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Office of Nuclear Material Safety and Safeguards
U.S. Nuclear Regulatory Commission
Washington, DC 20555-0001

Louisiana Energy Services, L. P.
National Enrichment Facility
NRC Docket No. 70-3103

Subject: Clarifying Information Related to Criticality Safety

- References:
1. Letter NEF#03-003 dated December 12, 2003, from E. J. Ferland (Louisiana Energy Services, L. P.) to Directors, Office of Nuclear Material Safety and Safeguards and the Division of Facilities and Security (NRC) regarding "Applications for a Material License Under 10 CFR 70, Domestic licensing of special nuclear material, 10 CFR 40, Domestic licensing of source material, and 10 CFR 30, Rules of general applicability to domestic licensing of byproduct material, and for a Facility Clearance Under 10 CFR 95, Facility security clearance and safeguarding of national security information and restricted data"
 2. Letter NEF#04-002 dated February 27, 2004, from R. M. Krich (Louisiana Energy Services, L. P.) to Director, Office of Nuclear Material Safety and Safeguards (NRC) regarding "Revision 1 to Applications for a Material License Under 10 CFR 70, "Domestic licensing of special nuclear material," 10 CFR 40, "Domestic licensing of source material," and 10 CFR 30, "Rules of general applicability to domestic licensing of byproduct material"
 3. Letter NEF#04-029 dated July 30, 2004, from R. M. Krich (Louisiana Energy Services, L. P.) to Director, Office of Nuclear Material Safety and Safeguards (NRC) regarding "Revision to Applications for a Material License Under 10 CFR 70, "Domestic licensing of special nuclear material," 10 CFR 40, "Domestic licensing of source material," and 10 CFR 30, "Rules of general applicability to domestic licensing of byproduct material"

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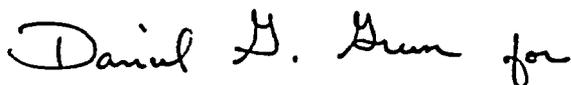
September 30, 2004
NEF#04-040
Page 2

By letter dated December 12, 2003 (Reference 1), E. J. Ferland of Louisiana Energy Services (LES), L. P., submitted to the NRC applications for the licenses necessary to authorize construction and operation of a gas centrifuge uranium enrichment facility. Revision 1 to these applications was submitted to the NRC by letter dated February 27, 2004 (Reference 2). A subsequent revision (i.e., revision 2) to these applications was submitted to the NRC by letter dated July 30, 2004 (Reference 3).

In a September 14, 2004, conference call between LES and NRC representatives, the NRC requested that clarifications be provided concerning criticality safety. The information concerning criticality safety, in the form of revised Safety Analysis Report (SAR) pages, is included in the Enclosure, "Clarifying Information Related to Criticality Safety." This information will be formally incorporated into the SAR in a future revision.

If you have any questions or need additional information, please contact me at 630-657-2813.

Respectfully,



R. M. Krich
Vice President – Licensing, Safety, and Nuclear Engineering

Enclosure:
Clarifying Information Related to Criticality Safety

cc: T.C. Johnson, NRC Project Manager

ENCLOSURE

Clarifying Information Related to Criticality Safety

TABLE OF CONTENTS

	Page
5.0 NUCLEAR CRITICALITY SAFETY	5.0-1
5.1 THE NUCLEAR CRITICALITY SAFETY (NCS) PROGRAM	5.1-1
5.1.1 Management of the Nuclear Criticality Safety (NCS) Program.....	5.1-1
5.1.2 Control Methods for Prevention of Criticality.....	5.1-3
5.1.3 Safe Margins Against Criticality.....	5.1-5
5.1.4 Description of Safety Criteria.....	5.1-6
5.1.5 Organization and Administration	5.1-6
5.2 METHODOLOGIES AND TECHNICAL PRACTICES.....	5.2-1
5.2.1 Methodology	5.2-1
5.2.1.1 Methods Validation	5.2-1
5.2.1.2 Limits on Control and Controlled Parameters	5.2-2
5.2.1.3 General Nuclear Criticality Safety Methodology.....	5.2-3
5.2.1.4 Nuclear Criticality Safety Analyses	5.2-4
5.2.1.5 Additional Nuclear Criticality Safety Analyses Commitments	5.2-5
5.2.1.6 Nuclear Criticality Safety Evaluations (NCSE)	5.2-1
5.2.1.7 Additional Nuclear Criticality Safety Evaluations Commitments	5.2-3
5.3 CRITICALITY ACCIDENT ALARM SYSTEM (CAAS)	5.3-1
5.4 REPORTING	5.4-1
5.5 REFERENCES	5.5-1

5.0 NUCLEAR CRITICALITY SAFETY

The Nuclear Criticality Safety Program for the National Enrichment Facility (NEF) is in accordance with U.S. Nuclear Regulatory Commission (NRC) Regulatory Guide 3.71, Nuclear Criticality Safety Standards for Fuels and Material Facilities (NRC, 1998). Regulatory Guide 3.71 (NRC, 1998) provides guidance on complying with the applicable portions of NRC regulations, including 10 CFR 70 (CFR, 2003a), by describing procedures for preventing nuclear criticality accidents in operations involving handling, processing, storing, and transporting special nuclear material (SNM) at fuel and material facilities. The facility is committed to following the guidelines in this regulatory guide for specific ANSI/ANS criticality safety standards with the exception of ANSI/ANS-8.9-1987, "Nuclear Criticality Safety Criteria for Steel-Pipe Intersections Containing Aqueous Solutions of Fissile Material." Piping configurations containing aqueous solutions of fissile material will be evaluated in accordance with ANSI/ANS-8.1-1998 (ANSI, 1998a), using validated methods to determine subcritical limits.

The information provided in this chapter, the corresponding regulatory requirements, and the section of NUREG-1520 (NRC, 2002), Chapter 5 in which the NRC acceptance criteria are presented is summarized below.

5.1 THE NUCLEAR CRITICALITY SAFETY (NCS) PROGRAM

The facility has been designed and will be constructed and operated such that a nuclear criticality event is prevented, and to meet the regulatory requirements of 10 CFR 70 (CFR, 2003a). Nuclear criticality safety at the facility is assured by designing the facility, systems and components with safety margins such that safe conditions are maintained under normal and abnormal process conditions and any credible accident. Items Relied On For Safety (IROFS) identified to ensure subcriticality are discussed in the NEF Integrated Safety Analysis Summary.

5.1.1 Management of the Nuclear Criticality Safety (NCS) Program

The NCS criteria in Section 5.2, Methodologies and Technical Practices, are used for managing criticality safety and include adherence to the double contingency principle as stated in the ANSI/ANS-8.1-1998, Nuclear Criticality Safety In Operations with Fissionable Materials Outside Reactors (ANSI, 1998a). The adopted double contingency principle states "process design should incorporate sufficient factors of safety to require at least two unlikely, independent, and concurrent changes in process conditions before a criticality accident is possible." Each process that has accident sequences that could result in an inadvertent nuclear criticality at the NEF meets the double contingency principle. The NEF meets the double contingency principle in that process design incorporates sufficient factors of safety to require at least two unlikely, independent, and concurrent changes in process conditions before a criticality accident is possible.

Using these NCS criteria, including the double contingency principle, low enriched uranium enrichment facilities have never had an accidental criticality. The plant will produce no greater than 5.0 % enrichment. However, as additional conservatism, the nuclear criticality safety analyses are performed assuming a ^{235}U enrichment of 6.0 %, except for Contingency Dump System traps which are analyzed assuming a ^{235}U enrichment of 1.5 %, and include appropriate margins to safety. In accordance with 10 CFR 70.61(d) (CFR, 2003b), the general criticality safety philosophy is to prevent accidental uranium enrichment excesses, provide geometrical safety when practical, provide for moderation controls within the UF_6 processes and impose strict mass limits on containers of aqueous, solvent based, or acid solutions containing uranium. Interaction controls provide for safe movement and storage of components. Plant and equipment features assure prevention of excessive enrichment. The plant is divided into six distinctly separate Assay Units (called Cascade Halls) with no common UF_6 piping. UF_6 blending is done in a physically separate portion of the plant. Process piping, individual centrifuges and chemical traps other than the contingency dump chemical traps, are safe by limits placed on their diameters. Product cylinders rely upon uranium enrichment, moderation control and mass limits to protect against the possibility of a criticality event. Each of the liquid effluent collection tanks that hold uranium in solution is mass controlled, as none are geometrically safe. As required by 10 CFR 70.64(a) (CFR, 2003c), by observing the double contingency principle throughout the plant, a criticality accident is prevented. In addition to the double contingency principle, effective management of the NCS Program includes:

- An NCS program to meet the regulatory requirements of 10 CFR 70 (CFR, 2003a) will be developed, implemented, and maintained.

other control methods. Analysis or sampling is employed to verify the mass of the material. Conservative administrative limits for each operation are specified in the operating procedures.

Whenever mass control is established for a container, records are maintained for mass transfers into and out of the container. Establishment of mass limits for a container involves consideration of potential moderation, reflection, geometry, spacing, and enrichment. The evaluation considers normal operations and credible abnormal conditions for determination of the operating mass limit for the container and for the definition of subsequent controls necessary to prevent reaching the safety limits. When only administrative controls are used for mass controlled systems, double batching is conservatively assumed in the analysis.

Reflection

Reflection is considered when performing Nuclear Criticality Safety Evaluations and Analyses. The possibility of full water reflection is considered but the layout of the NEF is a very open design and it is highly unlikely that those vessels and plant components requiring criticality control could become flooded from a source of water within the plant. In addition, neither automatic sprinkler nor standpipe and hose systems are provided in the TSB, Separation Buildings, Blending and Liquid Sampling, CRDB, CAB, and Centrifuge Post Mortem areas. Therefore, full water reflection of vessels has therefore been discounted. However, some select analyses have been performed using full reflection for conservatism. Partial reflection of 2.5 cm (1.0 in) of water is assumed where limited moderating materials (including humans) may be present. It is recognized that concrete can be a more efficient reflector than water; therefore, it is modeled in analyses where it is present. When moderation control is identified in the ISA Summary, it is established consistent with the guidelines of ANSI/ANS-8.22-1997 (ANSI, 1997).

Interaction

Nuclear criticality safety evaluations and analyses consider the potential effects of interaction. A non-interacting unit is defined as a unit that is spaced an approved distance from other units such that the multiplication of the subject unit is not increased. Units may be considered non-interacting when they are separated by more than 60 cm (23.6 inches).

If a unit is considered interacting, nuclear criticality safety analyses are performed. Individual unit multiplication and array interaction are evaluated using the Monte Carlo computer code MONK8A to ensure $k_{\text{eff}} (k_{\text{calc}} + 3 \sigma_{\text{calc}}) < 0.95$.

Concentration, Density and Neutron Absorbers

NEF does not use mass concentration, density, or neutron absorbers as a criticality control parameter.

5.1.3 Safe Margins Against Criticality

Process operations require establishment of criticality safety limits. The facility UF₆ systems involve mostly gaseous operations. These operations are carried out under reduced atmospheric conditions (vacuum) or at slightly elevated pressures not exceeding three atmospheres. It is highly unlikely that any size changes of process piping, cylinders, cold traps, or chemical traps under these conditions, would lead to a criticality situation because a volume or mass limit may be exceeded.

- Perform NCS analyses (i.e., calculations), write NCS evaluations, and approve proposed changes in process conditions on equipment involving fissionable material
- Specify criticality safety control requirements and functionality
- Provide advice and counsel on criticality safety control measures, including review and approval of operating procedures
- Support emergency response planning and events
- Evaluate the effectiveness of the Nuclear Criticality Safety Program using audits and assessments
- Provide criticality safety postings that identify administrative controls for operators in applicable work areas.

The minimum qualifications for a criticality safety engineer are a Bachelor of Science (BS) or Bachelor of Arts (BA) degree in science or engineering with at least two years of nuclear industry experience in criticality safety. A criticality safety engineer must understand and have experience in the application and direction of criticality safety programs. The HS&E Manager has the authority and responsibility to assign and direct activities for the criticality safety staff. The criticality safety engineer is responsible for implementation of the NCS program. Criticality safety engineers will be provided in sufficient numbers to implement and support the operation of the NCS program.

The NEF implements the intent of the administrative practices for criticality safety, as contained in Section 4.1.1 of American National Standards Institute/American Nuclear Society (ANSI/ANS)-8.1-1998, Nuclear Criticality Safety in Operations with Fissionable Materials Outside Reactors (ANSI, 1998a). A policy will be established whereby personnel shall report defective NCS conditions and perform actions only in accordance with written, approved procedures. Unless a specific procedure deals with the situation, personnel shall report defective NCS conditions and take no action until the situation has been evaluated and recovery procedures provided.

5.2 METHODOLOGIES AND TECHNICAL PRACTICES

This section describes the methodologies and technical practices used to perform the Nuclear Criticality Safety (NCS) analyses and NCS evaluations. The determination of the NCS controlled parameters and their application and the determination of the NCS limits on IROFS are also presented.

5.2.1 Methodology

MONK8A (SA, 2001) is a powerful Monte Carlo tool for nuclear criticality safety analysis. The advanced geometry modeling capability and detailed continuous energy collision modeling treatments provide realistic 3-dimensional models for an accurate simulation of neutronic behavior to provide the best estimate neutron multiplication factor, k -effective. Complex models can be simply set up and verified. Additionally, MONK8A (SA, 2001) has demonstrable accuracy over a wide range of applications and is distributed with a validation database comprising critical experiments covering uranium, plutonium and mixed systems over a wide range of moderation and reflection. The experiments selected are regarded as being representative of systems that are widely encountered in the nuclear industry, particularly with respect to chemical plant operations, transportation and storage. The validation database is subject to on-going review and enhancement. A categorization option is available in MONK8A (SA, 2001) to assist the criticality analyst in determining the type of system being assessed and provides a quick check that a calculation is adequately covered by validation cases.

5.2.1.1 Methods Validation

The validation process establishes method bias by comparing measured results from laboratory critical experiments to method-calculated results for the same systems. The verification and validation processes are controlled and documented. The validation establishes a method bias by correlating the results of critical experiments with results calculated for the same systems by the method being validated. Critical experiments are selected to be representative of the systems to be evaluated in specific design applications. The range of experimental conditions encompassed by a selected set of benchmark experiments establishes the area of applicability over which the calculated method bias is applicable. Benchmark experiments are selected that resemble as closely as practical the systems being evaluated in the design application.

The extensive validation database contains a number of solution experiments applicable to this application involving both low and high-enriched uranium. The MONK8A (SA, 2001) code with the JEF2.2 library was validated against these experiments which are provided in the International Handbook of Evaluated Criticality Safety Benchmark Experiments (NEA, 2002) and Nuclear Science and Engineering (NSE, 1962). The experiments chosen are provided in Table 5.2-1, Uranium Solution Experiments Used for Validation, along with a brief description. The overall mean calculated value from the 80 configurations is 1.0017 ± 0.0005 (AREVA, 2004) and the results are shown in Figure 5.2-1, Validation Results for Uranium Solutions, plotted against H/U-fissile ratio. If only the 36 low-enriched solutions are considered, the mean calculated value is 1.0007 ± 0.0005 .

MONK8A is distributed in ready-to-run executable form. This approach provides the user with a level of quality assurance consistent with the needs of safety analysis. The traceability from source code to executable code is maintained by the code vendor. The MONK8A software package contains a set of validation analyses which can be used to support the specific applications. Since the source code is not available to the user, the executable code is identical to that used for the validation analyses. The criticality analyses were performed with MONK8A utilizing the validation provided by the code vendor.

In accordance with the guidance in NUREG-1520 (NRC, 2002), code validation for the specific application has been performed (AREVA, 2004). Specifically, the experiments provided in Table 5.2-1, Uranium Solution Experiments Used for Validation, were calculated and documented as part of the integrated safety analysis for the National Enrichment Facility. The MONK8A computer code and JEF2.2 library are within the scope of the Quality Assurance Program.

5.2.1.2 Limits on Control and Controlled Parameters

The validation process established a bias by comparing calculations to measured critical experiments. With the bias determined, an upper safety limit (USL) can be determined using the following equation from NUREG/CR-6698, Guide for Validation of Nuclear Criticality Safety Calculational Methodology (NRC, 2001):

$$USL = 1.0 + Bias - \sigma_{Bias} - \Delta_{SM} - \Delta_{AOA}$$

Where the critical experiments are assumed to have a k_{eff} of unity, and the bias was determined by comparison of calculation to experiment. From Section 5.2.1.1, Methods Validation, the bias is positive and since a positive bias may be non-conservative, the bias is set to zero. The σ_{Bias} from Section 5.2.1.1, Methods Validation is 0.0005 and a value of 0.05 is assigned to the subcritical margin, Δ_{SM} . The term Δ_{AOA} is an additional subcritical margin to account for extensions in the area of applicability. Since the experiments in the benchmark are representative of the application, the term Δ_{AOA} is set to zero. Thus, the USL becomes:

$$USL = 1 - 0.0005 - 0.05 = 0.9495$$

NUREG/CR-6698 (NRC, 2001) requires that the following condition be demonstrated for all normal and credible abnormal operating conditions:

$$k_{calc} + 2 \sigma_{calc} < USL$$

In the NCS analysis, σ_{calc} is shown to be greater than σ_{Bias} ; therefore, the NEF will be designed using the more conservative equation:

$$k_{eff} = k_{calc} + 3 \sigma_{calc} < 0.95$$

Additionally, criticality safety in the NEF is ensured by use of geometry, volume, mass and moderation control. Table 5.1-1, Safe Values for Uniform Aqueous Solutions of Enriched UO_2F_2 provides the safe values of geometry, volume and mass at 5.0 % enrichment UO_2F_2 to ensure the USL is met. Moreover, Table 5.1-2, Safety Criteria for Buildings/Systems/Components, provides the additional conservatism used in the design of the NEF. All criticality safety analyses use an enrichment of 6.0 % ^{235}U , except for Contingency Dump System traps which are analyzed using an enrichment of 1.5 % ^{235}U , while the facility is limited to an enrichment of 5.0 % ^{235}U .

5.2.1.3 General Nuclear Criticality Safety Methodology

The NCS analyses results provide values of k-effective (k_{eff}) to conservatively meet the upper safety limit. The following sections provide a description of the major assumptions used in the NCS analyses.

5.2.1.3.1 Reflection Assumption

The layout of the NEF is a very open design and it is not considered credible that those vessels and plant components requiring criticality control could become flooded from a source of water within the plant. Full water reflection of vessels has therefore been discounted. However, where appropriate, spurious reflection due to walls, fixtures, personnel, etc. has been accounted for by assuming 2.5 cm (1.0 in) of water reflection around vessels.

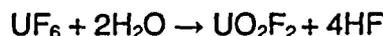
5.2.1.3.2 Enrichment Assumption

The NEF will operate with a 5.0 % ^{235}U enrichment limit. However, the nuclear criticality safety calculations used an enrichment of 6.0 % ^{235}U . This assumption provides additional conservatism for plant design.

5.2.1.3.3 Uranium Accumulation and Moderation Assumption

Most components that form part of the centrifuge plant or are connected to it assume that any accumulation of uranium is taken to be in the form of a uranyl fluoride/water mixture at a maximum H/U atomic ratio of 7 (exceptions are discussed in the associated nuclear criticality safety analyses documentation). The ratio is based on the assumption that significant quantities of moderated uranium could only accumulate by reaction between UF_6 and moisture in air leaking into the plant. Due to the high vacuum requirements of a centrifuge plant, in-leakage is controlled at very low levels and thus the H/U ratio of 7 represents an abnormal condition. The maximum H/U ratio of 7 for the uranyl fluoride-water mixture is derived as follows:

The stoichiometric reaction between UF_6 and water vapor in the presence of excess UF_6 can be represented by the equation:



Due to its hygroscopic nature, the resulting uranyl fluoride is likely to form a hydrate compound. Experimental studies (Lychev, 1990) suggest that solid hydrates of compositions $\text{UO}_2\text{F}_2 \cdot 1.5\text{H}_2\text{O}$ and $\text{UO}_2\text{F}_2 \cdot 2\text{H}_2\text{O}$ can form in the presence of water vapor, the former composition being the stable form on exposure to atmosphere.

It is assumed that the hydrate $\text{UO}_2\text{F}_2 \cdot 1.5\text{H}_2\text{O}$ is formed and, additionally, that the hydrogen fluoride (HF) produced by the UF_6 /water vapor reaction is also retained in the uranic breakdown to give an overall reaction represented by:



For the MONK8A (SA, 2001) calculations, the composition of the breakdown product was simplified to $\text{UO}_2\text{F}_2 \cdot 3.5\text{H}_2\text{O}$ that gives the same H/U ratio of 7 as above.

In the case of oils, UF_6 pumps and vacuum pumps use a fully fluorinated perfluorinated polyether (PFPE) type lubricant, often referred to by the trade name "Fomblin." Mixtures of UF_6

and PFPE oil would be a less conservative case than a uranyl fluoride/water mixture, since the maximum HF solubility in PFPE is only about 0.1 %_w. Therefore, the uranyl fluoride/water mixture assumption provides additional conservatism in this case.

5.2.1.3.4 Vessel Movement Assumption

The interaction controls placed on movement of vessels containing enriched uranium are specified in the facility procedures. In general, any item in movement (an item being either an individual vessel or a specified batch of vessels) must be maintained at 60 cm (23.6 in) edge separation from any other enriched uranium, and that only one item of each type, e.g., one trap and one pump, may be in movement at one time. These spacing restrictions are relaxed for vessels being removed from fixed positions. In this situation, one vessel may approach an adjacent fixed plant vessel/component without spacing restrictions.

5.2.1.3.5 Pump Free Volume Assumption

There are two types of pumps used in product and dump systems of the plant:

- The vacuum pumps (product and dump) are rotary vane pumps. In the enrichment plant fixed equipment, these are assumed to have a free volume of 14 L (3.7 gal) and are modeled as a cylinder in MONK8A (SA, 2001). This adequately covers all models likely to be purchased.
- The UF₆ pumping units are a combination unit of two pumps, one 500 m³/hr (17,656 ft³/hr) pump with a free volume of 8.52 L (2.25 gal) modeled as a cylinder, and a larger 2000 m³/hr (70,626 ft³/hr) pump which is modeled explicitly according to manufacturer's drawings.

5.2.1.4 Nuclear Criticality Safety Analyses

Nuclear criticality safety is analyzed for the design features of the plant system or component and for the operating practices that relate to maintaining criticality safety. The analysis of individual systems or components and their interaction with other systems or components containing enriched uranium is performed to assure the criticality safety criteria are met. The nuclear criticality safety analyses and the safe values in Table 5.1-1, Safe Values for Uniform Aqueous Solution of Enriched UO₂F₂, provide a basis for the plant design and criticality hazards identification performed as part of the Integrated Safety Analysis.

Each portion of the plant, system, or component that may possibly contain enriched uranium is designed with criticality safety as an objective. Table 5.1-2, Safety Criteria for Buildings/Systems/Components, shows how the safe values of Table 5.1-1, are applied to the facility design to prevent a nuclear criticality event. The NEF is designed and operated in accordance with the parameters provided in Table 5.1-2. The Integrated Safety Analysis reviewed the facility design and operation and identified Items Relied On For Safety to ensure that criticality does not pose an unacceptable risk.

Where there are significant in-process accumulations of enriched uranium as UF₆ the plant design includes multiple features to minimize the possibilities for breakdown of the moderation control limits. These features eliminate direct ingress of water to product cylinders while in process.

Each NCS analysis includes, as a minimum, the following information.

- A discussion of the scope of the analysis and a description of the system(s)/process(es) being analyzed.
- A discussion of the methodology used in the criticality calculations, which includes the validated computer codes and cross section library used and the k_{eff} limit used (0.95).
- A discussion of assumptions (e.g. reflection, enrichment, uranium accumulation, moderation, movement of vessels, component dimensions) and the details concerning the assumptions applicable to the analysis.
- A discussion on the system(s)/process(es) analyzed and the analysis performed, including a description of the accident or abnormal conditions assumed.
- A discussion of the analysis results, including identification of required limits and controls.

During the design phase of NEF, the NCS analysis is performed by a criticality safety engineer and independently reviewed by a second criticality safety engineer. During the operation of NEF, the NCS analysis is performed by criticality safety engineer, independently reviewed by a second criticality safety engineer and approved by the HS&E Manager. Only qualified criticality safety engineers can perform NCS analyses and associated independent review.

5.2.1.5 Additional Nuclear Criticality Safety Analyses Commitments

The NEF NCS analyses were performed using the above methodologies and assumptions. NCS analyses also meet the following:

- NCS analyses are performed using acceptable methodologies.
- Methods are validated and used only within demonstrated acceptable ranges.
- The analyses adhere to ANSI/ANS-8.1-1998 (ANSI, 1998a) as it relates to methodologies.
- The validation report statement in Regulatory Guide 3.71 (NRC, 1998) is as follows: LES has demonstrated (1) the adequacy of the margin of safety for subcriticality by assuring that the margin is large compared to the uncertainty in the calculated value of k_{eff} , (2) that the calculation of k_{eff} is based on a set of variables whose values lie in a range for which the methodology used to determine k_{eff} has been validated, and (3) that trends in the bias support the extension of the methodology to areas outside the area or areas of applicability.
- A specific reference to (including the date and revision number) and summary description of either a manual or a documented, reviewed, and approved validation report for each methodology are included. Any change in the reference manual or validation report will be reported to the NRC by letter.
- The reference manual and documented reviewed validation report will be kept at the facility.

- The reference manual and validation report are incorporated into the configuration management program.
- The NCS analyses are performed in accordance with the methods specified and incorporated in the configuration management program.
- The NCS methodologies and technical practices in NUREG-1520 (NRC, 2002), Section 5.4.3.4, are used to analyze NCS accident sequences in operations and processes.
- The acceptance criteria in NUREG-1520 (NRC, 2002), Section 3.4, as they relate to: identification of NCS accident sequences, consequences of NCS accident sequences, likelihood of NCS accident sequences, and descriptions of IROFS for NCS accident sequences are met.
- NCS controls and controlled parameters to assure that under normal and credible abnormal conditions, all nuclear processes are subcritical, including use of an approved margin of subcriticality for safety are used.
- As stated in ANSI/ANS-8.1-1998 (ANSI, 1998a), process specifications incorporate margins to protect against uncertainties in process variables and against a limit being accidentally exceeded.
- ANSI/ANS-8.7-1998 (ANSI, 1998b), as it relates to these requirements, is used.
- ANSI/ANS-8.10-1983 (ANSI, 1983b), as modified by Regulatory Guide 3.71 (NRC, 1986), as it relates to the determination of consequences of NCS accident sequences, is used.
- If administrative k_{eff} margins for normal and credible abnormal conditions are used, NRC pre-approval of the administrative margins will be sought.
- Subcritical limits for k_{eff} calculations such that: $k_{\text{eff subcritical}} = 1.0 - \text{bias } \frac{1}{2}$ margin, where the margin includes adequate allowance for uncertainty in the methodology, data, and bias to assure subcriticality are used.
- Studies to correlate the change in a value of a controlled parameter and its k_{eff} value are performed. The studies include changing the value of one controlled parameter and determining its effect on another controlled parameter and k_{eff} .
- The double contingency principle is met. The double contingency principle is used in determining NCS controls and IROFS.
- The acceptance criteria in NUREG-1520 (NRC, 2002) Section 3.4, as they relate to subcriticality of operations and margin of subcriticality for safety, are met.

5.2.1.6 Nuclear Criticality Safety Evaluations (NCSE)

For any change (i.e., new design or operation, or modification to the facility or to activities of personnel, e.g., site structures, systems, components, computer programs, processes,

operating procedures, management measures), that involves or could affect uranium, a NCSE shall be prepared and approved. Prior to implementing the change, it shall be determined that the entire process will be subcritical (with approved margin for safety) under both normal and credible abnormal conditions. If this condition cannot be shown with the NCSE, either a new or revised NCS analysis will be generated that meets the criteria, or the change will not be made.

The NCSE shall determine and explicitly identify the controlled parameters and associated limits upon which NCS depends, assuring that no single inadvertent departure from a procedure could cause an inadvertent nuclear criticality and that the safety basis of the facility will be maintained during the lifetime of the facility. The evaluation ensures that all potentially affected uranic processes are evaluated to determine the effect of the change on the safety basis of the process, including the effect on bounding process assumptions, on the reliability and availability of NCS controls, and on the NCS of connected processes.

The NCSE process involves a review of the proposed change, discussions with the subject matter experts to determine the processes which need to be considered, development of the controls necessary to meet the double contingency principle, and identification of the assumptions and equipment (e.g., physical controls and/or management measures) needed to ensure criticality safety.

Engineering judgment of the criticality safety engineer is used to ascertain the criticality impact of the proposed change. The basis for this judgment is documented with sufficient detail in the NCSE to allow the independent review by a second criticality safety engineer to confirm the conclusions of the judgment of results. Each NCSE includes, as a minimum, the following information.

- A discussion of the scope of the evaluation, a description of the system(s)/process(es) being evaluated, and identification of the applicable nuclear criticality safety analysis.
- A discussion to demonstrate the applicable nuclear criticality safety analysis is bounding for the condition evaluated.
- A discussion of the impact on the facility criticality safety basis, including effect on bounding process assumptions, on reliability and availability NCS controls, and on the nuclear criticality safety of connected system(s)/process(es).
- A discussion of the evaluation results, including (1) identification of assumptions and equipment needed to ensure nuclear criticality safety is maintained and (2) identification of limits and controls necessary to ensure the double contingency principle is maintained.

The NCSE is performed and documented by a criticality safety engineer. Once the NCSE is completed and the independent review by a criticality safety engineer is performed and documented, the HS&E Manager approves the NCSE. Only criticality safety engineers who have successfully met the requirements specified in the qualification procedure can perform NCSEs and associated independent review.

The above process for NCSEs is in accordance with ANSI/ANS-8.19-1996 (ANSI, 1996).

5.2.1.7 Additional Nuclear Criticality Safety Evaluations Commitments

NCSEs also meet the following:

- The NCSEs are performed in accordance with the procedures specified and incorporated in the configuration management program.
- The NCS methodologies and technical practices in NUREG-1520 (NRC, 2002), Sections 5.4.3.4.1(10)(a), (b), (d) and (e), are used to evaluate NCS accident sequences in operations and processes.
- The acceptance criteria in NUREG-1520 (NRC, 2002), Section 3.4, as they relate to: identification of NCS accident sequences, consequences of NCS accident sequences, likelihood of NCS accident sequences, and descriptions of IROFS for NCS accident sequences are met.
- NCS controls and controlled parameters to assure that under normal and credible abnormal conditions, all nuclear processes are subcritical, including use of an approved margin of subcriticality for safety are used.
- The double contingency principle is met. The double contingency principle is used in determining NCS controls and IROFS.
- The acceptance criteria in NUREG-1520 (NRC, 2002) Section 3.4, as they relate to subcriticality of operations and margin of subcriticality for safety, are met.

5.4 REPORTING

The following are NCS Program commitments related to event reporting:

- A program for evaluating the criticality significance of NCS events will be provided and an apparatus will be in place for making the required notification to the NRC Operations Center. Qualified individuals will make the determination of significance of NCS events. The determination of loss or degradation of IROFS or double contingency principle compliance will be made against the license and 10 CFR 70 Appendix A (CFR, 2003f).
- The reporting criteria of 10 CFR 70 Appendix A and the report content requirements of 10 CFR 70.50 (CFR, 2003g) will be incorporated into the facility emergency procedures.
- The necessary report based on whether the IROFS credited were lost, irrespective of whether the safety limits of the associated parameters were actually exceeded will be issued.
- If it cannot be ascertained within one hour of whether the criteria of 10 CFR 70 Appendix A (CFR, 2003f) Paragraph (a) or (b) apply, the event will be treated as a one-hour reportable event.

commensurate with the remainder of the system which is being modified, or as dictated by applicable regulations.

The administrative instructions for modifications during the operations phase are contained in procedures that are approved, including revisions, by the Technical Services Manager. The modification procedure contains the following items necessary to ensure quality in the modification program:

- The technical and quality requirements which shall be met to implement a modification
- The requirements for initiating, approving, monitoring, designing, verifying, and documenting modifications. The facility modification procedure shall be written to ensure that policies are formulated and maintained to satisfy the LES QA Program, as applicable.

Each change to the facility or to activities of personnel shall have an evaluation performed in accordance with the requirements of 10 CFR 70.72 (CFR, 2003e), as applicable. Each modification shall also be evaluated for any required changes or additions to the facility's procedures, personnel training, testing program, or regulatory documents.

For any change (i.e., new design or operation, or modification to the facility or to activities of personnel, e.g., site structures, systems, components, computer programs, processes, operating procedures, management measures), that involves or could affect uranium on site, a Nuclear Criticality Safety (NCS) evaluation and, if required, an NCS analysis shall be prepared and approved. Prior to implementing the change, it shall be determined that the entire process will be subcritical (with applicable margin for safety) under both normal and credible abnormal conditions.

Each modification is also evaluated and documented for radiation exposure to minimize worker exposures in keeping with the facility as low as reasonably achievable (ALARA) program, criticality and worker safety requirements and/or restrictions. Other areas of consideration in evaluating modifications may include, but are not limited to the review of:

- *Modification cost*
- Lessons learned from similar completed modifications
- QA requirements
- Potential operability or maintainability concerns
- Constructability concerns
- Post-modification testing requirements
- Environmental considerations
- Human factors
- Integrated safety analysis.

- B. Project review meetings are scheduled and held to coordinate design, procurement, construction and pre-operational testing of the facility. These meetings provide a primary working interface among the principal organizations.
- C. Reports of nonconformances are transmitted and controlled by procedures. As required by the nonconformance procedure, the QA Director/Manager or designee approves resolution of nonconformances.

During the operational phase, measures are provided to ensure responsible facility personnel are made aware of design changes and modifications that may affect the performance of their duties.

11.1.2.1 Configuration Management Controls on the Design Requirements

Configuration control is accomplished during design through the use of procedures for controlling design, including preparation, review (including interdisciplinary review and preparation of NCS analyses and NCS evaluations as applicable), and design verification where appropriate, approval, and release and distribution for use. Engineering documents are assessed for QA level classification. Changes to the approved design also are subject to a review to ensure consistency with the design bases of IROFS.

Configuration verification is also accomplished through design verification, which ensures that design documents are consistent and that design requirements for IROFS are met. During construction and testing, this verification also extends to verification that as-built configurations are consistent with the design, and that testing that is specified to demonstrate performance of IROFS is accomplished successfully.

The QA Program requires procedures that specify that work performed shall be accomplished in accordance with the requirements and guidelines imposed by applicable specifications, drawings, codes, standards, regulations, quality assurance criteria and site characteristics.

Acceptance criteria established by the designer are incorporated in the instructions, procedures and drawings used to perform the work. Documentation is maintained, including test results, and inspection records, demonstrating that the work has been properly performed. Procedures also provide for review, audit, approval and documentation of activities affecting the quality of items to ensure that applicable criteria have been met.

Maintenance, modification, and inspection procedures are reviewed by qualified personnel knowledgeable in the quality assurance disciplines to determine:

- A. The need for inspection, identification of inspection personnel, and documentation of inspection result
- B. That the necessary inspection requirements, methods, and acceptance criteria have been identified.

Facility procedures shall be reviewed by an individual knowledgeable in the area affected by the procedure on a frequency determined by the age and use of the procedure to determine if changes are necessary or desirable. Procedures are also reviewed to ensure procedures are maintained up-to-date with facility configuration. These reviews are intended to ensure that any modifications to facility systems, structures or components are reflected in current maintenance, operations and other facility procedures.

11.1.3 Document Control

Procedures are established which control the preparation and issuance of documents such as manuals, instructions, drawings, procedures, specifications, procurement documents and supplier-supplied documents, including any changes thereto. Measures are established to ensure documents, including revisions, are adequately reviewed, approved, and released for use by authorized personnel.

Document control procedures require documents to be transmitted and received in a timely manner at appropriate locations including the location where the prescribed activity is to be performed. Controlled copies of these documents and their revisions are distributed to and used by the persons performing the activity.

Superseded documents are destroyed or are retained only when they have been properly labeled. Indexes of current documents are maintained and controlled.

Document control is implemented in accordance with procedures. An electronic document management system is used both to file project records and to make available the latest revision (i.e., the controlled copy) of design documents. The system provides an "official" copy of the current document, and personnel are trained to use this system to retrieve controlled documents. The system is capable of generating indices of controlled documents, which are uniquely numbered (including revision number). Controlled documents are maintained until cancelled or superseded, and cancelled or superseded documents are maintained as a record, currently for the life of the project or termination of the license, whichever occurs later. Hard-copy distribution of controlled documents is provided when needed in accordance with applicable procedures (e.g., when the electronic document management system is not available).

A part of the configuration management program, the document control and records management procedures, as appropriate, capture the following documents:

- Design requirements, through the controlled copy of the design requirements document
- The design bases, through the controlled copy of the basis of design documents
- The integrated safety analysis of the design bases of IROFS, through the controlled copies of supporting analyses
- Nuclear Criticality Safety Analyses
- Nuclear Criticality Safety Evaluations
- As-built drawings
- Specifications
- All procedures that are IROFS
- Procedures involving training

- QA
 - Maintenance
 - Audit and assessment reports
 - Emergency operating procedures
 - Emergency response plans
 - System modification documents
 - Assessment reports
 - Engineering documents including analyses, specifications, technical reports, and drawings.
- These items are documented in approved procedures.

11.1.4 Change Control

Procedures control changes to the technical baseline. The process includes an appropriate level of technical, management, and safety review and approval prior to implementation. During the design phase of the project, the method of controlling changes is the design control process described in the QA Program. This process includes the conduct of interdisciplinary reviews that constitute a primary mechanism for ensuring consistency of the design with the design bases. During both construction and operation, appropriate reviews to ensure consistency with the design bases of IROFS and the ISA, respectively, will similarly ensure that the design is constructed and operated/modified within the limits of the design basis. Additional details are provided below.

11.1.4.1 Design Phase

Changes to the design include a systematic review of the design bases for consistency. In the event of changes to reflect design or operational changes from the established design bases, both the integrated safety analysis and other documents affected by design bases of IROFS including the design requirements document and basis of design documents, as applicable are properly modified, reviewed, and approved prior to implementation. Approved changes are made available to personnel through the document control function discussed previously in this section.

During design (i.e., prior to issuance of the NEF Materials License), the method of ensuring consistency between documents, including consistency between design changes and the safety assessment, is the interdisciplinary review process. The interdisciplinary reviews ensure design changes either (1) do not impact the ISA, (2) are accounted for in subsequent changes to the ISA, or (3) are not approved or implemented. Prior to issuance of the License, LES will notify the NRC of potential changes that reduce the level of commitments or margin of safety in the design bases of IROFS.

For any change (i.e., new design or operation, or modification to the facility or to activities of personnel, e.g., site structures, systems, components, computer programs, processes, operating procedures, management measures) that involves or could affect uranium on site, an NCS evaluation and, if required, an NCS analysis shall be prepared and approved. Prior to implementing the change, it shall be determined that the entire process will be subcritical (with applicable margin for safety) under both normal and credible abnormal conditions.

Each modification is also evaluated and documented for radiation exposure to minimize worker exposures in keeping with the facility ALARA program, criticality and worker safety requirements and/or restrictions. Other areas of consideration in evaluating modifications may include, but are not limited to the review of:

- Modification cost
- Lessons learned from similar completed modifications
- QA aspects
- Potential operability or maintainability concerns
- Constructability concerns
- Post-modification testing requirements
- Environmental considerations
- Human factors.

After completion of a modification to a structure, system, or component, the modification Project Manager, or designee, shall ensure that all applicable testing has been completed to ensure correct operation of the system(s) affected by the modification and documentation regarding the modification is complete. In order to ensure operators are able to operate a modified system safely, when a modification is complete, all documents necessary, e.g., the revised process description, checklists for operation and flowsheets are made available to operations and maintenance departments once the modified system becomes "operational." Appropriate training on the modification is completed before a system is placed in operation. A formal notice of a modification being completed is distributed to all appropriate managers. As-built drawings incorporating the modification are completed promptly. These records shall be identifiable and shall be retained for the duration of the facility license.

11.1.5 Assessments

Periodic assessments of the configuration management program are conducted to determine the system's effectiveness and to correct deficiencies. These assessments include review of the adequacy of documentation and system walk downs of the as-built facility. Such audits and assessments are conducted and documented in accordance with procedures and scheduled as discussed in Appendix A, Section 18, "Audit Schedules."

Periodic audits and assessments of the configuration management program and of the design confirm that the system meets its goals and that the design is consistent with the design bases. Incident investigations occur in accordance with the QA Program and associated CAP procedures in the event problems are encountered. Prompt corrective actions are developed as a result of incident investigations or in response to adverse audit/assessment results, in accordance with CAP procedures.

- Radiation Work Permits
- Replacement with like-kind parts and the control of new or replacement parts to ensure compliance with 10 CFR 21 (CFR, 2003a)
- Compensatory measures while performing work on IROFS
- Procedural control of removal of components from service for maintenance and for return to service
- Ensuring safe operations during the removal of IROFS from service
- Notification to Operations personnel that repairs have been completed.

Written procedures for the performance of maintenance activities include the steps listed above. The details of maintenance procedure acceptance criteria, reviews, and approval are provided in Section 11.4, Procedures Development and Implementation.

As applicable, contractors that work on or near IROFS identified in the ISA Summary will be required by LES to follow the same maintenance procedures described for the corrective, preventive, functional testing, or surveillance/monitoring activities listed above for the maintenance function.

Maintenance procedures involving IROFS commit to the topics listed below for corrective and preventive maintenance, functional testing after maintenance, and surveillance/monitoring maintenance activities:

- Pre-maintenance activities require reviews of the work to be performed, including procedure reviews for accuracy and completeness.
- New procedures or work activities that involve or could affect uranium on site require preparation and approval of an NCS evaluation and, if required, an NCS analysis.
- Steps that require notification of all affected parties (operators and appropriate managers) before performing work and on completion of maintenance work. The discussion includes potential degradation of IROFS during the planned maintenance.
- Control of work by comprehensive procedures to be followed by maintenance technicians. Maintenance procedures are reviewed by the various safety disciplines, including criticality, fire, radiation, industrial, and chemical process safety. The procedures describe, as a minimum, the following:
 - o Qualifications of personnel authorized to perform the maintenance, functional testing or surveillance/monitoring
 - o Controls on and specification of any replacement components or materials to be used (this will be controlled by Configuration Management, to ensure like-kind replacement and adherence to 10 CFR 21 (CFR, 2003a))
 - o Post-maintenance testing to verify operability of the equipment
 - o Tracking and records management of maintenance activities

2. For proposed changes having a potential impact on criticality safety, an NCS evaluation and, if required, an NCS analysis shall be performed. Any necessary controlled parameters, limits, IROFS, management measures, or NCS analyses that must be imposed or revised are adequately reflected in appropriate procedures and/or design basis documents. Changes shall be independently reviewed by a criticality safety engineer, and approved by the HS&E Manager or designee.
3. For proposed changes potentially affecting Material Control and Accounting, a material control review shall be performed. Changes shall be approved by the HS&E Manager or designee.

Records of completed cross-functional reviews shall be maintained in accordance with Section 11.7, Records Management, for all changes to procedures involving licensed materials or IROFS.

11.4.5 Distribution of Procedures

Originally issued approved procedures and approved procedure revisions are distributed in a controlled manner by document control.

Document Control shall establish and maintain an index of the distribution of copies of all facility procedures. Revisions are controlled and distributed in accordance with this index. Indexes are reviewed and updated on a periodic basis or as required.

Department Managers or their designees shall be responsible for ensuring all personnel doing work which require the use of the procedures have ready access to controlled copies of the procedures.

11.5 AUDITS AND ASSESSMENTS

LES will have a tiered approach to verifying compliance to procedures and performance to regulatory requirements. Audits are focused on verifying compliance with regulatory and procedural requirements and licensing commitments. Assessments are focused on effectiveness of activities and ensuring that IROFS, and any items that affect the function of IROFS, are reliable and are available to perform their intended safety functions. This approach includes performing Assessments and Audits on critical work activities associated with facility safety, environmental protection and other areas as identified via trends.

Assessments are divided into two categories that will be owned and managed by the line organizations as follows:

- Management Assessments conducted by the line organizations responsible for the work activity
- Independent Assessments conducted by individuals not involved in the area being assessed.

Audits of the QA Level 1 work activities associated with IROFS and any items that affect the function of the IROFS and items required to satisfy regulatory requirements for which QA Level 1 requirements are applied will be the responsibility of the QA Department.

Audits and assessments are performed to assure that facility activities are conducted in accordance with the written procedures and that the processes reviewed are effective. As a minimum, they shall assess activities related to radiation protection, criticality safety control, hazardous chemical safety, industrial safety including fire protection, and environmental protection.

Audits and assessments shall be performed routinely by qualified staff personnel that are not directly responsible for production activities. Deficiencies identified during the audit or assessment requiring corrective action shall be forwarded to the responsible manager of the applicable area or function for action in accordance with the CAP procedure. Future audits and assessments shall include a review to evaluate if corrective actions have been effective.

The Quality Assurance Department shall be responsible for audits. Audits shall be performed in accordance with a written plan that identifies and schedules audits to be performed. Audit team members shall not have direct responsibility for the function and area being audited. Team members shall have technical expertise or experience in the area being audited and shall be indoctrinated in audit techniques. Audits shall be conducted on an annual basis.

The results of the audits shall be provided in a written report in a timely manner to the Plant Manager, the Safety Review Committee (SRC), and the Managers responsible for the activities audited. Any deficiencies noted in the audits shall be responded to promptly by the responsible Managers or designees, entered into the CAP and tracked to completion and re-examined during future audits to ensure corrective action has been completed.

Records of the instructions and procedures, persons conducting the audits or assessments, and identified violations of license conditions and corrective actions taken shall be maintained.

The management measure described in this section and Chapter 2, Organization and Administration, is consistent with that previously submitted for NRC review in the Claiborne

Nuclear Criticality safety audits are conducted and documented quarterly such that all aspects of the Nuclear Criticality Safety Program will be audited at least every two years. The Operations Group is assessed periodically to ensure that nuclear critical safety procedures are being followed and the process conditions have not been altered to adversely affect nuclear criticality safety. The frequency of these assessments is based on the controls identified in the NCS analyses and NCS evaluations. Assessments are conducted at least semi-annually. In addition, weekly nuclear criticality safety walkthroughs of UF₆ process areas are conducted and documented.

11.5.3 Procedures for Audits and Assessments

Internal and external audits and assessments are conducted using approved procedures that meet the QA Program requirements. These procedures provide requirements for the following audit and assessment activities:

- Scheduling and planning of the audit and assessment
- Certification requirements of audit personnel
- Development of audit plans and audit and assessment checklists as applicable
- Performance of the audit and assessment
- Reporting and tracking of findings to closure
- Closure of the audit and assessment.

The applicable procedures emphasize reporting and correction of findings to prevent recurrence.

Audits and assessments are conducted by:

- Using the approved audit and assessment checklists as applicable
- Interviewing responsible personnel
- Performing plant area walkdowns
- Reviewing controlling plans and procedures
- Observing work in progress
- Reviewing completed QA documentation.

Audit and assessment results are tracked in the Corrective Action Program. The data is periodically analyzed for potential trends and needed program improvements to prevent recurrence and/or for continuous program improvements. The resulting trend is evaluated and reported to applicable management. This report documents the effectiveness of management measures in controlling activities, as well as deficiencies. Deficiencies identified in the trend