PROJECT OFFICE QUALITY ASSURANCE AUDIT REPORT FOR THE YUCCA MOUNTAIN PROJECT OFFICE AUDIT OF LAWRENCE LIVERMORE NATIONAL LABORATORY

AUDIT NUMBER 88-05

CONDUCTED: OCTOBER 24 - 28, 1988

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EXECUTIVE SUMMARY

PROJECT OFFICE AUDIT REPORT NO. 88-05

LAWRENCE LIVERMORE NATIONAL LABORATORY (LLNL)

LIVERMORE, CALIFORNIA

OCTOBER 24 THROUGH 28, 1988

In the opinion of the Project Office Audit Team, the Quality Assurance (QA) Program at LLNL is ineffective. The program is neither complete nor effectively implemented. The status of scientific investigations was indeterminate because of a lack of objective evidence to demonstrate technical adequacy. The audit was performed to NNWSI QAP NVO-196-17, Revision 4, effective 1/31/86. This program has been superseded and subsequent revisions approved by the Project Office. LLNL has not issued or implemented a QAPP which implements the approved Project QA Plan. The fact that LLNL has not effectively implemented this outdated program indicates that it may be difficult to implement the more stringent requirements of NNWSI/88-9, Revision 2, within the time frame committed to by the U.S. Department of Energy (DOE) for accomplishing a fully qualified QA Program.

Currently, the majority of the work performed by LLNL for the Yucca Mountain Project involves QA Level III activities; however, as a result of the audit, 23 deficiencies were identified, several of major significance (i.e. Corrective Action, Control of Measuring and Test Equipment (M&TE), QA Records, Control of Procured Services, and Training). Additionally, 21 observations and 9 recommendations were generated, <u>one</u> of these being of major importance (i.e. QA Level II or III to QA Level I upgrades). Many of the observations would have been documented as deficiencies if QA Level I work had been involved.

A major area of recurring concern identified during this and previous audits is the lack of verification of subcontractors' work by LLNL. Two subcontractors, Pacific Northwest Laboratories (PNL) and Argonne National Laboratory (ANL), perform the majority of QA Level I work that is now in progress. Audits of these two laboratories should be conducted, as soon as practicable. Other areas of concern is the lack of timely and effective corrective action on previously identified deficiencies. The development of an M&TE program at LLNL and the QA Records program were found to be ineffective. These deficiencies were originally identified in 1986 and 1987 respectively.

A major recommendation addresses concerns over the planned upgrade of existing computer codes EQ3NR and EQ6, developed in part under no formal QA Program, to QA Level II and then to QA Level I by way of peer reviews. Similarly, thermodynamic data being developed at QA Level III may, after review, be incorporated into a data base for use at QA Level I. These processes would be in conflict with the NNWSI/88-9, Section II, para. 2.2.3.

Executive Summary (continued)

With the QA Program currently ineffective, and the indeterminate nature of the scientific investigation, the status of both current and past work must be evaluated to determine the impact of the ineffective QA Program. It is realized that the majority of current work is QA Level III; however, the current QA Program at LLNL would not support QA Level I activities. Therefore, significant strides must be taken to complete and implement a QA Program that meets current Project Office QA Program requirements.

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1.0 INTRODUCTION

This report contains the results of a QA Audit of LLNL Yucca Mountain Project activities. The audit was conducted at the LLNL facilities in Livermore, CA, October 24 through October 28, 1988. The audit was conducted in accordance with the requirements of QMP-18-01, Revision 3, "Audit System For The Waste Management Project Office." The QA Program Requirements to be verified were taken from NNWSI QA Plan, NVO-196-17, Revision 4.

2.0 AUDIT SCOPE

The purpose of this audit was to evaluate the effectiveness of the LLNL Quality Assurance Program through verification of the implementation of the LLNL QAPP, Revision 22 (5/4/88) and its implementing procedures and to assess the technical activities and results.

3.0 AUDIT TEAM PERSONNEL

The audit team consisted of the following:

Stephen Hans	Audit Team Leader	SAIC, Las Vegas, NV
John Friend	Lead Auditor	SAIC, Las Vegas, NV
James Clark	Auditor	SAIC, Las Vegas, NV
Mae Cotter	Auditor	SAIC, Las Vegas, NV
James Ulseth	Auditor	SAIC, Las Vegas, NV
Catherine Thompson	Auditor	SAIC, Las Vegas, NV
Norman Frank	Auditor	DOE/HQ (CER)
Karl Sommer	Auditor	DOE/HQ, Washington, DC
Florencio Ramirez	Auditor	DOE/SAN, Oakland, CA
Paul Cloke	Lead Technical Specialist	SAIC, Las Vegas, NV
David Stahl	Technical Specialist	SAIC, Las Vegas, NV
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Keith Kersch	Technical Specialist	SAIC, Las Vegas, NV
Keith Schwartztrauber	Technical Specialist	SAIC, Las Vegas, NV
Martha Mitchell	Technical Specialist	SAIC, Las Vegas, NV
Joseph Holonich	Observer	NRC, Washington, DC
Linda Riddle	Observer	NRC, Washington, DC
Kien Chang	Observer	NRC, Washington, DC
Tin Mo	Observer	NRC, Washington, DC
Robert Englehardt	Observer	NRC, Washington, DC
Susan Zimmerman	Observer	State of Nevada
Thomas Devine	Observer	State of Nevada
Don Shettel	Observer	State of Nevada
	Observer	DOE/HQ (W)
Hal Cleary	Observer	SAIC, Las Vegas, NV
Chris Pflum		
Nancy Voltura	Observer	YMP, Las Vegas, NV
Catherine Hampton	Observer	YMP, Las Vegas, NV
Mike Valentine	Observer	YMP, Las Vegas, NV

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4.0 SUMMARY OF AUDIT RESULTS

4.1 Statement of Program Effectiveness

In the opinion of the Project Office Audit Team, the Quality Assurance Program at LLNL is ineffective; the program is neither complete nor effectively implemented. The status of scientific investigations is indeterminate because of a lack of objective evidence to demonstrate technical adequacy. The audit was performed to NNWSI QAP NVO-196-17, Revision 4, effective 1/31/86. However, this program has been superseded and the subsequent revision approved 6/1/88, by the Project Office has not been issued or implemented by LLNL.

The evaluation of the LLNL QA Program indicates a noticeable lack of awareness of quality assurance requirements throughout the organization, as observed during interviews of LLNL personnel by the entire audit team. This lack of awareness of requirements is a contributing factor to the ineffective implementation of the program.

The following QA Program elements had significant deficiencies identified relevant to QA Level I activities:

- o QA Program
- o Control of Purchased Services
- o Control of Measuring and Test Equipment
- o Corrective Action
- o QA Records

In addition, a major recommendation in the area of QA Level upgrades has been generated.

In summary, with the Quality Assurance Program currently ineffective, and indeterminate nature of scientific investigation, the status of both current and past work must be evaluated to determine the impact of the ineffective program on scientific investigations. It is realized that the majority of current work is QA Level III; however, the current QA Program cannot support QA Level I activities. Therefore, significant strides must be taken to complete and implement a Quality Assurance Program that meets current Project Office Quality Assurance Program requirements.

4.0 SUMMARY OF AUDIT RESULTS (CONTINUED)

4.2 Summary Of Technical Evaluation

The technical audit team found that the scientific staff at LLNL were very responsive to guestioning during the audit. Their answers and discussion demonstrated that they had devoted a great deal of thought to the issues and knew how to proceed to meet project goals. They demonstrated scientific and technical insight into the nature of the various problems and how to solve them. It appeared that they were properly following the technical aspects of the procedures specified for the various activities. Verification of objective evidence was extremely difficult, since LLNL could not retrieve records from the Records Center and the majority of work is currently QA Level III. This is explained elsewhere in the report (see SDRs). In the few instances where records and laboratory notebooks were available (e.g., on some computer code developments), the evidence showed that careful and complete documentation was made. If these practices continue, it appears that when the QAPP is fully implemented, the scientific and technical work may be performed and documented in an acceptable manner.

4.3 Summary

A total of 23 Standard Deficiency Reports (SDRs) (Enclosure 3) and 21 observations (Enclosure 4) were identified as a result of this audit. In addition, the audit team generated nine (9) recommendations for consideration of both LLNL and the Project Office. A synopsis of each SDR and observation and the complete recommendations are contained in Section 6.0 of this report.

Deficiencies identified by the Project Office are qualified by Severity Level, which is related to the significance of the deficiency. A discussion of Severity Levels is provided in Enclosure 1.

At the time of the audit, seven SDRs remained open from previous Project Office surveillances and audits. Four of the SDRs, Nos. 020, 021, 024 (Audit 87-3) and 036 (Surveillance No. 87-1), remain open pending approval of a request for extension. During the audit, the audit team attempted to verify that corrective action had been completed on the remaining three SDRs, Nos. 035 and 038 (Surveillance No. 87-1) and 090 (Surveillance No. 88-002). In all three cases, the corrective action completion dates had passed and corrective action had not been effected. These three SDRs remain open.

The following program elements were deemed to be in compliance with the requirements of LLNL QAPP, Revision 22, and its implementing procedures:

- 1.0 Organization
- 8.0 Identification and Control of Materials, Parts, and Components
- 9.0 Control of Processes (No Level I Work)
- 11.0 Test Control (No Level I Work)

13.0 - Handling, Storage and Shipping

4.0 SUMMARY OF AUDIT RESULTS

4.3 Summary (Continued)

Program elements in which the audit team identified deficiencies were:

- 2.0 Assurance
- 3A.0 Scientific Investigation and Design Control
- 4.0 Procurement Document Control
- 5.0 Instructions, Procedures, and Drawings
- 6.0 Document Control
- 7.0 Control of Purchased Materials, Equipment, and Service
- 12.0 Control of Measuring and Test Equipment
- 15.0 Nonconformances
- 16.0 Corrective Action
- 17.0 Quality Assurance Records
- 18.0 Audits

The following program elements were reviewed during the audit; however, no activities had taken place that would have required these elements to be controlled:

10.0 - Inspection 14.0 - Inspection, Test, and Operating Status

The following technical activities were reviewed as part of this audit:

SIP

ACTIVITY

1.2.2.2.L	Waste Package Environment
1.2.2.3.1	Waste Form Testing
1.2.2.3.2	Metal Barrier Testing
1.2.2.3.4	Integrated Testing
1.2.2.4	Design, Fabrication, and Prototype
1.2.2.5	Performance Assessment
1.2.3.8	Geochemical Modeling Code
1.2.6.9	Engineered Barrier Design Testing

5.0 AUDIT MEETINGS

5.1 Preaudit Conference

A preaudit conference was held with the LLNL Technical Project Officer (TPO) and his staff at 10:00 a.m. on October 24, 1988. The purpose, scope, and proposed agenda for the audit were presented and the audit team was introduced. The TPO then gave a description of the organization and the Yucca Mountain Project program at LLNL. A list of attendees for this meeting is provided in Enclosure 2.

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5.0 AUDIT MEETINGS (CONTINUED)

5.2 Audit Status Meetings

Audit status meetings were held with the LLNL TFO and LLNL Deputy for Quality Assurance at 8:30 a.m. on October 25, 26, 27, and 28, 1988. A status of how the audit was progressing and identification of discrepancies were discussed daily.

5.3 Postaudit Conference

The postaudit conference was held at 2:00 p.m. on October 28, 1988. A synopsis of the preliminary SDRs and Observation identified during the course of the audit was presented to the TPO and his staff. A list of attendees for this meeting is provided in Enclosure 2.

6.0 SYNOPSES OF SDRS, OBSERVATIONS AND COMPLETE RECOMMENDATIONS

6.1 Standard Deficiency Reports (SDRs)

- 1. Nine of ten Personnel Qualification Records (PQRs) reviewed during the audit did not include a qualification summary and two did not contain position descriptions. Severity Level 2, SDR No. 224.
- 2. The requirements of the training program have not been met and the training provided has not been effective in achieving QA program implementation. Severity Level 1, SDR No. 225.
- 3. Procedure numbers are not traceable to the QA Level Assignment Review Meeting. Additionally, copies of procedure packages are not distributed as required. Severity Level 3, SDR No. 226.
- 4. Transmittals of five draft procedures did not contain explanations of comment resolution. Severity Level 2, SDR No. 227.
- 5. LLNL has not developed procedures to control interfaces between itself and its suppliers or other participants. Severity Level 2, SDR No. 228.
- 6. The Project Office has not established procedures for coordinating interfaces among participants. Severity Level 2, SDR No. 229, (issued to Project Office).
- LLNL did not conduct a peer review of SIP 1.2.2.3.2, Activity E-20-15, using a Project Office internal procedure. Severity Level 2, SDR No. 230.
- The Project Office did not provide LLNL with a procedure to conduct a peer review of SIP 1.2.2.3.2, Activity E-20-15. Severity Level 2, SDR No. 231, (issued to Project Office).

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6.0 SYNOPSES OF SDRS, OBSERVATIONS AND COMPLETE RECOMMENDATIONS

6.1 Standard Deficiency Reports (continued)

- 9. There was no objective evidence presented to indicate that purchase award documents had been reviewed for technical and quality requirements. Severity Level 2, SDR No. 232.
- LLNL has not implemented a Quality Program to meet the requirements of NVO-197-17, Rev. 5. Work performed since 6/1/88 has not been performed to the latest approved LLNL QA program. Severity Level 1, SDR No. 233.
- 11. The use of Interim Change Notices and Instructional Memorandums to change controlled documents is not defined in the QAPP. Severity Level 3, SDR No. 234.
- 12. Computer files that contain document version numbers have not been updated since 1/29/88. Severity Level 2, SDR No. 235.
- LLNL 033 NMMP-P 6.1, Rev. 1, requires several activities to be performed by "Key Reviewers." "Key Reviewer" has not been defined or identified, and the activities assigned have not been performed. Severity Level 2, SDR No. 237.
- No documentation of the bid evaluation or the selection of procurement source results was available during the audit. Evidence of exception to the requirement was also not provided. Severity Level 2, SDR No. 238.
- 15. LLNL procedures do not address repair and use-as-is dispositions to NCRs, thereby making it difficult to determine which NCRs require Project Office approval. Severity Level 3, SDR No. 239.
- 16. LLNL procedures do not provide a method for revising nonconformances. Severity Level 3, SDR No. 240.
- 17. An effective Corrective Action System has not been implemented at LINL. Conditions adverse to quality have not been corrected in an effective or timely manner. Severity Level 1, SDR No. 241.
- 18. Software QA records generated by EQ3/6 activities could not be located during the audit. Severity Level 1, SDR No. 242.
- 19. LINL has not conducted audits of PNL and ANL. Severity Level 1, SDR No. 243.
- 20. LLNL QA procedures do not define requirements for the use of technical specialists during audits. Severity Level 3, SDR No. 244.

6.1 Standard Deficiency Reports (continued)

- 21. LLNL audit reports reviewed during the audit did not contain a statement concerning effectiveness. Severity Level 3, SDR No. 245.
- 22. The records management system documented in the LLNL QAPPs is not effective. Severity Level 1, SDR No. 246.
- LLNL QAPP Series 19.X procedures do not contain documentation requirements consistent with NUREG-0856. Severity Level 2, SDR No. 247.

6.2 Observations

Programmatic

- 1. LLNL QAPPs 033-NWMP-P 5.1 and P 13.1 do not adequately define all criteria required for satisfactory performance of technical activities. Observation No. 88-05-01.
- 2. There is no matrix or data base used to track individual training requirements. There is no way to identify who needs specific training, who is delinquent or who has received training. Observation No. 88-05-02.
- 3. QA Level I procurement documents are not being forwarded to the Project Office QA Manager when the procurement is initiated. There is an interpretation problem as to when the documents should be forwarded. Observation No. 88-05-03.
- 4. Objective evidence of technical procedure reviews is not included as QA records. Observation No. 88-05-04.
- 5. LLNL procedures do not define procedure effective dates, nor the way they are used in the Document Control Process. Observation No. 88-05-05.
- 6. LLNL procedures do not adequately define methods for proper corrections to QA records. Observation No. 88-05-06.
- LLNL procedures do not address requirements for the control and review of supplier certificates of conformance. Observation No. 88-05-07.
- 8. Trending of deficiencies has not included audit results from LLNL audits or outside organizations. Observation No. 88-05-08.

6.2 Observations

Programmatic (continued)

- 9. No method has been defined for escalating disputes between QA and LINL management to the Project Office PQM. Observation No. 88-05-09.
- 10. LLNL procedures do not define a method to track or followup on the status of nonconformance reports. Observation No. 88-05-10.
- 11. The following observations were identified during the audit concerning NWMP-P 15.01, Rev. 0, "Nonconformances":

1. A new form not covered by current procedural instructions is already in use.

- 2. The forms do not include the date of identification of the nonconformance.
- 3. The copy of the files turned over as a records package contained superfluous documents, and the packages were not organized logically or indexed for ease of understanding.

Observation No. 88-05-11.

- 12. Current QA staffing levels will not be adequate to implement and maintain the QA program once it is fully implemented. Observation No. 88-05-12.
- 13. The following conditions were noted for documents not yet designated as records that were associated with the collection, storage, and distribution of J-13 water.
 - 1. Improper corrections to logbook entries.
 - 2. Logbook entries for the past 18 months did not show evidence of review.
 - 3. Improper storage of documents.

Observation No. 88-05-13.

14. Existing technical procedure numbers were being changed to be used as Technical Implementing Procedures without procedural guidance of QA or Project Office concurrence. Observation No. 88-05-14.

6.2 Observations

Technical

- 1. A peer review should be initiated in accordance with Yucca Mountain Project Requirements to judge the sufficiency of the selection process used to date and in the future regarding the adequacy of the data base for minerals, man-made materials, and solution species needed for thermodynamic studies. Observation 88-05-15.
- 2. QAPP procedure 033-NWMP-P 2.2, Section 2.2.1, specified that "Peer reviews are employed at points of strategic consequence." The selection of barrier material is such a point; therefore, the alternate material program must consider a broad spectrum of materials that could adequately perform under the range of repository conditions. The broad spectrum of materials shall be reduced to a manageable number through the use of outside technical experts and concurred with by the Project Office for each category of material. The final alternate (or alternates) selected from this reduced list of candidates requires a peer review process in accordance with Yucca Mountain Project Requirements. Observation 88-05-16.
- 3. The disposition of matters related to chemical kinetics are "points of consequence" in the sense of LLNL 033-NWMP-P 2.2, Rev. 1, "Peer Review," and must be peer reviewed in accordance with Yucca Mountain Project Requirements. Prior to the peer review, this area must be given careful consideration as to what kinetic data are needed for licensing and to ensure these data are included in a sensitivity analysis. Observation No. 88-05-17.
- 4. There is no evidence that QA is involved in the review, planning, and implementation of the software procedures used to control LLNL work. Additional procedures are needed to assure QA controls for activities other than EQ3/6. Observation No. 88-05-18.
- 5. Based on the QA Level assignments made at LLNL for software, it will be difficult for future users of software documentation to determine which documents were developed per the LLNL QA program. LLNL should mark all documents, publications and records related to software to ensure that the data and information contained can be traced to its originating SIP, QA Level and WBS element. Furthermore, records that were not developed or verified and validated per the LLNL QA program should contain a disclaimer stating the work cannot be used to support the Yucca Mountain Project license application. Observation No. 88-05-19.
- 6. LLNL software QA procedures do not contain quantitative or qualitative criteria stating how existing software will be qualified for use to support the Yucca Mountain Project scientific investigation and/or the license application. Observation No. 88-05-20.

6.2 Observations

Technical (continued)

7. For the geochemical modeling code EQ3/6, it was observed that some revisions to code versions are issued without performing verification test runs to check that modifications have not impacted previous work. Test runs should be conducted following significant numbers of changes, or for any single change that substantially revises previous versions. These runs should exercise those portions of the code that have been modified or may be impacted by such revisions. Observation No. 88-05-21.

6.3 Recommendations

Recommendation No. 1 Regualification of Work to QA Level I

Background

A frequent question during the course of the audit was the relationship between QA Level III or QA Level II work and subsequent planned QA Level I related work. This was especially evident in those activities dealing with the EQ3NR and EQ6 computer code developments and the determination of thermodynamic data for use with these codes.

It appears from an examination of the planned sequence of activities, specifically, those described in LLNL QAPP 033-NMMP-P 19.4, "Development of Computer Codes," that some portion of coding accomplished in prior years—in part not under any QA program—and some portion of ongoing coding at QA Level II will eventually be incorporated into the QA Level I release of EQ3NR and EQ6. At that time it must be possible to demonstrate satisfactorily to all concerned parties, and in particular to the NRC, that these codes are acceptable for use in QA Level I applications. As stated in SOP-02-02, Rev. 1, Subsection 5.3.1.3, Rev. 1, "data, documents, and computer codes...used in the licensing process...shall be QA Level I."

Thermodynamic data are being acquired under SIP 1.2.3.8.L, Activity J-20-8, at QA Level III. It is intended that these data be subjected to review by LLNL, using the NBS CATCH code and "International Peer Review Group Methods." If acceptable, these data will then be entered into a data base for use in conducting QA Level I activities. Presumably an outside peer review would be conducted, in accordance with QAPP 033-NMMP-P 2.2, although this was not explicitly stated. As noted above and stated in SOP-02-02, Rev. 1, data used in the licensing process must be QA Level I. A draft copy of the position paper proposed by LLNL (draft and accompanying correspondence) is provided in Enclosure 5. See especially pages 25 through 29.

6.3 Recommendations

Recommendation No. 1 Regualification of Work to QA LEVEL I

Background (continued)

The process through which QA Level I is to be achieved for computer codes and associated data must be clearly understood. This process should be clearly stated and presented to the NRC for concurrence well in advance of license application.

During the audit, the technical specialist was told by members of the audit team from SAIC's QA Department that merely because work is conducted at QA Level I, it does not follow that the resulting data is automatically "QA Level I." The lead of the NRC observer team concurred with this statement. However, the technical specialists have to date failed to find any place in the regulations or NRC positions that states this. In fact, there were no references in approved plans, procedures, or regulations, except in SOP-02-02, Rev. 1, to "QA Level I data" or "QA Level I computer codes," only to QA Level I activities.

It is clear from the position paper referred to above that LLNL believes that if data are obtained from a QA Level I activity, then these data are QA Level I data. On the other hand the NNWSI QA Plan, 88-9, Section II, Subsection 1.4, Rev. 1, does refer to "primary data" for licensing purposes, in this instance applied to existing data that have been qualified in accordance with Administrative Procedure-5.9Q. Subsection 2.2.3.1 of this QA Plan, Section II, states (in part) that "QA Level I activities which are on the Q-list will provide the primary data input ..." (underlining added). The Q List, defined in Subsection 1.5.1 of this section, will presumably include the activities for which the thermodynamic data to be obtained by LLNL will be used. One may reasonably conclude that primary data may be derived either by qualification of existing data or as output from QA Level I activities, and that this is equivalent to LLNL's use of "QA Level I data" in place of "primary data." Therefore, a QA Level I activity must be adequate to ensure that any data produced for license application must "attain the required quality" (NNWSI QA Plan, 88-9, Section II, Subsection 1.7, Rev. 1). This makes it incumbent upon LLNL (and other participants, for whom similar problems exist) to include sufficient work within their activities, as, for example, described in their SIPs, procedures, or study plans, to guarantee that the output of these activities is suitable as "primary data for licensing purposes."

6.3 Recommendations

Recommendation No. 1 Regualification of Work to QA Level I

Background (continued)

A similar situation exists with respect to computer codes. The NAWSI QA Plan, 88-9, Section III, Subsection 3.1.7, Rev. 1, states that "Software that has not been developed in accordance with this QA Flan may be qualified for use provided the software is verified and validated," Presumably this means in respect to EQ3/6 that at some time these codes, which were partly developed outside a formal QA plan, must be "verified and validated, a software baseline established, and applicable documentation prepared to support the software in accordance with the provisions of this section" (Subsection 3.1.7). Subsequent redundant code developments must be done in accordance with Appendix H of the NAWSI QA Plan. (The revision number is deliberately omitted in view of ongoing activities, to arrive at requirements consistent with the development of a large and very complex scientific code.) The final revision of Appendix H will, presumably, continue to include requirements for verification, validation, review, etc. Thus, the activities that produce new code versions will automatically require that the codes "attain the required quality" (NIWSI QA Plan, Section II, Subsection 1.7, Rev. 1).

The code itself, apparently, is never designated as having any QA Level (except as implied by SOP-02-02); rather it is validated to "assure that the software adequately and correctly performs all intended functions and that the software does not perform any unintended function that either by itself or in combination with other functions can degrade the entire system" (NNWSI QA Plan, 88-9, Section III, Subsection 3.1.6 Rev. 1). This is entirely consistent with LLNL's stated position (verbally at least) that the codes must be validated for each application by the user. However, it also means that the <u>development</u> <u>activities</u>, i.e., those somewhat analogous to some combination of Appendix H, Rev. 0, Subsections 4.1.2.2, "Design Phase," and 4.1.2.3, "Implementation Phase," may be performed at QA Level I without implying that the result is a "QA Level I code" or that it is suitable for any specific application.

Even though the QAPP being used by LLNL, Section 033-NWMP-P 20.0, Subsection 20.0.3, Rev. 0, states that QA Level I is defined as "Activities conducted and items used with the intent to provide direct support...", the NNWSI Project QA Plan, Appendix H, Rev. 1, (see also the NNWSI Project QA Plan, 88-9, Section II, Subsection 2.2.3.1, Rev. 1), defines QA Level I as "those radiological health and safety related items and activities that are important to either safety or waste isolation and that are associated with" The latter is consistent with 10 CFR Part 60, and does not restrict activities and items to those that provide direct support.

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6.0 SYNOPSES OF SDRS, OBSERVATIONS AND COMPLETE RECOMMENDATIONS

6.3 Recommendations

Recommendation No. 1 Requalification of Work to QA Level I

Background (continued)

Also significant in this respect is the NNWSI Project QA Plan, 88-9, Section II, Subsection 2.2.3.1, Rev. 1, which states in part: "QA Level I must be applied for near-term safety as well as long term isolation as per the following:...Where items and activities will provide primary data which will be relied on for performance assessment of the repository system. This data are (sic) the field and laboratory data and subsequent analyses that provide the basis for determining and demonstrating that the natural and the engineered systems of the repository are capable of meeting the performance objectives for waste containment and isolation. This includes all experiments and research which have a significant impact to site-characterization or are an essential part of the data base that directly support the final design of the repository and waste package performance." (Underlining and bolding added.) This appears to be consistent with LLNL's QAPP, Subsection 20.0.3.

Discussion

Consideration of the objective evidence cited above indicates that clear direction and definition of how to proceed has not yet been attained. Inconsistencies have been found within the NNWSI QA Plan, and between SOP-02-02 and other documents. Of particular importance are the statements in the NNWSI Project QA Plan, 88-9, Section II, Subsection 2.2.3.3, Rev. 1: "Design phases which are purely preliminary and are conducted to define the range of alternatives/methods/equipment which are felt to be worthy of more detailed study shall be assigned a QA level of III prior to execution. Those activities controlled in accordance with a QA Level III program cannot subsequently be used to directly support QA Level I activities." This together with the definitions of QA Levels I and II, leads to the opinion that the determination of thermodynamic data be conducted at QA Level I. Inasmuch as, the development of EQ3NR and EQ6 no longer appears to be "purely preliminary" and does involve radiological health and safety in respect to its applications to design and performance assessment, this activity must also be conducted at QA Level I. It is also worthy of note that the lead NRC observer at the audit was not fully convinced that the ongoing work at G-Tunnel should not also be done at QA Level I.

6.3 Recommendations

Recommendation No. 1 Regualification of Work to QA Level I

Discussion (continued)

The audit team concurs with LLNL that a laboratory determination of some thermodynamic property under a QA Level I activity does not immediately qualify it as "primary data". A full peer review process or its equivalent is necessary before the laboratory result becomes so qualified (i.e., before it can be used in any subsequent QA Level I activity.) From a management point of view it is impractical to specify within each activity that such a peer review be conducted for each piece of data. Rather, concurrence must be reached that the totality of activities on thermodynamic data includes this review and that, until such a review is done, data produced by QA Level I activities that only make the measurements are not "primary data." Therefore, the NNWSI Project QA Plan, 88-9, Section II, Subsection 2.2.3.1, Rev. 1, should be modified to state that data produced by a QA Level I activity must be properly reviewed before they are qualified as primary data.

Recommendation

LLNL should do the following:

- Review the SIPs and activities described therein to assure that, in view of the majority of the objective evidence cited above, the QA level assignments for all activities presently at QA Levels II and III are correct. Inasmuch as 10 CFR Part 60 does not specify "directly," the proper criterion should be whether any results of activities will be used directly <u>or indirectly</u> in the licensing process.
- 2. Where this review indicates that it is necessary, initiate upgrading the QA level assignments.
- 3. If, following this review, LLNL still believes that any results and/or records of QA Level II or III activities will be used, directly or indirectly, in the licensing process, specify explicitly how they will be upgraded for use at QA Level I. A clear demonstration of the suitability for use at QA Level I is essential. This might involve the preparation and submission of position papers, such as the data base position paper "Data Sources and Quality Assurance for the Compilation of a Chemical Thermodynamic Data Base for Use in Licensing of a High Level Nuclear Waste Repository; Position Paper" submitted to the Project Office on December 23, 1987.

6.3 Recommendations

Recommendation No. 1 Requalification of Work to QA Level I (continued)

- 4. If it is not intended to repeat all existing computer programming that will undergo further development and for which part of the programming was not done at QA Level I, the specific procedure by which it will be shown that the code is acceptable for QA Level I applications needs to be described in detail. (See also related Item 6 below.)
- 5. Participate in the presentation of any proposed certification processes to DOE/HQ, after review and approval by the Project Office, and to the NRC.
- 6. Specify any new starts, restarts (from the beginning), or complete rebuilding of models or of computer codes of which did not entirely result from a QA Level I activity. Presumably it would be acceptable to the NRC if it were possible to demonstrate that EQ3NR and EQ6 were completely rebuilt using only those aspects of existing codes which are "purely preliminary" in the sense of the NNWSI Project QA Plan, 88-9, Section II, Subsection 2.2.3.3, Rev. 1.

The Project Office should do the following:

- 1. Address and aggressively pursue this matter until final resolution is obtained, including if possible concurrence by the NRC with a set of procedures to achieve project goals in a realistic manner, taking into account the actual way in which complex scientific codes must be developed and data determined and gualified.
- Make changes in the NNWSI QA Plan to achieve consistency in this matter, specifically, for example, the NNWSI Project QA Plan, Appendix H, Rev. 1, by being silent in respect to the question of direct versus indirect support to license application, is inconsistent with NNWSI Project QA Plan, 88-9, Section II, Subsection 2.2.3.1, Rev. 1.
- 3. Change SOP-02-02 to make it consistent with the NNWSI QA Plan by eliminating the designation of data, documents, and computer codes as QA Level I. In the NNWSI QAP, only activities are assigned QA Levels.
- 4. Change the NNWSI Project QA Plan, 88-9, Section II, Subsection 2.2.3.1, Rev. 1, to state that data produced by a QA Level I activity must be properly reviewed before they are qualified as primary data.

6.3 Recommendations

Recommendation No. 1 Requaliification of Work to QA Level I

- 5. Change the NNWSI Project QA Plan, 88-9, Section III, Subsection 1.5, Rev. 1, to state that development of a computer code through an activity at QA Level I does not validate this code for subsequent use in QA Level I activities involving applications supporting, directly or indirectly, license application. This subsection should state that validation for use in a specific application of any model that incorporates the code must precede use of the code in that application.
- 6. Change the NNWSI Project QA Plan, 88-9, Appendix H, Subsection 1.0, Rev. 0, to state explicitly that part of the control process may consist of verification and validation of an existing (prior to full implementation of this QA Plan) code in accordance with NNWSI Project QA Plan, 88-9, Section III, Subsection 3.1.7, Rev. 1, prior to further development under this QA Plan. Otherwise this subsection could be interpreted to mean that such codes as EQ3NR, EQ6 and, to the best of the audit team's knowledge, TOUGH and other codes cannot be used in the Project--contrary to the approval and conduct of ongoing and planned activities.

Recommendation No. 2

Use of Salt Repository Project Office (SRPO) Work for the Yucca Mountain Project

In response to audit checklist item T-2, LLNL replied that programming for concentrated solutions (specifically the Helgeson-Kirkham-Flowers equations) has been added under the auspices of the SRPO. It was the clear understanding at LLNL and at SRPO that this effort, at that time under the oversight of P. Cloke (who is now at SAIC) and who was asked question T-2, was directed for both use in the salt project and in modeling the behavior of concentrated J-13 water in the NNWSI Project. However, the Project Office apparently has declined to accept this effort for use or to consider supporting the small amount of work still required work to debug this coding. It is recommended that (1) LLNL provide justification of the need for this coding in order to model the behavior of concentrated J-13 water, and (2) that the Project Office carefully weigh the advantages of using this existing work as compared to the new effort that would otherwise be required to accomplish milestone L032. Other former SRPO work potentially useful to the NNWSI Project should also be considered.

6.3 Recommendations (continued)

Recommendation No. 3 Use Of Existing Reviewed Data Bases (Audit Item No. T-15)

It is recommended that LLNL not state or imply in various documents that all CODATA and NEA values will be accepted without review. Rather, these should be included in peer reviews of thermodynamic data. Not all experts accept all CODATA values as accurate, owing to inappropriate choice of reviewers.

Recommendation No. 4 Sensitivity Analyses (Audit Item No. T-18)

It is recommended that LINL reconsider the decision not to perform perturbation analyses, and instead to rely solely upon the GRESS code. This appears to be a decision that needs concurrence by peers outside of LINL.

Recommendation No. 5

LLNL's control of raw data is reasonable but not strict enough for licensing (Activities B-20-1, B-20-2). Their data management plans are under development. Specifically, the following is recommended:

- 1. An overall raw data control procedure should be developed. This would give broad guidelines for all LLNL activities.
- 2. Personal logbooks should be copied frequently, with the copies stored in a safe and separated place.
- 3. Back-up copies of other raw data should be made frequently.
- 4. A microfilm system should be set up near the ESF so that investigators can periodically film personal lab books or other hard data.

Recommendation No. 6

LLNL Procedure 033-NWMP-P 3A.0 for Scientific Investigation Control requires a Scientific Investigation Plan (SIP) to include:

3.A.1.1.3.6

"Any pertiment interfaces between this work and any other work, including all data, information and item inputs from other work to this work, and all data, information and item outputs from this work to other work."

6.3 Recommendations

Recommendation No. 6 (continued)

LLNLs SIP for WBS 1.2.2.5L includes activities whose inputs and outputs closely relate to activities conducted by other Yucca Mountain Project participants. They are:

- 1. The waste package performance assessment activity, which in part supports Sandia National Laboratories' (SNL's) total system performance assessment by providing a realistic time dependent source term.
- 2. Near field hydrothermal and transport studies, including radionuclide attenuation in the near field, which requires data and information on sorption and retardation from Los Alamos National Laboratory (Los Alamos).

In both cases, there has been some degree of communications at the working level between the organizations involved, but no formal mechanism exists to clearly establish the interfaces. The most common practice has been simply to rely on reports generated from the other organization for technical inputs. Some degree of close interface action took place during the SCP completion process through Working Group 6. It was, however, still an informal mechanism and was not specifically done to develop the necessary interface for this WBS task.

If the lack of coordination and lack of definition of interface persist, unnecessary overlap of activities may result. Even worse, some gaps may exist and the project may be left with an incomplete set of information for license application. In fact, at present the interface between the near field/source term and the SNL total system is completely undefined and LLNL's task will be proceeding with an undefined scope of work.

An additional problem that this lack of interface definition brings is that it will be very difficult for the project to control the budget and schedule without knowing which organization is responsible for the interface work.

Defining the interface between participant organizations is the responsibility of both the Project Office and the participant organizations. At the participant level, however, some actions can be taken either through the Project Office or directly between the concerned participants, although the former would be a more desirable approach. Therefore, it is very strongly recommended that LLNL, through the Project Office, establish as soon as possible a formal mechanism to define the interfaces with SNL, LANL and the USGS and have regular information exchange meetings with them.

6.3 Recommendations

Recommendation No. 7

LLNL is conducting many code development tasks other than EQ3/6; however, all the activities audited are being conducted at QA Level III assignments. The Project Office and LLNL should evaluate the impact of this work and its ultimate acceptability for use in QA Level I or II activities. If the work is to be used to support future QA Level I or II activities, the task should be reinitiated at QA Level I or II to avoid future questions with use of this work for license application stages.

Recommendation No. 8

LLNL is performing geochemical modeling work for several organizations other than the Yucca Mountain Project. This work may be used to support verification or validation activities for the Yucca Mountain Project. However, reports for this work are not being reviewed or entered into the Project Office QA records. If this work is intended to be used to support the Yucca Mountain Project license application or code verification/validation efforts, the reports should be reviewed, approved or accepted for use by the Project Office.

Recommendation No. 9

As a result of the LLNL audit, it was learned that the LLNL task leader for waste form activities was not aware of the methods used for storage and protection of records accumulated at FNL and ANL on Project QA Level I work.

Therefore, it is recommended that this be determined by the task leader at a convenient time, but no later than at the next audit of these subcontractors.

7.0 REQUIRED ACTION

A written response is required for each Standard Deficiency Report (SDR) delineated in section 6.0 above. Responses to each sdr are due 20 working days from the date of the SDR transmittal letter. Upon response, acceptance, and satisfactory verification of all remedial and corrective actions, the SDRs will be closed and llnl will be notified by letter of the closure.

A written response is required for the 21 observations contained in Enclosure 4 of this report. Responses are due 20 working days after the transmittal letter of this audit report.

Audit Report 88-05 Page 20 of 20

7.0 REQUIRED ACTION (CONTINUED)

Written responses are not required for the recommendations contained in this audit report. The recommendations were generated by the audit team for the LLNL staff to consider during implementation of its QA Program.

ENCLOSURE 1

Severity Levels

Severity Level 1

Significant deficiencies considered of major importance. These deficiencies require remedial, investigative, and corrective actions to prevent recurrence.

Severity Level 2

A deficiency which is not of major importance, but may also require remedial, investigative, and/or corrective action to prevent recurrence.

Severity Level 3

A minor deficiency in that only remedial action is required. These deficiencies are generally isolated in nature or have a very limited scope. In addition, the integrity of the end result of the activity is not affected nor does the deficiency affect the ability to achieve those results.

			PREAUDIT	DURING	POSTAUDIT
NAME	ORGANIZATION	TITLE	CONFERENCE	AUDIT	CONFERENCE
Aines, Roger	LINL	Tech. Area Lead	x	x	x
Alegre, Barbara	LLNL	QA Staff	X	X	X
Ballou, Lyn	LLNL	Ast. NWM Proj. Lead	X		
Barany, Ronald	LLNL	SQA Specialist	X		X
Bell, Walt	LLNL	Metallurgist	X		
Bourcier, Bill	LLNL	Geochemist	· X	Х	
Braley, Roy	LLNL	Group Leader	X		
Brink, Marilyn	LLNL	Chemist	X		
Bruton, Coral	LLNL	Geochemist	X		
Bryan, Barbara	LLNL	Assoc. Adm. NWMP	X		
Bullen, Daniel	LLNL	Sr. Scientist	X	х	
Buscheck, Thomas	LLNL	Hydrologist	X		
Caldwell, Henry H.	SAIC	Manager, Audit Branch			X
Chang, Kien	US/NRC	MAT'L Engr.	X		
Chubb, Cris	LLNL	QA Tech			
Clark, James E.	SAIC	QA Engineer	X		X
Clark, JoAnn	LLNL	QA Staff	X	Х	
Cleary, Hal	DOE/WESTON	MAT'L Engr.	X		
Cloke, Paul	SAIC	Lead Tech. Specialist			X
Cotter, Mae	SAIC	RMD Div. Manager	X	•	X
Commins, Nancy E.	LLNL	QA Staff	X		
Davis, Larry	TEKTRONIX	Site Manager	X		
David, Bill	LLNL	Engineer	X		
Day, R.	LLNL	Scientist		X	
Dobson, Charles	LLNL	PRIN, Admin.	X		X
Dronkers, John	LLNL	Manager, QA	X	x	X

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			PREAUDIT	DURING	POSTAUDIT
NAME	ORGANIZATION	TITLE	CONFERENCE	AUDIT	CONFERENCE
Emerson, Don	LINL	Task Leader			x
Englehardt, Robert	US/NRC	QA Engineer	X		
Frank, Norman	DOE/CER	Quality Specialist	X		X
Friend, John C.	SAIC	QA Engineer/Lead Audit	or X		X
Gdowski, Greg	LLNL	Scientist	X		X
Glassley, Bill	LLNL	Tech. Area Leader	X	x	x
Halsey, Bill	LLNL	Engineer Staff		х	X
Hans, Stephen	SAIC	QA Engineer/Team Lead	X		X
Hansen, Linda	LLNL	Resource Manager	X	х	
Hampton, Catherine	YMP	QA Speicalist	X		X
Holonich, Joeseph	US/NRC	Observer, Team Leader	Х		X
Jackson, Ken	LLNL	Geochemist	X		X
Johnson, C. S.	LLNL	Supervisor		x	
Kass, Jeff	LLNL	Tech. Area Leader	Х	X	
Kersch, Keith	SAIC	Tech. Specialist	X		
Knauss, Kevin	LLNL	PI		X	
Kugler, August	LLNL	Project Specialist	X	X	
Lappa, David	LLNL	Task Leader	Х	X	
Lewis, Lynne	LLNL	NWMP Schedule Manager	X		X
Lin, Wuren	LLNL	Geophysicist	X		a.
Lee, Kein	LLNL	Hydrologist	X		
Lucena, Robert	LLNL	QA & Metrology Manager	x		
Lummas, Lane	LLNL	QAE/QCE	X	X	X
Madson, Allen	LLNL	QA Specialist	X	X	
Manis, William	LLNL	Records Management	X	X	X
McCright, Dan	LLNL	Task Leader		X	

			PREAUDIT	DURING	POSTAUDIT
NAME	ORGANIZATION	TITLE	CONFERENCE	AUDIT	CONFERENCE
McDaniel, Jerry	LINL	QA Staff	x	x	x
McKeegan, Kevin	LINL	Physicist	X		X
Mitchell, Jack	LLNL	Metallurgist	X		
Mitchell, Martha	SAIC	QA Engineer	X		X
Morissette, Richard	SAIC	Manager, WPI			x
Mo, Tin	US/NRC	Geochemist	X		
Nelson, Thomas	LLNL	Engineer	X	x	
Nitao, John	LLNL	Hydrologist	X		
Oberle, Ronald	LLNL	QA Engineer	x	Х	_ X
O'connell, Bill	LLNL	TAL	X	x	X
Olness, Dolores	LLNL	Scientist	X		X
Palmer, John	LLNL	QA Manager	X		х
Park, U-Sun	SAIC	Tech. Specialist	X		
Peifer, Dennis	LINL	Tech.		X	
Pflum, Chris	SAIC	Licensed Engineer	Х		X
Phinney, Douglas	LLNL	Physicist	X		x
Ramerez, Abelardo	LLNL	Geologist	X		
Rameriz, Florencio	DOE/SAN	QA Engineer	Х		Х
Ramspott, Larry	LLNL	TPO	X	Х	x
Revelli, Michael	LLNL	Systems Engineer	x		
Riddle, Linda	US/NRC	QA Specialist	X		
Ross, Claire	LLNL	QA Interface Specialis		X	X
Russel, Alan	LLNL	Prin. Engineer	X	Х	x
Russel, Edward	LLNL	Engineer	X	x	
Ryerson, R.	LLNL	Task Leader		X	
Schock, Robert	LLNL	Program Leader	x		X
Schwartz, Larry	LLNL	Earth Scientist	x		X

			PREAUDIT	DURING	POSTAUDIT
NAME	ORGANIZATION	TITLE	CONFERENCE	AUDIT	CONFERENCE
Schwartz, Ronald	LUNIL	Mgmt. Analyst	x	X	x
Schwartztrauber, K.	SAIC	QA Engineer	X		
Sedlacek, James	LLNL	Supervisor	X		
SHAW, HENRY	LLNL	Tech. Area Leader	X	x	X
Shettel, Don	State Of NV	Tech. Observer	X		
Short, David	LLNL	Asst. TPO		x	
Silva, Robert	LLNL	Task Leader			X
Sommer, Karl	DOE/OCRWM	QA Engineer	X		X
Shout, Ray	LLNL	Physicist	X	X	X
Smith, David	LLNL	Science Assoc.	X		
Taylor, Allan	LLNL	Science Programer	X		
Tewes, Howard	LLNL	QA Staff	X		
Thatcher, Richard	LLNL	Systems Engineer	X		X
Thompson, Andrea	LLNL	Hydrologist	X	х	
Thompson, Catherine	SAIC	QA Engineer	X		X
Towse, Donald	LLNL	Geologist	X	X	
Uene, Lzeu-Shin	LLNL	Geo. Tech. Engineer	X		X
Ulseth, James	SAIC	QA Engineer	X		X
Valentine, Michael	DOE/YMP	Nat'l. Engineer			X
VanKonynenbury, R.	LLNL	Engineer	X	х	X
Voltura, Nancy	DOE/YMP	QA Specialist	X		X
Walden, Pat	LLNL	QA Staff	X	X	X
Watwood, Don	LLNL	Engineer Assoc.	X		
Wilder, Dale	LLNL	Task Leader	X	X	X
Younker, Leland	LLNL	Geologist	X		X
Zimmerman, Susan	State Of NV	QA Manager	X		X

ENCLOSURE 3 SDRs



Department of Energy

Nevada Operations Office P. O. Box 98518 Las Vegas. NV 89193-8518

WBS 1.2.9.3

NOV 23 1988

Carl P. Gertz, Project Manager, YMP, NV

YUCCA MOUNTAIN PROJECT OFFICE (PROJECT OFFICE) QUALITY ASSURANCE (QA) STANDARD DEFICIENCY REPORTS (SDRS) RESULTING FROM AUDIT 88-05 OF LAWRENCE LIVERMORE NATIONAL LABORATORY (LLNL) SUPPORT OF THE YUCCA MOUNTAIN PROJECT (NN1-1989-0499)

Enclosed are two SDRs, Nos. 229 and 231, which were generated during the course of Project Office QA Audit 88-05 of the LLNL Yucca Mountain Project QA Program Plan and technical activities. Please note that you are required to provide responses to each SDR by completing blocks 14 through 18, as appropriate, on the first page of each SDR. Be advised that the audit checklist references provided on each SDR are for Project Office internal use and should have no bearing on your ability to respond to the cited deficiencies.

A copy of your responses is due back to this office 20 working days from the date of this letter. You are asked to concurrently send the original of each SDR response to Nita J. Brogan of Science Applications International Corporation (SAIC), Las Vegas, Nevada.

If you have any questions, please contact Wendell B. Mansel of my staff at 794-7945 or John C. Friend of SAIC at 794-7164.

James Blaylock Project Quality Manager Yucca Mountain Project Office

YMP:WBM-721

Enclosures: SDRs 229 and 231

	WMPO STANDARD DEFICIENCY REPORT N-QA-038 3/87						
	1 Date Nov 7, 1988	2 Seve	erity Level 🗔 1 🕮	2 🗔 3	Page 1 of 2		
Organization	3 Discovered During 30 Audit 88-05	dentified By	3b Branch Chief Concurrence Da		SDR No. 231 Rev. 0		
QA Orga	5 Organization YMP (Project Office)	6 Person(s) C J. Kass/W. 1		•	7 Response Due Date is 20 Working Days from Date of Transmittal		
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WMPO STANDARD DEFICIENCY REPORT CONTINUATION SHEET

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Page 2 of 2

8 Requirement (continued)

SDR No. 229

any other project activity including design activities, shall be coordinated among participants in accordance with procedures established by WMPO."

10 Recommended Actions (continued)

2. Determine the interface controls required for Project coordination of scientific investigations

3. Develop and implement procedures to effect the required coordination and control.

4. Provide training for Project Management and Participants management on the procedures developed.



Department of Energy

Nevada Operations Office P. O. Box 98518 Las Vegas. NV 89193-8518

WBS 1.2.9.3

NOV 23 1988

Lawrence D. Ramspott Technical Project Officer for Yucca Mountain Project Mail Stop L-204 Lawrence Livermore National Laboratory University of California P.O. Box 808 Livermore, CA 94550

YUCCA MOUNTAIN PROJECT OFFICE (PROJECT OFFICE) QUALITY ASSURANCE (QA) STANDARD DEFICIENCY REPORTS (SDRS) RESULTING FROM AUDIT 88-05 OF LAWRENCE LIVERMORE NATIONAL LABORATORY (LLNL) SUPPORT FOR THE YUCCA MOUNTAIN PROJECT (NN1-1989-0503)

Enclosed are 21 SDRs, Nos. 224-247, which were generated during the course of Project Office Audit 88-05 of the LLNL Yucca Mountain Project QA Program Plan and technical activities. SDRs 229, 231 and 236 are not part of this package and will require no actions on your part. Please note that you are required to provide responses to each SDR by completing blocks 14 through 18, as appropriate, on the first page of each SDR. Be advised that the audit checklist references provided on each SDR are for Project Office internal use and should have no bearing on your ability to respond to the cited deficiencies.

A copy of your responses is due back to this office 20 working days from the date of this letter. You are asked to concurrently send the original of each SDR response to Nita J. Brogan of Science Applications International Corporation (SAIC), Las Vegas, Nevada.

If you have any questions, please contact Wendell B. Mansel of my staff at FTS 544-7945 or John C. Friend of SAIC at FTS 544-7164.

James Blaylock Project Quality Manager Yucca Mountain Project Office

YMP:WBM-723

Enclosures: SDRs 224-247 NN1.881123.0083

	WMPO STANDARD DEFICIENCY REPORT N-QA-038 3/87					
-00P C	1 Date Nov 7, 1988	2 Seve	rity Level 🗌 1 🖾 2	□ 3	Page 1 of 2	
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8 Requirement (continued)

qualification summary,"

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SDR No. 224

9 Deficiency (continued)

(PDs) in the Personnel Qualifyications Records (PQR's) are not consistent in format or content. Three of the 11 checked did not contain either education or experience minimums. Two of the 11 checked did not have any PD's. One did not have minimum experience or minimum education. The record files for training did not contain the PQR's and evaluations prior to approximately 1/88. When located, during the audit, these records were not contiguous in time from when a person started work on the project. These records need to be placed in the file and notations made to explain the missing records.

WMPO STANDARD DEFICIENCY REPORT

CONTINUATION SHEET

10 Recommended Actions (continued)

2. Implement the requirements of NNWSI 88-9, Rev. 1, for PQR's.

Que XX	WMPO STANDARD DEFICIENCY REPORT N-QA-038 3/87					
	1 Date Nov 7, 1988	2 Seve	erity Level 🛛 1 🗌 2	3 Page 1 of 4		
Organization	3 Discovered During 3a k Audit 88-05 K. S Fran	dentified By Summer/N. Ik	36 Branch Chief Concurrence Date	4 SDR No. 225 Rev. 0		
	5 Organization LLNL	6 Person(s) Co L.C. Lummus/	7 Response Due Date is 20 Working Days from Date of Transmittal			
Originating QA	8 Requirement (Audit Cher (Audit checklist It 033-NWMP-R 21A.O, R SEE PAGE 2.	em 2-2,2-3,2-	4,2-5,2-6,2-7and 18-1	2)		
β	Contrary to the rec	en met and th	e training provided h	uirements of the training as not been effective in ions of requirements are		
ple	10 Recommended Action(s): X Remedial	Investigative II Co	rrective		
Completed	 Develop methods requirements. 	to assure co	mpliance with LLNL YM	P QA Program training		
Aprvl.	J. C. Friend Auditor Date	12 Branch R.H. Oald	Chivel	13 Project Quality Mgr. Date James Blandork 11/19/83		
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WMPO STANDARD DEFICIENCY REPORT CONTINUATION SHEET

Rev. 0

SDR No. 225

Page 2 of 4

8 Requirement (continued)

- A. Para. 21A.0.4.2., "Types of Training" states in part, "The overall Quality Assurance training program includes the following training activities.
 - A brief and general course on the content and implementation of the LLNL-NWMP-Quality Assurance Program Plan (short title: General Course). Participation in this course is mandatory. The need for repetition of this course is evaluated annually.
 - Orientation training in quality assurance (short title: Orientation) for new NWMP personnel within 60 days of starting work for the NWMP. This is to be followed up by the General Course within six (6) months after completion of the Orientation training.
 - Training specifically tailored to the needs of individuals who manage or perform the work."

B. 21A.O.4.3 "Identification of Training Opportunities" states in part;

The General Course is scheduled and conducted with due regard to other schedule constraints. It may be conducted several times in order to allow attendance by all NWMP personnel. The continued relevance of the course is reviewed annually. The course is changed whenever there are sigificant revisions to the requirement and procedures and whenever there are significant and consistent QA program problem areas. Each time the course is significantly changed, it is again scheduled and conducted. The Orientation is also reviewed annually and changed when appropriate.

The specifically tailored training activities are identified on a case by case basis. The initial identification is made when an activity is subjected to the requirements of Procedure O33-NWMP-P 20.0, "Assigning Levels of Quality Assurance". It is then that the need is identified for application of specific QA requirements and procedures. The subsequent submissions for review of the implementing procedures may also serve as an indicator for training in a specific area.

The NWMP Progect Leaders, any of the Technical Area Leaders or Task Leaders, or any individual who support the NWMP may at any time request specific training activities from the Deputy for QA.

9 Deficiency (continued)

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9 Deficiency (continued)

listed below.

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A. The Orientation and the General Course have been combined into one course. There is no retrievable record of when individuals started work on the project. Of those individuals checked during the audit, only one individual had been trained within the 60 day time period. No indication of follow-up training was noted. Significant revisions to the QA program were noted, with no additional training.

There is no method developed to tailor training to the needs of the individuals. Training done by the Task Leaders (TL) is not documented nor is the completion of reading assignments documented. One TL stated that documentation of training was not a high priority.

There was no documentation to show that the Lead Auditors from Kaiser had attended the General Course or had received any specific training in the LLNL audit procedure.

B. There is no set schedule to conduct the General Course, it is held on an as needed basis. There is no documentation of an annual review. There have been three (3) revisions of the course: 1. 5/12/87; 2. 6/30/87; and 3. 9/23/87 with Program personnel not recieving training on the new versions of the course when training was received on the orginal or earlier version.

There is no positive method of tailoring, predetermining, and designating the training needs of an individual at any time during the project. Training given by the task leaders has not been documented.

Two of four auditors/technical specialists checked did not have records showing their qualifications or training.

There was no record that R. Dann or K. Baumgarten of H. J. Kaiser Engineers had received orientation to the LLNL QA program or specific training in the LLNL audit methods prior to being certified as Lead Auditors. The audit team recognizes that both have participated in and led LLNL internal audits in FY 1988.

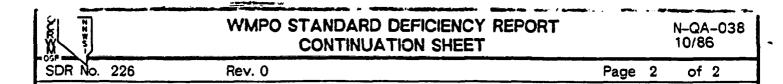
10 Recommended Actions (continued)

2. Implement the methods developed.

3. Provide training for all current and future personnel doing work on the NWMP project. Document the training provided.

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SDF	No. 225	Rev. 0		Page	e 4 of 4
10	Recommended	Actions (continued)			
4.	Verify the	training provided has	been effective.		
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	1 Date Nov 7, 1988	2 Seve	erity Level 🗔 1 🗌 2	X 3 Page 1 of 2				
Organization	3 Discovered During C30, Audit 88-05	dentified By Thompson	3b Branch Chief Concurrence Date	4 SDR No. 226 Rev. 0				
	LLNL							
Originating QA	8 Requirement (Audit Che (Audit checklist I 033-NWMP-P 20.0, Re 20.0.5.2.2. states	8 Requirement (Audit Checklist Reference, if Applicable) (Audit checklist Item 20-5,7 and 11) 033-NWMP-P 20.0, Rev 0, "Assigning Levels of Quality Assurance" para. 20.0.5.2.2. states in part: "All procedures written as a result of the meeting						
à	Contrary to the requirements above, procedure numbers are not traceable to the QA Level Assignment Review meeting. No schedule of procedure and procurement							
el di	10 Recommended Action(s	s): 🛛 Remedial	🗌 Investigative 🗌 Co	rrective				
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8 Requirement (continued)

have numbers assigned to then that are traceable to the meeting". Additionally, it states "The Deputy for QA obtains a schedule from the Task Leader within five (5) working days...The Deputy for QA is responsible for monitoring the progress of the procedure writing and procurement documentation preparation.

Paragraph 20.5.4 states in part "A controlled copy of the entire package is submitted to the appropriate sponsor,..."

9 Deficiency (continued)

required monitoring. Additionaly, there was no objective evidence available to verfy that a "Controlled Copy" of the entire package was submitted to the YMP Project Office, (Package reviewed include B-20-1 and B-20-2).

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1	1 Date	Nov 7,1988		2 Se	ever	ity Level	🗆 1 🛛	2 🗆 3	Page	1 of	2
Organization	3 Disc Audit	overed During 88-05	K. So	lentified By		36 Branch Concur	Chief rence Dat	te	4 SDR No. 227	_ Rev.	0
	LLNL	LINI A Vadson 20 Wo					7 Respons 20 Worl Date of	king Day	's from		
Originating QA	a Requ (/ 03 Pr	wirement (Audi audit checkli 3-NWMP-P2.1, ocedure [#] Par	st ite Rev.O	em 2-27) "Review an	nd A	pproval of	QA Admi				and
Completed by Ori	Procedure" Para. 2.1.5. states in part "the second draft is sent out 9 Deficiency Contrary to the above, the transmittal memo covering the review of five (5) procedures, on the second draft, #'s 033-NWMP-P 5.0;5.1;5.2;6.0;and 6.1 did not explain the resolution of the comments from the first draft.										
nplei	10 Rec	ommended Ac	tion(s)		dial	X Investig	ative 🕅	Correc	tive		
မီပ		Investigat oblems.	e to a	determine :	if o	ther proce	edures ha	ve the	same or s	imuler	
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8 Requirement (continued)

SDR No. 227

accompanied by a copy of the first draft and a cover letter written by the draft's originator explaining the changes. The cover letter also explains why some comments are not incorporated, if such a situation exists."

9 Deficiency (continued)

10 Recommended Actions (continued)

 Determine the impact of this procedural violation upon the quality of the scientific investigation activities.
 Provide remedial action to correct the problems identified.

Que se	WMPO S	STANDAR	D DEFICIENCY RE	PORT	N-QA-038 3/87					
1 1	1 Date Nov 7,1988	2 Severit	ty Level 🗋 1 🔟 :	2 🗆 3	Page 1 of 2					
Organization	3 Discovered During 3ª Identif Audit 88-05	During 30 Identified By J.E. Clark 3b Branch Chief Concurrence Date			4 SDR No. 228 Rev. 0					
		rson(s) Con Glassley, I	tacted H. Shaw, T. Nelson	n	7 Response Due Date is 20 Working Days from Date of Transmittal					
Originating QA	(Audit checklist item 3- SOP 02-01,Rev 1, (ICN 5/	8 Requirement (Audit Checklist Reference, if Applicable) (Audit checklist item 3-9) SOP 02-01, Rev 1, (ICN 5/9/86), issued as LLNL interim procedure 033-NWMP-P 3A.0, Section 3A.6.1 states in part, "Interfaces between Participating								
	control interfaces betwe									
Completed by	10 Recommended Action(s): X 1. Determine the extent activities. Modify cont	of interf	face controls requ	ired f	or LLNL subcontracted					
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DR No. 228	Rev. 0	Page 2	of 2
3 Requirement (o	continued)		
	their suppliers shall be controlled in accordance lished by the Participating Organization."	e with	
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monitoring suppli lata and informat	iers work, but they do not specify transmittal continn.	ntrols for	
10 Recommended Ac	ctions (continued)		
controls. 2. Determine the	- impact of this secondural visition was the set	, .	
investigations co 3. Develop and i	e impact of this procedural violation upon the sci ompleted to date, and those in process. implement interface procedures which satisify the ents.		
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1 1	1 Date Nov 7, 1988	2 Seve	rity Level 🗌 1 🗵 2	3 Page 1 of 2
Organization	3 Discovered During 30 Iden Audit 88-05	tified By thell	36 Branch Chief Concurrence Date	4 SDR No. 230 Rev. 0
		Person(s) Co . Kass	ontacted	7 Response Due Date is 20 Working Days from Date of Transmittal
Originating QA	8 Requirement (Audit Checklis (Audit checklist item NVO 196-17 Rev.4, Sect Design Control [®] , para	add to che ion 3.0 pa	cklist during audit) rt A."Scientific Inve	stigation Control and review of the Plan shall
λq	<pre>9 Deficiency Contrary to the above a peer review to be do procedure is not a WMF</pre>	one in acco	ordance with LLNL proc	
be	10 Recommended Action(s):	X Remedial	X Investigative X Co	prrective
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WMPO STANDARD DEFICIENCY REPORT CONTINUATION SHEET

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8 Requirement (continued)

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conducted when WMPO deems it necessary. This review is conducted in accordance with intern1 WMPO procedures."

9 Deficiency (continued)

as of Oct. 26, 1988.

10 Recommended Actions (continued)

2. Correct any deficiencies in the peer review process that have resulted from the lack of control.

3. Implement peer reviews activities to current QA program requirements.

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Organization	3 Discovered During 30 jd Audit 88-05 J. A.	entified By Ulseth	36 Branch Chief Concurrence Date		4 SDR No. 232 Rev. 0
	5 Organization	6 Person(s) Co Linda Hanson			7 Response Due Date is 20 Working Days from Date of Transmittal
Originating QA	8 Requirement (Audit Check (Audit checklist ite 033-NWMP-P 4.0, Rev. documents are stampe	m 4-4) 0, para. 4.0	, if Applicable) .5.2, states in part sage that requests the		
λq	Contrary to the abov	ents to assu	t, objective evidence re technical and qua during the audit.		
Completed	10 Recommended Action(s):	X Remedial	X Investigative X C	orrec	tive
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8 Requirement (continued)

SDR No. 232

Department to return to the NWMP QA Records copies of the contract award document that went to the Supplier. This request is to assure that the procurement when awarded, reflects the technical and quality assurance requirements originally defined by the NWMP....The Deputy for QA follows up with the LLNL Procurement Department every 30 days until the requested copies of the purchase award documents are obtained. When the copies are received, they are compared with the orginal request.

WMPO STANDARD DEFICIENCY REPORT

9 Deficiency (continued)

10 Recommended Actions (continued)

 Implement the requirement for QA review for all past procurements and for all future procurements. Revise purchase documents as necessary.
 Determine if there has been any adverse impact on the quality of the scientific investigation or design work done under the LLNL purview as a result of this procedural violation.

4. Retrain appropriate LLNL personnel as necessary in accordance with QA requirements. Document this retraining in accordance with the LLNL QAPP.

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	1 Date Nov 7, 1988	2 Sev	verity Level X 1 🗔 2	3 Page 1 of 2				
Organization	3 Discovered During Audit 88-05	3. Identified By J.E. Clark	3b Branch Chief Concurrence Date	4 SDR No. 233 Rev0				
QA Orga	5 Organization LLNL	6 Person(s) Contacted Alan Russell/Ron Oberle 7 Response 20 Work Date of						
ginating Q	8 Requirement (Audit (Audit checkli: NNWSI QAP NVO affecting qual	st item 5-1) 196-17, Rev 4, Se	ection V,1.0 states in	part, "All activities med utilizing approved				
Completed by Originating	9 Deficiency On June 1, 1988, WMPO approved LLNL'S QA procedures that comprise the LLNL QAPP. These procedures met the requirements of the NNWSI Project QA Plan, NVO-196-17, Rev 5. As of Oct 25, 1988 the latest approved procedures have							
Comple	10 Recommended Ac 1. Initiate contract the latest app	ontrol over on go	al 🛛 Investigative 🖾 Co bing activities in acco	prrective rdance with provisions of				
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WMPO STANDARD DEFICIENCY REPORT CONTINUATION SHEET N-QA-038 10/86

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8 Requirement (continued)

SDR No. 233

instructions, procedures drawings or other documents."

9 Deficiency (continued)

not been released for use nor implemented. Therefore the work activities performed since June 1, 1988 have not been performed to the latest approved LLNL QA program.

10 Recommended Actions (continued)

2. Determine if adverse impacts have occured by using the obsolete QAPP on inprocess and completed work under the purview of LLNL.

3. Execute remedial actions as necessary to rectify adverse impacts identified.

4. Perform corrective actions to preclude recurrence of this program violation.

		WMPO STAND	ARD DEFICIENCY REPO	N-QA-038 3/87				
	1 Date Nov 7, 1988	2 Se	verity Level 🗔 1 🗔 2	X 3 Page 1 of 2				
Organization	3 Discovered During Audit 88-05	M. Cotter	36 Branch Chief Concurrence Date	4 SDR No. 234 Rev. 0				
	5 Organization LLNL	6 Person(s) P. Walden/		7 Response Due Date is 20 Working Days from Date of Transmittal				
Originating QA	8 Requirement (Audi (Audit checkli NNWSI-SOP-0201 part "measu	st item 6-10 and . Rev 1, section	6-3) 6.0 "Document Control"					
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1ple	10 Recommended Ac	tion(s): X Remedi	al 🗌 Investigative 🗍 Co	rrective				
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SDR No. 234	Rev. 0	Page 2 of 2
8 Requirement (continued)	
of documents, su thereto, *hich p	ch as instructions, procedures, and drawi rescribe all activities affecting quality	ngs, including changes
9 Deficiency (c	ontinued)	
these documents Document Control	are issued neither the QAPP Table of Cont Master Index reflects the addition of th	ents nor the lese documents.
10 Recommended A	ctions (continued)	
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		6 Person(s) Co B. Manis/P.	ontacted Walden/B. Alegre	7 Response Due Date is 20 Working Days from Date of Transmittal
Originating QA	8 Requirement (Audit Chec (Audit checklist ite 033NWMP-P-6.1, Rev 1, part, "Computer file	em 6-8) "Issue of C		ara. 6.1.5.1, states in ocuments by version
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jġ	10 Recommended Action(s):	X Remedial	X Investigative X Co	prrective
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8 Requirement (continued)

SDR No. 235

numbers and which individuals received a copy.

10 Recommended Actions (continued)

2. Provide remedial actions to correct the specific problems noted during the investigation to determine adverse impact.

3. Develop corrective actions to prevent recurence of this problem 4. Provide training to LLNL personnel as needed, in accordance with the LLNL GAPP requirements.

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Organization	3 Discovered Audit 88-05	During 30	dentified By lotter	36 Branch Chief Concurrence	Date	4 SDR No. 237	Rev0			
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Originating QA	(Audit c 033NWMP-	a Requirement (Audit Checklist Reference, if Applicable) (Audit checklist item 6-12) 033NWMP-P-6.1 Rev. 1, "ISSUE OF CONTROLED DOCUMENMIS" para. 6.1.5.2. states in part "Anyone receiving a controlled document may request to be removed from								
Ā	audit to	document 1	the definition	nts, there was no n of who the Key the Key Reviewers	Reviewers		document			
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8 Requirement (continued)

distribution with the Key Reviewers approval. Paragraph 6.1.5.2 states in part, "A Request for Collection of Documentation form (Figure 6.1.3) is sent to the individual removed from distribution, requesting return of the document and any quality assurance records that have been created by the use of the controlled document. A copy of the form is kept in the documents file and the distribution log is updated." Paragraph 6.1.5.4 states in part, "Once a Major Change has been reviewed and approved ... the Deputy for QA sends a "Request for Collection of Documentation " Form to all the current holders of the document. Copies of the Forms sent are kept in the documents folder and the distribution log is updated.

9 Deficiency (continued)

of the Key Reviewer approving the request for removal of copy holders from distribution. There is no documented evidence of the "Request for Collection of Documentation" Form being sent to individuals removed from distribution. There is no documented evidence of the Deputy for QA sending a "Request for Collection of Documentation" Form to copy holders of superseded documents.

10 Recommended Actions (continued)

2. Correct the specific problems identified during the LLNL investigation to determine impact.

3. Develop and implement method of document control which are compliant with YMP QAP requirements.

4. Provide training to LLNL personnel as necessary. Document the training in accordance with the LLNL QA program.

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nizatior	3 Discovered During Audit 88-05	30 Identified By J.A. Liseth	36 Branch Chief Concurrence Date	4 SDR No. 238 Rev. 0				
A Orga	5 Organization 6 Person(s) Contacted 7 Response Due Date 20 Working Days from Date of Transmittal							
Originating QA Organization	8 Requirement (Audi (Audit checkli NNWSI-SOP-02-0 evaluation and	st item 7-2) 1, Rev 1, section	e, if Applicable) 7.2.2., states in par curement sources and t					
		rocurement source	results were availabl	f the bid evaluations and e during the audit. vided during the audit.				
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DR No. 238	Rev. 0			Page	2 of 2
8 Requirement (continued)				
are documented.	. .				
9 Deficiency (c	ontinued)				r
10 Recommended A	ctions (continue	ed)			
2. Develop and for procurement		od of complying wi	th YMP QA Prog	gram require	ement
		the affected contra	acts or purcha	lse award	
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Originating Q	(Audit NNWSI S of non- 9 Deficiency	chec:list OP-O2-O1, conformanc	item 15-7) Rev 1, para. ses such as us	nce, if Applicable) 15.2.3.4. states in se-as-is, reject, rej	pair and	rework to	be
ted by	"Non-co	nformances	", does not r	ent, LLNL procedure equire the distint preby making the need	use of t	he specific	repair
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8 Requirement (continued)

documented". Paragraph 15.3 further states "Nonconformances for QA level I and II activities ... shall have WMPO approval before disposition is implemented when the disposition involves repair or use-as-is".

9 Deficiency (continued)

to interpretation.

10 Recommended Actions (continued)

2. Perform remedial actions to assure the YMP Project Office has approved all non-conformance reports as required.

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Organization	3 Discovered During 3a Identified Audit 88-05			36 Branch Chief Concurrence Dat	4 SDR No. 240 Rev0	
	7 Response Due Date is 20 Working Days fro Date of Transmittal					
B Requirement (Audit Checklist Reference, if Applicable) (Audit checklist item 15-14) NVO 196-17, Rev. 4, states in part, "Each of the participating organizations						pating
শ্র	not provide	a method	for revis	ent, LLNL procedure O ing non-conformance r n was revised but not	eports	. In one case,
9	10 Recommended	Action(s):	X Remedi	al 🗌 Investigative 🗔	Correc	tive
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SDR No. 240	Rev. 0	Page 2	of 2
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8 Requirement	(continued)		
shall have wri changes are re orginal review	tten procedures for activities affec viewed and approved by the same orga and approval.	ting quality [#] and that nization that performed th	e
9 Deficiency (continued)		
manner as the	original disposition.		
10 Recommended	Actions (continued)		
2. Provide rea	medial action to correct the specifi	c problem noted.	
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Contrary to the above requiremnet, an effective Corrective Action System not been implemented at LLNL. Conditions adverse to quality have not bee						lity have not been
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8 Requirement (continued)

corrective action for conditions adverse to quality."

9 Deficiency (continued)

corrective action noted during the audit include:

1. Observation No.4 from Project Office Audit 87-3 identified the need to increase efforts in the training area. Training was also reported by LLNL Management Assessment in 1987 as not being implemented. As of the date of this audit training is not implemented or if implemented is in-effective.

2. SDR's 38 and 90 from WMPO surveillance numbers 87-1 and 88-002 respectively identified the lack of an effective Calibration program established at LLNL. As of the date of this audit, LLNL still has not implemented a Calibration program.

3. As noted in SDR 245, of this audit, the LLNL internal audit program failed to follow up on conditions adverse to quality on at least two (2) occasions. This lack of follow-up is indicative of an ineffective corrective action program.

10 Recommended Actions (continued)

2. Implement a corrective action program which will identify, document and correct conditions adverse to quality in accordance with the YMP QA Program requirements.

3. Perform training for LLNL personnel as necessary, in accordance with the LLNL QAPP.

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Organization	1 Date Nov 7, 1988 3 Discovered During 30 Audit 88-05 Sch		4 SDR No.
-	5 Organization LLNL	6 Person(s) Contacted B. Manis/R. Aines/N. Cummins	7 Response Due Date 20 Working Days fr Date of Transmittal
sted by Originating QA	(Audit checklist LLNL requirement (Section 19.05 defi 9 Deficiency Contrary to the al Geochemical model Records Managemnet	033-NWMP-R-19.0, "SOFTWARE QUALITY ines the software quality assurance pove requirements, software QA reco ing (EQ3/6) activities could not be t System. The documents which were	e records to be generated, ords generated by the e retrieved from the LLNL e requested, i.e., file
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Ā	11 QAE/Lead Auditor Date J. C. Freind Albu-11/14 14 Remedial/Investigative	4/88 H. H. Caldwell NOV 1 4 1988	13 Project Quality Mgr. Da James Blaylock 11/15/1
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DR No. 242	Rev. 0		Page	2	of	2
8 Requirement (conti	nued)					
collected, stored and 033-NWMP-P-17.0.	maintained in accordance w	with LLNL procedure				a constant a constant a constant a
9 Deficiency (contin	ued)					
folders, NCR's, publi	cations and procurement doo	cuments.				
10 Recommended Action	s (continued)					
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8 Requirement (continued)

SDR No. 243

t 1

NTS Support Contractor shall conduct ... external (direct subcontractor) audits of activities under its direct control."

9 Deficiency (continued)

participation does not fulfill the stated YMP requirement for external audits.

10 Recommended Actions (continued)

QA Plan requirements which have been passed on to ANL and PNL by LLNL. 2. Determine if this programmatic violation has had an adverse impact on the sceintific investigation and design work done to date. 3. Perform training as needed. Document the training in accordance with the LLNL QAPP.

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Organization	3 Discovered During Audit 88-05-01 Fran	dentified By commer/N. lk	3b Branch Chief Concurrence Date		4 SDR No. 244 Rev. 0	
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Completed by Or	9 Deficiency LLNL procedure 033- specialists. At le 88-9 and 88-16.		does not mention the e were used in a tec		of technical l capacity on audits	
	10 Recommended Action(s 1.) Document and i on audits.		I Investigative I C requirements for use			
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8 Requirement (cont	inued)					
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Organization	3 Discovered During Audit 88-05-01 Frank	36 Branch Chief Concurrence Date	4 SDR No. 245 Rev. 0				
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Originating QA	8 Requirement (Audit Checklist Refere (Audit Checklist Questions 18 listed below: (1) 18.0.4.7 - Which states						
à	(1) Three of three audit reports by LLNL that were reviewed do not contain a statement concerning effectiveness.						
Completed	10 Recommended Action(s): X Reme 1.) Implement program requir	dial 🛛 Investigative 🛣 Co cements and include in all					
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8 Requirement (continued)

in the audit report, which contains the following information; ...a statement concerning the effectiveness of the implementation of the QA elements that were audited...."

(2) 18.0.4.9 - States: "Follow up actions to verify the effectiveness of the corrective actions is included in the scope of the subsequent audit of the task or subtask."

9 Deficiency (continued)

(2) Neither audit 88-9 nor 88-12 contained checklist items to verify the effectiveness of the corrective actions to the FY87 audit of Geochemical Modeling EQ3/6. Fourty (40) findings resulted from the 87 audit and many of these were still open at the time of the follow up audit in 88.

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ple	10 Recommen	ded Action(s)	: C Remedia	I 🗌 Investigative 🗍	Correct	tive		
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8 Requirement (continued)

SDR No. 246

Organizations and NTS Support Contractors will define their individual Records Management System in their QAPPs. Records control requirements will include a method for record identification, content, verification for completeness, and necessary approval. A method for the interim storage of the records, during the period prior to the transfer to permanent storage, and a description of the equipment and facilities to be used will be included in the QAPP or an appropriate implementing procedure.

9 Deficiency (continued)

1. Procedures used - 033-NNWSI-P 17.0, 033-NWMP-P 17.1

Condition

Procedures do not adequately define a method to determine if records are legible, identifiable, accurate, complete, reproducible, and microfilmable. Records management staff state that there is no way for them to determine or review for requirements such as identity, accuracy or completeness. The system for insuring the legibility of documents is not defined by procedure and the staff is not completing the activity effectively, (see listed objective evidence). The Task Leaders do not ensure this nor do they have procedures that requires them to ensure this activity. Due to procedure and system inadequacy, there is also no order to records submitted to the Records Center. Several copies of each record may be submitted and processed within a package, (see LL 104395).

Records Reviewed

LL 105182 LL 105142 LL 105183 LL 1004711 LL 100472 LL 103367 LL 103371 LL 104593 LL 104395

2. Procedure Used - 033-NWMP-P 17.1

Condition

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9 Deficiency (continued)

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Procedure defines the use of a "Best Available Copy" form to be used for records identified as not legible or adequate for the production of a clean microfilm copy. However, the form is not being used for records identified as not legible or adequate. There is no documented evidence of LLNL attempting to get a more acceptable copy or of following their record rejection procedure. The log to track rejected records has no entries. See objective evidence of sampling for such copies. Holmes and Narver (H&N) (the microfilming contractor) stamped the records "Best Available Copy" during their processing of the record.

Records Reviewed

LL 10472 LL 103367 LL 103371 LL 104593 LL 105128 LL 105142 LL 105183 LL 104673 LL 104605

3. Procedures Used - 033-NNWSI-P 17.0, 033-NWMP-P 17.3,

Condition

A. Procedures identify that the originals of records are filed in T 1478, Room 164. Other procedures conflict with this statement and requires record originals to be filed in Room 172. However, during the audit it was discovered that there were no records in the records center which is in T-1478 Room 172 due to the fact that all records reviewed had been transmitted for microfilming on 10/18/88. Futher investiga tion showed that procedure NNWSI-SOP-17-01, Para. 5.4.4, requires QA records to be collected as soon as possible after records completion, not to exceed 30 days. It is also evident that numerous completed records exist in task leaders files that have not been submitted to the records center, (see Objective Evidence).

- Records Reviewed - A

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And	WMPO STANDARD DEFICIENCY REPORT CONTINUATION SHEET			₩-QA 10/86	038
SDR No.	246 Rev. 0	Page	4	of 8	}
	ciency (continued) VL 622-028	·			
	NL 516-004				
3. Pr	ocedures Used - 033-NNWSI-P 17.0, 033-NWMP-17.3,				
Co	ndition				
В.	Procedure identifies that dual copies are stored in Bldg. 4 recently the copies were moved to trailer 1453. The copies stored in 1 hour fire rated cabinets. Access to the files controlled. There is no access list, the cabinet is left u during the day and is located in an open area. The filing storing the dual records is shared by other personnel for s their records (such as training records). When retrieving from the dual storage, it was discovered that records LL 10 LL 105089 were missing and could not be retrieved.	s are no are not inlocked cabinet storing the cop	t pies	gh	
Re	cords Reviewed - B				
LL	105036 through LL 105089				
10 Rec	ommended Actions (continued)				
	Determine if this programmatic violation has had an adverse roject work done to date under the purview of LLNL.	impact	on		
	rovide corrective actions to assure Yucca Mountain Project re re satisified	quireme	ents		
4.) T	rain personnel in accordance with the YMP QAPP requirements.				
	aplement a Records Management System which meets the requirem AP QA Plan, NNWAI 88-9.	ients of	f th	e	
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SDR No. 246

WMPO STANDARD DEFICIENCY REPORT CONTINUATION SHEET

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Page 5 of 8

- 9 Deficiency (continued)
- 3. Procedures Used 033-NNWSI-P 17.0, 033-NWMP-P 17.3,
 - C. Procedure identifies P. Walden and B. Zucca as the only people having keys to the record files for the record center and dual storage. During investigation, it was learned that B. Zucca is no longer working in the records management area and has not been removed from the procedure. It was also identified that B. Morris, J. Dronkers, J. Clark, and B. Alegre, had keys to the filing cabinets and are not identified in the procedure.

WMPO STANDARD DEFICIENCY REPORT N-QA-038 10/86 CONTINUATION SHEET SDR No. 246 Rev. 0 Page 6 of 8 9 Deficiency (continued) 4. Procedures Used - 033-NNWSI-P 17.5, Condition Procedure for film verification is not adequate. Procedure does not state how verification is accomlished or given a method to verify film effectively. Procedure does state all records are verified but staff (P. Walden) stated that only 5% was required. 5% is not defined as a requirement in any of the procedures. 5. Precedures Used - 033-NWMP-P 17.3, 033-NNWSI-P 17.0, Contition Procedure requires that on-of-a-kind records be identified and indexed. The records management staff stated that when one-of-a-kind records are received they send them back to the Task Leader. They have no means of accepting or maintaining these type of records. B. Manis stated that these records are stored in an excluded area (Blgd. 241, Room 1855). Records Management Procedure continually references 033-NWMP-P 17.8, storage of one-of-a-kind items, however, the procedure has never been written. 6. Procedures Used - NNWSI-SOP-17-01, Rev. 0 Condition Procedure requires protection of QA records during processing cycle to prevent damage to recrods from hazards such as fire. The record center or dual storage area is not protected from fire by a fire alarm or sprinkler system or fire rated cabinets/safe. Additionally, the two facilities are separated by two buildings and are not located sufficiently remote from each other to eliminate the chance of exposure to a simultaneous hazard as required by NQA-1 requirements for dual storage.

WMPO STANDARD DEFICIENCY REPORT CONTINUATION SHEET

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9 Deficiency (continued)

Procedures Used - NNWSI-SOP-17-01, Rev. 0

Rev. 0

Objective Evidence

Interview With - B. Manis

7. Procedures Used - NNWSI-SOP-17-01, Rev. O

Condition

Procedure requires the development and maintenance of a QA document type list. This list can be used to identify records to be generated and retained. However, there is no procedure to develop or maintain this activity. Records staff stated that this was SAICs responsibility. Although SAIC maintains a master list for all participants, the responsibility to identify records generated remains with the participant.

Objective Evidence

Viewed master type list - LLNL had not completed a "type" list.

WMPO STANDARD DEFICIENCY REPORT N-QA-038 10/86 CONTINUATION SHEET SDR No. 246 Rev. 0 Page 8 of 8 9 Deficiency (continued) 8. Procedures Used - 033-NWMP-P 17.6, Condition A sampling of 12 records were chosen to verify retrievability of records in the records management system. The records listed under objective evidence were not retrievable. The ability to review records was extremely slow or not possible which limited the process of viewing records and taking a larger sampling. **Records** Reviewed NCR No. 16, NCR No. 14 LL 105039 LL 105043 Document Control, Transmittal and Review Records for 033-NWMP-P 6.0, Rev 1. 033-NWMP-R 21A.0 033-NWMP-R 19.0 033-NWMP-R 9.0 033-NWMP-P 5.0

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8 Requirement (continued)

0856 and NNWSI-SOP-03-02.

SDR No. 247

9 Deficiency (continued)

from LLNL procedures include;

- 1. Software summary forms completion and submittal.
- 2. Descriptions of mathmatical models and numerical methods.

3. Detailed information required in user manual documentation.

4. Descriptions of all work related to model review, code

verification, validation, maintenance and listings of current and new versions as they are released.

10 Recommended Actions (continued)

2. Determine whether the existing documentation of EQ3/6 codes (e.g. UCRL-53414 and UCRL-53841) and changes to EQ3/6 are in accodance with NUREG-0856.

3. Update current documentation, as appropriate, to reflect documentation consistent with NUREG-0856.

4. Determine if this programmatic violation has had an adverse impact on the quality of the completed scientific investigation activities.

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CONTINUATION SHEET

Rev. 0

Page 2 of 2

8 Requirement (continued)

shall

SDR No. 231

be conducted when the WMPO deems it necessary. This review is conducted in accordance with internal WMPO procedures."

WMPO STANDARD DEFICIENCY REPORT

9 Deficiency (continued)

control for the peer review process. Approval of the referenced SIP did not constitute a WMPO internal procedure. As of the date of the audit the peer review was in process at LLNL and no WMPO procedural controls are in place.

10 Recommended Actions (continued)

2. If others exist determine if the lack of YMP procedural controls has had an adverse impact on the quality of the peer reviews performed to date on the project.

3. Implement peer review activities to current QA program requirements.

N-QA-038 10/86

ENCLOSURE 4 OBSERVATIONS

	WMPO OBSEI	RVATION N	0. <u>88-05-01</u>	N-QA-012 8/88
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5	QA Audit 88-05	J. E. Cla	rk	10/26/88
	Organization: Larwence Livermore National Laboratory	Person(s) C A. Russel	ontacted: 1, R. Oberle	Response Due Date is 20 Days from Date of Transmittel
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s	QA Audit 88-05	K. Sommer/N. Frank	10/28/88
ngentzelon	Organization: Lawrence Livermore National Laboratory	Person(s) Contacted: L. C. Lummus	Response Due Date Is 20 Days from Date of Transmittal
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WMPO OBSERVATION NO. 88-05-03 CONTINUATION PAGE

Observation No. 3 (cont'd)

LLNL Procedure 033-NNMP-P-4.0, Rev. 0 Section 4.0.5.2, last Para. states, "Copies of all procurement documents that support a Quality Assurance Level I activity are sent by the Deputy for QA to the WMPO for review, after the procurement document control process is complete." The Yucca Mountain Project Office (Project Office) considers that the term "as issued" in the requirement as meaning that the procurement documents are to be sent to the Project Office prior to the initiation of the procured activity. LLNL's interpretation of the requiement is to send the procurement document package after the procured activity is complete. This must be done also, but the Project Office needs to review the purchase award documents prior to the initiation of the procured activity. N-QA-012 8/88

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Ę	QA AUDIT 88-05	M. Cotter		10/28/88
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WMPO OBSERVATION NO. ________ CONTINUATION PAGE

Observation No.5 (cont'd)

- 1. An effective date is stamped on each procedure when a person requests that procedure.
- 2. The effective date reflects the date the procedure was transmitted to the requester.

Procedures have not been revised to incorporate the method of issuing the effective date. Additionally, training of applicable personnel should be completed prior to the effective date of the proceedre.

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QA Audit 88-05 J. A. Ulseth 10/28/5 Organization: Lawrence Livermore National Laboratory Person(a) Contacted: K. Knauss/D. Peifer Response Du 20 Days From Transmitted Discussion: Audit Checklist Question 13-2 Task: Collection, Storage and Distribution of J-13 Water The following conditions were noted for documents not yet designated as records, for the above task during discussion with the contacts and review of the log book J-13 Water Collection and Distribution, 1987 and 1988: CMELased Auditor Date Response: Branch Manager 12/7/87	Mahad Durings	WMPO OBSERVATIO		8/
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WMPO OBSERVATION NO. 88-05-13 CONTINUATION PAGE

Observation No. 13 (cont'd)

- 1. Improper corrections to logbook entries, (i.e., lineouts and obliterations without signature and date, use of blue ink which will not produce a suitable microfilm.)
- 2. Logbook entries for past eighteen months did not show evidence of review to substantiate the on going work nor have the logbook book pages been sent to the records storage in timely intervals.
- 3. Improper storage of documents: The logbook is placed in a file cabinet in a locked trailer during off shift hours, however, the file cabinet is not fire proof, thus eighteen months of data collection is subject to loss.

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	mganization: awrence Livermore ational Laboratory		Contacted: n/J. Dronkers	Response Due Date 20 Days from Date of
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WMPO OBSERVATION NO. 88-05-14 CONTINUATION PAGE

Observation No. 14 (cont'd)

However, it was observed that existing technical procedure numbers were simply being changed (covered with "white-out") and the procedures readied for distribution as TIPs, without an approved procedure for the preparation, review, approval and issuance of such procedures. While there is an understandable desire for expediency in the transition, it is recommended that the changeover be accomplished in an orderly, documented process in accordance with standard QA program requirements. In addition to developing and implementing necessary procedures.

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WMPO OBSERVATION NO. 88-05-17 CONTINUATION PAGE

Observation No. 17 (cont'd)

partially true. The aqueous solution is, with minimal exceptions sometimes specified at run time, kept, computationally, at equilibrium. However, this solution is not initially at equilibrium with at least one other phase, such as a mineral. EQ6 tracks the approach to a stable or metastable equilibrium state in accordance with some reaction model. If two or more phases are initially out of equilibrium with the aqueous solution, some treatment or model of the kinetics, either "relative" or "absolute" must be specified. Therefore, some adequate information on kinetics is essential. Moreover, there is no known way to accomplish "coupling" of geochemistry to hydrological transport, which is a subject of widespread interest and concern, except through the relative or absolute rates of chemical reaction and fluid phase movement. Therefore, the disposition of matters related to chemical kinetics are "points of consequence" in the sense of 033-NWMP-P 2.2.1, and must be peer reviewed. It is recommended that, before the peer review, this area be given careful consideration as to what kinetic data are needed for licensing and that these data be included in a sensitivity analysis.

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ç	Noted During: QA Audit 88-05	identified By K. Schwart		Date: 19/24/88			
Quantico	Organization: Lawrence Livermore National Laboratory	Person(s) Contacted: N. Cummins/R. Barany		Response Due Date is 20 Days from Date of Transmittel			
Completed by Originating QA Org	Discussion: LLNL software QA procedures do not contain quantitative or qualitative criteria for how existing software will be qualified for use to support the Yucca Mountain Project scientific investigation and/or the license application. Date Branch Manager Date With Man & Cube II 16 88						
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lon G	Noted During: QA Audit 88-05	Identified By: K. Schwartztrauber		Dete: 10/27/88			
	Organization: Lawrence Livermore National Laboratory	Person(s) Contacted: R. Aines/ K Chubb		Response Due Date Is 80 Days from Date of Transmittal			
Completed by Originating GA Org	Discussion: For the Geochemical Modeling code EQ 3/6, it was observed that some revisions to code versions are issued without performing verification test runs to check that modifications have not impacted previous work. Test runs should be conducted following significant numbers of changes or for any single change which substantially revises previous versions. These runs should exercise those portions of the code which have been modified or may be impacted by such revisions.						
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