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Evening Session

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UNITED STATES
NUCLEAR REGULATORY COMMISSION
OFFICE OF INVESTIGATIONS

PUBLIC SCOPING MEETING

EVENING SESSION

Pages 1 - 46

Thursday, April 1, 2004

Athens State University
Student Center Cafeteria
300 North Beaty Street
Athens, AL

Evening Session - 7:30 p.m.

APPEARANCES:

Nuclear Regulatory Commission:

CHIP CAMERON
JOHN TAPPERT
MIKE MASNIK
CHUCK WILSON

M E E T I N G

(7:06 p.m.)

MR. CAMERON: Good evening, everyone.

My name is Chip Cameron. I'm the Special Counsel for Public Liaison, at the Nuclear Regulatory Commission. I would like to welcome you to the NRC's public meeting tonight.

Our subject tonight is the Environmental Review that the NRC is going to conduct on a application that we received from the Tennessee Valley Authority, TVA, to renew the operating licenses for the Browns Ferry Nuclear Power Plant, Units 1, 2 and 3.

I'll be serving as your facilitator for tonight to try to help all of you have a productive meeting.

Our format tonight is going to be a two-part format for the meeting. The first part is, we're going to have some brief NRC presentations to give you some background information on the NRC's process to review a license renewal application, such as the one that we received from TVA, and answer any questions that you have about the license renewal process. And particularly we're going to be telling you about the Environmental Review portion of that process.

Second part of the meeting is going to give you an opportunity to tell us any recommendations, advise,

1 suggestions, perspectives on license renewal, again on the
2 Environmental Review process or broader issues.

3 We are taking written comments on these issues,
4 but anything you say here tonight is going to count as
5 much as written comment.

6 We are transcribing the meeting. Mr. Steve
7 Anderson, over here, is our stenographer. That will be a
8 written record of the meeting tonight. It will be
9 available to anybody who wants a copy of the transcript.

10 I think probably we could just go to the
11 introduction of our speakers from the NRC, tonight. We
12 have Mr. John Tappert right here. John is the Chief of
13 the Environmental Section in our Office of Nuclear Reactor
14 Regulation.

15 John and his staff oversee the preparation of
16 any environmental reviews that the NRC do for reactor
17 issues, be it a license renewal application or an early
18 site permit. John has been with the agency for about 14
19 years. He was a resident inspector for the NRC. He has a
20 Bachelors degree from Virginia Tech in Aerospace and Ocean
21 Engineering. A Masters Degree in Environmental
22 Engineering from Johns Hopkins University. And John is
23 going to provide you a welcome and a overview perspective
24 on license renewal.

25 Then we're going to go to the substance of the

1 license renewal process in the environmental review.
2 Dr. Michael Masnik is here. He's the Senior Project
3 Manager for the Environmental Review on this Browns Ferry
4 license application. He is one of John's staff. Mike has
5 been with the agency for 30 years. He has a Bachelors
6 degree in Biology from Cornell. And also not just a
7 Masters but a PhD in Ichthyology from Virginia Tech.
8 Ichthyology being the study of fishes. Is that right?

9 Mike's dissertation, PhD dissertation was on the
10 fishes of the Clinch River, a tributary of the Tennessee
11 River.

12 I would just thank you for being here with us
13 tonight. And we're interested in hearing what you have to
14 say and answering any questions that you have about
15 license renewal.

16 With that, John.

17 MR. TAPPERT: Thank you, Chip.

18 Good evening everyone and welcome. Welcome back
19 for those returning from our matinee meeting this
20 afternoon.

21 My name is John Tappert. On behalf on the
22 Nuclear Regulatory Commission, I'd like to thank you for
23 coming out here tonight and participating in this process.

24 I hope that you will find the information that
25 we share with you tonight to be helpful. I look forward

1 to receiving your comments both tonight and in the future.

2 Now I'd like to start off our presentations
3 tonight by briefly going over the purposes and agenda of
4 tonight's meeting.

5 Now we're going to start off with a brief over
6 view of the entire license renewal process. Now this
7 includes both a safety review, as well as an environmental
8 review, which will be the principle focus of tonight's
9 meeting.

10 Then we'll give you some additional information
11 about that environmental review. Which will address the
12 impacts associated with extending the operating licenses
13 of the Browns Ferry Nuclear Power Plants Units 1, 2 and 3
14 for an additional twenty years.

15 Then we'll give you some more information about
16 our schedule and how you can submit comments in the
17 future.

18 Then we get to the real heart of tonight's
19 meeting, which is to receive any comments that you may
20 have tonight.

21 By way of background, the Atomic Energy Act
22 gives the intercede the authority to issue operating
23 licenses to commercial nuclear power plants for a period
24 of 40 years. For the Browns Ferry Units, 1, 2, and 3,
25 those operating licenses will expire in 2013, 14 and 16,

1 respectively. Our regulations also make provisions for
2 extending those operating licenses for an additional 20
3 years, as part of a license renewal program. And TVA has
4 requested license renewal for all three units.

5 Now as part of that review, the NRC will develop an
6 Environmental Impact Statement. And we're very early in
7 that process right now, in what we call scoping. Where we
8 seek to identify those issues which will require the
9 greatest focus during our review. After we make our
10 preliminary determinations, we will publish a draft
11 Environmental Impact Statement, next December. Then we
12 will hold another public meeting here to receive any
13 comments that you may have on that draft.

14 But again, the principle purpose of tonight meeting
15 is to receive any comments that you have on scoping. With
16 that I'd like to ask Mike to give us some more information
17 about the review.

18 MR. MASNIK: Thank you, John.

19 I would also like to welcome each of you here
20 tonight.

21 Once again, my name is Michael Masnik. I'm the
22 Senior Environmental Project Manager for the Environmental
23 Review of Tennessee Valley Authority, or TVA's application
24 for the Browns Ferry Nuclear Power Plant license renewal.
25 On January 6th, 2004 the NRC staff received an

1 application, from TVA. To renew the operating licenses
2 for Browns Ferry's 1, 2 and 3.

3 Our License Renewal Review process has four
4 components: a safety review, environmental review, plant
5 inspections, and a final safety review by the NRC's
6 independent oversight body, the Advisory Committee on
7 Reactor Safeguards.

8 Essentially, the NRC's efforts result in two
9 parallel reviews: a safety review, indicated in the upper
10 portion of this slide, and a environmental review, that's
11 given in the lower portion of this slide. This figure
12 summarizes both the safety and environmental reviews and
13 highlights opportunities for public involvement.

14 The safety review entails a detailed review of
15 the licensee's application by headquarters, safety
16 experts, on-site inspections by both our headquarters and
17 regional staff, and a final review by independent over
18 site organization within the NRC.

19 The safety review is focused on the review of
20 the applicant's programs to identify and manage what we
21 call passive, long-lived systems structures and
22 components. These programs are the focus of the license
23 renewal because our existing regulatory processes for
24 operating nuclear power plants ensure, on an on-going
25 basis, that active systems, structures and components are

1 inspected, maintained, and replaced, as needed, throughout
2 the operating life of the plant. Also, existing programs
3 verify that programs such as the emergency planning and
4 security remain acceptable.

5 The review of the application results in the NRC
6 staff publishing a license renewal safety evaluation
7 report. That report, along with the results of the safety
8 inspections, are forwarded to the Advisory Committee on
9 Reactor Safeguards, or ACRS, the independent oversight
10 board, I spoke of earlier.

11 The ACRS reviews the safety evaluation report,
12 the inspection reports, and makes a recommendation to the
13 Commission on the licensee's application.

14 While the safety review and inspection are
15 occurring, the NRC staff is also conducting the
16 environmental review.

17 The NRC staff summarizes its findings on
18 environmental issues first in a draft Environmental Impact
19 Statement, and then, after receiving public comment, a
20 final Environmental Impact Statement.

21 During preparation of the final Environmental
22 Impact Statement there are several opportunities for
23 public involvement. This public meeting this evening is
24 one of them.

25 At the end of all this activity, the final

1 Safety Evaluation Report, the final Environmental Impact
2 Statement, and the results of the NRC staffs inspections,
3 and the advisory committee's recommendations will be used
4 by the Commission in making a final determination on
5 whether or not to renew the licenses for Browns Ferry.

6 Opportunities for public involvement in this
7 process are indicated by the splash marks on this diagram.
8 The first opportunity for public involvement is the
9 opportunity to file a petition to request a hearing on the
10 renewed application. That opportunity began in early
11 March and will close in early May. The process requires
12 that a petition be submitted to the NRC to hold hearings
13 on issues that would be litigated by a panel of
14 administrative judges.

15 The next opportunity for public involvement is
16 today's meeting. Which is part of the environmental
17 scoping process. In this scoping process we determine the
18 issues that we need to be address in our environmental
19 review.

20 The next opportunity for public involvement will
21 be when we request comments on our draft Environmental
22 Impact Statement. Additionally, oral and written
23 statements can be provided during the Advisory Committee
24 on Reactor Safeguard's meeting for this facility.

25 In addition to these opportunities throughout

1 the process, members of the public, who have nuclear
2 safety concerns, can raise those issues during meetings
3 open to the public that the NRC will hold to discuss the
4 review of the Browns Ferry application.

5 Meetings on particular technical issues are
6 usually held at NRC headquarters, outside Washington.
7 However, some technical meetings and meetings to summarize
8 the results of the on sight inspections are typically held
9 near the plant site, and may be attended by members of the
10 public.

11 I'll now provide a little more detail regarding
12 our environmental review process, which is the subject of
13 today's meeting. The National Environmental Policy Act,
14 or, as we refer to it, NEPA is a congressional mandate,
15 enacted in 1969, which requires all federal agencies to
16 use a systemic approach in considering environmental
17 impacts, during certain decision making proceedings.

18 The law functions as a disclosure tool that
19 seeks public involvement. It mandates a process in which
20 the information is gathered to enable the federal agencies
21 to make informed decisions. And then as part of the
22 process, we document that information, make it all
23 publicly available, and invite the public to participate
24 in its evaluation.

25 The NEPA process for license renewal results in

1 Environmental Impact Statements, also called an EIS, which
2 describes the results of the detailed review that we do.
3 Our review considers environmental impacts of alternatives
4 to the proposed action as well. Including what we call
5 the no-action alternative, which would be simply not to
6 approve the request.

7 We also look at impacts of constructing and
8 operating alternative power generating facilities. Today
9 we're in the process of gathering information we need to
10 prepare our Supplemental EIS. In particular at this stage
11 we're performing what we call "scoping."

12 The NRC is having this meeting as part of our
13 scoping process for the purpose of providing you and other
14 governmental agencies with the opportunity to provide us
15 with information that you believe may have some bearing on
16 the environmental evaluation.

17 Again, in particular, we're looking for
18 information that may not be readily available or concerns
19 that people might have that have not been addressed by the
20 TVA in their application.

21 This next slide describes the objective of our
22 environmental review, as it is stated in our regulations.
23 To paraphrase, we're trying to determine whether or not
24 renewing the Browns Ferry license for an additional 20
25 years is acceptable from an environmental stand point.

1 I should emphasize that if we conclude that the
2 license renewal is acceptable from an environmental
3 prospective, all that means is that it would be
4 environmentally acceptable for TVA to operate Browns Ferry
5 for an additional 20 years.

6 The NRC does not determine whether they actually
7 operate for those additional 20 years. That decision is
8 made by TVA.

9 It is possible that the utility could determine
10 that it is not economically feasible to continue
11 operating, even though it may be environmentally
12 acceptable.

13 This environmental review may seem strikingly
14 familiar to some of you. I'm sure some of you are asking:
15 Didn't we already do this? And didn't we do it recently?
16 The answer to both questions is yes and no.

17 The Tennessee Valley Authority is a federal
18 entity and is required to comply with the National
19 Environmental Policy Act, just like the NRC.

20 In February of 2001 TVA began it's NEPA process
21 by publishing a notice of intent to prepare an EIS, to
22 determine whether to pursue license renewal. This effort
23 culminated in publication of TVA's EIS, entitled, "Final
24 Supplemental Environmental Impact Statement for Operating
25 License Renewal of the Browns Ferry Nuclear Plant in

1 Athens, Alabama." And it was dated March of 2002.

2 So why then is the NRC preparing another EIS for
3 a license renewal at the same plant? Well, there are a
4 couple of reasons. The first, and probably the most
5 important is a legal one. TVA is authorized by congress
6 to construct and operate power plants. Therefore its
7 actions to generate electricity are just like any other
8 private power producer. Even though it is a federal
9 agency, it cannot issue itself a license to operate a
10 nuclear power plant.

11 The NRC is a regulatory agency charged with
12 insuring that nuclear material can be used, while
13 protecting public health and safety.

14 The NRC does not operate nuclear power plants;
15 however, it does license them.

16 As a regulatory agency the NRC is required to
17 conduct an independent assessment of potential impacts
18 associated with renewing power reactor licenses for an
19 additional 20 years of operation.

20 The three units at Browns Ferry are much like
21 those of the other 101 units regulated by the NCR else
22 where in the United States.

23 Secondly, the NRC staffs environmental
24 evaluation is expected to be contemporaneous with the
25 Commission's decision either grant or reject TVA's license

1 renewal application. TVA's Environmental Review is
2 already several years old. So that the staff will
3 consider whether there is new and significant information
4 available that would affect its review.

5 In the end TVA's NEPA obligations are different
6 from the NRC's. Nevertheless, the NRC and its
7 predecessor, The Atomic Energy Commission, recognizes the
8 unique standing of TVA as a federal agency, and has
9 permitted to TVA to submit its EIS in partial fulfillment
10 of the requirements to submit an environmental report.

11 Let's get back to NRC's Environmental Review
12 process. This next slide gives a little more detail on
13 the environmental portion of the review process, including
14 some dates for the milestones in the process.

15 TVA's application was received on January 6th,
16 of this year. On March 10th of this year we issued a
17 notice of our intent to perform scoping, which is what
18 we're doing now, and our intent to develop a supplemental
19 Environmental Impact Statement for the proposed action.

20 We're currently in a data gathering phase to
21 determine the environmental impacts of renewing license.
22 After we collect the data, we will develop a draft
23 Environmental Impact Statement, which we expect to issue
24 for public comment in December of this year.

25 We'll also come back early next year for another

1 public meeting to talk about the results of our review and
2 to provide an opportunity for the public to provide
3 comments that they may have on our draft Environmental
4 Impact Statement.

5 After receiving and evaluating any comments, we
6 will then develop the final Environmental Impact
7 Statement, which we hope to issue in July of next year.

8 We're gathering information for our evaluation
9 from a number of different sources. This is a partial
10 list of sources of data for our review. This week we were
11 at the site to review TVA's procedures for managing
12 environmental impacts and to observe first hand, how the
13 plant interacts with the surrounding environment.

14 We are also meeting with Federal, State and
15 local government officials and we will consider all
16 comments received from the public during this comment
17 period.

18 This slide shows the range of environmental
19 topics our team is reviewing. Impacts considered include
20 such things as air quality, water quality, the effects on
21 plants and wildlife. We also look at what we call socio-
22 economics, or how the plant affects peoples lives
23 economically in the surrounding communities.

24 We have assembled a team of NRC staff and
25 experts from the national labs, with backgrounds in these

1 technical and scientifically disciplines in order to
2 perform our environmental reviews. Some of whom are with
3 us tonight.

4 To summarize a few key dates, our schedule is to
5 complete the scoping process by May 9th, when the public
6 comment period ends. After that, as indicated, we plan to
7 issue a draft Environmental Impact Statement in December
8 of this year, and to issue a final Impact Statement in
9 July of next year.

10 If you'd like to receive a copy of the draft,
11 and final Environmental Impact Statements, please fill out
12 a card with Tomeka up at the registration desk.

13 This slide provides contact information in case
14 you have additional questions after you leave the meeting
15 today.

16 I'm the designated point of contact within the
17 NRC for the environmental portion of the license renewal
18 review.

19 Although you're welcome to contact me with any
20 questions, if you have comments and wish to have them
21 addressed in our review, they must be provided in writing
22 or, as Chip has indicated, in this meeting, where they
23 will be transcribed and will be the equivalent of a
24 written comment.

25 Arrangements have been made for the documents

1 associated with the environmental review to be locally
2 available. The Athens Limestone Public Library, in
3 Athens, Alabama has been kind enough to make some shelf
4 space available for documents related to the environmental
5 review. Also, documents are available through our on-line
6 document management system, which is accessible through
7 our internet home page, which is indicated right down
8 here.

9 After this meeting comments can be submitted by
10 mail, in person, if you happen to be in the Rockville,
11 Maryland area, or by e-mail at the address shown here.
12 We've established a web sight that -- actually an e-mail
13 address that you can e-mail your comments directly to the
14 NRC. I receive them in my office.

15 That concludes our formal presentation on the
16 environmental review process. In closing I'd like to
17 thank everyone for attending, and for your attention
18 during the presentation. We look forward to any comments
19 you might have.

20 MR. CAMERON: Thank you, Mike and thanks, John.

21 Do we have questions on license renewal process,
22 any aspects of it?

23 Okay. Do you have a question? Do you have any
24 questions about anything? Do you want to ask any? For
25 questions and then we're going to go to people for more

1 formal comment. But if there is anything that you'd like
2 to explore further, further information.

3 MS. MUSE: I'm Nancy Muse from Florence,
4 Alabama. I haven't been to an NRC meeting like this since
5 the '80's. So I'm a little rusty. I wanted to know what
6 the proposed dates were for decommissioning the units, and
7 when they were originally built.

8 MR. CAMERON: Mike.

9 MR. MASNIK: I don't believe that the licensee
10 had any proposed dates for decommissioning. But when we
11 issue a license for a nuclear power plant, it's for a 40
12 year period, the initial license period.

13 So, basically, if you assume that the license
14 runs for 40 years, it would be at the conclusion of the
15 license which would be 2013, 2014, and 2016. However, the
16 licensee has determined that they want to pursue a license
17 renewal for an additional 20 years. So, tack on 20 years
18 to those dates and that would then be the potential
19 decommissioning date.

20 MR. CAMERON: Does that answer that question for
21 you?

22 MS. MUSE: I wondered if the dates given, that
23 you just mentioned were the original dates given for the
24 life of the plant?

25 MR. MASNIK: Yes.

1 MR. CAMERON: When does the license for these
2 plants expire? Those are the dates; right?

3 MR. MASNIK: When the license is issued, it
4 actually has a specific date at the bottom of the license.
5 And those are the dates that were on the license.

6 MR. CAMERON: Okay, anything else, Nancy?

7 MS. MUSE: I don't tonight, if you're going to
8 explain the technology that would enable these plants to
9 be considered safe for an additional 20 years.

10 Of course, I don't claim that I would understand
11 everything about the technology, but I wondered are we
12 going to have an overview, to see why we should believe
13 it's okay for them to be extended another 20 years.

14 MR. CAMERON: Mike, I don't know if this is your
15 area, or whether John or perhaps Jimi can tell us.
16 Perhaps just a little bit more about the types of aging
17 issues that we look at. And also, what types of actions a
18 licensee might take to prepare for renewal in terms of not
19 necessarily adding new technology but replacing
20 components.

21 I don't think we can go in to a lot of detail on
22 that, but perhaps we could give Nancy a little bit of an
23 idea on those issues.

24 Jimi, do you feel comfortable doing that? Okay.
25 Jimi is the project manager on the safety side of the

1 evaluation as opposed to the environmental side. It's Mr.
2 Jimi Yerokun.

3 MR. YEROKUN: Thank you. Let me try to explain
4 that question. The process of reviewing the application
5 for renewal takes a period of over two years. One of the
6 key things that we do is, the applicant identifies the
7 structures of the plant that need to be subject to aging
8 management reviews. Because that's the ones that are
9 focused on as to what the aging effects on there
10 components and structures, and how the applicant justifies
11 that those components and structures, based on those aging
12 effects will be able to operate for under 20 years.

13 So it's a process of trying to identify which
14 equipment or components need to be closely looked at and
15 analyzed for the effects of aging.

16 The bottom line is trying to justify that, for
17 an additional 20 years, those components and structures
18 will, in fact, support the plants.

19 I said that it was simple, but it's a tedious
20 process of really trying to focus on what are those
21 components and structures.

22 You have to have a way to manage those
23 structures and components so that's the, I guess, a short
24 response to that. I hope that does it.

25 MR. CAMERON: All right. Thanks Jimi.

1 Did that give a little bit of an idea of the
2 types of things that are examined, and I guess if
3 something needs to be replaced -- In other words, we look
4 at the structure systems and components that may be
5 vulnerable from an aging point of view; do analysis on
6 those. And if there's anything questionable, Jimi, we
7 require the licensee to do something about that? Is that
8 correct?

9 MR. YEROKUN: Yes, I believe what we do is
10 ultimately verify that the analysis the licensee has in
11 place to assure that the aging effects would be acceptable
12 for the additional 20 years is accurate. If there is
13 discrepancies in those reviews, we ask for clarifications,
14 or for supplemental analysis that shows that no real
15 discrepancies remain, bottom line is, before the license
16 renewal is granted, all those discrepancies that exist
17 will have to have been clarified. So that we have
18 adequate assurance that, in fact, there is no additional
19 aging effects that will impact the confidence of
20 structures for another 20 years.

21 MS. MUSE: Who are the inspectors that look into
22 the different components that may be vulnerable to aging?
23 And are those reports made public?

24 MR. CAMERON: Good question. First of all, let
25 me introduce our resident inspectors, who are at the plant

1 to make sure that NRC regulations are complied with. They
2 live here in the community.

3 And then if I could get -- I don't know if
4 either one of them want to address this special
5 inspections, but if someone could talk about the
6 inspection component that we do.

7 But let me introduce these guys first. This is
8 Bob Holbrook, right here, and Bob Monk. They are our
9 resident inspectors.

10 Bob, do you want to say anything in response to
11 that?

12 MR. HOLBROOK: Hi, I'm Bob Holbrook. I'm a
13 Senior Resident Inspector at Browns Ferry for the
14 operating units. I live in Decatur.

15 We inspect the plant on an on-going basis
16 everyday. There's four of us assigned at the plant. We
17 do our routine inspection that's laid out from the
18 headquarters in Washington.

19 For the license renewal inspections, and the
20 aging inspections, we have special inspectors that come
21 from Atlanta, in the office in Atlanta, and from
22 headquarters. And they have several inspections scheduled
23 and there will be teams of inspectors, or individual
24 inspectors that will come over at particular times, on a
25 regular scheduled basis and look at these scheduled

1 inspections that we have.

2 They'll pretty much look at everything in the
3 plant that has to be inspected and provide feedback to the
4 public. Those reports are available to the public on the
5 NRC web page. So any of you that gets on the internet,
6 can take a look at those and read them and see what the
7 inspectors find.

8 MR. CAMERON: Thanks, Bob.

9 Jimi, do you want to add? Okay.

10 Let's go to this gentleman here. Yes sir, and
11 please introduce yourself.

12 MR. NORTH: Hi, my name is Jeff North. I am a
13 resident of Huntsville. I've got three quick questions
14 for you. I was talking with the TVA gentleman before the
15 formal meeting started. I asked why a 20 year extension?
16 And they said that's easy, that's what the law provides
17 for us, not 10, not 30.

18 MR. CAMERON: First question, why 20?

19 Barry, this is Barry Zalcman, an NRC staff.
20 He's an expert on 20 years.

21 MR. ZALCMAN: When the Commission provided
22 direction to the staff, one of the underlying basis of why
23 40 was one of the questions that were raised. The why 40
24 was really tied to economic factors, and to trust issues.
25 They were not design issues.

1 Use of nuclear material was a new technology, if
2 you go back into the 50's and 60's and early 70's. We
3 really hadn't had much experience, but the designs that
4 had been put in place were very robust designs.

5 Performance of these facilities has been, we
6 think, safe. But it's even been improving over the past
7 several decades. That's a good thing but the reality is
8 equipment ages.

9 Now the 40 year period was established
10 previously as a good benchmark, a good design mark for
11 engineering applications.

12 The 20 year mark is just some reasonable time
13 frame that we believed could be used as a basis to look at
14 aging effects.

15 As a basis to look at extended operation we
16 don't look at the economic factors associated with whether
17 or a not a licensee would pursue license renewal. That's
18 a business decision that they have to make.

19 Our focus is on safety, our focus is on
20 security, our focus is on environmental issues.

21 Now the 20 year period was a reasonable time
22 frame. And it also preconditions that you have to have
23 some reasonable experience to understand aging at the
24 facility. So no licensee can come in for license renewal
25 under the regulations, absent the request for an

1 exemption, without some experience in this case. It's
2 also 20 years of experience.

3 So at some point energy planning decision makers
4 need to make some forecast of what their needs are going
5 to be over time. A planning horizon of 20 years is
6 reasonable. The continued operation of 20 was a good
7 guidance. It was something that we had circulated as part
8 of a rule making effort, guidance from the commission.
9 But then we had shared it with the public, is that a
10 reasonable time frame.

11 One obvious question that would lead from that
12 is: are we just renewing only for 20 years, or can there
13 be continued renewals thereafter?

14 Just as any equipment ages over time, there will
15 be a time when some piece of equipment is obsolete. And
16 it makes no economic sense to use it, or to try to operate
17 that.

18 But if an applicant sought not only the renewal
19 after gaining a 20 year renewal, another 20 years, then
20 they still have to meet that safety standard.

21 Our object as a regulators to ensure that
22 facility, with reasonable assurance can provide adequate
23 protection to the public, protect the environment, common
24 defense and security. So there we needed to set some time
25 frame; we did it in the public setting so the public could

1 weigh in. There's no magic with 40 years, so it's no
2 magic with 20 years. But they presented reasonable time
3 frames for decision makers, business planners to make some
4 reason judgements.

5 Then we, in looking design analysis, can use
6 some time frame set to look at whether or not performance,
7 whether or not support information is there, to be able to
8 judge and understand aging effects.

9 So there's no magic. It was a reasonable time
10 frame.

11 It's a very good question. We can go back into
12 the history and look at the rule making and exchange of
13 ideas during the setting up of the rule making process.
14 We have a rule for license renewal. I don't know that
15 we've used our acronyms but it's in the code of federal
16 regulations. Title 10 is energy, and our seize
17 regulations are in Title 10, and for license renewal it's
18 part 54.

19 But you can go back in the history, if it's
20 really of interest of you. You'll find out that there's
21 no magic. But it was reasonable and it was a meaningful
22 time frame that engineers could use in their evaluations.

23 MR. CAMERON: Thank you, Barry. Very helpful.

24 Do you have another question, sir?

25 MR. NORTH: I guess, you know the aging.

1 Everyone today would probably look at the Davis -- I don't
2 know how to say it -- Bessie as a -- well, an aging
3 problem that might occur in a plant.

4 I guess I have one quick specific question to
5 our inspectors is, I didn't see an inspection report where
6 that issue for the Browns Ferry Plant on the web site.
7 Was that because it's not subject to that problem? Or I
8 wasn't looking in the right spot?

9 MR. CAMERON: Before we go to see whether our
10 residents have anything on that, can someone just give us
11 an overview on the Davis-Bessie issue. Whether it was
12 actually -- whether its properly characterized as aging
13 issue and what the agency did in response to that that
14 might have required all plants including Browns Ferry to
15 do something and then see if -- Bob Holbrook or Bob Monk
16 want to chime in on it?

17 John, do you want talk to this, please?

18 MR. TAPPERT: For those of you who aren't aware,
19 Davis-Bessie is a nuclear power plant in Ohio. About two
20 years ago it was discovered that there was a severe
21 corrosion problem on the upper head of the vessel. That's
22 the pressure vessel that keeps the nuclear fuel inside.
23 Essentially what had happened was boric acid, which is
24 used for controlling reactivity in the reactor, had caused
25 corrosion on the head of the vessel and eaten through

1 several inches of low carbon steel, leaving a very small,
2 stainless steel liner as the only pressure boundary.

3 So that was very, very serious event in the
4 nuclear industry. Probably the most serious event in the
5 last 10 years.

6 The agency has done a number of things to
7 address that on a generic basis. We've issued what we
8 call bulletins, or things that go out to the plant to
9 require additional inspections and programs and things
10 like that.

11 To my knowledge this is essentially a
12 pressurized water reactor problem, so I don't know that
13 specific actions were targeted at the boiling water
14 reactors such as Browns Ferry.

15 Inspectors can help me out on that if they can.

16 But that may be why you haven't seen anything
17 unique to Browns Ferry.

18 MR. CAMERON: Bob Monk, do you want to add
19 anything on that? This is Rob Monk.

20 MR. MONK: As was mention this, Browns Ferry is
21 a boiling water reactor. One of the major differences --
22 one it doesn't have boric acid. So you don't have the
23 accelerated corrosion mechanism there.

24 Secondly, the configuration of the head doesn't
25 have all these penetrations that a pressurized water

1 reactor has due to the control rod drive configuration.
2 So it's very different design.

3 MR. CAMERON: Thank you.

4 And one more? That's fine. We're here for you
5 tonight, anything that we can provide, we'll do so.

6 MR. NORTH: I know that in aging issues for
7 airplanes and things like that there's the concept of the
8 fleet leader or something that has been operating the
9 longest, as being an indicator of what problems other
10 members of the fleet will have.

11 I was wondering if anyone here can tell me if
12 there are reactors of the same design as Units 1, 2 and 3
13 that are substantially older and could be considered a
14 fleet leader for the purpose of aging.

15 In other words, are 1, 2, and 3 the oldest of
16 their design or are they somewhere in the middle, or are
17 they pretty much unique?

18 MR. CAMERON: So there's a factual question
19 about the age of the Browns Ferry plants as compared to
20 other plants. Then there is the issue of the concept of
21 the fleet leader and whether we use anything similar to
22 try to help us look at aging issues.

23 Did you want to respond to the one specific
24 question, or both of them.

25 MR. BURZYNSKI: Yes.

1 MR. CAMERON: Please introduce yourself to us.

2 MR. BURZYNSKI: My name is Mark Burzynski and I
3 work for TVA.

4 On the question of fleet leaders, there are
5 older boiling water reactors than Browns Ferry that have
6 gone through the license renewal process and have more
7 operating time. And there's a design -- but they are an
8 earlier version design. But there's also a very similar
9 sister design at Peach Bottom that has gone through the
10 license renewal process. So Browns Ferry is not the first
11 of its same design. So we've had some experience at what
12 were the important issues to look at that helped us in our
13 review and evaluation in the information that we put in
14 the application.

15 MR. CAMERON: That's great. Thank you for that.

16 So that the experience of some of these other
17 plants have been folded in by varies applicants for
18 license renewal into their subsequent applications.

19 John, anybody from the NRC want to say something
20 in regard to that? John, John Tappert.

21 MR. TAPPERT: There are older boiling water
22 reactors out there, as was mentioned. The vintage of this
23 plant was kind of during the nuclear hay-day. There's a
24 number of reactors in the country that were built in the
25 early mid 70's. So they have a lot of company that they

1 can share experience with. As far as --

2 MR. NORTH: None are say 10 years older?

3 MR. TAPPERT: The only thing that's coming to
4 mind, I think we had some license in '69, within five
5 years essentially. Fleet leaders, there are programs,
6 some of the things that we were looking at the vessel
7 heads, for instance. They're looking at who are the most
8 suspectable plant and some of the things you look at are
9 age, temperatures of operation. So those sort of factors
10 are looked at when you're trying to identify who -- where
11 do you expect to see some sort of determination, or those
12 sort of issues of that nature emerging.

13 So, where? I haven't really, I don't know that
14 we use that term so much, but that concept of course is
15 alive.

16 MR. MASNIK: John, you might mention about the
17 owners groups.

18 MR. TAPPERT: The owners groups have their own
19 initiatives in the boiling water reactors. There is a
20 vessel internals project, that addressed some cracking
21 issues resulting from the way these things are designed.
22 There's a structure called a shroud that surrounds the
23 reactor core. There were some cracking issues on that.

24 But a number initiatives there have been taken
25 with the owners group and with the agency to try and

1 address those things, too.

2 So that's another mechanism that's used to share
3 information for like vintage plants and similar
4 technologies. Do you want to add anything to that line,
5 Mike?

6 MR. MASNIK: And of course, just operating
7 experience over time.

8 MR. CAMERON: Great. I think that the answers
9 to the last question probably provide some more
10 information on the issue that you brought up, Nancy.

11 And while we're here, do you have any other
12 questions that you want to ask at this point?

13 MS. MUSE: I won't do that to you.

14 MR. CAMERON: If you do have, you know anything
15 you need to know just please ask it.

16 Sir, are you finished?

17 MR. NORTH: I guess.

18 MR. CAMERON: Let's hear from -- let's go to the
19 public comment part of the meeting. Certainly we can go
20 back to questions. We're going to hear from Mr. Chuck
21 Wilson, who is right here. Chuck is the project manager
22 for TVA on the Environmental Review for this license
23 renewal application. He's going to provide you with some
24 information that may provide some more clarity on the
25 relationship between the TVA Environmental Review process

1 and what the NRC is doing.

2 Chuck.

3 MR. WILSON: I've got a few slides. I'll bring
4 that up.

5 Yeah, as Chip said, I'm Chuck Wilson. I'm TVA's
6 Project Manager for the Browns Ferry License Renewal
7 Environmental Reviews, plural,

8 Next slide.

9 Just to refresh or go back to square one. What
10 TVA is trying to do here is really to renew the Browns
11 Ferry Unit operating licenses. To continue operations for
12 20 years past the current expiration dates.

13 You can see up there, the current expiration
14 dates of the licenses if they are not renewed. And what
15 they would be if they are renewed for another 20 years.

16 Next slide.

17 You'll be hearing some of this again, but I
18 think it's worth hearing again.

19 Being a Federal agency, TVA has to comply with
20 NEPA. In general, the more sufficient a proposed project
21 is to TVA, the more extensive its environmental review
22 will be, including the degree of public involvement.

23 TVA completed a supplemental Environmental
24 Impact Statement for Browns Ferry license renewal and Unit
25 1 recovery, in March of 2002. That's this thing right

1 here and it's available for anybody to look at after the
2 meeting. It's on our web site.

3 Next slide.

4 These were the five public comment opportunities
5 for the Browns Ferry Supplemental EIS, or part of that
6 process. So it did get very extensive public review.

7 Next slide.

8 These are some of the environmental subjects
9 addressed in the Browns Ferry license renewal supplemental
10 EIS. You can see that they are fairly extensive. It
11 involved every issue that we could reasonably contemplate.

12 Next slide.

13 For the Browns Ferry license renewal
14 supplemental EIS, TVA concluded the following: there were
15 no significant environmental impacts, and restarting Unit
16 1, and continuing operation of all three units allows
17 power production without green house gases. Which is
18 consistent with TVA's clean air initiatives.

19 Plus, it maximizes use of existing assets and
20 avoids the impacts of new site construction, which is very
21 important financially to the ratepayers and consumers of
22 the valley.

23 Also, as a commitment that came out of the
24 reviews, TVA is confirming the expected levels of fish
25 impingement and entrainment associated with increased

1 intake flows after Unit 1 is recovered and restarted.

2 Next slide.

3 Finally, to support the NRC's NEPA review
4 process, TVA has updated and repackaged the information
5 contained in that supplemental EIS into an environmental
6 report. We did following NRC guidance.

7 The NRC is going to use that environmental
8 report data in compiling their own supplemental EIS. This
9 is also available if anybody wants to inspect it, a big
10 thick document.

11 That concludes my remarks, thank you.

12 MR. CAMERON: Thank you very much, Chuck.

13 Nancy, we're going to hear from you next. Do
14 you want to come up and talk to us or do you want --

15 MS. MUSE: Is this a comment?

16 MR. CAMERON: Yeah, did you have some comments
17 that you wanted to give us tonight?

18 MS. MUSE: Sure.

19 MR. CAMERON: Do you want to come up there or do
20 you want to speak from here?

21 MS. MUSE: My comments are not down on paper, so
22 bear with me. I'm basically concerned about the
23 transportation of the waste and current status of the on-
24 site storage of nuclear waste. Especially after all the
25 terrorism activities.

1 Some folks, a long time ago suspected that
2 nuclear plants and their materials would be primary
3 targets of terrorist. I'm wondering how is that being
4 handled now? How is this transportation issue going to be
5 addressed in the new age that we're living in?

6 I'm also concerned about the workers. I don't
7 know if this still occurs but that workers at Browns Ferry
8 have low level radioactive waste on the clothing that they
9 wear at the plant. I don't know how that's being handled
10 now. I'm concerned about that.

11 Do they still have to throw away their boots
12 every time they wear them or do they wear them home? That
13 was a few years ago in the '80's that the subject that was
14 discussed and I haven't heard that issue discussed lately.

15 I don't understand the terminology impingement
16 and entrainment. I don't know how to comment on that
17 without understanding what it is.

18 I'm also concerned about the level of
19 radioactive substances that are effluent. If and what
20 they are, and where can we get that information? Is that
21 on the web site of the NRC? Radio activity that is
22 released into the environment in any way.

23 MR. CAMERON: Nancy, has just given us a number
24 of concerns. I think that we can address them and should
25 address them now since we have time.

1 Mike, I'd like to start with the last two which
2 seem to fall in your area. Can you just give us a simple
3 explanation of impingement and entrainment? Then can you
4 perhaps repeat the information on the emissions into the
5 water.

6 MR. MASNIK: Sure. Mike Masnik. Impingement
7 and entrainment are two processes that refer to impacts
8 associated with operation of the plant at the intake
9 structure of the plant. The plant uses large quantities
10 of water to cool the condenser -- that pass through the
11 condenser to cool the plant. That water is brought in
12 from the river, in a structure called an intake structure.
13 That water has to be fairly clean, in the sense that can't
14 have large objects and stuff in it. So there is a series
15 of screens in front of the intake, which screen out debris
16 and in some cases fish.

17 When a fish is overwhelmed by the flow, it will
18 actually be impinged or be pulled on to the screens of the
19 plant. So that's called impingement.

20 Now when fish are very small, or shellfish, or
21 larva or there are other small organisms, a little bit
22 smaller than about three eighths of an inch, they are too
23 small to be impinged on the screen so they are entrained
24 in the flow through the plant. So they actually traverse
25 the plant cooling system. And that's called entrainment.

1 Those are the two processes. These are of concern because
2 they have a significant impact on the wildlife in the
3 water body.

4 Your second question had to do with, or the last
5 question actually had to do with radioactive releases to
6 the environment through the liquid environment. And of
7 course the plant releases liquid that are slightly
8 radioactive. These are -- there is a procedure when
9 liquids are collected in the plant, they are processed
10 through ion exchange resins. Ultimately that water has to
11 be discarded. Of course these systems are very efficient
12 but they do not remove every bit of radioactive material.
13 So some radioactivity is discharged from the plant through
14 monitored release points, into the river. There's a
15 record of how much is released, of course those release
16 points are inspected. And our inspectors do look at the
17 results of that monitoring.

18 In addition to knowing what is released from the
19 plant, there is also what we call a far-field monitoring
20 program. That's a monitoring program out in the
21 environment to verify that material is not being
22 inadvertently released from the plant. Things like fish
23 and shellfish are sampled in the river. From those
24 samples, estimates are made on the dose that might be
25 incurred by individuals that would eat fish out of the

1 river, or fish in the vicinity of the plant. That
2 information is summarized annually by the licensee and
3 submitted to the NRC in the form of a report. Which is
4 available on our web site. You can pull those reports up.
5 I think the next one is due in the May time frame. So the
6 one that would available now would be for last calendar
7 year.

8 MR. CAMERON: And we do have our regulations
9 restrict how much radio activity can go out in the water.

10 MR. MASNIK: Right, exactly.

11 MR. CAMERON: Thanks, Mike.

12 I would just note that Nancy has stated some
13 questions here but we know that there is an implicit
14 comment behind them. We'll consider those comments in our
15 evaluation.

16 One important issue that you mentioned, is the
17 security issue, the terrorism threat. Maybe John, could
18 you just tell the audience what the NRC is doing about
19 that. I guess point out what relationship that has to
20 license renewal.

21 MR. TAPPERT: It's hard to believe sometimes
22 that it's been over two and a half years since 9-11. On
23 that day, the world changed and certainly the way we
24 looked at security changed. Nuclear power plants have
25 always had very robust security programs. But in the

1 intervening time, they've been enhanced significantly.

2 The NRC as issued a number of orders to the
3 plants to increase the number of guards, the training of
4 the guards, putting additional vehicle bears out there to
5 prevent any source of vehicle bombs. And a number of
6 other things which are of a more classified nature. The
7 agency itself has created a new office to oversee these
8 issues. We have strong coordination with the Office of
9 Homeland Security and the FBI. So a lot of things have
10 been put in place to make these facilities more secure.

11 What you're not going to see in our
12 Environmental Impact Statement is much or discussion or
13 any discussion about security or terrorism. The reason
14 for that is that we're taking care of that in what we call
15 a operational issue. We're dealing with those issues at
16 all 104 nuclear power plants now. We're not waiting for
17 them to come in for license renewal to look at terrorism.
18 So it's a very important issue, it's an issue that the
19 agency is being very aggressive with, as well as the
20 licensees, but you're not going to see as part of license
21 renewal.

22 MR. CAMERON: Thanks, John.

23 The final point that Nancy was concerned about
24 was the issue of radio active material on worker's
25 clothing at the plant. I'm going ask Bob Holbrook or Bob.

1 This is Bob Holbrook.

2 MR. HOLBROOK: For our workers that work at the
3 plant, the plant staff has the department of technicians
4 that help the workers monitor their clothing, their shoes
5 and any garments that they may have on. If a worker would
6 happen to get contaminated on his shoes or clothing, the
7 technicians would come with a monitor and help them verify
8 where it is and how much it is. From that the licensee
9 would make a decision on whether or not it can be cleaned
10 up. Or whether or not the garments would be confiscated
11 by the plant staff. If they are at level significant
12 enough for the licensee to confiscate, they will take
13 those garments and dispose of them.

14 Now for people that are working on a daily basis
15 and leave to go home. Before a worker can leave the plant
16 their monitored perhaps through more than one or two
17 radiation monitors. The very last thing that the employee
18 goes through before he goes home is a radiation monitor.
19 The monitors are set at a significant low level. If the
20 employees go through that or attempt to go through that
21 and it sets off the monitor then the plant staff is
22 required to come out and do an individual risk or monitor
23 that. Workers do not go home if they go through that
24 monitor or approach that monitor and it alarms. They're
25 just not allowed to go home like that. They either have

1 to come back in the plant and have to be cleaned up or
2 decontaminated or the plant staff will again take their
3 shoes and their clothes and give some other clothes that
4 they can go home on. They don't leave the plant if they
5 are contaminated.

6 MR. CAMERON: Thank you very much, Bob. I think
7 Nancy has one quick follow up for us. Then we'll see if
8 anybody else wants to give us comments.

9 MS MUSE: Where typically are these workers
10 exposed to the radiation? Where would be some of the most
11 radioactive sources of their contamination in the plant?

12 MR. CAMERON: Bob, I think you can give us an
13 idea on that.

14 MR. HOLBROOK: Well I don't want to give the
15 impression that contamination is all over the plant.
16 Contamination is usually controlled in fluid systems. In
17 waters and things like that. If they happen to have a
18 leak, or during maintenance mostly, if the licensee has a
19 technician or a mechanic go out and work on a valve in a
20 piping system. If the valve in the line is wet with water
21 that's contaminated and a worker has to go in there and
22 work on it then you have to be very careful about when you
23 touch things to keep from getting contaminated. So it's
24 mostly in piping systems that has to has maintenance done
25 on them.

1 MR. CAMERON: I would just emphasize what you
2 said, is that those are the types of situations where
3 there is contamination and it's not if you are just
4 walking through the plant or something like that. There's
5 not contamination everywhere.

6 Sir, did you have a comment or any for us or any
7 questions before we rap up here?

8 MR. NORTH: I noticed when you were discussing
9 the licensing for the additional 20 years. You made a
10 distinction between active systems that are continually
11 inspected. I think they were referred to as passive
12 systems. I think it was your talk. Could you describe,
13 and I assume those will be the elements that will have the
14 additional scrutiny, what are some of those things?

15 MR. YEROKUN: I'll tell you I think the
16 distinction I think you're talking about is between the
17 active components and the passive components. The focus
18 for license renewal is on the passive components. Active
19 components such as that are in operation and have constant
20 testing. Those things are -- so you know if there is a
21 nuclear replacement or the periodic inspections that takes
22 care of those. The passive ones like pipes and structures
23 that are just there. Those are ones renewal focus is on.
24 Those are the ones we call passive components. It has to
25 be those components that are not replaced at a periodic

1 interval. If something is periodically replaced every
2 three years, every five years, you know that's just PM
3 [Preventive Maintenance]. So that's not something that we
4 focus on either. It's those components that are there,
5 they don't have any kind of those that are periodical
6 replacement. Those are the ones that we have to look at
7 and see what aging effects are there. And to worry about
8 such that you have adequate assurance go for another 20
9 years. So that's the distinction.

10 MR. CAMERON: Thank you once again, Jimi .

11 We had mentioned earlier that we have varied
12 members from the NRC staff here with us tonight. You've
13 met some of them, and listened to some of them. We also
14 have experts in the varies in the scientific areas that
15 are being looked at in the environmental review, with us
16 tonight. We're going to be here after we formally close
17 the meeting. So if there are other questions about
18 anything, we'll be glad to try to answer anything that we
19 can for you, tonight. So, I think what we'll do is close
20 off this formal part of the meeting. And I'll ask John
21 Tappert our senior official to do this for us. Then we'll
22 be here for any questions that anybody has.

23 John.

24 MR. TAPPERT: I'd just like to thank everyone
25 again for coming out, taking time out of their evening to

1 participate in this process. Remind you that our comment
2 period is open until May 9th, so if you have any
3 additional comments you have this lines for the contact
4 information for Mike to submit those. And just to
5 reintegrate what Chip said, we will stay after the meeting
6 if you want to discuss any other issues further.

7 Thanks again for coming, and drive home safely.

8

9 (Off the record 8:12 p.m.)

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