

#### **UNITED STATES NUCLEAR REGULATORY COMMISSION**

WASHINGTON, D. C. 20555

Reply to: 1050 East Flamingo Rd. Suite 319 Las Vegas, Nevada 89119 Tel: (702) 388-6125 FTS: 598-6125

TO:

Mr. James E. Kennedy

FROM:

Paul T. Prestholt, Sr. On-Site Licensing Representative

DATE:

October 28, 1987

SUBJECT:

WMPO EVALUATION OF SNL RESPONSES TO THE QA SDRS

RESULTING FROM AUDIT 87-5 OF SNL; WMPO QA SDR RESULTING

FROM SURVEILLANCE SR-87-022 OF LOS ALAMOS TECHNICAL

**ACTIVITIES** 

Please find the above-referenced information for your

files.

PTF:nan

88127165 WM Project: WM-11 PDR w/encl (Return to NM, 623-SS)

WH Record File: 102.7 LPDR w/encl

8712090295 871028 PDR WASTE PDR



### **Department of Energy**

Post Office Box 98518 Las Vegas, NV 89193-8518

OCT 2 2 1987

Thomas O. Hunter Technical Project Officer for NNWSI Sandia National Laboratories Organization 6310 P.O. Box 5800 Albuquerque, NM 87185

WASTE MANAGEMENT PROJECT OFFICE (WMPO) EVALUATION OF SANDIA NATIONAL LABORATORIES (SNL) RESPONSES TO THE QUALITY ASSURANCE (QA) STANDARD DEFICIENCY REPORTS (SDRS) RESULTING FROM AUDIT 87-5 OF SNL

The WMPO has evaluated the SNL responses to the eight SDRs (NOs. 025 - 032) which were generated as a result of WMPO QA Audit 87-5. Each of the responses provided has been accepted without comment. SDRs 025 - 032 will be closed upon verification of committed corrective actions. Copies of the annotated SDRs listed above are included herein for your information and retention.

Based upon your latest date for completion of corrective action (October 31, 1987), we are planning a supplemental visit to SNL to verify/close the subject SDRs. At present, this visit should occur during the week of November 16, 1987. Please advise if your schedule cannot accommodate this visit.

If you have any questions, please contact me at FTS 575-8913.

James Blaylock

Project Quality Manager

Waste management Project Office

WMPO:JB-208

Enclosures: SDRs 025-032

cc w/encls:

V. J. Cassella, HQ (RV-222) FORS

J. P. Knight, HQ (RW-24) FORS

R. R. Richards, SNL, Albuquerque, NM

S. H. Klein, SAIC, Las Vegas, NV

W. R. Kazor, SAIC, Las Vegas, NV

H. H. Caldwell, SAIC, Las Vegas, NV

B. A. Wozniak, SAIC, Las Vegas, NV

J. J. Brogan, SAIC, Las Vegas, NV

P. T. Prestholt, NRC, Las Vegas, NV

S. J. Guidice, QED, AL

A. L. Gonzales, MSD, AL

R. W. Gray, MED, NV

J. R. Rinaldi, QAD, NV

MAP, Kunich, VMPO, NV

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žž	WMPO Audit 87-5	WMPO Audit 87-5 G. Heaney Concurrence Date 032						<u> </u>	Rev. <u>0</u>	
Organization	5 Organization		6 Person(s)	Contacted				7 Response	Due Date is	
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ginatin	1. SNL NNWSI QAPP, Rev. A, para. 5.1, states in part "all activities affect quality on the NNWSI Project will be performed utilizing approved (control of the performed utilizing approved (control of th									
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ted by	Contrary to the above requirements, the Calibration Lab at SNL does not utilize									
80	10 Recommended Ac			al 🖾 Invest	•					
Completed	1. Review to determine if SNL has performed Quality Level I and II work with calibrated instruments for which traceability to the National (cont'd)									
Σ	11 QAE/Lead Auditor	Date	12 Branc	ch Manager	/ Da	te	13 P	roject Qualit	y Mgr. Date	
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#### WMPO STANDARD DEFICIENCY REPORT CONTINUATION SHEET

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032

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#### Requirement (cont'd)

written procedures."

SNL NNWSI OAPP. Rev. A. Para. 12.2, requires that "all measuring and test equipment calibration will be accomplished using written procedures and will be traceable either to the National Bureau of Standards or to other nationally recognized physical standards."

#### Deficiency (cont'd)

personnel in accordance with the SNL NNWSI OAPP, Rev. A, and implementing procedures. Additionally, records indicating traceability to the National Bureau of Standards or other nationally recognized physical standards are not available for review and audit by NNWSI OA personnel. Therefore, the calibration status of measuring and testing instruments is indeterminant.

#### Recommended Action (cont'd)

Bureau of Standards or to other nationally recognized physical standards cannot be determined.

2. Provide a corrective action plan to resolve above deficiencies.

#### Condition & Corrective Action (cont'd)

beyond calibration control, cannot be fully resolved at the SNL level. Upon receipt of guidance concerning calibration control from the WMPO, SNL will pursue a course of action consistent with that guidance.

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	I CMI I U MICHANGO I											
Originating OA		Para. 2.5.4	, requires t	nce if Applications in the consistent	rsonnel be t							
₹	• Deficiency  Contrary to this requirement SNL does not have a procedure which covers the requirements for certification, qualification, and training of (cont'd)											
Completed	10 Recomme Develop a requireme	Develop and issue procedure QAP 2-7 covering SOP-02-01, Rev. 1 - Appendix D requirements for the certification, qualification, and training of auditors.  (cont'd)										
Aprvl	14/31 4 60 /	Auditor Date UUN 24 198	السا	Milliman	Date Silver	13 Pro	ject Quality Blank	Mgr. 17/15	•			
nization in Block 5	Develop and issue QAP 2-7 covering NVO 196-17, 13 Effective Date 9/4/87.  Rev. 5, Appendix F. Responsible party: R. Richards or R. Baehr											
Completed by Organiza	Adhere to above-mentioned QAP 2-7 for future audit 17 Effective Date											
Comp	18 Signature/I Www	no. aprile	8-28-1	·		NNWSI I	O. Hunter, Project Dep	partment	t			
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Requirement (cont'd)

of Appendix D of NNWSI SOP-02-01.

Audit Item No. D-1

Deficiency (cont'd)

auditors and lead auditors to SOP-02-01, Rev. 1 - Appendix D.

#### Recommended Action (cont'd)

Establish auditor training status board or other mechanism to monitor certification and qualification currency of auditors. These records should be accessable to all auditors and QA coordinators to facilitate self monitoring.

Note: Although procedures were not in place for qualifying audit personnel, no adverse impact occurred since SNL did not perform QA audits for the time period covered by this audit.

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_	1 Date 6/5/87		2 Se	verity Lev		2 🗀 3	Page	1 of 2				
Organization	3 Discovered During WMPO Audit 87-5		dentified By Vetter		inch Chief ncurrence Da A	te	4 SDR No. 030	Rev. <u>0</u>				
	5 Organization SNL		6 Person(s) Project Ou		ordinator fo	r SNL	20 Worki	Due Date is ing Days from Transmittal				
a Requirement (Audit Checklist Reference, if Applicable)  SNL NNWSI OAPP, Rev. 0 (SLTR86-0001), para. 2.3, page 13, requires written procedures to implement the OAPP. Para. 2.8, page 18, states that (cont'd)  Deficiency												
ά	Ouality Level I and II activities are currently being implemented within the											
Completed	to Recommended Action(s): Remedial D Investigative D Corrective  Complete and implement the procedures on surveillances, nonconformances, and corrective actions. (cont'd)											
Aprvl												
ation in Block 5	- QAP 10-1, "Surv on July 29, 198 - QAP 16-1, "Corr	eilla 7. ectiv	ance Require ve Action Re	porting,"	was approve	d for i	ssue on Aug	ust 24,				
Completed by Organia												
Com	18 Signature/Date  **Signature/Date**  **Control of the control of		for TOH	8/27/87		NNW	mas O. Hunte SI Project I	Department				
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#### Requirement (cont'd)

a system for surveillances will be established.

#### Deficiency

quality program, surveillances are required to be performed in accordance with written procedures. In the event that reportable conditions are found during surveillances, nonconformances, and corrective action request procedures would be necessary to assure that these conditions are reported and processed in accordance with the controls identified in the quality program. The surveillance, nonconformance, and corrective action procedures have not been approved and implemented at this time. The nonconformance procedure OAP 15-1 and corrective action reports are in "draft" form being circulated for review.

#### Recommended Action (cont'd)

Once implemented, conduct a review of all Project areas governed by these procedures to determine if technical or procurement activities were performed. If performed without benefit of procedures, determine and report to WMPO the impact.

Establish a program of initial and recurrent training on these procedures for cognizant project personnel.

#### Remedial/Investigative Action (cont'd)

Investigative actions: Lack of the surveillance and corrective action procedures has had no impact on technical work performed by or for the SNL NNWSI Project Department. Nonconformance reporting and control has been conducted in accordance with NNWSI-SOP-15-01, which is itself a procedure, in the absence of an SNL NNWSI QA procedure.

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givering OA	Requirement (Audit Checkist Reference, if Applicable) SNP-N2-N2, "Assignment of OA Levels to NNHSI Activities and Items," Rev. 1, Sec. 5.1.2, requires in part that once assigned, the OA level for a (cont'd)									
ed by Origin	• Deficiency Contrary to this requirement WBS subtask 1.2, "Emplacement Orientations," was approved by Design Investigation Memo (DIM) 102 (2/19/87) as a QA (cont'd)									
Completed	1. Review all D	IMs issued and det	☑ Investigative ☑ ermine if NA level i ified Work Plan. (co	is consistent i	rith level					
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S	se Remedial/Investigat	live Action(s)	. / /		0					
vzation in Block	be submitted to re September 11, 198	se the QA Level Assedesignate the world 7. Responsible parts	signment will k specified by DIM l rty: R. E. Stinebau	Effective Date 02 as QA Level gh.						
Completed by Organiza	a. All DIMs will QA levels in September 11,	be reviewed for cothe DIMS, with QA 1987).	level assignments (Q	Effective Date	9/30/87 by					
Para	b. Based on resu Leaders).	lt of a., revise o	ther DIMs, if neces	sary (respons	, , , , , , , , , , , , , , , , , , ,					
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## MPO STANDARD DEFICIENC. REPORT CONTINUATION SHEET

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#### Requirement (cont'd)

particular activity or item will be applied by all NNWSI Project participating organizations and any NTS support contractors who are involved in the activity. (Refer to audit checklist Item No. T-B)

### Deficiency (cont'd)

Level III activity. This is inconsistent with the QA Level II designation given to the parent WBS 1.2.4.3.

#### Recommended Actions (cont'd)

- 2. Revise DIM 102 under approved procedures to the required QA Level II.
- 3. SNL to verify with subcontractors that work will be completed to OA Level II as specified by revised DIM 102.
- 4. Revise any other DIMs identified by the above review as being inconsistant.
- 5. Determine and report impact (if any) on both inhouse and subcontractor activities
- 6. Determine root cause for inconsistant assignment of QA Levels to DIMs. Provide and document training given to preclude recurrence.

### Condition & Corrective Action (cont'd) (Rev. 1)

- c. Based on result of a., determine impact of inconsistent QA levels (responsible Task Leaders and QA).
- d. The cause of this condition was lack of understanding on the part of the DIM author of the requirement stated in 8, above, and his confusion about how to control preliminary, scoping activities (based on a policy statement by the Project Quality Manager). This has all been clarified to the individual involved. If the result of 16a, above, indicates the need, more widespread training will be conducted.

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	i _i b neggii elimili inggii Checkiisi neleigiice, ii Addiicadie)								
Originating	Sandia National Laboratories NNWSI Duality Assurance Program Plan Rev. A. Para. 5.1.2, states in part "Detailed technical documents will be (cont'd)								
δ	s Deficiency								
Contrary to the above requirement, SNL Department Operating Procedures (D									
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රි	SOP-03-05 ger	nerated document	s. (cont'd)						
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Block	NNWSI SOP 03-05 w1		for its impact on "" res related to design a						
3.	affected procedure	s will be approp	riately revised, if ne	cessary. Respons	ible party is				
tion	R. R. H111	•	e Action to Prevent Recu						
Brite	16 Cause of the Cond	dition & Correctiv	e Action to Prevent Recu	errence (Rev. 1)	445.445				
S S	If required due to the effects and de	possible revisi	lons to procedures, 17 revisions will be disse	Effective Date _12	/30/87				
þ	involved with ESF	design via a tra	lining vehicle to be de etween receipt of SOP-0	termined. The cau	ise of ·				
	this organization	had not evaluate	ed the SOP for its impa	ct on our procedu	es, due				
9	to work on the CDR	and other activ	ities.						
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#### Requirement (cont'd)

developed and contain instructions for the actual performance of activities that include but are not limited to design, testing, experiments, and analysis (refer to audit checklist item T-4).

#### Deficiency (cont'd)

Engineering Nesign" do not make reference to the NNWSI Standard Operations Procedure SOP-03-05 "ESF Project Interface Control Procedure." The DOPs do not address the processing and approvals within SNL of ESF Engineering Change Requests which are generated in accordance with SOP-03-05.

The SOP-03-05 is a procedure used by the ESF Project group to establish and implement inerface control of ESF design changes between NNWSI Project participants. SNL would be sent ESF Engineering Change Requests for evaluation and review for impact on SNL surface and subsurface designs.

#### Recommended Actions (cont'd)

2. Reinstruct appropriate personnel to the revised procedures.

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a Requirement (Audit Checklist Reference, if Applicable) SNL QAPP, para. 4.1 and para. 4.1.3 require written procedure and policies to be established by SNL for the preparation, review, and approval of (cont'd)  9 Deficiency									
9 Deficiency									
Contrary to the above requirement, SNL has no written procedures covering "changes to procurement documents."									
10 Recommended Action(s): DRemedial Investigative DCorrective									
"changes to procurement documents."  10 Recommended Action(s): Remedial Investigative Corrective  Write and issue procedure DOP 4-2 to include how all changes to procurement documents are handled by SNL for the NNWSI Project. (cont'd)									
1 / 1	QAELLOSON		ite 12 Bra 1987 July (	nch Manager	12 Date 13	Project Qualit	y Mgr. Da		
A major change to DOP 4-1, "Procurement Document 15 Effective Date Complete Requirements," was approved and issued on August 21, 1987. This procedure change specifies methods for initiating and processing changes to procurement documents.									
	Training of	f SNL NNW tent of the ented) by	SI Project De he above-ment	partment personationed procedured, 1987. Response	onnel 17 Effect re change wil:	ctive Date			
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## WAPO STANDARD DEFICIENCY REPORT CONTINUATION SHEET

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#### Requirement (cont'd)

procurement documents and procurement document changes.

Audit Item No. 4.0-4

#### Recommended Action (cont'd)

All changes to procurement documents, including negotiated changes, should be included in DOP 4-2.

Develop and conduct DOP 4-2 specific training for all cognizant SNL personnel and document same.

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a Requirement (Audit Checklist Reference, if Applicable)												
atin	NNWSI SOP-02-01, Rev. 1, para. 7.2.7, and SNL OAPP, para. 7.2.2.3, require that methods shall be established for the acceptance of an item or service (cont'd)  Deficiency											
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### WM. O STANDARD DEFICIENCY REPORT CONTINUATION SHEET

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#### Requirement (cont'd)

being furnished by a supplier, including certificate of conformance, source verification, receiving inspection, or post installation test at the facility site.

Audit Item No. 7.0-2

#### Recommended Action (cont'd)

Perform a review of all NNWSI specific procurements to determine:

- 1. if any items or services were purchased.
- impact (if any) of procuring these items or services without methods for evaluating acceptance of same.

Provide and document training given to cognizant personnel on Procedure DOP 7-2.

#### Condition & Corrective Action (cont'd)

light of the existing SNL-wide procedure.

Corrective action has consisted of conducting an evaluation of the SNL NNWSI procurement process to determine the impact of this deficiency. This evaluation is complete; no specific corrective actions were determined to be necessary.

Recurrence of this situation will be prevented by issuance of DOP 7-2, as stated above.

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	s Organization SNL	6 P	erson(s) Co R. Rich			7 Response Due Date is 20 Working Days from Date of Transmittal				
The state of the s	8 Requirement (Audit Checklist Reference, if Applicable)									
7	•	Rev. 1, requir	es that Q	A records be repr	roducible	and microf	filmable.			
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11 QAE/Lead Auditor Date 12 Branch Manager   Date 13 Project Quality Mgr. 24 1987 July Mgr. January July July July 14 Remedial/Investigative Action(s) (Rev. 1)										
yn in Block	The documents reviewed during the audit, while 15 Effective Date 10/1/27 illustrating the implementation of our training and familiarization efforts, had not been processed by our Records Management System (RMS) so had not as yet been inspected for acceptability by RMS personnel. Remedial action (cont'd)									
leted by Organization	N/A	e Condition & Co	orrective A	Action to Prevent F	lecurrence 17 Effecti		N/A			
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### APO STANDARD DEFICIENCY REPORT CONTINUATION SHEET

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#### Requirement (cont'd)

Audit Checklist No. 87-5-1, Audit Item No. 17.0-2

SNL QAPP SLTR86-0001, Rev. A, requires, as part of receipt inspection of records. that records be completed in indelible media.

#### Deficiency (cont'd)

Review of all existing indoctrination and training records, "Familiarization Programs Document" and Form QAP 2.-5 (1), revealed that a number of these documents had entries in pencil, as well as entries in multi-colored ink, i.e., red, green, blue.

#### Recommended Action (cont'd)

indelible media for QA records as outlined in existing SNL procedures. Conduct and document periodic inspection of QA records to determine compliance to procedures.

#### Remedial/Investigative Action(s) (cont'd)

to address the problem at its source will consist of:

- Information concerning the "black ink" requirement contained in QA and records management procedures and its rationale will be redisseminated to Project personnel (QA Coordinator by 9/2/87).
- As a part of the process of revising the SNL NNWSI QA Program Plan to be consistent with Rev. 5 of the NNWSI QA Plan, this "black ink" requirement will be changed to simply require that completed records be microfilmable and reproducible (QA Coordinator, by 10/1/87).
- Correction of the specific documents identified as unacceptable during the audit will occur during the implementation of the "records retrofit plan" carried out by SNL to properly integrate documents generated prior to December 24, 1986, into the SNL NNWSI RMS. A schedule for implementation of the retrofit plan will be developed and, with the actions stated above, will serve to close out this SDR (M. A. Tang, by 9/30/87).



### **Department of Energy**

Post Office Box 98518 Las Vegas, NV 89193-8518

OCT 2 2 1987

Donald T. Oakley
Technical Project Officer
for NNWSI
Los Alamos National Laboratory
University of California
N-5 MS J521
P.O. Box 1663
Los Alamos, NM 87545

WASTE MANAGEMENT PROJECT OFFICE (WMPO) QUALITY ASSURANCE (QA) STANDARD DEFICIENCY REPORT (SDR) RESULTING FROM SURVEILLANCE SR-87-022 OF LOS ALAMOS NATIONAL LABORATORY (LOS ALAMOS) TECHNICAL ACTIVITIES (WMPO ACTION ITEM #88-212)

Enclosed is SDR (No. 089), which was generated on October 6, 1987, during the course of WMPO QA Surveillance SR-87-022 of Los Alamos technical activities "Biological Sorption and Transport" (WBS 1.2.3.4.1.9.A) and "Tectonics and Volcanism" (WBS 1.2.3.2.3.1.A). Please note that you are required to provide response to the SDR by completing blocks 14 through 18 on the first page of the SDR. A copy of the SDR with your response is due back to this office 20 working days from the date of this letter. The original SDR with your response shall concurrently be transmitted to Nita J. Brogan of Science Applications International Corporation (SAIC), Las Vegas, Nevada.

If you have any questions, please contact Jerry Heaney of SAIC at FTS 575-8739.

James Blaylock

Project Quality Manager

Waste Management Project Office

WMPO: JB-205

Enclosure: SDR NO. 089



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Originating		NNWSI Project QA Plan NVO-196-17, Rev. 5, Section III, "Scientific Investigation Control and Design Control," Para. 1.1.1 states (cont'd)								
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\$ pe		Contrary to the above requirements, some Los Alamos Scientific Investigation Plans (SIP) no longer accurately describe planned work activities (cont'd)								
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#### Block 8 - Requirement (cont'd)

in part "The responsible Prinicipal Investigator (PI) shall develop a study plan for that investigation. Such plans shall contain or shall reference the following:

Para. 1.1.1.1 Description of Work to be Performed

A description of the work to be performed in the scientific investigation including a discussion of the overall purpose of the work. References to any applicable regulations, requirements, performance criteria, key issues, information needs, higher level scientific investigation planning documents or Work Breakdown Structure (WBS) items, for which the work is to be performed shall also be provided.

#### Block 9 - Deficiency (cont'd)

due to the fact that some of these tasks have been further divided since the original issue of the SIPs by changes to the WBS descriptions of these tasks.

#### Examples:

- 1. "Biological Sorption and Transport" (WBS Element 1.2.3.4.1.9.A) is controlled per SIP "Sorption and Precipitation" (WBS Element 1.2.3.4.1.5.A). NNWSI Project Cost/Schedule Change Request (C/SCR) No. 87/088 separated the Biological Sorption and Transport task from the Sorption and Precipitation task because microbiology work is not clearly related to other subtasks in "Sorption and Precipitation" (WBS Element 1.2.3.4.1.5.A). A new SIP for the Biological Sorption and Transport task has not been developed nor has the Sorption and Precipitation SIP been revised to delete the new task activities.
- 2. Per C/SCR No. 87/154 the "Sorption and Precipitation" (WRS Element 1.2.3.4.1.5.A) has been retitled to "Sorption" as precipitation work is now being accomplished under the solubility task area and described in the "Solubility Determination" (WRS Element 1.2.3.4.1.4.A). The SIPs for these two tasks have not been revised to reflect these changes.
- 3. The Microbiology SIP (WBS Element 1.2.3.4.1.5.A), Rev. O, is the current SIP in effect for that activity. However, according to the latest WBS Dictionary update, Microbiology now is described as WBS Element 1.2.3.4.3.A. Once again the SIP has not been revised to show this change.

#### Block 10 - Recommended Action (cont'd)

Requests (C/SCR). Initiate new SIPs and QALAS and revise existing SIPs and QALAS where required by NVO-196-17, Rev. 5.

- 2. Determine if work has been performed without an approved SIP and QALAS. Initiate appropriate corrective action.
- 3. Reinstruct all PIs to NNWSI Project requirements.
- 4. Determine if the C/SCR system presently in place within Los Alamos considers impacts on other NNWSI Project documents (i.e., SIPs, Study Plans, QALAS) and how such impacts are addressed.

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