



Department of Energy
 Chicago Operations Office
 Salt Repository Project Office
 505 King Avenue
 Columbus, Ohio 43201-2693
 Commercial (614) 424-5916
 F.T.S. 976-5916

WM DOCKET CONTROL
 CENTER

WM Record File
 106-1

WM Project 16
 Docket No. _____
 PDR
 LPDR

'84 DEC 13 A11:42

Distribution: Joan-ticket
 REB MJB JOB HJM Ewertt
 RDM DEM CFR Linehan/RJohnson
 (Return to WM, 623-SS) J. Eorn of

Gary Sanborn Reg II
 L. Trojanowski Reg II

December 10, 1984

John J. Linehan, Section Leader
 Salt Section
 Repository Projects Branch
 Division of Waste Management, MS 623-SS
 U.S. Nuclear Regulatory Commission
 Washington, D.C. 20555

Dear Mr. Linehan:

SUBJECT: DRAFT MINUTES OF EIGHTH BI-MONTHLY SALT STATES MEETING

Enclosed for your review are the minutes of the eighth bi-monthly salt states meeting. Please provide your comments to my staff within the next two weeks so they may be incorporated into the final minutes.

Since a number of the action items arising from the state caucus were materials to be supplied by DOE-HQ, we have requested that they be compiled, and will forward them to you when we receive them.

Thank you for your participation in the meeting. Per the states' request, we will defer holding the ninth bi-monthly meeting until after the close of the EA comment period.

Sincerely,

Theodore J. Taylor
 Chief
 Socioeconomic, Environmental,
 and Institutional Relations
 Salt Repository Project Office

SRPO:TJT:max:5080B

IN# 127-85

8501110407 841210
 PDR WASTE
 WM-16 PDR

MINUTES OF
MEETING WITH SALT STATE REPRESENTATIVES AND NRC

NOVEMBER 15-16, 1984

November 15, 1984

A listing of attendees (Attachment 1) and the agenda (Attachment 2) are attached.

Ted Taylor opened the eighth Bimonthly Salt States Meeting and welcomed state and NRC representatives. Attendees were introduced and available handouts were mentioned (An Evaluation of Commercial Repository Capacity for the Disposal of Defense High-Level Waste, July 1984; an executive memo from the Office of Management and Budget on requirements for grants-in-aid to state and local governments; and a memo transmitting revised grant guidelines).

Gary Pitchford, DOE-CH, announced upcoming public hearings to receive public input on the next National Energy Policy document. These hearings will be held in early December in Seattle, Los Angeles, Washington, D.C., Boston, Cincinnati, Atlanta, and Lincoln, Nebraska. A release announcing the hearings was available to those who wanted copies.

Program Update

Ted Taylor said that the EAs are scheduled to be printed and distributed on December 20. Copies will be hand-delivered to state officials in salt states. Salt state contacts should designate persons in their state who should receive hand-delivered copies on December 20 and the number of copies desired. State officials may request a briefing then or after the first of the year.

Stan Goldsmith reported on the meeting of the DOE's Advisory Committee on Alternative Means of Financing and Managing Radioactive Waste Facilities (AMFM). The AMFM committee held its final meeting and announced to the Secretary that its work is complete. The committee's draft report will be available around the end of November. The four alternative methods considered by the committee include: (1) the existing structure, (2) a government agency, reporting to the administration, (3) a public corporation, chartered by the federal government (i.e., synfuel), and (4) a 100% privately run corporation.

These alternatives were analyzed on the basis of 13 criterion (i.e., mission oriented, capability to involve various groups, flexibility), and the committee overwhelmingly recommended that a public corporation be established to handle waste management. The Secretary may simply deliver the report to Congress as is, or he may use the report to make DOE's own recommendations to Congress.

The states asked the status of the interagency agreement with the Corps of Engineers on land acquisition. Status: DOE met with the Corps in June and revised the draft agreement, comments were received from the Corps at the end of July and revisions were made following discussion with HQ real estate personnel. Presently, SRPO is waiting for concurrence from headquarters. When this concurrence is received, perhaps by mid-February, 1985, the agreement will be sent to the states for review. Mr. Rusche will give the final approval on the land acquisition agreement. Steve Frishman indicated, for the record, his belief that the states had been denied the right of consultation in this matter. By the time the states receive the agreement, he explained, it will be for information. States should be informed of their role early in the process.

It was agreed that, starting with this meeting, a list of action items would be developed and distributed with the minutes.

Data Management Systems

Sarah Starr, DOE-SRPO, reviewed the various data bases in the Integrated Data Management System (IDMS) and explained their uses. These are (1) the catalog, issued every two months; (2) the bibliography, issued every six months; (3) the Records Information System (RIS); (4) the EA tracking system; and (5) the index of records turnover packages (RTP), and the technical data base system (TDBS). The EA tracking system is new since the states were given training on the system. States will receive copies of all EA references.

Sarah stressed the importance of the states communicating with her about their problems in using the systems so she is aware of the problems and can give assistance. Three of the data bases are available on-line: the catalog, the RIS and the EA tracking system. States need access through a terminal. SRPO would be glad to offer training on the system on-site in each state. States were invited to tour the EA reference library at the close of the

meeting on Friday.

NRC Presentation

Scott Grace, NRC, presented the following NRC update:

- Issue Site Technical Plan (ISTP) will be announced in Federal Register on _____. It will also be sent to the states and Indian tribes.
- On December 18-19, NRC will hold QA meetings to review DOE's QA program for the Salt Repository Project.
- Procedural rule amendment, 10 CFR 60, is at the commission for review.
- EA review plan is undergoing internal review. If there are questions, the contact for the states is Donna Mattson.

Questions and discussion followed on the schedule and nomination, review plans and number of SCPs, and comingling of defense wastes.

Socioeconomic Analysis in Environmental Assessments

Beth Darrough, DOE-SRPO, stated the data from which the EAs were written are contained in the following socioeconomic reports:

- Socioeconomic Data Base Report for the Permian Basin, January, 1984;
- Socioeconomic Data Base Report for the Paradox Basin, November, 1984;
- Socioeconomic Data Base Report for Mississippi, November, 1984;
- Socioeconomic Data Base Report for Louisiana, November, 1984 (soon to be available).

She discussed the analysis methods for EA analysis. In discussing population and community services, the national standards were used. The contents of Chapters 3, 4, and 5 were discussed, including population density and distribution, number of in-migrating workers, their possible location, and how town services would be affected by this increase in population. Questions were raised on how population growth was determined. Suzanne Gray, ONWI's manager of Socioeconomic Program Office, said past studies show that in-migrating workers are usually attracted to larger towns where more services are available, and that the projections are based on this premise. Other topics discussed included the types of jobs which will be available and the possibility that local workers will be able to fill these jobs. (See Attachment 3.)

Salt Management

Jeff Williams, DOE-SRPO, discussed salt management and showed slides of salt and potash mines, salt piles, collection ponds and salt handling activities.

Salt disposal options discussed include:

- off-site landfill
- on-site surface storage
- deep-well brine injection
- commercial sale
- off-site surface disposal
- ocean disposal
- mine disposal.

State concerns mentioned included the amount of salt in the environment that would be dangerous to wildlife and aquatic life and the fact that the repository is not the only contributor to salt in the environment. (See Attachment 4.)

Before adjourning for the day, Ted distributed the revised EA Implementation Plan, an earlier draft of which had been sent to the states in October. He asked states to review the revisions indicated and be prepared to provide comments at tomorrow's meeting.

November 16, 1984

Environmental Assessment Interactions

Linda McClain, DOE-SRPO, explained that the EA interactions will be consistent within all the projects. After several meetings with DOE-HQ and all the projects, the implementation plan has been revised. One further revision, on the copy distributed, is that the EA briefings will not be taped.

The EAs are scheduled to be available to the public on December 20. DOE's philosophy is that they would like to provide a public briefing (with an information exchange environment) to inform the public how to review the EAs, what they contain, how to track a specific issue and how to comment in a meaningful way on the EAs. The briefings will be interactive and provide a discussion of the issues. Each project has agreed to discuss the same things at these briefings, but will be using a variation of the format.

Approximately one month after the briefings, the formal hearings will be held to take testimony and receive public comments.

Linda indicated that additional briefings would be provided, as requested (for state or local officials, etc.) States indicated they would like to receive copies of the EA interactions plans for Washington and Nevada, and they they felt the briefings should be a matter of record.

John Gervers, Latir Energy Consultants, was asked to report on the NRC-DOE meeting held on November 15. (J. Gervers' handouts are Attachment 5.)

He summarized some of Mr. Rusche's comments:

- The Transportation Business Plan should be available in a couple of weeks.
- The MRS report has a June release date.
- The Guidelines are expected within several weeks.
- The Mission Plan should be available during the first quarter of next year.
- Section 8 report will be issued by DOE with conclusions by the end of the year.
- Transportation issues are of major concern and will affect MRS siting.

- Once EAs are available, it will be clear which three sites are preferred.
- December 11 - another briefing for NRC staff.

States requested copies of Project Decision Schedule. SRPO will get a copy and transmit it to the states.

FINANCIAL ASSISTANCE GRANTS

Ted Taylor discussed revisions in the grants guidelines. There are four phases in the grant process and the salt project is in the second phase. States questioned what is considered reasonable independent testing and monitoring of the program, and requested additional information on this. Ted informed states that they should:

- Submit only one grant from each state to DOE. (DOE prefers local governments be a subgrant funded through the state grant.)
- States with grants need to submit a quarterly financial report and an accomplishment report. Copies of the OMB Uniform Requirements for Grants-in-aid to State and Local Governments (Circular No. A-102) were provided to the states to clarify how federal grants are to be administered.

Following the state caucus, the states presented the attached list of action items to SRPO.

Submitted by Debra Halliday, ONWI

11/16/84 Salt State Caucus Transmittal to DOE/SRPO

Action Items

Written Documents of Current Interest:

- (1) Headquarters guidance documents for preparation of EA interactions - provide to States now.
- (2) GILOT Report being prepared by ONWI - provide to States before or at the same time provided to Headquarters.
- (3) Statement of rationale regarding use of grant funds for litigation - provide to States as soon as can be prepared.
- (4) Current drafts of BWIP and NTS EA Interaction Plans - provide to States now.
- (5) Project Decision Schedule - provide the current working draft to the States now.
- (6) Current Working Draft of the Louisiana Socioeconomic Data Base (ONWI-565) - provide at least one copy to Louisiana.
- (7) Legal Analysis of the NWPA Requirements for the Mission Plan Review Process - Provide to the States now.

Item:

States should be provided with timely, clear, and accurate written responses to requests regarding participation in program activities. If decisions of program managers result in a change in the substance of the DOE response, states should be promptly notified in writing and provided with the rationale for such change and a statement of the current status of the states relative to the original request.

In accord with this position, the states of Texas, Louisiana, Mississippi, and Utah, repeat their desire for participation in the DOE's planning and interaction with other federal agencies regarding land acquisition procedures and activities, and further request a written status report of such planning and activities.

Item:

The states request information regarding the DOE's plans for determining the scope and objectives of socioeconomic and environmental investigations, including transportation, to be undertaken during site characterization and further request early involvement in the development of such plans and the procedures for participation in the planning and review of such plans.

Item:

Regarding a workshop on grant application and administration, the states do not find a need for a collective meeting at this time. Individual states may request assistance from DOE in the future.

Item:

The states request that all EA briefing sessions taking place under any EA Interaction Plan implemented during the draft EA review and comment period be transcribed verbatim and that the transcription of all briefings be provided to the states before the close of the draft EA comment period. It is further requested that the response to this request be incorporated into the final EA Interaction Plan provided to all affected states and tribes.

Item:

The states will respond ASAP on an individual basis regarding their needs for hard copies of the EA references. The Salt States do, however, collectively request that, at least, microfiche copies of the BWIP and NTS EA documents be provided to the Salt States.

Item:

At the present time, the states agree that the next Salt States Meeting should be deferred until after the close of the draft EA comment period, with a meeting date and an agenda to be determined.

Statement of Position:

This transmittal of Salt State requests and positions to SRPO constitutes a joint statement of Louisiana, Mississippi, Texas, and Utah to be included in the minutes of the Salt States Meeting and represents a formal correspondence to the DOE/SRPO from the four states for which timely responses are expected. Action items presented at future Salt States meeting are considered to be included in this statement.