

## Summary Highlights

of

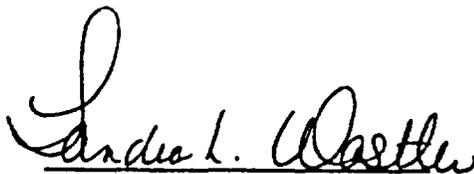
License Application Plan Technical Exchange

NRC/DOE Videoconference T2B3

September 16, 1998

The meeting summary of the License Application Plan Technical Exchange between the U.S. Department of Energy (DOE) and the U.S. Nuclear Regulatory Commission (NRC) is comprised of these signed summary highlights, the meeting agenda (attachment 1), the attendance list (attachment 2), and the presentors slides (attachment 3).

- The Yucca Mountain Project Office is being re-organized into the Office of Licensing and Regulatory Compliance (Steve Brocoum, Director) and the Office of Product Execution (D. Spence, Director)
- DOE indicated that Repository Safety Strategy, Revision 2 is currently being revised to clarify the rationale for going from the hypothesis to principal factors. Revision 2 is current for the current design and DOE hopes to have it out when the Viability Assessment is released. In the future, DOE expects to produce Revision 3 for LA design.
- DOE indicated that data available as of August 1999, will be incorporated in the next versions of the process models and TSPA.
- DOE indicated their willingness to talk to NRC in more detail about qualification of data.
- The NRC staff indicated that it needed more confidence in DOE's implementation of the QA program and this will continue to be an area of concern.
- DOE indicated that the Working Draft License Application will be available in August, 1999, but will not contain the LA Design. The LA Design information will be available later in year, the exact dates are not available because DOE is in the process of finalizing FY99 planning.
- DOE indicated that the Site Recommendation Report will include all the information required by the NWSA, supported by technical documents.



Sandra L. Wastler  
High-Level Waste and Uranium  
Recovery Projects Branch  
Division of Waste Management  
Office of Nuclear Material  
Safety and Safeguards  
U.S. Nuclear Regulatory Commission



Christian E. Einberg  
Regulatory Coordination Division  
Office of Civilian Radioactive  
Waste Management  
U.S. Department of Energy

**Attachment 1**

## Technical Exchange

### License Application Plan—Viability Assessment Volume 4

September 16, 1998

8:30-8:45	Introductions	
8:45-9:00	Opening Remarks	DOE
9:00-9:30	Introduction	DOE
9:30-10:00	Organization and Rationale of License Application Plan	DOE
10:00-10:15	BREAK	
10:15-11:00	Evolution of the Repository Safety Strategy and its Relation to Preclosure/Postclosure Safety Case	DOE
11:00-11:45	Performance Allocation and Identification of Needed Information	DOE
11:45-12:45	LUNCH	
12:45-2:45	Discussion and Examples of Remaining Technical Work Site Investigation Design (and Design options and Alternatives) Performance Assessment	DOE
2:45-3:00	BREAK	
3:00-3:30	Status of Quality Controls on the Technical Program	DOE
3:30-4:00	Regulatory Program and Path Forward	DOE
4:00-5:00	Concluding Discussions	NRC/DOE

**Attachment 2**

**ATTENDANCE**  
**License Application Plan Technical Exchange**  
**NRC Videoconference T2B3**  
**September 16, 1998**

Name	Affiliation	Address	E-Mail Address	Telephone Number
Sandra Wastler	NRC		SLW1@nrc.gov	301-415-6724
Jim York	Booz, Allen, Hamilton	Washington, DC	jim_york@rw. doe.gov	202-626-1067
Alan Brownstein	DOE	Washington, DC		202-586-4973
Jack Bailey	OCRWM/M&O/ TRW	Las Vegas, NV	jack.bailey@ ymp.gov	702-295-4251
Steven Kraft	NEI	1776 I Street NW Washington, DC	spk@nei.org	202-739-8116
Ralph Anderson	NEI	1776 I Street NW Washington, DC	ra@nei.org	202-739-8111
Tim McCartin	NRC	Washington, DC	TJM3@nrc.gov	301-415-6681
King Stablein	NRC	Washington, DC	NKS@nrc.gov	301-415-7282
Michael Bell	NRC	Washington, DC	MJB2@nrc.gov	301-415-7286
April Gil	DOE/YMP/AMP			702-794-5578
Bill Belke	NRC			702-794-5047
E. Von Tiesenhausen	Clark County			702-455-5184
Steve Frishman	NV NWPO			702-687-3744
Juc, Treichel	NNWTF			702-248-1127
Bob Andrews	M90-PA			702-295-5549
Mal Murphy	Nye County			360-945-5610
Chad Glenn	NRC			702-794-5047
Tim Gunter	YMSCO/AML			702-794-1343
R. Gamble	MTS			702-794-1440
English Percy	CNWRA			210-522-5540

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**NRC Videoconference T2B3**  
**September 16, 1998**

Ray Wallace	USGS	Reston, VA	Ray.Wallace@r w.doe.gov	(202)586-1244
Holly Dockery	M&O/SNL	Albuquerque, NM	hodocke@sandi a.gov	(505)284-3413
RD Snell	M&O/DOE	Las Vegas, NV		(702)295-5601
Thomas Bruno	M&O/JKRA	Washington, DC	tjbruno@aol.co m,	(703)862-9400
Steve Hanauer	DOE	Washington, DC	steve.hanauer @rw.doe.gov	(202)586-3547
Marshall David	Scientech	Washington, DC	MDAVID@scien tech.com	(301)258-1868
Steve Brocoum	DOE	Las Vega, NV	Steve_Brocoum @ymp.gov	
Ted Carter	NRC	Washington, DC	THC1@nrc.gov	(301)415-6684
James Firth	NRC	Washington, DC	jrf2@nrc.gov	(301)415-6628
Mike Scott	DOE/M&O	Las Vegas, NM	michael_scott@ ymp.gov	(702)295-5556
Andy Campbell	NRC	Washington, DC	acc@nrc.gov	(301)415-6897
Chris McKenney	NRC	Washington, DC	cam1@nrc.gov	(301)415-6663
John Trapp	NRC	Washington, DC	jst@nrc.gov	(301)415-8063
Mysore Nataraja	NRC	Washington, DC	msn1@nrc.gov	(301)415-6695
Manny Comar	NRC	Washington, DC	mmc1@nrc.gov	(301)415-6074
Tae Ahn	NRC	Washington, DC	tma@nrc.gov	(301)415-5812
NSridhar	CNWRA	San Antonio, TX		(210)522-5538
WPatrick	CNWRA	San Antonio, TX		(210)522-5158
GWittmeyer	CNWRA	San Antonio, TX		(210)522-5082
MJarzemba	CNWRA	San Antonio, TX		(210)522-6828
WMurphy	CNWRA	San Antonio, TX		(210)522-5263

**ATTENDANCE**  
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**September 16, 1998**

MMiklin	CNWRA	San Antonio, TX		(210)522-5207
JWeldy	CNWRA	San Antonio, TX		(210)522-6800
Gustavo Cragolino	CNWRA	San Antonio, TX		(210)522-5539
RGreen	CNWRA	San Antonio, TX		(210)522-5305
AChowdhury	CNWRA	San Antonio, TX		(210)522-5151
SHsiung	CNWRA	San Antonio, TX		(210)522-5209
SMohanty	CNWRA	San Antonio, TX		(210)522-5185
RJanetzke	CNWRA	San Antonio, TX		(210)522-3318
BMabrito	CNWRA	San Antonio, TX		(210)522-5149
DTurner	CNWRA	San Antonio, TX		(210)522-2139
Tim Sullivan	DOE	Las Vegas, NV		(702)794-3389
Carol Hanlon	DOE	Las Vegas, NV		(702)794-1324
Mike Lugo	M&O/TRW			(702)794-4761
Buck Ibrahim	NRC		<a href="mailto:AKI@nrc.gov">AKI@nrc.gov</a>	(301)415-6651
Jean Yonkers	M&O	Las Vegas, NV		(702)794-5497
John Greeves	NRC		<a href="mailto:JTG1@nrc.gov">JTG1@nrc.gov</a>	(301)414-7437
David Brooks	NRC		<a href="mailto:DJB@nrc.gov">DJB@nrc.gov</a>	(301)415-7284
Giorgio Gnugnoli	NRC		<a href="mailto:GNG@nrc.gov">GNG@nrc.gov</a>	(301)415-7135
K. Cline	MTS/BA			(702)794-5481
Robert Johnson	NRC		<a href="mailto:RLJ2@nrc.gov">RLJ2@nrc.gov</a>	(301)415-7282
Michael Lee	NRC		<a href="mailto:MPL@nrc.gov">MPL@nrc.gov</a>	(301)415-6677
Chris Einberg	DOE	Washington, DC		(202)586-8869
Howard Larson	NRC/ACNW			(301)415-6805
Michael Weber	NRC		<a href="mailto:MFW@nrc.gov">MFW@nrc.gov</a>	(301)415-6708
Philip Justus	NRC		<a href="mailto:PSJ@nrc.gov">PSJ@nrc.gov</a>	(301)415-6745

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Jeff Weaver	M&O Licensing		(702)295-2094
Homi Minwalla	M&O SE/I		(702)295-4995
Michael Voegele	M&O		(702)295-5520
Dennis R. Williams	DOE		(702)794-1447
Ken Ashe	M&O Licensing		(702)295-3964
Dennis Richardson	R&L		(702)295-4392
Delia Gwyn	M&O SE/I		(702)295-3964
E.P. Stroupe	M&O, SE/I		(702)295-3944
Bob Price	NV Legis.		(702)642-5669
Roxana VanGillen	WPO-FCF		(702)295-4596
Michael Frankle	WPO-FCF		(702)295-4479
Bob Andrews	M&O-PA		(702)295-5549
Lee Shephard	DOE	Washington, DC	(202)794-5526
Dan Wilkins	TRW		(702)295-5193
Al Eddebbarb	M&O-NEPO		(702)295-6606
James E. Clark	OQA-QATSS		(702)295-1629
Krishna R. Iyorgar	M&O-R&L		(702)295-4517
Roberta Stambaugh	M&O-SE/I		(702)295-3972
Joe Price	DOE/OM		(702)794-1441
Bill Seddon	AECL/DOE		(702)794-5422
Larry Hayes	M&O-NEPO		(702)295-5648
Phil L. Oberlander	M&O-NEPO		(702)295-3402
Hugh A. Benton	M&O-WPO		(702)295-4389
Abe Van Luik	DOE		(702)794-1424
Bernard J. Vema	DOE		(702)794-1374
Donald A. Nitti	M&O-WPO		(702)295-4587
Mark Tynap	DOE		(702)794-5457

**Attachment 3**

# YUCCA MOUNTAIN PROJECT

Studies

## Introduction

Presented to:  
DOE/NRC Technical Exchange on  
the Technical Guidance Document for License Application Preparation

Presented by:  
Tim Gunter  
Licensing Engineer, License Application Team  
Yucca Mountain Site Characterization Office

September 17, 1998



U.S. Department of Energy  
Office of Civilian Radioactive  
Waste Management

# **Purpose of the Technical Exchange**

- **Discuss the Technical Guidance Document for License Application Preparation (TGD)**
  - **DOE's principal vehicle for building on NRC guidance for development of the License Application (LA)**
- **Describe TGD development process**
- **Describe how the NRC's Key Technical Issues (KTI) are being integrated into the TGD**

## **Purposes of Technical Exchange (continued)**

- **Address potential impacts of 10 CFR 63 on TGD content and schedule**
- **Describe planned organization of TGD and LA**
- **Discuss TGD content**
- **Seek NRC feedback on DOE's approach**

# **Technical Exchange Agenda**

## **Technical Guidance Document for License Application**

### **September 17, 1998**

<b>1:00 pm</b>	<b>Opening Remarks</b>	<b>All</b>
	<b>Introduction</b>	<b>Tim Gunter</b>
	<b>Role of Technical Guidance Document in License Application</b>	<b>April Gil</b>
	<b>Consideration of Part 63 in Technical Guidance Document Development</b>	<b>Mike Lugo</b>
<b>3:00</b>	<b>Break</b>	
	<b>Organization and Content of Technical Guidance Document</b>	<b>Mike Scott</b>
	<b>NRC Perspectives</b>	<b>NRC</b>
	<b>Concluding Discussions</b>	<b>All</b>
<b>5:00</b>	<b>Adjourn</b>	

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Studies

# Role of the Technical Guidance Document in the License Application

**Presented to:  
DOE/NRC Technical Exchange on  
the Technical Guidance Document for License Application Preparation**

**Presented by:  
April V. Gil  
License Application Team Lead  
Yucca Mountain Site Characterization Office**



**U.S. Department of Energy  
Office of Civilian Radioactive  
Waste Management**

**September 17, 1998**

# Purposes of the TGD

- **Provide content and organization guidance to LA authors.**
  - **LA development schedule requires guidance to authors**
- **Serve as communication tool to ensure LA will be as complete as possible at time of docketing**

# Scope of the TGD

- **TGD provides guidance for LA authors on content and layout of the LA**
- **Intent is to provide similar information to that provided in an NRC Standard Review Plan, but intended for author rather than reviewer**
- **TGD is a guidance and not a requirements document**

# **Sources of Guidance for LA Authors**

- **TGD**
  - **Layout**
  - **Content**
  - **Acceptance criteria**
  - **Writers Guide (Appendix)**
- **LA Management Plan (Mechanics of development process)**
- **Technical sources (by reference in TGD)**

# **TGD Development Approach**

- **Using NRC standard review plans as models**
  - **NUREG-1567: Standard Review Plan for Spent Fuel Dry Storage Facilities (draft)**
  - **NUREG-1536: Standard Review Plan for Dry Cask Storage Systems**
- **Unlike standard review plans, TGD audience is LA author**
  - **Language differs, but layout is similar**

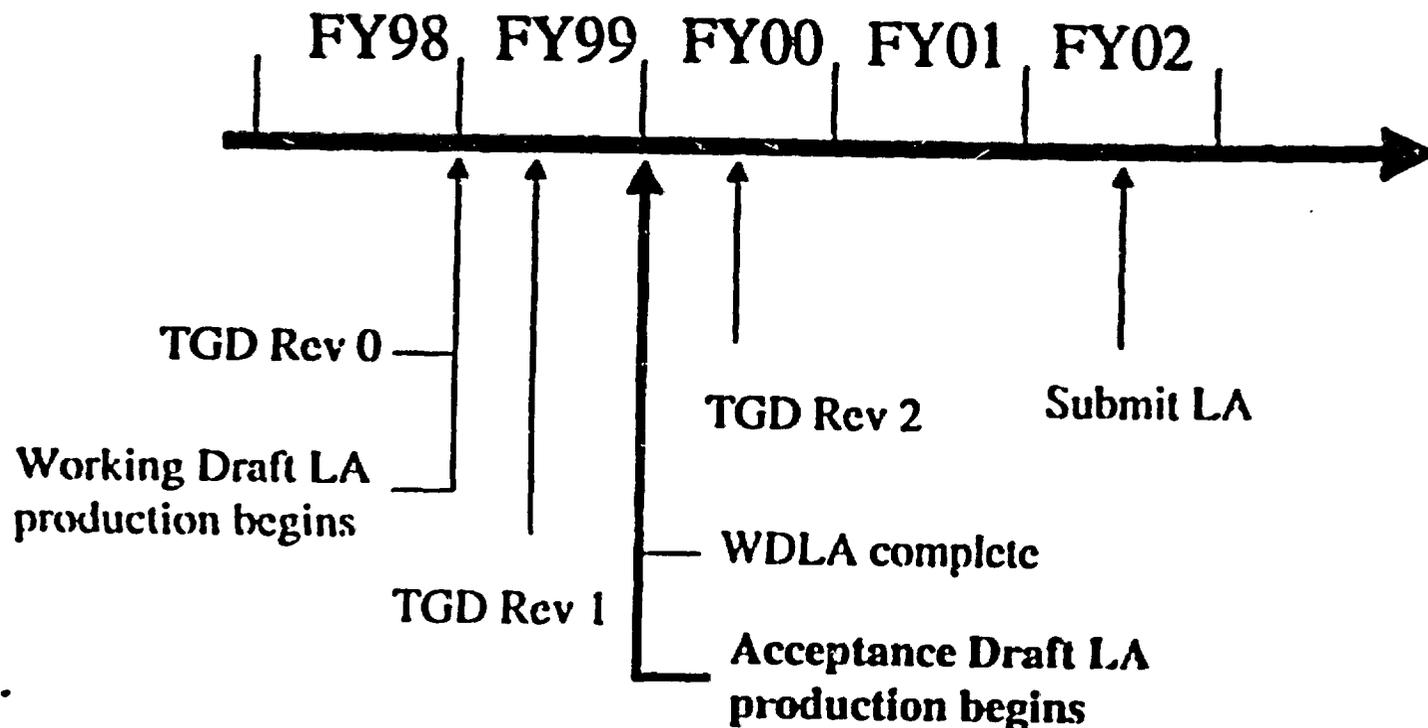
## **TGD Development Approach (continued)**

- **High priority in determining where NRC guidance and industry codes and standards are potentially useful or applicable**
- **Although previous guidance documents are no longer current, technical criteria have been used where considered likely to be appropriate (e.g., LARP and FCRG)**
- **TGD contains placeholders for regulatory guidance and industry standards not yet analyzed**

# **TGD Development Schedule**

- **Rev 0 approved September 1998**
- **Subsequent revisions will incorporate:**
  - **Additional regulatory guidance as it becomes available**
  - **Industry standards to the extent feasible and appropriate**
  - **Part 63**
- **Final Part 63 in summer 1999 essential to timely development of TGD and LA**

# TGD Development Schedule (continued)



# Key Technical Issues

- **DOE recognizes role of KTIs in helping define resolution process for important issues**
- **KTI acceptance criteria being incorporated into TGD as questions resolved or criteria clarified**
- **Incorporation of acceptance criteria in TGD**
  - **Rev 0 incorporates acceptance criteria about which DOE has no questions**
  - **Subsequent revisions will incorporate additional acceptance criteria after more comprehensive review and clarification if needed**

# Summary

- **DOE plans to use TGD to develop LA and make use of regulatory and industry precedents and guidance (including KTIs) to extent feasible and appropriate**
- **Close coordination with content of 10 CFR 63 and IRSR acceptance criteria critical to ensure TGD contains correct and adequate criteria for LA development**
- **Feedback on approach presented today requested**

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# Organization and Content of the Technical Guidance Document

**Presented to:**

**DOE-NRC Technical Exchange on the Technical Guidance Document for License  
Application Preparation**

**Presented by:**

**Michael Scott**

**Licensing Supervisor**

**CRWMS Management & Operating Contractor**



**U.S. Department of Energy  
Office of Civilian Radioactive  
Waste Management**

**September 17, 1998**

# Purpose of Presentation

- **Provide overview of organization and content of TGD chapters**
- **Discuss guidance related to codes, standards, and regulatory guidance**
- **Explain how KTI/IRSR acceptance criteria are addressed**

# TGD/LA Organization

- **TGD chapter organization corresponds to planned LA chapter organization**
- **LA organization based on:**
  - **Project Integrated Safety Assessment format**
  - **LARP/FCRG**
  - **Regulatory Guide 1.70, Standard Format and Content of Safety Analysis Reports for Nuclear Power Plants**
- **Format chosen is the one DOE believes most clearly presents the information needed to support the safety case**

## **TGD/LA Organization (continued)**

- **In addition to chapter layout corresponding to LA layout, TGD contains:**
  - **Introduction that explains how to use the document and discusses issues pertinent to TGD and LA development**
  - **Appendix showing cross-walk between current high-level waste regulations and TGD/LA sections**
  - **Appendix containing a writers' guide for LA**

# Overall LA Organization

- **Per 10 CFR 60, LA includes general information and safety analysis report (SAR)**
- **Chapter 1 contains general information required by 10 CFR 60**
- **Chapters 2 through 14 comprise the SAR**

# LA Chapter Layout

## Chapter 1

Intro/General Information

## Chapter 2

Conformance with Design Criteria

## Chapter 3

Site Characteristics

## Chapter 4

Repository Design

## Chapter 5

Waste Package Design

## Chapter 6

Engineered Barrier System  
(Excluding Waste Package Design)

## Chapter 7

Preclosure Radiological  
Safety Assessment

## Chapter 8

Performance of Repository  
After Permanent Closure

## Chapter 9

Radioactive Waste Management

## Chapter 10

Radiation Protection

## Chapter 11

Conduct of Operations  
and Related Topics

## Chapter 12

Performance Confirmation

## Chapter 13

Land Ownership and Control

## Chapter 14

Quality Assurance

## **LA Chapter Layout (continued)**

- **Some topics will have brief discussions in the LA with more detail in separate documents, consistent with industry practice**
  - **Quality assurance**
  - **Security and safeguards**
  - **Emergency plan**
  - **Proposed technical specifications**

# **Chapter 1 - Introduction and General Information**

- **Contains general information per 10 CFR 60.21**
  - **General description**
  - **Material incorporated by reference**
  - **Schedules**
  - **Description of site characterization work and changes from Site Characterization Plan**
  - **Security and safeguards (summary)**
  - **Agents and contractors**
  - **Statements of compliance**

# **Chapter 2 - Conformance With Design Criteria**

- **Chapter 2:**
  - **Ties together information from other design chapters**
  - **Relates repository design to technical criteria in 10CFR60 Subparts E and F**
  - **Demonstrates how the design supports the postclosure safety case**
  - **Identifies principal codes, standards, and regulatory guidance applicable to repository design and construction**

## **Chapter 2 (continued)**

- **Chapter 2 (continued)-**
  - **Presents the classification methodology for structures, systems, and components and summarizes those important to radiological safety and to waste isolation**
  - **Summarizes how major design features comply with radiation safety and waste isolation criteria**
- **Recognize design criteria will likely not be included in Part 63**
- **Chapter 2 will remain a “rollup” of compliance information to show that the facility design supports meeting repository performance objectives**

## **Chapter 3 - Site Characteristics**

- **Presents site description in terms of geology, hydrology, geochemistry, and other topics**
- **Basic layout similar to LARP but will not discuss compliance with site-related subsystem performance objectives**
- **Site Description Document will be primary reference**
- **Chapter will focus directly on site description information to support licensing**

# **Chapter 4 - Repository Design**

- **Includes surface and subsurface repository design excluding the engineered barrier system**
- **Provides for each system:**
  - **Design bases**
  - **Design description**
  - **Design evaluation**

# **Chapter 5 - Waste Package Design**

- **Describes waste forms**
- **Describes waste package**
  - **General description**
  - **Material selection**
  - **Thermal design**
  - **Criticality design**
  - **Structural design**
  - **Shielding design**
- **For each component, provides design bases, design description, and design evaluation**

# **Chapter 6 - Engineered Barrier System (Excluding the Waste Package) Design**

- **Describes engineered barrier system (EBS) excluding waste package (i.e., describes the underground facility)**
- **Discusses the EBS environment**
- **For each EBS component, provides:**
  - **Design bases**
  - **Design description**
  - **Design evaluation**

# **Chapter 7 - Preclosure Radiological Safety Assessment**

- **Describes:**
  - **Approach**
  - **Source term**
  - **Design Basis Event definition**
  - **Potential releases**
  - **Atmospheric dispersion**
  - **Dose calculations**

# **Chapter 8 - Performance of the Repository After Permanent Closure**

- **Describes:**
  - **Approach to performance assessment (PA)**
  - **Systems and subsystems input to the PA**
  - **Evaluation of undisturbed performance**
  - **Evaluation of disturbed performance**

# **Chapter 9 - Radioactive Waste Management**

- **Provides design bases, design description, and design evaluation for:**
  - **Liquid low-level waste management systems**
  - **Solid low-level waste management systems**
  - **Gaseous low-level waste management systems**
  - **Mixed waste management systems**
- **Describes source terms (low-level radioactive wastes of each type)**

# Chapter 10 - Radiological Protection

- **Describes:**
  - **Radiological protection program**
  - **ALARA design features**
    - **Shielding**
    - **Ventilation**
    - **Instrumentation**
  - **Dose assessments**

# **Chapter 11 - Conduct of Operations & Related Topics**

- **Chapter 11 contains various topics that do not clearly fall elsewhere. Discusses:**
  - **Facility operations, testing, maintenance, etc.**
  - **Organization and staffing**
  - **Administrative controls**
  - **Procedures**
  - **Records and reports**
  - **Training**

## **Chapter 11 (continued)**

- **Chapter 11 discusses: (continued)**
  - **Site markers**
  - **Operating controls and limits**
  - **Emergency planning (reference)**
  - **Proposed technical specifications (reference)**
  - **Requirements for additional technical information (10CFR60.21(c)(14))**

# **Chapter 12 - Performance Confirmation**

- **Describes:**
  - **Performance confirmation plan**
  - **Performance confirmation for:**
    - **Natural barriers**
    - **Repository structures, systems, and components**
    - **Waste package and EBS**
  - **Radiation protection for above activities**
  - **Analysis of changes from performance confirmation baseline**

# **Chapter 13 - Land Ownership and Control**

- **Discusses:**
  - **Acquisition of the controlled area**
  - **Plans for regulating land use outside the controlled area**
  - **Access controls for the repository**

# **Chapter 14 - Quality Assurance**

- **Chapter will be brief, consistent with industry practice**
- **Refers to Quality Assurance Requirements and Description (QARD) for details on QA program**

# Basic TGD Format

- **Each chapter contains five sections, similar to layout of NUREG-1567, Standard Review Plan for Spent Fuel Dry Storage Facilities (draft):**
  - I: Objective**
  - II: Guidance Topics**
  - III: Regulatory Requirements**
  - IV: Acceptance Criteria and Guidance**
  - V: References**

# **TGD Guidance**

- **TGD tells author what information and analyses need to be presented in the LA and what documents with which to state compliance**
- **Provides acceptance criteria based on regulatory guidance (e.g., IRSRs, LARP where considered appropriate)**
- **Similar level of detail to draft NUREG-1567**
- **Prefer to use existing guidance and standards where appropriate and applicable to reduce burden on applicant and regulator and to take advantage of proven technology**

# Level of Detail

- **TGD Introduction contains general guidance**
  - **Level of detail is that needed to present safety case and support NRC’s “reasonable assurance” finding**
  - **Site description: More detail than for analogous topics in site description in power plant final safety analysis report (FSAR)**
  - **Design**
    - **Important to safety or waste isolation, unprecedented: Similar to design detail in power plant FSAR**
    - **Important to safety, precededented: Similar or greater detail than for similar topics in preliminary power plant SAR**
    - **Not important to safety: Much lower level of detail**

## **Level of Detail (continued)**

- Performance assessment: No SAR analog and crucial to assessing acceptability of repository; substantial detail**
- Accident analysis: Similar to FSAR analyses**
- TGD does not contain detailed, prescriptive guidance on level of detail needed for LA**
  - DOE's Licensing staff will provide guidance to technical leads and ensure detail needed to support NRC's reasonable assurance determination is provided**
  - Interactions with NRC during LA development and Project's QA classification process will also help reach correct level of detail**

# Sources of Guidance

- **NRC Standard Review Plans**
- **NRC Regulatory Guides**
- **Industry codes and standards**
- **Issue Resolution Status Reports**
- **NUREGs**
- **Staff Technical Positions**

# Identification of Codes, Standards, and Guidance

- **TGD Rev 0 provides guidance for use of codes and standards, as well as NRC guidance**
  - **Relatively detailed, firm guidance**
  - **“Placeholders” (applicability not fully determined)**
- **Applicability being determined by systematic, documented review of potential sources**
- **Final form of the direction to be provided in the TGD is under evaluation**

# **Treatment of NRC Key Technical Issues**

- **TGD (Section IV of each chapter) shows where in LA to address each IRSR acceptance criterion**
- **Requires discussion in LA of:**
  - **NRC perspective on subissue status**
  - **DOE perspective**
  - **Demonstration that acceptance criteria are met**
  - **Description of information to be obtained and provided after LA submittal if any aspects not fully resolved**

# Summary

- **TGD provides relatively detailed guidance to LA authors based on analysis of available regulatory and industry information**
- **LA layout intended to most clearly present information needed to support licensing case**
- **TGD layout corresponds to LA layout**
- **TGD addresses NRC KTIs at the subissue and acceptance criterion level**

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Consideration of 10 CFR Part 63 Rule in  
Technical Guidance Document Development

Presented to:

DOE/NRC Technical Exchange on  
the Technical Guidance Document for License Application Preparation

Presented by:

Miguel A. Lugo

Licensing Manager

CRWMS Management & Operating Contractor

September 17, 1998



U.S. Department of Energy  
Office of Civilian Radioactive  
Waste Management

# Purpose of Presentation

- **Describe general approach taken to address 10 CFR Part 63 rule in TGD**
- **Discuss assumptions about 10 CFR Part 63 changes reflected in TGD Rev 0**

# **Consideration of Part 63 in TGD**

- **Added a note to the beginning of each TGD Rev 0 chapter**
  - **Expected changes to regulations applicable to each chapter**
- **Subsequent revisions of the TGD will address Part 63 rule, as information becomes available**

# **Assumed Changes Noted in TGD Rev 0**

## **Postclosure Criteria**

- **Emphasis placed on overall repository performance and showing contribution of individual barriers**
  - **Noted upcoming modification to compliance with §60.112 (total system performance objective)**
  - **Deleted explicit compliance with §60.113 (subsystem performance objectives)**
  - **Deleted explicit compliance with siting criteria §60.122 (siting criteria)**
  - **Deleted explicit compliance with design criteria in Subpart E**

# **Assumed Changes Noted in TGD Rev 0 (continued)**

## **Postclosure Criteria (cont'd)**

- **The following potential changes were not explicitly addressed:**
  - **Performance assessment methodology**
  - **Reference biosphere and critical group**
  - **Stylized human intrusion analysis**

# **Assumed Changes Noted in TGD Rev 0 (continued)**

## **Preclosure Criteria**

- **Emphasis placed on compliance with overall performance (normal operations and accident conditions)**
  - Deleted explicit compliance with preclosure design criteria in §60.130 thru §60.133
- **Potential changes in emergency planning not explicitly addressed**
  - TGD Rev 0 already invokes guidance from other NRC regulations/regulatory guides

# **Assumed Changes Noted in TGD Rev 0 (continued)**

## **Other Provisions**

- **Deleted direct references to NUREG-1323 (LARP) and DG-3003 (FCRG)**
  - **Retained technical discussions as appropriate**
- **No changes assumed to administrative requirements**

# Summary

- **Part 63 is being and will be implemented in TGD and LA as it becomes available**
- **The Working Draft LA will reflect DOE's best understanding of Part 63, based on the proposed rule**