

February 20, 2004

MEMORANDUM TO: John A. Grobe, Chairman
Davis-Besse Oversight Panel

THRU: Anthony J. Mendiola, Chief *IRA*
Project Directorate III, Section 2
Division of Licensing Project Management
Office of Nuclear Reactor Regulation

FROM: Jon B. Hopkins, Sr. Project Manager, Section 2 *IRA*
Project Directorate III
Division of Licensing Project Management
Office of Nuclear Reactor Regulation

SUBJECT: REVIEW OF FENOC INTEGRATED REPORT TO SUPPORT RESTART
OF THE DAVIS-BESSE NUCLEAR POWER STATION AND
SUPPLEMENT TO REPORT

I have reviewed FirstEnergy Nuclear Operating Company's (FENOC) "Integrated Report To Support Restart of the Davis-Besse Nuclear Power Station" submitted by letter dated November 23, 2003, and the supplement to the report submitted by letter dated February 6, 2004. My review was performed in accordance with nine criteria (Attachment 3) approved by the Davis-Besse Oversight Panel.

In the November 2003 report, the licensee included "Appendix C – Remaining Major Actions for Restart," and in Attachment 3 of the supplement to the report, the licensee updated Appendix C as of January 30, 2004. From my review of the report and its supplement, I have not identified any open issues that may impact restart readiness beyond those identified in the updated Appendix C (Attachment 1). I also spoke with the licensee and they confirmed that completion of the updated Appendix C open issues is being tracked. This review meets the first seven review criteria.

From my review, I found no statements concerning restart items needing NRC action other than those items listed in the Restart Checklist and the Confirmatory Action Letter. The licensee's summary of completion of Restart Checklist items and Confirmatory Action Letter items is included in Appendix B of the November 2003 report (Attachment 2). This review meets review Criterion 8.

Lastly, I did not identify any errors that may need correction in the report or its supplement. This review meets review Criterion 9.

Based on my review discussed above, I conclude that the FENOC report of November 2003 as supplemented on February 6, 2004, does not raise new issues that could require NRC review prior to restart. This review was discussed with and accepted by the Oversight Panel on February 13, 2004.

Attachments: 1. Updated Appendix C
2. Appendix B
3. Review Criteria

B-48

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2. Appendix B
3. Review Criteria

ADAMS Accession Number: ML040500360 (Package)

ADAMS Accession Number: ML040500188 (Memo)

ADAMS Accession Number: ML (Attachments 1 & 2)

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DATE	02/19/04	02/19/04	02/20/04

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Remaining Major Actions for Restart (Appendix C Update)

As of January 30, 2004, the following are the principal actions that remain to be completed prior to restart.

No.	Action	Complete?
1.	Install and test the HPI pumps.	Yes
2.	Clean, readjust packing, or evaluate leakage as needed to correct conditions identified during the NOP test.	No
3.	Complete implementation of the electrical breaker coordination modifications.	Yes
4.	Perform operability evaluation of CAC pressure transient issues to support restart.	Yes
5.	<p>Complete implementation of the restart-required actions in the Operations Improvement Implementation Action Plan and related improvements, as summarized in Section V.C. Remaining actions include:</p> <ul style="list-style-type: none"> • Complete evaluation and remedial actions for Operator understanding of standards and expectations. • Complete assessment and validation of key administrative procedures. • Complete training of Operators and certify Operators are ready to return to Operations. • Place Operations Oversight Managers on shift. • Enhance NQA with non-Davis-Besse personnel, and perform NQA monitoring of simulator training effectiveness. • Provide oversight monitoring and coaching. • Perform an assessment of Operator performance by the Operations Oversight Managers. • Training will be provided to site managers on performing management observations of Operations. 	<p>Yes</p> <p>Yes</p> <p>No</p> <p>Yes</p> <p>Yes</p> <p>Yes</p> <p>Yes</p> <p>Yes</p>

Remaining Major Actions for Restart

6.	<p>Complete restart actions to improve apparent cause evaluations, as summarized in Section V.A.5 of Integrated Restart Report. Remaining actions include:</p> <ul style="list-style-type: none"> Condition Report Analysts within each section will receive strengthened roles and responsibilities with respect to apparent cause analyses. They will receive the same training as Apparent Cause evaluators, and will attend CARB meetings to enhance their standards for review and acceptance of apparent cause analysis. 	No
7.	A process owner/facilitator will be identified to improve the consistency of problem solving and decision-making.	Yes
8.	Restart Oversight Panel (ROP), Company Nuclear Review Board (CNRB), and NQA will make conclusions regarding the readiness of Davis-Besse to restart. ROP and CNRB have made their restart recommendations; NQA will make its restart recommendation at Mode 2.	No
9.	Complete the Restart Readiness Reviews for the second Mode 4 and Mode 2. (Mode 4 reviews are complete.)	No
10.	Adjust the RCS Integrated Leakage Program to account for the results of the NOP test.	No
11.	Complete evaluation of service water flow balancing issue and identify and schedule corrective actions.	No
12.	Complete modification for Class 1E motor current overloads.	No
13.	Complete Electrical Transient Analysis Program calculations and tap setting.	Yes
14.	Train site personnel on proper procedure compliance prior to restart.	Yes
15.	Perform control rod drop surveillances when the plant returns to Mode 3.	No
16.	The Technical Specification template will be upgraded prior to restart to require improved logging of the details of the action statements, including time due and task owner.	Yes

Appendix B

Matrix Demonstrating Davis-Besse's Satisfaction of Criteria in NRC's Restart Checklist

No.	Description	Davis-Besse's Action	NRC Closure
1	Adequacy of Root Cause Determinations		
1.a	Penetration Cracking and Reactor Pressure Vessel Corrosion	As discussed in Section III.A, Davis-Besse has completed root cause analyses of the corrosion of the RPV head.	NRC Integrated Inspection Report 50-346/03-04
1.b	Organizational, Programmatic and Human Performance Issues	As discussed in Section III.B, Davis-Besse has completed root cause analyses of the organizational, programmatic and human performance issued.	NRC Special Inspection Report 2002018
2	Adequacy of Safety Significant Structures, Systems, and Components		
2.a	Reactor Pressure Vessel Head Replacement	As discussed in Section IV.B, Davis-Besse has installed and tested a new reactor vessel head.	Open
2.b	Containment Vessel Restoration Following Reactor Pressure Vessel Head Replacement	As discussed in Section IV.B, Davis-Besse has restored and tested the containment vessel.	NRC Inspection Report 50-346/03-05
2.c	Structures, Systems, and Components Inside Containment	As discussed in Section IV.C.1, Davis-Besse has performed inspections inside the containment to determine the extent of condition of PWSCC and boric acid corrosion, and has taken corrective action for degraded components as appropriate. Less than five restart corrective actions remain open.	NRC Inspection Report (to be issued)
2.c.1	Emergency Core Cooling System and Containment Spray System Sump	As discussed in Section IV.J, Davis-Besse has modified the containment emergency sump to correct existing conditions and add safety margin.	NRC Inspection Report 50-346/03-17
2.d	Extent-of-Condition of Boric Acid in Systems Outside Containment	As discussed in Section VIII, Davis-Besse has performed inspections outside the containment to determine the extent of condition of PWSCC and boric acid corrosion, and has taken corrective action for degraded components as appropriate.	NRC Inspection Report 50-346/03-22 (to be issued)

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No.	Description	Davis-Besse's Action	NRC Closure
2.c	High Pressure Injection Pump Internal Clearance/Debris Resolution	As discussed in Section IV.E, Davis-Besse has performed tests and is installing and testing modified HPI pumps to ensure that they can perform their functions under design basis debris loading conditions. The testing results and modification plans were discussed with the NRC in a meeting on October 21, 2003 (Log 6131).	Open
3	Adequacy of Safety Significant Programs		
3.a	Corrective Action Program	As discussed in Sections IV.D Davis-Besse has reviewed and improved its Corrective Action Program.	Open
3.b	Operating Experience Program	As discussed in Section IV.D, Davis-Besse has reviewed and improved its Operating Experience Program.	NRC Inspection Report 50-346/03-09
3.c	Quality Audits and Self-Assessments of Programs	As discussed in Section IV.D, Davis-Besse has reviewed and improved its quality audit and self-assessment programs.	NRC Inspection Report 50-346/03-23 (to be issued)
3.d	Boric Acid Corrosion Management Program	As discussed in Section IV.D, Davis-Besse has reviewed and improved its Boric Acid Corrosion Control program.	NRC Inspection Report 50-346/03-17
3.e	Reactor Coolant System Unidentified Leakage Monitoring Program	As discussed in Section IV.D, Davis-Besse has reviewed and improved its Reactor Coolant Leakage Monitoring Program.	NRC Inspection Report 50-346/03-09
3.f	In-Service Inspection Program	As discussed in Section IV.D, Davis-Besse has reviewed and improved its Inservice Inspection Program.	NRC Inspection Report 50-346/03-09
3.g	Modification Control Program	As discussed in Section IV.D, Davis-Besse has reviewed and improved its modification control program.	NRC Inspection Report 50-346/03-09
3.h	Radiation Protection Program	As discussed in Section IV.D, Davis-Besse has reviewed and improved its Radiation Protection program.	NRC Inspection Report 50-346/03-17

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No.	Description	Davis-Besse's Action	NRC Closure
3.i	Process for Ensuring Completeness and Accuracy of Required Records and Submittals to the NRC	As discussed in Section IV.I, Davis-Besse has taken action to improve the completeness and accuracy of required records and submittals to the NRC, and has performed an extent of condition review of previous NRC submittals.	NRC Inspection Report 50-346/03-19 (to be issued)
4	Adequacy of Organizational Effectiveness and Human Performance		
4.a	Adequacy of Corrective Action Plan	As discussed in Section V, Davis-Besse has established and implemented a Management and Human Performance Improvement Plan. Additionally, as discussed in Sections III.H and IV.F, Davis-Besse has performed an independent effectiveness review of Engineering, and has performed Functional Area Reviews of several other site organizations.	NRC Special Inspection Report 2002018
4.b	Effectiveness of Corrective Actions	As discussed in Sections V.A and V.B, Davis-Besse has demonstrated the effectiveness of its Management and Human Performance Improvement Plan. Davis-Besse has established and is implementing an Operations Improvement Action Plan to improve performance of Operations, and will be monitoring the improvements to ensure their effectiveness prior to restart.	Open
5	Readiness for Restart		
5.a	Review of Licensee's Restart Action Plan	As discussed in Section IV.H, Davis-Besse has issued a Restart Action Plan, and NQA has performed assessments to verify the adequacy of restart processes and categorization of restart items.	NRC Inspection Report 50-346/03-22 (to be issued)

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No.	Description	Davis-Besse's Action	NRC Closure
5.b	Systems Readiness for Restart	As discussed in Section IV.E, Davis-Besse has performed a System Health Assurance Plan and has generated CRs for adverse conditions. As discussed in Section IV.H, Davis-Besse has performed restart readiness reviews for Modes 6 and first Mode 4, and will be performing similar reviews before entry into the second Mode 4 and Mode 2.	Open
5.c	Operations Readiness for Restart	As discussed in Section V.A, Davis-Besse has performed restart readiness reviews for Modes 6 and first Mode 4, and will be performing similar reviews before entry into the second Mode 4 and Mode 2. Additionally, as discussed in Sections V.B and V.C, Davis-Besse has performed an integrated assessment of operational readiness during the NOP test, and is taking corrective actions for the issues identified during the assessment.	Open
5.d	Test Program Development and Implementation	As discussed in Section IV.G, Davis-Besse has developed and implemented a Restart Test Plan. Additionally, as discussed in Section IV.B, Davis-Besse has performed a containment integrated leak rate test, and a NOP test of the reactor coolant system to check for leakage (including visual inspection of the in-core nozzles in the bottom of the reactor vessel).	Open
6	Licensing Issue Resolution		
6.a	Verification that Relief Requests A8 and A12 regarding the Shell to Flange Weld (previously submitted by letter dated September 19, 2000) is not Impacted by the Midland RPV Head	Davis-Besse submitted this verification by letter Serial Number 1-1281 on August 9, 2002.	RRs A8 and A12 approved by NRC in letter dated December 30, 2002 (NRC Inspection Report 50-346/03-04)

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No.	Description	Davis-Besse's Action	NRC Closure
6.b	American Society of Mechanical Engineers (ASME) Code Relief Request for Failure to Maintain Original Radiographic Tests of the Midland Head to Flange Weld (Planned Relief Request A26)	Davis-Besse submitted the request on August 1, 2002, in letter Serial 2797 and on September 23, 2002 in letter Serial Number 2809.	RRs A26 and A27 approved by NRC in letter dated December 13, 2002 (NRC Inspection Report 50-346/03-04, Log 6037)
6.c	ASME Code Relief Request for Inability to Radiographically Test 100% of the Midland Reactor Pressure Vessel Head to Flange Weld (Relief Request A27)	Davis-Besse submitted the request on August 1, 2002, in letter Serial 2797 and on September 23, 2002 in letter Serial Number 2809.	RRs A26 and A27 approved by NRC in letter dated December 13, 2002 (NRC Inspection Report 50-346/03-04, Log 6037)
6.d	Resubmit Relief Request A2 (previously submitted by letter dated September 19, 2000) for ASME Code for Inability to Perform 100% volumetric and surface examination of Head to Flange Weld	Davis-Besse submitted the request on August 1, 2002, in letter Serial 2798.	RR A2 approved by NRC in letter dated December 17, 2002 (Log 6038)
6.e	Reconciliation Letter that Demonstrates How the New Reactor Pressure Vessel Head Correlates With the ASME Code and QA Index for Section III and Section XI - Commitments	Davis-Besse submitted this letter, Serial 1-1281, on August 9, 2002.	NRC found the reconciliation to be satisfactory in Inspection Report 50-346/03-04
6.f	Verification Letter of Technical Specification Pressure/Temperature Curves for New Vessel Head - Commitment	Davis-Besse submitted this letter, Serial 1-1285, on January 22, 2003.	NRC found the reconciliation to be satisfactory in Inspection Report 50-346/03-04, dated May 9, 2003

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No.	Description	Davis-Besse's Action	NRC Closure
6.g	Request to relocate High Pressure Injection and Low Pressure Injection Subsystems Flow Balance Testing from Technical Specifications 4.5.2.h to Updated Safety Analysis Report Technical Requirements Manual	Davis-Besse submitted this request Serial 2949, on May 21, 2003.	NRC issued the amendment on August 12, 2003 (Log 6110)
7	Confirmatory Action Letter Resolution		
7.a	Verification that Confirmatory Action Letter Items are Resolved, Including a Public Meeting to Discuss Readiness for Restart	Davis-Besse has completed the actions in the CAL. Davis-Besse will arrange with NRC for a public meeting to discuss readiness to restart.	Open

Appendix B

Matrix Demonstrating Davis-Besse's Satisfaction of Criteria in NRC's Confirmatory Action Letter

No.	Description	Davis-Besse's Actions	NRC Closure
1.	Quarantine components or other material from the RPV head and CRDM nozzle penetrations that are deemed necessary to fully address the root cause of the occurrence of degradation of the leaking penetrations. Prior to implementation, plans for further inspection and data gathering to support determination of the root cause will be provided to the NRC for review and comment.	Davis-Besse quarantined the degraded reactor vessel head, cut samples of the areas of degradation for further data, and shipped those samples to laboratory for analysis. This analysis was completed and a report provided to the NRC.	As discussed in a letter from the NRC dated September 19, 2003, this item is closed.
2.	Determine the root cause of the degradation around the RPV head penetrations, and promptly meet with the NRC to discuss this information after you have reasonable confidence in your determination.	As discussed in Section III, Davis-Besse has performed root cause analyses of the degradation of the reactor vessel head and the failure to identify the degradation.	As discussed in a letter from the NRC dated September 19, 2003, this item is closed.
3.	Evaluate and disposition the extent of condition throughout the reactor coolant system relative to the degradation mechanisms that occurred on the RPV head.	As discussed in Section IV.C.1, Davis-Besse has performed inspections of the reactor coolant system to identify the extent of condition of PWSCC and boric acid corrosion.	Open

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No.	Description	Davis-Besse's Actions	NRC Closure
4.	<p>Obtain NRC review and approval of the repair or modification and testing plans for the existing RPV head, prior to implementation of those activities. Prior to restart of the reactor, obtain NRC review and approval of any modification and testing activity related to the reactor core or reactivity control systems. If the reactor vessel head is replaced in lieu of repair or modification, the replacement must comply with appropriate Commission rules and industry requirements.</p>	<p>As discussed in Section IV.B, Davis-Besse has replaced the reactor vessel head, and has performed inspections and tests of the new head and has verified its acceptability.</p>	<p>Open</p>
5.	<p>Prior to the restart of the unit, meet with the NRC to obtain restart approval. During that meeting, we expect you will discuss your root cause determination, extent of condition evaluations, and corrective actions completed and planned to repair the damage and prevent recurrence.</p>	<p>Davis-Besse and NRC are arranging for this meeting. One of the purposes of this report is to support the discussions at that meeting.</p>	<p>Open</p>
6.	<p>Provide a plan and schedule to the NRC, within 15 days of the date of this letter, for completing and submitting to the NRC your ongoing assessment of the safety significance for the RPV head degradation.</p>	<p>Davis-Besse provided the plan and schedule to the NRC on March 27, 2002 (Serial 1-1267). Davis-Besse provided an analysis of the safety significance of the head degradation on April 8, 2002 (Serial 1-1268) and August 13, 2003 (Serial 2968).</p>	<p>As discussed in a letter from the NRC dated April 5, 2002 (Log 1-4251), this item is closed.</p>

NRC EVALUATION CRITERIA
DAVIS-BESSE NPS
FENOC INTEGRATED REPORT TO SUPPORT RESTART
INCLUDING SUPPLEMENT TO REPORT

1. **Assess report discussion of licensee root cause analyses. Identify any open issues that may impact restart readiness.**
2. **Assess report discussion of the Return to Service Plan and the seven building blocks. Identify any open issues that may impact restart readiness.**
3. **Assess report discussion of corrective action plans including long-term activities. Identify any open issues that may impact restart readiness.**
4. **Review report discussion of Restart Checklist items. Assess report discussion especially with regard to any pending licensee action. Identify any open issues that may impact restart readiness.**
5. **Assess supplemental report discussion of the Management and Human Performance Team Inspection exit meeting issues of December 19, 2003. Identify any open issues that may impact restart readiness.**
6. **Assess the supplemental report discussion of the Restart Readiness Team Inspection exit meeting issues of December 19, 2003. Identify any open issues that may impact restart readiness.**
7. **Review report for licensee open items needing closure prior to restart. Identify any open restart items not tracked by the NRC Oversight Panel.**
8. **Review report for open items needing closure prior to restart that the report identifies as needing NRC action. Develop a list of such report statements.**
9. **Review report for errors that may need correction in the public record. Develop a list of such errors.**

February 2004

ATTACHMENT 3