WMPO QUALITY ASSURANCE AUDIT REPORT NNWSI AUDIT OF HOLMES & NARVER, INC.

.

LAS VEGAS, NEVADA

AUDIT NUMBER 87-2

conducted on: September 8-11, 1987

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Prepared By: Robert H. Klemens Lead Auditor	Date: 10/5/87
Approved By: Manager, Audits Surveillances	Date: 10/5/87
Approved By: James Blayhork POM (WMPO)	Date: 10/5/87
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#### 1.0 Introduction

This report contains the results of the Quality Assurance audit of Holmes & Narver (H&N), Las Vegas, Nevada. The audit was conducted on September 8-11, 1987 in accordance with the WMPO Quality Assurance Program Plan, NV0-196-18, Rev. 2, and Quality Management Procedure (QMP) 18-01, Rev. 1.

# 2.0 Audit Purpose and Scope

The purpose of the audit was to evaluate the effectiveness of the H&N Quality Assurance Program with respect to the requirements of NNWSI Project Quality Assurance Plan, NVO-196-17, Revision 4, and to verify implementation of the QA Program as it relates to activities on the NNWSI Project.

The scope of the audit included an objective evaluation of the QA Program and NNWSI Project Procedures. Areas selected within the QA Program included such activities as design control, document control, training programs, control of measuring and test equipment, microfilming and archival storage, and QA software.

# 3.0 Audit Team Personnel

Robert H. Klemens, Lead Auditor, SAIC Theodore Vetter, Auditor, SAIC Frederick J. Ruth, Auditor, SAIC Peter Karnoski, Technical Specialist, SAIC John Jardine, Technical Specialist, SAIC

# 4.0 Summary of Audit Results

Evaluation of the H&N Quality Assurance Program and selected tasks indicates general compliance with NVO-196-17, Revision 4 requirements. However, design procedures require some further clarification and additional details in order to be in full compliance. Four deficiencies were identified during the course of the audit, as well as five observations and six recommendations. The deficiencies, which have been entered on Standard Deficiency Repots (SDRs), and also the observations and recommendations are delineated in Section 6.0 of this report.

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Within the scope of this audit, the following program elements of the H&N Quality Assurance Program were found to be in compliance with the NNWSI Project requirements (NVO-196-17, Rev. 4).

- 1.0 Organization
- 2.0 QA Program
  5.0 Instructions, Procedures & Drawings
  6.0 Document Control
- 12.0 Control of Measuring & Test Equipment
- 15.0 Nonconforming Materials
- 16.0 Corrective Action
- 18.0 Audits

Program elements which the audit team identified as being deficient were:

3.0 Design Control 17.0 QA Records

The SDRs were qualified by the application of severity levels which are related to the significance of the finding. A discussion of the SDR severity levels is provide in Attachment 1. Two of the SDRs are classified as severity level 2 and two SDRs are classified as severity level 3.

The observations identify conditions that are presently not a violation of procedural requirements, but, in the opinion of the audit team, could lead to a violation of requirements in the future. The observations were in the programmatic areas of design review and procurement of services. The recommendations were in the programmatic areas of Calibration, Design Control and Document Control.

The audit also reviewed H&N implementation of the NNVSI Project Procedures Manual covering the performance of Quality Level I and II activities.

# 5.0 Audit Meetings

#### 5.1 Preaudit Conference

A preaudit conference was held on September 8, 1987, at 9:00 a.m. The purpose, scope and agenda of the audit were reviewed with the H&N Project Management Staff. The audit team members and their assigned counterparts were identified, and lines of communication were established (see Attachment 2 for attendees).

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# 5.2 Postaudit Conference

The postaudit conference was held on September 11, 1987 at 10:00 a.m. The results of the audit, including the deficiencies, observations, and recommendations identified during the course of the audit were presented to the H&N staff. Rough draft copies of the SDRs, observations, and recommendations were provided to the H&N management at this time (see Attachment 3 for attendees).

# 6.0 Synopsis of SDRs, Observations and Recommendations

# 6.1 Standard Deficiency Reports

1. SDR NO. 083 - Severity Level 3

The response to CAR-010 was not received by the response due date and there is no evidence that a request for extending the response due date was issued. The QA Program, Section 16 requirements were not followed.

2. SDR NO. 084 - Severity Level 3

Revision 1 to the QA Manual was not signed and approved by the Vice President/General Manager as required by Section 2 of the QA Program.

3. SDR No. 085 - Severity Level 2

Special study 6A was initiated without compliance to NNWSI Project Procedure 007, Rev. 0, ICN 001, Rev. 0, which covers the handling of design inputs.

4. SDR No. 086 - Severity Level 2

Contrary to the requirements of Section 6 of the QA Manual, several deficiencies exist in the document review process, requiring procedure revisions to provide a means of specifying the responsible personnel for reviews/approvals, provide a means of documenting reviews, and provide a means for documenting the resolution of disputes.

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#### 6.2 Observations

#### Observation No. 1

NNWSI-010, Rev. 0, Para. 6.2.4 states that "...calibration services other than REECo and EG&G shall be contracted to provide these services, as prescribed by appropriate procurement procedures."

Although H&N presently has no procurement procedures, Section 4 of the Quality Assurance Program specifies that H&N will provide technical and quality assurance requirements for procurement of items or services under DOE/NV approved procedures, (i.e., MESA). It also requires H&N to provide support to REECo in vendor evaluation, bid evaluation, and documented review of procurement documents by QA.

There is no evidence of H&N compliance with the above requirements in the placing of a contract for calibration services with Technical Sciences, an outside service contractor.

Action is required by H&N to implement an NNWSI Project Procedure, describing the procurement of items or services in accordance with the requirements of the H&N Quality Assurance Program, and to verify that the problem does not exist with other procurements of services within H&N.

# Observation No. 2

Section III, Para. A.5 (Pink) of the H&N QA Manual, Rev. 1, states, "Design documents, such as drawings and specifications, will be identified with the appropriate NNWSI Quality Assurance Levels, as determined by the Participating Organization."

H&N QA Guideline, 3.0, Rev. 1, "Drawing and Specification Review," does not contain a requirement for H&N QA to check drawings or specifications for appropriate QA Level designations. This should be included in the QA review.

# Observation No. 3

Section III, Para. 5, of the H&N QA Manual, Rev. 1, states "Tests on models or mock-ups shall follow established and verifiable scaling laws."

H&N NNWSI Project Procedure 014 Rev. 0, "Design Verification" does not reiterate this requirement as it should.

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#### Observation No. 4

Section III, Para. F (White), of the QA Manual, Rev. 1, states:

"Internal and external design interfaces shall be identified and controlled. Interface controls shall include the assignment of responsibility and the establishment of procedures among participating organizations for the review, approval, release, distribution, and revision of documents."

No specific H&N procedure exists that addresses internal design interface control. It has been explained that each H&N NNWSI Project procedure contains measures for the review, approval, release, distribution, and revision of documents involving interfaces. However, these Project procedures do not provide means for those design engineering disciplines that may be affected to be given an opportunity for review. In view of the fact that H&N Project Procedures do not provide a means to document the review of design documents, this method is not adequate to ensure documented evidence that such reviews to achieve internal interface control have been performed.

#### Observation No. 5

Section III, Para. A.1 (Pink) of the H&N QA Manual, Rev. 1 states:

"Applicable Design Inputs, such as... shall be identified and documented via an Engineering Data Sheet prepared and approved by the responsible NNWSI Project Engineer."

ICN 001, Rev. 0, which modifies Procedure 007 such that the requirements of the QA Manual may be implemented was not in effect until June 30, 1987. Development of H&N Special Study No. 6A, "Life Safety Alarm System," a Quality Level II design activity, was authorized to proceed, without the benefit of ICN 001, Rev. 0, on May 21, 1987 (reference Work Initiation Form No. 87-008 Rev. 0). The requirement specifying the identification, documentation, review and approval of design inputs for Special Study 6A via an Engineering Data Sheet was not implemented. It is recommended that the Work Initiation Form NO. 87-008 be revised in a manner that identifies the applicable design inputs and exhibits the review/approvals necessary to comply with H&N NNWSI Project Procedure 007, Rev. 0 with ICN 001, Rev. 0.

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#### 6.3 Recommendations

#### Recommendation No. 1

NNWSI-010, Rev. 0, Para. 7.1.7 requires that the history file on each piece of equipment shall include Certificates of Calibration, if calibration was done by other than REECo or EG&G. A Universal Testing Machine (#111302) and X-Y Recorder (70198) were calibrated at H&N in February 1987 by a service contractor who put calibration stickers on the equipment but provided no Certificates of Calibration as required. The certificates were to be mailed to H&N by the services contractor. The history file on the Universal Testing Machine and X-Y Recorder do not include these certificates.

It is recommended that prior to the use of this equipment for NNWSI Project activities, H&N review the equipment history files and take the necessary action to assure compliance with the above requirements.

# Recommendation No. 2

Section III, Para. C.1 (Pink), H&N QA Manual, Rev. 1, states "Methods of analyses shall be defined and controlled by written procedures prepared by the responsible design department."

This statement suggests that a particular arrangement and use of equations selected by a designer, such as that used to determine bearing stress on foundations under different design conditions, would have to be defined and performed in accordance with procedures. This requirement does not exist in NVO 196-17 and therefore its appearance here is curious. In any case, the actual meaning of this requirement is not clear nor do the H&N NNWSI Project Procedures provide a means for implementation for this requirement. It is recommended that H&N review this requirement and take the necessary steps to alleviate this situation.

#### Recommendation No. 3

H&N NNWSI-016 Survey Department Document Control and Distribution

Para. 6.1.1.3 "Field Book's and their Pages are prenumbered by the SD clerk, and issued..."

This statement can be interpreted to mean prenumbering with the field book number and/or the page numbers. Both have been done at times by the SD clerk.

Recommendation - clarify what numbers are referred to.

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# Recommendation No. 4

H&N NNWSI-016, Para.. 6.1.2 "The Party Chief verifies that all necessary data is included on the field notes... and initials and dates the survey data."

This statement requires the Party Chief to commit to verifying an undefined amount of data.

Recommendation - limit the Party Chief's commitment to data he has generated.

# Recommendation No. 5

H&N QA Manual, Rev. 1, Section III, Para. A.2 (White) "Changes from approved design inputs..." NNVSI-007 "Work initiation, criteria gathering and reporting..." does not mention "input data." The term criteria is intended to include input data.

Recommendation - define criteria to satisfy QA Manual statement.

# Recommendation No. 6

Section III of the H&N QA Manual makes use of the terms "design documents" in reference to reviews, approvals and other specifics. However, the text excludes design analyses when referring to "design documents." Design analyses are required documentation and as such should be handled in the same way as input, output, and interface control documentation.

# 7.0 Required Action

Written responses are required for each SDR identified in Section 6.0 (information copies of SDR Nos. 083-086 are attached to this report). Work copies of these SDRs were forwarded to H&N on September 24, 1987, along with instructions which stated that responses to the SDRs are due within 20 working days of the date of the transmittal letter. Upon WMPO acceptance of H&N responses, and the satisfactory completion of applicable remedial and corrective actions, the SDRs will be closed by WMPO and H&N will be notified by letter of the SDR closures.

A written response is also required for each observation contained within Section 6.0. Responses to observations are due within 20 working days of the date of the transmittal letter for this audit report.

Written responses are not required for the recommendations contained within Section 6.0. The recommendations were included by the audit team for consideration by the H&N staff during implementation of the QA Programs.

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# SEVERITY LEVELS

<u>Severity Level 1</u> - Significant deficiencies considered of major importance. These deficiencies require remedial, investigative, and corrective actions to prevent recurrence.

<u>Severity Level 2</u> - A deficiency which is not of major importance, but may also require remedial, investigative, and/or corrective action to prevent recurrence.

<u>Severity Level 3</u> - A minor deficiency in that only remedial action is required. These deficiencies are generally isolated in nature or have a very limited scope. In addition, the integrity of the end result of the activity is not affected nor does the deficiency affect the ability to achieve those results.

<u>Remedial Action</u> - Actions taken to correct the specific deficiencies noted on the SDR.

<u>Investigative Action</u> - Actions taken to further examine the deficient condition to determine the extent and depth. This action should identify all conditions similar to the examples listed on the SDR.

<u>Corrective Action</u> - Actions taken to identify the cause of the condition and to prevent recurrence of the condition identified on the SDR.

# ATTACHMENT 1

H&N Las Vegas, NV

Audit Report 87-2 September 8, 1987

# PREAUDIT CONFERENCE

Name	<u>Title</u>	Organization	Location
T. Vetter, Jr. Peter J. Karnoski Phil Gehner Jim Pedalino Mark Happ Ronald P. Sabol Evert Mouser C. O. Wright J. Jardine Joe Calovini Frederick J. Ruth Walt Kazor Robert H. Klemens Jan Verden	QA Engineer QA Engineer Prov. Eng. TPO Engineer QA Engineer QA Engineer Chief, QA Sr. QA Engineer Engr. Mgr. QA Engineer Act. Mgr. A&S Team Leader Planning Coord.	SAIC SAIC H&N H&N H&N H&N SAIC SAIC SAIC SAIC SAIC SAIC SAIC	Las Vegas, NV Las Vegas, NV Las Vegas, NV NTS Las Vegas, NV NTS NTS Las Vegas, NV Las Vegas, NV Las Vegas, NV Las Vegas, NV Las Vegas, NV Las Vegas, NV

ATTACHMENT 2

H&N Las Vegas, Nevada Audit 87-2 September 11, 1987

# POSTAUDIT CONFERENCE

Ted Vetter Jim Blaylock Ronald P. Sabol Joseph C. Calovini Jim Pedalino C. O. Wright Jan Verden Peter J. Karnoski Phil Gehner Helen Hall John Jardine Frederick J. Ruth Walter R. Kazor Evert Mouser Mark Happ Robert H. Klemens Stan Klein

QA Engineer POM H&N QA Engr. H&N Engr. Mgr. TPO Chief, QA Planning Coord. QA Engineer Lead P.E. Staff Engineer QA Engr. QA Engineer Act. Mgr. A&S QA Engr. Staff Engineer Team Leader QA Manager

Title

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# ATTACHMENT 3

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Section 8 Requirement (cont'd)

"if the response is not received within five working days after the due date, a memo shall be sent to the next level of management, noting the lack of a timely response." (Checklist item no. 1b-45)

Section 9 Deficiency (cont'd)

the response due date. The response was received more than five working days after t due date and a memo was not sent to the next level of management noting the lack of a timely response.

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Section 8 Requirement (cont'd)

(Checklist Item No. 1b-27)

Section 9 Deficiency (cont'd)

initiated on 5/21/87 (refer to Work Initiation Form 87-008 Rev. 0) in accordance with H&N NNWSI Project Procedure 007, Rev. 0. ICN 001, Rev. C to Procedure 007, Rev. 0, which contains measures to implement the requirement cited, was approved on Jun 30, 1987, approximately five weeks subsequent to the beginning of work on Study 6A. The measures provided by ICN 001, Rev. 0 to implement the requirement cited were not applied to Study 6A.

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dı	N QA Guideline, 3.0, Rev. 1 does not contain a requirement for awings or specifications for appropriate QA Levels in accordance Manual.			
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re	N NNWSI Project Procedure 014, Rev. 0, "Design Verification" iterate the requirements concerning scaling laws when models ed to verify a design.			s are
3. 01	servation No. 5, Audit 87-2			
ar	N NNWSI Project Procedures do not provide adequate means for proval, release, distribution, and revision of documents invo			
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re	N NNWSI Project Procedures do not provide a means for the doc views, nor do they specify a means or method for the resoluti ich may occur as a result of such reviews.			
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