it at that time.

23 RICK JACOBS: Okay.

24 CHIP CAMERON: All right. Great.

25 Okay. Well, I would just thank all of you

1 for attending.

2 And I'm going to ask Rani if she wants to  
3 make any final comments, Rani Franovich.

4 (Response.)

5 Okay. She's fine.

6 And the staff, NRC staff will be here after  
7 the meeting for informal discussion, and including  
8 Ms. Quinly.

9 And we'll be here tonight if anybody wants  
10 to join us again.

11 And once again, we do have our Safety  
12 Project Manager here with us, so if there's any  
13 questions on the safety side or whatever, Dan is  
14 here.

15 And I would just thank you, and we're  
16 adjourned and we'll be back tonight.

17 Great.

18 (Whereupon, at 2:35 p.m. the proceedings  
19 were adjourned.)

20

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